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MADRAS RECORD OFFICE

GOVERNMENT OF MADRAS

Revenue DEPARTMENT

G.O. No.	95	Press
B.P. No.		Mis.
Dated	23.9.1972	196

Not to be folded or roughly handled

10th September 1872.

No. 59. Read the following letter from the President of the Municipal Commission, Mangalore, to the Chief Secretary to Government, Fort St. George, dated Mangalore, 21st August 1872, No. 57:—

I have the honour to submit the annual report on the working of the Municipality of the Town of Mangalore for the past official year, consisting of eleven months, or from 1st May 1871 to 31st March 1872. The several statements of receipts and expenditure in the forms prescribed by G. O., No. 1645, dated 28th October 1871, are herewith forwarded, accompanied by the report* and certificate† of Mr. S. Ball, the Head English Accountant of the Collector's Office, to whom the audit of accounts was entrusted this year. The result of the audit has been, it will be observed, satisfactory.

2. BALANCE.—The year commenced with an opening balance of Rupees 5,485, to which has been added the funded capital‡ of the Civil Dispensary at Mangalore, which was transferred to the Municipality with that institution under G. O., No. 719, dated 29th November 1871, and which has brought the balance up to Rupees 6,485. The collections of the year under all sources amounted to Rupees 23,045, the gross assets of the year thus amounting to Rupees 29,530, while the expenditure was Rupees 14,720, leaving a balance of Rupees 14,810 to the credit of the Municipality at the end of the year.

Municipal Fund	Rs. 13,810
Endowment „	1,000
Total	14,810

3. RECEIPTS. 3. Rates and Taxes, &c., current.—There was some backwardness in the issue of bills during the year under report, which could only be done after the receipt of G. O., No. 918, dated 26th June 1871, in which the estimates and other propositions of the year made for the first time, in conformity with the Towns' Improvement Act III. of 1871, received the assent of Government. It is satisfactory, however, to state that, out of the demand of the ordinary taxes of the

current year, Rupees 13,019 were collected within the year, leaving a balance of Rupees 2,269, after remissions, &c., outstanding at its close, which has been further reduced by Rupees 1,507 since collected to the end of July.

Remitted	Rs. 116
Written off	467
Total	581

4. ARREARS.—The arrears of taxes due at the beginning of the year amounted to Rupees 4,195. Of this sum, Rupees 2,073 were collected within the year; Rupees 58 remitted, and Rupees 1,089 written off as irrecoverable, leaving a balance of Rupees 975 at the end of the year, which has been further reduced to Rupees 818 by subsequent collections to the end of July last. A large portion of this residue is apprehended to be irrecoverable by the death, poverty, and absence of the tax-payers. The cases are under inquiry, and will be disposed of within the present year.

5. The coercive measures adopted during the year have been as shown below:—

Notices of Demand issued	937
Warrants	524
Prosecutions under Section 62	328

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In almost all the above cases the taxes were paid on the service of the notices of demands or warrants without the necessity of distraining property, and in regard to the defaulters under Section 62, the money came in on the issue of summonses by the Magistracy, and in such cases the prosecutions were withdrawn; only three persons were formally tried and punished according to law.

6. **ENDOWMENT AND SUNDRY CONTRIBUTIONS. CONTRIBUTION FROM LOCAL FUNDS.**

Hospitals.—The Civil Dispensary at this station came formally under the management of the Municipality under G. O., dated 29th November 1871, No. 719, quoted above. The Municipality received two 4 per cent. Government Securities for the aggregate sum of Rupees 1,000, which has been added, as above stated, to the opening balance, as well as the sum of Rupees 603, accumulated in the Collector's hands from private contributions and donations, to which latter amount is to be added the sum of Rupees 246, since realized between December 1871 and March 1872, which gives a total of ready-money collections of Rupees 849. In addition to this the Local Fund Board were good enough to contribute Rupees 1,200 in aid of the dispensary. The transactions of this institution for the year under report are shown in Statement I-A. The private contributions have fallen off since the dispensary came under the management of the Municipality on the ground that it should be supported by it out of municipal taxes. It is the European community who continue mostly their aid as before. With the amount of their contribution, which may be estimated at Rupees 500 a year, and the aid of the Local Fund Board, which has been reduced to Rupees 800, it cannot be expected that this charitable institution can be self-supporting without some contribution to the general Municipal Fund, especially when unusual works of improvements in the hospitals are to be carried out.

