

(1) Number of pages _____

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TAMIL NADU ARCHIVES

GOVERNMENT OF TAMIL NADU

Revenue DEPARTMENT

G.O. No.	3290	Press.
B.P. No.		Mis.
Dated	22. 11. 1877	197

Not to be folded or roughly handled

GOVERNMENT OF MADRAS.
REVENUE DEPARTMENT.

22nd November 1877, No. 3,290.

Read the following papers:—

No. 226. Proceedings of the Board of Revenue, dated 26th October 1877, No. 4,862.

Read the following letter from Colonel C. S. HEARN, Inspector-General of Police, to H. E. STOKES, Esq., Secretary to the Board of Revenue, dated Madras, 10th October 1877, No. 4,538:—

WITH reference to G.O., No. 2,592, dated 27th August 1877, Revenue Department, I have the honor to forward letters from the Collector and Superintendent of Police, South Canara, recommending that an additional Police Force may be employed for the prevention of smuggling salt at ports and sub-ports in that district.

2. The letters explain themselves. The Collector in his letter rightly supposes that I was not acquainted with his exact views when I wrote my letter to Government, No. 2,997, dated 9th July. This matter was in fact one of the points on which I should have desired to make further reference as stated in paragraph 1 of my letter, but as the Government had most urgently called for my report, I had no time to do so.

3. It is now stated that the force detailed in Statement A accompanying the Superintendent's letter is required for the actual prevention of smuggling at ports and sub-ports. I agree with the Collector that this duty belongs to the Police, and would be best performed by them.

14 Head Constables of grades	RS. 2,388	4. The cost of the whole force detailed in Statement A is shown in the margin. Deducting the force already employed or sanctioned, the cost of the extra eight Head Constables and thirty-nine Constables will be Rupees 5,428.
80 Constables do.	6,870	
Pay and allowances	9,258	
Clothing	940	
Contingencies	463	
Total cost	10,661	

ENCLOSURE No. 1.

From W. H. COMYN, Esq., Acting Collector of South Canara, to Major J. PICTON WARLOW, Superintendent of Police, South Canara, dated Mangalore, 25th September 1877, No. 1,595.

I HAVE the honor, with reference to Proceedings of Government, Revenue Department, dated 27th August 1877, No. 2,592, to call your attention to the inadequacy, for the effective checking of smuggling of salt along the coast line and into the backwaters of this district, of the Preventive Police Force proposed by the Inspector-General of Police in his letter to Government, dated 9th July 1877, No. 2,997, and sanctioned by Government in their Proceedings above quoted.

2. I do this in view to your again applying to the Inspector-General to recommend the Government to sanction the Police Establishment under Head A of the estimate which accompanied your letter to the Deputy Inspector-General, dated 26th June 1877, No. 249, in addition to the force already sanctioned for the prevention of smuggling along the coast line.

3. You will have observed from paragraph 5 of the Inspector-General's letter to Government above referred to that Colonel Hearn cut down this estimate to an establishment of five Head Constables and fifteen Constables, the number required for guarding bonded warehouses, on the assumption that all other port duties are to be performed by the Custom Establishment, and with the remark that it was not stated in your letter what duties the proposed establishment under Head A are to perform beyond the guarding of bonded warehouses.

4. I think that the sanctioned preventive force, which has taken the place of our proposed sea and land services, will suffice for the prevention of smuggling along the coast line, but it will not be sufficient to prevent smuggling into the ports, sub-ports, and backwaters as well.

Supposes that I was not

5. It is clear that if the ports and backwaters are not guarded against smuggling, the presence of a preventive force confined to the coast line will be practically of little value, for smugglers will naturally select our weakest point for their operations.

6. The question then arises by what establishment shall smuggling into the ports and backwaters be prevented? If by the Police, an addition to the sanctioned preventive force will be necessary; if by the Revenue Establishment, I shall have to apply for a large increase to the Customs Establishment over and above that sanctioned by Government on my proposals. I do not think that, when rejecting the proposed port preventive establishment under your Estimate A, it was present to Colonel Hearn's mind that your proposal was made after full consideration and consultation with myself, in which we were in perfect accord, and that my estimate for a Revenue or Customs Port Establishment was based on the assumption that all preventive duties were to be entrusted to the Police, and that the proposed establishment under Head A would be sanctioned. In fact, our separate proposals dovetailed into each other and formed part and parcel of one and the same comprehensive scheme.

