Revenue (1897) Department.

PRESS SERIES.

G.O., No. 764

DATED 7th September 1897

[Despatch Abstract.]

Revised Standing Order No. 195 (New Edition)

Approving, subject to certain modification, the draft of the — regarding the measures to be adopted to prevent the spread of cholera, small-pox or other epidemic in a village, submitted by the Board of Revenue.

BACK PAPERS.

G.O.	No.	Department.	Date.	G.O.	No.	Department.	Date.

FURTHER PAPERS.

G.O.	No.	Department.	Date.	G.O.	No.	Department.	Date.
C.No 9105 / 97)							

Revenue (1897) Department.

CURRENT No. 5908

SECY. GOVT. ... 13 JUL 97 ... REV.

From The Board of Rev:
Land Rev:

Order

No. 213

Dated 25—6—97
Received 13.7.97
Registered 14.7.97
Enclosures
Spare copies

SUBJECT.

Submitting for the approval of Govt. draft of revised standing order No. 195 (New Edition)

BACK PAPERS.

G.O.	No.	Department.	Date.
—	5501	—	22-10-89
"	5538	—	29-8-89
	7639	—	11-12-90
	2248	—	9-[illegible]-91
	3272	—	20-8-96
	3673	—	20-9-9[illegible]

FURTHER PAPERS.

G.O.	No.	Department.	Date.

REVENUE DEPARTMENT.

1897.

Board of Revenue

(Land Revenue),

MADRAS.

Printed July 8th.

Proceedings, No. 213, 25th June 1897.

G.O. mis

Approved

JUNE.

To The Board of Reve (L.R.)
" Public Deptt
" L & M Deptt

Note The old standing order has been recast

Standing Order.—Submitting for the approval of Government draft of revised—No. 195 (New Edition).

C&R
19/7/97

PROCEEDINGS OF THE BOARD OF REVENUE

(LAND REVENUE).

READ—the following letter from G. W. ELPHINSTONE, Esq., Acting Collector of Gódávari, to the Secretary to the Commissioner of Revenue Settlement, Land Records and Agriculture, dated 10th October 1896, Ref. on Cur. No. 4183-Acct. :—

I have the honour to bring to the notice of the Board the inconvenience which is met with in following the procedure laid down in Board's Standing Order No. 195 (New Edition).

2. Under paragraph 3 a weekly report in form (No. II) enclosed has to be sent by the Tahsildar to the Collector.

3. Now, in the first place, if it is intended to take steps to stamp out the disease, it is absolutely necessary to have a daily report, and in the second place the form prescribed does not show at a glance the progress made by the disease. It is true that by comparing this form with those received previously it is possible to get all the necessary information, but this takes a considerable amount of time and trouble. I beg to enclose what I consider to be a far better form which has been sent daily by the Taluk Board, Rajahmundry, during the recent epidemic in the taluks under that board (*vide* form No. I).

4. It will be seen that the forms enclosed are copied from the originals of the same date, and there is a considerable amount more of information in No. I than No. II.

5. The Sanitary Commissioner requires particulars of sex to be given, and I enclose a third form (No. III) which gives the particulars required by him. This form is, however, somewhat cumbersome, and should, I think, only be used if the Sanitary Commissioner considers it absolutely necessary to have the sexes given.

6. Another matter which I beg to bring to the notice of the Board is that Standing Order No. 195 appears to lay the whole duty of taking steps as regards cholera on the Collector. Now I beg to submit that this is a duty which should be undertaken by local boards, and at the present moment this is being actually done in this district, the taluk boards being held responsible for taking the necessary measures in the taluks under their control. In order to ensure information being given in due time, instructions have been given to Tahsildars to send their daily returns to the Presidents of their respective taluk boards. I enclose a copy of a circular issued by the President, Rajahmundry Taluk Board, on the subject.

7. What I beg to suggest is that Standing Order No. 195 be altered so as to ensure timely information being given to the local boards concerned, the Standing Order running somewhat as follows :—

> "Whenever a Tahsildar or Deputy Tahsildar receives information of an outbreak of cholera in his taluk or division, he must communicate the fact at once to the President of the Taluk Board, to the District Medical and Sanitary officer, and to the medical subordinate nearest to the village where the outbreak has occurred. To ensure promptitude, village officers must communicate the occurrence of any case to the taluk office by special messenger."

8. In paragraph 4 for the last sentence I would substitute :—"Heads of villages will be supplied with the necessary medicines and disinfectants by the Tahsildar who will obtain his supply from the taluk board."

ENCLOSURES.

READ report of cholera in Rámachandrapuram taluk, dated 27th August 1896.

A sample form is enclosed which must in future be filled up daily for every village in which cholera has occurred. A copy must be sent to the medical officers concerned. There appears to have been delay in reporting the fresh cases at Velampalem, Yendamuru and Rámachandrapuram, and in the last two cases the delay is disgraceful. Full instructions have now been issued to all village munsiffs, and if any case is unreported for 24 hours the munsiff responsible will be at once dismissed. The Tahsildar will call for the explanation of the munsiffs concerned in the above mentioned cases. No fresh cases have been reported from Kotipally, Kota, Draksarama and Mutsumilli, but it is not clear whether all the old cases have recovered.

The Tahsildar will understand that the instructions given in the proceedings and those already given have got to be carried out. Any officer failing in his duty will be most severely dealt with.

No. I.—Report of cholera in Rámachandrapuram taluk, dated 31st August 1896.

