

Revenue (1897) Department.

PRESS SERIES.

G.O., No. 722

DATED 26th August

[Despatch Abstract.]

Grant of small advances to ryots for petty village relief works. -

Forwarding to the Board of Revenue, with remarks, papers regarding the —, and requesting the Board to draw up a set of rules on the subject.

BACK PAPERS.

G.O.	No.	Department.	Date.	G.O.	No.	Department.	Date.

FURTHER PAPERS.

G.O.	No.	Department.	Date.	G.O.	No.	Department.	Date.

Local & Munl. (1897) Department.

CURRENT No. 5983 1799



From The Resident

District Board

Accountant

Order No. 754 dt 15th July 1897

Transferred to the Revenue Department

No. 27

Dated 4th July 1897

Received 6th July 1897

Registered

Enclosures 1

Spare copies

Secretary to Government.

SUBJECT.

Forwarding copy of Resolution of 26.6.97 stating that there are no funds to undertake and assist village relief works on the lines indicated in the West Provinces by means of small advances to ryots for petty village works.

BACK PAPERS.

G.O.	No.	Department.	Date.

FURTHER PAPERS.

G.O.	No.	Department.	Date.

EXTRACT from the Proceedings of the District Board, Anantapur District,

dated 26th June 1897.

RESOLUTION NO.

Present

1. Mr. D. V. K. Sastri Pantulu Gam Treasury Deputy Collector and Vice President.
2. Mr. J. A. Shunmugasundaram Pillai auzgal Divisional Officer Muntunda
3. Mr. P. Acharyulu Pantulu Gam Divisional Officer Gooty
4. Rai Bahadur M. Arunnam Pillai auzgal Divisional Officer Anantapur
5. Mr. C. Subramania auzgal Head Master Training School Anantapur
6. Surgeon Major H. M. N. Sastri District Medical & Sanitary Officer Anantapur

Non official members.

7. Mr. T. V. K. Sastri Pantulu Gam.
8. Mr. P. Kesava Pillai auzgal
9. Mr. H. Bhas Karappa Gam.
10. Mr. E. Hanumanth Gam.
11. Mr. R. Srinivasa Pantulu Gam.
12. Mr. P. Pheema Pantulu Gam.
13. Mr. C. Nagappa Gam.
14. Mr. Avula Shrinivasa Gam.
15. Mr. Pyappa Reddi Gam.
16. Rev. J. L. Marler
17. Rev. Moses Williams

Resolution No. 8.

Sp. No. 956 L. Misdated 19th March/97

referring to the District Board for very early report

1799497

report para 1 of G. O. No. 231. Revenue dated
1st April 1897.

No funds are available. Hence recorded.

(Signed) D. Venkata Sastri
Vice President

(True Copy)

26. 6. 97.

To Venkata Sastri
For President. 6-7-97

5/7/97.

DISTRICT BOARD'S OFFICE,

ANANTAPUR.

Dated 4th July 1897

Despatch 6-7-97

No. 27

Enc: 1.

From R. A. Shipley Esq
THE PRESIDENT,

LOCAL & MUNICIPAL DEPT.

DISTRICT BOARD, CURRENT NO. 17992
ANANTAPUR.

To

THE CHIEF SECRETARY TO GOVERNMENT,
Local & Municipal Dept. MADRAS.

Sir,

80. 1023 R With reference to G. O. No. 956 L. D. dated
19th May 1897, calling for an early report, whether the
Local Boards in the affected Districts are prepared
to undertake and control village relief works on the
lines indicated in the North West Provinces by
means of small advances to ryots for petty village
works, I have the honor to forward herewith a copy
of District Board Resolution No. X dated 26th June 1897,
on the subject.

I have the honor to be
Sir

Your most obedient Servant

D. Venkata Sastri

For President. 6-7-97

5/7/97.

Local & Munl. (1897) Department.

CURRENT No. 2004



From The President
District Board
Bellary

Order No. 328 dated 3rd August 1897.

Dis No. 386

Transferred to the Revenue
Department

V.R.
30/7/97

Secretary to Government

Dated 23-7-97

Received 26 JUL 1897

Registered

Enclosures

Spare copies -

SUBJECT.

Submitting resolution
of the District Board Bellary
expressing its views
in regard to the rules of
the village relief works
as desired in G.O. No 956
& dated 19-5-97

24/7/97

BACK PAPERS.

G.O.	No.	Department.	Date.

FURTHER PAPERS.

G.O.	No.	Department.	Date.

PROCEEDINGS OF THE DISTRICT BOARD BELLARY.

Dated 15th July 1897.

PRESENT.

J. T. Lever Esquire, Treasury Dy. Collector & Vice President.

C. G. Spencer Esquire Head Assistant Collector of Bellary.

M. R. Ry. T. Rama Rao Pruthulu Rao Bahadur Dy. Collector Bellary.

" C. Venkoba Rao garu B. A. Tahsildar of Harapowahalli.

" S. V. Melagere Rao garu Sub Assistant Inspector of schools, Hoohet range.

" J. Vittal pruthi garu Sub Assistant Inspector of schools, Bellary range.

Non Official Members.

M. R. Ry. V. Chaitanya setti garu

" Hanumantha gowd garu

" A. Bheema Rao garu

" Basel Juddi garu

" P. Nagappa garu

" H. Rangana gowd garu

" Siddabasa uaua gowd garu

" C. Siddaua gowd garu

" Basalingaua gowd gara

" Narayana Juddi garu

" Sidalingaua gowd garu

" Sreemambhat garu

" Master Honnur Sahib

Mahamed Shah Sahib

Mahamed Abdul Latief Sahib

Resolution No 17.

Read G.O. No 956 L. D. dated

19th May 1897 regarding the rules for the undertaking
and control of village relief works ^{furnished} for early report.

