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MADRAS RECORD OFFICE.

Government of Madras.

REVENUE DEPARTMENT.

G.O. No.	21	Press
		~~Mis.~~
Dated	6. 1.	18 71

Not to be folded or roughly handled

*Proceedings of the Madras Government, Revenue Department,
6th January 1871.*

Read the following :—

No. 41. Proceedings of the Board of Revenue, dated 5th June 1869, No. 4,029.
Read the following letter from the Collector of North Arcot, to the Acting Secretary to the Board of Revenue, dated Gudiatum, 29th January 1869, No. 27.

With reference to Mr. Pelly's Circular, No. 1,939, dated 18th June 1866, calling upon me to suggest, for the consideration of the Board, any improvements in the existing Village establishments which may appear to me to be feasible on the principles laid down in paragraph 13 of the Government Order, dated 28th November 1865, No. 2,946, I have the honour to state that my own opinion respecting the Village Service institution have been much modified since the question first came under discussion. I then accepted as a foregone conclusion the proposition which Mr. Pelly was called on to work out of a general re-organization of these institutions, and endeavoured to show what would be the results of such a scheme as was then contemplated if applied to existing Village establishments in this district.

2. Mr. Pelly's laborious researches brought, no doubt, much useful matter to the surface; but his scheme besides being economically impracticable, was of such questionable legality and expediency that Government very wisely determined to leave the Village institution as they found it.

3. ~~The proposition of a general re-organization was therefore abandoned,~~ and all that would appear to remain of it is the question which I have now to answer.

4. The question as to how far the Village Service system is susceptible of improvement has thus, in connection with these inquiries, been under my continuous consideration for years past.

During that interval a very large number of suits under Regulation VI. of 1831 have been adjudicated, and the errors of the laxly administered patronage of former times are being gradually rectified.

The more I see of the results of the action taken in this direction the more satisfied I am of the utter futility and bad policy of attempting to place these old institutions on any uniform footing either as respects numerical strength or remuneration.

5. It is to a careful exercise of patronage, and to the gradual re-consolidation of the office and its emoluments, when these have become sub-divided and alienated among different branches of the hereditary families, that we must look as the only feasible and politic form of improvement; and such a gradual revision of Village establishments has now been going forward in this district for the last five or six years, and constitutes of itself a heavy item of work in original and appeal for my subordinates and myself.

If these inquiries have had no other result, they have very abundantly proved that village office in this district is even where the emoluments pertaining to it are almost nominal highly prized, and that the system may be successfully worked on its present principles. Convinced, therefore, that any attempt to impart a more stipendiary character to Village Service establishments is a fatal mistake, and that

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these institutions may be left to work out gradually their own reform under the Regulation which creates them, I yet think there is now a very favourable opportunity of improving the value of such office in some parts of the district where

* To Inspector-General of Police, dated 24th August 1867, No. 136.

it is worst paid. I allude to the proposition discussed in the letter* (of which I enclose copy) of appropriating for the better remuneration of Village office the assets produced by the enfranchisement of Kattubadi Inams.

6. If the Board will be pleased to refer to my letter to the Inspector-General of Police, they will find that I there suggest that as the Inam Commissioner had enfranchised the Kattubadi Inams, and by putting them on the footing of personal grants, had rendered their resumption impracticable, the proceeds of this enfranchisement might advantageously be employed in providing for the better remuneration of Village establishments either generally throughout the district, or in the particular taluqs where such Kattubadi tenures exist, and which are precisely those parts which are most exposed to violent crime and where Village Service is hardest and worst paid.

7. Apprehensive lest I should embarrass the action of Government in respect to the mode in which they might ultimately decide to treat the question, I have abstained from carrying out the instructions conveyed in the Inam Commissioner's letter noted in the margin.

Dated 11th September 1867, No. 863.

These Kattubadi tenures thus remain as they were, the Inams have been nominally enfranchised, but the settlement has not been ratified by the distribution of Title-deeds.

8. I beg respectfully to refer the Board to paragraphs 3—10 of my letter of 24th August 1867, to the Inspector-General of Police, in which I endeavour to show how utterly useless for any purpose is the body of Kattubadi Inamdars as now constituted, and how the very tenure itself forbids their being re-absorbed into the agricultural masses in its present form. If, as I am supposing, the propriety of abolishing the Kattubadi body may be considered a settled point, it will only remain to be determined what rates the land hitherto attached to the service is to bear when it reverts to ordinary "Ayen." Under the circumstances described in paragraphs 5 and 6 of the above quoted letter, it is evident that existing rates must be revised, and the Inams thus absorbed be assessed on ordinary Ryotwary terms.

	Number of incumbents.	Assessment of Inam land at old rates.	Assessment of Inam lands at revised rates.	Existing Jody.
1	2	3	4	5
Kattubadies.	1,822	Rs. 66,323	Rs. 36,381	Rs. 26,425

9. The statement which I give in the margin will show the Board nearly enough for present purposes the financial position of the question as it now is, and as it will be, if the Inams were put on a Ryotwary settlement.

From this it will be seen that if the Kattubadi Inams are resumed and their full assess-

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ment at the ordinary Ryotwary rates be taken as the proper demand, the assessment from this source will, on a rough calculation, amount to some Rupees 36,000.

