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MADRAS RECORD OFFICE

Government of Madras

Revenue DEPARTMENT

G.O. No.	4	Press
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Dated	1.2.1872	195

Not to be folded or roughly handled

No. 99.

FROM

THE HON. R. S. ELLIS, C.B.,
Chief Secretary to the Government of Fort St. George,

To

THE SECRETARY TO THE GOVERNMENT OF INDIA,
 FINANCIAL DEPARTMENT.

SIR,

I am directed to submit, for the sanction of the Governor-General in Council, the Civil Budget of this Presidency for the year 1872-73.

	RS.	2. The "Revenues and Receipts"
Actuals for 1870-71	788,78,106	for the year are estimated at Rupees
Estimate for 1871-72	780,12,000	785,60,010. They exceed the estimate
Do. for 1872-73	785,60,010	for 1871-72 by Rupees 5,48,010, but
		fall short of the "Regular Estimate"*
	* Rupees 787,31,040	prepared by the Accountant-General by Rupees 1,71,030.

	RS.	3. The expenditure is estimated
Actuals for 1870-71	249,08,656	at Rupees 275,41,740. The grant for
Grant for 1871-72	278,06,000	the current year is Rupees 278,06,000,
Estimate for 1872-73	275,41,740	and the regular estimate amounts to
		Rupees 266,05,860. The charge for 1872-73 is, it will be seen, less than the
		grant for 1871-72 by Rupees 2,64,260.

RECEIPTS.

	RS.	4. I. Land Revenue, Rupees
Actuals for 1870-71	439,78,027	445,50,000.—The Government have
Estimate for 1871-72	438,00,000	added six lakhs of Rupees to the esti-
Do. for 1872-73	445,50,000	mate† submitted by the Board of Reve-
	† 439 lakhs	nue. This addition may, at first sight,

appear to be over sanguine; but the Government find that, notwithstanding the addition of five lakhs to the Board's Estimate for 1870-71, that estimate fell short of the actuals by upwards of $15\frac{1}{4}$ lakhs, and there is every probability of the estimate for the current year being exceeded by upwards of eleven lakhs. The figures given in the margin show that in five years out of eight the Budget Estimates have been exceeded by the actuals, and the Government have every reason to believe that the estimate for the next year will prove a fairly approximate one.

Excess of actual receipts over Budget Estimates.	
	RS.
1863-64	25,85,552
1865-66	8,16,946
1866-67	1,92,198 (11 months and bad year).
1869-70	18,34,864
1870-71	15,33,269

	RS.	5. II. Tributes and Contributions
Actuals for 1870-71	34,46,431	from Native States, Rupees 34,46,000.—
Estimate for 1871-72	34,46,000	There is no change in this estimate, it
Do. for 1872-73	34,46,000	is the same as the estimate and regular
		estimate for 1871-72.

	RS.	6. III. Forest, Rupees 4,50,000.—
Actuals for 1870-71	3,39,792	The estimate for 1871-72 amounts to
Estimate for 1871-72	4,95,000	Rupees 4,95,000, but the regular esti-
Do. for 1872-73	4,50,000	mate is fixed at Rupees 4,50,000. The

estimate for the ensuing year has been prepared with reference to the actuals of the past few years, and the depressed state of the timber market.

	RS.	
Actuals for 1870-71	58,92,661	
Estimate for 1871-72	58,00,000	
Do. for 1872-73	57,00,000	

7. IV. *Excise on Spirits and Drugs*, Rupees 57,00,000.—This amount is lower than the estimate (Rupees 58,00,000) and regular estimate (Rupees 57,50,000) for 1871-72. The Government adopt the lower figure as several Contractors have, under the expiring triennial lease, failed, and it is not expected that the farms will fetch the same high prices this year as they did in 1869.

	RS.	
Actuals for 1870-71	22,78,352	
Estimate for 1871-72	6,90,000	
Do. for 1872-73	6,90,000	

8. V. *Assessed Taxes*, Rupees 6,90,000.—The Accountant-General shows in his Regular Estimate that the collections in 1871-72 are likely to amount to Rupees 9,50,000; but the Government, in the absence of any definite information in respect of the Income-tax, prefer adhering to the estimate* for the current year.

