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MADRAS RECORD OFFICE

GOVERNMENT OF MADRAS

Rev DEPARTMENT

G.O. No.
B.P. No.

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Proceedings of the Madras Government, Financial Department,
21st August 1873.

No. 138. Read the following Proceedings of the Board of Revenue, dated 25th June 1873, No. 1111:—

Read the following reports:—

From the President, L. F. Boards, Ganjam District, dated 8th June 1872, No. 122.		
"	"	Vizagapatam " 15th July " 762.
"	"	" " 16th Sept. " 1,083.
"	"	Godavery " 27th June " 67.
"	"	" " 20th July " 79.
"	"	Kistna " 22nd Aug. " 2,202.
"	"	Nellore " 27th May " 243.
"	"	Cuddapah " 23rd Sept. " 159.
"	"	Bellary " 10th Oct. " 342.
"	"	Kurnool " 23rd Aug. " 319.
"	"	Chingleput " 4th July " 18.
"	"	" " 13th " " 25.
"	"	North Arcot " 28th Sept. " 495.
"	"	" " 13th Aug. " 376.
"	"	South Arcot " 26th June " 70.
"	"	" " 16th July " 81.
"	"	Tanjore " 5th Sept. " 325.
"	"	" " 17th " " 347.
"	"	Trichinopoly " 21st June " 68.
"	"	Madura " 11th July " 197.
"	"	" " 4th Oct. " 18.
"	"	Tinnevelly " 11th June " 243.
"	"	" " 29th " " 272.
"	"	Coimbatore " 10th " " 22.
"	"	" " 26th July " 33.
"	"	Nilgiri " 30th Aug. " 27.
"	"	Salem " " July " 449.
"	"	" " 12th Aug. " 510.
"	"	South Canara " 3rd Sept. " 396.
"	"	Malabar " 25th Oct. " 344.
"	"	" " 26th Nov. " 389.

- No. 1. Statement of the Actual Receipts of the Local Fund.
 " 2. Do. of the Actual Expenditure of the Local Fund.
 " 3. Do. of the Actual Receipts and Expenditure of the Road Fund.
 " 4. Do. showing the progress of all important New Roads.
 " 5. Do. of the Actual Receipts and Expenditure of the Union Fund.
 " 6. Do. do. of the Endowment Fund.
 " 7. Do. do. of the General Fund.

* No. VI. of 1863.

† No. III. of 1866.

THE Board resolve to lay before Government a report on the operations of the Local Fund constituted under Act IV. of 1871 during the year 1871-72 accompanied by a file of printed reports furnished by the Presidents of the Local Fund Boards and by the statements noted in the margin.

2. The Madras Local Funds Act, which repealed the Education Act* and the District Road-cess Act,† received the assent of the Viceroy on the 28th March 1871.

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3. It provided for the division of the country into Circles; for the appointment of a Local Fund Board in each Circle; for the application of the Local Fund to roads and communications, education, and medicines, vaccination, sanitation, dispensaries, and choultries; and for raising funds by a land-cess not exceeding 1 Anna in the Rupee on the rent-value of occupied land (two-thirds to be spent on roads, etc.), a house-tax (to be spent, in the first place, on schools), and tolls (all to be spent on roads). The house-tax was not to be imposed except in groups of villages where a school existed or was about to be established.

4. In their Order, dated the 9th May 1871, No. 619, Public Department, Government divided the Presidency into thirty-six Circles and fixed the land-cess at the rates shown in the following statement:—

District.	Designation of Circle.	Rate of Land-cess per Rupee.
Ganjam	Chetterpore	1 Anna.
Vizagapatam	Chicacole	
Godavery	Vizagapatam	
Kistna	Narsipatam	9 Pies.
Nellore	Cocanada	
Dellary	Rajahmundry	
Kurnool	Masulipatam	1 Anna.
Cuddapah	Guntoor	
Chingleput	Nellore	
North Arcot	Goory	9 Pies.
South Arcot	Kurnool	
Tanjore	Cuddapah	
Trichinopoly	Madanapally	1 Anna.
Madura	Sydapet	
Tinnevely	Chingleput	
Coimbatore	Chittoor	9 Pies.
Salem	Vellore	
Nilgiris	Cuddalore	
Malabar	Virdachellum	1 Anna.
South Canara	Tanjore	
	Negapatam	
	Trichinopoly	9 Pies.
	Madura	
	Dindigul	
	Tinnevely	1 Anna.
	Shermadevi	
	Northern	
	Southern	9 Pies.
	Salem	
	Oossoor	
	Nilgiri	1 Anna.
	Calicut	
	Tellicherry	
	Canara	9 Pies.