7. It was solely on the understanding that the duty of guarding the ports and preventing smuggling therein would devolve on the Police that my proposals for the Revenue Establishment were confined to the number and strength absolutely required for the due performance of duties connected with the collection of the excise, the landing and weighing of salt, &c.; and it was chiefly for the purpose of guarding the ports and preventing smuggling that the Police Establishment under Head A was intended.

8. It is true that the boarding of all ships actually putting into port will, as heretofore, form part of the duty of Customs Peons, but it is clear that smuggling of salt into ports and backwaters can be effected by means of boats from vessels at anchor outside, and if the preventive force be confined to the coast line, the facilities for such smuggling will be enormously augmented.

9. In submitting my proposals for the necessary Revenue Establishment, I also commented on the measures which you and I agreed upon as being necessary for the prevention of smuggling, and you will see from paragraph 61 of my report (copy of which I enclose for your information) that I specially referred to the purposes for which the Police Establishment under Head A was intended.

10. I think that with an open coast line intersected by many mouths and backwaters any divided responsibility in the matter of smuggling is much to be deprecated; in other words, a Police Preventive Force along the coast and a Revenue Preventive Force at the ports and backwaters would not answer; in case of smuggling the one would be sure to throw the blame and responsibility on the other.

11. There would be no difficulty in supervising a combined Police Preventive Force for coast-line, ports, and backwaters, as the Police Stations are for the most part situated at the ports themselves.

12. You are aware that the proposed establishment under Head A, consisting of fourteen Head Constables and eighty Constables, was intended not merely for watching the ports, but also for furnishing guards for the salt kotars and bonded warehouses. If from this number be deducted the five Head Constables and fifteen men already sanctioned for guarding bonded warehouses, and the existing establishment of one Head Constable and twenty-six men (employed as guards at the salt kotars, and which it will be necessary to retain until the stock of Government salt is sold off), there will remain under Head A eight Head Constables and thirty-nine Constables, for whom sanction is required. I request, therefore, that you will be good enough to move the Lt. Governor to obtain the early sanction of Government for this number, or for such additional strength to the sanctioned preventive force as you may think necessary.

ENCLOSURE No. 2.

From Major J. PICTON WARLOW, Superintendent of Police, South Canara, to Colonel C. S. HEARN, Inspector-General of Police (through Deputy-Inspector-General of Police, Southern Range), dated Mangalore, 28th September 1877, No. 413.

I HAVE the honor to forward, for your consideration, a letter* from the Acting Collector of South Canara recommending that all the duties connected with the prevention of smuggling at ports and sub-ports should be undertaken by the Police, and that sanction should be obtained for the entertainment of the force estimated for by me in Enclosure A of my letter marginally noted.

* No. 1,595, dated 25th September 1877.

No. 242, dated 26th June 1877.

2. I regret that in the letter referred to I omitted, by an oversight, to explain that my scheme had been drawn up after a long consultation with the Collector in accordance with his views and in connection with his proposed re-arrangement of the Sea Customs and Salt Establishments.

I fully agree with Mr. Comyn in considering that there should be no divided responsibility, and that the prevention of smuggling should be entrusted entirely to the Police, and that to enable them to perform this duty effectively a further increase of their strength is absolutely necessary.

4. I have already explained in detail the manner in which I purpose to employ the force allowed for patrols, and I think it is clear that they will have quite enough to do in watching the coast, a work of no little difficulty, owing to the large number of rivers, backwaters, and creeks.

5. At all the ports and sub-ports it will be necessary to keep an eye on the vessels and on the boats going to and from the shore; also to take special precautions to prevent salt being landed during the night; at Mangalore, in particular, a very sharp watch will have to be kept, as the backwater, in which the vessels lie at anchor, communicates with two rivers, and also with a number of small canals or nullahs, by means of which salt might easily be conveyed to all parts of the town; nearly all the other ports offer similar facilities, although not to so great an extent.

