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MADRAS RECORD OFFICE

GOVERNMENT OF MADRAS

Revenue DEPARTMENT

G.O. No.	1061	Press
B.P. No.		Mis.
Dated	8. 8. 1876.	196

Not to be folded or roughly handled

1061

*Proceedings of the Madras Government, Revenue Department,
8th August 1876.*

No. 62. Read the following Proceedings of the Board of Revenue, dated 1st August 1876, No. 1,954 :—

Read the following :—

Official Memorandum from H. B. GRIGG, Esq., Under Secretary to Government, Revenue Department, to C. A. GALTON, Esq., Acting Secretary to the Board of Revenue, dated Ootacamund, 10th July 1876, No. 119.

ABSTRACT.—Requesting early reply to Government Order regarding the revision of Village Establishments in Kistna and Nellore Districts.

A SCHEME for the revision of Village Establishments in the Kistna District was submitted to the Board but was ordered to lie over pending settlement of the principles upon which such schemes were to be framed, a subject which was then under Board's Procs., dated 21st May 1875, recorded discussion. The Nellore scheme was returned for revision with G.O., dated 5th May 1875, No. 696, and as model schemes were then under preparation by the Director of Revenue Settlement, final orders as to the plan to be followed were awaited. Mr. Puckle's specimen schemes for Chingleput and Salem were approved in G.Os., dated 2nd September 1875, No. 1,318, and 10th September 1875, No. 1,341, and copies of these orders were communicated to the Collector of Nellore in view to the speedy submission of a revised scheme for that district, but these orders were not sent to the Kistna District apparently through an oversight. The Collector of Nellore has recently been instructed to follow Mr. Puckle's model approved by Board's Proceedings, dated 12th February 1876, No. 427, and 7th July 1876, No. 1,737. Government, and to report what progress has been made in the preparation of a revised scheme. As no instructions were issued to the Collector of the Kistna, no steps have been taken to this end in that district. As it appears from G.O., dated 29th June 1876, No. 865, that the system proposed by Mr. Puckle, and which Collectors have been directed to adopt in framing their proposals, has not the entire approval of Government, and that a reconsideration of one of the chief features of the scheme is contemplated; the Board propose to await the final orders of Government before calling for any fresh schemes, as the principles on which they are to be based appears not to have been definitely decided.

(A true Extract.)

(Signed) C. A. GALTON,
Acting Secretary.

No. 63. ORDER THEREON, 8th August 1876, No. 1,061.

Miscellaneous.

THE Government await the Board's report called for in G.O., 29th June 1876, No. 865. The preparation of schemes for the revision of Village Establishments can be proceeded with in the districts named on the principles enunciated in that order.

(True Extract.)

(Signed) D. F. CARMICHAEL,
Secretary to Government.

To the Board of Revenue.

Exd. W. J. Lewis.

Read the following letter from G. D. LEMAN, Esq., Collector of the Kistna District, to H. E. STOKES, Esq., Acting Secretary to the Board of Revenue, dated Masulipatam, 3rd April 1875, No. 576:—

2. Seven detailed and four abstract statements (sent separately) as particularized below are enclosed:—

3. My calculations are based on the revised rates of the new settlement throughout the whole district, and therefore my figures do not agree with Mr. Wilson's.

4. The principle of clubbing villages proposed by me was approved by the Board in their Proceedings, No. 1,256, dated 11th July 1873. The Superintendent of Revenue Survey objected to three groupings in Gudivada and two groupings in Nandigama on the ground that the villages proposed to be amalgamated were not contiguous. My new arrangement is not obnoxious to this objection.

5. The five taluqs of Bandar, Gudivada, Nandigama, Bezwada, and Krosur have been surveyed and mapped without any clubbing. The other six taluqs of the district have been surveyed and mapped according to the arrangement of Mr. Pelly.

6. In the Statement B. which accompanied my letter, No. 319, dated 6th March 1873, depopulated villages and villages having a beriz of less than Rs. 500, provided they were not more than four miles distant from the chief village, were as far as possible grouped with some other village in the Bandar portion of the district. In the Guntoor portion, where some villages have been clubbed together by the survey in such a way that the grouped village had become unwieldy, the Board allowed me to separate them again.

