

Revenue (1897) Department.

MISCELLANEOUS SERIES.

G.O., No. 1070

DATED 14th March 99

[Despatch Abstract.]

Recording of Marine Department ordering that the sanction of the Govt. of India and the Secy. of State be applied for, for introduction of a revised scheme for improving the pay and positions of Port Officers in the Madras Presidency.

Port Officer, Madras
Pay from Port Funds
Customs

215

85

BACK PAPERS.

G.O.	No.	Department.	Date.	G.O.	No.	Department.	Date.

FURTHER PAPERS.

G.O.	No.	Department.	Date.	G.O.	No.	Department.	Date.

Revenue (1899) Sept Government (1899) of Madras. MARINE.

Current No. 1678

Recd. } 9th March } 1899.
Regd.

Enclosures

Spare copies

G.O., No. 173, 24th February 1899.

Order no 121070 7/14th March '99

Recorded.

FEBRUARY.



16 copy to the Board of Revenue (S.D.)
11-3-99
13-3-99

Revised Scheme for improving the Pay and Position of Port
Officers in the Madras Presidency

Ordered that the sanction of the Government of India and the Secretary of State
be applied for for the introduction of a —.

GOVERNMENT OF MADRAS.

MARINE DEPARTMENT.

READ—the following papers:—

From Commander H. A. STREET, R.I.M., Presidency Port Officer, Madras, to the Secretary to Government, Marine Department, dated 23rd June 1898, No. 474/222 G.

In this office letter No. G. 315, dated 6th July 1888, the attention of Government was called to the state of the local Port Service, and certain proposals were made for the improvement of the same, such as grading the officers and giving a consolidated salary. The Government, however, deferred passing orders on these proposals till the correct balances to the credit of the various out-ports had been ascertained (*vide* G.O., No. 423, Marine, dated 31st August 1888). Eventually, after considerable correspondence on the subject had passed (*vide* G.Os., Nos. 224 of 25th May 1889 and 439 of 16th October 1889), a personal allowance, in lieu of fees, was granted to the Port Officers then in the service (see G.Os., Nos. 51, Marine, of 11th February 1890, and 192, Marine, of 17th May 1890), but it was stated that this allowance would be inadmissible to officers joining the Port Service after the date of the order (see G.O., No. 146, Marine, of 17th April 1891). I would here point out that prior to 1888, the coast Port Officers appear to have been permitted to take all the fees leviable for services performed under the different Acts, either in or out of office hours as well as for keeping the Port office open before or after office hours, whereas under existing arrangements all fees for services performed during office hours go to Government, and the Port Officer, who is not entitled to a personal allowance, only receives a moiety of the fees for services out of office hours. The personal allowance has not improved to any appreciable extent the pecuniary position of the officers to whom it was granted, and it does not count towards leave and pension (see G.O., No. 49, Marine, dated 3rd February 1892). The officers unentitled to it point out that pecuniarily they are worse off than any of their predecessors in whose time no restrictions as to fees were in force. Both complain that with the development of the coast ports the cost of living has increased, while their salary is much about the same as it was when officers were first appointed to the ports, and that their predecessors had not to incur the expenses which now fall on any respectable European and which he cannot avoid without detriment to his social position. A Port Officer has business relations both with officials and the mercantile community, and I submit that it is to the interests of Government that the person holding such a post should be pecuniarily in a position to maintain it creditably, so that he may not be looked upon as an inferior servant of Government. The complaint is so general regarding the existing rates of pay, that I consider it my duty to make it known to Government, and to submit certain proposals for remedying the present unsatisfactory state of affairs.

2. Before making these proposals, I would point out that, for the carrying out of the work of the local Port Service, 13 officers, including the Reserve Port Officer, are required for port duties, and one officer for duty at Madras as Personal Assistant to the Presidency Port Officer and Agent for Government Consignments. The emoluments of these officers are made up by contributions from Port Funds, Customs and Provincial Funds, with the addition of a personal allowance, in lieu of fees in certain cases, and a moiety of overtime fees admissible to all officers (see accompanying Statement A). The yearly amount of fees—personal allowance—and contributions towards salaries from other sources (see Statement A) is Rs. 28,272, and to this may be added Rs. 4,501, the amount of fees remaining to credit of Government, after deductions on

account of personal allowance and moiety of fees have been made. The total sum available for meeting an increase to salaries of Port Officers is Rs. 32,773. The proposals I now submit for consideration are—

* 12 Port Officers.

