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TAMIL NADU ARCHIVES

GOVERNMENT OF TAMIL NADU

Revenue DEPARTMENT

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GOVERNMENT OF MADRAS.

FINANCIAL DEPARTMENT.

2nd November 1877, No. 2639.

Municipal—Reports.

Read the following paper:—

No. 13. *From W. H. COMYN, Esq., President of the Municipal Commission, Mangalore, to the Chief Secretary to Government, dated Mangalore, 2nd August 1877, No. 82.*

I have the honor to submit the annual report on the working of the Mangalore Municipality during the official year 1876-77, together with the Statements prescribed in G.O., dated 25th April 1877, Nos. I to V, VI-B, and Appendix A. No. 134, Financial Department.

2. *The Commission and its Meetings.*—During the year under report the Commission was composed of twenty-two Members, exclusive of the President, against twenty-one in the previous year. Thirty Meetings, with an average attendance of five Members at each, were held during the year, against twenty-nine held in the previous year with an average attendance of six Members.

3. *Accounts.*—The accounts of the year under report were audited by the Head Accountant of the Collector's Office at this station. The Auditor's report (copy* of which is enclosed) shows that the accounts have, on the whole, been fairly kept and but few irregularities were noticed by the Auditor. His suggestions will receive due consideration from the Commissioners, and the few inaccuracies pointed out will be rectified.

4. The revenues and expenditure of the year under report are shown in full detail in the respective Statements Nos. I to IV. In Statement VI-B, they are compared under major heads with the sanctioned Budget Estimate and the Actuals of the previous year, and full explanation of variations has been given therein.

I propose, however, here to review, by means of abridged comparative statements of receipts and expenditure, the transactions of the year under report.

5. *Receipts.*—The annexed is an Abstract Statement of Receipts:—

Heads.	Actuals of 1875-76.	Estimate for 1876-77.	Actuals of 1876-77.
1. Rates and Taxes, &c.	RS. 16,425	RS. 16,530	RS. 16,158
2. Contributions from Provincial Funds		3,050	1,450
3. Do. from Special Funds			78
4. Do. from Local Funds	1,200	600	600
5. Fines and Fees	607	550	655
6. Fees in Schools and Training Institutions			
7. Rent of Houses, Gardens, Markets, &c.	2,723	3,240	2,713
8. Payment for Municipal Service rendered to private parties			
9. Endowments, Private Contributions, and Miscellaneous receipts	162	300	350
10. Miscellaneous	961	240	211
11. Loans	4,000	5,150	5,150
12. Advance recovered	170	240	497
Total	26,248	29,900	27,460
Opening Balance	2,967	700	3,343
Total, including Balance	29,215	30,600	31,203

6. From the above statement it appears that, excluding the opening balances, the year under report shows a decrease of Rupees 3,343 and an increase of Rupees 1,612 over the estimate. The former variation is due chiefly to the non-receipt in full of the expected Government contribution for the Kallasanka Bridge, and the latter chiefly to an increase in the Loan instalment received in the year under report over that received in the previous year, and to the receipt in part of the Government contribution for the Kallasanka Bridge.

7. The collections of the year may be considered to have been fairly carried out as will be observed from the subjoined statement:—

	Arrears.	Current.	Total.
	RS. A. P.	RS. A. P.	RS. A. P.
Demand	971 14 0	14,983 7 0	15,955 5 0
Collections	392 3 0	13,942 7 0	14,334 10 0
Remissions		120 6 0	120 6 0
Written off	574 15 0	137 7 0	712 6 0
Balance outstanding	4 12 0	783 3 0	787 15 0

8. The outstanding balance is less than that of the previous year and has been reduced to Rupees 558-9-0 by subsequent realizations. The amount still left uncollected consists for the most part of Profession-tax imposed upon tradesmen (at the commencement of the year, when the assessment is made) who have not actually carried on the trade in respect of which they were taxed, or have left the town without paying the tax imposed, it will therefore have to be written off the accounts of the current year as irrecoverable.