* Rupees 6,90,000.

	RS.	
Actuals for 1870-71	30,48,972	
Estimate for 1871-72	29,50,000	
Do. for 1872-73	30,30,000	

† Rupees 30,65,000.

9. VI. *Customs*, Rupees 30,30,000.—This estimate exceeds the estimate for 1871-72 by Rupees 80,000, but is less than the regular estimate† by Rupees 35,000, and the actuals for 1870-71 by Rupees 18,972. The returns of the Port of Madras show that the Customs revenue collected in the first five months of the current year amounted to Rupees 6,56,378 against Rupees 7,51,029 in the corresponding period of the previous year. The collections in the entire Presidency during the same periods amounted to Rupees 12,27,222 and Rupees 12,47,795, respectively. This depression is doubtless the effect, to some extent, of the late war in Europe; and, although a reaction may confidently be expected, the actual revenue of 1870-71 is the safest guide to follow, especially as it is the highest amount realized in any previous year. The Government have, under these circumstances, approved the estimate of Rupees 30,30,000.

	RS.	
Actuals for 1870-71	126,42,304	
Estimate for 1871-72	133,00,000	
Do. for 1872-73	130,00,000	

10. VII. *Salt*, Rupees 130,00,000.—The estimate for 1871-72 amounts to Rupees 133,00,000. The regular estimate amounts to Rupees 128,57,000, and the actuals for 1870-71 to Rupees 126,42,304. The revenue from salt is improving, and will further improve if the grant for its manufacture in 1872-73 is on a more liberal scale than that for 1871-72.

	RS.	
Actuals for 1870-71	39,95,801	
Estimate for 1871-72	38,30,000	
Do. for 1872-73	40,00,000	

11. IX. *Stamps*, Rupees 40,00,000.—This amount exceeds the estimate for 1871-72 by Rupees 1,70,000, and is based on the actuals (Rupees 39,95,801) for 1870-71.

	RS.	
Actuals for 1870-71	5,75,389	
Estimate for 1871-72	10,04,000	
Do. for 1872-73	9,54,500	

12. XIII. *"Law and Justice,"* Rupees 9,54,500.—The introduction of stamps for the payment of fees in the High Court has caused a diminution in the amount of the estimate for 1872-73 of Rupees 49,500 as compared with that for 1871-72. There is also a diminution in the receipts for eight months and the regular estimate, owing to the system of paying process servers without the

intervention of the Treasury. This system will be discontinued at the close of the current financial year.

	RS.	
Actuals for 1870-71	1,04,607	
Estimate for 1871-72	25,000	
Do. for 1872-73	62,700	

* Rupees 55,500.

13. XIV. *Marine*, Rupees 62,700.—There is an increase of Rupees 37,700 in the estimate for 1872-73 over the estimate for 1871-72, and of Rupees 7,200 over the regular estimate.* The increase is to be ascribed to the "Pilotage receipts" and "Miscellaneous receipts" having been based on the actual receipts for the first six months of the current year.

	RS.	
Actuals for 1870-71	1,61,346	
Estimate for 1871-72	1,66,000	
Do. for 1872-73	2,36,440	

14. XV. *Interest*, Rupees 2,36,440.—This sum exceeds the estimate for 1871-72 by Rupees 70,440, consequent on a gradual augmentation of the receipts from additional investments, and the addition of interest payable by the Municipalities of Madras and Ootacamund, on the loans granted to them.

	RS.	
Actuals for 1870-71	23,98,707	
Estimate for 1871-72	25,00,000	
Do. for 1872-73	24,40,370	

† Rupees 24,36,740.

15. XVI. *Miscellaneous*, Rupees 24,40,370.—There is a decrease in this estimate of Rupees 59,630 as compared with the estimate for 1871-72, owing to the discontinuance of the adjustments connected with the Military and Medical Funds. But the actuals for 1870-71 and the regular estimate† for 1871-72 are both less than the estimate for 1872-73.

CHARGES.