On the other hand, if these Inams are to be treated as mere personal grants, and the existing Jody only demanded, the asset would only amount to some Rs. 26,000, and this even, under the mischievous influences adverted to in paragraph 9 of my letter of August 1867, would be a very uncertain and fluctuating item of revenue.

10. As there can be no possible reason for maintaining these Jody rates after the Inamdars themselves have been relieved of all obligation of service, the asset, concerning the disposal of which there is now question, may be set down at Rs. 36,000. I have been speaking of existing Jody rates; but if it were decided that the Kattubadi Inams were not to be resumed, but treated as personal grants on the terms which they have been enfranchised by the Inam Commissioner, I should not now be in a position to give even approximately the amount of income from this source, nor would I be able to do so until the enfranchisement had been actually carried out, and the amount of new quit-rent ascertained.

11. Assuming that my proposition is accepted, that these Inams are incorporated into the Ryotwary area at the revised rates, and that there is thus an unappropriated sum of Rs. 36,000 which belongs absolutely to the district, and should only be employed in improving its Village Service establishments, the question then arises, should it be made generally available or be applied only to the amelioration of Village office in those particular taluqs in which these Kattubadi Inams are situated.

These Kattubadi Inams are nearly all situated in the taluqs of Chittoor, Chendragherry, and Gudiatum, and thus belong to that part of the district which is most exposed to violent crime, and where the village watch and ward is weakest and worst paid.

I am, therefore, disposed to recommend that the whole amount should be employed in these particular taluqs in increasing the staff of Toties and Taliaries, and improving the emoluments of the existing establishment of Village Moonsiff and Toties where the office, as it is in very many instances, is purely honorary, or at least most inadequately remunerated.

12. Having thus sketched my proposition so far as it relates to the disposal of the Kattubadi endowment, I come to another office in the Village Service establishment, as constituted in some parts of this district, which has quite out-lived its time, and which would, if swept away, set free a further local asset which might be most advantageously appropriated for the improvement of the really effective parts of that establishment.

I allude to the office of Nattam or Village Shroff. If the Board will turn to the passages in the correspondence noted in the margin, they will find that, in the opinion of Messrs. Pelly and Fraser, the office of Nattam has been admitted to be a useless incumbrance.

Volume of correspondence relating to the revision of Village Establishments—pages 577, 578, 590, 590, and 620.

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13. From the statement given in the margin, the Board will learn that there

—	Number of incum- bents.	Assessment of Inam lands at old rates.	Assessment of Inam lands at revised rates.	Mera.
1	2	3	4	5
Village Shroff or Nottagars.		RS.	RS.	RS.
	366	7,757	5,576	5,726

are altogether 366 Nottagars in this district. Of these, 306 belong to the taluqs of the Sub-division, and 60 only to the Principal Division. When disposing of the Kattubadi question, the occasion should not be lost of augmenting the fund which will thus be created by re-appropriating, for the improvement of the effective

branches of the Village Service establishment, public income, which now goes to the endowment of an obsolete office: my proposition then is that the office of Nattam be abolished; that the Inams pertaining thereto be placed on the Ryotwary settlement; and that the fund thus created together with the Mera fees, which have hitherto formed part of the emoluments of the office, be employed in improving the village watch and ward where it is weakest and most inadequately paid.

The more popular and perhaps fairer mode of effecting such re-appropriation of the Nattam emoluments would probably be the same as that proposed to be adopted in the case of the Kattubadi endowment, namely, to limit it to the particular taluqs in which the abolished office has existed.

I have raised this minor point as being one which will, notwithstanding, have to be authoritatively settled in the event of the Board being pleased to accept my general proposition.

At the same time, I may remark that the argument in favour of limiting to particular localities the re-appropriation of Nattam emoluments has not the same force as when applied to the Kattubadi asset as in the Sub-division; all branches of the Village Service establishment are numerically stronger and better paid than they are in the northern taluqs.

14. In the event of my proposition both as it relates to the re-appropriation of the emoluments of the Kattubadi and of the Nattam Offices finding the Board's acceptance, I am prepared to place before them in detail my scheme for re-distributing the income of Rs. 47,000 which would thus be set free for the improvement of the effective branches of the Village Service establishment in the district.

In making this re-distribution of assets which I am assuming to belong to, and to be inalienable from, the district, I would direct my attention principally to the improvement of the village watch and ward, as this is precisely the weakest and least popular feature in the new Police organization.