The Board is of opinion that the
system of Advances is unsuited to the circumstances
of village life in this district but it strongly
recommends liberal grants being made from
provincial funds for the construction of wells and
reservoirs where measures of relief are necessary.

(sd) H. A. Stuart

President

/ True copy and extract of
GOVT. & MUNICIPAL DEPT.
CURRENT No. 2004 L

Submitted to Government.

[Signature]
23/7/97
Vice President
for Revenue

[Signature]
23.7.97

Revenue (1897) Department.

CURRENT No. 6121



From

The Board of Revenue
Rev: Sett: L. R. & Agri:
Maddas.

Order

No. 6077 mis

Dated 4 August 1897

Received

Registered

Enclosures

Spare copies

SUBJECT.

Returning to Government
Revenue Department certain
enclosures as requested.

[Signature]
29/9/97

BACK PAPERS.

G.O.	No.	Department.	Date.

FURTHER PAPERS.

G.O.	No.	Department.	Date.

No 542

DISTRICT BOARD'S OFFICE,
VIZAGAPATAM,

Dated 3rd June 1897.

From

W. C. Horne Esquire,

PRESIDENT, DISTRICT BOARD,
VIZAGAPATAM.

To

G. S. Forbes Esquire,

CHIEF SECRETARY TO GOVERNMENT,
LOCAL AND MUNICIPAL DEPARTMENT,
MADRAS.

Sir,

With reference to Government Order No 956 L. Mis. dated 19th May 1897, I have the honor to inform you that the papers will be laid before this Board at its next meeting and its opinion taken. In the meanwhile I report my own opinion on the points to which the queries of Government relate.

2. The petty village works alluded to in the Government Order must be either (1) wells, (2) drinking tanks, (3) irrigation tanks (4) Works for improvement of village sanitation. Of these No (3) is not a purpose for which Local Funds can be spent. The other three kinds of works are legitimate objects for the expenditure of Local Funds.

80. 402 SR
25-5-97

3. If advances are to be restricted to persons having proprietary rights in the land as in the North-western-Provinces, the only persons in this district eligible for them will be Zemindars, Inamdars, and large ryots. It is possible that some of these might be willing to take advances, wholly or partially repayable, for sinking a well, and possibly in rare cases a Zemindar might do so for constructing or repairing a drinking tank, but no single ryot or inamdar will be willing to take an advance for a drinking tank, and I do not think any one at all would do so for works connected with village sanitation.

4. At present villagers frequently combine to contribute half the cost of a well or tank constructed or repaired by the local boards. If however the Zemindar, Inamdar, or large ryot, or in some cases the village head, were to be made merely the agent of the Board for carrying out the work, and not expected to refund any portion of the cost, the system might be worked on the lines laid down by the North-Western

Western-Provinces Government.

5. The funds at the disposal of the local boards for water supply and sanitary works are so small that the system could not be worked on any scale without a special grant from Government.

I have the honor to be,
Sir,

your most obedient servant,

J. M. M. M.

President District Board.

1882

1882

1882

Extract from the Proceedings of the District Board,
Vizagapatam at its meeting held on Monday the 7th June 1897.

Present

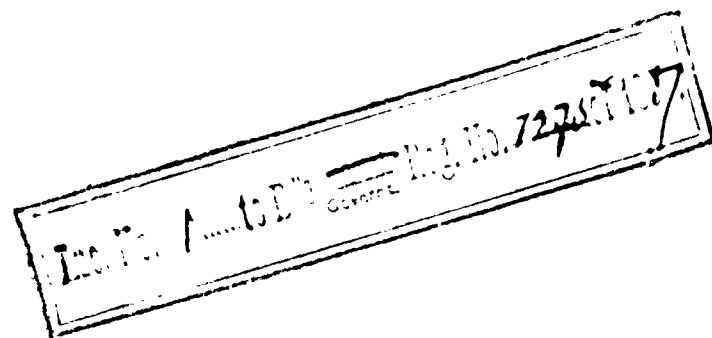
W. C. Horne Esquire - President.

Official members

1. M. R. Ay. A. Govindarow Saide Garu, Hurur Deputy Collector
in charge of the Assistant Collector's divisions.
2. " " C. Somayajulu Pantulu Garu, Tahsildar.

Non-official members.

3. M. R. Ay. Dewan Bahadur A. Dharmarow Saide Garu.
4. " " V. Madhavarow Saide Garu. M. A.
5. " " A. Appadu Pantulu Garu.
6. " " A. Venkatarow Pantulu Garu.
7. " " J. V. Appalanarasaini Patrudu Garu.
8. " " K. Butchi Venkanna Chetti Garu.
9. " " B. Appalarow Garu.
10. " " M. Malliah Pantulu Garu.
11. " " K. V. Kristnarow Pantulu Garu.
12. " " A. Ramanna Pantulu Garu.
13. " " D. Annaram Garu.
14. " " M. G. Sanyasi Chetti Garu.
15. " " K. Rajauraju Garu.
16. " " D. Narayanaraju Garu.
17. F. J. Moss Esquire.
18. Rev. M. Thomas.
19. Sheik Ambur Sarang Saheli Bahadur.



1577

12. Read Government Order No. 956 L. Mis. dated the 19th May 1897 forwarding for early report as to whether the District Board will be prepared to work on the lines indicated in the North-Western-Provinces rules by means of small advances to ryots for petty village relief works.

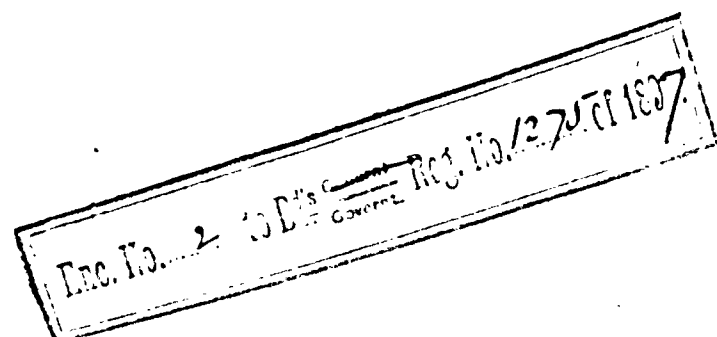
Read also President's letter to Government expressing his views.