1 Reserve Port Officer.

1 Agent for Government Consignments and Personal Assistant to Presidency Port Officer.

(a) That the 14 officers of the Port Service* shall be graded and receive consolidated salaries as specified below, viz.:—

		Per mensem.	
		RS.	RS.
2	Port Officers, 1st grade	700	= 1,400
2	" 2nd "	600	= 1,200
5	" 3rd "	500	= 2,500
5	" 4th "	400	= 2,000

and that the officer performing the combined duties of Personal Assistant to Presidency Port Officer and Agent for Government Consignments should receive, in addition to his grade pay, house allowance of Rs. 100 per mensem while stationed at Madras Rs. 100.

The position of the officers in the different grades to depend on length of service in the Port Department whether as Port Officer or Personal Assistant to Presidency Port Officer.

(b) That the consolidated salaries shall be a charge on the port dues of eastern and western groups respectively, according to the number of officers employed in each group, without reference to the port of which the officer may be for the time in charge. The cost of this proposal may be taken at Rs. 7,200 per mensem, thus showing an increase of Rs. 1,144 over present expenditure. To meet this there is the balance of fees remaining to credit of Government, after deductions on account of personal allowance and moiety of fees, viz., Rs. 375, have been made, so the additional charge on Port Funds would be only Rs. 769 per mensem—not a very large sum.

3. In fixing the rates of pay, I have been guided by the fact that at present there are no prizes in the Port Department and that the officers have nothing to look forward to as they increase in years and length of service; also that Tuticorin and Cocanada are ports increasing yearly in importance and compare favourably with ports like Moulmein, Bassein and Akyab, where the pay of the Port Officer is Rs. 720 per mensem, and further that the Senior Commanders of the coasting steamers are paid at the rate of Rs. 700 per mensem. In fact the new rates are very similar to the rates of pay given to the Commanders of steamers—men who are found in everything. In order to prevent a block in promotion, I would recommend that an officer after reaching the pay of Rs. 700 per mensem should be required to retire at the age of 57, provided he has served three years in the 1st grade, and that all officers should be retired on reaching the age of 60. Ordinarily the officers would be distributed as follows:—

2	1	Port Officer, 1st grade,	... Tuticorin.
	1	" 1st "	... Cocanada.
	1	" 2nd "	... (Personal Assistant to Presidency Port Officer and Agent for Government Consignments.)
2	1	" 2nd "	... Negapatam.
	1	" 3rd "	... Cochin.
	1	" 3rd "	... Calicut.
5	1	" 3rd "	... Mangalore.
	1	" 3rd "	... Vizagapatam.
	1	" 3rd "	... Gopalpur.
	1	" 4th "	... Bimlipatam.
	1	" 4th "	... Tellicherry.
5	1	" 4th "	... Pamban.
	1	" 4th "	... Masulipatam.
	1	" 4th "	... Reserve.

As stated in my letter No. G. 315, dated 6th July 1888, no great increase of expenditure on account of pension and leave allowance need be anticipated, for, the applicants for port appointments are generally middle-aged men, and as most of them are married, applications for long leave hitherto have not been numerous. This being the case, I submit that the Port Officers could be admitted to the favourable leave rules without incurring any increase to the charges.

ENCLOSURE.

A.

Ports.	Pay			Personal allowance.	Monthly fees (taking the average for 3 years).	Total monthly emoluments.	Fees			
	From Port Funds.	From Customs.	From Provincial Funds and other sources.				Levied under Acts.		Overtime fees levied.	
							For 3 years.	Average for 1 year.	For 3 years.	Average for 1 year.
1	2	3	4	5	6	7	8			
Gopalpur	Rs. 170	Rs. 130	Rs. 30	Rs. 45	Rs. 20	Rs. 395	Rs. 787	Rs. 262	Rs. 1,355	Rs. 452
Vizagapatam	215	85	..	..	51	351	745	248	3,400	1,133
Bimlipatam	200	100	..	..	17	317	1,014	338	1,150	383
Cceanada	350	..	100	65	34	549	1,680	560	2,445	815
Masulipatam	215	85	..	..	65	365	550	183	4,585	1,528
Negapatam	300	..	..	160	68	528	3,277	1,092	5,075	1,692
Pamban	300	..	..	..	..	300	1,538	513	2,770	923
Tuticorin	200	..	300	75	70	645	1,405	468	4,765	1,588
Cochin	350	..	50	50	48	498	1,133	378	3,494	1,165
Calicut	350	..	..	90	46	486	1,408	469	2,994	998
Tellicherry	350	..	..	..	21	371	638	213	1,554	518
Mangalore	250	120	25	40	21	456	1,420	473	1,435	478
Agent for Government Consignments and Personal Assistant to Presidency Port Officer	200	..	300	45	..	545	..	..	..	..
Reserve Port Officer	250	..	..	..	..	250	..	..	..	..
Total	3,700	520	805	570	461	6,056	15,595	5,200	35,022	11,673

