Proceedings of the Madras Government, Revenue Department, 29th August 1872.

No. 233. Read the following Proceedings of the Board of Revenue, dated 29th July 1872, No. 1,435 :—

Read Government Order, dated 14th May 1872, No. 776, R. D.

ABSTRACT.—*Census Form No IV.*—Proceedings of the Government of India in connection with it, communicated to the Board of Revenue for information and guidance.

Read the following letters :—

Reporting how far the information required by revised Census Form No. IV. can be furnished.

From the Collector of South Canara,			dated	12th	March	1872, No. 314.
,,	,,	of do.	,,	27th June	,,	,, 786.
,,	,,	of Cuddapah,	,,	21st June	,,	,, 91.
,,	,,	of Madura,	,,	31st May	,,	,, 158.
,,	,,	of Coimbatore,	,,	3rd May	,,	,, 66.
,,	,,	of Salem,	,,	15th April	,,	,, 90.
,,	,,	of Kistna District,	,,	5th April	,,	,, 1,100.
,,	,,	of Trichinopoly,	,,	5th April	,,	,, 84.
,,	,,	of Ganjam,	,,	3rd April	,,	,, 437.
,,	,,	of Tinnevelly,	,,	27th March	,,	,, 105.
,,	,,	of Malabar,	,,	23rd	,,	,, 80.
,,	,,	of Vizagapatam,	,,	19th	,,	,, 188.
,,	,,	of Nellore,	,,	18th	,,	,, 553.
,,	,,	of Chingleput,	,,	18th	,,	,, 113.
,,	,,	of do.	,,	10th July	,,	,, 285.
,,	,,	of Kurnool,	,,	18th March	,,	,, 76.
,,	,,	of Godavery District,	dated	13th March	1872,	No. 55.
,,	,,	of North Arcot,	dated	13th March	1872,	No. 108.
,,	,,	of Bellary,	,,	8th	,,	,, 58.
,,	the Commissioner of the Nilgiris,		dated	8th	,,	,, 29.
,,	the Collector of South Arcot,		dated	7th	,,	,, 69.
,,	,,	of Tanjore,	,,	7th	,,	,, 98.
,,	,,	of do.	,,	6th	,,	,, 94.

BEFORE issuing further orders with regard to Census Form IV., the Statement in which the population is to be compared with land and land revenue, the Board resolve to submit the following observations for the orders of Government.

2. In February 1872, Government when reviewing the form proposed by the Government of India, drew up another form which was better suited to the circumstances of this Presidency, and submitted it to the Government of India. At the same time they directed that their form should be circulated to all Collectors, and desired them to report how far the required information could be supplied.

G. O., 9th February 1872, No. 263.

3. The replies have now been received and they show that the meaning of the form can be misunderstood in almost every column, and that it needs some revision. For instance, in column 2 it is the number of *male* agriculturists which is wanted. There is no place for ryotwari land cultivated but unassessed such as is frequently to be met with in Malabar. The utmost confusion prevails as to the particulars which are to be shown in column 15. Some think it is for Land Cess and Village Service Cess, which are not expressly excluded as in the Zemindari columns, others that it is for water-rate, tervahjasti and fassaljasti, which the Government of India agree with Board of Revenue in thinking payments for water advantage and therefore part of the land revenue of column

14, others that it is to contain *all* the miscellaneous items shown in Jummahbundy Statement V., others that it is to contain some of those items only. Misunderstanding has been caused by the use of the word *paid* in some columns and *payable* in others. No Collector can understand what is meant by *unoccupied* Inam land. The same doubts are felt about column 24 as about column 15. In many cases the Zemindar's tenants pay water-rate direct to Government, but column 31 assumes that it is always paid to the Zemindar. Above all, the form doubles the difficulty where it is greatest, viz., in the classification of Inam and Zemindari lands by dividing the cultivation and the rent into *wet* and *dry*. All Collectors agree that the figures for Zemindaries and Inams must be based entirely on answers from proprietors which will sometimes be intentionally untrue.

4. Since these replies were called for the decision of the Government of India has been received. They adhere to their own Form IV. with slight modifications, but they permit separate forms to be submitted for Ryotwari, Inam, and Zemindari lands, and they do not object to the Madras Government adopting their form *as an additional one* for their own purposes.

G. O., 14th May 1872, No. 776.

5. It has now to be determined therefore whether the form to which the Collectors' replies, just adverted to, relate, shall be filled up at the same time as the Government of India form or not.

6. The Madras form is based on *holdings* and the Governor-General's form on actual cultivation, excluding land whether in holdings or not which has lain waste for twelve months. There are many other important differences between the two forms, and the Board find it impossible to reconcile them, so that the figures of one may be obtained from the other. If both are to be filled up both must be sent to Collectors with separate sets of instructions.

