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MADRAS RECORD OFFICE

GOVERNMENT OF MADRAS

Revenue DEPARTMENT

G.O. No.	147	~~Press~~
~~B.P. No.~~		Mis.
Dated	27-4-1874	~~196~~ .

Not to be folded or roughly handled

No. 207. Read the following Proceedings of the Court of Wards, dated 2nd February 1874, No. 191 :—

From Captain H. SMALLEY, R.E., Officiating District Engineer, to C. G. MASTER, Esq., Collector of Ganjam, dated Russelconda, 13th December 1873; No. 208 :—

I HAVE the honour to report upon the works in the Kimedy Estate recently inspected by me.

2. I regret to say that great mismanagement must have prevailed under Supervisor Toi Ramayya Nayudu and his establishment during the time he has been in charge of them. Not a work has been constructed by him which can be called even fair, and the works constructed before his time have not been properly kept up.

3. The following is a list of the worst instances of mismanagement I have seen, viz. :—

(1.) *Weir on Corama Gedda* totally destroyed a few months after it was built by the Supervisor at a cost of Rupees 1,451. This work was badly situated, badly designed, and badly constructed. Overseer Veeramallesalingam blindly following the blind was preparing to restore it. This I have stopped as perfectly useless. The Maistry employed on this work, V. Narsiah, is evidently worth very little.

(2.) *Road from Hceramandalam to Corelima*.—A large tree has been allowed to lie across the road for two months. Gunasta Kistiah in charge of this portion is responsible for this.

(3.) *Road to Palakonda*.—Here the Supervisor attempted to build new arches on the top of the old ones of a bridge near the boundary, and consequently brought the old work down with the new; hence a new bridge was necessitated. This is incomplete, though estimate has been spent. The old one if let alone would have done very well for years to come.

(4.) On the same road a bridge lately constructed has been injured by sheer neglect. Centring not properly removed.

(5.) *Head-sluiice to Corama Gedda* badly designed; far larger than necessary.

(6.) *Bridge over this Channel* incomplete, though estimate has been spent. Badly designed; the bridge is too large for the channel or the channel too small for the bridge.

(7.) *Road from Corelima to Kimedy*, bridges and culverts fallen in; jungle growing upon road. No one would think this road ever had a maintenance allowance.

(8.) *Kimedy Subsidiary Jail*, a Government building lately constructed by the Supervisor. Work very bad indeed, the building is in a dangerous state.

(9.) *Road from Kimedy Palace to Temple*.—Culverts, arches badly designed and constructed.

(10.) *Road from Kimedy to Oopalada*.—A culvert recently built by Overseer Veeramallesalingam is so bad, that it must be taken down again; others also very bad.

(11.) *Temple at Ramasagaram Tank*.—Materials prepared by Supervisor very bad.

(12.) *Butteescereepooram Weir Main Channel*.—Aqueduct half a mile below weir has fallen down since my inspection. This work is altogether a shameful waste of money. It was designed and built by the Supervisor and Overseer Veeramallesalingam. Aqueduct 2 miles below weir. Also a waste of money being useless. Designed and built by the Supervisor and Overseer Veeramallesalingam. The whole of this Butteescereepooram project has been sadly mismanaged by the Supervisor. Money has been spent to no effect. The land intended to be benefited by it has never had the water from it brought near it. Indeed as yet the work is said by many villages concerned to have done more harm than good; their former sources of supply have been cut off, and the promised new supply has never reached them. Much water goes to waste.

4. Next regarding the system by which the works were carried out.

5. The expenditure has been large, exceeding that of many Public Works Ranges, yet none of the checks on the expenditure found necessary in them have been adopted in the estate.

6. There have been no monthly clearance, no register of works, not even sub-heads shown in the station books, no completion certificates, no comparative statements submitted with supplemental estimates, no account of materials at site for past years.

7. Advances have been made recklessly, I find—

Rupees 3,620-3-5	outstanding in the present fasli.
.. 1,292-1-8	do. since Fasli 1282.
.. 187-5-0	do. do. 1281.

5,108-10-1

Besides which Overseer Veeramallesalingam, when in charge in July 1873, alone advanced Rupees 1,821-4-0. Fresh advances were made before former ones were worked off. In most cases no written agreements were taken; in none a contract bond or security of any kind. The works on which advances were made were treated as completed in the last month of the faslies, though sums of Rupees 500, 200, 100, 70 and so on were unaccounted for.

Sumastan on Rupees 10 a month were entrusted with payments to the amount of several hundreds of rupees at a time. A considerable cash balance has always been kept in the Range Office, though the Treasury is close at hand.

Supplemental estimates have been the rule, not the exception.

Nothing was paid by cheque direct.

