Revenue (1897) Department.

MISCELLANEOUS SERIES.

G.O., No. 1576

DATED 23rd March 1897

[Despatch Abstract.]

Reviewing with remarks the Financial Dept: Memo: & accompanying the Financial statement of the Madras Govt: for the year 1897-98.

BACK PAPERS.

G.O.	No.	Department.	Date.	G.O.	No.	Department.	Date.

FURTHER PAPERS.

G.O	No.	Department.	Date.	G.O.	No.	Department.	Date.

Revenue (189/) Department.

CURRENT No. 2416.

Endt
From The Financial Departt

Order

No. 665

Dated 16th March 1897

Received 17th

Registered 18th

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SUBJECT. [illegible]

Forwarding for check and early return, memorandum to accompany the Financial Statement of the Govt of Madras for the year 1897-98.

15/3/97.

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G.O.	No	Department.	Date.

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E

[Honourable Members of the Legislative Council are requested to intimate as soon as possible to the Secretary the points, if any, on which they require other, or more detailed, information than is afforded in this Memorandum, so that the particulars may be collected before the meeting of Council on the th April 1897.]

17 MAR 97

MEMORANDUM TO ACCOMPANY THE FINANCIAL STATEMENT OF THE GOVERNMENT OF MADRAS FOR THE YEAR 1897-98.

The transactions with which this statement deals are those which, under the Provincial contract, have been placed under the control of this Government. Appendix A exhibits the actuals under Provincial funds for 1895–96, the budget and revised estimates for 1896–97, and the budget estimates for 1897–98. The following paragraphs deal in detail with the figures of these three years. Amounts are expressed throughout this statement in lakhs of rupees :—

I.—Accounts of 1895-96.

	Budget Estimate, 1895-96.	Actuals for 1895-96.
Opening balance	35·00	38·60
Receipts	322·08	332·59
	357·08	371·19
Charges	334·35	328·18
Closing balance ..	22·73	43·01

The year opened with a balance of 38·60 lakhs, or 3·60 more than the original estimate. The total receipts were 10·51 and the charges 6·17 lakhs, respectively, better than the estimate. The deficit of 12·27 budgeted for was thus converted into a surplus of 4·41 and the year closed with a balance of 43·01 lakhs against 22·73 anticipated.

As compared with the actuals of 1894–95 the receipts of 1895–96 showed an increase of 9·82 lakhs, being better under almost every head of revenue, and chiefly under the principal heads, in which there was a rise of 9·28 lakhs. Under *Land Revenue* proper a fall of ·62 lakh occurred, but *Adjustments* were better by 5·61 lakhs, chiefly owing to the refund of the special contribution of 3 lakhs made to Imperial revenues in 1894–95, which appeared as a deduction in that year, but as an addition in 1895–96. In the receipts by civil departments, an increase of 1·13 represents the balance of contribution made to the Pamban Pilotage Fund on account of the dredger *Venlock* in previous years re-adjusted to the credit of Provincial funds. An improvement of ·40 under *Civil Works* was mainly due to the realization of ·22 by the sale of the old Town Police Court.

The expenditure of 1895–96 was 14·65 lakhs in excess of that for the previous year. Of this excess ·53 was due to a rise in the average rate of exchange compensation allowance. The largest increase (8·77) occurred under *Civil Works*. The outlay in the civil department increased by 4·36 ; the greater portion of this relating to grants drawn by municipalities for drainage and other purposes ; the Madras municipality drawing 3·50 and district municipalities 3·23, against 2·23 only by the latter in the previous year. In the Public Works department, the actuals were 4·41 higher owing to an increased programme of works. Under *Minor Works and Navigation* the expenditure in the Public Works department was exceeded by 2·46 owing to the Nandyar channel extension and the construction and repair of agricultural works on a more extensive scale in the districts of Ganjám, Gódávari and Kistna. In the salaries and expenses of civil departments the increase amounted to 2·11 lakhs, of which 1·87 was in *Police* charges, due chiefly to additions to the district force ; the bulk of the remaining increase occurring under *Education*.

The more important variations between the budget estimates and the actuals of 1895–96 are explained below :—

RECEIPTS.