9. *Expenditure.*—The following is an Abstract Comparative Statement of Expenditure:—

Heads.	Actuals of 1875-76.	Estimate for 1876-77.	Actuals of 1876-77.
	RS.	RS.	RS.
GRANT I—Public Works—			
1. New Works	8,039	7,465	5,413
2. Repairs	3,211	3,935	4,071
3. Other items	731	800	737
GRANT II—Education	691	2,070	983
GRANT III—Sanitation and Medical Services—			
1. Mangalore Civil Dispensary	2,683	2,540	3,450
2. Vaccination	120	130	219
3. Registration of Births and Deaths	129	130	208
4. Conservancy	4,526	4,300	4,981
5. Charges on account of Cholera			87
GRANT IV—Miscellaneous Municipal Purposes—			
1. Lighting	1,837	1,100	1,108
2. Market	639	520	564
3. Other items	862	1,110	771
GRANT V—Supervision and Management—			
1. Management and Collection	2,153	2,550	2,554
Repayment of Debt		1,260	1,221
Refunds	36	50	65
Advances recoverable	215	240	584
Total	25,872	28,200	27,016
Balance in hand	3,343	2,400	
Total, including Balance	29,215	30,600	31,203

The total expenditure of the year under report as shown above is Rupees 27,016 against the budgeted amount of Rupees 28,200.

10. *New Works.*—The chief new works carried out during the year under report were the continuation of the market and the erection of a small building in which a new Elementary School was opened. Rupees 5,150 were advanced to the Public Works Department on account of the market. The second two wings have been completed, the superstructure of the tower only remaining unfinished; but it is hoped that the tower will also be completed in the current year. The school-house cost Rupees 199, and is one of the two proposed in the regular estimate of the previous year. The estimate under "New Works" provided also for the construction of a Civil Powder Magazine, but the work was not undertaken, as Government directed that the sanction once accorded by them for its erection should be held in abeyance; Government having since revived their sanction, the work will, it is hoped, be undertaken in 1878-79.

11. *Repairs.*—Of the total expenditure under Repairs, Rupees 3,696 were laid out for the maintenance of the roads in the town. This is Rupees 628 in excess of the cost incurred for the previous year; and this is owing to the Commissioners having undertaken the up-keep of the portions of the Trunk Roads running within Municipal limits, instead of allowing the Local Fund Board of the District a share of the Tolls levied by this Municipality. The roads in the town are in good order.

12. *Education.*—The state of elementary education in this Municipality during the year under report may be briefly compared with that of the preceding year as follows:—

The total educational expenditure during the year under report exceeds that of the previous year by Rs. 292, but falls short of the Budget provision by Rs. 1,087. An explanation of the decrease under the estimate will be found below.

13. *Combined System Schools.*—Up to the end of 1875-76 the system followed in this Municipality for the encouragement of elementary education was that of Results Grants alone. In their Proceedings, dated 30th July 1875, No. 1575, Financial Department, Government having desired the several Municipalities in the Presidency to pay more attention to the diffusion of education, the Commissioners of this town requested the Inspector of Schools, 6th Division, to propose measures to meet the wishes of Government. That officer proposed the introduction of the combined system schools; and at his suggestion provision was made in the Budget of the year under report for maintaining eight schools on the system proposed; but only three candidates applied for aid and set up three schools. Out of this number one school, opened for the benefit of the Mopillah children, was, after an existence of nearly eight months, closed for want of attendance. The other two schools continue to receive aid from the Municipal Funds and presented 37 pupils for examination during the year under report.

14. *Results Grant Schools.*—The number of schools under this system during the previous year was fifteen, while during the year under report it was reduced to eleven. In the latter year six schools were closed and one was promoted to the Middle-class. Three schools were newly opened and were brought under inspection. Of the six schools closed, two had been conducted by Masters who found employment in the combined schools, three were amalgamated with other schools falling under the Result system, and one was abandoned by its teacher, who, not having derived much benefit from his school, took up some other profession.

15. *Attendance.*—The total average daily attendance of all the schools aided from Municipal Funds during the year under report was 285, against 426 of the previous year. The falling off in the attendance is chiefly attributable to the prevalent small-pox and cholera during the year under report.

Results Grants.—The total amount of results grants earned during the year under report was Rupees 536, against Rupees 440-8-0 of the previous year. The increase in the amount earned during the year under report notwithstanding the reduced attendance is attributed by the Deputy Inspector of Schools to the fact that a higher standard of instruction had been attained in the schools in question.

