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GOVERNMENT OF TAMIL NADU

Revenue DEPARTMENT

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GOVERNMENT OF MADRAS.

FINANCIAL DEPARTMENT.

22nd February 1878, No. 323.

Local Fund—Budget.

Read the following papers :—

No. 163. *Proceedings of the Board of Revenue, dated 18th January 1878, No. 161.*

Read the following letters :—

From the President of the Local Fund Boards, Malabar District, dated 29th October 1877, No. 613-A, forwarding Local Fund Budget of Tellicherry Circle for 1878-79.

From the Sanitary Commissioner, dated 6th November 1877, No. 1,794, submitting remarks on the Budget.

From the Surgeon-General, Indian Medical Department, dated 12th November 1877, No. 7,302, submitting remarks on the Budget.

From the Director of Public Instruction, dated 23rd November 1877, No. 4,922, submitting remarks on the Budget.

THE Local Fund Budget of the Tellicherry Circle for 1878-79 will be submitted for the orders of Government.

2. REGULAR ESTIMATE FOR 1877-78—RECEIPTS.—The opening balances should be Rupees 12,275 to credit under the Road Fund and Rupees 579 to debit of the General Fund according to the Local Fund Report for 1876-77 as revised in this office. The receipts from Ferry Rents show a slight increase over the estimate owing to the establishment of a ferry, in lieu of toll, at the Irrity bridge which was closed. Tolls are estimated at Rupees 27,207 against Rupees 35,000 in the Budget. The decrease is owing to the closing of the Irrity bridge and to the non-establishment of the new tolls at Anjerakandi and Bowally proposed in the Budget. These tolls were not finally sanctioned as the information called for was not furnished. The income derived from the sale of Materials and Tools and Plant up to the end of August last is given as Rupees 6, but it should be Rupees 1,457 according to the memorandum of alterations for August 1877 submitted by the Treasury Deputy Collector. Rupees 20,000 are shown as the probable receipts of the loan money, the District Engineer having intimated to the Local Fund Board that that sum is likely to be spent before the close of the year on the Periah and Koroth roads. The President will be good enough to report why no contribution from Municipality for Educational Inspection was realized in the current and previous years. The total receipts amount to Rupees 1,20,521.

3. In the current year's Budget an additional appropriation of Rupees 7,000 has been sanctioned from the General Fund to the Road Fund on the assumption that house-tax would be re-imposed, but the imposition of the tax having been held in abeyance, and the need of the General Fund consequently being greater than that of the Road Fund, the appro-

Vide G.O., Financial Department, dated 22nd September 1877, No. 2,366.

priation cannot be carried into effect, and the sanction given to it should be revoked. The total assets will then be as follows :—

	RS.
Road Fund	1,05,821
Endowment Fund	150
General Fund	14,550
Total ...	1,20,521

4. EXPENDITURE.—Rupees 25,470 are given as the probable expenditure on New Works, Communications. This includes Rupees 20,000 for the loan works. Rupees 57,110 are provided for road repairs. The allotment sanctioned for repairs up to date according to the registers kept in this office is Rupees 54,713, and this amount is entered in the Regular Estimate. The difference must be disallowed, there being no funds available under the Road Fund. The cost of supervision by the Public Works Department and the allotment for Tools and Plant should be Rupees 19,600 and Rupees 815, respectively. Rupees 7,000 will probably be sufficient for the fixed salaries of masters in the Local Fund Schools, the actuals for twelve months ending September having been Rupees 5,888. The Regular Estimate of expenditure as revised by the Board is as follows :—

—	Road Fund.	Endowment Fund.	General Fund.
	RS.	RS.	RS.
New Works.			
Communications	25,470	...	...
Repairs.			
Communications	54,713	...	...
Civil Buildings	...	...	1,400
Cost of Supervision by Public Works Department...	19,600	...	...
Tools and Ferries	480	...	...
Tools and Plant	800	...	15
Contributions	5,176	...	...
Interest on account of loan	1,314	...	...
Grant I	1,07,553	..	1,415
Do. II	...	...	24,586
Do. III	...	150	7,113
Do. IV	1,740	...	238
	1,09,293	150	33,352
Receipts ...	1,05,821	150	14,550
Balances ...	— 3,472	...	— 18,802

These balances will be taken to the Budget for 1878-79.