Name of village.	Cases previously reported.	Reported to-day.	Total.	Deaths.	Remarks.
1. Kotipally	11	*Nil.*	11	5	The Chairmen of Draksarama and Rámachandrapuram Unions, the Hospital Assistant at Rámachandrapuram and the Special Hospital Assistants deputed on cholera duty are taking the necessary precautions to abate the epidemic.
2. Kota	3	*Nil.*	3	1	
3. Yendamuru	3	*Nil.*	3	2	
4. Narasapurapupeta	1	1	2	1	
5. Bhatlapalica	2	*Nil.*	2	2	
6. Korumilli	9	*Nil.*	9	5	
7. Jangaveram	2	*Nil.*	2	1	
8. Draksarama	23	3	26	11	
9. Velampalem	7	1	8	3	
10. Thotapeta	5	*Nil.*	5	2	
11. Jaggannaikulapalem	1	*Nil.*	1	*Nil.*	
12. Rámachandrapuram	3	*Nil.*	3	1	
13. Mutsumilli	5	*Nil.*	5	2	
14. Pesalapudi	1	*Nil.*	1	1	
15. Mandapeta	*Nil.*	2	2	1	
16. Jamesvaram	*Nil.*	4	4	2	
Total	76	11	87	40	

CHOLERA report of Rajahmundry taluk, dated 1st September 1896.

Name of village.	Cases previously reported.	Reported to-day.	Total.	Deaths.	Remarks.
Kadiam	5	..	5	2	
Dowlaishweram	5	..	5	2	
Total	10	..	10	4	

No. II.—Report of Cholera or Small-pox in the taluk of ———

Villages or towns.	Date.	Number of attacks.	Number of deaths.	Number of		Remarks as to steps taken, &c.
				Attacks from beginning of outbreak.	Deaths from beginning of outbreak.	

No. III.—Daily report of cholera in the district of Gódávari.

Taluk.	Village.	Population.	Date.	Attacks.			Deaths.			Attacks from beginning of outbreak.			Deaths from beginning of outbreak.			Remarks or steps taken to abate the epidemic.
				Males.	Females.	Total.	Males.	Females.	Total.	Males.	Females.	Total.	Males.	Females.	Total.	

Endorsement—dated 11th January 1897.

Transferred to the Land Revenue Department.

(Signed) R. V. SRINIVASIAR,
Secretary.

To the Secretary to the Commissioners of Land Revenue Department,
with letter and two enclosures in original.

Reference on the above, dated 25th February 1897.

The Collector's letter will be referred to the Sanitary Commissioner for favour of remarks. He is requested to suggest a revised form if he considers that the present form requires any alterations.

(Signed) R. C. C. CARR,
Secretary.

To the Sanitary Commissioner, with Collector's letter
and its enclosure to be returned.

Read—the following letter from Surgeon-Lieut.-Col. W. G. KING, M.B., C.M., D.Ph., Sanitary Commissioner for Madras, to the Secretary to the Board of Revenue (Revenue Settlement, Land Records and Agriculture), dated Fort St. George, 12th May 1897, No. 1025-S.:—

Proceedings of the Board of Revenue, No. 4543, dated 30th October 1871.
Proceedings of the Board of Revenue, Mis. No. 88, dated 4th January 1872.

With reference to your Reference No. 136, dated 25th February 1897, I have the honour to state that, as will be seen by the references given in the margin, the cholera report should be regarded as a *daily* return.

2. I do not see that the form offered by the Collector has any special advantage, and think that the form already adopted by the Revenue Board (paragraph $\frac{135}{3}$ "Standing Orders") will suffice for all purposes, provided columns be opened showing the population of the affected villages and their survey number.

3. As to correctness of the suggestion advanced by the Collector that the authorities responsible for the repression of epidemics are the Local Fund and Municipal, I think there can be no doubt. I do not, however, think that the condition of advance of the country would justify the abandonment of the existing custom of regarding the Revenue authorities as the main stay in the midst of trouble brought about by epidemics. This is due to the fact that, so far as sanitary clauses are concerned, the Local Funds Act is practically a blank. Such sanitation as can be enforced in rural areas can only be brought about by use of the Penal Code, the Town Nuisances Act and the Criminal Code. Hence the Local Fund authorities, as such, are practically powerless. Where, as in the case of Mr. Elphinstone, a Revenue officer will take a personal interest in the matter, it is of course possible to secure really good work through the medium of the Local Fund authorities; but this in reality means that Revenue "influence" was relied upon. In short, when Local Fund bodies are prepared, as they ought to have been years back, to employ special sanitary staffs of their own, and when Government has arranged that the Act they administer is correctly provided with sanitary clauses, I think it would be time enough to abandon the time-honoured custom of looking to the Tahsildar for making the *first efforts*—until at least the Local Fund authorities can be on the spot and relieve him of work that certainly

should not be his. Hence, I would advise that Standing Order No. 195 should read as follows:—

"(1) It is the duty of the Village Munsif to acquaint the Tahsildar or Deputy Tahsildar of the occurrence of a case of cholera in his village, with the least possible delay. Information of the occurrence shall be sent by the Munsif by the quickest feasible method, be this by special messenger, by road or rail, by post or by telegraph.

"(2) Simultaneously, the Munsif shall send information, also by the quickest available method, to the nearest Medical Subordinate in charge of a dispensary.

"(3) The Tahsildar or the Deputy Tahsildar whenever not absolutely prevented by duties, any delay in the execution of which would cause public loss or would be detrimental to the public weal, shall proceed to the affected locality, and shall there take, in consultation with the Medical Subordinate or, in his absence, on his own responsibility, such urgent action in reference to preventing further spread of the disease as may seem to him desirable.

"(4) All reasonable expenses incurred by the Village Munsif in forwarding messages, and by the Tahsildar in attempting to prevent the spread of the disease, shall be regarded as legitimate charges upon the funds of the Taluk Board within which the affected village is situated.

"(5) The Tahsildar shall, as rapidly as possible, communicate to the District Sanitary officer and to the Taluk Board President the occurrence of cholera.

"(6) Unless under press of other work of an urgent nature, the Tahsildar should wait at an affected locality until the arrival of the Medical Subordinate or certificated Sanitary Inspector deputed by the local authority.

