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TAMIL NADU ARCHIVES

GOVERNMENT OF TAMIL NADU

Revenue DEPARTMENT

G.O. No.	22	Press.
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GOVERNMENT OF MADRAS.
FINANCIAL DEPARTMENT.

11th December 1877, No. 2861.

Local Funds - Budget.

Read the following papers :—

No. 66. From H. St. A. GOODRICH, Esq., President of the Local Fund Board, Vizagapatam, to the Chief Secretary to Government, dated Vizianagram, 21st September 1877, No. 762.

In continuation of my letters of 10th February, 2nd November 1876, which the Board of Revenue submitted with their Proceedings, 3rd ultimo, No. 3614, I have the honor to make the following remarks.

2. The Government are aware that the excellent intention to construct a great Northern Trunk Road has been entertained for several generations with more or less

the through traffic is trivial; nor is the traffic of this district with its southern or its northern neighbour extensive. That with Ganjam is the larger; we send chillies, brass pots, and cloths, and a good deal of rice is drawn southwards from Chicacole. Communication between points on the sea board is cheaper and more expeditious by dhonies or steamers than overland.

3. The sketch I enclose may make the consideration of the subject easier; as said above the trunk line cannot be called a great line of traffic, for any considerable movement of merchandize or passengers up or down the coast is effected by coasting craft. The district is, however, an exporting one, and the produce is exported mainly from Calingapatam, Bimlipatam, and Vizagapatam. To each of these ports a stream of traffic flows; first, to Calingapatam, from Rayaghada and the Kalahandy country beyond, which is accessible through a remarkable gap in the range of the Eastern Ghauts, by which the level of the plains of Belaspur is reached without any ascent to speak of; the culminating point of the ridge is under 1300 feet, and though no made road exists carts have used the track and have reached the coast from Raipur in two out of the three years, that I have been in charge of the district. A very slight advantage would turn the scale at Parvatipur and send the produce there collected either to Calingapatam or Bimlipatam. At present after frequent vicissitudes Calingapatam takes four-fifths of the traffic. Her advantages are a better stock of salt for return freight and a slight saving in distance.

4. The second stream of traffic is the produce destined for Bimlipatam which collected from Bobbili, Salar, and the surrounding country at Gazapatinagram passing near (not subject to Municipal Toll Act) Vizianagram is carried to Bimlipatam.

5. The third stream is collected at Ankapally and consists of the produce of the southern taluqs, arriving by the Trunk Road or through the Koppaka or Thabapalagam gorges; it is destined *via* Pendur and Sontiam for Bimlipatam or direct to Vizagapatam. That part of this produce furnished by the Madgole Taluq has a cross road by which it might evade a toll-gate at Ankapally, but one at Chodaveram could not be escaped.

6. The local flow of marketable commodities for consumption within the great towns into Vizianagram from the Palcondah side into Vizagapatam from the Srungaverapuceta road is considerable in each instance. There is no other town in the district with 15,000 inhabitants, so that no great supply is demanded at any one place.

7. It will be necessary, if tolls must be established (a measure which this Circle Board deprecates), to make the toll-bars as few as may be, so that there be the fewer opportunities for extortion and abuse. To toll no line of traffic so that trade be forced from its natural course to one sure to be less advantageous. To leave octroi duties or a share thereto corresponding to the Municipalities whose means sorely need the income thus arising. Not to levy tolls from a single traveller or convey at too frequent intervals.

8. I consider that the first stream of traffic can be most advantageously tolled at Nagore and Calingapatam. The second at Gazapatinagram and Bimlipatam. The third at Ankapally (or Chodavaram, paragraph 5 *supra sub. fn.*) and the port of export which would be either Vizagapatam or Bimlipatam.

Through traffic on the Trunk Road may be tolled at Tuniankapilli and Chicacole.

9. At full schedule rates the statement appended gives the rents which I should fix as the minima in each case were I ordered to offer the right of collecting tolls at each place for sale at auction. I have no doubt that under direct management these sums might be collected, but calculations based on returns of existing traffic are of doubtful value, as it is impossible to say how far the levy of these tolls might operate in driving traffic to new lines. On fairly good bridged roads no doubt the

in the dry weather, when the more difficult roads are closed, many may be expected to evade those of the tolls which can be evaded by a detour.