The Board endorses the reply already sent by the President to Government.

(Signed) W. C. Horne
President Dist. Board.

(True Extract)

Provisional
for President Dist. Board.



No. 559

DISTRICT BOARD'S OFFICE,
VIZAGAPATAM,

Dated 8 June 1897.
Depo 9-20

From

W. C. Horne Esquire,
PRESIDENT, DISTRICT BOARD,
VIZAGAPATAM.

To

G. S. Forbes Esquire,
CHIEF SECRETARY TO GOVERNMENT,
LOCAL AND MUNICIPAL DEPARTMENT,
MADRAS.

SIR,

Referring to Government Order No. 956 L. Mis. dated the 19th May 1897, I have the honor to forward herewith a copy of the resolution of the District Board endorsing the views expressed by me in my letter No. 542 dated the 3rd instant, with regard to, the local Board's working on the lines indicated in the North-Western-Provinces rules, by means of small advances to ryots for petty village relief works.

I have the honor to be,
Sir,
your most obedient servant,

Provisional
for President Dist. Board.

District Board's Office Tanjore
N^o 516
12.6.97 Dated Kancheli 5 June 1897.

From

A. D. Taylor Esquire M.A.
President District Board

LOCAL & MUNICIPAL DEPT.
CURRENT NO. 1612

To

The Secretary to Government
Local and Municipal Department
Madras

Sir

With reference to G.O. N^o
956 L. M.S. dated 19th May 1897 re-
ferring for report G.O. N^o 231 Revenue
dated 1st April 1897 as to the practi-
-cability of adopting the rules framed
by the Government N. W. Provinces
and Oudh for the conduct of village
relief works I have the honour to state
that I have been unable to lay the
matter before the District Board,
but as an early reply is called for
I give my own impression as to
the practicability of the scheme.

2. The proposals are to advance
free of interest but subject to the
condition of partial repayment to
persons having proprietary right
in land sums of money for
village works which while being
suitable

RECEIVED
1275-1897

suitable for relief, will improve the sanitary conditions of the village or be of use to the village community. The wages paid for unskilled labour are fixed and the work supervised by Government Inspectors.

3. So far as this District is concerned such advances, if given will have to be confined to Zamindars, proprietors, inamdars and mukhadars. There are no Government ryots who would be able, in Government villages, to be responsible for the amount of the advances given and the execution of works, while in Zamindari the ryots or renters have generally no proprietary interest in the land.

4. In the case of large Zamindars such as the Rajah of Barakmudi and the Zamindar of Kallidole and Alapada, it would be unreasonable to expect them to execute a separate security bond for each work under Rs. 500/- to be executed on these terms. In
their

their case it would be sufficient to advance large amounts as required for several works together. The limit of Rs. 500/- should be observed only in the case of the smaller mukhadars and inamdars.

5. On the other hand, in the case of the large Zamindars the latter would necessarily be bound to leave the actual details of the work to the village heads and I doubt whether in many cases the latter would be competent to execute the work laid down in the rules. I presume that one of the leading principles is that no one is to be refused admittance to the work.

6. Though I doubt whether the local village officers are in many cases to be trusted, yet the responsibility for sums advanced would rest with the proprietors and hence I think that the system might well be tried. It will be the means of affording relief in outlying villages.

villages at a distance from
ordinary works and will thus prove
most useful. It would otherwise
be impossible to execute such
works for want of a proper
staff except on contract and
then a large proportion of the
allotment would go not to the
people but into the pockets of
the contractors.

It is directed Sir at
once order the preparation of list
of useful village works and
address the various Zamindars
& proprietors to ascertain to what
extent they are prepared to accept
responsibility for such works.

8. I would propose to limit
the value of work to be done to
Clause I, and II and III specified
in rule 5. I think that it is
undesirable for Government or the District Board
to spend any money in Zamini-
daries on works which will result
a profit to the Zamindar, while
under the false irrigation
channels could doubtless be
constructed

constructed.

9. The paper will be laid
before the next meeting of the
District Board. I doubt whether
it is practicable for the latter
to execute works on the terms laid
down, unless power is given to
execute the work through
village heads or piece-work
without the necessity for detailed
involvement of sums paid to each
individual workman.

I have the honour to be,
Sir,
your most obedt. Servt.

W. D. Taylor
11.6.97
President
District Board
Gauhati.

[Signature]
9.6.97

Proceedings of the District Board, Kurnool.

Dated 9th June 1887.

PRESENT.

E. A. Elwin Esquire Collector & President.

OFFICIAL MEMBERS.

Nominated

MRs. B. S. Rungiah Nayudu garu, Vice President
 — " — D. Jagannadha Rao Pantulu garu, Head Quarter, Dy. Collector

Elected

— " — A. V. Singaravelu Mudalyar avergal, Tahsildar Ramallakot
 — " — Y. Narayana Rao garu, Tahsildar Pattikonda

Non-Officials

Nominated

— " — Rao Bahadur C. Ram sing garu, Kurnool
 — " — M. Subbanna Chetty garu, Kurnool
 — " — A. Venkoba Rao garu, Kurnool
 — " — P. Govindu Nayudu garu, Subadar Bahadur, Kurnool
 — " — M. Ramayya garu, Nandyal

Elected

— " — P. Virupakshappa garu, Kurnool
 — " — J. Ramu Reddi garu, Midthur
 — " — Jangam Reddi garu, Kristipad
 Read
 — " — Anki Reddi garu, Gospaud
 — " — Bali Reddi garu, Domipad
 — " — Guru Reddi garu, Tellapuri
 — " — D. A. Nanjundayya garu, Koilkuntla

Enc. No. 4
 1275-1887



Proceedings of the Board of Revenue
(Revenue Settlement, Land Records and Agriculture),

Dated 4th August 1897.
No. 6077 Mis.