7. I have now grouped on the same principle all the villages of Krosur and a few villages of the other taluqs of the Guntoor portion, which were not clubbed by the survey, and which require it.

8. I have left the Koller lake villages in Gudivada Taluq as they are at present. Their cultivation is uncertain and subject to annual change in no small degree. Their number is forty-two, of which twenty are depopulated. The

subjoined statement shows the number of office-holders and their emoluments. There are no Inam lands and the remuneration of village servants is chiefly made from the cess which is collected at the rate of one Anna per Rupee, and is included in the assessment of lands. There are but a few Bād Inams and a little money is paid away for salaries. I propose to employ a Curnam and Vetty in each unpopulated village and one of each of the four classes of servants in the rest. I would distribute the cess among the Curnams and Vetties (Curnam 9 Pies and Vetty 3 Pies), and pay the Munsifs and Mohatads at Rupees 2 and Rupees 1½ per mensem, respectively:—

Office.	Number.	EMOLUMENTS.				Average emoluments for each per mensem.
		Cess.	Salaries.	Bād Inams.	Total.	
1. Curnams	62	RS. 1,398	RS. ...	RS. 218	RS. 1,616	RS. 2
2. Munsifs	21	...	...	...	...	...
3. Mohatads	41	155	126	...	281	½
4. Vetties	61	311	...	...	311	½
Total...	185	1,864	126	218	2,208	1

The following figures show the extra cost to be borne by Government:—

Cost of the proposed Establishment of twenty-two Munsifs ...	RS. 528
Do. do. of twenty-two Mohatads ..	396
Total ...	924

Deduct Savings.

Curnams' Bād Inams in twelve villages	218
Salaries now paid to Mohatads in seven villages	126
	344
Extra cost to be incurred	580

9. Of the six classes of village servants that are found in this district the Munsif, Curnam, Mohatad, and Vetty are to be found in every village. The Shroff is not known in Bandar and Gudivada Taluqs, but is to be found here and there in a few of the villages of each of the other taluqs, while there are but sixty-six Nirgantis in the whole district, and they are in the six upland taluqs.

10. Munsifs in the Bandar portion of the district have not up to now, as the Board are aware, been remunerated for their service. In the Guntoor portion they are paid salaries varying from 12 to 36 Rupees per annum. The other village servants throughout the district are remunerated by Inams, fees, and salaries, either in cash payments or in deductions from their putta assessments. Statement No. 6 shows how very small the emoluments are in many cases, and in others how much in excess of what is necessary.

11. The subjoined abstract gives the number of working and non-working holders and their emoluments:—

Office.	WORKING HOLDERS.			NON-WORKING HOLDERS.	
	Number.	Value of total emoluments.	Average emoluments for each per mensem.	Number.	Value of landed emoluments.
		RS.	RS.		RS.
1. Curnams	2,580	1,66,399	5	2,200	37,064
2. Munsifs	1,203	10,258	1	...	...
3. Mohatads	1,442	31,682	2	9	62
4. Vettians	4,194	48,010	1	323	703
5. Nirgantis	66	447	½	1	6
6. Shroffs	346	4,802	1	...	...
Total...	9,831	2,61,598	2	2,533	37,835

12. The remuneration of existing village servants is made by Inam lands, by fees, by salaries, and by deductions from the full assessment of their putta lands. Inams are in some cases free from, in others subject to the payment of, Jodi. In the Masulipatam portion of the district one Anna in the Rupee has been included in the demand of each ryot as an equivalent of the Merahs formerly paid, but now no longer demanded. It has been thus distributed among the three village servants who get remuneration—9 Pies for the Curnams, 1 Pie for the Mohatads and 2 Pies for the Vetty. In some of the villages of the Guntoor portion village servants receive payments in kind direct from the ryots. In some these Merahs have been by mutual agreement converted into money payments and are entered in the puttas, to be collected simultaneously with the revenue kists. There are no rules to regulate the payments in money and grain. Each village has its own rate, and complaints regarding non-payment are disposed of as far as practicable according to the prescription of the village. In the taluq of Palnad the full assessment of Service Inams held by working Curnams is collected from them, and they are paid salaries from the proceeds of this fund. Deductions from the assessments of putta lands are called Bād Inams in the Bandar, and Vandra remissions in the Guntoor portion. They vary in amount.