	RS.	
Actuals for 1870-71	8,86,070	
Grant for 1871-72	8,75,000	
Estimate for 1872-73	7,50,450	

‡ Rupees 7,61,700.

16. *"Interest on Service and other Funds,"* Rupees 7,50,450.—This charge is less than the grant for 1871-72, the regular estimate‡ and the actuals for 1870-71 by Rupees 1,24,550, Rupees 11,250, and Rupees 1,35,620, respectively.

	RS.	
Actuals for 1870-71	2,82,292	
Grant for 1871-72	2,80,000	
Estimate for 1872-73	2,67,420	

§ Rupees 2,81,380.

17. *"Refunds and Drawbacks,"* Rupees 2,67,420.—The refunds are estimated at Rupees 12,580 less than the grant for 1871-72. They are also less than the regular estimate§ and the actuals for 1870-71. The refunds during this latter period as well as in 1869-70 were exceptionally large. The estimate for 1872-73 has, therefore, been prepared on the average of the three years ending 1870-71.

	RS.	
Actuals for 1870-71	42,78,855	
Grant for 1871-72	43,42,000	
Estimate for 1872-73	43,17,200	

18. *"Land Revenue,"* Rupees 43,17,200.—The items which make up this amount are—

	RS.
Collectors, &c., Establishments	33,37,000
Revenue Survey	7,00,000
Land Settlement charges	2,76,000
Inam Commissioner	4,200
Total	43,17,200

There is a decrease in the first item of Rupees 9,000, and in the last item of Rupees 15,800. The aggregate decrease is Rupees 24,800, compared with the grant for the current year. The enclosed copies of the Proceedings* of this Government contain their remarks on the several items included under the

* Revenue.
Dated 29th November 1871, No. 2023.
" 6th December " " 2060.
" 21st " " " 2161.
" 4th January 1872, " " 4.

general heads above described. The estimate for 1872-73 has been prepared with reference to the actuals in previous years, and not as heretofore in accordance with the full sanctioned scale for fixed establishments. This course has been adopted to save the Government of India the necessity of reducing the estimate, and I am now to request their instructions as to whether it may be continued in future, and the Financial Circular, dated 18th September 1863, No. 4551, directing the cost of establishments to be provided for in the Budget according to the sanctioned scale, be held in abeyance.

	RS.	19. "Forest," Rupees 3,81,000.—
Actuals for 1870-71	2,94,820	The charge is less than the anticipated
Grant for 1871-72	3,87,000	revenue in 1872-73 by Rupees 69,000.
Estimate for 1872-73	3,81,000	It is also less than the grant for 1871-72

by Rupees 6,000. The allotments for the several forests have been fixed with much care, and further reduction in the conservancy and working expenses is

† Rupees 3,24,230.

not more than Rupees 56,770, which amount is necessary for the maintenance and extension of the large fuel reserves and plantations commenced in several parts of the Presidency.

	RS.	20. "Excise on Spirits and Drugs,"
Actuals for 1870-71	3,10,273	Rupees 2,81,600.—Exceeds the current
Grant for 1871-72	2,75,000	year's grant by Rupees 6,600 solely by
Estimate for 1872-73	2,81,600	the addition of Rupees 6,500 for the

expenses attending the registration of new leases upon the resale of the farms during this year. The actuals for 1870-71 amount to Rupees 3,10,273. They exceed the grant and regular estimate‡ for 1871-72, owing to certain extraordinary payments having been made in connexion with the preceding year.

‡ Rupees 2,75,000.

	RS.	21. "Assessed Taxes," Rupees
Actuals for 1870-71	31,809	35,000.—The charge is less than the
Grant for 1871-72	45,000	grant for 1871-72 by Rupees 10,000. It
Estimate for 1872-73	35,000	rests with the Government of India to

make such alteration in the charge as they may find necessary with reference to any change which may be contemplated in the tax on incomes.