7. *Miscellaneous.*—The receipts under this head have been swelled by an unusual item of Rupees 2,127 reimbursed by Government on account of the Police Station-house when it was taken charge of by them from the Municipality.

8. *CHAPERS. Grant I, Public Works. 1. New Works.*—An allotment of Rupees 9,950 was passed in the sanctioned budget of the year under report, Rupees 2,950 being intended for the construction of nine public latrines, and Rupees 5,000 for the building of a market-house. The agency in the Municipality being quite inadequate to undertake such works, all possible endeavours were made to procure contracts for the execution of the required work, chiefly of that of the market, but without effect. The Commissioners had then to ask the Assistant Engineer of the Range to be so good as to undertake the construction of the market-house, and in the interim of arrangements being finally made with that officer, the year lapsed without doing anything more than levelling the ground. The Assistant Engineer has now commenced gathering materials, and will be able, it is hoped, to carry on the work with promptitude on the opening of the next fair season.

9. Three latrines, two for males and one for females, are nearly completed under an estimate and plan procured from the Assistant Engineer, Department Public Works. The cost of the latrines for males was estimated at 1,000 Rupees, and that for females at 600 Rupees, while the sum of Rupees 4,950 sanctioned by

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Government gave no more than Rupees 601 each. On the actual preparation of a plan the Commissioners found that a latrine built in the centre of a town should be both decent and of a lasting character, and that such a one, considering the high prevailing prices of materials and workmanship, could not be built at a smaller sum than Rupees 1,000. The Commissioners have for the present decided on the construction of five, which they think will be sufficient until experience is gained as to how far people will, with caste and other prejudices, take advantage of such public latrines. The account of expenditure does not represent the full cost of the three structures already raised, as the full cost was not disbursed within the year. The unexpended portion upon them, as well as the residue of the grant, will have to appear in the accounts of the current year.

10. 2. *Repairs.*—The cost of repairing roads, drains, and buildings amounts to Rupees 3,264, being Rupees 964 above the budget allotment. Looking at the large savings generally, liberal repairs were made to public roads, which have been properly barrelled, and they are generally in good order. The excess over the budget provision may be considered to have been thus used for the comfort of the public at large.

11. *Grant II, Education.*—The expenditure under this head is within the budget provision, and is confined to payments of a proportion to the Normal School maintained at Mangalore and of result grants to the several private schools kept up within the Municipality. There are fourteen of these institutions. The Commissioners have not yet considered it necessary to open any more within the municipal limits.

12. *Grant III, Sanitary and Medical Services. 1. Hospitals and Dispensaries.*—The disbursements under this head amount to Rupees 869 against a provision of Rupees 1,200. I have already commented upon this branch under "Receipts." No further notice appears to be necessary here.

13. 2. *Vaccination.*—Two vaccinators continued to be employed within the municipal limits under the immediate supervision of the Zillah Surgeon, who is one of the Commissioners, and under the general control of the Commissioners themselves. They expected to be able to dispense with the services of a second man within the year but upon subsequent deliberation, concurring with the opinion of the Zillah Surgeon, they continue to maintain him with satisfactory results. The operations of these two servants are exhibited in the accompanying abstract summarized as per margin. It is satisfactory to notice here that the municipal town was free from the destructive disease of small-pox in the year under report.

Total vaccinated	1,011
Successful	1,048
Unsuccessful	59
Unknown	178
	1,011

14. 3. *Registration of Births and Deaths.*—The outturn of the year is given in the accompanying summary.* The returns furnished by the Registrars cannot be held to be fully trustworthy.