13. Of the six classes of village servants that are now in existence I would dispense with the Shroff and Nirganti. My proposal to do away with the latter office, notwithstanding the expressed opinion of the Board in favor of its retention, is based on the following grounds:—

* Guntoor	3	There are but sixty-six* Nirgantis in the whole district. In the Delta taluqs, where their services are the more required, there are none. The work, if a water distributor is necessary, can always be done by a Vetty acting under the Munsif's orders. I see no reason to entertain them now, as we have done without them all along. And, lastly, the means of the district do not allow of their entertainment.
Palnad	5	
Narsaowpet	26	
Sat	3	
Nandigama	3	
Vinukonda	26	
Total...	66	

14. I have followed the scale proposed by the Board for Nellore with a few modifications as follows:—

1st.—Curnams—

One to each village, whose beriz is less than Rupees 1,000, at Rupees 6.	
Do. do. from Rupees 1,000 to " 3,000, at " 7.	
Do. do. from " 3,000 to " 5,000, at " 8.	
Do. do. from " 5,000 to " 10,000, at " 9.	
Do. do. from " 10,000 to " 16,000, at " 10.	
Do. do. from Rupees 16,000 upwards at Rupees 15.	

2nd.—Munsifs—

One to each village, with a population of less than 1,000, at Rupees 5.	
Do. do. from 1,000 to 4,000, at Rupees 6.	
Do. do. from 4,000 to 7,000, at " 7.	
Do. do. from 7,000 to 10,000, at " 10.	
Do. do. from 10,000 to 20,000, at " 15.	

Four for Masulipatam (36,000) at Rupees 15 each.

3rd.—Mohatads at Rupees 4 each—

One to each village, with a population of less than 1,000.	
Two do. do. from 1,000 to 4,000.	
Three do. do. from 4,000 to 7,000.	
Four do. do. from 7,000 upwards.	

4th.—Vetties at Rupees 4 each—

One to each village, whose beriz is less than Rupees 3,000.	
Two do. do. from Rupees 3,000 to Rupees 6,000.	
Three do. do. from " 6,000 to " 11,000.	
Four do. do. from " 11,000 and upwards.	

Four for Masulipatam, Rupees 600.

15. As a special case I recommend the appointment of four Munsifs and four Vettians for the town of Masulipatam. The Board are aware that Masulipatam is the largest town in the Northern Circars. It consists of several pettas, and one of its suburbs "Bandar Fort," situate at a distance of two miles, is an important port. I would therefore divide the town into four sections and place a Munsif in charge of each division. They will each require a Vetty to do tom-tom business, to assist in the collection of revenue, and generally to aid the Munsif in his work, which in a town is more than in a village.

16. According to the above scale the cost of the proposed establishment would be Rupees 3,39,336, as particularized hereunder:—

Office.	Number.	Amount.
1. Curnams	1,148	RS. 1,04,016
2. Munsifs	1,151	74,280
3. Mohatads	1,533	73,584
4. Vetties...	1,822	87,456
Total...	5,654	3,39,336

17. The number of Government villages (excluding those called Koller villages) as grouped together is 1,148. Of these ten are depopulated villages and they have been left unclubbed with others, because they are so situated that it is

inconvenient to club them. I have, however, included the remuneration, amounting

	RS.
* Munsifs	600
Mohatads	480
Total...	1,080

to Rupees 1,080,* of the Munsifs and Mohatads of these villages, because there is a prospect of their being inhabited.