10. Of the tolls I propose, Vizianagram, Vizagapatam, Bimlipatam are in Municipal hands and are levied with ease and without evasion I believe now. Tun, Chodavaram, Chicacole, and Ankapally are on bridges, and will be easy to levy. Nagore and Gazapatinagram are at points where bridges are needed. The first of the two is in greatest want, and a good bridge at this dangerous and deep ford would be welcomed and held well worth a toll.

11. The 54,000 Rupees which I estimate as the minimum produce of the toll at full rates will provide nearly two-thirds of the allowance for maintenance of roads which has averaged 83,262 Rupees during the last four years. This access of income will enable the work of bridging and metalling the existing 632 miles of road to be undertaken with good prospect of the work being carried out in a reasonable time. The bridging of the Nagavally at Palcondah will, however, be a work too great for local means.

12. I have not been in communication with the Presidents of the Chicacole and Cocanada Local Fund Boards regarding the division of tolls levied at Chicacole or Tun, or the advisability of levying a toll at Calingapatam.

13. A word must be added on the proportions of tolls left to Municipalities corresponding to an octroi duty on the produce consumed by them. I have allowed Vizagapatam at 5 Annas per head ($32,000 \times \frac{1}{2} = 10,000$), Vizianagram at Annas 4-8 ($2,000 \times \frac{1}{2} = 7,000$), Bimlipatam, which has few available sources of income and cannot perform her administrative duties with less at about 7 Annas ($9,000 \times \frac{1}{2} = 4,215^*$) Ankapally at half Vizagapatam

* Four thousand allowed.
and Vizianagram rates; the Municipality contains 12,000 inhabitants; it only comes into being with the beginning of next year. The allotment I have made will suffice for its most urgent wants.

No. 67. *Proceedings of the Board of Revenue, dated 8th November 1877, No. 4942.*

Read the following letters:—

From Colonel R. M. MACDONALD, Director of Public Instruction, to the Secretary to the Board of Revenue, dated Madras, 24th October 1877, No. 4,490.

Adverting to the Budget Estimate for the year 1878-79 for the Vizagapatam Circle, I have the honor to state that the provision made therein for Education seems to be sufficient.

From Surgeon-Major G. BIDIE, M.B., Secretary to the Surgeon-General, Indian Medical Department, to the Secretary to the Board of Revenue, dated Fort St. George, 3rd November 1877, No. 7088.

I have the honor, by desire of the Surgeon-General, to report to your Board that the sum set apart in Grant III of the Local Fund Budget Estimate of the Vizagapatam Circle for 1878-79 for the maintenance of the dispensaries in that circle is adequate and calls for no remarks, the President of the Board having fully explained in paragraph 35 of his letter, No. 789, of 5th October 1877, to your address, the variations between the figures of the current year's grant and the estimate for the year in question.

2. Transfer of the dispensary from Siripuram to Pondur was sanctioned in G.O. No. 280, of 26th January 1877, Financial Department.

The Local Fund Budget Estimate of the Vizagapatam Circle for 1878-79 will be submitted for the orders of Government.

Report of the Board of Revenue, dated 11th December 1877, on the 31st October 1877, only Rupees 20 against Rupees 510, the Local Fund Board having abandoned the idea of establishing the new ferries proposed, it being found that platform boats could not be worked. Land-cess is estimated at Rupees 1,98,624 against Rupees 2,00,000 in the budget and Rupees 2,02,825, the actuals of 1876-77. The income from tolls is given as Rupees 11,676 against an estimate of Rupees 9,550. The increase results from the inclusion of arrears of the Palcondah tolls, and from the inclusion of a contribution of Rupees 1,012 from Vizianagram in lieu of the loop-line to be constructed by the Municipality for the Palcondah traffic. This amount is one-eighth of the toll receipts of the Municipality, and may be accepted for budget purposes; but the President will report whether the amount fairly represents the traffic intended to be benefited by the loop-line. The entries under Miscellaneous Debt Accounts, on the receipt as well as the expenditure sides, will be struck out, as they need not be shown in an estimate. The assets of the year aggregate Rs. 2,55,514.

