

MADRAS RECORD OFFICE.

Government of Madras.

Revenue DEPARTMENT.

G.O. No.	2093	Press <u>Mis</u>
⁶¹⁻⁶² Dated	5-8-	1868.

Not to be folded or roughly handled

Mis

*Proceedings of the Madras Government, Revenue Department,
5th August 1868.*

No. 61. Read the following Proceedings of the Board of Revenue, dated 23rd May 1868, No. 3,828.

Read again letter from the Collector of Malabar, dated 3rd September 1867, No. 196, recorded in Board's Proceedings, dated 7th February 1868, No. 933.

Read again letter from the Deputy Accountant General, dated 12th February 1868, No. 6,077, recorded in Board's Proceedings, dated 27th March 1868, No. 2,254.

Read also the following letter from the Deputy Accountant General, to the Secretary to the Board of Revenue, dated 28th March 1868, No. 7,136.

1. *Vide* Board's Proceedings, No. —, dated 27th instant.
2. States that the order referred to in no way bears upon the question at issue. The Board have left out five most important words of the order they produce as their authority for granting the allowance objected to by this Department, viz., "*in lieu of extra tentage.*" The authority granted by the local Government to the Board when the order is properly read, therefore, does not extend beyond a certain point, and has nothing whatever to do with the established rates of mileage for subordinates, or with the grant of power to give to any particular Department more than they have hitherto drawn when travelling. The objection, therefore, of this office is valid, and the Board's orders cannot be recognized.

3. The local Government should be addressed on the subject, in order that the Government of India may be moved to admit these extra special allowances to the establishment of the Collector of Malabar.

1. The foregoing letters will be submitted for the consideration and orders of Government.

2. On the representation of the Collector of Malabar regarding the insufficiency of batta granted to the Uncovenanted servants of his district, and in accordance with that officer's recommendation, the Board, under the peculiar circumstances explained by the Collector, and under the authority vested in them by paragraph 2 of the Government Order, Revenue Department, dated 7th November 1866,

No. 3,023, sanctioned* an exceptional travelling mileage allowance of one anna per mile for all ministerial servants who draw salaries from 15 to 50 Rupees a month, and of two annas per mile for those in receipt of higher salaries, in addition to the usual batta, for each day of absence from their head-quarters.

3. In the second letter, above recorded, Mr. Lodwick took exception to the Board's Proceedings, and remarked that it was not competent for a local Government even to introduce such changes, without first referring the matter to the Government of India. Mr. Lodwick was thereupon referred to paragraph 2 of the order above quoted.

4. In the third letter, Mr. Lodwick states his opinion that the order in question refers to the travelling allowance of the Covenanted Officers, and does not affect the rates of mileage for subordinates. The Board, therefore, request that the Government will be pleased to extend the provision of the order also to Uncovenanted servants, and confirm their Proceedings of the 7th February 1868, No. 933.

Order cannot be made

*Proceedings of the Madras Government, Revenue Department,
5th August 1868.*

No. 62.

ORDER THEREON, 5th August 1868, No. 2,093.

Miscellaneous.

1. In their Proceedings above recorded the Board of Revenue request,

First.—That they may be authorized to admit any sum for *bona fide* travelling expenses in lieu of the daily or mileage batta of Uncovenanted Officers, provided they are satisfied that such was really incurred for the benefit of the public service, and,

Secondly.—That their Order of 7th February, authorizing an exceptional mileage allowance of one anna per mile for all ministerial servants in the Malabar District, who draw salaries from 15 to 50 Rupees a month, and of two annas per mile for those in receipt of higher salaries *in addition* to the usual batta for each day of absence from their head-quarters may be confirmed.

2. The Government sanction the first part of the Board's proposal; but they do not consider that an additional mileage allowance is the proper method of re-imbursing the servants of the Malabar District for the exceptional expenditure they are obliged to incur in travelling. This should be done by raising the daily rates of batta, and the Board will accordingly be requested to report what the rates should be for the Canara and Malabar Districts.

(True Extract.)

(Signed) R. A. DALYELL,

Acting Secretary to Government.

To the Board of Revenue.
the Accountant General.

Ed. S. T. Augustin.

No. 933.

PROCEEDINGS OF THE BOARD OF REVENUE, dated 7th February 1868.