READ Proceedings of Government, Revenue
Department, dated 8th July 1897 No. 12712.

Resolution

The enclosures are returned as
requested.

(True Extract)

Enclosure 4/8
Famine Secretary.

To

The Secretary to Government, Revenue
with Enclosures.

15. Read G. O. dated 14.97 No 231 requesting to report whether
the District Board is prepared to work on the lines indica-
ted in certain rules communicated in the G. O. and in
force in the North West Provinces by means of small
advances to ryots for petty village works.

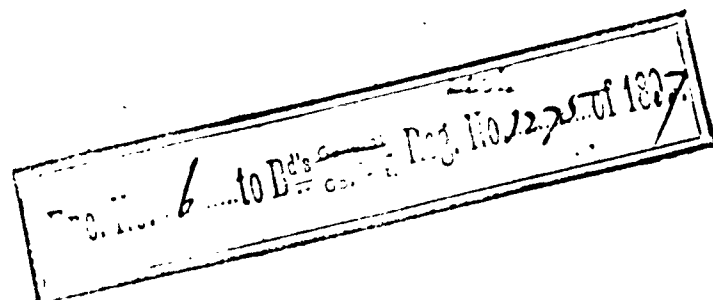
Resolution. The Board would have no objection
to work on the lines indicated in the North West
Provinces rules by means of small advances to
ryots for petty village works.

*

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*

U. M. S. R. S. R.
Vice President
for President

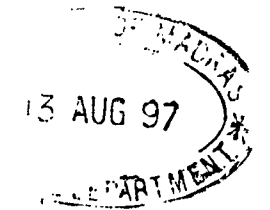


2083
4/14

Revenue (1897)) Department.

S

CURRENT No. 6925



From the Board of Revenue
Revenue Settlement, Land Records and
Agriculture, Madras.

Order

No. 556 Press

Dated 9th August 1897

Received 13.8.97

Registered

Enclosures

Spare copies

SUBJECT.

Petty works scheme

Submitting to
Government Board
remarks on letters from
the President of District
Board regarding the
introduction of —

mod
12/8

BACK PAPERS.

G.O.	No.	Department.	Date.

FURTHER PAPERS.

G.O.	No.	Department.	Date.



Proceedings of the Board of Revenue

(Revenue Settlement, Land Records and Agriculture.)

Dated 9th August 1897.

No. 556 Press.

Read again Board's Proceedings No. 4661 dated
29th June 1897.

Read also, Government Order Revenue
No. 1232 R. dated 30th June 1897.

Resolution

The Famine Commissioner
begs to return, with his remarks,
the replies of the Presidents of the
District Boards of Ganganu, —
Vijagapatam and Kurnool to —
Government Order Revenue No. 23
dated 1st April 1897.

2. These bodies are not —
Concerned with irrigation project
and

and the only portion of the rules which is likely to affect them is that which relates to the construction and repairs of sources to supply drinking-water and the carrying out of Sanitary schemes. The Kurnool Board is prepared to work on the lines indicated. The President of the Vizagapatam District Board, appears to consider that the proposed loans are to be made by the District Board, but remarks that ^{his} Board has no money for such a purpose, and that if he is to introduce the system, a special grant must be made by Government.

The President of the District Board Ganjam is doubtful if the scheme is practicable, unless power is given to the Board to execute the works through village-headmen, or by piece-work without the necessity for detailed vouchers of sums paid to each individual workman.

3. Two things stand out clearly—first, that the number of persons likely to accept loans under the scheme is extremely limited, and second, that there is considerable risk of the very classes to whom the works are intended to give employment, not being employed at all. The works will be small, isolated and difficult of efficient supervision.

4. The District Boards of the affected districts are believed to be wholly impoverished; if not so already, every available asset will presumably be taken from them when the time comes to settle the cost of the relief operations. It therefore appears to the Famine Commissioner that

that such loans if made at all would be better made direct by Government, instead through the medium of the District Boards. Small allotments may be placed with each collector for the purpose; he will be able to obtain easily any information he may require from the Sanitary department of his Board. At the same time any Local Funds, that may happen to be available for the purpose, may be utilised in the same way.

(True Extract)

Dr. J. C. B. 1897

Famine Secretary

To the Secretary to Government
Revenue Department

D 1,000-8-4-97.

REVENUE DEPARTMENT.

- (1) Read again No. 231 of 1-4-97.
- (2) .. 1271 of 8-7-97.
- (3) .. also Cus. 5983, 6678 and 6722 of 1897.

From Read also Cus 6925/97

Am. Mr. G. S. C. S.

H. E. The Secy.

C. B. 1897/11

Dated

189

FOR ORDERS.

The authorities consulted here mistaken the purpose of G.O. 231/1.4.97. It was intended to ask not if the precise rules adopted in the NW Provinces could be adopted in this Presidency, but if any rules could be laid down under which relief could be given in distressed villages by making petty advances ^{to villages} for small village works. The information before us shows that this can very seldom be done, but that there are exceptional cases in which it can. There are a few big ryots & Owners of whole Indian villages in every district who might take such advances, & though a village head or a single ryot of a village would not make himself responsible for a loan on account of a village improvement, it is quite possible that in some places all the chief ryots of a village might make themselves jointly & severally

With its letter read in the first of the above papers, the Govt of India forwarded for information a copy of a Resolution recorded by the Govt of N. W. P., promulgating rules for the undertaking and control of village relief works. These rules contemplate the grant, in times of distress, of advances (generally not exceeding Rs 500 for each work) to proprietors of land in a village and the initiation and conduct through their agency, and under the control of the District Officer, of works calculated to improve the sanitary conditions of the village or otherwise be of use to the village community. Only a portion of the advance is made recoverable, and that without interest and in instalments. In return, the

proprietor has to bind himself to carry on the ~~report~~ work through the agency of local labourers, to employ, as far as the work permits, all the indigent inhabitants of the village accustomed to work, and to pay a prescribed rate of wages to Coolies. The customary money wage plus 25 p.c. for dearthness of food should also be paid for skilled labour. The grant of the advance is further restricted to villages wherein distress prevails and relief is required in consequence, and the works for which such advances may be made are declared to be the following:

(1) Improving existing tanks on or near the village site or digging new ones.