5. The new rates of land-cess were made payable from the 1st July, the beginning of the Fasli year.

6. In G. O., dated 28th April 1871, No. 563, Public Department, a scheme was propounded for establishing "Unions" under which the whole country was eventually to be divided into groups of villages, each having a school and supporting it

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with a house-tax. During 1871-72, however, Unions were only established where Rate Schools under Act VI. of 1863, were in existence and where good Elementary Schools were in operation. The number of Unions so established was—

Rate Schools	116
Other "	155

Very little of the tax on houses was collected before the end of the year.

7. Only nine new toll-gates were established.

8. An enormous increase in the amount of the Local Fund and in the work done in its name was made by G. O., dated 7th June 1871, No. 216, Financial Department, whereby nearly all the roads formerly held to be Imperial and not Local were made Local, large grants-in-aid being given to the Circles on this account from Provincial Funds at the same time.

9. The Local Fund was made to share the cost of the Public Works Establishment with other departments in proportion to the work done for each. In consequence of events which need not be stated the share was not so great in 1871-72 as it will be hereafter, but it amounted to 19.64 per cent. on the expenditure by the Public Works Department. In previous years the charge was only ten per cent.

10. As soon as the Local Fund Boards were constituted all Dispensaries and many Chuttrums (not situated in Municipalities) were transferred to them.

11. The new Local Fund became liable for a portion of the cost of roads and Public Works Establishment previously paid by the State, for sanitary arrangements at fairs and festivals, for the District Vaccination Establishments, for the Inspecting Schoolmasters and Deputy Inspectors of Schools engaged in inspecting Elementary Schools, for grants-in-aid to such schools, and for the contribution promised by Government to Dispensaries in Circles. The amount thus saved to the State in 1871-72 is estimated at Rupees 6,93,194, calculated as follows:—

	RS.
Outlay on Imperial roads	11,27,996
Cost of the Public Works General Establishment after deducting ten per cent. on expenditure payable under the old system	2,84,310
	14,12,306
Deduct Provincial Grant for roads	9,16,990
	4,95,316
Add Endowed Hospital Charges met from the General Fund	9,761
Do. Educational Inspection Charges	46,923
Do. Contribution to Training Schools	2,628
Do. Salary Grants	7,098
Do. Results do.	48,578
Do. Unendowed Hospital Charges after deducting Hospital receipts	4,020
Do. Sanitary Establishments	24,310
Do. Vaccination	47,887
Do. Contributions to Municipalities for Dispensaries	21,113
	7,07,634
Deduct grant from Provincial Funds for general purposes	14,440
	6,93,194

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12. On the 30th of June 1871, No. 265, Government issued rules for administering the Local Fund under which it is divided into Funds, viz. :—

- (1.) The Road Fund (two-thirds of the land-cess, Government grants, tolls, etc.)
- (2.) The Union Fund (house-tax, etc.)
- (3.) The Endowment Fund (Chuttrum endowments, etc.)
- (4.) The remainder of the Fund, now called the General Fund (one-third of the land-cess, etc.)

13. The administration of the Road Fund remains almost unaltered, the accounts being audited by the Controller. The Accountant-General audits all other accounts. The Board of Revenue is the adviser of Government and the medium of communication between Local Fund Boards and Government. Elaborate forms are prescribed for the budgets and accounts of the Local Fund.

14. After the rules were issued, i. e., in July 1871, the Local Fund Boards prepared their budgets. The road budgets drawn up under the old system and amalgamated in the Government Office were adopted universally, but great confusion was caused by the necessity for hastening the introduction of the new system, as it were, in the middle of the year. The budgets of 1871-72, for instance, could not be reviewed before those of 1872-73 were received.

15. STATEMENT No. I.—The actual receipts of the Local Fund amounted to Rupees 50,71,711 against an estimate of Rupees 60,95,900, made up of the following items :—

Items.	Actuals.	Estimate.	More than Estimate.	Less than Estimate.
	RS.	RS.	RS.	RS.
BALANCES.				
Road Fund...	11,76,148	12,35,170		
Union Funds ...	22,373	21,160		59,622
Endowment Funds ...	23,288	41,500	1,213	
General Funds ...	87		87	18,212
ALLOTMENTS FROM GENERAL REVENUE.				
Provincial Funds—				
For Roads ...	9,16,990	9,16,990		
„ Schools ...	19,463	22,760		
„ General Purposes ...	14,440	14,440		3,297
Special Funds ...	3,45,536	3,80,870		35,334
Road-cess under Act. III. of 1866...	14,51,650			
Land-cess do. „ IV. of 1871...	8,94,071	31,62,410		8,16,689
Tolls ...	1,03,804	1,20,570		16,766
House-tax ...	594	82,660		82,326
Fees in Schools, etc. ...	4,636	7,390		2,754
Contributions from Municipalities—				
For Roads ...		3,160		3,160
„ Educational purposes ...		1,050		850
Educational ...	200	2,370	12,774	
Hospitals and Dispensaries ...	15,144	12,430		119
Chuttrums, etc. ...	12,311	47,060		9,429
Miscellaneous ...	37,631	23,910	5,046	
Advances recoverable ...	28,956		4,649	
	4,649			
Total...	50,71,711	60,95,900	9,51,539	19,75,728

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16. ROAD FUND BALANCE.—The balance of the Road Fund was Rupees 59,022 less than the estimate. The actual

	RS.
Estimated ...	12,35,170
Actual ...	11,76,148
	59,022

* Rupees 33,300.

balances of the Fund on the 1st April 1871 were entered in the budgets, but these amounts were subsequently altered under advice from the Accountant-General. The largest decrease* occurs in the Chittoor and Vellore Circles, the remainder being distributed in small sums over several Circles.