15. The subjoined Statement will show at a glance the total assets which will be set free and become available for the improvement of Village Service establishments in the event of my twofold proposition of converting Kattubadi Inams into Ryotwary tenures, and abolishing the office of Nottagar, being carried into effect. To the fund thus created must eventually be added the proceeds of quit-rent fixed by the Inam Commissioner on Kattubadi Inams situated in the

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Zemindary of Punganoor and in all the Poliyams. The Inam value thus left for re-appropriation will be the balance which may remain after the Jodi payable to the proprietors (which was included in the assets upon which their peishcush was fixed) has been deducted:—

—	Number of incum- bents.	Assess- ment of Inam land at old rates.	Assess- ment of Inam land at revised rates.	Existing Jodi.	Mera.	Total amount of assessment of Nottagar and Kattubadi Inam land at revised rates and Mera of Nottagars.	Total amount of assessment at revised rates of Nottagar Inam and Mera and the amount of existing Kattu- badi Jodi.
1	2	3	4	5	6	7	8
		RS.	RS.	RS.	RS.		
Village Shroff or Nottagars.....	366	7,757	5,576		5,726		
Kattubadies.....	1,822	66,383	36,383	26,425			
Total ...	2,188	74,140	41,959	26,425	5,726	47,685	37,727

16. I merely note for the Board's information that the proceeds of such quit-rent will be an additional item of the fund which I have now proposed to create, but have not attempted to calculate what would be the amount, as before entering upon the long and laborious examination of Title-deeds which such a computation would entail, it is desirable that I should know whether the Board are disposed to entertain my general proposition.

ENCLOSURE No. 1.

From the Collector of North Arcot, to the Inspector-General of Police, Madras, dated Chittoor, 24th August 1867, No. 136.

I HAVE the honour to acknowledge receipt of your letter of the 21st February last, No. 363, enclosing copy of one from the Inam Commissioner, and requesting my opinion on the subject of carrying out the enfranchisement of the Kattubadi Inams in this district.

2. The Kattubadies in this district were, you will recollect in the first instance, relieved from the obligation of service under the Orders of Government noted in the margin, but were allowed to retain their Inams on the usual condition, namely, payment of Jodi. The Kattubadi Inams were subsequently enfranchised by the Inam Commissioner, and Title-deeds were prepared and forwarded for distribution.

This distribution was, however, deferred under the Orders of Government, dated 24th November 1863, No. 2,121, Revenue Department, until some definite arrangement could be made in regard to the Village Police of the district. The Kattubadies were upon this required to resume their Police Service, and have continued ever since to discharge it in a manner more nominal than real.

3. The Kattubadies of this district are divided into two classes called "Stalam Kattubadi" and "Palliem Kattubadi." The particular duty of the former class is to patrol the villages, of the latter to keep watch on the ghauts.

4. The Stalam Kattubadi pays Jodi in the proportion of half, and the Palliem Kattubadi of one-third of the old Taram assessment of the land held by him as Inam. The Jodi in both cases is payable in proportion to the extent of the Inam land actually brought under cultivation each year, and the amount thus determined is taken as the demand.

5. It is a standing grievance with the whole Kattubadi force that whereas the Jodi on their Inams is equal to, and not unfrequently heavier than, the revised rates on Ryotwary tenures, they are still required to perform an irksome service under a change of circumstance which has produced no corresponding amelioration and their emoluments.

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6. You will find from the accompanying statement that on an extent of 7,396 cawnies of Kattubadi Inam land, the Jodi is more or less equal to the revised rates of assessment, and that on 246 cawnies it is actually heavier, whereas in very rare cases only is it lower than the revised rates of assessment.

7. It is thus plain that as matters now stand there is no Inam consideration whatever in these Kattubadi tenures, and that with an obligation of service still attaching to them, the position of the Kattubadi is much less advantageous than that of an ordinary ryot. The obligation of service involves frequent absences of greater or less duration which leave the Kattubadi no alternative but to let this Inam land to others for cultivation on the best terms he can make for himself, which will, of course, be on the basis of the revised assessment, and not on the Jodi when it exceeds those rates.

8. The position of the force is now so anomalous that in endeavouring as far as I can, to maintain the obligation of service, I have always felt I was making a requisition which I had neither the right to enforce nor could even reasonably expect to have obeyed.

9. Practically regarded, the Kattubadi obligation of services is a mere myth. The sooner the whole Kattubadi body reverts to the general agricultural mass, the better for their own interests and the public well-being. The terms of their Inam tenure are worthless to them in their remunerative aspects, and the whole mode of revenue treatment objectionable as being uncertain in its operation and tending rather to encourage habits of sloth, improvidence, and desultory exertion, than to promote a hopeful and persistent industry.

10. In your first report on the organization of a new Police for this district, you have proposed that the proceeds of the Kattubadi Service Inams resumed and incorporated in the general Ryotwary area, should be viewed as Police asset. The Inam Commissioner, however, has now enfranchised these Kattubadi Inams, and Title-deeds have been prepared which place them on the same footing as personal grants. These Inams cannot, therefore, be resumed, and as the Police has now its own organization and Budget, these assets which really belong to the district could not be more legitimately and advantageously employed than in supplying shortcomings in our Village establishments by allotting to them remuneration where it does not exist, or by increasing the emoluments in cases where they are insufficient.

11. If on a perusal of your review of the question raised in this letter, the Board are pleased to accept this recommendation, I shall be prepared to submit my proposition in detail for the appropriation of the funds placed at my disposal for this purpose.

THE Collector of North Arcot submits certain proposals in respect to improvement of the emolument of the existing Village Service of his district on the basis of Government Order, dated 28th November 1865, No. 2,946, paragraph 13.