17. Before leaving the subject, however, I beg to remark that the year under report has been on the whole unfavorable to elementary education, the attendance of pupils having been greatly affected by the sickness that prevailed almost throughout the year, and that the combined system of schools which was introduced as an experiment did not afford a sufficient stimulus for the establishment of new schools.

18. It will be observed from Statement V (Educational Return) that out of a population of 29,712—consisting of 15,188 males, and 14,524 females—1,193 boys and 293 girls attended school during the year under report. Thus the number of children that actually attended school bears to the entire population and to the total number of children of a school-going age, the ratio of 1 to 20 and 1 to 3, respectively.

19. *Sanitation and Medical Services.*—Before proceeding to explain the several items of expenditure under Grant III (Sanitation and Medical Services), I beg to lay before Government the general sanitary condition of the town during the year under report.

20. The year was an exceptionally unhealthy one both for the Municipality and for the District. Cholera and small-pox prevailed and were, especially in the case of the latter disease, attended with a high rate of mortality. In the first three months of the year the public health of the town was good, though a few isolated cases of deaths from small-pox and cholera were reported. In July, however, the latter disease commenced to assume a serious form, though it failed to reach the proportions of an epidemic.

		No. of Deaths reported.
April 1876 ..	..	6
May ..	..	5
June ..	..	..
July ..	..	13
August ..	..	36
September ..	..	59
October ..	..	25
November ..	..	9
December ..	..	2
January 1877 ..	..	..
February ..	..	..
March ..	..	..
Total ..	..	155

21. Prompt measures were taken by the late District Magistrate in establishing quarantine stations at the chief entrances to the town, cholera medicine was freely distributed by the aid of the Police, and medical aid made available by placing two Medical Subordinates, attached to the Revenue Department, on cholera duty in the town. Due attention was also paid by the Commissioners to the sanitation and general cleanliness of the town, and the disease gradually died out, no cases being reported after December 1876. It will be seen from the marginal statement that the total number of deaths reported from cholera in the year was 155.

22. Cholera also made its appearance in the Regimental Lines, but owing to the immediate preventive measures taken by the Military authorities in removing persons attacked to separate cholera sheds erected at a distance from the town, the disease soon vanished after causing a few deaths in the families of the bandmen.

23. Cholera was, however, unfortunately succeeded by a violent outbreak of small-pox which though prevalent from the commencement of the year did not assume serious proportions until November. From that month up to the close of the official year the mortality from this high, no less than 916 deaths from small-pox having been reported (*vide* marginal statement) in the town during the year under report. The disease, rapidly increasing in December, reached its maximum of intensity in January and then gradually decreased. At the close of the year the mortality was still high, but in subsequent months there was a marked and rapid decrease (thirty-six deaths having been reported in April, seven in May, and three in June) and the epidemic has now died out.

24. Whatever the immediate cause of the outbreak, there can be little doubt that the progress of the disease was developed and its mortality assisted by the non-vaccination of the masses, who living in a thickly populated neighbourhood were rendered particularly obnoxious to the contagion. The Mortuary Returns did not distinguish vaccinated from unvaccinated cases, but it appears from the Civil Surgeon's report that the fatal cases occurring in the small-pox hospital were for the most part unvaccinated. Small-pox was also prevalent in the Regimental Lines, and from a Return kindly furnished me by the Medical Officer in charge of the Regiment it appears that out of sixty-six cases treated in the Military Hospital there were only four deaths, and that no less than fifty-seven, out of the total of sixty-six admitted, were protected either by previous small-pox or vaccination.

25. As I shall show when I come to the subject of vaccine operations in the town, this outbreak of small-pox has not proved an unmixed evil—an immense, though dearly bought, stimulus to vaccination having been its result. The people formerly averse to vaccination, became anxious, with the disease in their midst, for the operation, the dread of the malady proving stronger than that of the Vaccinators.

26. In addition to pushing on vaccine operations with the utmost vigour, the Commissioners paid increased attention to the sanitation of the town. The Civil Surgeon, at my instance, drew up a set of simple rules for the prevention of the disease and the care and treatment of persons attacked by it, and for checking the contagion; and these rules were duly promulgated and published for general information. There is reason to believe that these instructions were attended to, and with beneficial results.