Overseer Veeramallesalingam, when in charge, drew cheques for Rupees 500, 1,000, 1,500 and even 2,000 at a time.

In July he drew	RS.
.. June	3,000 altogether.
.. May	6,500
.. April	5,500
.. March	5,000
Supervisor Toi Ramayya Nayudu	3,000

Supervisor Toi Ramayya Nayudu having left the estate, and being now under my immediate orders, will be specially brought to the notice of Government for his mal-administration of the works during his charge.

Overseer Veeramallesalingam should, I consider, be at the very least at once reduced from Rupees 100 a month to Rupees 60, as before he was placed temporarily in charge of works in the estate, and should be stationed out of the town of Kimedy. He is a most indifferent Overseer, and it would be well to remove him altogether from such an appointment.

8. I believe the whole establishment to have become thoroughly demoralized under Supervisor Toi Ramayya Nayudu. I think that before reforms can effectually be carried out nearly every one of the present employes will have to be removed.

9. I now come to the future management of the works in the estate.

10. Government in their Order, No. 20², dated 30th April 1873, were pleased to place the management of the works under the Department Public Works, but with the qualifying remark that "no change need be made in the present system of supplying the Sub-divisional Officer with funds or of auditing his expenditure."

11. What position the Government intend the Range Officer to hold with reference to the estate is not very clear. If he is to have nothing to do with the accounts, the estate can hardly be considered a sub-division of his range. He would simply be a professional reference to the Principal Assistant Collector for plans and estimates and reports on the works. But if he is (as I think is intended) to be something more than this, and to exercise an efficient control over the works, the estate must be more assimilated to a Public Works Sub-division. Even if the Principal Assistant Collector must supply funds and audit expenditure, all Department Public Works forms should be used, and they alone and everything should pass through the Range Officer, who would check all irregularities before sending anything on. The Range Officer's establishment would have to be increased in that case, and the Principal Assistant Collector's as well as the Estate Establishment might be correspondingly decreased in consequence of the labour saved them.

12. I consider the Range Office should be raised from a third-class office on Rupees 96 to a first-class office on Rupees 171, or at least a second class office on Rupees 136; I presume the estate would have to pay for the difference. For the estate a sub-divisional establishment on Rupees 39 should suffice, all records, etc., being transferred to the Range Office, with whom alone the Principal Assistant Collector will correspond.

13. I must say that I think it would be more satisfactory and perfectly feasible for the accounts of the estate to be treated in exactly the same manner as in the Department Public Works, funds being supplied and expenditure audited by the Controller of Public Works Accounts. The Principal Assistant Collector's duties in that direction would then cease, and the estate be a real and not a nominal sub-division of the Chicacole Range.

14. I consider another Overseer is wanted in the estate and two permanent Maistries, and it is a question whether the Chicacole Local Fund Board should not pay for them, seeing the mileage of roads in the estate proposed to be kept up by them is 108.

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15. The petty establishment of Maistries and Gumastas should be appointed by aid, subject to dismissal for misconduct by this department, as should also the Overseers and Office Establishment if the estate is to form an integral part of the Chicacole Range.

P. S.—The above was written before receipt of Government Order, Public Works Department, No. 2,819, of the 21st ultimo; I have not inspected the works therein animadverted on, and can give no opinion about them at present.

SUBMITTED to the Court of Wards.

2. The question of the future Department Public Works management of the estate is now before Government with reference to the Court's Proceedings, dated 20th September 1873, Nos. 1,889 and 1,892.

3. It seems very certain that the system now prevailing must be entirely changed. The professional supervision which is so essential might, however, be obtained by the plan advocated by the Court.* I think it is not desirable to hand over the estate so completely as proposed.

4. The District Engineer speaks so strongly about the Overseer Veeramallesalingam that the Court will probably think it necessary to reduce him as suggested. He is now on leave, but will be called upon for explanation on the points alluded to. It is not surprising that he should have been influenced more or less by the example and authority of Toi Ramayya Nayudu.

5. A recent request has been preferred for surveyors (file this office No. 2,941, dated 5th December 1873). This addition to the establishment might be made permanent. Before it can be determined what the strength of the establishment is to be, and how to be governed, it must be settled what the future management is to be.

CAMP, PUELA KIMEDY,
10th Dec. 1873.

(Signed) C. G. MASTER, .
Collector.

This letter will be submitted to Government with reference to the Court's Proceedings, dated 20th September 1873, No. 1,839.

2. The extent to which mis-management has prevailed on the separate system hitherto followed is deplorable, and apart from the difficulty of obtaining the services of a really competent European officer for the charge of works in the estate, and of filling up the post on a vacancy, temporary or otherwise, occurring, the Court on re-consideration are of opinion that it will be best for the interests of the estate to hand over the works unreservedly to the Department of Public Works.

