M.R. O. 1—82,000—16-10-29.

MADRAS RECORD OFFICE.

Government of Madras.

Revenue DEPARTMENT.

G.O. No.	1838	Press / Mis.
329-30 Dated	12-11-	19/870

Not to be folded or roughly handled

No. 329. Read the following Proceedings of the Board of Revenue, dated 10th November 1870 :—

Read the following letter from the Officiating Collector of the Kistna District, to the Acting Secretary to the Board of Revenue, dated Masulipatam, 10th September 1870, No. 4,179.

I HAVE the honour to submit my Local Fund Budget for 1871-72, together with the prescribed enclosures.

2. DISTRICT ROAD FUND.—The balance of this fund at the close of the current official year was estimated to amount to Rupees 950. Owing to the circumstances reported in Mr. Horsbrugh's letter, 21st May 1870, No. 1,823, recorded in Board's Proceedings, dated 8th July 1870, No. 4,751, the balance is likely to be as large as Rupees 1,50,000, unless any works are undertaken by the Superintending Engineer, which, however, appears to be far from probable. Though I have not received a reply to my letter addressed to this officer, with reference to paragraph 3 of the above-named Proceedings, I have reason to believe that, owing to the difficulty of procuring labour, the works cannot be pushed on as vigorously as may be desired. What labour is available is employed on canal and other imperial works. Should the Local Funds out-bid the imperial by offering somewhat higher rates, all the available labour would be secured to the former; but the policy of the measure is questionable, and should not be acted upon, at least as long as the execution of the two kinds of works devolve on State-officers. Starting, therefore, with this large balance, and adding to it Rupees 1,84,000, which may be expected to be realized during the next year, the total assets available for expenditure would amount to Rupees 3,34,000. The Board will observe from the detailed statement that out of the next year's estimated receipts, the Road-cess collections have been estimated to amount to Rupees 1,60,000, and that Rupees 10,000 and 2,000 have been proposed to be transferred from the Pound and Nanul Grass Funds, respectively. Judging from the actuals of 1869-70, and the realizations already made this year, this estimate for the next year cannot be considered excessive. The first item of the transfers from Pound Fund being usual, no comment seems to be necessary. The second transfer from Nanul Grass Fund has been made, with reference to my observations contained in my current year's Budget report, and approved by Board* and Government. The only other item which needs any explanation is the increased estimate under miscellaneous receipts. The divisional officers and the Tahsildars having been directed to point out to the ryots, that if contributions are raised amongst them for sinking wells, etc., an equal amount will be paid from Local Funds; several applications for the moiety grant have already been received as the Board are aware. As these contributions are credited to this head, it becomes necessary to make an increased allotment. Accepting the available assets of the next official year at Rupees 3,34,000, and deducting therefrom the proposed expenditure of Rupees 2,73,788, there will still remain a balance of Rupees 60,212 at the end of the year. The

*Board's Proceedings, dated 8th November 1869, No. 8,255.

Superintending Engineer's original Budget A., which is herewith forwarded, having exhibited the estimated expenditure at a very low figure, I pointed out to him the desirability of increasing the allotments for some of the works, and adding on others, which the Board, in their Proceedings, dated 6th August 1870, No. 5,202, directed should be undertaken from Local Funds. The enclosed (B.) is a copy of his letter, from which, the Board will observe that he is silent as regards the former, and makes an off-hand observation that Rupees 5,000 per mile will cover the expense of making the roads from Masulipatam to Munganapudy, and from thence to Pedana, expressing, at the same time, his apprehension that the swamp Kunkar may not bear the heavy salt-traffic. As, under these circumstances, there does not appear to be any immediate prospect of utilizing the large funds available, I have deemed it right to revise his Budget, which I beg to submit to the Board with Colonel Moberly's statements.