Until that contingency arises there will not, I propose, be any appointment of these servants, and the Curnam will be entrusted with the Munsif's revenue duty of collecting sist. The subjoined is a statement comparing the costs of the existing and proposed establishments. The Board will observe that the latter exceeds the former by Rupees 77,738:—

Office.	COST OF THE EXISTING ESTABLISHMENT.		COST OF THE PROPOSED ESTABLISHMENT.		DIFFERENCE.	
	Number.	Amount.	Number.	Amount.	Number.	Amount.
		RS.		RS.		RS.
1. Curnams	2,580	1,66,599	1,148	1,04,016	— 1,432	— 62,383
2. Munsifs	1,203	10,258	1,151	74,280	— 52	+ 64,022
3. Mohatads	1,412	31,682	1,533	73,584	+ 91	+ 41,902
4. Vetties	4,194	48,010	1,822	87,456	— 2,372	+ 39,446
5. Nirganties	66	447	...	...	— 66	— 447
6. Shroffs	346	4,802	...	...	— 346	— 4,802
Total...	9,831	2,61,598	5,654	3,39,336	— 4,177	+ 77,738

18. From the Statement No. 7 it is apparent that in 257 villages the Village Service Cess leaves a surplus of Rupees 36,499, and in 891 villages it falls short of the cost by Rupees 1,01,907; but the following statement shows that the funds I can count upon will suffice to pay my proposed establishment and still leave a margin of Rupees 1,490 for contingencies:—

Village Service Cess	RS. 2,73,928
Deduct surplus collection in 257 villages	36,499
Remainder...	2,37,429
Quit-rent	63,107
Salaries	37,926
Deductions from Putta assessments	2,944
Total...	3,41,406
Cost of proposed Establishment—	
For Clubbed villages... ..	3,39,336
For Koller villages	580
	3,39,916
Balance...	1,490

19. I cannot let this scheme go on without recording a protest against the order in Board's Proceedings of 9th November 1871, No. 4,650, that Inam and Zemindari villages are not to be included in this scheme. In this district not only are there the large Zemindari tracts of Devarakota, Vallur, and Nuzvid

lying contiguous to one another, but smaller Zemindari and Inam villages lie scattered about. The work of improving the village Police and Magistracy is but half done if all these are left out. The village servants there, never much under control, will be rendered more apathetic and disinclined to work when they see themselves left without remuneration, and the neighbouring officials in comparative affluence. It is a mere fiction to suppose that in this district either the Munsif or Mohatad is a self-sacrificing person, willing to do the bidding of the Sircar for the mere pleasure of holding office.

20. I do not know how it is proposed to deal with the surplus of Rupees 36,499. The Act says it may not be expended in any other village than those in which it has been collected, but I do not by this understand that it was intended that it was to be credited to public revenue.

21. Manifestly it is not possible that the cess can be collected exactly to the amount required for the emoluments of each village.

22. As the ryots, unless the cess does not equal the requirements, pay more than is wanted for the remuneration of their own village officials it seems to me the greatest justice that the surplus be expended to their benefit, which can be done by devoting it to the payment of these Zemindari officers.

23. Offences, for the repression of which village servants are most useful, are theft and house-breakings, and the like. These, as a rule, are committed not by the villagers in their own village, but by thieves coming from another village, and therefore the watching of the criminal population in every village in the district is necessary for the good protection of the Government villages. The thievish population of one village that is left unwatched can set at nought all the efforts of the neighbouring village officials to protect their own people.

24. I have therefore to suggest either that the Act be amended to the effect that the sum collected in each district is to be spent in the district, or that the Government make a grant to the district of a sum equivalent to this surplus, if so much be needed, to be expended on the remuneration of the village Police, viz., a Munsif and Mohatad for each Zemindari and Inam village. I can send in a scheme similar to the one now submitted in a very short time if the Board will support my proposal.

ENCLOSURES Nos. 1 to 14.—Statements.

THE principles upon which schemes for re-organization of Village Establishments are to be framed are under discussion, and authoritative orders of Government may soon be expected. Till they are issued the scheme now submitted will lie over.

(A true Copy and Extract.)

(Signed)

H. E. STOKES,
Acting Secretary.

To the Collector of the Kistna District.

Exd. J. Tulloch.

1061
6

No. 427.

PROCEEDINGS OF THE BOARD OF REVENUE, dated 12th February 1876.

Read the following letter from G. VANSAGNEW, Esq., Collector of Nellore, to H. E. STOKES, Esq., Acting Secretary to the Board of Revenue, dated 20th January 1876, No. 165:—

BEFORE submitting a revised scheme for the village establishments of this district, as directed in the Board's Proceedings, dated 6th October 1875, No. 2,793, I have the honor to request instructions on the following points.