7. There is no choice about the form prescribed by the Government of India. The orders requiring it are positive, and it is part of a statistical scheme which comprehends all parts of the Empire.

8. On the other hand the Madras Government have the power to dispense with their form if they choose to do so. The Board have written enough to show that it needs revision, and that even when this is done, it will elicit information so inaccurate that it will only deceive inquirers in Madras, whilst it will not be looked at in any other Presidency. The preparation of it simultaneously with the preparation of the statistics required by the Government of India will confuse the search for those statistics and make them less reliable than they will be if Collectors devote undivided attention to them. The Board are strongly of opinion that the Madras form should be laid aside for the present.

9. If Government consent to this the Board will take advantage of the Indian Government's concession that information may be given separately for Ryotwari, Inam, and Zemindari land and will issue the following instructions:—

10. In lieu of the form circulated with Board's Proceedings, 23rd February 1872, Miscellaneous No. 1,421, the enclosed forms will be filled up—

(1.) Form IV.-A.—Statistics of Ryotwari land and land revenue.
(2.) Form IV.-B.—Statistics of Inam land and land revenue.
(3.) Form IV.-C.—Statistics of Zemindari land and land revenue.

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29th August 1872.

The columns in these three Forms are the same.

In all of them columns 2, 3, 4, 21, 22, 23 will be left blank to be filled up in the Board's Office.

The figures must be the figures of Fasli 1281.

IV.-A.—Government Land.

11. *Area paying revenue.*—In these four columns must be entered the ryots' holdings in ryotwari and Amany villages, and the total area in rented villages, as well as clearings on the hill sides, etc., for which land tax is paid.

12. *Column* 5.—The only part of this revenue paying area which is uncultivable will be found in rented villages. As a rule the whole of every ryot's holding is cultivable.

13. *Column* 6.—In this column must be entered the portion of the holdings in ryotwari villages which have lain fallow during Fasli 1281, and the cultivable area of rented villages which has not been held by ryots or cultivated.

14. *Column* 7.—This must record the extent actually cultivated during the Fasli.

15. *Area not paying revenue.*—This will include hills and forests, uncultivated peramboke, sites of villages, roads, river and tank beds, and all the assessed waste which has not yet been taken up by ryots, *except* in rented villages where the whole area pays revenue.

16. *Column* 10.—This will include the assessed waste and perhaps a small portion of the peramboke.

17. *Column* 11.—So far as the Board are aware Malabar is the only district in which there is cultivated ryotwari land not paying revenue.

18 *Columns* 8 *and* 12.—The sum of the figures in these columns for Government, Inam and Zemindari lands, *i. e.*, the sum of the figures given in IV.-A, IV.-B, and IV.-C, must be the known area of the district, and here it must be observed once for all that whilst a fair approximation is all that can be expected in the details, absolute accuracy is essential in totals, such as that now under consideration, which can be checked by existing accounts.

19. *Column* 17.—The phrase "water advantage" includes all charges for water made in this Presidency, whether as water-rate, tervahjasti or fassaljasti. They must be added to the land revenue proper and entered in this column. Most of the items of Miscellaneous land revenue such as tree-tax, grass rent, honey rent, etc., find no place in this statement because they are not items of revenue leviable on land, but some of them are so and must appear in this column—for instance revenue from rented and Amany villages, concealed cultivation, poramboke cultivation, rent of gardens and topes, reverted Inams, hill villages, etc. Care must be taken, however, that for each item entered here a corresponding amount of land finds its proper place in columns 5—8.

20. *Column* 18.—This will show the amount of land cess and village service cess and in some districts the irrigation cess payable by ryots, as well as (so far as can be ascertained) the merahs payable by them to such village servants as are Government officials and not artizans.

21. *Column* 20.—In rented villages the cultivators pay rent and there are cases in which large puttadars let out land to tenants, but it will be impossible to

ascertain what the rent is in these cases, and the column may repeat the figures of column 19.

IV.-B.—INAM.

22. *Area paying revenue.*—This will include the area of all Inams on which any quit-rent or water-rate is charged.

23. *Column* 5.—In minor Inams there will be no uncultivable area. In large Inams, Shrotriem villages and the like the proprietors should be persuaded to give this and the other details which are required.

24. *Column* 6.—In this column must be entered the total extent of revenue-paying Inams *minus* the uncultivable area shown in column 5 and the area actually cultivated in Fasli 1281, which is shown in column 7.