3. Comparing my Budget with the Superintending Engineers, it will be observed that out of the fifteen items entered in my Budget of original works, thirteen have been adopted from his, some of them having their allotments increased as shown below :—

	Superintending Engineer's allotment.	Revised allotment by Collector.
	RS.	RS.
1. Road from Amaravati to Guntur...	10,000	15,000
2. Do. Bezwada and Hydrabad road to Mylavaram ...	10,000	1,34,000
3. Guntur to Iyalore...	25,000	40,000
4. Nuzid to Perikeed	10,000	15,000
5. Chilakalurpett Nakirckal, *via* Narsarowpett...	10,000	15,000
6. Gravelling the road from Ponnur to Bapatla...	10,000	20,000
7. Do. Sattanapalli to Piddguralla...	6,000	10,000

Items Nos. 13 and 14 have been added by me to provide for the local salt roads from the data given in the Superintending Engineer's letter, dated 3rd September 1870, No. 181B. I would fain make a few more additions by providing for the several roads mentioned in Board's Proceedings, dated 6th August 1870, No. 5,202, but Colonel Moberly has not furnished me with any data, though he was requested to make some provision for them. Items Nos. 1 to 9 have been already sanctioned, as will appear from the references quoted. Estimates for Items Nos. 10 and 11 have been just received from the Superintending Engineer, and will be submitted to the Board separately. The Superintending Engineer has added a new road, viz., road from Sattenapalli to Piddguralla, which he has estimated to cost Rupees 32,570, and has provided an allotment of Rupees 6,000, promising to send up plans and estimates shortly. This work has been allowed to stand in the Budget with an increased allotment of Rupees 4,000. Items Nos. 13 and 14 have not yet been sanctioned, but they have been included in the Budget, because the Board have called up estimates for them, and because of the importance of the roads themselves, and the absence of any other means of utilizing the large funds available. The item Petty New Works contains provision for all works less than 250 Rupees in cost. Rupees 3,000 have been provided for the Department Public Works, and 5,000

for the Revenue Department, for undertaking any village-roads, etc., which may be important to the rural tracts, and which may be easily executed without professional aid. Rupees 5,000, provided for the last item to be expended by the Revenue Department, is to meet the cost of any works which might be undertaken by local contributions, since for such purposes as already observed a large amount is now being raised by the people. The computed expenditure given in the Superintending Engineer's Statement A. for the two marginally noted works appears incorrect. The expenditure actually incurred upon them up to 31st March last was Rupees 15,952 and Rupees 18,777, respectively, according to Progress Reports. Adding the current year's allotment of Rupees 10,550 and Rupees 8,000, respectively, the computed expenditure amounts to Rupees 26,502 and 26,777, respectively. I presume that, in calculating the expenditure incurred upon the second item, the portion expended by the Revenue Department has been excluded by Colonel Moberly.

1. Road from Amaravati to Guntur.
2. Road from Bezwada and Hydrabad road to Mylavaram.

4. Part II. of my Budget is a transcript of the Superintending Engineer's, with the single exception that I have provided a thousand Rupees to meet any expenditure that may be required by the Revenue Department. It will be observed from this that the Superintending Engineer has increased the allotments of the Guntur and Iyalur road, and from Voleru to Nizampatam from Rupees 1,000 and 300 in the current year to Rupees 1,500 and 600 for the next year, and that an allotment of Rupees 100 and 300 have been provided for the first time for the road from Vallore to the Masulipatam canal, Item No. 27, and road from Kowtaram to Gundumeda, Item 28. The length of a few roads differs from what was given last year as particularized below :—

	As per last year's Budget.	As per current year's Budget.
Road from Chilakalurpett to Narsarowpett	14	19
,, Ponnur to Bapatla	14	19
,, Ponnur to Jutoor	10	6
,, Guntoor to Iyalur	10	25
,, Bezwada and Hydrabad to Mylavaram	10	15½
,, Voleru to Nizampatam	10	18
,, Guntur to Amaravati	10	21
,, Perikid to Nuzivid	6	15

I presume the difference is owing to some of the roads having been pushed on, but I am unable to reconcile the maintenance allowances required with the lengths even under this presumption. A sum of Rupees 7,000 has been provided for the maintenance of avenue plantations under the charge of the Department Public Works.

5. The ten per cent. Reserve Fund upon the estimated receipts of Rupees 1,84,000 amounts to Rupees 18,400.

6. The Superintending Engineer has provided Rupees 4,320 for tools and plant as particularized in the margin. The allotment for original and repair-works having been raised, the one per cent. for tools and plants must be correspondingly increased. To this the Superintending Engineer wishes that Rupees 3,000 may be added for the purchase of three stone-breaking machines, by which a great saving might be expected. The total provision amounts to Rupees 5,064.