2. He premises that his personal views in respect to the re-modelling of Village establishment as proposed by Mr. Pelly have undergone much modification. He states that under the operation of Act VI. of 1831 errors of administration are being gradually rectified; that he is satisfied "if the utter futility and bad policy of attempting to place these institutions on any uniform footing as respect numerical strength or remuneration; that the only feasible and politic form of improvement lies in careful administration and re-consolidation of the offices and their emoluments; and that the laborious legal functions in which he and his district officers have been engaged have very abundantly proved that Village office in this district is even when the emoluments pertaining to it are almost nominal, highly prized," and that the village institution may be successfully worked on its own principles without falling into the fatal mistake "of giving it a stipendiary character."

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3. The Collector considers that a favourable opportunity presents itself of improving the value of such office in some parts of North Arcot where it is worst paid.

4. The Collector reports that Kattubadi Inams have been enfranchised as personal grants; but the Title-deeds have been withheld under Government Order, dated 24th November 1863, No. 2,121. Occasional service is performed by the Inamdars; but the Collector states that as a body they are utterly useless for any purpose, and the obligation of service can no longer be equitably maintained, and adds "the sooner the whole body revert to the general agricultural mass, the better for their own interest and the public well-being."

Magistrate to Inspector-General of Police, dated 24th August 1867, No. 136.

5. The Kattubadi Inams are almost confined to the taluqs of Chittoor, Gudiattum, and Chendragiri, where the requirement of Village watch and ward are heaviest, and where it is worst paid.

6. Assuming the enfranchisement from service as a settled point, he proposes that the Inams should be permitted to revert into Ayen, and deems that the existing rates of assessment on these Inams, which were excepted when the ratable reduction was made throughout the district, must be revised on the ordinary Ryotwary terms of the district. He says, that the effect of this measure would be to leave Rs. 36,000 in round numbers available as per margin, and he claims the full amount as an asset.

Present assessment of Inams	...	...	...	...	...	Rs. 66,383
Revised do. on terms of the revision of 1857	...	...	...	...	...	36,383

7. If, however, the Inams be enfranchised as Personal Inams under the rules, and the existing Jodi only be demanded, the asset will be Rs. 26,000 at the maximum, subject to much fluctuation and uncertainty.

8. The Collector considers that the enfranchisement as respects service only should take place, and the Inam lands revert into the ordinary agricultural conditions on the full revised assessment.

Number of Village Shroff.						
In Taluqs north of Palar...	...	...	...	...	...	60
" do. south of do. ...	...	...	...	...	...	306
						Rs. 7,757
Present assessment of Inams...	...	...	...	...	...	5,576
Revised do. on terms of the revision of 1857...	...	...	...	...	...	5,726
Merahs resumed	...	...	...	...	...	11,302

9. The Collector has another Fund available from another Village Service which has similarly become obsolete and a sinecure, namely, the Village Shroff. He proposes that these Inams be re-assessed at ordinary Ryotwary rates, and their merahs resumed; thus creating a Fund of Rs. 11,302.

10. He would appropriate the whole fund estimated by him at Rs. 47,000 to improving the emolument of the existing Village watch and ward within the taluqs where the Kattubadi more generally protective duties lay.

11. Before bringing the Collector's proposals before Government, the Board would be glad to receive further information on one or two points.

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12. In paragraph 3 of his letter, Mr. Robinson states that the condition of the Village establishments has been greatly improved by a rigorous application of Regulation VI. of 1831.

13. The Board request that he will explain his meaning more fully and will state the present number of working Moonsiffs or Monigars and Curnums, as compared with the number of these officers in 1860, at which time his correspondence with Mr. Pelly commenced. He should also state the number of non-working Mirassi sharers in the above offices in 1860 and at the present time, and roughly estimate the proportion of the landed Inams enjoyed by each of these classes.

14. The Kattubadi Inams may, in the opinion of the Board, be legitimately regarded as an asset available for the improvement of the position of the Village Police.

15. The Collector, however, appears to have made a mistake as to the amount which (if Government sanction the arrangement) can be appropriated for the purpose; the endowment having been a certain amount of land charged with a certain reduced assessment or Jody. The Inam appropriated to Police purposes consists in the difference between the Jody and the full assessment, and this alone can be regarded as a local asset, the Jody having always been a part of the imperial revenue.

16. The Board understand the Collector to say that it is out of the question to retain the old nominal assessment on these Inams. The revised assessment will be Rs. 36,383; and as the Jody is Rs. 26,425, the sum available for improving the condition of the village will be under Rs. 10,000, or less than one-third of the Collector's estimate.

17. In addition to the information already called for, the Board request that the Collector will send them a statement showing the present numbers and amount, and the emoluments in land fees, and money-payment of the existing Taliary establishment of each taluq, and the manner in which he proposes to utilize the sum of Rs. 10,000 above-mentioned. The number of villages in each taluq, and the maximum and minimum rate of Taliary emoluments should also be given.

18. With reference to paragraphs 12 and 13 of the Collector's letter, the Board observe that until the introduction of the Cess Act, the office of Nattam cannot legally be interfered with, except by refusing to continue the office when lapses occur, as the Nottagars are an integral part of the Village establishments, and are protected by Regulation VI. of 1831.

19. A copy of these Proceedings will be communicated to the Inam Commissioner, who is requested to inform the Board what he has done with regard to the enfranchisement of the Kattubadi Inams in North Arcot.