5. BUDGET FOR 1878-79—STATEMENT I-A, REVENUE AND RECEIPTS.—Ferry-rents are estimated at Rupees 19,000 with reference to the actuals of 1876-77. As to the current year, the cess on land is estimated at Rupees 34,500. The Budget, as prepared by the Local Fund Board, closes with a deficit of Rupees 13,490 under the Road Fund and of Rupees 46,070 under the General Fund. A draft Bill for doubling the land-cess in the Malabar District is now under the consideration of Government. The Bill is urgent, and the Board hope that it will become law before the beginning of next fasli. Assuming as they did in connection with the Calicut Budget that it will do so, the Board estimate the land-cess at Rupees 65,000. The receipts from tolls are estimated at Rupees 35,000 as in the current year's Budget. A list of tolls existing and proposed is furnished, but no map or sufficient description being furnished, the sites cannot be

identified. There are ten customary tolls all on bridges in the plains at which rates on foot-passengers, &c., are levied and which produce 22,210 Rupees. Three of the most productive appear to be on the confines of the Tellicherry Municipality. One yields only Rupees 80 and three others taken together only Rupees 1,150. Besides these there are three tolls in the Wynaad and one at the Pyoli lock. The rates in the plains on vehicles, &c., comprised in the Local Fund schedule are about half schedule rates; at one of the Wynaad tolls they are nearly the same as schedule rates, and at the other two, viz., Periah and Kutiadi, they are nearly double. At all the gates sheep and goats and palanquins are taxed, but foot-passengers pay only at the ten gates first mentioned. At Pyoli very small fees are now levied, and it is proposed to raise them considerably, and assess them at rates varying from 1 to 8 Annas according to the size, &c., of the boats. It is also proposed to levy tolls at schedule rates, but apparently not under the Local Funds Act, at the Anjerakandi bridge and the Bowally bridge; the estimated proceeds being in the former case Rupees 680 and in the latter Rs. 1,000. These amounts are small, but the Board cannot pronounce on the proposal until they see how the sites are located with reference to other tolls. The President should send a map without delay, and state why the tolls yielding petty sums should be kept up; what would be the financial effect of placing the whole under the Local Fund Act; whether the tolls near Tellicherry are in addition to Municipal tolls; if not, whether the sums entered in the statement are the gross proceeds or only the Local Fund share; what are the proceeds of the Pyoli toll at present, and what they will be when the rates are so considerably raised; why the amount in the statement falls so far short of the present estimate; and how a sum so near that estimate (Rupees 33,607) was collected in 1876-77. Repeated efforts have been made to extract information regarding the Malabar tolls but in vain; and the Board recommend that pending satisfactory report on the subject the new tolls be not sanctioned.

6. School-fees are put down at Rupees 1,120 against Rupees 400 in the current year's Budget. It is stated that the scale of fees in the Middle-class Schools is to be raised from January next. But the Inspector of Schools thinks that the estimate is too high and that no more than Rupees 800 will be collected. This amount is accordingly entered in the Budget.

7. Rupees 10,790 are entered under loan, being the balance of the loan of Rupees 60,000 for the Periah Ghaut and Koroth roads. The total receipts amount to Rupees 1,15,430.