17. UNION FUND BALANCE.—The Union Fund balance consisted of the balance of collections under Act VI. of 1863.

18. ENDOWMENT FUND BALANCE.—The difference between actuals and estimate in the balance of the Endowment Fund occurred because arrangements could not be made for transferring certain Chuttrums and Dispensaries to the Local Boards before the close of the year.

19. GRANT FROM PROVINCIAL FUNDS FOR ROADS.—The grant from Provincial Funds for roads, as sanctioned in G. O., Financial Department, dated 7th June 1871, was Rupees 9,27,490, or Rupees 10,500 more than that shown above. The difference is due to alterations made by the Board and Government when reviewing the revised budgets, as detailed below :—

	RS.	
Chingleput Circle ...	2,500	Transferred for General Purposes. (Vide paragraph 12 of G. O., Financial Department, dated 6th October 1871, No. 529).
Negapatam do. ...	4,990	Withheld. (Vide paragraph 3 of G. O., Financial Department, dated 5th December 1871, No. 742).
Nilgiri do. ...	1,000	Transferred for General Purposes. (Vide paragraph 2 of G. O., Financial Department, dated 25th September 1871, No. 486).
Tellicherry do. ...	2,000	Transferred for General Purposes. (Vide paragraph 7 of G. O., Financial Department, dated 26th December 1871, No. 825).
	10,490	
	10	Not credited in the accounts of the South Arcot District.
	10,500	

20. GRANT FROM PROVINCIAL FUNDS FOR SCHOOLS.—The grants for schools admitted by Government in the budgets aggregated Rupees 22,760. The grants for schools in the South Coimbatore and Canara Circles were not brought to account within the year and the total sum realized by the Local Fund was only Rs. 19,463.

21. SPECIAL FUNDS.—The Special Fund item consisted of minor Funds G. O., Financial Department, dated 7th June 1871, No. 216, paragraph 11. formerly credited to the Road Fund, such as the Surplus Pound Fund, Ferry Rents, etc. In 1871-72 Government allowed them to be credited to the Local Fund. The difference under Special Funds is because part of the Surplus Pound Fund was not credited within the official year through oversight in the Cuddapah, Madanapally,

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Tanjore, and Negapatam Circles, because the estimate in certain cases was framed upon insufficient data, and because the season was unfavourable, and Ferry, Fishery, and Grass Rents were smaller than was expected in a few Circles.

22. LAND-CESS.—The entire land-cess, including the collections expected from road-cess, was estimated at Rupees 31,62,410. The amount realized was only Rupees 23,45,721. The difference of Rupees 8,16,689 is attributable chiefly to the following causes:—

- (1.) To the late period at which the altered demand was fixed.
- (2.) To difficulty in determining the demand on Zemindari and Inam lands, so great that in many cases it could not be settled before the end of the year.

23. TOLLS.—The difference under tolls was owing—

(1.) To an overestimate of Rupees 3,180 out of Rupees 5,800 in the Sydapet Circle, to evasion of payments, and generally to the want of data for preparing the estimate.

(2.) To the refusal of Government to sanction tolls estimated to yield Rupees 10,000 in the Cuddalore Circle.

24. HOUSE-TAX.—Only Rupees 334 were realized on account of house-tax out of an estimated income of Rupees 82,660. Even this small sum was collected in the Cuddapah Circle before any Unions had been sanctioned by Government and it had to be refunded to the parties concerned (*vide* G. O., Financial Department, dated 17th August 1872, No. 1,086). No collections were made in the other Circles in consequence of the non-receipt in some cases, and the late receipt in other cases, of the orders of Government authorizing the formation of Unions.

25. CONTRIBUTIONS FROM MUNICIPALITIES FOR ROADS.—The amount expected from this source was Rupees 3,160, made up of—

	RS.
Chittoor Circle	810
North Coimbatore Circle	1,500
Salem Circle	850
Total...	3,160

The 1st and 3rd items were recovered after the close of the year, but the 2nd, which was for the maintenance of the road from Pothanore to Coimbatore, was disallowed in G. O., Public Department, dated 16th August 1871, No. 1,245, the Coimbatore Municipal Commissioners having undertaken to keep the road in repair themselves.