Endorsement No. 371 E.

Referred to the Accountant-General for report as to the probable increase in pensionary charges involved in the Presidency Port Officer's proposals.

12th July 1898.

(Signed) W. B. DEWINTON,
Secretary to Government.

MEMORANDUM No. 372 E.

The undersigned is directed to request that the Presidency Port Officer will be so good as to submit, through the Accountant-General, a proposition statement in the prescribed form embodying the proposals made in his letter No. 474/222 G., dated 23rd June 1898—the net additional charge, as given in paragraph 2 of the letter, being shown in a separate memorandum attached to the statement.

12th July 1898.

(Signed) W. B. DEWINTON,
Secretary to Government.

From T. HESKETH BIGGS, Esq., Accountant-General, Madras, to the Secretary to Government, Marine Department, dated 9th August 1898, No. I.A.E.—110 C.

With reference to your endorsement No. 371 E., dated the 12th of July 1898, referring to me for report as to the probable increase in pensionary charges involved in the proposal made in the Presidency Port Officer's letter No. 474/222 G., dated 23rd June 1898, that the Port Officers of this Presidency should be graded and receive consolidated salaries, I have the honour to forward herewith a statement showing the emoluments now drawn by the Port Officers at the several ports and the consolidated salaries proposed to be paid to them in future. It will be seen from the statement that the emoluments drawn by the Port Officers under the present system aggregate Rs. 6,056 monthly, while the consolidated salaries under the proposed system will amount to Rs. 7,100 a month, exclusive of the house-rent allowance of Rs. 100 per mensem payable to the Personal Assistant to the Presidency Port Officer and Agent for Government Consignments. Out of the above sum of Rs. 6,056 only Rs. 4,820 are now reckoned for pension, while under the proposed scheme the whole amount of Rs. 7,100 will count for pension. It will thus be seen that the difference between the present and proposed arrangement in respect of pensionary charges is Rs. 2,280 and the probable increase on account of pension on that amount will be Rs. 285 a month or Rs. 3,420 per annum, which has been arrived at by taking one-eighth of that amount, the rate of contribution on account of pension prescribed in the case of British Government officers lent to foreign service of the first kind [vide article 809 (ii) of the Civil Service Regulations].

The enclosures to your endorsement memorandum under reply are herewith returned.

STATEMENT of Proposition for Revision of Establishment.

Order sanctioning present establishment—Government of Madras, Marine Department.		Office to which the proposition refers.	Present scale.				Proposed scale.				Nature of charge.				Proposition.				Orders of the Government of India.		
No.	Date.		No.	Designation.	Minimum.	Increment.	Maximum.	Average cost.	No.	Designation.	Minimum.	Increment.	Maximum.	Average cost.	Permanent.	Temporary.	Grounds of Proposition.	Local Government's recommendation.	Remarks.	Home Department.	Financial Department.
		1	Port officer, Gopalpur — Pay from Port Funds..	170	..	170	..	..													
			" Customs ..	130	..	130	..	..													
			" other sources. (Emigration allowance).	30	..	* 32	..	..													
			Personal allowance ..	45	..	* 45	..	..													
			Total ..	375	..	375	..	..													
		1	Port officer, Vizagapatam — Pay from Port Funds.	215	..	215	..	..													
			" Customs ..	85	..	85	..	..													
			Total ..	300	..	300	..	..													
		1	Port officer, Bimlipatam — Pay from Port Funds	200	..	200	..	..													
			" Customs ..	100	..	100	..	..													
			Total ..	300	..	300	..	..													
		1	Port officer, Cocanada — Pay from Port Funds.	350	..	350	..	..													
			" other sources (for supervision of groynes) ..	100	..	* 100	..	..													
			Personal allowance ..	65	..	* 65	..	..													
			Total ..	515	..	515	..	..													