3. *Expenditure.*—The allotments sanctioned up to date for Public Works amount to Rupees 1,62,382, of which Rupees 1,48,516 appertain to the Road Fund and Rupees 13,866 to the General Fund. The President calculates that the whole of the grants from the former fund and Rupees 7,675 from the latter will be utilized in the current year. These figures may be accepted with reference to the proportion of outlay to allotment during the previous years. Rupees 25,643 are provided for the cost of Public Works Supervision, which is considered to be sufficient, the supervision payable on some works having been included in the estimates for those works. The works are not specified, and the Board are not aware of the cost of supervision being included in the estimates for any works. The President will furnish full explanation on this point. Meanwhile Rupees 27,660, or 25 per cent. of the expenditure by the Public Works Department (Rupees 1,10,631) will be entered to meet the cost of supervision. The contribution of Rupees 180 to the Chicacole Local Fund Board has been struck out, the Chicacole bridge having fallen in the cyclone of October 1876. The commission on the sale of books should be Rupees 75, and the provision of Rupees 100 for stationery charges should not be debited to Local Funds under G.O. Financial Department, dated 13th July 1877, No. 1,929.

13. Grant I is—

	RS.
Road Fund	1,41,780
General Fund	4,180
Total	1,45,960

14. Grant II, Education.—Rupees 11,180 are provided for thirty-nine Local Fund Schools against Rupees 10,800 for thirty-eight schools in 1877-78. There are now one middle class and thirty-seven elementary schools at work. Two new schools, one at Chodavaram and another at Kaniti, are added to the list. The former of these was sanctioned in G.O., Financial Department, dated 7th August 1877, No. 2,061, and the proposal for the establishment of a school at the latter place was submitted to the Government in Board's Proceedings, dated 20th October 1877, No. 4,785. The school at Gavaripalem is not provided for, as it will be made over to the Ankapally Municipality. A third master having been sanctioned to the Parvatipur School in Board's Proceedings, dated 31st May 1877, Miscellaneous No. 7,875, the entry for the salaries of masters for that school has been raised from Rupees 480 to Rupees 600. The increase of Rupees 160 under salary grants is due to the grant-in-aid to the lower-class school at Kottam sanctioned in Board's Proceedings, dated 7th December 1876, Miscellaneous No. 10,775. Recorded in G.O., Financial Department, dated 31st January 1877, No. 340.

For results grants Rupees 7,500, or Rupees 1,500 more than in this year, are entered with reference to the increasing demands. The provision of Rupees 300 for famine allowance will be disallowed, as there is no present necessity apparent for such allowances in the coming year.

15. Grant III, Sanitation, &c.—Rupees 15,190 are allotted for the ten dispensaries detailed in Statement IV-A of the current year's budget, as the dispensary at Ankapally will be transferred to the Municipality. The salary of Hospital Assistants in charge of the five dispensaries named in the margin is to be raised from Rupees 55 to Rupees 60 from the beginning of the ensuing official year under the orders marginally noted. The allotment for the pay of the servants in the Bobbili Dispensary has been raised from Rupees 312 to Rupees 492, the latter including Rupees 180, the pay of the midwife whose entertainment was sanctioned in G.O., Financial Department, dated 4th May 1877, No. 1,421.

16. The particulars of the grant of Rupees 9,300 for vaccination are furnished in paragraph 36 of the President's letter. It is proposed to give the minimum salary fixed in G.O., Financial Department, dated 2nd September 1876, No. 1,591 (viz., Rupees 60 and 40) for the First and Second-class Deputy Inspectors of Vaccination now drawing Rupees 70 and 60, respectively, together with a batta of 8 Annas per diem. To reduce the salaries of the present incumbents solely with a view to give them batta seems unnecessary, and it is especially hard in the case of the Second-class Deputy Inspector of Vaccination, who with the batta will get Rupees 5 less than before. The President is requested to bring the matter before the Local Fund Board for reconsideration. The vaccination grant will in the meanwhile be reduced by Rupees 100, as no charge need be made against Local Funds for stationery purposes.

17. The provision for sanitary establishments, &c., viz., Rupees 10,000, is Rupees 500 less than in the current year. The decrease is owing to the omission of provision for the scavenging establishments hitherto allowed for the town of

Ankapally. Ten out of eleven bungalows in the budget of 1877-78 are provided for, the Local Fund Board having postponed the construction of a bungalow at Paleondah.