"(7) Before leaving the village, he will, in writing, warn the village Munsif as to the necessity for his giving his personal aid, as well as by the village servants, in effecting reasonable measures advised by the Medical Subordinate or certificated Sanitary Inspector."

Transferred to the Land Revenue Department.

(Signed) R. V. SRINIVASIAR,
Secretary.

RESOLUTION—No. 213, dated 25th June 1897.

In the first of the papers read above the Acting Collector of Gódávari proposed certain alterations in Standing Order No. 195 (New Edition) as well as in the form of report prescribed in the appendix thereto. Mr. Elphinstone considered that daily reports should be required instead of weekly reports, and that the Taluk Boards should be made to share with the Collector the responsibility for dealing with the outbreak.

2. The Board has consulted the Sanitary Commissioner on these points as well as on the new forms of report proposed by Mr. Elphinstone. The result of the reference is embodied in the draft Standing Order appended to these Proceedings, which will now be submitted to Government for approval.

(True Copy and Extract.)

Acting Secretary.

To the Secretary to Government, Revenue Department.

Exd. A. F. Eccleston.

APPENDIX.

Revised Standing Order No. 195.—On the occurrence of a case of cholera, small-pox or other epidemic in a village, the village officers should report the fact at once to the Tahsildar or Deputy Tahsildar and, at the same time, to the nearest Medical Subordinate in charge of a dispensary. The report should be despatched by the quickest method available, *i.e.*, by telegraph, post or special messenger.

Head of the village

2. On receipt of the information, the Tahsildar or Deputy Tahsildar should proceed immediately to the affected locality, and should, in consultation with the Medical Subordinate or, in the absence of that officer, on his own responsibility, adopt such measures to prevent the further spread of the disease as he may consider necessary.

3. Information of the outbreak should be promptly communicated by the Tahsildar or Deputy Tahsildar to the Collector of the district, to the District Medical officer, and to the President of the Taluk Board. In the case of small-pox, notice of the outbreak should also be despatched to the Deputy Inspector of Vaccination and to the Vaccinator of the circle.

4. The report referred to in paragraph 3 should, so long as the epidemic lasts, be continued as a daily return in the form given in the appendix.

5. The Tahsildar or Deputy Tahsildar should ordinarily remain in the affected locality until the arrival of the Medical Subordinate or certificated Sanitary Inspector deputed by the Local Board. Before leaving the village, the Tahsildar should make arrangements to ensure all possible assistance being rendered to the Medical or Sanitary officers in carrying out the necessary remedial measures.

6. All reasonable expenses incurred by village officers in the despatch of messages or special messengers, and by the officers of the Revenue Department in endeavouring to prevent the spread of the disease, will be a legitimate charge on the funds of the Taluk Board within whose jurisdiction the affected village is situated, and the Collector can, if necessary, exercise the powers conferred on him by section 38 of Act V of 1884, in order to enforce payment.

7. When there is a serious outbreak of cholera, small-pox, fever, &c., in any tract, and the ordinary medical staff at the disposal of the District Board is found inadequate, the Collector and President of the District Board should apply to the Surgeon-General for the services of as many extra hospital assistants as may be necessary. Heads of villages will be supplied with the necessary medicines and disinfectants by the Tahsildar, who will obtain his supply from the Taluk Board.

APPENDIX.

DAILY report of Cholera, Small-pox or other Epidemic in the taluk of

Village or town.	Survey number.	Population.	Date.	Number of attacks.	Number of deaths.	Number of		Remarks as to steps taken, &c.
						Attacks from beginning of outbreak.	Deaths from beginning of outbreak.	
1	2	3	4	5	6	7	8	9

The Hon. Mr Grose C.S.I.

× Copy attached to [illegible]
note

To the Secy to Govt. L&M Dept
for favor of counter-initials.

Read C. No: 5908.

For Orders.

In the first of the papers read in the Board's Proceedings under disposal, the Collector of Godavari brought to the notice of the Board the inconvenience which was felt in following the instructions laid down in S.O. No: 195 (New Edition) ~~as~~ as to the procedure to be observed in cases of outbreak of cholera, or small-pox or any ~~other~~ epidemic disease; and suggested (1) that reports as to the progress or otherwise of the epidemic should be made daily instead of weekly as ~~a~~ required by para 3 of the S.O. and (2) that the ~~[illegible]~~ local boards should be made to share with the Collector the responsibility of dealing with the outbreak of ~~the~~ epidemic

(1) With reference to the first suggestion, the Collector stated that the daily report was absolutely necessary and that the form prescribed by para 3 of the S.O. was defective inasmuch as it did not show at a glance the progress made by the disease. He therefore submitted for acceptance a form which has been used by the Rajahmundry Taluk Board during the recent epidemic in the taluks under that Board.

(2) With reference to the other suggestion, the Collector remarks as follows:– "Standing Order No. 195 appears to lay the whole duty of taking steps as regards cholera on the Collector. Now I beg to submit that this is a duty which should be undertaken by local boards, and at the present moment ~~this~~ is being

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disinfectants from
~~local~~ taluk boards.

2. The Board of Re
invited the views of th
Sanitary Commission
with reference to the
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Collector

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ector, the Sanitary
missioner ~~[illegible]~~ had no doubt
~~[illegible]~~ that the authori-
responsible for the
ession of epidemics ~~are~~
Local Fund and Muni-
al agencies ~~[illegible]~~
~~[illegible]~~, but looking to
~~[illegible]~~ the condition
~~[illegible]~~ of the country
s the imperfections of
the administra-
ment

Local Funds,

5

of the existing syste
regarding the Revenue
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midst of the trou des
brought about by ex could
vices". As a result of cised
reference to the San is
Commissioner, the Bo and
proposes to alter S.O. sub-
195, and submits
revised S.O. draft for the
approval of Government
3. The points of diff the
between the existing
Standing Order and
revised draft now subm
ted for approval, are
noted below seriatim
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S.O. now in force it is n
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should inform the Tahsild
or Deputy Tahsildar of the
outbreak of the Epidem
Para 1 of the draft (proposed) S.O. ex
pressly provides that on
the occurrence of the out-
break in a village, the
village officers shou

Board as well as

Note A copy of Bd. Standing Order No 195 (New Edition) is attached.