I.—*Land Revenue.*

—	Budget.	Revised.	Accounts.
Land Revenue proper	134·04	132·84	133·16
Adjustments	32·75	35·17	35·30

The fall was due chiefly to large relinquishments of water-rate in Gódávari and to the increase in the settlement rates in Malabar anticipated in the budget not having been made. The revised estimate included 2·36 expected to be realized in the Kistna district by the sales of waste lands, but this receipt did not accrue. The increase under *Adjustments*, the increase was due to the refund of the special contribution of 3 lakhs made to *Imperial* in 1894–95 diminished by the payment of ·49 to Imperial revenues on account of the abolition of the Military Secretariat.

III.—*Salt.*

Budget.	Revised.	Accounts.
1·97	1·50	1·61

The decrease was due to smaller outlay on licensees' works.

IV.—*Stamps.*

Budget.	Revised.	Accounts.
58·50	59·85	59·76

The progressive increase under this head of revenue is due chiefly to increased litigation and to the growth of trade.

V.—*Excise.*

Budget.	Revised.	Accounts.
34·25	35·87	35·96

The extension of the tree-tax system and the enhancement of the rate of excise duty on country spirits were chiefly responsible for the increase.

VIII.—*Assessed Taxes.*

Budget.	Revised.	Accounts.
11·20	11·45	11·43

The progressive improvement under this head reflects an increase due chiefly to commercial prosperity and closer supervision of assessments.

IX.—*Forest.*

Budget.	Revised.	Accounts.
9 35	10·25	10·55

The revenue of 1895–96 was the highest reached, the increase being due mainly to a considerable rise in the receipts from "Timber and other produce removed by consumers or purchasers"; owing to a change in classification, revenue from trees in Darkhast lands is credited to this head instead of to *Land Revenue* as formerly. The removal of a large quantity of timber from forests in South Malabar also contributed to raise the revenue.

XII.—*Interest.*

Budget.	Revised.	Accounts.
1·68	1·58	1·57

Interest on advances to cultivators fell with the improvement in the season and the repayments of the large loans taken during the distress in 1891–92 and 1892–93.

XVI-A.—*Law and Justice—Courts of Law.*

Budget.	Revised.	Accounts.
7·17	7·55	7·42

The improvement over the budget was almost entirely due to an increase in the realization of magisterial fines, which continued to rise progressively.

XVI-B.—*Law and Justice—Jails.*

Budget.	Revised.	Accounts.
3·72	4·35	4·84

Large supplies were made to the Police, Public Works, the Military and the Postal departments.

XVIII.—*Marine.*

Budget.	Revised.	Accounts.
0·2	1·13	1·13

The large increase over the budget estimate was, as explained above, due to the re-adjustment of contributions previously made to the Pámban Pilotage Funds on account of the dredger *Wenlock*.

XIX.—*Education.*

Budget.	Revised.	Accounts.
1·82	1·82	1·95

The fees collected at the Law and Teachers' Colleges, and the sales in the School of Arts and in the Reformatory School were higher than anticipated in the budget. The recoveries from municipalities and private individuals on account of primary education fell; a large share of such education being now thrown on local bodies.

XX.—*Medical.*

Budget.	Revised.	Accounts.
·94	1·09	1 33

The increase was mainly due to recovery from the Tanjore and Madura municipalities in connection with the Sanitary Engineer's establishment. Lunatic Asylum receipts also tend to grow and there was a gain in the recoveries effected from municipalities on account of the Medical College, consequent on a corresponding increase in the college charges in the previous year.

XXI.—*Scientific and other Minor Departments.*

Budget.	Revised.	Accounts.
1·81	2·14	2·17

The receipts from cinchona plantations are improving, owing chiefly to a larger demand for quinine and to larger sales of quinine powders. Income from examination fees has risen notwithstanding the change introduced in requiring higher qualifications of persons seeking Government service.

XXII.—*Receipts in aid of Superannuation, Retired and Compassionate Allowances.*

Budget.	Revised.	Accounts.
·39	·43	·46

The increase was due to a more general resort by persons employed by local bodies to the provisions of article 863 of the Civil Service Regulations.

XXIII.—*Stationery and Printing.*

Budget.	Revised.	Accounts.
1·14	1·35	1·33

Larger supplies of stationery to local bodies and the Court of Wards and increased sales of Acts and books account for the excess over the budget. The work turned out for private parties at Collectorate presses fell.

XXVI. *State Railways—Gross Traffic Receipts.*

Budget.	Revised.	Accounts.
2·25	2·48	2·47

The earnings of the Máyavaram-Mutupet Railway were higher than anticipated.