1	Port officer, Marikattam— Pay from Port Funds .. Customs .. Total ..	215 .. 85 .. 300 ..	215 .. 85 .. 300 ..	.. .. ..	.. .. ..	.. .. ..	.. .. ..	.. .. ..	.. .. ..	.. .. ..	.. .. ..	.. .. ..	.. .. ..	.. .. ..	.. .. ..	.. .. ..
1	Port officer, Negapatam— Pay from Port Funds. Personal allowance .. Total ..	300 .. 160 .. 460 ..	300 .. * 160 .. 460 ..	.. .. ..	.. .. ..	.. .. ..	.. .. ..	.. .. ..	.. .. ..	.. .. ..	.. .. ..	.. .. ..	.. .. ..	.. .. ..	.. .. ..	.. .. ..
1	Port officer, Pamban— Pay from Port Funds. " .. Pilotage Funds. Total ..	200 .. 100 .. 300 ..	200 .. 100 .. 300 ..	.. .. ..	.. .. ..	.. .. ..	.. .. ..	.. .. ..	.. .. ..	.. .. ..	.. .. ..	.. .. ..	.. .. ..	.. .. ..	.. .. ..	.. .. ..
1	Port officer, Tuticorin— Pay from Port Funds .. " .. other sources (Superintendent, Pearl Fisheries). Personal allowance .. Total ..	200 .. 300 .. 75 .. 575 ..	200 .. 300 .. * 75 .. 575 ..	.. .. .. ..	.. .. .. ..	.. .. .. ..	.. .. .. ..	.. .. .. ..	.. .. .. ..	.. .. .. ..	.. .. .. ..	.. .. .. ..	.. .. .. ..	.. .. .. ..	.. .. .. ..	.. .. .. ..
1	Port officer, Cochin— Pay from Port Funds .. " .. other sources (Nankal allowance). Personal allowance .. Total ..	350 .. 50 .. 50 .. 450 ..	350 .. * 50 .. * 50 .. 450 ..	.. .. .. ..	.. .. .. ..	.. .. .. ..	.. .. .. ..	.. .. .. ..	.. .. .. ..	.. .. .. ..	.. .. .. ..	.. .. .. ..	.. .. .. ..	.. .. .. ..	.. .. .. ..	.. .. .. ..
1	Port officer, Calicut— Pay from Port Funds .. Personal allowance .. Total ..	350 .. 90 .. 440 ..	350 .. * 90 .. 440 ..	.. .. ..	.. .. ..	.. .. ..	.. .. ..	.. .. ..	.. .. ..	.. .. ..	.. .. ..	.. .. ..	.. .. ..	.. .. ..	.. .. ..	.. .. ..
1	Port officer, Tellicherry— Pay from Port Funds .. Total ..	350 .. 350 ..	350 .. 350 ..	.. ..	.. ..	.. ..	.. ..	.. ..	.. ..	.. ..	.. ..	.. ..	.. ..	.. ..	.. ..	.. ..
1	Port officer, Mangalore— Pay from Port Funds .. " .. Customs .. " .. other sources (Coir allowance). Personal allowance .. Total ..	250 .. 120 .. 25 .. 40 .. 435 ..	250 .. 120 .. * 25 .. * 40 .. 435 ..	.. .. .. .. ..	.. .. .. .. ..	.. .. .. .. ..	.. .. .. .. ..	.. .. .. .. ..	.. .. .. .. ..	.. .. .. .. ..	.. .. .. .. ..	.. .. .. .. ..	.. .. .. .. ..	.. .. .. .. ..	.. .. .. .. ..	.. .. .. .. ..

* Local allowance.

+ Conveyance allowance.

STMENT.

Statement of Proposition for Revision of Establishment—cont.

10

No. 173, MARINE, 24TH FEBRUARY 1899.