	RS.	22. "Customs," Rupees 1,69,400.—
Actuals for 1870-71	1,72,892	The actuals for 1870-71 exceed the cur-
Grant for 1871-72	1,68,000	rent year's grant and regular estimate.§
Estimate for 1872-73	1,69,400	No savings can be expected in so small

a Department as "Customs." The Government have provided in 1872-73 the full charge. It exceeds the grant for 1871-72 by Rupees 1,400 only.

§ Rupees 1,50,070.

"Salt," Rupees 17,44,000.—
This amount is distributed under the following general heads, viz.:—

	RS.
Salaries, establishments, and contingencies	4,17,900
Salt purchase and freight	13,26,000
Total	17,44,000

The grant for the current year is Rupees 15,00,000, and the regular estimate amounts to Rupees 14,96,900. Under "Establishment and Contingencies" there is an increase of Rupees 86,700, and under "Salt purchase and freight" an increase of Rupees 1,57,300. The estimate is large compared with the actuals of the previous years and the sanctioned grant for the current year; but it is not susceptible of any material reduction. The increase occurs chiefly in the items noted below:—

	Actuals of 1870-71.	Grant for 1871-72.	Board's Estimate for 1872-73.
	RS.	RS.	RS.
Purchase of salt and manufactures' share	7,99,965	9,83,800	11,00,000
Conveying and storing	76,579	1,00,000	1,27,600
Gathering spontaneous salt	819	4,000	17,900
Contingencies	14,027	12,000	18,000

24. The Board of Revenue point out that the stock of salt in the Chingleput, Kistna, and Tanjore Districts is very low, and that it requires to be replenished. The Government note that in Tinnevely also the supply is insufficient. The deficiency appears to have been caused by the small manufacture in 1870-71, which amounted to only Indian Maunds 54,45,601 against an average of nearly 80 lakhs of maunds in the previous four years, and 82,40,531 maunds in 1869-70. The necessity for prompt action towards securing a larger stock is clear. The reduced grant of Rupees 9,83,800 for the current year will little more than suffice for an outturn corresponding with that of 1869-70. Any reduction in the estimate for 1872-73 will seriously embarrass the Department to the detriment of the revenue which is estimated at 130 lakhs. These remarks are equally applicable to the higher estimate of Rupees 1,27,600 for "Conveying and storing salt," as the cost under this head will increase with reference to the larger quantity proposed to be manufactured.

25. The amount provided under "Salt" for "Petty Construction and Repairs" is Rupees 2,39,000, against an expenditure of Rupees 1,01,237 in 1870-71, and Rupees 1,52,000 the grant for the current year. The necessity for a larger grant under this head has been repeatedly urged on grounds which gain strength with each year in which it is withheld. The actual expenditure affords no sufficient criterion of the amount required, as operations are restricted with reference to the amount of the grant. Expenditure on a liberal scale under this head may justly be regarded as reproductive, for it will assuredly exercise a material influence on the revenue. It is devoted to essential improvements in the manufacturing works, but mainly to facilitating the approach of intending purchasers on a large scale to the depôts. These stations are unavoidably situated in sandy waste tracts and among salt swamps, where wheeled traffic is surrounded with

difficulties, and fodder and water is a great weight or carriage cattle are obtained at extreme cost and trouble. The obstacle to free access exercise a very material effect on the extent of the sales, and the works themselves from the nature of the soil are liable to constant and extreme injury. The Government are satisfied that larger expenditure in this direction will be true economy, and have accepted the Collectors' estimates of their requirements in the belief that the proposed expenditure will prove largely beneficial to the revenue and will obviate the necessity for still heavier expenditure in future years.

Actuals for 1870-71	RS. 2,69,925	26. "Stamps and Stationery,"
Grant for 1871-72	2,75,000	Rupees 2,52,530, viz.,
Estimate for 1872-73	2,52,530	

Stamps	RS. 1,70,000
Stationery	82,530

There is a net decrease in the charges under both heads as compared with the grant for 1871-72 and the actuals for 1870-71 of Rupees 22,470 and Rupees 17,395, respectively. The decrease under stationery purchased in the country of Rupees 25,500 is owing to the demands for the past year having been considerably below the estimate. Deducting the probable receipts from sale of stationery, waste paper, &c., estimated at Rupees 4,500, the net charge will be Rupees 78,030 against Rupees 1,02,571 the actuals for 1870-71.