No. 42. Proceedings of the Board of Revenue, dated 19th July 1869, No. 5,148.

Read the following letter from W. T. BLAIR, Esq., Officiating Inam Commissioner, to the Acting Secretary to the Board of Revenue, dated 24th June 1869, No. 3.

I HAVE the honour to reply to the Proceedings of the Board of Revenue, dated 5th June 1869, No. 4,029.

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2. The Kattubadi Inams in the district of North Arcot have all been enfranchised under the Order of Government, dated 20th March 1861, No. 656, but by the Order of Government, dated 24th November 1863, No. 2,121, the delivery of the Title-deeds was directed to be postponed until some definite arrangements could be made in regard to the Village Police of the district.

3. In August 1867, the Inspector-General of Police informed me that the enfranchisement of the Kattubadi Inams could be carried out, and I accordingly requested the Collector to deliver the Title-deeds to the Inamdars. Shortly afterwards, however, I had again to request him to postpone the delivery of the Title-deeds of the Kattubadi as well as of all other Inams pending the settlement of the question regarding the future form of the Title-deeds.

4. When the Inam investigation was carried out in North Arcot, the Kattubadi Inamdars in the Government taluqs had no service to perform. They had been relieved from all obligation of service, and it had also been notified to them under the Order of Government, dated 15th May 1858, No. 632, that their Inams would not be resumed immediately, but would be continued as personal grants during the lives of the then existing incumbents. Accordingly Inams which at the time of the Inam settlement had lapsed under this Order of Government, were fully assessed, and the remaining Inams were, with the consent of the parties, enfranchised on half assessment.

5. Although the Kattubadi Inamdars were relieved from all service in 1858, they appear to have been required to resume their Police duties after the passing of the Government Order of 1863, directing that the delivery of the Title-deeds should be postponed. These duties, however, are stated by the Collector to have been performed in a manner more nominal than real.

6. Under the above circumstances, I do not consider that the Kattubadi Inams can be now fully assessed at once, as suggested by Mr. Robinson. The immediate resumption of the Inams in open violation of the Government Order, dated 15th May 1858, No. 632, cannot fail to be regarded by the Inamdars as a breach of faith, not to speak of the inconsistency of enfranchising Kattubadi Inams on half assessment in some districts and entirely resuming them in others.

7. My own impression is that no reason existed for postponing the delivery of the Title-deeds in the Government taluqs of North Arcot, since the Inamdars had been previously relieved from all service; but this fact does not seem to have attracted notice when the order for postponing the issue of the Title-deeds was passed in 1863.

8. It is hardly necessary for me to state that, so far as the Government interests are concerned, enfranchising an Inam on half assessment at once is equivalent to resuming it on the death of the incumbent.

9. The only question that appears to me to be deserving of consideration is, whether the Government ought not to take notice of the lapses that have occurred subsequent to the Inam settlement, inasmuch as the settlement has not yet been carried out. I am of opinion that no notice should be taken of such lapses since it was a mistake to have postponed the issue of the Title-deeds after the Government had relieved the Kattubadies from all service.

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10. I annex a Statement showing the Kattubadi Inams enfranchised in the Government taluqs as well as in Zemindaries. Several Inams were relinquished as unprofitable, and the particulars of such cases have been separately communicated to the Collector.

STATEMENT showing the Kattubadi Inams enfranchised in the district of North Arcot.

	Extent.	Assessment.	Jodi.	Additional quit-rent.
	ACRES.	RS.	RS.	RS.
In Government taluqs	9,762	25,174	9,369	7,885
In Zemindaries	68,139	47,185	16,745	13,734

(Signed) W. T. BLAIR,
Officiating Inam Commissioner.

THE Board await the Collector's reply to their Proceedings of the 5th June 1869, No. 4,029.

No. 43. Proceedings of the Board of Revenue, dated 29th July 1870, No. 5,096.

Read again Board's Proceedings, dated 5th June 1869, No. 4,029, and 19th July 1869, No. 5,148.

Read also the following letter from the Collector of North Arcot, to the Acting Secretary to the Board of Revenue, dated Chittoor, 5th May 1870, No. 180.

WITH reference to the Proceedings of the Board, dated 5th June last, No. 4,029, I have the honour to state that admitting the error in my calculations pointed out in paragraphs 15 and 16, I propose at once to abandon the idea of applying any portion of the small surplus there shown to the improvement of the higher grades of Village Service. I would devote such surplus entirely to strengthening the rural watch and ward in those parts where this has been weakened by the disbandment of the Kattubadi establishment under either of the two propositions which I make further on in this letter. Indeed, on further reflection I doubt whether such surplus, even had it been much larger than it now can be, could have been legitimately applied to a general reform of the village institution. However this may be, the surplus is too small to provide for any general scheme of reform, and should therefore be re-distributed over the rural Police establishments of those villages, or parishes in which Kattubadi service will hereafter be dispensed with.

2. I have two alternative propositions to offer for the Board's consideration:—
The first proposition is that Kattubadi Inams be transferred to Ryotwari tenure, and assessed at the revised rates, that of the assessment thus leviable, the jodi which may be regarded as imperial revenue, should be carried to that head, and the difference between this (jodi) and the taram assessment be credited to

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Village Service Fund for payment to Toti and Taliari establishments in those parts where, consequent on the abolition of the Kattubadi Police, the rural watch and ward will have to be strengthened or supplied.