27. The Commissioners maintain a detached small-pox hospital, and this they rendered more commodious by erecting temporary sheds on the premises for the admission of sufferers, the public being invited to avail themselves of the accommodation and treatment thus afforded. One hundred and twenty-three small-pox patients, of whom forty-eight died, were treated in this hospital.

28. *Mangalore Civil Dispensary.*—The expenditure on account of the Civil Dispensary exceeds both the estimate and the actuals of the previous year. The excess thus found will be justified when it is considered that the dispensary is becoming more and more popular and yearly draws an increased number of in and out-patients, and that during the year under report the dispensary had to maintain in the detached small-pox hospital a large number of patients suffering from small-pox. The marginal statement shows the number of in and out-patients treated during the year under report compared with those of the four preceding years.

	In-patients.	Out-patients.
1872-73	180	5,622
1873-74	194	6,936
1874-75	213	7,20
1875-76	169	7,303
1876-77	217	7,999

A copy* of the Civil Surgeon's report on the working of the Dispensary is enclosed for the Commission.

* Marked D. The Commissioners congratulate themselves on possessing the services of an officer in charge of the Dispensary like Dr. Dobson to whose kind care, skill and popularity the continued success of the institution is mainly attributable.

30. *Vaccination.*—Only one permanent Vaccinator is maintained by the Municipality; but in May 1876 the Commissioners, on account of the appearance of small-pox, entertained a second Vaccinator, whose services are still retained. The subjoined Statement shows the number of vaccine operations performed by the Municipal Vaccinators during the year under report as compared with the result of the two previous years:—

	1874-75.	1875-76.	1876-77.
Total vaccinated	1,378	1,787	8,970
Successful	1,264	1,617	8,296
Unsuccessful	80	132	502
Unknown	34	38	172

In no previous year have such a large number of persons been vaccinated in the Municipal town. In fact the number vaccinated in the year under report is larger than the total number vaccinated during the last six years.

31. The cause of this increase has already been explained in paragraph 23 *et seq. supra*. The protection from small-pox afforded by vaccination being eagerly sought by the people, the Commissioners availed themselves of the opportunity thus offered, and have much pleasure in testifying to the good work done by the Vaccinators, and to the zeal and energy displayed by the Vaccine Superintendent Mr. Williams, who personally supervised their movements and accompanied them in their tours of duty.

	No. of Vaccinations.
April 1876	191
May "	270
June "	322
July "	269
August "	298
Sept. "	283
October "	338
Nov. "	288
Dec. "	413
	2,672
January 1877	3,112
February "	2,120
March "	1,066
	6,298
Total	8,970

32. The marginal statement shows the number of vaccine operations performed during each month of the year under report by the Municipal Vaccinators, the result being that 30 per cent. of the population was vaccinated at a cost to the Municipality of less than 5 Pies per case and that 92 per cent. of the vaccinated cases proved successful.

33. In addition to the above a number of vaccine operations were performed in the town by temporary Vaccinators, entertained by the Local Fund Board, whose services were lent for the occasion. The statistics of their operations are not at present available in the Municipal Office.

34. *Registration of Births and Deaths.*—The out-turn of the year is given in detail in the accompanying Statement marked E. The total number of births and deaths registered during the year are compared in the margin with those of the three previous years. It will be observed that while the mortality of the year, owing to causes already explained, is in excess of the total of the previous three years, the average birth-rate has been more than maintained, the births during the present year exceeding the average of the three years preceding. The expenditure incurred shows an increase of Rupees 78 over that of the previous year; and this increase is due to the increase in the number of cases from small-pox, which secured to the Registrar an increased amount of remuneration. The registration is improving though not fully reliable.

35. *Conservancy.*—The system of conservancy, as carried on in this Municipality, consists chiefly in the removal of night-soil from public as well as private latrines, in the sweeping of streets and in the cleansing of drains, &c. The expenditure incurred during the year under report exceeds both the Budget provision and the actual expenditure of the previous year. In explanation of the increased expenditure the Commissioners beg to state that owing to the prevalence of small-pox and cholera they were obliged to maintain the cleanliness of the town to the utmost of their power, and the Deputy Surgeon-General in his inspection report of January last has borne testimony to the efficiency of the conservancy arrangements.

36. *Miscellaneous Municipal Purposes—Lighting.*—The expenditure under lighting during the year under report shows a decrease under the actual expenditure of the previous year, and this is because the amount for the previous year includes the value of some new lamps purchased for the use of the Municipality.