26. EDUCATIONAL.—The difference is Rupees 12,774, made up for the most part of collections under Act VI. of 1863, which were not shown in the budget.

27. CHUTTRUMS.—The difference under Chuttrums is because some were not transferred to the Local Boards so soon as was expected.

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28. Statement No. 2.—Statement No. 2 shows the total Local Fund expenditure, viz., Rs. 42,67,530, which deducted from the total assets of Rs. 50,71,711 leaves a balance of Rupees 8,04,181. The expenditure is as follows:—

	RS.
Grant I. (Public Works)	38,95,544
Do. II. (Education)	1,69,891
Do. III. (Sanitation, Medical Services, and Public and Charitable Institutions)	1,62,389
Do. IV. (Miscellaneous, Cost of Office Establishments), etc.	27,558
	42,55,382
Advances recoverable...	12,148
Total...	42,67,530

29. It will be seen that the Local Fund transactions of the under-mentioned Circles closed with the deficits shown opposite each:—

	RS.
Chatterpore	21,872
Chicacole	10,059
Narsipatam	15,035
Cuddapah	12,916
Chittoor	31,886
Salem	10,474
Oosoor	7,535
Nilgiri	2,554

30. The Board will now proceed to notice the transactions of each of the minor Funds comprising the Local Fund.

31. ROAD FUND.—Statement No. 3.—Statement No. 3 shows the receipts of the Road Fund including the actual balance on the 1st April 1871, Rupees 45,79,690, and the expenditure, Rupees 38,22,496, leaving a balance of Rupees 7,57,194. An abstract of the statement is given below:—

Receipts.		Expenditure.	
	RS.		RS.
1. Balance	11,76,148	1. New Works. { By P. W. D. ...	12,94,084
2. Road-cess	14,51,650	{ By other Agency. ...	45,523
3. Two-thirds land-cess... 5,96,049	20,47,699	2. Repairs ... { By P. W. D. ...	16,29,225
4. Provincial Funds	9,16,990	{ By other Agency. ...	1,29,625
5. Special do.	3,18,730		30,98,457
6. Tolls	1,03,804	3. Share of cost of P. W. D. General Establishment chargeable to Road Fund	5,53,671
7. Miscellaneous	12,355	4. Petty Establishment	97,626
8. Advances recoverable	3,964	5. Share of cost of general management chargeable to the Road Fund	24,777
		6. Tolls and Ferries	3,562
		7. Tools and Plant	11,402
		8. Contingencies	3,842
		9. Contributions to Municipalities.	14,025
		10. Miscellaneous	15,134
			38,22,496
		Balance...	7,57,194
Total...	45,79,690	Total...	45,79,690

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32. The manner in which the cost of the Public Works Establishment is calculated has been already indicated. The Petty Establishment consists of the Overseers who superintend the execution of works. The Fund's share of the cost of general management, *i. e.*, of the Clerks employed on Local Fund work in the Circles, in the Collectors' Cutcherries, and in Presidency offices, is proportioned to the amount of the Fund's assets.

33. The following statement shows the allotment for New Works and Repairs of communications in each Circle, the expenditure incurred, and the percentage of the latter to the former:—

Circles.	Allotments.	Expenditure.	Percentage of Expenditure to Allotment.
	RS.	RS.	
Chettarpore ...	77,520	69,666	89.86
Chicacole ...	43,733	39,082	89.36
Vizagapatam ...	77,680	71,469	92.04
Narsipatam ...	25,740	42,828	166.38
Cocanada ...	1,25,866	1,06,878	84.91
Rajahmundry ...	1,70,477	1,48,708	87.23
Masulipatam ...	1,45,568	96,642	66.38
Guntoor ...	1,21,360	92,682	76.36
Nellore ...	2,72,730	1,96,579	72.07
Bellary ...	77,346	75,248	97.28
Pennakondah ...	33,121	24,274	73.28
Gooty ...	95,510	61,940	64.85
Kurnool ...	1,85,123	1,00,927	54.51
Cuddapah ...	78,205	64,391	82.08
Madanapally ...	58,130	40,872	70.31
Sydapet ...	90,690	86,818	95.73
Chingleput ...	66,530	69,871	105.02
Chittoor ...	1,46,114	1,32,101	90.40
Vellore ...	44,290	29,737	67.14
Cuddalore ...	1,45,080	1,29,250	89.08
Virdachellum ...	80,133	65,949	82.29
Tanjore ...	1,54,555	1,22,272	79.11
Negapatam ...	1,70,084	1,35,499	79.66
Trichinopoly ...	1,24,435	1,06,857	85.86
Madura ...	1,50,500	84,157	55.91
Dindigul ...	1,13,250	57,702	50.95
Tinnevely ...	1,37,550	1,15,327	83.84
Shermadevi ...	59,870	44,521	74.36
North Coimbatore ...	80,133	73,027	91.13
South do. ...	73,605	63,894	86.80
Salem ...	1,05,329	93,599	88.86
Oosoor ...	58,858	44,159	75.02
Nilgiris ...	47,228	47,379	100.31
Calicut ...	1,98,700	1,90,723	95.98
Tellicherry ...	1,05,537	95,677	90.65
Canara ...	1,08,473	77,752	71.67
Total...	38,49,053	30,98,457	80.40