(2) Constructing or repairing embankments to hold up water for agricultural purposes.

(3) Excavating channels to drain a village site.

(4) Filling up insanitary hollows in or near a village site.

(5) Improving the drinking water of a village, or making new ones when this affords suitable relief labour.

FOR ORDERS.

responsible for it. The Famine Commissioner has recently told us that something of the sort is wanted in the case of Hill villages. Elaborate rules like those of the Govt. of the N. W. Province are unnecessary here, as the cases are unnecessary here, as the cases in which such advances can be made are very few. All that need be done is to set out the conditions on which loans and relief labour will be employed, that sufficient wages will be paid, that the work will be really done, and that a proper amount of the advance will be repaid by proper instalments, & to give them permission to make advances when these conditions are fulfilled. The Rev. B. D. should be asked to formulate the conditions. I do not think that anything in this direction can be done by Municipalities or L. T. Boards.

JG
17/8/97

I think the Hon. Mr. G. has set forth in the form of relief, as defined by rules, in the lines proposed by the Hon. Mr. G., may be accepted as one of the various forms of relief available for use in the Presidency. B. S. H. 21.5.97

(6) In exceptional cases, repairing or constructing masonry wells used for irrigation purposes.

2. The papers were communicated to the D. M. Dept. in view to enquiries being made as to whether local Boards in the affected districts will be prepared to work on the lines indicated in the N. W. P. rules by means of small advances to ryots for petty village works & the Board of Revenue was also requested to report on the subject. The other papers read above contain the replies to this reference.

3. Local Boards.

Kurnool. The D. Board has no objection to work on the lines indicated and has recorded a Resolution to the effect.

Bellary. The D. Board is of opinion that the system is unsuited to the circumstances of village life in the district but strongly recommends grants being made from &

funds for the construction of wells
and reservoirs when relief measures
are necessary.

Arantapur. The St. Board has
merely recorded the papers on
the ground that no funds are
available for the purpose.

Cuddapah.
~~Cuddapah.~~ No reply has been
received from the St. Board.

Bangam. The President gives his
own impression as to the practica-
bility of the scheme. He states

that in Bangam the advances
will have to be confined to
Zemindars, proprietors, inam-
lars and Mulkhasadars, as
there exist no ryots in Court
illages who would be able
to be responsible for the amount

advances given and the
execution of works; while in
Zemindaris, the ryots or renters
are generally no proprietary
interest in the land. He
tells that ~~thoroughly~~ in
case of large Zemindaris,
proprietors would of necessity
be to leave the work to the
Zamindars and doubts whether
the latter would be competent

Loans in this case are quite
outside the scheme

Yes, quite outside our proposals, as such loans
in G.O. No. 221. Rev. 1st Feb. 1897.

I don't see reason to
doubt accordingly. It
will be enough if
the Zemindars &
disinterested persons
know that such advances
can be given, & the
conditions under which
they can be given.

JS

to execute the work. He however
recommends that the system
is worth a trial, as it will
be the means of affording
relief in outlying tracts &
scattered villages at a dis-
tance from ordinary works,
which otherwise would be
impossible to execute except
on contract, in ~~some cases~~ where
case a large proportion of the
allotment would go not to
the people, but into the pockets
of the Contractors. If so directed
the President promises to at-
once order the preparation of
useful village works and ad-
dress the various proprietors of
land to ascertain the extent
to which they are prepared
to accept responsibility for
such works. He proposes to
limit the work to classes
(1), (4) and (5) and in the case
of big Zemindars to dispense
with the condition to execute
separate agreements for advan-
ces made in respect of each in-
dividual work.

Vizagapatam

Vizagapatnam. The President
has sent in a letter which the
St Board has confirmed. He
says that if advances are to be
restricted to persons having pro-
prietary rights in land, as re-
quired by the rules, the only per-
sons in the St so eligible are
the zemindars, inamdars and
"large" ryots; that it is possible
that some of these might be
willing to take advances for
sinking a well, and that in
rare cases a zemindar might
do so for constructing or repairing
drinking tanks, but that no
single ryot or inamdar will be
willing to take an advance
for a drinking tank, nor will
any one do the same for works
connected with village sanitation.
He is of opinion that if the zemin-
dar, inamdar or large ryot
are made merely the agent
carrying out the work and
not required to refund any portion
of the cost, the system might
be worked on the lines laid down
in the N. W. P. Govt. This can
be done under Rule 2 of the

be inamdar in a highway
village
23

rule 75 D

He does not say if there
are any other works for
which advances might be
given

23 24

rules, but only in exceptional
cases, eg, the extreme poverty
of the landlords.
4. Board of Revenue The Fam-
Commr deals only with items (2)
and (6) of the classes of works
for which advances may be
made, on the ground that
the other ~~and~~ works affect only
the local Boards and have
been referred to the Commr.
He is of opinion and that
it is therefore unnecessary for
him to discuss them. The
repair and construction of masonry
works used for irrigation pur-
poses ~~works~~ (item 6) should
in his opinion be solely done
under the Land Improvement
Loans Act. As regards item (2)
the construction or repair of
embankments to hold up
water for agricultural purp-
the Fam. Commr observes
in the case of ryotwari that
the Govt. is bound to let them
then, while in the case of
Zemindari it will be
possible to enforce the conditions
laid down in the rules, and