XXX.—*Minor Works and Navigation.*

Budget.	Revised.	Accounts.
1·86	1·82	1·67

The receipts in the Civil department, which are of a fluctuating character, chiefly comprising contributions by ryots, showed a small increase over the budget estimate; but in the Public Works department the budget estimate was not realized, chiefly owing to a decline under recoveries for water-supply to towns, plantations and other canal produce.

XXXII.—*Civil Works.*

Budget.	Revised.	Accounts.
1·53	1·90	1·96

As explained above, ·22 accrued from the sale of the old Town Police Court at Madras. The revenue derived from rent of buildings also increased.

Contributions from Local Funds.

Budget.	Revised.	Accounts.
2·74	3·01	3·03

The salaries of Special Fund clerks were debited for the first time during the year under review to 3. *Land Revenue, Provincial.* These charges were formerly debited to Local Funds, and recovery is now effected under this adjusting head. The adjustments on account of expenditure on the Máyavaram-Mutupet Railway were, however, smaller than originally anticipated.

CHARGES.

3.—*Land Revenue.*

Budget.	Revised.	Accounts.
52·29	51·89	52·00

The difference between the accounts and the estimates was brought about by several causes. A saving occurred in Amin Devi charges owing to the expenditure on coir manufacture having been less than anticipated in the estimates. The budget of the Survey department provided one lakh for the survey of municipal towns, but the actuals did not exceed ·34; there was also decreased expenditure by the Survey department on temporary establishments. Enhanced expenditure was entailed by the grant of privilege leave and by exchange compensation allowance and the change in classification alluded to above increased the charges under Local and Special Fund Establishment.

5.—*Salt.*

Budget.	Revised.	Accounts.
6·93	6·43	6·19

"Criminal Courts," there was a saving in the item of diet and road money to prosecutors and witnesses and accused persons which was, however, more than counterbalanced by an increase in the one-fifth charges transferred to this head from 3. Land Revenue. Pleadership examination charges decreased in consequence of a fall in the number of candidates, owing to the higher standard of educational qualifications now required for admission. Fees to Pleaders in Civil and pauper suits and Criminal cases exceeded the budget provision.

19-*B.*—*Law and Justice—Jails.*

Budget.	Revised.	Accounts.
11·10	10·40	10·35

The budget estimate included ·50 for the construction of the cellular jail at Cuddalore; this provision was, however, subsequently transferred to 45. *Civil works—Civil officers.* Allowing for this transfer, the outlay under "Jail manufactures" exceeded the budget provision owing to a large increase in the outturn of manufactures. The growth, however, of this outlay implies an increase under receipts. On the other hand, there was a considerable saving owing to a fall in the jail population and in the price for food-grains.

20.—*Police.*

Budget.	Revised.	Accounts.
46·59	45·08	45·84

The leave allowance paid to Deputy Inspector-General Colonel Kilgour while on private affairs leave at the Nilgiris; the revision of establishment; additional clerks sanctioned for anthropometrical work; and an increase in the charges for packing and carriage of clothing, arms, &c., caused an excess under "Superintendence." Under "District Executive Force", savings under salaries and exchange compensation allowance were more than counterbalanced by excess expenditure in the charges for the district force, hospital charges, travelling allowances, rewards, rents, rates and taxes, postage, clothing and arms. The budget as well as the revised took credit for too large a saving in the charges of the district force; whereas additions to the force were made from time to time and five first-class and six second-class Inspectors were entertained from September 1895. The excess under "Travelling allowance" is attributed to the extension of railways, owing to which the cost of railway credit notes has risen considerably. Under "Railway police", the budget provided for the formation of a regular force, but as the formation was to be gradual, the provision was reduced in the revised which included charges for platform police supplied for law and order (except on the South Indian Railway) where the cost continued to be debited to "District Executive Force" until the Railway police scheme was fully matured and for the detective and travelling staff. The short expenditure compared with the revised was due to the charges for platform police other than those on the South Indian Railway having been debited in the accounts to "District Executive Force." The budget made too large a provision under "Cattle pounds" for petty construction and repairs. The allotment sanctioned for "Steam-boiler Inspection" almost entirely lapsed owing to the death of the Inspector and to the vacancy not having been filled up before the end of the year.

21.—*Marine.*

Budget.	Revised.	Accounts.
40	15	15

The budget provided ·23 to cover deficits of Port Funds as in previous years; but this amount was not utilized.