6. I would therefore strongly recommend that the force estimated for originally may be sanctioned after deducting the number already allowed as guards over bonded warehouses, and men at present employed in guarding salt kotars, whose services will be dispensed with on the introduction of the new system, vide Memorandum B; allowing for these deductions, the actual increase of the force will amount to only eight Head Constables and thirty-nine Constables as noted in paragraph 12 of Mr. Comyn's letter.

7. The exact manner in which the ports may be most efficiently watched will require much consideration, and I will report on the subject after consultation with the local officers.

ENCLOSURE No. 3.

A.
South Canara District.

Detailed Estimate of a Force for guarding Bonded Warehouse and Salt Kotars and for the prevention of smuggling Salt at Ports and Sub-Ports.

Guards for Ports and Sub-Ports.	Inspectors.	HEAD CONSTABLES.					CONSTABLES.				Total Cost.	Remarks.
		1st Grade.	2nd Grade.	3rd Grade.	4th Grade.	Total.	1st Class.	2nd Class.	3rd Class.	Total.		
1. Byndore	..	..	..	..	1	1	1	1	2	4	Rs. A. P.	In the event of this estimate being sanctioned, the force noted in Memorandum B can be dispensed with. Bonded Warehouse. Do. do.
2. Naikinkatta	..	..	..	..	1	1	1	1	1	3		
3. Gangolli	..	..	1	..	..	1	2	2	2	6		* A 3rd-grade Head Constable in place of 4th grade as in original estimate. Bonded Warehouse. Do. do.
4. Hangarkatta	..	..	..	1	..	1	1	1	2	4		
5. Mabukal	..	..	..	1	..	1	1	2	1	4		Bonded Warehouse. Do. do.
6. Malpe	..	..	..	..	..	..	..	..	..	..		
7. Mulky	..	..	..	1	..	1	3	2	2	7		Bonded Warehouse. Do. do.
8. Mangalore	..	..	..	1	..	1	4	4	4	12		
9. Manjeshwar	..	..	..	1	..	1	1	1	2	4		Bonded Warehouse.
10. Cumbal	..	..	..	1	..	1	2	2	2	6		
11. Cassergode	..	..	..	1	..	1	..	..	..	..		
Sub-Ports.												
1. Hoazdro	..	..	..	..	1	1	1	1	1	3		
2. Bekal	..	..	..	..	1	1	1	1	1	3		
3. Sheroor	..	..	..	..	..	..	1	1	1	3		
4. Kanp	..	..	..	..	1	1	1	1	1	3		
5. Yerni	..	..	..	..	..	..	1	1	1	3		
6. Choudre	..	..	..	..	..	..	..	..	..	..		
Total	..	..	2	5	7	14	26	27	27	80	771 8 0	

MANGALORE,
29th September 1877.

(Signed) J. PICTON WARLOW, Major,
Superintendent of Police.

Supposes that

Revenue Department, 22nd November 1877, No. 3,290.

ENCLOSURE No. 4.

B.

South Canara District.

Detailed List showing the reduction which can be effected if the force sanctioned for in Memorandum A be sanctioned.

Guards at Ports and Salt Kotars.	Inspectors.	HEAD CONSTABLES.					CONSTABLES.				Total Cost.	Remarks.
		1st Grade.	2nd Grade.	3rd Grade.	4th Grade.	Total.	1st Class.	2nd Class.	3rd Class.	Total.		
Bonded Warehouses.	Gangolli	..	..	1	..	1	1	1	1	3	..	..
	Hangarkatta	..	..	1	..	1	1	1	1	3	..	..
	Mulky	..	..	1	..	1	1	1	1	3	..	..
	Mungalore	..	..	1	..	1	1	1	1	3	..	..
	Cassergode	..	..	1	..	1	1	1	1	3	..	..
Total		..	..	5	..	5	5	5	5	15	122 8 0	..
Salt Kotars.	Byndore	..	..	..	..	..	1	1	2	4	..	..
	Malukol	..	..	..	..	..	1	1	1	3	..	..
	Mulpe	..	..	..	..	..	1	1	2	4	..	..
	Mangalore	..	..	..	..	..	1	1	2	4	..	..
	Manjeshwar	..	..	..	1	1	1	2	2	6	..	..
Total		..	..	..	..	..	1	1	1	3	..	..
Grand Total		..	..	..	1	1	7	8	11	26	195 8 0	..
		..	..	6	1	6	19	15	16	41	378 0 0	..