the Land Improvement Loans
Act. He doubts ^{the} much suc-
cess ⁱⁿ the measure, as the
power of a Zemindar to
borrow on the security of
the Zemin. ^{for the purpose is} is ~~not~~ open to
question - ~~Members of Kalahasti~~
He refers to the case of
Kalahasti dealt with in P.O.
378 of 28.4.81. The Fam.
Commr. adds that should
any such loans be taken by
the Zemindars, it might
be possible to arrange that
the work should be carried
out as famine works, in
return for the free loan of
the services of professional
men to supervise the works.
It seems, however, hardly
likely that any Zemindar
would agree to take loan
under such conditions. The
if feature of the N. W. P. rules is,
already pointed out, the
that the Govt. bears
major portion of the cost.
5. It is clear from
above, that the rules have
received adequate consideration

75 B

They generally own land but
they are not large proprietors
as a rule - 1/17/87.

Yes - if two chief village
will combine.

25

It will be enough to
refer to the Board.

25

and with the information
before Govt, it is ^{not possible} ~~proposed~~
to decide the suitability
or otherwise of the same to
the circumstances of this
Presidency. Village heads in
Madras are generally also
large proprietors of land and
it certainly seems possible
that through their agency
many works calculated
to ~~improve~~ ^{improve} village im-
provement can be ~~carried~~
executed. It therefore
seems desirable that
the rules should ^{be} ~~be~~
~~also~~ referred to the Board
of Rev., all collectors
and all ~~existing~~ ^{existing} S.C. Boards
for opinion ^{report as to the} ~~on the~~ ^{modifications} ~~modifications~~ these would sug-
gest ^{for} ~~to~~ adapting the rules to
the circumstances of this
Presidency. As the object
of the proposed works is the
relief of distress ^{it} ~~appears~~ ^{appears} also
necessary that Govt.
~~not~~ ^{not} ~~be~~ ^{be} ~~referred~~ ^{referred} ~~to~~ ^{to} ~~the~~ ^{the} ~~Board~~ ^{Board} ~~of~~ ^{of} ~~Revenue~~ ^{Revenue} ~~and~~ ^{and} ~~all~~ ^{all} ~~existing~~ ^{existing} ~~S.C.~~ ^{S.C.} ~~Boards~~ ^{Boards} ~~for~~ ^{for} ~~opinion~~ ^{opinion} ~~on~~ ^{on} ~~the~~ ^{the} ~~proposed~~ ^{proposed} ~~works~~ ^{works} ~~is~~ ^{is} ~~the~~ ^{the} ~~relief~~ ^{relief} ~~of~~ ^{of} ~~distress~~ ^{distress} ~~and~~ ^{and} ~~it~~ ^{it} ~~appears~~ ^{appears} ~~also~~ ^{also} ~~necessary~~ ^{necessary} ~~that~~ ^{that} ~~Govt.~~ ^{Govt.} ~~be~~ ^{be} ~~referred~~ ^{referred} ~~to~~ ^{to} ~~the~~ ^{the} ~~Board~~ ^{Board} ~~of~~ ^{of} ~~Revenue~~ ^{Revenue} ~~and~~ ^{and} ~~all~~ ^{all} ~~existing~~ ^{existing} ~~S.C.~~ ^{S.C.} ~~Boards~~ ^{Boards} ~~for~~ ^{for} ~~opinion~~ ^{opinion} ~~on~~ ^{on} ~~the~~ ^{the} ~~proposed~~ ^{proposed} ~~works~~ ^{works} ~~is~~ ^{is} ~~the~~ ^{the} ~~relief~~ ^{relief} ~~of~~ ^{of} ~~distress~~ ^{distress} ~~and~~ ^{and} ~~it~~ ^{it} 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2. W. P. very well but it is not possible to
 la. Dept. them to this Presidency. In the
 to W. P. the village heads on the village
 c. inspectors and hence with a view to
 d. improve this village they will take loans
 e. But in this Presidency Govt. must bear the
 whole cost or within the E. F. U. for the
 villagers will have anything to do with
 loans. If Govt. has to bear all the cost why
 call these advances loans and name all these
 loans. It is the better for the Govt. to give
 the village head money on loan from the
 spent on relief. This however was the old
 system of village works which we know
 to have been a gigantic fraud. I submit
 it is better to let the budget drop at
 any rate for the present.

13/8/77

Since the above was written C. No. 6925 has
 reached me. It will be seen that what I have
 written above agrees with the opinions of the U.
 (vide para 3 & 4.)

14/8/77

above, that the same
 received adequate consideration

Can any rule be
 adapted from these?

21.8.77

+ Flag P.

The Indian C. No. 5
 14/8/77
 Print. not finished
 21.8.77

Read again C. O. 231 (at 1/4)
 Read C. Nos 5983, 6678, 6722 & 6925
 C. O. C. Press No. 722 of 26th Aug. 1897
 The Finance Commr and the
 Steward consulted by the
 Govt. Dept. have misunderstood
 the object of Govt. in referring
 the N. W. P. Rules
 to them for report. The Govt.
 did not intend to enquire if
 the rules framed for the
 N. W. P. could be adapted en-
 bloc in this Presy but to
 ascertain whether ^{similar} any rules
 could be laid down under
 which relief might be given
 in distressed villages by making
 petty advances to villagers for
 small village works.