* Enclosure B.

15. 4, *Conservancy*.—The full allotment under this head has been utilized with a small saving. The twenty toties maintained permanently throughout the year are employed in removing night-soil from all private compounds, and twenty hired workmen sweep the roads and streets within the Municipality. Thus cleanliness is maintained in the town, and this, it is conceived, has conduced to keep off epidemic diseases. Cholera, for instance, was not heard of in the town during the year under report.

16. *Grant IV., Miscellaneous Municipal purposes*.—Lighting and watering the streets are the great desiderata of the townspeople. The second was partially commenced during the year under report with local-made carts; and with the view of extending it further an iron cart has been purchased at Bombay of the pattern there used, as an experimental measure, and this is expected to reach this place on the opening of the next fair season. This, together with the local-made vehicles, will be utilized in the next dry season, and the Commissioners trust they will be greatly appreciated by the people, as well as the lighting of the town in selected localities, for which purpose the required lamps, &c., are in course of preparation.

17. *Grant V., Supervision and Management*.—The budget provision under these heads was Rupees 2,683, while the actual expenditure is Rupees 2,574, showing a saving of Rupees 109. The only item requiring notice here is the cost of taking the census of Municipality, which amounted to Rupees 364 within the year, and a small sum of Rupees 13 was disbursed in the succeeding year; total Rupees 377, exceeding the budget provision by the small sum of Rupees 21. A moiety of this expenditure was repaid by Government under the order here quoted, but this recovery will find place in the accounts of the current year.

18. I beg to observe that the cash balance at the close of the year has been unexpectedly large, both from a small increase in the receipts above the budget provision, and more especially from the difficulty experienced in carrying out the allotments of expenditure, particularly of the market-house, which has been ultimately handed over to the Public Works Department, as above stated.

Increased collection above budget provision	Rs. 2,989
Contribution from Local Fund not provided for by budget provision	1,309
Excess in the allotment for expenditure	9,580
Available balance under budget provision	1,370
Total available balance	12,910

Signature of Commissioners
Colonel M. T. French, marked C
Mr. E. H. Pringle, marked D
Mr. F. Fernandez, marked E
N. K. Roy, marked F
Secretary of the Municipal Town, marked G

20. The Municipal Commissioners here are a most amiable set, and business is disposed of as smoothly, I suppose, as anywhere. Still it is not to be concealed that narrow views are taken in accordance with caste prejudices, and considerable tact is sometimes called for in the President in the management of debates.

19. In obedience to the Government Order, dated 4th May 1872, No. 627, I have the honour to forward the marginally-noted enclosures, and to add the following remarks.

21. These debates are a terrible tax on the valuable time of the Collector, who cannot help feeling the while that he could do all that is necessary in a twentieth of the time thus wasted.

22. Among the Native Commissioners there is much apathy, though no opportunity is lost of letting them see that I wish them to consider the town as their own, and the object of their care rather than mine, my intervention being at their command as a matter of aid when called for, rather than in any spirit of interference. In short, I have done all I can to encourage them to self-government, but they are not capable of it.

23. What little life and energy there is in the Commission resides in the European portion of it; and they are a changing non-resident element, and their energies not unfrequently require tampering to harmonize in the Native ideas.

24. For the business of the office the Commission is entirely indebted to the Honorary Vice-President Mr. J. F. Fernandez, a Pensioned Deputy Collector, who learnt business habits in a long Government service, and who is the mainstay of the Commission.

25. Municipal taxation is not more popular, or more unpopular, than other taxation, and what has to be collected is gathered, I think, with a fair minimum of

26. If the Government will allow me to say so, I think that there is too great a tendency to cast on Municipalities expenditure in different directions, which the Government did not itself undertake when it had the management of the towns, and which the people do not desire or appreciate, and which consequently leads to a lack of funds for purposes such as they would appreciate, and as would tend to make the municipal taxes more popular. This is much felt by the people.