MANGALORE,
29th September 1877.

(Signed) J. PICTON WARLOW, Major,
Superintendent of Police.

Submitted to Government with reference to the order quoted.

2. The Inspector-General of Police concurs with the Collector in considering the additional force necessary. It is observed, however, that action is to be postponed pending further instructions from the Government of India (G.O., dated 2nd October 1877, No. 3,068).

(True Copies and Extract.)

(Signed) C. A. GALTON,
Sub-Secretary.

No. 227.

ORDER THEREON, 22nd November 1877, No. 3,290.

Separate Revenue, No. 28.*

Salt.

The consideration of these proposals must be postponed pending the final decision of the Government of India on the question of a Land Preventive Force.

(True Extract.)

(Signed) C. G. MASTER,
Secretary to Government.

To the Board of Revenue.

Erd. T. D. Ryan.

Supposes that I was not

No 4867

PROCEEDINGS OF THE BOARD OF REVENUE,

Dated 26th October 1877.

Read the following

No 4338

From

The Inspector General of Police

To

The Secretary to the
Board of Revenue
Madras.

Sir With reference to G.O. No 2592
dated 27th August 1877 R.D.
I have the honor to forward
letters from the Collector and
Superintendent of Police S. Canara
recommending that an additional
Police Force may be employed
for the prevention of smuggling
Salt at Ports & Sub Ports in
that District.

2. The letters explain themselves.
The Collector in his letter rightly
supposes that I was not

Oct. of (1877) Madras.

REVENUE

THE BOARD OF REVENUE

26th November 1877.

Back

G.O. 22nd November 1877, No. 3,290.

East

NOVEMBER

No. 226-237.

Police for preventing salt smuggling in South
Canara. - Considering that the consideration of the
proposals for the employment of a -- must be put
pending the final decision of the Government
on the question of a Land Revenue Force.

acquainted with his exact views when I wrote my letter to Government No 2997 dated 9th July. This matter was in fact one of the points on which I should have desired to make further reference as stated in Para 1 of my letter but as the Government had most urgently called for my report I had no time to do so.

3. It is now stated that the force detailed in Statement A accompanying the Superintendent's letter is required for the actual prevention of smuggling at P. & Sub Ports. I agree with the Collector that this duty belongs to the Police & would be best performed by them.

4. The Cost of the whole Force detailed in Statement A

14 Head Constables of Madras No 2388	
80 Constables	6870
Pay allowances	9258
Clothing	940
Contingencies	463
Total cost	10,661

will be Rs 5428.

Chief office of the Inspector General of Police
Madras 10th September 1897

I have seen
(Sd) C. S. Mearns
Inspector Genl of Police

Submitted to Govt. with reference to the order quoted.
2. The Inspector General of Police concurs with the Collector in considering the additional force necessary. It is observed however that action is to be postponed pending further instructions from the Govt of India (G.O. dated 2nd October 1897 No 5006).
(True copy retained)

Collector
Subsecretary

To The Secretary to Govt. R.D.
with copy of enclosure

the Police Establishment under
Head A of the estimate which
accompanied your letter to
the Deputy Inspector General
dated 26th June 1877 no 249.

In addition to the force
already sanctioned for the
prevention of smuggling along
the Coast line.

3. You will have observed
from para 5 of the Inspector
General's letter to Government
above referred to, that
Colonel Hearn cut down this
estimate to an establishment
of 5 Head Constables & 15 Constables.
the number required for guarding
bonded warehouses. On the assumption
that all other port duties are
to be performed by the Customs
Establishment & with the remark
that it was not stated in
your

your letter what duties the
proposed establishment
under Head A are to perform
beyond the guarding of bonded
warehouses.