34. The total allotment for works amounted to Rupees 38,49,053 while the expenditure was Rupees 30,98,457, or 80.40 per cent. In the Narsipatam, Chingleput, and Nilgiri Circles the expenditure exceeded the allotments, but the large

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balance left in other Circles was owing chiefly to the lateness of the dates on which the revised Local Fund budgets were passed.

35. *Statement No. 4.*—This statement shows all the new road works undertaken during the year by the Public Works Department and by other agency, *i. e.*, under Revenue officials, the amount of the estimate for each work, the expenditure incurred from the commencement of the work to the close of the year, the allotment and expenditure of the year, and the stage of progress which each work attained.

36. The subjoined statement shows the number of miles of road constructed and maintained:—

Circles.	Number of miles maintained.	Number of miles completed.	Number of miles in progress.
Chettarpore ...	375	13	8
Chicacole ...	220	8	2
Vizagapatam ...	285½	53	72½
Narsipatam ...	141½	49½	79
Cocanada ...	66½	16½	2½
Rajahmundry ...	171½	83½	36½
Masulipatam ...	274½	10½	22½
Guntoor ...	166	47½	38½
Nellore ...	548½	51	60½
Bellary ...	547½	3	15
Pennakondah ...	398	.....	.....
Gooty ...	372	.....	26
Kurnool ...	405	.....	27
Cuddapah ...	469	3½	20
Madanapally ...	625	.....	.....
Sydapet ...	191½	.....	64½
Chingleput ...	108½	7½	126½
Chittoor ...	760	5½	86½
Vellore ...	343	.....	4
Cuddalore ...	718½	76½	6½
Virdachellum ...	354½	125	3
Tanjore ...	635	33	19
Negapatam ...	474	23	21
Trichinopoly ...	484	14	10½
Madura ...	283	8½	26½
Dindigul ...	211	51½	60
Tinnevely ...	307	104	9½
Shermadevi ...	274	141½	12
North Coimbatore ...	356½	61½	75
South do. ...	474½	.....	18½
Salem ...	793½	.....	.....
Oosoor ...	305	.....	.....
Nilgiris ...	202	7	.....
Calicut ...	849	28½	16
Tellicherry ...	337	.....	10½
Canara ...	737	11½	66
Total...	14,351½	1,038½	1,146½

37. The share of the cost of the Public Works Department General Establishment chargeable to the Local Funds as per G. O., Financial Department, dated

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7th June 1871, No. 216, was Rupees 5,83,690, but that shown in the detailed Local Fund budgets of the several Circles was Rupees 5,79,120, or Rupees 4,570 less than the former sum. In G. O., Financial Department, dated 15th May 1873, No. 671, it was decided that Rupees 5,79,120 should be the charge, but the Collectors' accounts make it Rupees 5,59,083,* or Rupees 18,837 less. This has no doubt been since adjusted under instructions from the Accountant-General.

* Road Fund	...	...	...	...	...	Rs. 5,53,671
General "	...	...	...	...	...	5,412
					Total	5,59,083

39. As already remarked, only Rupees 334 were collected as house-tax, which was afterwards refunded to the parties concerned as it was improperly levied. The Union Fund charges were, therefore, met partly from the General Funds and partly from other sources of income.

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47. The expenditure of Rupees 141 shown against Education is the salary of the Masters of the Tirukurangudi School paid out of the funds of the Chuttrum at that place.

48. The total number of endowed Dispensaries and Choultries transferred to the Local Boards during the year is 139, as shown below. The unendowed institutions are noticed in reviewing the General Fund:—

Circles.	Dispen- saries.	Choul- tries, etc.	Names of Dispen- saries.
	No.	No.	
Masulipatam	1	1	
Madanapally	1	1	Madanapally.
Chingleput	1	1	Chingleput.
Chittoor	2	1	Tripatty.
Vellore	1	2	Ranecpet.
Cuddalore	1	3	Vellore.
Virdachellum	1	2	Chedumbaram.
Negapatam	1	17	Tranquebar.
Trichinopoly	1	22	
Tinnevely	1	7	
Shermadevi	1	26	
North Coimbatore	1	26	Pollachy.
South do.	1	14	
Nilgiris	2	7	Ponani.
Salem	2	7	Munjeri.
Calicut	2	7	
Tellicherry	2	7	
	10	129	
	139		

49. Of the ten Dispensaries, the one at Tripatty was newly opened in October 1871 and was maintained by a grant of Rupees 300 a month by the Mahunt of Tripatty. The other nine were old Dispensaries.