Read the following letter from G. A. BALLARD, Esq., Collector of Malabar, to the Secretary to the Board of Revenue, dated Calicut, 3rd September 1867, No. 196:—

1. Under the authority of the Board's Proceedings, dated 2nd January 1856, the practice has obtained in this district of allowing a day's travelling batta for every ten miles travelled, in addition to halting batta.

2. More recently by the Board's Proceedings, dated 25th July 1866, No. 5,114, the double batta for travelling has been extended to certain specified stages in the Sub-Collectorate, though their distance is only eight miles.

3. Under the Board's General Proceedings to all districts, dated 15th March 1867, No. 1,605, the additional batta being restricted to travelling from eighteen to twenty miles on the same day, objection has been taken to the aforementioned exceptional practice in this district.

4. I have the honour to request the consideration of the Board to the great hardship which will be entailed on the servants of this district by the discontinuance of an indulgence which it has hitherto been found necessary to concede to them. Cart-hire ranges from Rupees 1-4-0 to Rupees 2 for ten miles, and the minimum cooly-hire for the above distance is five annas. The expense thus entailed in travelling is very great, and has hitherto been but inadequately met by the batta allowed for travelling in addition to halting batta, for, the rate of four annas, allowed to servants from 15 to 25 Rupees salary, hardly pays a single cooly-hire, and eight and twelve annas, allowed up to 50 and 100 Rupees salary respectively, does not cover half a cart-hire; long halts, with the halting batta now allowed to be drawn for the whole period, might restore the balance. But such long halts are seldom feasible or expedient with the demands of business at head-quarters. The Collector's halt at a station rarely exceeds a week, and is often only for a day or two on special business. Under such circumstances the servants, who have to accompany him, are put to serious expense.

5. In point of fact, great economy is now practised by considerably reducing the number of servants taken out on circuit. But I submit it is desirable that those who are taken out should not be made sufferers thereby, or induced to look to any shifts to cover their expenses. The rules for halting batta are sufficiently liberal. But the absence of a proper scheme of travelling allowances bears with particular hardship on the lower paid servants; the expenses, further, falling most unequally on them according as the halts are of long or short duration. A travelling mileage allowance of one anna per mile for all ministerial servants from 15 to 50 Rupees salary, and of two annas per mile for those in receipt of higher salaries, quite irrespective of the halting batta, would answer the purpose.

6. I would earnestly ask the consideration of the Board to the subject, and meanwhile request their sanction to continue the existing practice in the district.

Under the peculiar circumstances explained in the foregoing letter, the Board sanction an exceptional travelling mileage allowance of one anna per mile for all ministerial servants of the district who draw salaries from 15 to 50 Rupees a month, and of two annas per mile for those in receipt of higher salaries, in addition to the usual batta for each day of absence from their head-quarters.

(A true Copy and Extract.)

(Signed) R. A. DALYELL,

Secretary.

To the Collector of Malabar.

Copy to the Accountant General.

Ed. J. Wright.

*nothing to those
whose salaries are
below 15 Rupees?
1607*

*Order cannot be as
the*

No. 2,254.

PROCEEDINGS OF THE BOARD OF REVENUE, dated 27th March 1868.

Read the following Memorandum from R. W. LODWICK, Esq., Deputy Accountant General, to the Secretary to the Board of Revenue, dated Fort Saint George, 12th February 1868, No. 6,077 :—

1. Vide the Board's Proceedings, No. 933, dated 7th instant.
2. Observes that the Board of Revenue are not empowered to make any change in the rates of batta, or other travelling allowance, and that according to letter from the Government of India, No. 13,907, of the 26th November 1861, it is not competent for a local Government even to introduce such changes without first referring the matter to the Government of India.
3. Requests, therefore, that the orders of the Board may be cancelled, and the Government addressed on the subject.

Mr. Lodwick will be referred to paragraph 2 of the Government Order, Revenue Department, dated 7th November 1866, No. 3,023, from which he will see that the Government have authorized the Accountant General to admit all charges passed by the Board of the nature of a travelling allowance.

(A true Copy and Extract.)

(Signed) R. A. DALYELL,
Secretary.

To the Deputy Accountant General.

Exd. J. Wright.

orders cannot be as the

Showing that the Board of Revenue
are not empowered to make any change in the rates
of batta, or other travelling allowance, and that according to letter from the Government of India,
No. 13,907, of the 26th November 1861, it is not competent for a local Government even to introduce
such changes without first referring the matter to the Government of India.