4. I think that the Sanctioned
preventive force which has
taken the place of our proposed
Sea & Land Services will suffice
for the prevention of smuggling
along the Coast line but it will
not be sufficient to prevent
smuggling into the ports, Subports
& backwaters as well.

5. It is clear that if the ports
& back waters are not guarded
against smuggling the presence
of a preventive force confined
to the Coast line will be prac-
tically of little value, for
smugglers will naturally
select our weakest point
for their operations.

6. The question then arises

by what establishment shall
smuggling into the ports
& backwaters be prevented?
If by the Police, an addition
to the sanctioned preventive
force will be necessary;
if by the Revenue establishment
I shall have to apply for
a large increase to the
Customs Establishment over
& above that sanctioned
by Govt. On my proposals.
I do not think that when
rejecting the proposed
Port preventive Establishment
under your Estimate &
it was presented to Colonel
Hearn's mind that your
proposal was made
after full consideration
& consultation with myself
in which we were in perfect
accord, & that my estimate
for a Revenue or Customs
Port Establishment was

based on the assumption
that all preventive duties
were to be entrusted to the
Police, & that the proposed
Establishment under Head
~~Revenue~~ could be sanctioned.
In fact our separate
proposals dovetailed
into each other & formed
part & parcel of one and
the same Comprehensive
Scheme.

7. It was solely on the
understanding that the
duty of guarding the ports
& preventing smuggling therein
would devolve on the Police,
that my proposals for the
Revenue Establishment were
confined to the number
& strength absolutely required
for the due performance
of duties connected with
the collection of Excise, the
landing & weighing of

Salt & it was chiefly
for the purpose of guarding
the ports & preventing smug-
gling that the Police Estab-
lishment under Head A
was intended.

8. It is true that the boarding
of all ships actually putting
into port will as heretofore
form part of the duty of
Customs men, but it is
clear that Smuggling of
Salt into ports & backwaters
can be effected by means
of boats from vessels at
Anchor outside, & if the
preventive force be confined
to the Coast line, the facilities
for such Smuggling will
be enormously augmented.

9. In Submitting my proposals
for the necessary Revenue
establishment, I also

Commented on the measures
which you & I agreed upon
as being necessary for the
prevention of Smuggling &
you will see from para 6th
of my report (copy of which
I enclose for your information)
that I specially referred
to the purposes for which
the Police Establishment
under Head A was intended.

10. I think that with an
open Coast line intersected
by many inlets & backwaters,
any divided responsibility
in the matter of prevention
of Smuggling is much to be
depreciated - in other words
a Police preventive force
along the Coast & a Revenue
preventive force at the
ports & backwaters would
not answer in case of
Smuggling.

the one would be sure to throw
the blame + responsibility
on the other.

11. There would be no difficulty
in supervising a combined
police preventive force for
coast line, ports + back-
waters as the police stations
are for the most part
situated at the ports
themselves.

12. You are aware that the
proposed establishment
under Head A consisting
of 14 Head Constables and
80 Constables was intended
not merely for watching
the ports; but also for fur-
nishing guards for the Salt
Kotars + Bonded Ware-
houses. If from this number
be deducted the 5 Head
Constables + 15 men already
sanctioned for guarding
bonded warehouses +

And the existing establishment
of 1 Head Constable + 26 men
(employed as guards at
the Salt Kotars + which
it will be necessary to
maintain until the stock
of Govt Salt is sold off)
there will remain under
Head A 8 Head Constables
+ 39 Constables for whom
sanction is required. I
request therefore that
you will be good enough
to move the Inspectr¹⁰ Genl
to obtain the early sanction
of Govt for this number
or for such additional
strength to the sanctioned
preventive force as you
may think necessary.

I have the
S. Canan Coleridge } (No) W. H. Long
Mangalore 25.4.87 } Ag collector

No 413.

From
Major J. Nelson Warlow
Supt. of Police S. Canan

10

The Inspector General of Police
Madras.

Through Deputy Inspector General of Police
Southern Range.