I submit.

Note. The expression "Village officers" in ~~the~~ para 1 of the proposed S.O. is indefinite. It is submitted that the duty should be assigned to one particular Village officer — say the head of the village. Under para 4 of the existing S.O. (para 7 of the proposed S.O.) it is heads of villages that have to be supp the necessary

6

Tahsildar or Deputy
ildar.

e existing S.O. (para 1)
res the Tahsildar or Deputy
ildar to inform the medical
ordinate in charge of the
est dispensary of the
break. In para 1 of the
ft S.O. this duty is thrown on
e village officers who
 have to intimate the
ct of the outbreak to the
edical subordinate at the
me time as to the Tahsildar
Deputy Tahsildar.

In the existing S.O.
othing is said as to the
eans to be adopted for
eporting the outbreak.
is now proposed to be laid
own (last sentence of para 1
f the draft S.O.) that the
illage officers should des-
patch the report by the quickest
methods available, i.e. by
telegraph, post or special
messenger.

Para 1 of the S.O. now in
e requires the Tahsildar

I submit the existing rule may stand. Under it that Village Officer who is in the village reports (one or other may be absent) and there is in practice no difficulty in fixing responsibility.

11/6/97

I think it will be better to say, the Headman or in his absence the Karnam

The existing practice works better for if the Village Officers fail the Med: Sub: has no power to take notice of it.

11/6/97

I agree. The Med Sub. shd go as the Tahsildar's [illegible]

This is right.

11/6/97

Yes

7

to communicate the fact of the outbreak simultaneously to the Collector of the district, to the District Medical Officer and to the Medical Subordinate in charge of the dispensary (if there is one) in the taluk or division. It has been noted above that the duty of reporting the outbreak to the Subordinate medical Officer is proposed to be thrown on the village officers. Para 3 of the draft S.O. lays down that the Tahsildar or the Deputy Tahsildar should promptly intimate the outbreak to the President of the Taluk Board as well as to the

It may be left with the Tahsildar or Deputy Tahr.

This may stand.

Yes 11/6/97

8

outbreak to the authorities concerned and advise the village officers ~~[illegible]~~ in making the necessary sanitary arrangements. ~~It~~ In the draft S.O. it is proposed to impose on the Tahsildar or the Deputy Tahsildar fresh and heavy duties responsibilities. Para 2 lays down that on receipt of ~~the~~ information of an outbreak, the Tahsildar or Deputy Tahsildar should proceed immediately to the affected locality, and should in consultation with the medical subordinate or, in the absence of that officer, on his own responsibility, adopt ~~such~~ the following measures ~~to prevent the further spread~~ [illegible]

Quite right. If he can [illegible] having he can not be the best [illegible] subordinate by [illegible] the Insp.

11/6/97

Say, "or if he chooses to do so, he should send a Revenue Inspector to the affected locality. The Tahr. or the Dep. Tahr. or the officer deputed should in consultation [illegible]" 26 JG

I w. put in here in the [illegible]
(1) He sh. change the source of water supply for the infected locality.
(2) He sh. make arrangements for the proper collection [illegible] the deposits [illegible]

89 8
90 6
91 4
92 3
93 3

94 - 3
95 - 6

9

of cholera he should cause attention to be paid to the directions in Vol. II of the Village Officers' Manual.
JG

Note.

The words "or ~~the~~ Deputy Tahsildar" may be inserted in line 3 of para 5 after the word "Tahsildar". The omission is apparently an oversight.

And as after Dep. Tahr. in both places where it occurs "or officer deputed under para 2"
JG

Inspector deputed
Local Board, and th
leaving the villag
Tahsildar should
arrangements to en
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carrying out the neces
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(4) Under para 3 of the
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appendix to that S.O. I
now proposed (para
of the draft S.O.) tha
the report should be contin
as a daily return so lon
as the epidemic las
Two fresh columns sho
ing the population a

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-ion with an outbreak.
f the S.O. in force
that the Tahsildar
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apply to the local
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t S.O. sets out in
ewhat greater detail
provision.
ara 4 of the existing
. is reproduced with some
anges in para 7 of the draft
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eneral for extra medical aid in
ases of serious outbreak, the
irst part of para 7 of the
raft S.O. requires that the
ollector should make the
application in his

Approved
Jg

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94-3
95-6

11

proposed S.O. provides that the Tahsildar should supply them with medicines he himself obtaining his supply from the Taluk Board.

4. The draft S.O. now submitted by the Board of Rev. is a considerable improvement on the existing one and may, it is submitted, be approved subject to the modifications proposed above (vide pages 5 + 9)

6/8/97.

The Draft S.O. is approved with the modifications I have suggested above.

Jg
28.8.97

Concur in view and [illegible] para 5 2nd [illegible].

31/8/97.

Copy of Board's Standing Order No.195(New Edition) re:

Outbreak of Epidemic Diseases.

Whenever a Tahsildar or Deputy Tahsildar receives information of an outbreak of cholera or other epidemic disease in his taluk or division, he must communicate the fact at once simultaneously to the Collector of the District, to the District Medical Officer and to the Medical Subordinate in charge of the dispensary, if there is one, in the taluk or division. If there are two or more dispensaries, the information should be communicated to the medical officer nearest the locality of the outbreak.

(B.P.d.23"September 1889, No.664;
G.O.d.22"October " , " 6801.)