8. Even with the aid of the additional land-cess taken credit for by the Board, and after all possible reductions in the charges appertaining to the General Fund, the expenditure under it is largely in excess of its assets. This is in consequence of the heavy deficit of Rupees 18,800 with which the year is expected to open. The Budget cannot be closed with such a deficit, and the Board therefore request either to appropriate to the General Fund Rupees 14,470, the sum which can be spared from the ferry rents, or to make a grant from Provincial Funds. The General Fund will still be in deficit to the extent of Rupees 10,560, but arrangements can be made for clearing this deficit in 1879-80. It is quite impossible to close the Budget without a deficit. Allowing for the appropriation from ferry-rents the receipts will then be as follows :—

	RS.
Road Fund	91,130
Endowment Fund	150
General Fund	24,150
Total ...	1,15,430

9. STATEMENT B, EXPENDITURE—GRANT I, PUBLIC WORKS—STATEMENT II, ROAD FUND.—The allotment for New Works will be reduced to Rupees 10,790 and that for repairs raised to Rupees 54,070 for reasons assigned further on. The cost of Public Works Department Supervision *minus* that of the petty establishment should be Rupees 14,100. The share of the cost of general management chargeable to the

Road Fund should be Rupees 1,750 and the provision for Tools and Plant Rs. 650.

With reference to the Resolution* of the Government of India directing that the first half-yearly repayment of loan need not be made until six months after the last instalment is taken, provision is made only for the payment of interest due on the amount expected to be drawn up to the end of the current year. It is not possible to provide any Road Fund reserve. The total Road Fund expenditure amounts to Rupees 91,130, leaving no balance.

*G.O., Financial Department, dated 27th March 1877, No. 1,077.

10. STATEMENT II-A—PART I, NEW WORKS.—The raising of the allotment for road repairs and the proposed appropriation of Rupees 14,470 from the ferry-rents to the General Fund necessitate the striking out of the allotments for Items Nos. 2, 3, and 4. The only work allowed is the one executed out of the loan.

11. PART II, REPAIRS.—Rupees 41,830 are allotted for road repairs against Rupees 54,070 in the current year's Budget. The receipts of the Road Fund from all sources in the Wynaad are stated to be Rupees 6,350, and the expenditure required including Public Works Department Supervision, Rupees 26,350. The Local Board consider it unfair that the people in the plains should thus be taxed to pay for roads in the Wynaad. They have therefore reduced the expenditure in the Wynaad to Rupees 6,350, and with the amount thus set free they have set apart Rs. 20,000 for new road works in the plains, and they suggest that Government should undertake the maintenance of the main lines in the Wynaad. The Board are of opinion that however sound the principle contended for it cannot in practice be recognized to a greater extent than is already provided for in Rule XXIX of the Local Fund Rules, and Statement II-B shows that the requirements of the rule are more than fulfilled in Tellicherry. To admit the course proposed as long as Wynaad forms part of the Tellicherry Circle would form a highly inconvenient precedent, and as no grant can, the Board fear, be obtained, the roads would deteriorate lamentably. The current year's grants will be restored. They have already been reduced by 5 per cent. below the usual amount. A sum of Rupees 1,350 is allotted for the repair of Civil Buildings, but is struck out from want of money in the General Fund. The difficulties of the Circle have arisen mainly from the deficit consequent on the withdrawal of the Provincial grant, and the Board would be glad to see the grant restored for the current year which would enable them to gid rid of deficit in 1878-79.

12. Grant I is Rupees 89,380 chargeable to the Road Fund.

13. GRANT II, EDUCATION.—The Local Fund Board have raised the provision for the items noted in the margin. The General Fund being in deficit the increase cannot be allowed. The current year's grants are accordingly inserted in the Budget. For the same reason the allotment for fixed salaries of Masters in Moplah Schools is reduced to Rupees 2,640 and that for results grants to Rupees 2,040.

Local Fund Schools.
Hindu Elementary Schools.

14. Grant II is Rupees 26,110 chargeable to the General Fund.

15. GRANT III, SANITATION.—Rupees 3,410 are allotted for the Manantoddy Hospital against Rupees 3,290 in the current year's Budget. The difference is owing to an increase of Rupees 10 per measem proposed to the Hospital Assistant attached to the institution, as per Board's Proceedings, dated 7th December 1877, Miscellaneous No. 16,623.

16. The Sanitary Commissioner complains of the inadequacy of the provision made for vaccination and sanitation. There are no funds and the amount cannot be raised.