Order sanctioning present establishment—Government of Madras, Marine Department.	No.	Date.	Office to which the proposition refers.	Present scale.			Nature of charge.			Proposed scale.			Proposition.			Local Government's recommendation.		Orders of the Government of India.	
				Designation.	Pay.			Designation.	Pay.			Average cost.	Permanent.	Temporary.		Grounds of Proposition.	Local Government's recommendation.	Remarks.	Remarks.
					Minimum.	Increment.	Maximum.		Minimum.	Increment.	Maximum.		Amount.	Period.	Increase per month.				
1	1		Agent for Government Consignments and Personal Assistant to Presidency Port Officer—Pay from Port Funds—other sources (Agent, Government Consignments). Personal allowance ..	Total ..	200	..	300	2	Port officers, 1st Grade, at Rs. 700 ..	..	1,400	..	Rs.	..	..	No. 474/222 G., dated 23rd June 1898. Vide Presidency Port Officer's letter.			
					45	..	300	+3	Port officers, 2nd Grade, at Rs. 600 ..	..	1,800	..	..	..	..				
					545	..	545	+4	Port officers, 3rd Grade, at Rs. 500 ..	..	2,000	..	..	..	..				
					250	..	250	+5	Port officers, 4th Grade, at Rs. 400 ..	..	2,000	..	..	..	..				
					250	..	250		Presidency house allowance to the officer holding the appointment of Personal Assistant to Presidency Port Officer and Agent, Government Consignments.	..	100	..	..	..	..				
	1		Reserve Port officer—Pay from Port Funds.	Total ..	250	..	250			..	100	..	..	..	..				
				Total ..	5,595	..	5,595			..	7,300	..	1,705	..	..				
	14		Grand Total ..			..						..							

* Local allowance.

† As revised in the Secretariat.

‡ Includes Reserve Port officer.

PRESIDENCY PORT OFFICE,
18th July 1898.(Signed) W. AVES, Comdr., R.I.M.,
Ag. Presidency Port Officer.

Accountant-General's Report, No. 95/A.D.S.

The entries in the column of Present scale have been compared with the registers of this office and are correct with the exception that the present incumbent of the Port office, Mangalore, does not draw a personal allowance of Rs. 40 per mensem. The revision of Port officers' salaries requires the sanction of the Secretary of State. No distinction is made between salary and local and other allowances. The latter allowances have therefore been marked in red ink § by this office in the proposition statement.

11th August 1898.

(Signed) T. HESKETH BIGGS,
Accountant-General.

No. 173, MARINE, 24TH FEBRUARY 1899.

11

ORDER—No. 173, Marine, 24th February 1899.

With his letter of the 23rd June quoted above, the Presidency Port officer revives the question of increasing the pay of Port officers which formed the subject of the correspondence quoted in the margin.

2. The reasons advanced for the proposed change may be summarised as follows:—

(1) The personal allowance system now in force has not improved to any appreciable extent the pecuniary position of the officers to whom it was granted.

(2) Personal allowances do not count towards leave and pension.

(3) The officers who are not entitled to personal allowances are worse off pecuniarily than any of their predecessors in whose time no restrictions as to fees were in force.

(4) With the development of the coast ports, the cost of living has increased, while pay is much about the same as it was. Port officers are therefore unable to maintain the social position required of respectable Europeans.

(5) It is greatly to the interest of Government to place the Port officer in a position which he can maintain creditably in his business relations with the official and mercantile community.

(6) There are at present no prizes in the Port Department, and its officers have nothing to look forward to as they increase in years and length of service while the ports are increasing yearly in importance.

3. His Excellency the Governor in Council admits the force of these reasons and understands that Port officers feel keenly the hardships of their condition, particularly as regards—

- (1) Their inability to maintain their proper position on their present pay in their dealings with the mercantile community.
- (2) The humiliation attendant on the system of fees.
- (3) Their inability to take leave as often as is necessary for their health, because in doing so they forfeit all local allowances.

4. The Presidency Port officer proposes to divide Port officers into four grades, with pay rising from Rs. 400 to Rs. 700, a local allowance of Rs. 100 being granted, in addition to grade pay, to the officer who holds the appointments of Agent for Government Consignments and Personal Assistant to the Presidency Port officer.