19. The contribution to Municipalities for dispensaries has been raised by Rupees 750, which is the amount the Local Fund Board have agreed to contribute towards the Ankapally Dispensary, for which institution Rupees 1,930 were provided in 1877-78. The entry of Rupees 600 for famine allowance will be struck out for reasons already stated.

20. Grant III is Rupees 39,730 debitable to the General Fund.

21. Grant IV, Miscellaneous.—The contribution for the controlling establishments at the Presidency should be Rupees 760. The Local Fund Board propose to raise the salary of their Head Clerk from Rupees 60 to Rupees 75 per mensem on account of the increasing work of the department. The Board observe that in no circle is more than Rupees 50 a month allowed to a Local Fund Clerk, and they find nothing peculiar in the Vizagapatam Circle to warrant the increase in the salary of the Clerk. The Board are therefore of opinion that the increase should be disallowed and have struck it out. The provision of Rupees 100 for stationery charges and Rupees 30 for famine allowance will also be disallowed.

22. Grant IV is—

	RS.
Road Fund	1,750
General Fund	1,190
Total	2,940

24. Subjoined is an abstract of the budget as modified by the Board of Revenue:—

Receipts.		Charges.	
	RS.		RS.
Road Fund	1,43,990	Grant I. { Road Fund	1,41,780
General Fund	82,540	{ General Fund	4,180
		Grant II. General Fund	21,090
		Grant III. General Fund	39,730
		Grant IV. { Road Fund	1,750
		{ General Fund	1,190
		General Reserve	2,940
			6,990
			2,47,430
		Balances.	
		Road Fund	460
		General Fund	8,460
			8,920
Total	2,26,530	Total	2,26,530

(True Copies and Extract.)

(Signed) H. E. STOKES,
Secretary.

No. 68. *Proceedings of the Board of Revenue, dated 27th November 1877, Miscellaneous No. 16213.*

From Surgeon-Major W. R. CORNISH, F.R.C.S., Sanitary Commissioner, Madras, to the Secretary to the Board of Revenue, dated Madras, 20th November 1877, No. 1997.

I have the honor to report that the Vizagapatam Local Fund Board propose to set apart a sum of Rupees 10,000 for sanitary purposes for 1878-79 in their Budget Estimate. This is 0.7 per cent. less than the allotment for the current year and 5 per cent. below what I consider the minimum allotment that should be made. Of this sum Rupees 4,410 go towards the maintenance of the Conservancy Establishment, and Rupees 500 for fairs and festivals, Rupees 300 for construction and repairs of tanks and wells, Rupees 1,500 are to be spent by Tahsildars in sanitary measures which I understand to mean improvement of village sites, and Rupees 590 are for miscellaneous sanitary expenses.

2. Vaccination is amply provided for.

Submitted to Government in continuation of the Board's Proceedings, dated 8th November 1877, No. 4942.

(True Copy and Extract.)

(Signed) H. E. STOKES,
Secretary.

No. 69. ORDER THEREON, 11th December 1877, No. 2861.

2. Two budgets have been submitted by the Local Board, one marked taking credit for a number of new tolls proposed in the President's letter, dated 21st September 1877, No. 762, the other marked B, comprising only the tolls already in existence. The reference on the general question of tolls not having at that time been disposed of by Government the Board of Revenue dealt with Budget B only.

3. In their order, dated 28th November 1877, No. 2787, the Government have adopted the recommendation made in paragraph 7 of the Board's Proceedings, dated 3rd August 1877, No. 3614, and have resolved to leave it to the Local Boards to propose, from time to time, such new tolls as may be required to meet the wants of the circle.

4. The President having distinctly stated in his covering letter forwarding the budgets that the Local Board look upon the new tolls as necessary if no provincial grant is sanctioned, and no funds being available for such a grant, the Government think it will be better to deal with Budget A. Most of the remarks made by the Board of Revenue upon Budget B have equal reference to Budget A.