	Rs.
Original works	1,050
Repairs	270
Blake's machines...	3,000
	4,320

7. The provision of Rupees 11,834 for establishment shows an increase of Rupees 80, which is owing to the additional establishment entertained in the Board's Office.

8. The ten per cent. supervision cost, due to the Department Public Works, has not been given by the Superintending Engineer, but it has been estimated by me to amount to Rupees 20,640, as particularized in the margin, with reference to the figures given in my Budget. I regret that the Superintending Engineer's absence from Masulipatam prevents me from making out the Budget with him as I would have wished.

	Rs.
Original works...	1,72,400
Repairs	34,000
	2,06,400

9. Jungle Conservancy Fund.—The receipts under this head may be estimated at Rupees 12,600. Adding this to the anticipated balance of Rupees 4,000 at the close of the current year, the total assets available for expenditure would be Rupees 16,600. The Superintending Engineer, who has been requested to furnish the Budget in the detailed form required in Board's Proceedings, dated 14th October 1869, No. 7,654, has forwarded the enclosed sketch-budget for Rupees 21,975. It is needless for me to observe that it is not in the form required by the Board, and that the amount proposed is excessive, and far beyond the present capabilities of the fund. The estimate, furthermore, includes a provision of Rupees 7,020 for avenue plantations, which Government in their Order, dated 16th July 1870, No. 1,096, communicated with Board's Proceedings, dated 16th August 1870, No. 5,321, have prohibited to be maintained from this fund; I have, therefore, provided for this in the District Road Fund Budget. At my representation that the roads themselves should be pushed on first, the Board sanctioned the charge for avenues being met from Jungle Conservancy Fund. But as this is now prohibited, I would request that the necessary funds may be allotted in the District Road Fund Budget for the maintenance of existing avenues, as it would be a great pity to allow them to wither for want of watering. In the Board's Proceedings quoted above, the Government remark that this fund should be utilized in the formation of fuel reserves. Moreover, the extent to which the country is being fast denuded of wood without any thing being done to keep up the fuel-supply, renders it necessary that some scheme should be devised for the formation of reserves. I have accordingly sketched out a scheme very much on the plan submitted to the Board by me, while I had charge of the Nellore District, and this will be submitted to the Board shortly. I have entered in this Budget the amount of probable

Board's Proceedings, 13th July 1870, No. 4,860.

expenditure, but until the plan itself is matured, the detailed Budget required in the prescribed form cannot be submitted, as there are no reserves already existing. The total cost of the scheme amounts to Rupees 8,800, leaving a balance of Rupees 7,700, which I propose to place at the disposal of the Superintending Engineer for the maintenance of trees along canal-banks. The Department Public Works supervision must be met from this amount. The Superintending Engineer estimated the cost of maintaining these canal plantations at Rupees 14,955, but no more than Rupees 7,000 can be forthcoming.

	Rs.
For plantations	7,000
For Department Public Works Supervision	700
	7,700

10. Nanul Grass Fund.—The estimate under Nanul Grass Fund needs no remark, the subject of the transfer having already been explained in connection with the District Road Fund.