The estate would then be chargeable with the regulated ratable percentage on the outlay; the works would be designed and carried out by the officers of the Department Public Works, and the expenditure would be audited and checked by the Controller of Public Works Accounts in accordance with the rules of that department.

*Proceedings of the Madras Government, Public Works Department,
18th April, 1874.*

4. In return for the percentage contribution, it would be for Government to make adequate arrangements for the executions of the works, and to provide all establishment needed for the purpose except perhaps a few petty maistries. Beyond the cost of such maistries there should be no separate charge on the estate. Before the matter is finally concluded, the Court would be glad to know what establishment Government propose to assign.

5. The Local Fund Board of the Chicacole Circle have accepted the charge for the maintenance of a portion of the roads in the estate, on the understanding that the repairs will be supervised by agency paid by the Court of Wards, so that the Public Works Establishment will have to look after these as well as the other works.

6. The pay of Overseer Veeramallesalingam should be at once reduced to Rupees 60, which he drew before Toi Ramayya's transfer. It seems a question whether he should not be removed altogether.

7. The Court have separately sanctioned the temporary entertainment of a special surveying establishment, as proposed in the Collector's letter of 5th December 1873, No. 2,941. But the question whether it is to be permanent or not must be deferred till orders are passed on these Proceedings.

TRANSFERRED to the Public Works Department with reference to G. O., 24th
October 1873, No. 1,162.

(Signed) D. F. CARMICHAEL,
Secretary to Government.

18th February 1874.

Proceedings of the Court of Wards, dated 5th December 1873, No. 2,488.

Read the following letter from C. G. MASTER, Esq., President of the Local Fund Boards, Ganjam, to J. GROSE, Esq., Secretary to the Court of Wards, dated 31st October 1873, No. 328.

WITH reference to paragraph 12 of the Court's Proceedings, dated 17th May 1873, No. 821, I have the honour to state that the Chicacole Local Fund Board have resolved to take charge of and maintain the following roads in the Kimeddy Estate from the year 1874-75, and have made the necessary provision in the budget for that year.

2. They further propose, with the permission of the Court of Wards, to avail themselves of the services of the Kimeddy Public Works Department for the execution of the repairs of these roads.

3. I have therefore the honour to request that the Court will be pleased to comply with their request.

List of Roads.

1. Tekkali boundary to Hiramandalam *via* Tembore, 17½ miles.
2. Battili to Hiramandalam, 28 miles.
3. Adbhangi, on Varanasi road to Adbhangi, on Palakonda boundary, 14 miles.
4. Road from Kimedy to Battili road *via* Varanasi, 19½ miles.
5. Road from Maliaputty bridge to Tekkalipatam, 10 miles.
6. Two roads from Kimedy boundary to Kimedy town *via* Sarvakota and Malapeta.
4. The remaining roads in the estate have not been taken charge of by the Local Fund Board for want of funds, and they will, therefore, continue to be maintained out of estate funds.

*Proceedings of the Madras Government, Public Works Department,
18th April 1874.*

5. The following are the observations of the Local Fund Board on the subject:—

"In paragraph 12 of their Proceedings, No. 821, dated 17th May 1873, the Court of Wards remarked that the Local Fund Boards should liberally provide for the maintenance of the Kimedy roads. Although this Board is quite willing to provide ample funds for the maintenance of all Kimedy roads their finances have not permitted them to do so at present. Besides this they proposed to spend in Purla Kimedy, for some purpose or another, nearly the whole of the m received from the estate, as below:—

Receipts.				RS.
From the estate on account of land-cess	...	...	...	26,500
Contribution for the Civil Dispensary	...	...	...	1,000
				27,500

Expenditure.				
Repair of roads	...	...	...	11,780
Education	...	...	...	5,350
Sanitation	...	...	...	5,130
Miscellaneous	...	...	...	600
Road Fund Reserve	...	...	...	2,500
				25,360
				2,140
The cost of repairing the village roads would be nearly	...	...	...	6,000

THE Court approve the proposal for the Kimedy Public Works Department to take charge of the road on behalf of the Local Fund Board.

2. The amount proposed to be spent in Kimedy during the next year is, the Court think fair and liberal.

(A true Copy and Extract.)

(Signed) H. E. STOKES,
Acting Sub-Secretary

Proceedings of the Court of Wards, dated 6th February 1874, Miscellaneous No. 812.

Read the following letter from Captain H. SMALLEY, R.E., Officiating District Engineer, Ganjam, to the Collector of Ganjam, dated Camp at Russelcondah, 29th November 1873, No. 197.