2. When information is received of an outbreak of small-pox, the procedure prescribed in paragraph 1 should be followed and in addition notice of the outbreak should be despatched to the Deputy Inspector of Vaccination and the vaccinator of the circle. The Tahsildar or Deputy Tahsildar should also advise the village officers to make the necessary sanitary arrangements, applying to the Local Fund authorities of the area in cases in which expenditure of money is required.

It is presumed that this portion is applicable to outbreaks of ~~[illegible]~~ epidemic diseases other than small-pox.

3. After the first report, a weekly report should be submitted in the form printed in the appendix so long as the epidemic lasts. The same form should be

adopted for the first report also, columns 5 and 6 being omitted.

(B.P.d.17"March 1891,No.177)

4. Whenever there is a serious outbreak of cholera, small-pox, fever, &c., in any tract, the Collectors concerned should, if the ordinary medical staff at the disposal of the District Board is found inadequate, at once apply to the Surgeon-General with the Government of Madras for the services of one or more Hospital Assistants as the case may require to itinerate with medicines among the affected villages. Collectors should also supply heads of villages with suitable medicines for local distribution.

(B.P.d.21"September1892No.529.)

What does "&c" mean?
S.H.

I think it [illegible] [illegible] [illegible]

Local & Munl Depart

[L.&M. / 500—3-12-96.]

764
7-9-97

The Hon Mr. [illegible] C.I.E

NOTE FOR THE SECRETARY.

The draft Standing Order of the Board of Revenue, appears to be unobjectionable. But, as it is desirable that the duty of reporting the occurrence of an epidemic to the Tahsildar or Deputy Tahsildar should be assigned to a particular Officer, and not to "the village officers" it is submitted, that it may be imposed on the head of the village or, in his absence, on the village accountant.

V.A.
11/8/97

Cir/
11/8/97

(1) G.O. [illegible]
[illegible]

Put up the Cholera & Plague Rules recently issued at instance of San. Cr. in this Dept.
S.H. 13/8/97

There is no objection to the draft Standing Order in the Dept.
S.H.

c 25/8/97

The Board's draft Standing Order revised with reference to para 2 of the draft G. O.

On the occurrence of a case of cholera, small-pox or other epidemic in a village, the Headman or, in his absence, the Karnam, should report the fact at once to the Tahsildar or Deputy Tahsildar. The report should be despatched by the quickest method available, i.e., by telegraph, post or special messenger.

2. Information of the outbreak should be promptly communicated by the Tahsildar or Deputy Tahsildar to the nearest Medical Subordinate in charge of a dispensary, to the Collector of the district, to the District Medical Officer, and to the President of the Taluk Board. In the case of small-pox, notice of the out-break should also be despatched to the Deputy Inspector of Vaccination and to the Vaccinator of the circle

3. On receipt of the information, the Tahsildar or Deputy Tahsildar should proceed immediately to the affected locality, or if he cannot do so, should send a Revenue Inspector to the station. The Tahsildar, the Deputy Tahsildar, or the officer deputed should, in consultation with the Medical Subordinate or, in the absence of that officer, on his own responsibility, adopt such measures to prevent the further spread of the disease as he may consider necessary. In the case of cholera, he should cause attention to be paid to the directions in Volume II of the Village Officers' Manual.

4. The report referred to in paragraph 2 should, so long as the epidemic lasts, be continued as a daily return in the form given in the appendix.

5. The Tahsildar or Deputy Tahsildar or the officer deputed until the arrival of the Medical Subordinate or certificated Sanitary Inspector deputed by the Local Board, and should, before leaving the village, make arrangements to ensure all possible assistance being rendered to the Medical or Sanitary officers in carrying out the necessary remedial measures.

6. (Same as in the Board's draft.)

7. (Same as in the Board's draft.)

4 Sep 9

Read Current Number 5908 of 1897.

G. O. Press. No 764 d/ 7th Sept 1897

The Government considers

(1) that the duty of reporting occurrence of a case of cholera, &c, in a village should devolve primarily on the headman of the village and in his absence on the karnam, instead of upon the village officers generally as proposed by the Board;

(2) that the duty of reporting the fact to the nearest Medical Subordinate in charge of a dispensary, should continue to lie with the Tahsildar or Deputy Tahsildar and not be transferred to the village officers;

(3) that if the Tahsildar or the Deputy Tahsildar ~~s~~ concerned cannot go to the affected locality, he should depute a Revenue Inspector for the purpose; and

(4) that in the case of an outbreak of cholera, the attention of the vil-

the dirctions in Volume II of the Village Officers' Manual.

2. The draft of the revised Standing Order submitted by the Board will accordingly be revised as follows:-

(i) Paragraph 1 --(a) In line 2, for the words "village officers", substitute the words "Headman or, in his absence, the Karnam".

(b) In line 3, omit the words "and, at the same time, to the nearest Medical Subordinate in charge of a dispensary".

(ii) Paragraph 3- Number this as para 2 and insert the words "to the nearest Medical Subordinate in charge of a dispensary," in line 2 after the word "Tahsildar".

(iii) Paragraph 2 - Number this as para 3, omit "and" after "locality" in line 2, and insert in it's place the following words:- "or if he cannot do so, should send a Revenue Inspector to the station. The Tahsildar, the Deputy sildar, or the officer [illegible]

Note

A copy of paras 1-5 of the Standing [illegible] as revised by Govt. ttached.

CA.
4/3 Sep 97

the end of the para add:" [illegible] the case of cholera, he should caus attention to be paid to the directions in Volume II of the Village Officers' Manual".

(iv) Paragraph 4 -For "3" in line 1 substitute "2."

(v) Paragraph 5 - In line 1 before "should", insert "or the officer deputed under para 3"; change the full stop into a comma after the word "Board" in line 3 , and for the words "Before leaving the village, the Tahsildar should", substitute the following: "and should, before leaving the village,".

7/9/97.

(From Orders.)

To

The Board of Revenue, Land Rev.
" Local and Municipal Deptt.
" Public Department.