11. Pound Fund.—The total assets available for expenditure amount to Rupees 33,500. Deducting from this Rupees 10,000 proposed to be transferred to District Road Fund, and Rupees 13,000, which is the proposed expenditure of the year, there will be a balance of Rupees 10,500 at its close. In connection with this subject, I beg to bring to the notice of the Board that at present there is a Gumasta, on a monthly stipend of Rupees 10, attached to each of the eleven taluqs and two Zemindari Sub-Magistracies, and two Peons in the Bandar Taluq, on a monthly salary of Rupees 5 each, for driving stray cattle to the Pounds. A revised scheme of Pound Fund administration was introduced by me with the sanction of the Board, which entails heavy work on my Office. The expenditure under this head amounts to more than Rupees 10,000, and requires the exclusive attention of one Clerk to see that no unauthorized fees are levied in the taluqs; that all fines, etc., are duly credited in the public accounts; that payments are correctly made to the villagers; and that the amounts sanctioned for the construction of new Pounds and repairs of old ones, which aggregate 670 in number, are properly accounted for. The Board have sanctioned but one Clerk for the District Road Fund to my Office. The transactions of this fund in point of magnitude are greater than any other districts, except Godavery, and accounts connected therewith are being very carefully examined and checked, as the Board are doubtless aware from the correspondence which took place with the Superintending Engineer. The Board will, therefore, I venture to hope, be able to acquiesce in my opinion that this Clerk cannot attend to other work without neglecting his own which is so very important. I may also add that extra aid has often been found necessary to be given to this Clerk to get through his work. The large adjustments made in the Village Service Fund also require closer scrutiny. Under all these circumstances, the services of an extra Clerk seems to be absolutely necessary. One Clerk should have been entertained at the Huzur when a Pound Fund Gumasta was appointed to each taluq. I therefore request that the Board will be pleased to accord their sanction for the entertainment of a Pound Fund Clerk on a monthly salary of Rupees 25 from 1st April next. The annual cost would only amount to Rupees 300, which is quite insignificant when

Board's Proceedings, dated 17th December 1869, No. 9,255.

the heavy transactions connected with the fund and the likely result of a more efficient management is taken into consideration.

12. Public Bungalow Fund.—The proposed expenditure under this head, which consists mostly of usual fixed charges, cannot be met unless the usual grant-in-aid is added to the expected receipts. Without this there will be no equilibrium. The receipts under this head are so inadequate, and the requirements of the bungalows are so large that there is no immediate prospect of making them self-supporting.

13. The estimates connected with the Endowment Fund, Village Service Fund, and Process Service Fund, need no remarks. The balance under this last head remains unutilized.

14. The District Road Map, received back from the Superintending Engineer, is forwarded herewith. The additions made by me to the list of works do not of course appear in it.

Parts I. and II. of the District Road Fund Budget for 1871-72 are submitted for the approval of Government, with reference to their Order of the 16th March 1869, No. 711,

2. Part I. contains fourteen works, with an aggregate allotment of Rupees 1,69,400, and separate provisions of Rupees 8,000 for petty new works, and Rupees 5,000 for Miscellaneous Public Improvements.

3. Of the fourteen works, ten are sanctioned, the remaining being unsanctioned. An estimate for the eleventh work was submitted for the sanction of Government with the Board's Proceedings of the 24th October 1870, No. 6,289. The thirteenth and fourteenth works are those mentioned in paragraph 29 of the Board's Proceedings,* dated 6th August 1870, No. 5,202, and it would be desirable to undertake them at once, even if works in progress had to be postponed on that account.

* Recorded in G. O., Revenue Department, dated 13th September 1870, No. 1,452.

4. The allotment of Rupees 15,000 in favour of the Public Works Department for the second work has been transferred to the Revenue Department, as the execution of the work has been entrusted to the latter department from its commencement, and it has been deemed desirable, under special circumstances, not to transfer it to the Public Works Department for the present.

5. The balances of estimates in the case of some of the old works in progress have not been fully provided, but this seems to result from the difficulty of procuring labour. The allotments proposed by the Superintending Engineer have been raised by the Collector in all cases in which he thought this could advantageously be done, and the Board have no data before them which would justify them in interfering further with the proposals of the officers of the Public Works Department. The experience of the present year seems to show that it is useless to endeavour to force on expenditure on existing works.

6. Part II. contains twenty-eight repair-works with a total allotment of Rupees 25,240, and separate provisions of Rupees 2,760 for petty repairs, and Rupees 7,000 for maintenance of avenues along roads. This item is entered under the head "Communications," instead of under "Miscellaneous Public Improvements." The necessary transfer has accordingly been made. Items Nos. 4, 25, 26, and 27 being below 250 Rupees each, should not have been shown separately in the Budget. They are consequently struck out, and their allotments have been transferred to "Petty Repairs."