17. Grant III is—

	Rs.
Endowment Fund	150
General Fund	8,130
Total ...	8,280

18. The contribution for the Controlling Establishments at the Presidency should be Rupees 430.

19. Grant IV is—

20. The following is an abstract of the Budget as revised by the Board :—

Receipts.	Rs.	Charges.		Rs.	Rs.
Road Fund	91,130	Grant I.	Road Fund	89,380	
Endowment Fund	150		General Fund ..	...	
General do.	24,150				89,380
		Do. II.	General Fund ..	...	26,110
		Do. III.	General Fund ..	8,130	
			Endowment Fund ..	150	
					8,280
		Do. IV.	Road Fund	1,750	
			General Fund ..	470	
					2,220
		General Reserve		..	..
		Balances.			1,25,990
		Road Fund		..	
		General Fund		—10,560	
					—10,560
Total ..	1,15,430	Total ..		..	1,15,430

(True Extract.)

(Signed) H. E. STOKES,
Secretary.

To the Chief Secretary to Government.

No. 164. *From Colonel R. M. MACDONALD, Director of Public Instruction, to the Chief Secretary to Government, dated Madras, 12th January* 1878, *No.* 178.

I have the honor, with reference to G.O., No. 1780, of the 25th June 1877, which was referred to Mr. Garthwaite for report on the 9th July 1877, to submit a letter from that officer, No. 19, of the 4th January 1878, stating that, after a personal consultation with the President, Local Fund Boards, he is of opinion that the transfer of the Local Fund Middle-class Schools to Government is neither necessary nor desirable.

2. On financial grounds the transfer is, I think, much to be deprecated. In all Government Schools of the higher and middle class the principle of making the schools self-supporting as possible has been always steadily maintained. These schools are conducted on an entirely different plan, and the fees levied in them are altogether insignificant. The transfer would therefore entail a very heavy burden on Provincial Funds, and for this no provision has been made. It is probable also that it would act injuriously in other ways.

ENCLOSURE No. 1.

From L. GARTHWAITE, Esq., Inspector of Schools, 6th Division, to the Director of Public Instruction, dated Calicut, 4th January 1878, No. 19.

In reference to G.O., No. 1780, dated 25th June 1877, referred to me for report, I have the honor to state that I have consulted personally with the President of the Local Fund Boards, Malabar, and am of opinion that the transfer of the schools in question is, for the present at all events, neither necessary nor desirable.

No. 165. ORDER THEREON, 22nd February 1878, No. 323.

The Budget Estimates of the Tellicherry Circle for 1878-79 are abstracted below and compared with the estimates for the current year :—

RECEIPTS.

	Estimate, 1877-78.	Estimate, 1878-79.
	RS.	RS.
Balances—		
Road Fund	4,030	— 3,470
General Fund	— 880	— 18,802
Allotments from General Revenue—		
Provincial Funds—		
For Schools	1,890	1,890
Special Funds	20,200	20,700
Cess on Land	34,500	65,000
Tolls	35,000	35,000
House-tax	30,450	..
Fees in Schools	400	800
Contributions from other Circles, &c.	400	400
Receipts from Endowments, &c.	..	150
Miscellaneous	6,800	13,760
Total ..	1,33,370	1,15,430

CHARGES.

	Estimate, 1877-78.	Estimate, 1878-79.
	RS.	RS.
GRANT I—		
New Works—		
Communications	6,000	10,790
Repairs—		
Communications	54,070	54,070
Civil Buildings	1,350	..
Establishment, Public Works Department	12,900	14,100
Petty Establishment	1,800	1,800
Tolls and Ferries	480	480
Tools and Plant	610	650
Road Fund Reserve	8,510	..
Contributions to other Circles, &c. ..	9,250	7,390
Miscellaneous	100	100
GRANT II—		
Inspection	3,200	3,200
Local Fund Schools	14,040	14,130
Results Grants	7,470	6,000
Miscellaneous	350	2,730
GRANT III—		
Hospitals and Dispensaries	3,290	3,410
Vaccination	1,500	1,500
Sanitation	400	400
Choultries	420	480
Travellers' Bungalows	990	990
Miscellaneous	1,500	1,500