Dis. 18-9-97

Issue

Remarks by the H. M. on G. O. No 7600 Rev. dated 7th Sep. 97.

Hon. Sir H. Bliss K.C.S.I.

The paper was not marked for t
Hon. Sir Henry Bliss

1. because the revised order consolidates and varies in minor matters but makes no changes of principle in the existing order or procedure. I therefor thought it unnecessary to send the paper to a 2nd member.

2. Because I wished to save the Hon'b Member useless worry over papers whic it was not absolutely necessary to send him. If the Hon'ble Member thinks it necessary to question my action in this matter in every minor particular I shall have to request him to permit me to work strictly under the rules.

But I hope the Secy does work strictly under the rules.
HB

The Current was sent to the Secy. to Govt. Local & Municipal Dept. fo counter-initials and that officer returned it merely with the remark that there was no objection to the draft Standing Order in that Dept. It was not suggested in that Dept. either that the paper should be sent to a second member.

This was sufficient
HB
11/10/97

9/10/97

The matter may drop.

12/10/97

Government (1897) of Madras.

REVENUE.

This order modifies ~~of~~ a S.O. based on previous G.Os. — Was it sent to a second member of Govt. for approval before issue? Urgent, urgent!

It also proposes to impose charges & duties on Local B^ds, which are under me. Was it sent to me for approval before issue? Urgent, urgent?

22/9/97

Recd.
} 1897.
Regd.

Enclosures

Spare copies

G.O., No. 764, 7th September 1897.

SEPTEMBER.

Revised Standing Order No. 195 (New Edition).

Approving, subject to certain modifications, the draft of the — regarding the measures to be adopted to prevent the spread of cholera, small-pox or other epidemic in a village, submitted by the Board of Revenue.

GOVERNMENT OF MADRAS.

REVENUE DEPARTMENT.

Read—the following Proceedings of the Board of Revenue (Land Revenue), No. 213, dated 25th June 1897 :—

Read—the following letter from G. W. ELPHINSTONE, Esq., Acting Collector of Gódávari, to the Secretary to the Commissioner of Revenue Settlement, Land Records and Agriculture, dated 10th October 1896, Ref. on Cur. No. 4183-Acct. :—

I have the honour to bring to the notice of the Board the inconvenience which is met with in following the procedure laid down in Board's Standing Order No. 195 (New Edition).

2. Under paragraph 3 a weekly report in form (No. II) enclosed has to be sent by the Tahsildar to the Collector.

3. Now, in the first place, if it is intended to take steps to stamp out the disease, it is absolutely necessary to have a daily report, and in the second place the form prescribed does not show at a glance the progress made by the disease. It is true that by comparing this form with those received previously it is possible to get all the necessary information, but this takes a considerable amount of time and trouble. I beg to enclose what I consider to be a far better form which has been sent daily by the Taluk Board, Rajahmundry, during the recent epidemic in the taluks under that board (*vide* form No. I).

4. It will be seen that the forms enclosed are copied from the originals of the same date, and there is a considerable amount more of information in No. I than No. II.

5. The Sanitary Commissioner requires particulars of sex to be given, and I enclose a third form (No. III) which giv[illegible]ticulars required by him. This form is, however, somewhat cumbersome, and should, I think, only be used if the Sanitary Commissioner considers it absolutely necessary to have the sexes given.

6. Another matter which I beg to bring to the notice of the Board is that Standing Order No. 195 appears to lay the whole duty of taking steps as regards cholera on the Collector. Now I beg to submit that this is a duty which should be undertaken by local boards, and at the present moment this is being actually done in this district, the taluk boards being held responsible for taking the necessary measures in the taluks under their control. In order to ensure information being given in due time, instructions have been given to Tahsildars to send their daily returns to the Presidents of their respective taluk boards. I enclose a copy of a circular issued by the President, Rajahmundry Taluk Board, on the subject.

7. What I beg to suggest is that Standing Order No. 195 be altered so as to ensure timely information being given to the local boards concerned, the Standing Order running somewhat as follows:—

> "Whenever a Tahsildar or Deputy Tahsildar receives information of an outbreak of cholera in his taluk or division, he must communicate the fact at once to the President of the Taluk Board, to the District Medical and Sanitary officer, and to the medical subordinate nearest to the village where the outbreak has occurred. To ensure promptitude, village officers must communicate the occurrence of any case to the taluk office by special messenger."

8. In paragraph 4 for the last sentence I would substitute:—"Heads of villages will be supplied with the necessary medicines and disinfectants by the Tahsildar who will obtain his supply from the taluk board."

ENCLOSURES.

READ report of cholera in Rámachandrapuram taluk, dated 27th August 1896.

A sample form is enclosed which must in future be filled up daily for every village in which cholera has occurred. A copy must be sent to the medical officers concerned. There appears to have been delay in reporting the fresh cases at Velampalem, Yendamuru and Rámachandrapuram, and in the last two cases the delay is disgraceful. Full instructions have now been issued to all village munsiffs, and if any case is unreported for 24 hours the munsiff responsible will be at once dismissed. The Tahsildar will call for the explanation of the munsiffs concerned in the above mentioned cases. No fresh cases have been reported from Kotipally, Kota, Draksarama and Mutsumilli, but it is not clear whether all the old cases have recovered.

The Tahsildar will understand that the instructions given in the proceedings and those already given have got to be carried out. Any officer failing in his duty will be most severely dealt with.

No. I.—Report of cholera in Rámachandrapuram taluk, dated 31st August 1896.