22.—*Education.*

Budget.	Revised.	Accounts.
17·31	16·54	16·71

The special grant of ·50 sanctioned for the Madras students' hostel and included in the budget estimate was not drawn during the year. The charges on account of "Inspection" show an annual increase. The budget took credit for a saving of ·05 under salaries which did not accrue; increased expenditure being incurred by the grant of privilege leave and larger payments on account of travelling allowance. The charges of the Engineering college and the Teachers' colleges at Saidapet and Rajahmundry rose, whilst the expenditure on stipends in training schools and on the school department of the Engineering College was overestimated in the budget. Of the provision of 5·20 for "Grants-in-aid," ·09 lapsed.

24.—*Medical.*

Budget.	Revised.	Accounts.
13·23	13·03	13·00

Savings occurred in the charges for the out-door establishment of the Sanitary Engineer; in the expenditure in hospitals and dispensaries, consequent chiefly upon a fall in prices and on greater economy in providing bedding and clothing for patients; and in Lunatic Asylum charges owing to the appointment of a Surgeon-Captain, in lieu of a Surgeon-Major, to the charge of the Madras Asylum and to the fall in prices already noticed. On the other hand, the number of senior covenanted medical officers on leave out of India or employed on military duty was smaller than was anticipated in the budget. The estimates further underestimated the charges on account of reserve medical subordinates which rose higher owing to Warrant Medical officers on higher grades of pay having been attached to civil hospitals from time to time. The budget did not provide for the payment of exchange compensation allowance to the Chemical Examiner or for the appointment of an additional assistant to that officer; both of these items were subsequently sanctioned.

26.—*Scientific and other Minor Departments.*

Budget.	Revised.	Accounts.
4·23	4·00	4·05

The budget provided ·10 for farm schools and ·04 on account of veterinary hospitals, but these sums were not required for expenditure during the year. The revised estimate and the accounts include ·02 on account of the inspection of factories which was not anticipated in the budget. There was a saving in the provision for revising and republishing District Manuals and an excess in examination charges due chiefly to the recent changes which have been referred to under receipts.

29.—*Superannuation Allowances and Pensions.*

Budget.	Revised.	Accounts.
14·50	14·69	14·85

The budget estimate took credit for a saving from lapses from casualties and transfers of pensions to other provinces, which was not realized.

30.—*Stationery and Printing.*

Budget.	Revised.	Accounts.
8·05	8·31	9·48

There was an excess in the charges of the Stationery office, mainly in the item of contingencies, and in the cost of Europe stores in Government presses. The actuals under "Stationery supplied from central stores" exceeded the budget and revised estimates by 1·57 and 1·15, respectively, this being due chiefly to the issue of new articles, such as typewriters, locks, carbon and manifolding papers, &c., and to generally increased demands. A saving took place in the printing done for the Revenue Settlement department, owing to a delay in the preparation of the diglott registers of the Tanjore district.

33.—*Famine Relief.*

Budget.	Revised.	Accounts.
..	·02	·02

This expenditure, which was devoted to the relief of the poor who suffered by the floods at Ellore, was unforeseen.

37.—*Construction of Railways.*

Budget.	Revised.	Accounts.
·38	·60	·53

On the preparation of the completion estimate of the Máyavaram-Mutupet Railway, it was found that more work than originally anticipated was necessary to bring the line to a proper state of efficiency, and provision was made in the revised estimate for the additional work. The lapse on this estimate was due to the transfer of a large quantity of permanent-way material to the South Indian Railway.

38.—*State Railways—Working Expenses.*

Budget.	Revised.	Accounts.
1·40	1·54	1·53

The Máyavaram-Mutupet Railway is worked by the South Indian Railway and the working expenses are, under the agreement, calculated on a percentage of earnings. The difference between the actuals and the estimates follows the alteration in earnings.

43.—*Irrigation—Minor Works and Navigation.*

Budget.	Revised.	Accounts.
37·72	36·33	35·55

In the expenditure by the Public Works department, there was a decrease under "Works for which Capital and Revenue accounts are kept", which was mainly due to the non-adjustment of land compensation charges in the Kistna northern and South Arcot divisions. Under "Works for which neither Capital nor Revenue accounts are kept", the outlay on minor works was less than was anticipated. The charges for special establishment, Tank Restoration Works—Investigation, previously shown under this head, were transferred to *45. Civil Works.* Under the provision for agricultural works, was exceeded owing chiefly to heavy expenditure incurred on account of the construction and repairs of works in the Ganjám, Gódávari and Kistna districts.