5. The closing balances of the revised estimate for the current year will be adopted as the opening balances for 1878-79, viz. :—

Road Fund	Rs. 1,800
General Fund	+12,600
Total	+10,740

6. The only entry on the receipt side differing from Budget B is the entry of Rupees 54,000 under tolls. This amount may stand for the present, but it is observed that the proposals involve an adjustment of the arrangements with the Municipalities which do not seem to have been consulted. This should be done without delay and a

definite settlement arrived at, if possible, before the submission of the draft notifications, which must reach Government in time to permit of their publication before the beginning of the official year 1878-79. The whole question should be reconsidered at the same time with reference to G.O., dated 28th November 1877, No. 2787, above referred to. The total assets are :—

Road Fund	Rs. 1,86,830
General Fund	82,540
Total	2,69,370

Under the rules the Road Fund Reserve should be Rupees 18,870. In the budget Rupees 14,060 only are provided with the remark that no more is available. No sufficient cause being shown for deviating from the rule the full amount will be entered. The Road Fund share of the Controlling Establishment, &c., will be Rupees 2,040.

These changes and the deficit opening balance reduce the funds available for New Works Communications to Rupees 59,560, and a further reduction of Rs. 4,000 must be made on account of the incorrect manner in which the allotment for the Chittavalsa bridge is shown in the budget. The explanation given is that the estimate makes provision for both establishment and tools and plant, but this affords no reason for showing the whole allotment in the budget under the head of "New Works." The estimate has been referred to the Chief Engineer, but for budget purposes the allotment may be distributed according to the usual rule, viz. :—

Establishment	Rs. 3,850
Tools and plant	150
Total	19,400

The total allotment for new works will thus be Rupees 57,560, of which Rs. 55,560 appertain to the Road Fund.

Appendix II A, Part I, as submitted contains eleven items aggregating Rupees 66,800. Besides the reduction in the entry for the Chittavalsa bridge the allotment for the Gambheeram bridge will be reduced to Rupees 3,000, the amount shown in Budget B, and Rupees 1,600 only will be provided for village roads.

The allotment for repairs may stand as in the budget subject to the remarks of the Board of Revenue in paragraph 10 (a) of their Proceedings with which the Government fully concur. The provision for Public Works establishment will be Rupees 30,830, and for tools and plant Rupees 1,380.

The remainder of the budget calls for little remark beyond what has been said by the Board of Revenue. The proposals in connexion with vaccination have been sanctioned in G.O., dated 19th November 1877, No. 2718, but the Government have no objection to a revision of the scheme to the extent suggested by the Board of Revenue.

Under the circumstances stated in paragraph 21 of the Board's Proceedings, the disallowance of the proposed increase to the pay of the Head Clerk is approved. Ample funds being available the Local Board will probably be willing to supplement the allotment for sanitary purposes in the course of the year in deference to the opinion expressed by the Sanitary Commissioner on his letter recorded with Board's Proceedings, dated 27th November 1877, No. 16213.

An abstract of the budget as revised by Government will be—

RECEIPTS.		EXPENDITURE.	
Road Fund	RS. 1,86,830	Grant I. { Road Fund ..	RS. 1,84,790
General Fund	82,540	{ General Fund ..	4,180
			1,88,970
		Grant II, General Fund ..	21,990
		Grant III, General Fund ..	39,730
		Grant IV—	
		Road Fund	RS. 2,040
		General Fund	900
			2,940
		General reserve	6,900
			2,60,620
		Balances.	
		General Fund	8,750
Total ..	2,69,370		2,69,370

(True Extract.)

To the Board of Revenue. ✓
 „ Revenue Department.
 „ Public Works Department.
 „ Accountant-General.
 „ Sanitary Commissioner.
 „ Surgeon-General, Indian Medical Department.
 „ Director of Public Instruction.
 „ President of the Municipal Commissions,
 Vizianagaram District.

Edw. C. Howarth

Peri *Byron*

Bill of 1877
4-5310
FINANCIAL.

To
THE BOARD OF REVENUE,
No. 66-69.

Debit December 11th.

Peri 2106

Peri 222

Peri

O.O. 11th December 1877, No. 2801.

DECEMBER.
Nos. 66-69.

Peri. Bill of 1877, No. 2801.
Vice-President Order for 1877, No. 2801.

1877

Adopted
5. 1877