37. The other items of expenditure do not seem to call for any remarks.

ENCLOSURE No. 1.

D.

CONCISE REPORT of CIVIL DISPENSARY, MANGALORE, for the Official Year 1876-77.

Voluntary Contribution.—During the period under review there has been a decided falling off in both the monthly and annual subscriptions, and I apprehend that, with the close of the year, all, or nearly all, voluntary contributors shall have ceased to subscribe—a result, after all, not to be wondered at, for those who heretofore were liberal subscribers, now consider that as the hospital has been made over to the Municipality they, as a body, surely cannot need assistance from independent individuals, who in no way benefit by the charity, but are indirectly taxed with its support.

Working of the Institution.—The working of the institution throughout the year has been most satisfactory, there has been an increase of both in-patients and out-patients, the admissions being of in-patients 202, and of out-patients 7,965, against 188 and 7,256, respectively, for the preceding year. The total number of in and out-patients treated for the past five years is shown in the subjoined table:—

Years.	In-patients.	Out-patients.	Total.
1872-73	180	5,622	5,803
1873-74	194	6,936	7,130
1874-75	213	7,120	7,333
1875-76	199	7,303	7,502
1876-77	217	7,999	8,216

Principal Classes of Diseases.—The principal classes of diseases that have prevailed during the year have been in the order of their frequency. Diseases of digestive system, fevers, cutaneous system, rheumatic affections, diseases of the eye, injuries, respiratory system, and conditions.

Fatal Cases.—Thirty-four cases occurred, and a very large portion of these took place from what may be called unavoidable causes; the subjects being for the most part religious mendicants and pilgrims who, fallen by the way, were brought to hospital by the Police in an exhausted and often dying state suffering from various forms of anemia, dropsy, diarrhoea, and dysentery.

Epidemics.—There has, I consider, been no epidemic during the year; but in the month of July cholera, in its sporadic form, prevailed to some extent in and about the town, and disappeared completely in October, when it was replaced by an outbreak of small-pox which since that date has been more or less prevalent within Municipal limits; there were, as will be seen from the following tabular statement, 123 admissions into the small-pox hospital with forty-eight deaths:—

Months.	Admissions.	Deaths.	
1876.			
June	1	1	94 Confluent.
July	1	1	6 Discrete.
August	3	..	22 Modified.
September	..	..	1 Malignant.
October	3	2	The deaths, forty-eight in number, were principally from the confluent type and unvaccinated. Four cases remained under treatment on 31st March 1877.
November	5	3	
December	28	4	
1877.			
January	41	19	
February	34	13	
March	7	5	
Total	123	48	

Number of Patients who Dieted themselves.—The number of patients who dieted themselves during the year was five.

Operations.—The principal operations performed were amputations of thigh, finger, penis, and trephining tibia for necrosis. A number of minor operations among out-patients included.

Circumcisions, tapping, hydroceles, removing tumours, reducing dislocations and paraphimosis, setting fractures, catheterism, extracting teeth, foreign bodies from ear, nose, eye, &c. and opening abscesses, &c.

Hospital Buildings.—No change has taken place in the Dispensary building since last report, but immediately after the monsoon all wards were white-washed, the doors and windows painted, and, on my recommendation, the floors are about to be asphalted; when the work is completed, I expect that the hospital will present a different appearance to what it did at the commencement of last year.

MANGALORE,
1st April 1877.

(Signed) A. F. DOBSON, M.B.
Civil Surgeon, Mangalore.

No. 14. ORDER THEREON, 2nd November 1877, No. 2639.

The annexed abstract shows the transactions of the Mangalore Municipality during 1875-76 and 1876-77 with the estimates for the latter year:—

RECEIPTS.	Actuals, 1875-76.	Estimates, 1876-77.	Actuals, 1876-77.
	RS.	RS.	RS.
Balance brought forward	2,967	700	3,343
Rates on Houses and Lands	7,438	7,600	7,212
Taxes on Arts	5,628	5,500	5,593
Taxes on Vehicles and Animals	1,160	1,200	1,491
Registration of Carts	265	300	292
Tolls	1,905	1,900	1,530
Licenses	472	400	40
Assignments by Government	..	3,050	1,526
Contribution from Local Funds	1,200	600	600
Fines and Fees	165	180	655
Endowments	162	300	350
Miscellaneous	3,683	3,480	2,924
Loans	4,000	5,150	5,150
Advances Recoverable	170	240	497
Total	29,215	30,600	31,203