The second proposition is that the enfranchisement by the Inam Department be carried out, and the Inams be treated as personal grants, as in fact already authorized by Government, the Title-deeds heretofore withheld being distributed to the Kattubadidars. Under this arrangement the jodi only will be credited to Government, and the quit-rent imposed by the Inam Commissioner may be made available for the improvement of the rural watcher establishments in those parts in which the Kattubadi Police will cease to exist. Under the first proposition the amount available (being the difference between jodi and taram assessment) for the improvement of the rural Police in those parts where a Kattubadi establishment has heretofore performed the duty would be Rs. 10,458-5-1 in Ryotwari tracts. Under the second proposition I am not in a position now to state what would be the amount set loose for employment in a similar direction. The compilation of a statement showing the amount of quit-rent employable for the improvement of the rural Police from the numerous Inam Registers will be a laborious task, and before it be undertaken, it is highly desirable that an authoritative expression of opinion be obtained on the two alternative propositions now placed before the Board. In the case of Zemindaries and Polyams there is this difference, that the jodi forming as it does portion of the assets of such estates will have to be credited to their revenue, and the difference between jodi and taram assessment, or the new quit-rent being added to Peishcush and thus realized, might then be credited to the head of Village Service Fund for the purpose of strengthening the Taliari and Toti establishments in those parts of the estates where the Kattubadi Police disappears.

3. I have used Toti and Taliari as convertible terms, as, in practice, the nature of their duties is one and the same.

4. Working under the orders of the Monigar, who is at once the Collector and Magistrate of the village, the Toti and Taliari are employed indiscriminately on Revenue and Police duty, the former taking the place of the latter in villages where there is no Taliari and *vice versa*.

5. It is only by such a combination of functions that the work can be done, and I therefore think that no distinction should be made between the two services in the event of Government determining to assign any surplus set free under either proposition for the improvement of the rural watch and ward in those parts where it may have been weakened by the disbandment of the Kattubadi Police.

6. If the Board will be pleased to obtain the final orders of Government on the two propositions made in this letter, the statistics summarized in the statement annexed to this report afford all material for the preparation of a scheme showing in detail the particular village establishments, among which the available surplus should be apportioned and distributed.

ENCLOSURE No. 1.

ABSTRACT.—Statement showing the number of Kattubadidars and their emoluments, and of Taliaries and Toties and their emoluments in the villages in which there are Kattubadies, North Arcot District.

*Proceedings of the Madras Government, Revenue Department,
6th January 1871.*

SUBMITTED for the orders of Government.

2. The Board are of opinion that the enfranchisement of the Kuttubadi Inams commenced by the Inam Department should be carried out and Title-deeds issued to the Inamdars. The quit-rent will then be available for improving the position of the rural Police. The Title-deeds, 2,490 in number, are ready, and will be sent to the Collector for immediate distribution, if Government approve.

No. 44.

ORDER THEREON, 6th January 1871, No. 21.

Land Revenue.

With these Proceedings the Board of Revenue submit, for the orders of Government, two letters from the Collector of North Arcot and one from the late Officiating Inam Commissioner.

2. In his first letter, Mr. Robinson submits a reply to the G. O., under date 28th November 1865, No. 2,946, which, while declining to sanction the sweeping changes involved in Mr. Pelly's proposals for the re-organization of the Village Establishments of the several districts, directed the Board of Revenue to bring forward such improvements in the existing establishments as might appear to be feasible from time to time.

3. Mr. Robinson expresses his opinion that no general scheme for placing the Village establishments of North Arcot on a uniform footing is either necessary or expedient, and that an experience of some years has satisfied him that it is a careful exercise of patronage in the selection for village offices, and a gradual re-consolidation of these offices and their existing emoluments, which must be looked to as the only feasible improvement. He then proposes that the Inams of the Kuttubadi Peons and the village Shroffs should be enfranchised, the proceeds being formed into a fund for the improvement of the portion of the remaining village offices.

4. When disposing of this letter in their Proceedings, dated 5th June 1869, No. 4,029, the Board of Revenue express no opinion upon Mr. Robinson's views as to the impolicy of any general revision of the Village establishments of the district, but call for certain information, and point out certain errors into which the Collector has fallen in estimating the assets of his proposed fund.

5. The Inam Commissioner's letter, adverted to in paragraph 1 above, which was communicated to Mr. Robinson, is printed in the Proceedings of the 19th July 1869, No. 5,148. In it Mr. Blair points out that the enfranchisement of the Kuttubadi Inams in North Arcot was long since determined upon by Government, and has, in fact, been carried out by his department, but that the delivery of Title-deeds was at first delayed at the instance of the Inspector-General of Police, pending the revision of the Village Police Establishments, and afterwards in consequence of a doubt as to the legality of the form of deed. He adds that to carry out the Collector's proposal to charge full rates of assessment on these Inams would be a manifest breach of faith after the issue of the Order of Government, dated 15th May 1858, No. 632, exempting the Inamdars from service, and that, according to the settlement of his department, those Inams stand as follows :—

*Proceedings of the Madras Government, Revenue Department,
6th January 1871.*

Statement showing the Kuttubadi Inams enfranchised in the district of North Arcot.