27. As Government call for individual opinions, I make bold to say that in mine representative self-government is a mistake in India. It is an European exotic that will not flourish and bear fruit in this climate. Not only are the people very unripe for it in the way of education, that is a small matter which time might mend, though untimely introduction of a system for which they were not ready would remain equally unwise, but their caste separativeness that pervades their lives makes them so markedly disconnected that they are unable to arrive at sufficient fusion for the purposes of mutual self-government. Their character, also, as a rule, is very wanting in the decision, courage, and tenacity of purpose necessary to governing their fellows. They are prone to yield to every outside pressure. This is frequently apparent even in such a small empire as a Municipality.

28. Though a Collector can generally contrive to gain every point of importance both in the Municipal Commission and the Local Fund Board, still I think it is injudicious to cast upon him the clog of patient toleration and tuition of much ignorance during the lamented waste of much valuable time, together with some grittiness in the process, and an unfair position, too, in relation to some of the members who are at other times his subordinates.

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No. 60. ORDER THEREON, 10th September 1872, No. 1198.

The receipts of the Mangalore Municipality, including the opening balance, amounted to Rupees 29,530-14-3, and the expenditure to Rupees 14,720-1-6, leaving a balance of Rupees 14,810-12-9, of which Rupees 2,053 belong to the Endowment Fund of the Mangalore Civil Dispensary. The very large balance of Rupees 12,757 from Municipal Funds is attributable to the revenue exceeding the estimate by Rupees 3,880; to the Commissioners being unable to procure a contract for the erection of the new market, for which Rupees 5,000 had been provided in the budget; and to a considerable portion of the cost of new latrines having been disbursed after the close of the year.

2. The issue of bills having been delayed till after the receipt of G. O. No. 618, dated 26th June 1871, there was an outstanding balance of the current demand amounting to Rupees 2,269, at the end of the year, but this amount was reduced to Rupees 762 by the end of July. At the commencement of the year there was an arrear demand of Rupees 4,195. Of this, Rupees 2,073 were collected, Rupees 58 remitted, and Rupees 1,089 written off, leaving a balance of Rupees 975 reduced by the end of July to Rupees 818, of which it is feared only a small portion is recoverable. The Auditor's report shows that the accounts are correctly kept, but explanation should have been given of the discrepancies between the collections as shown in Statement I. and Statement IV.

3. The Government are glad to observe that the coercive processes have fallen from 3,871 last year to 1,461* this year, and hope to find a still further diminution next year. There were 328 prosecutions instituted under Section 62 of the Act, but, as the majority of the defaulters paid on issue of a summons, only three persons were actually brought to trial. The Government doubt whether the people are not beginning to reckon upon and abuse the well-meant leniency of the Commissioners, and would suggest their ascertaining the effect of prosecuting to the end every case in which a summons is obtained.

4. The Mangalore Civil Dispensary was transferred to the Municipality in accordance with G. O., No. 719, dated 29th November 1871, and with it Government Securities to the amount of Rupees 1,000, which have been erroneously shown in the accounts as part of the opening balance instead of as a receipt. The

Receipts—	RS.	A.	P.	RS.	A.	P.
Current—						
Rents on houses	4,121	1	0			
Do on shops	7,196	12	0			
Tax on vehicles	1,953	14	0			
Registration of carts ..	255	0	0			
Tolls	777	0	0			
Fees	627	8	0			
Fines	300	8	0			
				15,417	11	0
Arrears				2,985	12	0
Dispensary				3,049	3	0
Miscellaneous				3,493	1	4
				24,945	14	4
Balance brought forward—						
Municipal Fund				5,484	15	11
				20,430	14	3
Total ..						
				20,430	14	3
Expenditure—						
Public Works				5,431	1	10
Education				85	13	4
Sanitation, &c.				5,193	14	11
Miscellaneous				299	7	0
Sanitation, &c.				2,374	11	0
Advances recoverable ..				35	0	0
Refund				87	0	3
				14,720	1	0
Balance—						
Local Fund				12,757	12	9
Endowment				2,053	0	0
				14,810	12	9
Total ..						
				29,530	14	3