CHARGES.	Actuals, 1875-76.	Estimates, 1876-77.	Actuals, 1876-77.
	RS.	RS.	RS.
GRANT I.			
<i>New Works—</i>			
Communications	4,023	..	..
Building and Miscellaneous	..	117	..
<i>Repairs—</i>			
Communications	3,012	3,500	3,696
Buildings	..	..	360
Sanitary and Miscellaneous	199	435	16
Establishment	566	594	592
Tools and Plant	165	206	144
GRANT II.			
Results Grants	440	1,812	430
Schools on the Combined System	251	258	297
Inspection (Contribution)	..	..	256
GRANT III.			
Hospitals and Dispensaries	2,683	2,590	3,450
Vaccination	120	130	219
Registration of Births and Deaths	129	130	208
Conservancy	4,525	4,300	5,068
GRANT IV.			
Lighting	1,837	1,100	1,108
Markets	639	520	564
Travellers' Bungalow	59	60	47
Avenues and Watering Roads	226	500	226
Miscellaneous	577	500	498
GRANT V.			
Supervision and Management	2,153	2,550	2,554
Repayment of Debt	..	..	1,221
Advances Recoverable	215	240	584
Refunds	36	1,310	65
Balances	3,343	2,400	4,187
Total	29,215	30,600	31,203

2. Excluding the opening balance, the receipts for the year fell short of the estimate by Rupees 2,040 owing to the receipt of only a portion of the Government grant for the restoration of the Kallasanka bridge and to less than the estimate being realised under House-tax, Tolls, and Market Fees. Very good progress was made in the collection of the different rates and taxes, the uncollected balance being only Rupees 788 out of an aggregate assessed demand of Rupees 15,955.

3. The total disbursements amounted to Rupees 27,016 against an estimate of Rupees 28,200. Of this Rupees 8,846 was spent on the extension of the market and the repair of roads. The other public works carried out were unimportant.

4. The expenditure on Education, though rather in excess of that for the preceding year, fell very much short of the estimate, the experiment of schools on the combined system having failed to realise the expectations formed, while the prevalence of cholera and small-pox had the effect of reducing the attendance at the ordinary Results Grants Schools. It appears, however, from Statement V that more than 52 per cent. of the boys and 13 per cent. of the girls of a school-going age attended the various schools in the town, and the standard of education showed a decided advance, as the amount of Results Grants earned by 319 children in 1876-77 exceeded by upwards of 20 per cent. the amount earned by 441 in 1875-76.

5. The Government regret that the health of the town was seriously affected by cholera and small-pox, which, in spite of vigorous measures adopted to check their progress led to 155 and 916 deaths respectively out of a total of 1,971, which is in excess of the total of the previous three years. This large mortality from small-pox gave a great impetus to vaccination, of which the Commissioners, with the aid of the Superintendent of Vaccination, promptly took advantage, and 39 per cent. of the population was vaccinated at a cost of less than five pices per case, 92 per cent. of the operations proving successful.

6. The working of the Dispensary under the management of Dr. Dobson the number of in and out patients treated having in 1875-76 to 217 and

Surgeon-General has reported the conservancy arrangements to be efficient.

7. The Government congratulate the Commissioners on the well-working of the institution.

(True Extract.)

J. Howard

Under Secy. to Govt.

To the President of the Municipal Commission, Mangalore.

- „ Public Works Department.
- „ Revenue Department.
- „ Board of Revenue.
- „ Accountant-General.
- „ Surgeon-General, Indian Medical Department.
- „ Sanitary Commissioner.
- „ Director of Public Instruction.
- „ President, Local Fund Board, South Canara.

Revenue Report

of 1877/78

of 1877/78

FINANCIAL.

THE PRESIDENT OF THE
MUNICIPAL COMMISSION.

By the

Printed November, 1877.

Printed 13

Printed 13:10

G.O., 2nd November 1877, No. 2669.

NOVEMBER.
Nos. 13-14.

Revenue Report.—Annual Report of the
Municipal Commission for 1877-78.

1877/78

14:10