	Extent.	Assessment.	Jodi.	Additional. quit-rent.
	ACRES.	RS.	RS.	RS.
In Government taluqs	9,762	25,174	9,369	7,885
In Zemindaries	68,139	47,185	16,745	13,734

6. In his second letter, Mr. Robinson does not give the information called for by the Board, but again submits two alternative propositions for dealing with the Kuttubadi Inams, (1) to charge them with the full revised rates of ordinary assessment, and to carry to the credit of a Village Service Fund the difference between these rates and the present Jodi; (2) to enfranchise them as already arranged by the Inam Department, and to credit to the fund only the difference between the present Jodi and the new quit-rent imposed for enfranchisement. He would devote the fund in either case to the improvement of the emoluments of the Village Police of the locality in which the Kuttubadi Inams are situated. The Board of Revenue express themselves in favour of the latter of the two proposals, and recommend that the title-deeds be immediately issued.

7. On a reference to the correspondence which has taken place in regard to these Inams, it appears that Mr. Bourdillon originally proposed that certain of them should be confirmed as ordinary lands on the existing Jodi, but that on the representation of the additional Sub-Collector of the district, Mr. Banbury, the Board of Revenue recommended that all should be charged the revised rates of assessment. The Government, however, declined to sanction this, observing that it would involve an increase of about 43 per cent. on the Jodi then paid. As, however, it was clear that persons who did no service were not entitled to State remuneration, the Board of Revenue was authorized* to give notice to all Kuttubadies

that their Inams would be viewed in future as life-grants, and that they would be exempted from all service. At the request, however, of the Collector of the district, made in August of the same year, the Government so far modified† this order, pending the revision of the Village Police, as to permit those Kuttubadi Peons to be retained on Police duties, the Jodi of whose Inams was below the revised rates of assessment on their Inams.

8. Matters so remained until the issue of the Order, under date 20th March 1861, No. 656, in which the Government sanctioned the enfranchisement of the Kuttubadi Inams by the imposition of a quit-rent calculated upon the revised rates of assessment in lieu of the existing Jodi which was payable on the cultivation only. By the Order of 24th November 1863, No. 2,121, the Collectors of North Arcot, Cuddapah, Bellary, and Kurnool, were directed not to issue the Title-deeds for Police Service Inams without, in the first instance, communicating with the Inspector-General of Police.

Proceedings of the Madras Government, Revenue Department.
6th January 1871.

9. It thus appears that the late Acting Inam Commissioner must have overlooked the Order of Government, suspending the action of the G. O., dated 15th May 1858, No. 632, when he expressed his belief that the Inamdars were relieved of service. Before passing final orders on the matter, however, the Right Honourable the Governor in Council desires to know what is meant by the figures in the column "additional quit-rent" in the statement given in paragraph 5 above, as the quit-rent to be imposed by the Inam Department was directed to be *in lieu* of the existing Jodi which varied with the cultivation, and not *in addition* to it. It should also be explained what amount of the new quit-rent on Inams situated in Zemindaries and Polliems will be added to the Peishcush of these properties.

10. The Board of Revenue will be good enough to obtain this information from the present Inam Commissioner, and to submit it to Government with their own views as to dealing with the Kuttubadi Inams.

11. The Inam Commissioner will also be good enough at once to report how the question of the Kuttubadi Inamdars of Kurnool, Cuddapah, and Bellary, has been dealt with, and whether the Title-deeds for these Inams are still retained in his office.

(True Extract.)

(Signed) W. HUDLESTON.

To the Board of Revenue.
,, the Officiating Inam Commissioner.

Ed F. R. Bantlemar

Revenue Department

No. 21

Proceeding of the Madras Government
Under date the 6th January 1871

Recd the following
Proceedings of the Board of
Revenue.

Submitting for orders of Govt
Letter from Collector of North Arcot
on certain proposals relative to
Kattuhadi Inams in that Dist^{ct}. (H. E., 29th July/70. No. 5096.)

With these Proceedings
the Board of Revenue sub-
mits for the orders of Govt
two letters from the Collector
of North Arcot and one
from the late Officiating
Income Commissioner.

In his first letter
Mr. Robinson submits
a reply to the G. O. under
date 28th November 1865.

[Handwritten signatures]

Govt. of Madras

REVENUE.

THE BOARD OF REVENUE.

Secy.

Dated January 6th.

Recd.

G. O. C. B. January 1871, No. 21.

JANUARY.

NOS. 41-44.

Kattuhadi Inams in North Arcot District.
Proceedings Board of Revenue regarding their
enfranchisement, and the issue of Title-deeds to
Inamdar, with orders thereon.

No. 5223/71 & 22nd Nov
No. 5223/71 & 22nd Nov
No. 5223/71 & 22nd Nov
No. 5223/71 & 22nd Nov

No. 2946, which, while declining to sanction the sweeping changes involved in Mr. Pelly's proposals for the reorganization of the village establishments of the several Districts, directed the Board of Revenue to bring forward such improvements in the existing establishments as might appear to be feasible from time to time.