Name of village.	Cases previously reported.	Reported to-day.	Total.	Deaths.	Remarks.
1. Kotipally	11	*Nil.*	11	5	The Chairmen of Draksarama and Rámachandrapuram Unions, the Hospital Assistant at Rámachandrapuram and the Special Hospital Assistants deputed on cholera duty are taking the necessary precautions to abate the epidemic.
2. Kota	3	*Nil.*	3	1	
3. Yendamuru	3	*Nil.*	3	2	
4. Narasapurapupeta	1	1	2	1	
5. Bhatlapalica	2	*Nil.*	2	2	
6. Korumilli	9	*Nil.*	9	5	
7. Jangaveram	2	*Nil.*	2	1	
8. Draksarama	23	3	26	11	
9. Velampalem	7	1	8	3	
10. Thotapeta	5	*Nil.*	5	2	
11. Jaggannaikulapalem ..	1	*Nil.*	1	*Nil.*	
12. Rámachandrapuram	3	*Nil.*	3	1	
13. Mutsumilli	5	*Nil.*	5	2	
14. Pesalapudi	1	*Nil.*	1	1	
15. Mandapeta	*Nil.*	2	2	1	
16. Jamesvaram	*Nil.*	4	4	2	
Total ..	76	11	87	40	

CHOLERA report of Rajahmundry taluk, dated 1st September 1896.

Name of village.	Cases previously reported.	Reported to-day.	Total.	Deaths.	Remarks.
Kadiam	5	..	5	2	
Dowlaishweram	5	..	5	2	
Total ..	10	..	10	4	

No. II.—Report of Cholera or Small-pox in the taluk of ———

Villages or towns.	Date.	Number of attacks.	Number of deaths.	Number of		Remarks as to steps taken, &c.
				Attacks from beginning of outbreak.	Deaths from beginning of outbreak.	

No. III.—Daily report of cholera in the district of Gódávari.

Taluk.	Village.	Population.	Date.	Attacks.			Deaths.			Attacks from beginning of outbreak.			Deaths from beginning of outbreak.			Remarks or steps taken to abate the epidemic.
				Males.	Females.	Total.	Males.	Females.	Total.	Males.	Females.	Total.	Males.	Females.	Total.	

Endorsement—dated 11th January 1897.

Transferred to the Land Revenue Department.

(Signed) R. V. SRINIVASIAR,
Secretary.

To the Secretary to the Commissioners of Land Revenue Department,
with letter and two enclosures in original.

Reference on the above, dated 25th February 1897.

The Collector's letter will be referred to the Sanitary Commissioner for favour of remarks. He is requested to suggest a revised form if he considers that the present form requires any alterations.

(Signed) R. C. C. CARR,
Secretary.

To the Sanitary Commissioner, with Collector's letter
and its enclosure to be returned.

Read—the following letter from Surgeon-Lieut.-Col. W. G. KING, M.B., C.M., D.PH., Sanitary Commissioner for Madras, to the Secretary to the Board of Revenue (Revenue Settlement, Land Records and Agriculture), dated Fort St. George, 12th May 1897, No. 1025-S. :—

With reference to your Reference No. 136, dated 25th February 1897, I have the honour to state that, as will be seen by the references given in the margin, the cholera report should be regarded as a *daily* return.

Proceedings of the Board of Revenue, No. 4543, dated 30th October 1871.
Proceedings of the Board of Revenue, Mis. No. 88, dated 4th January 1872.

2. I do not see that the form offered by the Collector has any special advantage, and think that the form already adopted by the Revenue Board (paragraph $\frac{135}{3}$ "Standing Orders") will suffice for all purposes, provided columns be opened showing the population of the affected villages and their survey number.

3. As to correctness of the suggestion advanced by the Collector that the authorities responsible for the repression of epidemics are the Local Fund and Municipal, I think there can be no doubt. I do not, however, think that the condition of advance of the country would justify the abandonment of the existing custom of regarding the Revenue authorities as the main stay in the midst of trouble brought about by epidemics. This is due to the fact that, so far as sanitary clauses are concerned, the Local Funds Act is practically a blank. Such sanitation as can be enforced in rural areas can only be brought about by use of the Penal Code, the Town Nuisances Act and the Criminal Code. Hence the Local Fund authorities, as such, are practically powerless. Where, as in the case of Mr. Elphinstone, a Revenue officer will take a personal interest in the matter, it is of course possible to secure really good work through the medium of the Local Fund authorities; but this in reality means that Revenue "influence" was relied upon. In short, when Local Fund bodies are prepared, as they ought to have been years back, to employ special sanitary staffs of their own, and when Government has arranged that the Act they administer is correctly provided with sanitary clauses, I think it would be time enough to abandon the time-honoured custom of looking to the Tahsildar for making the *first efforts*—until at least the Local Fund authorities can be on the spot and relieve him of work that certainly

should not be his. Hence, I would advise that Standing Order No. $\frac{195}{3}$ should read as follows:—

"(1) It is the duty of the Village Munsif to acquaint the Tahsildar or Deputy Tahsildar of the occurrence of a case of cholera in his village, with the least possible delay. Information of the occurrence shall be sent by the Munsif by the quickest feasible method, be this by special messenger, by road or rail, by post or by telegraph.

"(2) Simultaneously, the Munsif shall send information, also by the quickest available method, to the nearest Medical Subordinate in charge of a dispensary.

"(3) The Tahsildar or the Deputy Tahsildar whenever not absolutely prevented by duties, any delay in the execution of which would cause public loss or would be detrimental to the public weal, shall proceed to the affected locality, and shall there take, in consultation with the Medical Subordinate or, in his absence, on his own responsibility, such urgent action in reference to preventing further spread of the disease as may seem to him desirable.

"(4) All reasonable expenses incurred by the Village Munsif in forwarding messages, and by the Tahsildar in attempting to prevent the spread of the disease, shall be regarded as legitimate charges upon the funds of the Taluk Board within which the affected village is situated.

"(5) The Tahsildar shall, as rapidly as possible, communicate to the District Sanitary officer and to the Taluk Board President the occurrence of cholera.

"(6) Unless under press of other work of an urgent nature, the Tahsildar should wait at an affected locality until the arrival of the Medical Subordinate or certificated Sanitary Inspector deputed by the local authority.