Sir

I have the honor to forward
for your consideration a
letter from the Dy Collector
of S. Canara recommending
that all the duties con-
nected with the prevention
of smuggling at ports and
subports should be undertaken
by the Police & that sanction
should be obtained for the
entertainment of the force
estimated for, by me in
enclosure A of my letter -
marginally noted.

No. 1595

25.8.1777

No. 249

26.8.1777

2. I regret that in the letter
referred to, I omitted, by an
oversight, to explain that
my scheme had been drawn
up

up after a long consultation
with the Collector in accordance
with his views, & in connection
with his proposed re-arrang-
ment of the Sea Customs and
all Establishments.

3. I naturally agree with
Mr. Comyn in considering
that there should be no
divided responsibility
& that the prevention of
smuggling should be entrusted
entirely to the Police, &
that to enable them to
perform this duty effectively
a further increase of their
strength is absolutely necessary.

Letter no.

3917/15.8.1777

4. I have already explained
in detail the manner in which
I propose to employ the force
allowed for patrols & I think
it is clear that they will
have quite enough to do.

in watching the coast, a
work of no little difficulty,
owing to the large number
of rivers, backwaters &
Creeks.

5. At all the Ports & Harbours
it will be necessary
to keep an eye on the vessels
& on the boats going to & from
the shore, also to take special
precautions to prevent Salt
being landed during the
night; at Mangalore,
in particular, a very
sharp watch will have
to be kept, as the backwaters,
in which the vessels lie
at anchor, communicate
with two rivers, & also
with a number of small
Canals or Nullahs, by
means of which Salt
might easily be conveyed

to all parts of the Town,
nearly all the other Ports
offer similar facilities
although not to so great
an extent.

6. I would therefore strongly
recommend that the Force
estimated for originally
may be sanctioned, after
deducting the number
already allowed as guards
over bonded warehouses,
& men at present employed
in guarding Salt Kotars,
whose services will be
dispensed with on the
introduction of the new
system vide Memo B.
allowing for these deductions
the actual increase of the
Force will amount to only
8 Head Constables and

and 39 Constables as noted
in para 12 of Mr. Conyn's
letter.

7. The exact manner in
which the Ports may be
most efficiently watched
will require much consi-
deration & I will report
on the subject after con-
sultation with the local
officers.

I have re-
Police Supt's office } (S) J. Pictou Warlow Major
Bangalore } Supt of Police
28th Sept. 1857 }

(True copy)

W. L. Cotton
Subsecretary.

Ek

3290
13

Paul & Mary's Prop
to the Leg to Gov. No
726: Oct 22, 1877 no 4862

P. 22-11-77 v. 3290.

Dec $\frac{1}{4}$ 4543/77

Pauline & 1878
Prop to the Leg to
Gov. No 726: Oct 22, 1877
no 4862
P. 22-11-77 v. 3290.

Dec $\frac{3}{4}$ 4543/77

Belmont in Brand
Prop 6. H. H. H. H. H.
No 26 + other 187
No 4862
22-11-77-15290
Bel 2/10/1877

B

South Canara District.

estimated cost showing the reduction which can be effected if the force estimated for is reduced. A be sanctioned.

Guards at Porto & Salt Works

Gangolli
Kangarolotta
Kulky
Kangalore
Kassergode

Round Warehouse

Pygarden

Mutukal

Malpe

Mulky

Mangalore

Mangalore

Kassergode

Salt Works

Total

Grand Total

Head Constables	Chapelle				Total cost
	I Grade	II Grade	III Grade	Total	
Gangolli	1	1	1	3	
Kangarolotta	1	1	1	3	
Kulky	1	1	1	3	
Kangalore	1	1	1	3	
Kassergode	1	1	1	3	
Total	5	5	5	15	182-8
Pygarden		1	1	2	4
Mutukal		1	1	2	3
Malpe		1	1	2	4
Mulky		1	1	2	5
Mangalore		1	1	2	3
Mangalore		1	1	2	3
Kassergode		1	1	2	3
Total	1	1	1	3	26
Grand Total	5	6	12	16	41

S. Canara Collectors Office

S. Canara District Region