7. In the Abstract of Receipts and Charges, the balance expected at the beginning of the year 1871-72 is given as Rupees 1,50,000. This is a large sum, but the Superintending Engineer appears to be unable to engage the labour necessary to utilize it in the current year. The estimated income of the year is given as Rupees 1,84,000. This includes Rupees 2,000, the surplus transferred from the Nanul Grass Fund, and Rupees 4,500 for Ferry Rents. The latter sum must be struck out, as it is to form a separate fund under Section 29, Madras Act I. of 1870. With regard to the transfer from the Nanul Grass Fund, there is a difficulty. A similar transfer was admitted by Government in G. O., 23rd November 1869, No. 3,016, but when their attention was again given to the subject in G. O., 30th August 1870, No. 1,351, they refused to authorize any transfer of the kind, until it was shown that it could not be "usefully laid out in developing the Nanul and Grass plantations." Pending further information, therefore, the proposed transfer must be disallowed. The income of the year will accordingly be taken to be Rupees 1,77,500.

8. The reserve has been reduced with reference to the reduction in the estimated income.

9. The allotment on account of "Tools and Plant" in favour of the Public Works Department is given as Rupees 5,064. This is made up of the following items:—

	Rs.
Tools and plant on the estimated expenditure of Rupees 2,06,400 by the Public Works Department	2,064
Value of 3 Blake's Stone-breaking Machines...	3,000
Total...	5,064

The first of these figures has been reduced to Rupees 1,910 in consequence of the transfer of Rupees 15,000 from Public Works to Revenue Department, and a corresponding entry of Rupees 260 has been made in favour of the Revenue Department. The purchase of the stone-breaking machines is recommended by the Superintending Engineer, who expects great saving to result from their use. The Board consider the item should be admitted.

10. There is a sum of Rupees 250 inserted on account of the contingent charges of the Revenue Department, which includes a provision of Rupees 200 to meet refunds of Road-cess. As this item cannot be treated as a contingent charge, it is disallowed. The refunds must be made from time to time as occasion arises with the previous sanction of the Board.

11. With the foregoing modifications, the proposed expenditure amounts to Rupees 2,71,540, which, deducted from the available assets, viz., Rupees 3,27,500, leaves an unappropriated balance of Rupees 55,960.

12. The observations of the Officiating Collector, regarding the Jungle Conservancy Fund will be noticed in due course when submitting the Budget of that fund to Government.

13. Under these circumstances, explained in paragraph 11 of the Officiating Collector's letter, the Board sanction the entertainment, from the 1st April 1871, of an Assistant Local Fund Clerk, on a monthly salary of Rupees 25, to be paid from the Pound Fund of the district.

No. 330. ORDER THEREON, 22nd November 1870, No. 1,838.

Local Funds, No. 18.
Account.

THE District Road Fund Budget Lists of the Kistna District for 1871-72 are approved.

2. The rate of maintenance allowance per mile for the roads entered in Part II. is not given. It should be noted in future Budgets.

3. The Government desire that the Board will consider, in communication with the Collector, whether some portion of the large funds available may not be usefully applied in opening and improving village-roads, for which labour would probably be available on the spot.

(True Extract.)
(Signed) W. HUDLESTON,
Secretary to Government.

To the Board of Revenue.
,, the Public Works Department.

Exd. F. R. Bantleman.

Revenue Department

No. 1808

PROCEEDINGS of the MADRAS GOVERNMENT.

Under date the 22nd November 1870.

Read the following Proceedings of the Board of Revenue

Submitting for approval Road Fund Budget of Kistna District for 1871-72. } B.R. 10th Nov. 1870.

The District Road Fund Budget lists of the Kistna District for 1871-72 are approved.

2. The rate of maintenance allowance per mile for the roads entered in Part II is not given. It should be noted in future Budgets.

By Order,

S.D.S

I should also report to the Board to consider whether some portion of the large funds available cannot be advantageously expended in opening & improving village roads. For these labor might probably be available on the spot. I have my

Bd. of Revenue
P. H. Deffell
am making them.

- herewith Circular & explaining the wants of out the way villages. D.S.

Govt. of Madras.

REVENUE.

To

THE BOARD OF REVENUE.

&c., &c., &c.

Dated November, 22nd.

Rec'd.

Encl.

G. O., 22nd November 1870, No. 1,838.

NOVEMBER.
Nos. 329-330.

Kistna Road Fund Budget-estimates for 1871-72, approved. Board of Revenue to consider whether the large funds available may not be usefully applied in improving village-roads.

O. Rec. 15 Sept.