1868.

Department

No.

Rev. 1867/68

PROCEEDINGS OF THE BOARD OF REVENUE,

Dated 7th February 1868.

No. 933.

Sanctioning travelling mileage allowance of
one anna per mile for all ministerial servants in
Malabar District, who draw salaries from 15
Rupees a month, and of two annas per mile for
those in receipt of higher salaries, in addition
to usual batta for each day of absence from
head quarters.

No. 61

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Revenue Department

C No 1837

Memorandum

N. No. 323rd May 1868

M. 3828

The request of the Collector of Malabar is that travelling battah may be allowed to the servants of that District in addition to halting battah. He adds that this has been the practice in the District since 1856 under the authority conveyed in the Board's order dated 2nd January of that year. But this order cannot bear the

PROCEEDINGS OF THE BOARD OF REVENUE,

No.

Rev-1837/68

1868.

Department.

Dated 27th March 1868.

No. 2,254.

Referring Mr. Lodwick to para 2 of G. O. R. D. 7th November 1866, No. 3023, which authorizes the Accountant General to admit all charges passed by Board of the nature of a travelling allowance.

P. 574. 27.9.7/68
19.6.1868
19.6.1868

the interpretation
put upon it. Mr.
Thomas then acting
Head Assistant
Collector of Malabar
submitted to the collector
a bill for the tra-
-avelling charges in-
-curred by some of
the servants on his
establishment who
travelled with him
rapidly. Mr. Clarke
the collector in for-
-warding the bill to
the

5
the Board requested
that "in cases in which
servants are required
to travel greater dis-
-tances than the re-
-gulated daily stages,
they may receive
-batta by the dis-
-tance instead of
by the day - and
the Board made
their order distinct
enough by repeat-
-ing the last five
words of the collector's
Thus

Thus it is clear ~~and~~
that the travelling
batta was to be
in lieu of halting
batta and not in
addition to it.

The reception-
al practice so ~~and~~
forcibly urged
by Mr. Ballard
thus
is not sup =
ported by any
order, and
it,

Proceedings of Govt. of 20th
July 1866 No. 1790.

Boards Pro: 7th February 1868
No. 933. —

6
it is surprising how the
Board and the Account-
ant General ^{have} passed
the unauthorized
charge for so many years

When the rule
allowing travelling
batta instead of
halting ^{on certain occasions} batta was
made general, —
objection was taken
to the Malabar —
practice of allow-
ing both — and
the Board of
Revenue on the
representation of
the collector authorized
"per

"an exceptional travelling mileage allowance of one anna per mile for all ministerial servants of the district who draw salaries from 15 to 50 Rupees a month, and of two annas per mile for those in receipt of higher salaries, in addition to the usual batta for each day of absence from their headquarters." The D^y Account^t General objected to this order of the Board on the ground that they "are not empowered to make any change in the rates of batta or other travelling allowance, and that according to the letter

From D^y Accountant Genl.
to Board of 12th Feb^y 1868.
No 6077.

Bo's Pro. of 27th March
1868 No 2254.

From D^y Acct. General to
Bo of 28 March 1868 —
No 7136 —

letter from the Govt. of India No 13907 of the 26th Nov^r 1866, it is not competent for a local Govt. even to introduce such changes without first referring the matter to the Govt. of India". The Board referred Mr. Radwick to para 2 of the order of Govt. of 7th Nov^r 1866, No 3023 as authorizing the Acct. Genl. to admit all changes of the nature of a travelling allowance passed by the Board. The D^y Acct. General correctly pointed out that the order alluded to referred only to charges of the nature of a travelling allowance "in lieu of

Isha

extra tentage "passed by the Bd
of Rev." and "has nothing
whatever to do with the
established rates of Mileage"
"or with the grant of
power to give to any par-
ticular Depart. more
than they have hitherto
drawn when travelling."

The Bd. now request
First: that the order of
Govt. of 7th Nov. 1866
authorizing the Bd. to pass
travelling allowances
in lieu of extra tentage
may be extended to Un-
covenanted Servants also.

and
Secondly - that their order
of 17th January 1868 No.
933 authorizing an
exceptional mileage
allowance in the
Malabar District
may be confirmed.
The

* i.e. that the Bd be
authorised to admit any
sum for bona fide travelling
expenses & in lieu of the daily
or mileage batta of uncov. officers,
provided they are satisfied that
such charge was really incurred
for the benefit of the public
service.