3. Mr. Robinson expressed his opinion that no general scheme for placing the village establishments of North Borneo on a uniform footing, either necessary

of necessary or expedient, and that an experienced ¹⁹ of some years has satisfied him that it is a careful exercise of prudence in the selection for village offices and a gradual re-consolidation of these offices and their existing emoluments, which must be looked to as the only feasible improvement. He then proposes that the income of the Lutubadi ponds, and the village shops, should be enfranchised, the proceeds being formed into a fund for the improvement of the portion of the remaining village offices.

that to carry out the
Collector's proposal
to charge full rates
of assessment on these
Inams would be a
manifest breach of
faith after the issue of
the order of Govt^y dated
15th May 1858 No 632,
exempting the Inamdars
from service, and that
according to the settle-
ment of his Department
those Inams stand as follows.

Statement showing the Kattubadi Inams enfranchised
in the District of North Arcot.

	Extent	Assessment	Jodi	Additional quit rent
	Ares	Rs.	Rs.	Rs.
In Government Talooks	9,762	25,174	9,369	7,885
In Zemindaries	68,139	47,185	16,745	13,734

In

10
b. In his second letter
Mr. Robinson does not
give the information
called for by the Board,
but again submits two
alternative propositions for
dealing with the Kattubadi
Inams (1) to charge them
with the full revised rates
of ordinary assessment
and to carry to the credit
of a village service fund
the difference between
these rates and the present
Jodi (2) to enfranchise
them as already arranged
by the Inam Department,
and to credit to the fund
only the difference between
the present Jodi and the
new quit rent imposed
for

for enfranchisement.
He would devote
the fund in either
case to the improve-
ment of the emu-
ments of the village
Police of the locality,
in which the Katti-
badi Inams are
situated. The Board
of Revenue express
themselves in favor of
the latter of the two proposals
and recommend
that the Little Deeds
be immediately
issued.

7. On a reference
to



to the correspondence
which has taken place
in regard to these —
Inams, it appears that
Mr. Bowdillon origi-
nally proposed that
certain of them should
be confirmed as ordina-
ry lands on the exist-
ing Jodi, but that on
the representation of the
additional Sub Collyer
of the District, Mr. Banbury,
the Board of Revenue
recommended that all
should be charged the
revised rates of assess-
ment. The Govt. however
declined to sanction
this, observing that it
would involve an
increase

increase of about 43
percent on the jodi then paid.

As however it was clear
that persons who did no
service were not entitled
to State remuneration,
the Board of Revenue
was authorized to give
notice to all Kuttubadies
that their Inams would
be viewed in future,
as life grants, and that
they would be
exempted from all
service. At the request
however, of the
Collector of the District made

in

15th May 1858, No 632

G.O. 21st Sept 1858, No 1284

12
in August of the same year,
the Government so far
modified this order, pending
the revision of the village
police, as to permit those
Kuttubadies, to be retained
on police duties, the jodi
of whose Inams was below
the revised rates of assessment
on their Inams.

8. Matters so remained
until the issue of the order
under date 20th March 1861,
No 656, in which the Govt
sanctioned the enfranchisement
of the Kuttubadi Inams
by imposition of a quit
rent calculated upon
the revised rates of assessment
in lieu of the existing
jodi

Jodi which was payable
on the cultivation only.

By the order of 24th Nov. 1863,
No. 2121, the Collectors of North
Arcot, Cuddapah, Bellary
and Tumkur were directed
not to issue the title Deeds
for police service ename
without, in the first instance,
communicating with the
Inspector General of Police.

4. It thus appears that
the late Acting Enam
Commissioner must have
overlooked the order of Govt.
suspending the action of
the G. O. dated 15th May 1858,
No. 632, where he expressed
his belief that the Enamdars
were relieved of service, and

that

Small omit
184
N

13
~~that it would still be~~
~~perfectly equitable to deal~~
~~with these Enames as seems~~
~~best to Govt.~~ Before passing
final orders on the matter,
however
The Right Honorable the Governor
in Council desired to know
what is meant by the
figures in the column
"additional quit-rent" in
the statement given in
para 5 above, as the quit
rent to be imposed by the
Enam Department was
directed to be in lieu of
the existing Jodi which
varied with the cultivation,
and not in addition to it.
It should also be explained
what amount of the
new quit rent on Enames
situated

situated in Zamindari
and Pollicino will be added
to the peshcush of these
properties.

10. The Board of Revenue
will be good enough to
obtain the information
from the present Inam
Commissioner, and to submit
it to Government with
their own views as to
dealing with the Huttubadi
Inams, and also on the
general question of the
improvement of the
village establishments
of the North Arcot District.

11. The Inam Com-
missioner will also be
good enough at once to
report

Submitted on 16/11/11
N.P.



report how the question of
the Huttubadi Inams
of Tirunelveli, Cuddalore
and Bellary has been
dealt with, and whether
the Title Deeds for these
Inams are still retained
in his office.

[Signature]

14 Letter to the Board of Revenue
8-11-11
Offl Inam Commr

60/11

[Signature]

Kattakadi Bings
in North Carol list.

Cover

Dispatch ..

31 Sept
11/5
2/10/9
24/10/9