50. GENERAL FUND—Statement No. 7.—Statement No. 7 shows the receipts and charges of the General Fund, an abstract of which is as follows.

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Receipts.		Charges.	
	RS.		RS.
Balance	87	GRANT I.	
Provincial Funds	14,440	Public Works	85,972
Avenues	26,806	Tools and Plant	11
One-third land-cess	2,98,022	Public Works Department General	
Other receipts	21,908	Establishment	5,412
		Miscellaneous	5
		Total, Grant I...	91,400
		GRANT II.	
		Appropriation to Union Funds ...	22,781
		Educational Inspection	47,123
		Training Schools	2,028
		Salary Grants	7,098
		Results do.	48,578
		Miscellaneous	356
		Total, Grant II...	1,28,564
		GRANT III.	
		Appropriation to Endowment	
		Fund	10,787
		Dispensaries	8,413
		Chuttrums	698
		Vaccination	47,887
		Sanitary Establishment	43,808
		Miscellaneous	517
		Contributions to Municipalities,	
		etc., for Dispensaries	21,113
		Total, Grant III...	1,33,223
		GRANT IV.	
		Share of the cost of General	
		Management	2,781
		Advances recoverable	3,236
			3,59,204
		Balance...	2,059
Total...	3,61,263	Total...	3,61,263

51. AVENUES RECEIPT RUPEES 26,806.—This item is made up of Rs. 26,647, being the sale-proceeds of avenue clippings, and Rupees 159, being interest on the rent of avenue trees.

52. OTHER RECEIPTS, RUPEES 21,908.—This item comprises the following sources of income:—

	RS.
Contributions from Municipalities towards the cost of Educational	
Inspection	200
Fines and Penalties	605
Contributions from villagers for sanitary works	7,792
Sale-proceeds of old materials	556
Hospital receipts	4,393
Miscellaneous	8,362
Total...	21,908

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53. The portion of the cost of Educational Inspection charged to Local and Municipal Funds was first paid from the former, and the Municipalities afterwards reimbursed the Local Fund for their share of the cost.

54. The Public Works expenditure incurred out of the General Fund, viz., Rupees 85,972, may be classified as follows:—

	RS.
1. Formation and maintenance of Avenues	60,788
2. Repairs of Hospitals	420
3. Works of water-supply	6,618
4. Construction and repair of Choultries	8,739
5. Village and Town improvements	1,630
6. Miscellaneous, including Cart-stands, halting-sheds, etc.	7,777
Total...	85,972

55. The charge on account of Training Schools, Rupees 2,628, is the contribution to Government Normal Schools payable under G. Os., Educational Department, dated 14th and 21st August 1871, Nos. 230 and 246, as hereunder particularized:—

Circle.	Amount contributed.	Name of the School.
	RS.	
Vizagapatam	410	} Vizagapatam.
Narsipatam	410	
Cocanada	280	} Narsapore.
Calicut	331	
Tellicherry	1,197	} Cannanore.
Total...	2,628	

56. The number of schools that received salary grants-in-aid during the year was 129, as follows:—

Name of Circle.	No. of Schools.	Amount paid.
		RS.
Masulipatam	3	126
Tinnevelly	76	3,796
Shermadevi	47	2,792
North Coimbatore	1	80
Salem	2	304
Total...	129	7,098

57. With regard to the Results Grants Schools, their total number is not known, as most of the reports do not contain this information.

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58. The number of unendowed Dispensaries and Choultries is thirty-eight, as detailed below:—

Name of the Circle.	No. of Dispensaries.	No. of Choultries, etc.	Names of Dispensaries.
Chicacole	1	.....	Kimedy.
Nellore	1	.....	Ongole.
Bellary	1	.....	Hospett.
Kurnool	1	2	Nundial.
Sydapet	1	.....	Parvathy Nurthany Ummaul.
Chittoor	1	1	Chittoor.
Negapatam	2	.....	Sheally and Tritra-poondy.
Salem	1	.....	Namakul.
Calicut	12	.....	
Tellicherry	13	.....	Manantoddy.
Total...	10	28	

59. A sum of Rupees 21,113, calculated to represent the interest of the Circles in Dispensaries and a Lungherkhana situated in Municipalities, was paid to those Municipalities, as shown below:—