2. It is clear from the papers
 read above that nothing in this
 direction can be done by muni-
 cipalities or Local Boards, and
 that this form of relief should be
 undertaken solely by Govt.
 It is also obvious that the extent
 to which relief can be given

in the
 Finance Commr
 14/8/77

advances of the kind can
advantageously made in times
of distress and will be gladly
availed of. There are in every
district a number of large ryots
(ekahoghandars) and ^{at} owners
of whole ^{or} small villages who might
be willing to take such advances;
further though a village head
or a single ryot of a village
may not be willing to make
himself responsible for the
partial repayment of a loan
on account of a village improve-
ment, ^{there are possibly} ~~there are possibly~~ places
in which all the chief ryots
may combine and be willing
to make themselves jointly and
severally responsible; the
Govt. believes such a combina-
tion is usual in hill villages
as in Bhadrachellur where,
according to recent report
of the Collector of Podaueeri,
advances to the ~~village~~ head-
men for the common benefit
of the villagers are repayable
to the Government.

in the Treasury
required ~~here~~ where the
scheme can have but a limited
operation. All that is needed
is to set out clearly the
conditions under which the
advances will be made viz—
the employment of ^{all} persons in
need of relief, the payment
to them of sufficient wages,
the ~~application~~ ^{application} of the whole
of the loan on the work for
which it is advanced and the
repayment of a portion ^(to be specified) of it
in instalments — and to
authorize collectors to make
advances under the scheme
on being satisfied that the
above conditions will be
fulfilled.

With these remarks the
papers ~~will be~~ ^{are} forwarded
to the Board of Res which
will be requested to draw up a
~~draft~~ set of rules on the
lines in above.

(List from orders)

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Government (1897) of Madras.
REVENUE.

Recd.

Regd.

1897.

Enclosures

Spare copies

G.O., No. 722, 26th August 1897.

AUGUST.

Grant of small advances to ryots for petty village relief works.

Forwarding to the Board of Revenue, with remarks, papers regarding the —, and requesting the Board to draw up a set of rules on the subject.

GOVERNMENT OF MADRAS.

REVENUE DEPARTMENT.

READ—again G.O., No. 231, Revenue, dated 1st April 1897.

ABSTRACT.—Stating that enquiries will be made in the Local and Municipal Department as to whether Local Boards in the affected districts will be prepared to work on the lines indicated in the North-Western Provinces rules by means of small advances to ryots for petty village relief works; and requesting also the Board of Revenue to report on the subject.

READ—again G.O., No. 1232, Revenue, dated 30th June 1897.

ABSTRACT.—Forwarding to the Board of Revenue, for consideration, letters from the Presidents, District Boards of Ganjam, Vizagapatam and Kurnool, offering remarks on the system of working on the lines indicated in the North-Western Provinces rules by means of small advances to ryots for petty village relief works.

READ—again the following G.O., Mis. No. 1271, Revenue, dated 8th July 1897:—

Read—the following Proceedings of the Board of Revenue (Revenue Settlement, Land Records and Agriculture), dated 29th June 1897, Mis. No. 4661:—

Read—G.O., No. 231, Revenue, dated 1st April 1897.

Read—G.O., No. 265, Revenue, dated 26th April 1897; recording, with remarks, Board's Proceedings communicating to Collectors orders of Government on the administration of famine relief.

Resolution—dated 29th June 1897, Mis. No. 4661.

The Famine Commissioner begs to reply to G.O., No. 231, Revenue, dated 1st April 1897. The printed copy of this Government Order, with the rules for the undertaking and control of village relief works, was not received till 13th May.

2. The rules in question contemplate the granting of loans to talukdars, zemindars or other landed proprietors for the following purposes:—

- (1) Improving existing tanks on or near the village-site, or digging new ones.
- (2) Constructing or repairing embankments to hold up water for agricultural purposes.
- (3) Excavating channels to drain a village-site.
- (4) Filling up insanitary hollows in or near a village-site.
- (5) Improving the drinking wells of a village, or making new ones, when this affords suitable relief labour.
- (6) In exceptional cases, repairing or constructing masonry wells used for irrigation purposes.

3. The 1st, 3rd, 4th and 5th objects for which the loans may be granted cover works that will ordinarily be undertaken by Municipal Councils and District and Taluk Boards. The rules have been referred to the Local and Municipal Department for opinion, and the Famine Commissioner therefore considers it unnecessary to discuss the proposals which affect only the above-named bodies.

4. All loans for the 6th object should be granted under the Land Improvement Loans Act, as is indeed contemplated by the rules themselves.

5. There remains the second object to be considered, viz., the construction or repair of embankments to hold up water for agricultural purposes. Such works may be found to exist or to be required in either ryotwari or zemindari tracts. In the former case, Government acknowledge its liability to construct, improve and repair; loans will, therefore, not be required for such purposes. With regard to the grant of loans for the construction and repair of tanks in zemindari areas, the Famine Commissioner considers that it will be impossible to enforce the conditions laid down in rules 10 and 12 (pages 3 and 4 of G.O., No. 231, Revenue, dated 1st April 1897). The zemindar will naturally want to lay out whatever money he gets to the best advantage and to have the work done by efficient labour. All applicants for work will not be employed unless the works receive as much supervision as regularly constituted relief works, and it is this strict supervision that the scheme is intended to obviate. Again, the Famine Commissioner hesitates to recommend the advance of loans to zemindars upon a simple bond. Such a proposal was made by him in 1892 with a view to help the Zemindar of Punganur, and was strongly supported by the Board; but the proposal was held to be inadmissible by Government in its Order, No. 163, Revenue, dated 20th February 1892. He is, therefore, of opinion that any loans to zemindars for the purpose named should be made under the Land Improvement Loans Act; but with the experience of Kalahasti before him (*vide* G.O., No. 378, dated 28th April 1891), he is doubtful of much success. However, should any such loans be taken by zemindars, it might be possible to arrange that the work should be carried out as famine works, in return for the free loan of the services of professional men to supervise the works.

(True Extract.)

(Signed) L. E. BUCKLEY,
Famine Secretary.

To the Secretary to Government, Revenue Department.