2. In paragraph 12 of their Proceedings, dated 15th August 1874, No. 2,269, the Board ruled that "the list of village establishments must be drawn up with reference to the census of 1871 and the revenue as altered by the new settlement."

3. Mr. Puckle's scheme, sanctioned by Government, is not affected by the population or revenue. It depends on the assets available in each village consisting of the Service Cess and resumed Service Inams, &c.

4. Under Section 3 of Act IV. of 1864, the Village Service Cess is chargeable at a rate not exceeding 1 Anna in every Rupee of *assessment* and water-tax payable to Government by each land-holder in case of Ryotwar lands; while in the case of Inam lands it is to be charged on the *full assessment and full water-tax* which such lands would bear if they were not Inam.

5. The new settlement rates were introduced in the principal division in Fasli 1283 (1873-74) when the difference between the new and old assessment was under G.O., dated 26th November 1873, No. 1,305, as "occasional remission." In Fasli 1284, the new rates were introduced throughout the district, but under G.O., dated 16th October 1874, No. 1,333, the introduction was to be gradual.

6. In the case of some lands classed as wet, remission is allowed at 1 Rupee per acre for irrigation by lift.

7. It is therefore necessary to decide whether the Service Cess should be calculated on the full new assessment or on the actual demand after deducting the "occasional" and lift remissions.

8. The remission on account of lift during the last Fasli (1284) was Rupees 8,856, while the amount remitted as "occasional remission" was Rupees 1,71,779.

As regards the first point, the Board's instructions in 1874 have been superseded by the recent orders of Government approving Mr. Puckle's proposals. As regards the second the cess should be calculated on the net demand after deducting "occasional" and lift remissions.

(A true Copy and Extract.)

(Signed) C. A. GALTON,
Acting Secretary.

To the Collector of Nellore.

Exd. W. H. French.

1875.

BOARD of Revenue,
MADRAS.

PROCEEDINGS, 17th JUNE 1875, No. 1,550.

Received

Encl.

JUNE.
No. 1,550.

Village Establishments—in Kistna District.—Letter from Collector submitting a revised scheme for re-organization of—. Opinion expressed that it should lie over as schemes for re-organization of Village Establishments are under discussion and authoritative orders of Government are expected.

<p>1876.</p> <p>Board of Revenue,</p> <p>MADRAS.</p>	
<p>PROCEEDINGS, 12TH FEBRUARY 1876, No. 427</p>	<p>908 August 17th 1876 Encl.</p> <p>Recd 702/76</p> <p>Ms. 3007/36</p>
<p>FEBRUARY.</p> <p>No. 427.</p>	<p>Village Establishments—in Nellore District.</p> <p>—Issuing instructions required by Collector on certain points in connection with preparation of a revised scheme for revision of—.</p>

No. 1,737.

PROCEEDINGS OF THE BOARD OF REVENUE, dated 7th July 1876.

Read the following letter from C. RUNDALL, Esq., Acting Director of Revenue Settlement, to C. A. GALTON, Esq., Acting Secretary to the Board of Revenue, dated Madras, 13th June 1876, No. 2,372-57 :—

With reference to Official Memorandum, No. 910, dated 9th instant, requesting that revised proposals for the reorganization of village establishments in Nellore may be submitted as called for by Board's Proceedings, No. 6,232, of 10th July 1875, I have the honor to explain that, by the latter Proceedings, Mr. Puckle was requested to submit a report on the subject of G.O., No. 710, of 11th May 1875, which refers to Tinnevely as well as Nellore. Mr. Puckle replied accordingly, and submitted proposals for the reorganization of village establishments of the Tenkasi Taluq of Tinnevely, by No. 1,470-41, dated 17th July last.

2. As regards Nellore, the Board ruled, with reference to G.O., No. 696, of 5th May 1875, that as schemes for the revision of village establishment in several taluqs were under preparation by the Acting Director of Revenue Settlement, they would await the orders of Government thereon before reporting further on Nellore (Proceedings, No. 1,393, of 21st May 1875).