Name of Circle.	Amount contributed.	Name of Dispensary.
	RS.	
Chetterpore	750	Berhampore Dispensary.
Vizagapatam	710	Vizagapatam do.
	400	Palcondah do.
	50	Bimlipatam do.
Cocanada	440	Cocanada do.
Rajahmundry	630	Rajahmundry do.
Masulipatam	1,000	Masulipatam do.
Nellore	510	Nellore do.
	1,200	Do. Branch do.
	390	Do. Lungherkhana.
Kurnool	1,400	Kurnool Dispensary.
	600	Cumbum do.
Chingleput	1,800	Conjeveram do.
Cuddalore	1,939	Cuddalore do.
Trichinopoly	2,358	Trichinopoly do.
Dindigul	629	Dindigul do.
Tinnevelly	500	Nazareth do.
	300	Tinnevelly do.
Shermadevi	807	Edyangudy do.
Salem	2,000	Salem do.
Calicut	1,500	Calicut do.
Canara	1,200	Mangalore do.
Total...	21,113	

60. This Report ought according to the rules to have been submitted by the 15th August 1872, but the reports from half the Circles had not been received by that date, and the last did not come to hand until the 3rd December.

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61. The novelty of the system and the complicated transactions which had to be dealt with in the reports caused them not only to be late but to be incomplete, and the following references had to be made before the Board's Report could be prepared :—

Circle.	Date of Reference.	Date of Reply.
Chettipore	29th August 1872...	29th October 1872.
Chicacole		10th September "
Vizagapatam		9th November "
Nilgiri		23rd October " "
All Circles		15th " " "
		Bellary, 30th October 1872.
		Chingleput, 29th "
		Tinnevely, 2nd November "
		Canara, " " "
		Kurnool, 4th " "
		Madura, 11th " "
		North Arcot, 12th " "
		Nellore, 25th " "
		Coimbatore, 16th December "
		Godavery, 8th January 1873.
		Do. 31st " "
		Kistna, 8th " "
		South Arcot, 15th " "
		Vizagapatam, 23rd " "
		Salem, 27th " "
		Cuddapah, 25th March "
District Engineer		
Do. Kistna	January 1873	6th March 1873.
Do. North Arcot	" " "	15th " "
Do. Madura	" " "	17th " "
Do. Chingleput	10th January " "	16th April " "
Do. do.	7th April " "	" " "

62. The time when the information became complete was the worst possible time for completing the Report. As the official year drew to a close, applications for allotments and transfers of funds, all of which demanded immediate attention, became numerous. No less than 135 were received in the last three months of the year. The Board were also engaged in reviewing the budgets of 1873-74, and after the year ended the orders of Government on the new budgets poured in, and the laborious work of printing the budgets, which occupies a great portion of the time of every Clerk in the Local Fund Department, is still in progress.

63. The Board despair of ever being able to submit the General Report at the time it is wanted by Government, and they are inclined to believe that, now the administration is no longer uniform but varies with the character of the several Local Fund Boards, it will be more advantageous to review the reports one by one. This will enable them to notice matters of administration, such as the mode in which the Local Fund Boards transact their business, the management of schools etc., which are of no less importance than the facts of finance, which are all that can be enumerated in a General Report.

(True Extract.)

(Signed) J. GROSE,
Secretary.

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No. 139. ORDER THEREON, 21st August 1873, No. 1183.

In their Proceedings above recorded, the Board of Revenue submit the Annual Report on the operations of the various Local Fund Boards during the year 1871-72. The late date on which it is submitted is explained to be owing to the novelty of the system and the complicated nature of the transactions which necessitated a very large number of references before the final report could be prepared. Though the novelty of the system will wear off, the complicated transactions and the necessity for numerous references will probably still remain, and as the Board believe that the administration is no longer uniform, but varies with the character of the several Local Fund Boards, they consider that it would be more advantageous to review the reports one by one, when they would be able to deal with matters of administration as well as facts of finance.

2. The Government concur with the Board up to a certain point, but there are still many subjects calling for orders of general application which are more likely to be of a satisfactory character when all the varied local circumstances have been contrasted and placed in a concise form before Government in a general review, than when issued on a report from a single circle and circulated as an extract for the information and guidance of the other Local Fund Boards. From the above consideration, as well as on account of the necessity of having a financial report embracing the operations of all the Local Boards of the Presidency, the Government are not willing to allow the annual report to be dispensed with. They consider, however, that it would be well for the Board of Revenue to review each

compared with the estimates :—

RECEIPTS.			EXPENDITURE.		
	Estimate.	Actuals.		Estimate.	Actuals.
	RS.	RS.		RS.	RS.
Balances	12,97,830	12,21,896	Public Works—		
Allotments—			Road Fund	48,11,900	37,97,719
Provincial Funds	9,54,190	9,50,893	Union Fund	13,330	7,240
Special Funds	3,80,870	3,45,536	Endowment Fund	12,520	8,078
Road and Land-cess	31,62,410	28,45,721	General Fund	1,22,190	91,400
Tolls	1,20,570	1,03,804	Education—		
House-tax	82,660	334	Union Fund	85,080	64,128
School fees	7,390	4,636	Endowment Fund	...	141
Endowment	47,060	37,631	General Fund	1,85,790	1,05,783
Miscellaneous	42,920	61,260	Sanitation—		
			Union Fund	10,330	108
			Endowment Fund	82,950	39,703
			General Fund	1,85,360	1,22,436
			General Management—		
			Road Fund	21,440	24,777
			General Fund	2,590	2,781
				55,33,480	42,64,294
			Balances—		
			Road Fund	2,22,240	7,57,194
			Union Fund	29,390	13,255
			Endowment Fund	41,950	31,673
			General Fund	2,68,840	2,059
				60,95,900	50,68,475
			Advances recoverable paid from General Funds	...	3,236
Total	60,95,900	50,71,711	Total	60,95,900	50,71,711