25. *Area not paying revenue.*—This will include all Inams on which no revenue is collected, such as Inams assigned in lieu of money endowments to pagodas and Village Service Inams (not paying water-rate), but as the holders of the latter render services to Government, which cannot be represented by money, they must be entered separately from the rest.

26. Nothing more than has been said already need be said about columns 9—11. The details must be gathered as accurately as possible from the Inamdars.

27. *Column* 17.—All charges for water, Inam taffrick, tank merah, etc., must be added to the quit-rent and entered here.

28. *Column* 20.—In the case of large Inams Shrotriem villages and the like the amount of rent paid to the Inamdar must be ascertained by inquiry. In the case of minor Inams it may be assumed that most are rented out for a rent equal to the assessment which the land would bear if it were not Inam. On the other hand it may be assumed that Village Service Inams (except in Cuddapah and Bellary and the Northern Circars) are for the most part cultivated by the Inamdars and no rent paid. When it is ascertained that the Inamdars cultivate their Inam land themselves, the quit-rent (not the full assessment) must be entered in this column.

IV.-C.—ZEMINDARI LAND.

29. *Area paying peshcush.*—The total area of the estates (with the exception of Government Inams held free of quit-rent and not paying water-rate) including "subsequent" Inams, *i. e.*, Inams, the full assessment on which was taken into account at the Permanent Settlement in calculating peshcush and Government Inams which pay water-rate.

30. *Column* 5.—In this column must appear the area described in paragraph 15 (except such part of it as appertains to Government Inams which pay no quit-rent or water-rate).

31. *Column* 7.—The extent of actual cultivation can be easily ascertained with approximate correctness. The Collectors must divide the remaining area of the estates between columns 5 and 6 on the best information they can get.

32. *Columns* 9—12 will contain only the area of Government Inams in Zemindaries on which no quit-rent or water-rate is charged.

33. *Column* 17.—To the peshcush must be added all charges for water.

34. *Column* 18.—This will include the land cess only.

35. *Column* 20.—The rent paid by the Zemindar's cultivators can be ascertained approximately from the Land Cess Returns. Where the sharing system is

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vogue the value of the Zemindar's share must be calculated at the market rate, t as is done when making assessments under Act IV. of 1871. To this must be ded water-rates and nuzzers or any impost of that kind which is levied *on land* the Zemindar or Government, and the rent paid to the Inamdars by the culti- tors of Inams, which must be determined with reference to the instructions given ove for Form IV.-B.

No. 234. ORDER THEREON, 29th August 1872, No. 1,262.

Miscellaneous.

THE Board's proposals are approved and sanctioned. Except that with reference to paragraph 20, the inclusion in column 18, among local rates and cesses, of the "Irrigation Cess," being, it is presumed, the very partial voluntary payment made in some cases in lieu of customary labour, does not commend itself to Government.

(True Extract.)

(Signed) W. HUDLESTON,
Secretary to Government.

To the Board of Revenue.

I. F. R. Bantleman.

Sent on the 7 Sept/72.

MEMORANDUM.

Requested for reference the undermentioned paper on the subject of Census

7

3. Statements Submitted & forwd with Bds Proc.ˢ 29 July '72 No 1435.— Will be returned when no longer required.—

REVENUE BOARD OFFICE,
7 Sept. 1872.

To
The Inc.ᵈ Capt
Rev.ᵉ Castle
Fort Office

H H Bard
For Registrar.

Calcutt. Aug.ˢᵗ 8

My dear Anderson

I have not seen Board's Proc. of the 29th July referred to in your note of the 6th. When land has not been regularly settled as rice land no [illegible] is charged except in certain regular staple products which are

known to the undoubted
remuneration such as
Oil seed. rice. jack,
Areca, Cocoa nut. coffee
& in Palghaut various
dry grains which cannot
be grown within the
mountain. such as grain
Cholam &c. Everything
else is free. including
among the chief items
Ginger. Pepper. Plantains

11

&c. I do hope that there is
no intention of opening
out the vexed question
of land assessment in
Malabar. that with
taking over all above
the Roads. Schools. Hos-
pitals & Forests I am nearly
driven wild. let any
question the opening up
of the land question &
bring everything to a
dead lock.

Believe me
Yours sincerely
A Mackintosh

No. 2591
Rev. 1872. West.

Board of Revenue,

MADRAS.

PROCEEDINGS, 29TH JULY 1872, No. 1,435.

Desp. 3 August 72

Encl. 3

Received 6th Augt

JULY.

No. 1,435.

Census Form IV.,— exhibiting population with reference to land and land revenue.—Instructions requested from Government on certain points connected with preparation of —

W. Otto Order
No 1262 - 29 August 72