* Notion	927
Warrants	524
Total ..	1,461

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receipts of the dispensary for the year amounted to Rupees 2,049* and the expenditure to Rupees 996, leaving a balance of Rupees 1,053, which, together with the funded capital, brings the total endowment balance up to Rupees 2,053. In Statement II. all but the funded capital has been merged in the municipal balance, but the necessary corrections have been made in the marginal abstract annexed to this order. For next year the Local Fund contribution has been reduced to Rupees 800, and it is expected that the private contributions will fall to about Rupees 500, in consequence of which it is believed by the President that the institution will not be self-supporting, especially when unusual works of improvement have to be carried out. Looking, however, to the fact that even the reduced Local Fund contribution is only Rupees 196 short of the expenditure for the year under review, the Government are of opinion that a still further reduction might be made in the ordinary annual contribution from Local Funds, a special grant being made if necessary when unusual improvements are being carried out. The attention of the President of the Local Fund Board is called to this point.

5. The principal new work in the sanctioned budget was the erection of a new market, for which Rupees 5,000 were provided. The Commissioners, however, failed to get a contractor for the work, and a commencement was only made on the Assistant Engineer undertaking to superintend it himself. Only Rupees 200 of the allotment were expended within the year. Three latrines were nearly completed, but the expenditure entered under that head was only Rupees 1,100, owing to disbursements being made after the close of the year.

6. The expenditure under the head of "Education" amounted to Rupees 858-13-4, of which Rupees 533-5-4 formed a contribution to the Normal School, and Rupees 325-8-0 were given as result grants to fourteen private schools.

7. Two vaccinators operated on 1,911 people, and in 1,618 cases it was ascertained that the results were successful. The conservancy of the Municipality was carefully attended to, and the Government are glad to learn that the town was free from small-pox and cholera in the year under review.

8. The information called for in G. O., No. 627, dated 4th May 1872, has been supplied, together with the opinions of the President and four members on the working of the Act. These show that the Act has effected improvement in the town, and that the people evince no hostility to it, though it is doubtful whether they yet thoroughly appreciate the benefits when they have to pay for them in the shape of additional taxation.

(True Extract.)


Acting Under Secy. to Govt.

To the President of the Municipal Commission, Mangalore.
Board of Revenue.
Revenue Department.
Public Works Department.
Inspector-General of Police.
Inspector-General, Indian Medical Department.
Sanitary Commissioner.
Director of Public Instruction.
Accountant-General.
President of the Local Fund Boards, South Canara.

Edw. J. Wright,

Received 1872 Sept 11
No 3587

Count of 1872 300000

FINANCIAL.

THE PRESIDENT OF THE
NATIONAL COMMISSION.

Washington



Printed September 1872

23rd

C. O. 1872 September 1872 No 1156

SEPTEMBER
Nos. 35-50.

Reserving the right of the printing of the
signature Washington for the year 1871-72.



11203
23rd

Miscellaneous No 1117 Revenue Depart

Proceedings of the Board of Works
dated 7 September 1872

Read the following
No 221.

From
The Collector of Salem
To
The Secretary to the
Board of Revenue

Sir,
With reference to your letter
of the 27th inst. I beg to have
honour to request that the grant
Government may be obtained for
an unencumbered establishment with
I have entertained for Mr. Day
&c. Mr. P. Sahayal think the
the work will keep him for a
month.

Respectfully

1 Salutation	35
2 Amount of Rent	40

Collector of Salem
31 August 1872

Secretary to the Board
of Revenue

Submitted for the President
Government

(John Jay Adams)

A. S. Adams

By Land Secretary

to the Secretary to Government

Adams Department