CHARGES—*concluded.*

	Estimate, 1877-78.	Estimate, 1878-79.
	RS.	RS.
GRANT IV—		
Establishment	2,000	2,220
General Reserve	2,220	..
Balances—		
Road Fund	40	..
General Fund	..	— 10,560
Total ..	1,33,370	1,15,430

2. The Regular Estimates for the current year show a considerable falling off when compared with the sanctioned estimates, in consequence principally of the decision in G.O., dated 22nd September 1877, No. 2366, to hold the House-tax in abeyance. The additional appropriation of Rupees 7,000 sanctioned from the General Fund to the Road Fund, on the assumption that the House-tax would be imposed, cannot, under the altered circumstances, be made; and the funds are expected to close at the end of 1877-78 with deficits as noted below, notwithstanding the reduction in expenditure proposed by the Board of Revenue :—

	Balance.
	RS.
Road Fund	— 3,472
General Fund	— 18,802
Total ..	— 22,274

3. The Board have framed their Budget for 1878-79 carrying these balances forward; and they have rightly raised the estimated revenue from the Land Cess in expectation of the Bill to double the cess in Malabar passing into law and coming into force from the beginning of the next fasli. But in spite of this increase of revenue, and all possible reduction in the charges, the General Fund assets, burdened as they will be with an opening deficit of Rupees 18,802 as above noted, fall far short of the expenditure; and to make up for this deficiency partially the Board propose to appropriate to the General Fund Rupees 14,470 out of the Ferry Rents usually credited to the Road Fund, as the latter is solvent and can afford to make the grant. The Government sanction the proposed appropriation under the necessities of the case; but observe that this measure cannot render the General Fund solvent, as it will still show a deficit of Rupees 10,560 according to the Board's figures, which, however, must be raised by Rupees 580, the rateable contribution to the Medical College. It is desirable that arrangements should be made to secure financial equilibrium, and to this end Government sanction, as a special case, a grant of Rupees 11,200 from Provincial Funds. They would also disallow all New Works other than those undertaken from Loan Funds; but this has already been done by the Board, and provision is made in the budget for only one work executed from Loan Funds. Considering, however, the inadequacy of the ordinary receipts of the General Fund to meet the ordinary demands on that Fund, it is necessary to devise some measures for raising the required additional income, and with this view the Government direct that the question of raising the House-tax for educational purposes be forthwith taken into consideration again and reported on.

4. The transfer of the Middle-class Schools in the circle to Provincial Funds would also afford partial relief to the General Funds; but the Government agree with the Director that it is inadvisable and inexpedient to do so, and would only for the present insist on adequate fees being charged in all Local Fund Schools. They consider that if the schools do not, after fair trial, prove as self-supporting as other Government Schools, they or some of them must be closed.

5. As regards the opinion of the Circle Board that expenditure on the maintenance of roads in Wynaad be restricted to the amount of the Road Fund receipts in that taluq, the Government observe that the trade through and from Wynaad greatly benefits the plains. They concur generally in the views of the Board of Revenue on the subject, and approve their action in raising the repairs allotment for the taluq to the amount provided in the current year's budget. Subject to these remarks the budget is passed as submitted by the Board of Revenue.

(True Extract.)

Ag. Under Secy. to Gov

To the Board of Revenue, with ten enclosures.
" Revenue Department.
" Public Works Department.
" Accountant-General.
" Sanitary Commissioner.
" Surgeon-General, Indian Medical Department.
" Director of Public Instruction.
" President of the Municipal Commissions, Malabar District.

Exd. W. J. Lewis and A. F. Goodall.

Revenue Dept.
No 908

Govt. of 1878 Madras.

FINANCIAL.

To

THE BOARD OF REVENUE

&c., &c., &c.

Intd. February 22nd.

Issued — 28

Recd. 28 Feb 5. *Encl.*

G.O., 22nd February 1878, No. 323.

FEBRUARY.

Nos. 163–165.

Local Fund—Budget of Tellicherry Circle for 1878-79, reviewed.

No 571

Lodged

2? Mar/78