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enhanced local taxation. In making this estimate, the Board have allowed for a sum of ten per cent. on all works executed by the Public Works Department payable for Public Works Supervision under the old system. The expenditure on Imperial roads, however, did not then appear in the Local Fund accounts at all; hence the whole percentage paid on this account from Local Funds may fairly be put down as a saving to Imperial Funds, and the Government would be inclined to estimate the saving to the State under this head as follows:—

Expenditure by Public Works Department	RS.
Deduct expenditure by Public Works Department on Imperial Roads	29,48,110
	11,27,996
Expenditure which would have fallen on Local Fund under old system	18,20,114
Total cost of Public Works Supervision	5,59,083
Deduct ten per cent. on Rupees 18,20,114	1,82,011
	3,77,072

Accepting the Board's other figures as correct, the total saving to Imperial Funds would then be Rupees 7,85,956. It must be remarked, however, that this sum includes some items of expenditure which probably never would have been incurred if there had been no special local taxation.

5. The following table is a short statement of the results of the year's operations as it comes in, and pass such remarks as may be necessary, leaving financial facts and other than mere local administrative questions to be dealt with in the general review. A copy of the order on each report should be forwarded for the information of Government.

3. The Government proceed to consider the report itself; but, as fifteen months have elapsed since the close of the period to which it relates, it does not seem necessary to do more than notice, very briefly, the main results of the year's operations. The administrative results appear to be—

- The Presidency was divided into thirty-six Circles with Local Boards, and land-cess fixed at the rate of 1 Anna per Rupee of land revenue in twenty-one of these, and at 9 Pies per Rupee in the others.
- Two hundred and seventy-one Unions or areas subject to House-tax for the support of a Local Fund School were delimited, and existing schools continued, or new schools established.
- Nine new toll-gates were established.
- The work carried out under the administration of the Local Boards was enormously in excess of that executed from Local Funds under the old system.
- All dispensaries not situated in Municipalities and many chuttrams were transferred to the Local Fund Boards, and all local measures in connexion with sanitation, vaccination, and elementary education were carried out under their supervision.

4. The financial result as estimated by the Board of Revenue was that charges to the amount of Rupees 6,93,194 were saved to Imperial Funds and met from the

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6. The great difference between the estimated and actual receipts occurs chiefly in the Land-cess and House-tax, and is attributable to the fact that the Act came into force too late to permit of all necessary arrangements being made for the settlement and realization of the demand within the year. The short expenditure is partly accounted for by the same considerations.

7. The following facts can be gathered from Statement No. IV.:—

	RS.	RS.
The gross amount of the estimates for Local Fund		
Road works in progress in the year 1871-72 was	...	96,41,056
The amount worked out in 1871-72	...	13,39,606
The amount worked out in previous years	...	36,71,449
		50,11,055
		46,30,001

8. The allotment for new road works in the Budget for 1872-73 was Rupees 14,02,410, that for 1873-74 Rupees 13,39,800. Leaving thus out of consideration all new works sanctioned but not commenced in 1871-72, all new works commenced but temporarily held in abeyance, and all revisions and concomitant enhancement of estimates, it appears that the completion of the new works actually in hand, in 1871-72, will require more than three times the amount annually available.

9. The novelty of the system and the late date of its introduction appear to have been the cause of many sanitary measures, and the facts reported under these heads call for no special remark.

(True Extract.)

J. Sturrock
By Under-Secretary
for Chief Secretary.

To the Board of Revenue.

- " Revenue Department.
- " Public Works Department.
- " Surgeon-General, Indian Medical Department.
- " Director of Public Instruction.
- " Sanitary Commissioner for Madras.
- " Accountant-General.

Exd. J. Wright.

W. H. P. S.
Sent to the Board of Revenue

Recd 1873 Sept.
Obt. of 118731 MHD135.

FINANCIAL.
J. 2658

THE BOARD OF REVENUE.
do do do

Dated August 21st
Recd Sept 14 1873

G.O., 21st August 1873, No. 1183

ARREST.
Nos. 138-139.

Local Board—The receipt on the receipt of
the Local Board Act during the year 1871-72
referred.

With Over

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