45.—*Civil Works.*

Budget.	Revised.	Accounts.
35·91	34·41	33·87

The budget provided 4·25 for grants to district municipalities for drainage and water-supply projects. This was reduced in the revised to 3·33, but 3·23 only was actually drawn; the municipality of Cuddapah not having availed itself of the grant of ·25 entered in the revised estimate, whilst other municipalities drew small sums aggregating in value ·15 not anticipated in it. The accounts further include 3·50 sanctioned for the Madras municipality for construction of an incinerator and sanitary improvements. The grant sanctioned for the Public Works department was not fully utilized.

Contributions to Local Funds.

Budget.	Revised.	Accounts.
2·89	3·11	3·02

The contribution to Local funds on account of half the net profits of the working of the Máyavaram-Mutupet Railway was under estimated in the budget. The grant for "education" was also exceeded. The short expenditure compared with the revised was due to smaller grants made for Public Works.

Endt No. 665 d 16-3-97
Forwarded to the Secretary to Government Revenue department for favour of careful check & very early return.

A.D. Kneale.
Ag Asstt Secy

AB
15/3/97

D
5 1,000—5-2-96.

REVENUE DEPARTMENT.

PROCEEDINGS OF THE MADRAS GOVERNMENT.

Read C. no. 2416 of 1897

Endorsement mis no 1576 d, 23rd mar: 97

Returned to the Financial Department with the following remarks.

(i) Pge 3 IX.- Forest. The explanatory remarks should stop at "purchases". The remaining portion of the paragraph merely explains the increase under "timber" (Rs 19,092) The bulk of the increase however took place under "Minor Produce" (Rs 1,49,047) Grazing & fodder grass (Rs 67,273) Bamboos (Rs 45,621), Firewood & Charcoal (Rs 35,567). The reasons for the advance in each case are stated in the first three separate paragraphs on p. 25 of G.O. no. 704 Revenue 17-9-12-96

(ii) Pages 5. 3 Land. Revenue

According to the figures furnished by the Supdt, Madras Survey, the expenditure on account of the

Survey of municipal towns was not "34 lakh" but Rs 2,24,000 (vide p. 10 of G.O. no. 726 Rev dt. 21-12-96)

(iii) 11. - Forest. - The explanatory remarks require alteration. ~~as follows~~ The first sentence is incorrect; the variations in expenditure are partly accounted for by the explanations given by the Board of Revenue on the receipt side, but this remark only applies to the short expenditure on I Timber &c removed by Govt agency, & the Financial Memorandum does not recite the explanation offered by the Board for the decrease (Rs 87,294) in the receipts under the same head (vide p. 24 of G.O. no. 704 Rev. dt. 9-12-96)

The second sentence should be amended by the insertion (a) after "expenditure" of the words "on communications and buildings", and (b) after "works" of the words "; there were also savings" "in" being altered into "under"

LR 22-3-97 22/3/97.

Final draft.

(iv) In the explanatory remarks under I Excise the words "increased consumption of country spirits" should be substituted for the words "enhancement of the rate of excise duty on country spirits" as in 1896-96 there was no enhancement of the duty except in the Wynaad taluk of Malabar.

(v). In the explanatory remarks under 5. Salt for the words "reintroduction of the monopoly system into certain excise factories" the following should be substituted. "purchase on account of Govt. of a portion of the old stock of the licensees of the excise factories of the Vizalam Circle and of the salt manufactured by the licensees of those factories and in the excise factories of the Kanuparti and Emmie Circles during the season of 1895".

AR 23/3/97 22/3/97.

accepted to final 24/3/97

Read Corr. 2416 of 97

Order Endt.

Returned to the Financial Dept with the following remarks :-

(1) The figures relating to "Assessed taxes" and "Forest" and the explanations furnished in regard to the variations thereon as well as to the increase in the receipts of the Cinchona Dept have been checked and found correct.

(2) According to the figures furnished to the Rev Dept by the Supt, Trigonometrical Survey, the expenditure on account of the Survey of Municipal towns during 1895-96 was Rs 62,241 (vide page 19 of G.O. 736 Rev dy 21st Dec. 1896). The remark under "3 — Land Revenue", therefore that "the actuals did not exceed ·34" is not understood

Note

The three Accts are separately dealing with the figures relating to their Subjects.

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