5. The present and proposed pay of the various Port officers is given below:—

Present.		Proposed.			
Port.	Pay including fees.	Number of officers.	Grade.	Rate.	Amount.
1	2	3	4	5	6
Gopálpar ..	Rs. 395	2	1st	Rs. 700	Rs. 1,400
Vizagapatam ..	351	3	2nd	600	1,800
Bimlipatam ..	317	4	3rd	500	2,000
Cocanada ..	549	5	4th	400	2,000
Masulipatam ..	365	Local allowance to the officer who holds the appointments of Agent for Government Consignments and Personal Assistant to the Presidency Port officer.			
Nagapatam ..	528				
Pamban ..	300				
Tuticorin ..	645				
Cochin ..	498				
Calicut ..	486				
Tellicherry ..	371				
Mangalore ..	456				
Agent for Government Consignments and Personal Assistant to the Presidency Port officer.	545				
Reserve Port officer ..	250				
Total ..	6,056				7,300

6. There are fourteen officers in the department, and their present emoluments

* The excess shown in the proposition statement which excludes fees is Rs. 1,705.

	RS.
† Total cost, revised scale ...	7,300
Deduct contributions ...	805
Net charge to Port Funds ...	6,495
‡ Cost of existing scale ...	6,056
Deduct contributions ...	1,325
Net charges to Port Funds ...	4,731
§ Revised scale ...	7,300
Existing scale ...	6,056
Excess ...	1,244
Deduct surplus fees credited to Government ...	375
Excess charge ...	869

7. The excess pensionary charge involved by the new scheme will be Rs. 297 per mensem, or Rs. 3,564 per annum.

8. The general distribution under the new scheme will involve the posting of the more highly paid officers to the more important posts. The Personal Assistant to the Presidency Port officer now draws Rs. 545, but under the new scheme there will be no fixed pay attached to the appointment, *i.e.*, an officer of any grade may hold it drawing his grade pay, *plus* Rs. 100 local allowance.

9. Of the fourteen Port officers included in the scale, eight will be employed at Eastern and four at Western ports and two at head-quarters. The direct charge to the eastern group will thus be $\frac{8}{14}$ ths of the total cost and that to the western group $\frac{4}{14}$ ths, while the remaining $\frac{2}{14}$ ths, *plus* Rs. 100 local allowance to the Personal Assistant to the Presidency Port Officer, will be debited to general administration charges and subsequently be distributed on the same principle as other charges are now distributed, *viz.*, $\frac{3}{14}$ ths to eastern group, $\frac{3}{14}$ ths to western group, and $\frac{1}{14}$ th to Madras. On this basis of calculation the distribution of charges will be as follows:—

Eastern Group.

Pay of Port officers under the new scheme, $\frac{8}{14}$ ths of Rs. 7,200 (a).	RS. = 4,114
Deduct the emoluments now drawn ...	RS. 3,450
Surplus fees credited to Port Funds ...	345
	3,795
Excess charge due to revision of pay ...	319
Additional charge on account of pension ...	183
Half of administration charges ...	207
Total ...	709

(a) Exclusive of the local allowance of Rs. 100 to the Personal Assistant to the Presidency Port Officer.

Western Group.

Pay of Port officers under the new scheme $\frac{4}{14}$ ths of Rs. 7,200.	RS. = 2,057
Deduct the emoluments now drawn ...	RS. 1,811
Surplus fees credited to Port Funds ...	75
	1,886
Excess charge due to revision of pay ...	171
Additional charge on account of pension ...	79
One-third of administration charges ...	138
Total ...	388

10. It is calculated that Port Funds are well able to bear the increased charges now proposed. The annual surplus revenues from the Eastern and Western groups of ports, after meeting all ordinary charges except lighthouse maintenance—which it is proposed in future to charge to light dues—is estimated at Rs. 1,55,000. To devote Rs. 10,428 of this amount to the improvement of the Port officer's position and influence seems a wise measure well calculated to further the development of trade and increase the prosperity of the various ports.

11. It is also proposed that Port officers shall in future be admitted to the more favourable leave rules prescribed for the European services—Chapter XIII, Civil Service Regulations. It is anticipated that, for the reasons given in paragraph 4 of the Presidency Port officer's letter of the 23rd June, this concession will not involve any great increase of cost.

12. The revised scheme has therefore the strong approval of this Government. It requires the sanction of the Government of India and the Secretary of State, and this will now be applied for.

[Here enter No 174, Marine, dated 24th February 1899.]

(True Extract.)

A. K. M. S.

Under Secretary to Government.

To the Presidency Port Officer.
" Accountant-General.
" Revenue Department.
" Financial Department.

Exd. W. D'Moss.

11th August

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STATEMENT WITH DITTO.

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