"(7) Before leaving the village, he will, in writing, warn the village Munsif as to the necessity for his giving his personal aid, as well as by the village servants, in effecting reasonable measures advised by the Medical Subordinate or certificated Sanitary Inspector."

Transferred to the Land Revenue Department.

(Signed) R. V. SRINIVASIAR,
Secretary.

Resolution—No. 213, dated 25th June 1897.

In the first of the papers read above the Acting Collector of Gódávari proposed certain alterations in Standing Order No. 195 (New Edition) as well as in the form of report prescribed in the appendix thereto. Mr. Elphinstone considered that daily reports should be required instead of weekly reports, and that the Taluk Boards should be made to share with the Collector the responsibility for dealing with the outbreak.

2. The Board has consulted the Sanitary Commissioner on these points as well as on the new forms of report proposed by Mr. Elphinstone. The result of the reference is embodied in the draft Standing Order appended to these Proceedings, which will now be submitted to Government for approval.

(True Copy and Extract.)

(Signed) N. S. BRODIE,
Acting Secretary.

To the Secretary to Government, Revenue Department.

APPENDIX.

Revised Standing Order No. 195.—On the occurrence of a case of cholera, small-pox or other epidemic in a village, the village officers should report the fact at once to the Tahsildar or Deputy Tahsildar and, at the same time, to the nearest Medical Subordinate in charge of a dispensary. The report should be despatched by the quickest method available, *i.e.*, by telegraph, post or special messenger.

2. On receipt of the information, the Tahsildar or Deputy Tahsildar should proceed immediately to the affected locality, and should, in consultation with the Medical Subordinate or, in the absence of that officer, on his own responsibility, adopt such measures to prevent the further spread of the disease as he may consider necessary.

3. Information of the outbreak should be promptly communicated by the Tahsildar or Deputy Tahsildar to the Collector of the district, to the District Medical officer, and to the President of the Taluk Board. In the case of small-pox, notice of the outbreak should also be despatched to the Deputy Inspector of Vaccination and to the Vaccinator of the circle.

4. The report referred to in paragraph 3 should, so long as the epidemic lasts, be continued as a daily return in the form given in the appendix.

5. The Tahsildar or Deputy Tahsildar should ordinarily remain in the affected locality until the arrival of the Medical Subordinate or certificated Sanitary Inspector deputed by the Local Board. Before leaving the village, the Tahsildar should make arrangements to ensure all possible assistance being rendered to the Medical or Sanitary officers in carrying out the necessary remedial measures.

6. All reasonable expenses incurred by village officers in the despatch of messages or special messengers, and by the officers of the Revenue Department in endeavouring to prevent the spread of the disease, will be a legitimate charge on the funds of the Taluk Board within whose jurisdiction the affected village is situated, and the Collector can, if necessary, exercise the powers conferred on him by section 38 of Act V of 1884, in order to enforce payment.

7. When there is a serious outbreak of cholera, small-pox, fever, &c., in any tract, and the ordinary medical staff at the disposal of the District Board is found inadequate, the Collector and President of the District Board should apply to the Surgeon-General for the services of as many extra hospital assistants as may be necessary. Heads of villages will be supplied with the necessary medicines and disinfectants by the Tahsildar, who will obtain his supply from the Taluk Board.

APPENDIX.

Daily report of Cholera, Small-pox or other Epidemic in the taluk of ____________

Village or town.	Survey number.	Population.	Date.	Number of attacks.	Number of deaths.	Number of		Remarks as to steps taken, &c.
						Attacks from beginning of outbreak.	Deaths from beginning of outbreak.	
1	2	3	4	5	6	7	8	9

ORDER—No. 764, Revenue, dated 7th September 1897.

Miscellaneous.

The Government considers—

(1) that the duty of reporting occurrence of a case of cholera, &c., in a village, should devolve primarily on the headman of the village and, in his absence, on the karnam, instead of upon the village officers generally as proposed by the Board;

(2) that the duty of reporting the fact to the nearest Medical Subordinate in charge of a dispensary, should continue to lie with the Tahsildar or Deputy Tahsildar and not be transferred to the village officers;

(3) that if the Tahsildar or the Deputy Tahsildar concerned cannot go to the affected locality, he should depute a Revenue Inspector for the purpose; and

(4) that in the case of an outbreak of cholera, the attention of the village officers should be drawn to the directions in Vol. II of the Village Officers' Manual.

2. The draft of the revised Standing Order submitted by the Board will accordingly be revised as follows:—

(i) *Paragraph* 1.—(*a*) In line 2, for the words "village officers," substitute the words "Headman or, in his absence, the Karnam".

(*b*) In line 3, omit the words "and, at the same time, to the nearest Medical Subordinate in charge of a dispensary".

(ii) *Paragraph* 3.—Number this as paragraph 2 and insert the words "to the nearest Medical Subordinate in charge of a dispensary," in line 2 after the word "Tahsildar".

(iii) *Paragraph* 2.—Number this as paragraph 3, omit "and" after "locality" in line 2, and insert in its place the following words: "or if he cannot do so, should send a Revenue Inspector to the station. The Tahsildar, the Deputy Tahsildar, or the officer deputed" At the end of the paragraph add: "In the case of cholera, he should cause attention to be paid to the directions in Vol. II of the Village Officers' Manual".

(iv) *Paragraph* 4.—For "3" in line 1, substitute "2".

(v) *Paragraph* 5.—In line 1 before "should", insert "or the officer deputed under paragraph 3"; change the full stop into a comma after the word "Board" in line 3, and for the words "Before leaving the village, the Tahsildar should", substitute the following: "and should, before leaving the village,".

(True Extract.)

(Signed) G. STOKES,
Ag. Secretary to Government.

To the Board of Revenue (Land Revenue).
" the Local and Municipal Department.
" the Public Department.

Exd. A. F. Eccleston.

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