Order—Mis. No. 1271, Revenue, dated 8th July 1897.

The Board is requested to return the papers forwarded to it for consideration with G.O., No. 1232, Revenue, dated 30th June 1897.

(True Extract.)

(Signed) G. STOKES,
Ag. Secretary to Government.

To the Famine Commissioner.

READ—G.O., No. 754, Local and Municipal, dated 15th July 1897.

ABSTRACT.—Transferring to the Revenue Department letter from the President, District Board, Anantapur, No. 27, dated 4th July 1897, stating that there are no funds to undertake and control village relief works on the lines indicated in the North-Western Provinces rules by means of small advances to ryots for petty village works.

dated 15th July 1897.
Department letter from the President, District Board, Anantapur, No. 27, dated 4th July 1897, stating that there are no funds to undertake and control village relief works on the lines indicated in the North-Western Provinces rules by means of small advances to ryots for petty village works.

READ—G.O., No. 828, Local and Municipal, dated 3rd August 1897.

ABSTRACT.—Transferring to the Revenue Department letter from the President, District Board, Bellary, Dis. No. 386, dated 23rd July 1897, submitting Resolution of the District Board, Bellary, expressing its views in regard to the rules for the undertaking and control of village relief works as desired in G.O., Mis. No. 956 L., dated 19th May 1897.

READ—Proceedings of the Board of Revenue (Revenue Settlement, Land Records and Agriculture), Mis. No. 6077, dated 4th August 1897.

ABSTRACT.—Returning to Government, Revenue Department, certain enclosures as requested.

READ—the following Proceedings of the Board of Revenue (Revenue Settlement, Land Records and Agriculture), No. 556, dated 9th August 1897:—

Read—again Proceedings of the Board of Revenue (R.S., L.R. and Agri.), Mis. No. 4661, dated 29th June 1897.

Read—also G.O., No. 1232, Revenue, dated 30th June 1897.

Resolution—No. 556, dated 9th August 1897.

The Famine Commissioner begs to return, with his remarks, the replies of the Presidents of the District Boards of Ganjam, Vizagapatam and Kurnool to G.O., No. 231, Revenue, dated 1st April 1897.

2. These bodies are not concerned with irrigation projects, and the only portion of the rules which is likely to affect them is that which relates to the construction and repair of sources to supply drinking water and the carrying out of sanitary schemes. The Kurnool Board is prepared to work on the lines indicated. The President of the Vizagapatam District Board appears to consider that the proposed loans are to be made by the District Board, but remarks that his Board has no money for such a purpose, and that if he is to introduce the system, a special grant must be made by Government. The President of the District Board, Ganjam, is doubtful if the scheme is practicable, unless power is given to the Board to execute the works through village headmen, or by piece-work without the necessity for detailed vouchers of sums paid to each individual workman.

3. Two things stand out clearly—first, that the number of persons likely to accept loans under the scheme is extremely limited, and second, that there is considerable risk of the very classes, to whom the works are intended to give employment, not being employed at all. The works will be small, isolated and difficult of efficient supervision.

4. The District Boards of the affected districts are believed to be wholly impoverished; if not so already, every available asset will presumably be taken from them when the time comes to settle the cost of the relief operations. It therefore appears to the Famine Commissioner that such loans, if made at all, would be better made direct by Government, instead of through the medium of the District Boards. Small allotments may be placed with each Collector for the purpose; he will be able to obtain easily any information he may require from the Sanitary Department of his Board. At the same time, any Local Funds, that may happen to be available for the purpose, may be utilised in the same way.

(True Extract.)

(Signed) L. E. BUCKLEY,
Famine Secretary.

To the Secretary to Government, Revenue Department.

ORDER—No. 722, Revenue, dated 26th August 1897.

Miscellaneous.

The Famine Commissioner and the District Boards consulted by the Local and Municipal Department have misunderstood the object of Government in referring the North-Western Provinces rules to them for report. The Government did not intend to enquire if the rules framed

for the North-Western Provinces could be adopted *en bloc* in this Presidency, but to ascertain whether any similar rules could be laid down under which relief might be given in distressed villages by making petty advances to villagers for small village works.

2. It is clear from the papers read above that nothing in this direction can be done by Municipalities or Local Boards, and that this form of relief should be undertaken solely by Government. It is also obvious that the extent to which relief can be given in this form is very limited in this Presidency, though there are exceptional cases in which advances of the kind can advantageously be made in times of distress and will be gladly availed of. There are in every district a number of large ryots (Ekaboghamdars) and of owners of whole inam villages who might be willing to take such advances. Further, though a village head or a single ryot of a village may not be willing to make himself responsible for the partial repayment of a loan on account of a village improvement, there are possibly places in which all the chief ryots may combine and be willing to make themselves jointly and severally responsible; the Government believes that such combinations are usual in hill villages as in Bhadrachalam, where, according to a recent report of the Collector of Gódavari, advances to the headmen for the common benefit of the villagers are repayable by the whole community.

3. Elaborate rules like those adopted for the North-Western Provinces are not required in this Presidency, where the scheme can have but a limited operation. All that is needed is to set out clearly the conditions under which the advances will be made, viz., the employment of all persons in need of relief, the payment to them of sufficient wages, the application of the whole of the loan on the work for which it is advanced and the repayment of a portion (to be specified) of it in instalments: and to authorize Collectors to make advances under the scheme on being satisfied that the above conditions will be fulfilled.

4. With these remarks the papers are forwarded to the Board of Revenue which will be requested to draw up a set of rules on the lines indicated above.

(True Extract.)

(Signed) G. STOKES,
Ag. Secretary to Government.

To the Board of Revenue (Revenue Settlement,
Land Records and Agriculture).

„ the Famine Commissioner.
„ the Public Works Department.
„ the Local and Municipal Department.

Exd. Shaik Karim.

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