In reply to your No. 341, dated 8th November 1873, I have the honour to state that, in my opinion, the employment of a Surveyor in the Kimedy Estate for some months is most desirable. The Supervisor in charge can hardly be expected to do all that is required in this line without neglecting his other duties, neither can the Overseer, even if he were capable which he is not. That a great deal is wanted in the way of surveying and levelling I know from personal inspection. I attribute the waste of money that prevailed in the estate under Supervisor Toi Rama Nayudu's management, in a great measure, to his ignorance of surveying and levelling, and to deficiencies in this respect not being supplemented by other hands.

2. The estimated cost of a Surveyor and his establishment is as follows, viz:—

	RS.	
1 Surveyor, at Rupees 55 a month, for four months	220	Out-door work.
1 Surveyor, * at 40 Rupees per month, for two months	80	
6 Lascars, at 6 Rupees a month, for four months	144	
Contingencies at 10 per cent.	43	
Total...	487	

* Plotting, levelling, and estimating.

*Proceedings of the Madras Government, Public Works Department,
18th April 1874.*

No. 2,941.

SUBMITTED to the Court of Wards together with copy of Mr. Grahame's letter, dated 8th November, No. 341, and this office foot note, dated 15th idem, No. 2,753, with a request that sanction may be accorded for an expenditure of a sum not exceeding Rupees 500 for the purpose stated.

(Signed) T. SEVARAMIAH,
Treasury Deputy Collector,
for Collector, Ganjam.

5th December 1873.

From W. F. GRAHAME, Esq., Acting Principal Assistant Collector, to C. G. MASTER, Esq., Collector of Ganjam, dated Chicacole, 8th November 1873, No. 341.

In forwarding a list of works proposed to be included in the next year's budget, the Supervisor in charge of Kimedy Range informs me that several of them must be surveyed and levelled before estimates for them can be prepared, and requests that a Surveyor on Rupees 30 or 40 may be sanctioned for a few months to take levels and make surveys.

2. I therefore request that you will be good enough to obtain early sanction of the Court of Wards for the temporary appointment of a Surveyor as requested by the Supervisor.

3. The list of works will be sent to the Assistant Engineer with a request that he will see them and give his opinion on them.

No. 2,753.

FORWARDED to the District Engineer with a request that he will favour the undersigned with his opinion as to whether the employment of a special Surveyor asked for is necessary.

2. It does not appear that a special Surveyor was employed in the past years for such a purpose.

CHETTERPORE,
15th November 1873.

(Signed) C. G. MASTER,
Collector of Ganjam.

Sanctioned.

(True Copies and Extract.)

(Signed) H. E. STOKES,
Acting Sub-Secretary.

No. 208. ORDER THEREON, 18th April 1874, No. 1,009.

ESTABLISHMENT, No. 16.

WITH their Proceedings above recorded the Court of Wards, after further consideration of the mismanagement

which has prevailed in the Kimedy Estate under the separate system of carrying out public works hitherto prevailing, have arrived at the conclusion that it is best, for the interests of the estate, to hand over the works unreservedly to the Department of Public Works, paying a ratable percentage on the outlay as a contribution for the establishments which may be employed.

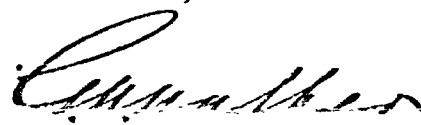
2. His Excellency the Governor in Council concurs in the decision at which the Court have arrived, and considers that to exercise an efficient control over the works the estate must be assimilated to a sub-divisional charge, the accounts of expenditure being treated in all respects similar to those of public works generally. The Government would propose to assign the following establishment for the supervision of the works:—One Supervisor 1st or 2nd class as Sub-Superintendent.

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Officer; two Overseers 1st, 2nd or 3rd class with the requisite office establishments;
besides raising the Range Office Establishment from the 3rd to the 2nd class; the
Maistrics needed being, as suggested by the Court, directly charged to the estate.

(True Extract.)

 Colonel, R.E.,
Secretary to Government.

To the District Engineer, Ganjam.

- .. Revenue Department. ✓
- .. Public do.
- .. Court of Wards.
- .. Officiating Controller of Public Works Accounts.

Exd. L. C. Shunker.

2-3 more copies will follow for Mr. S.

No. 1316.
Revenue Department.
Govt. of Madras.
PUBLIC WORKS.

To

THE DISTRICT ENGINEER, GANJAM.

&c., &c., &c.

Dated April 18th.

Encl. — 23 —

Recd.

G. O., 18th April 1874, No. 1,009

APRIL
Nos. 207-208

Public Works of Kimedj Estate.—
Passing orders on the Proceedings of the
Court of Wards recommending that these
works should be unreservedly handed over
to the Department of Public Works.

no 147
Recorded

27 April 74

17th 298/76

Via ckt. 964/74 for 15.7.21-7-74m 1874.

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