3. The request contained in Board's Proceedings, No. 6,232, of 10th July 1875, was understood, therefore, to refer to Tinnevely only, and was so complied with by Mr. Puckle.

The Board observe that copies of G.Os., dated 10th September 1875, No. 1,341, and 2nd September 1875, No. 1,318, sanctioning Mr. Puckle's model schemes for Trichengode Taluq in Salem and a portion of the Sydapet Taluq in Chingleput were communicated to the Collector of Nellore with a view to the speedy submission of a revised scheme for that district on the basis of the proposals approved by Government. The Collector will report what progress has been made in the preparation of a revised scheme.

(A true Copy and Extract.)

(Signed) C. A. GALTON,
Acting Secretary.

To the Collector of Nellore.

Copy to the Acting Director of Revenue Settlement.

Exd. W. H. French.

Mr. W. J. Lamb

10/1/86

Revenue Department

Proceedings of the Board of Revenue
Dated 1st August 1876.

No. 1550

Read Official Memorandum from
the Under Secretary to Government R.D. -
dated 10th July 1876 No. 119, requesting
early reply to G. O. regarding the revision
of Village Establishments in Kistna
and Nellore Districts.

A scheme for the revision of
Village Establishments in the Kistna -
District was submitted to the Board
but was ordered to be over pending
settlement of the principles upon which
such schemes were to be framed, a
subject

Board's Proceed-
ings dated
9th June 1875
No. 1550.

1876.

Board of Revenue,
MADRAS.

PROCEEDINGS, 7TH JULY 1876, No. 1,737.

Encl.

Received

Rev 702/76
An 3103/76

JULY.
No. 1,737.

Village Establishments—in Nellore District.
—Requesting Collector to report what progress
has been made in preparation of revised scheme
for reorganization of —.

subject which was then under dis-
cussion. The Kellore scheme was
returned for revision with G. O. dated Board's Pro.
5th May 1875 No. 696, and as model dated 21 May
schemes were then under preparation by 175 recorded
in G. O. dated
31st May 1875
No. 852
the Director Revenue Settlement final
orders as to the plan to be followed were
awaited. Mr. Puckle's specimen schemes
for Chingleput and Salem were
approved in G. O. dated 2nd Sep-
tember 1875 No. 1318 and 10th Sep-
tember 1875 No. 1341 and copies of
these orders were communicated to
the Collector of Kellore in view to the
speedy submission of a revised scheme
for

that District; but these orders were
not sent to the Kistna District
apparently through an oversight. The
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Model, approved by Government
and to report what progress has
been made in the preparation of a
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were issued to the Collector of ^{the} Kistna
no steps have been taken to this end
in that District. As it appears from
G. O. dated 29th June 1876 No. 865 that
the system proposed by Mr. Puckle
and while Collectors have been
directed

directed to adopt in framing their proposals has not the entire approval of Government and that a reconsideration of one of the chief features of the scheme is contemplated, the Board propose to await the final orders of Government before calling for any fresh schemes, as the principles on which they are to be based appears not to have been — definitely decided.

(True Extract)

W. L. L. L.
Ag. Secretary

The Secretary to Government, R. D.

with copies of Board's Ord. dated 9th
June 1875. No. 1550, 12th Feb. 76 No. 427
27th July 1876 No. 1197

Per
H. L.

The Govt. await the Board's

report called for in G.O. 29 June 1876 N. 865.
 The ~~glutted~~ ^{collected} of villages can be proceeded
 with in the District named on the
 principles enunciated in that order.

10-29-6-76 240-93
 10-9-76 73-80
 31-9-76 33-34
 11-1-76 36-61
 11-1-76 73-78
 2-4-76 46-47
 2-4-76 64-78
 2-4-76 288-93

Preparation
 of schemes
 for the re-
 vision

Ind. to the Boarding Nov 28 day

8 August 1876

1876
 The village report
 recorded in the
 Board of Revenue

Atch, }
 Hacks }
 Hacks }
 Hacks }
 1876

Do 1061 28 August 1876

With order

Ascertaining

the final order of Enam-

ment relative to the

subject of the revision of

the village settlement
 is the same whether it is
 before settling for any
 fresh scheme.