Actuals for 1870-71	RS. 37,287	27. "Mint," Rupees 67,950.—The
Grant for 1871-72	14,000	charge on account of the Assay Estab-
Estimate for 1872-73	67,950	lishment is Rupees 3,820, and under

* Rupees 4,870.

† Rupees 9,130.

55,000. The Accountant-General has not explained the necessity for this increase in the column of remarks, but it is presumed that the provision has been made to meet the loss caused by the difference between the invoice value† and the price§ realized by the sale of copper straps, of which there is a large quantity in store.

Actuals for 1870-71	RS. 12,79,617	28. "Administration," Rupees
Grant for 1871-72	13,02,000	13,03,880.—This amount exceeds the
Estimate for 1872-73	13,03,880	actuals for 1870-71, and the estimate and

The net increase over the estimate for 1871-72 is not more than Rupees 1,880, which is to be ascribed chiefly to the inclusion in the Civil Estimate, for the first time, of certain charges connected with His Excellency the Governor's Band which were heretofore borne in the Budget of the Military Department. The minor variations are sufficiently explained by the Accountant-General.

Actuals for 1870-71	RS. 1,55,779	29. "Minor Departments," Rupees
Grant for 1871-72	1,54,000	1,62,570.—This charge exceeds the
Estimate for 1872-73	1,62,570	grant for 1871-72 by Rupees 8,570,

Central and other Museums	RS. 1,800
Examinations	300
Chinchona Plantations and Botanic and other gardens	6,470

The first item of increase is due to the "Collection and use of Oriental Manuscripts," the second to an increase in the charge on account of probable savings, and partly to a reduction made by the Government of India of Rupees 5,040 from the Budget Allotment for the current year on account of probable savings, and partly to an increase of Rupees 2,311 in the Quinologist's Budget Estimate for more extended manufacture of quinine and alkaloid. The regular estimate for 1871-72 amounts to Rupees 1,72,690, the charge for 1872-73 is less by Rupees 10,120, and admits of no further reduction.

Actuals for 1870-71	RS. 33,14,225	30. "Law and Justice," Rupees
Grant for 1871-72	37,47,000	37,40,640.—There is a net decrease in
Estimate for 1872-73	37,40,640	the proposed charge, compared with the

* Rupees 33,70,320.

Rupees 4,26,415 and Rupees 3,70,320. The only charge which seems susceptible of reduction is that for "Civil and Session Courts;" but an examination of the details shows that the cause of the falling off in the actuals as well as in the regular estimate is to be ascribed chiefly to the Process Service Establishment which should have been paid from the Government Treasury having hitherto been paid direct from the fees collected. It has been determined to discontinue this arrangement from the commencement of the ensuing year, and it is essential that adequate provision should be made for the charge in the Budget for 1872-73. Some provision is also necessary for the additional charge which will be required in connexion with the revision of the establishments of the Civil and Sessions and Principal Sadr Amin's Courts in the Provinces. But this may be met from savings under other heads. The Government deprecate any reduction being made in the allotment of Rupees 37,40,640.

Actuals for 1870-71	RS. 68,351	31. "Marine," Rupees 74,500.—
Grant for 1871-72	73,000	Exceeds the grant for the current year
Estimate for 1872-73	74,500	by Rupees 1,500. The estimate together

† Dated 24th November 1871, No. 688.

the Government of India in the Military Department.

Actuals for 1870-71	RS. 3,62,862	32. "Ecclesiastical," Rupees
Grant for 1871-72	4,00,000	4,08,160.—The assignment for 1872-73
Estimate for 1872-73	4,08,160	is in excess of the grant for 1871-72 by

1st.—By an increase of Rupees 3,600 in the pay of the Domestic Chaplain, the appointment being held by a Senior Chaplain.

2nd.—By a net increase of Rupees 1,200 in the difference of pay between Chaplains and Assistant Chaplains.

3rd.—By an increase of Rupees 6,360 in the charge for house-rent, which was sanctioned in Financial Resolution, No. 212, dated the 5th May 1871.

Actuals for 1870-71	RS. 3,12,154	33. "Medical," Rupees 3,21,260.—
Grant for 1871-72	3,03,000	The charge for the ensuing year shows
Estimate for 1872-73	3,21,260	a net increase of Rupees 18,260 over the

† Rupees 3,07,400.

grants for 1871-72; over the actuals for 1870-71 of Rupees 9,106; and over the regular estimate† for 1871-72 of

Rupees 13,860. It is, however, for the pay of Surgeons, Assistants and Honorary Assistant Surgeons attached to the Department.

Actuals for 1870-71	76,460
Grant for 1871-72	1,03,000
Estimate for 1872-73	1,03,040

34. "Political Agencies," Rupees 1,03,040.—The grant for 1871-72 was Rupees 1,03,000. The regular estimate for the year is calculated at Rupees

93,080, and the actuals for 1870-71 amount to Rupees 76,460. No fair comparison can be made between the proposed charge and the grant for 1871-72, or between the actuals for 1870-71 and the regular estimate for 1871-72, as the Government of India reduced the allotment for 1871-72 by Rupees 1,013, and, owing to the absence of the Resident in Travancore and Cochin, the charge on his account fell short of what it would otherwise have been. The provision for 1872-73 will not admit of any reduction.

Actuals for 1870-71	27,98,485
Grant for 1871-72	27,98,000
Estimate for 1872-73	27,82,930

35. "Allowances and Assignments under Treaties," Rupees 27,82,930.—The net decrease under this head of Rupees 15,070 arises chiefly from reductions in

the allotments for the following purposes:—

Compensations, and
Charitable allowances.

Actuals for 1870-71	19,62,074
Grant for 1871-72	20,97,000
Estimate for 1872-73	19,63,250

36. "Superannuation and Compensatory Allowances," Rupees 19,63,250.—Is about the same as the actuals for 1870-71, Rupees 19,62,074, but it is

less than the grant for 1871-72 by Rupees 1,33,750. The Accountant-General has explained the cause of variations.

Actuals for 1870-71	10,10,341
Grant for 1871-72	11,45,000
Estimate for 1872-73	8,57,930

37. "Miscellaneous" Rs. 8,57,930.—This provision falls considerably short of the grant (Rupees 11,45,000) for 1871-72 consequent on reductions under—

Charges for remittances of treasure of	31,460
District Post—Establishments of	6,380
Freight on Europe Stores	46,140

Total ... 83,980

and owing to the omission in the Budget for 1872-73 of the items noticed below:—

Rupees 10,000 for "Grant in aid to Bungalow Fund," which has been transferred to Local Funds.

Rupees 1,90,000 for "Conservancy charges and contributions to Municipal Funds," the conservancy charges on account of fairs and festivals being in future debitable to Local Funds, and the contributions to Municipalities having ceased under the operation of the Towns' Improvement Act (Madras) No. III. of 1871.

Rupees 20,500 for "Special Commission of Inquiry" which was abolished on the final settlement of the claims against His Highness Prince Azeem Jah Bahadoor.

Grant for 1871-72	75,23,000
Estimate for 1872-73	75,57,030

38. "Allotments for Provincial Services," Rupees 75,57,030.—These allotments having been made by the Govern-

ment of India, call for no remark from this Government.

Thirty-nine copies of the Provincial Departmental Budgets are herewith forwarded to the Government of India.

this Government reviewing the forwarded for the information of the

have the honour to be,

Sir,

Your most obedient servant,

FORT ST. GEORGE,
26th January 1872.

Alfred H. Ellis
Chief Secretary.

(True Copy)

H. E. John
Under Secretary

To The Revenue Department.

Exd. J. Wright.

ANCIAL DE

The Chief Secretary to Government,
Port St. George,

The Secretary to the Govt. of India,
Financial Department.

dated 20th January 1872.

Ad. 31st

No. 99.

Enclosure.

Submitting, for sanction, the Civil Budget of the
Madras Presidency for 1872-73.

Wm.
Comptroller & the Secy
L. W. D. K.