I would accept
the Board's proposal
on the first point -
W.M.

by R.

87
The first proposal seems to
be admissible for cases may
frequently occur in which tra-
-velling rapidly "for the benefit
of the public service" may be
necessary in the case of Unco-
-venanted Servants ^{as well as Govt. Officers} and
in which
the actual charges incurred to
accomplish the journey may
exceed the batta payable accord-

-ing to the fixed rates ^{whether}
calculated by the day or by the mile.

The second proposal involves
an exceptional system in Mala-
-bar which is objectionable. Other
Collectors will soon come forward
to urge peculiarities in their
Districts for deviating from
the fixed rule and uniformity
will be destroyed. The cost
of Carriage and Cooly hire
has greatly risen in recent
years throughout the country
and

and if the rates of batta are not sufficient the revision of them ^{should} ~~must~~ be ^{made} applicable to all Districts. The present rates of batta were passed by Gov^t in their order dated 12th March 1861 in consideration of the rise in the wages of Coolies.

According to the proposal of the Coll^r of Malabar the Uncoerced Servants of his District ^{would} ~~will~~ receive the following Allowances for every 10 miles travel -

	Batta ~~per day~~ ^{per day or per stage} ~~for 10 miles~~ ^{for 10 miles}	mileage	Total	Per mile
	Rs. A. P.	Rs. A. P.	Rs. A. P.	Rs. A. P.
	1	2	3	4
Salary above Rs 15 and below Rs 25	" 4 - "	" 10 - "	" 14 - "	" 1 - 5
do " " 25 " " 50	" 8 - "	" 10 - "	1 - 2 - "	" 1 - 10
do " " 50 " " 100	" 12 - "	1 - 4 - "	2 - " - "	" 3 - 2
do " " 100 " " 150	1 - " - "	1 - 4 - "	2 - 4 - "	" 3 - 7
do " " 150 " " 200	1 - 4 - "	1 - 4 - "	2 - 8 - "	" 4 - "
do " " 200 " " 250	1 - 8 - "	1 - 4 - "	2 - 12 - "	" 4 - 5
do " " 250 " " Upwards of 94 Coll ^r				
1 st & 2 nd Classes	3 - " - "	1 - 4 - "	4 - 4 - "	" 6 - 10
3 rd & 4 th " "	2 - " - "	1 - 4 - "	3 - 4 - "	" 5 - 2

The

The increase will be considerable and the table shows clearly the great difference which will (if Mr. Ballard's proposal is sanctioned) ^{exist} between the Malabar rates (Column 3) and the rates of all the other Districts (Column 1) of travelling batta. The usual

travelling batta is 4 annas per mile. Column 4 of the table will show that the rate will be exceeded in the case of servants receiving Rs 200 and above.

In the other hand Canara & Malabar are certainly in an exceptional position in regard to travelling, and this

I should mention that Mr. Ballard's proposal on the second point raised and mentioned - has not been approved. It is peculiarities in regard to moving about in Malabar & Canara & so on prevail in other Districts, but the difference in favor of Malabar & W. he created & the adoption of Mr. Ballard's rates, is very great & we had to reference from other District for an analogous difference - It was far better to reduce the travelling batta scale than increase to reference of the same. I have been 61 or 62 miles but on personal of Gov^t 15/7/68. I have been only seven 15/7/68. rather disinterested to disturb that scale just at present. W. N. 20th 68.

W. N. 20th 68.

has been in a manner
 recognised in the cases
 of Unwarranted Officers,
 who are permitted to
 draw extra tentage under
 somewhat more favourable
 rules than the Officers of
 other Districts. i.e. they are
 not obliged to certify that
 they carry tents with them, and
 they are not obliged to keep
 up such an expensive tent
 equipage as other revenue
 Officers of the same grade.

Stt.

Memo.

Travelling allowance to Ministerial
 servants in Malabar Dist.

I am disposed to think
 that Malabar is a more
 healthy & comfortable
 country than the other
 Districts. I am
 aware from my
 experience & the
 information I get
 of travelling in this
 District is far higher
 than elsewhere. I
 must tell the Board
 I submit a proposal
 for raising the batta
 in this District.

very well
 W.D.

For orders

Council

Revenue Department

2000 No. 2093

Proceedings of the Madras Govt.

Under date the 5th Augst 1868

Read the following Pro:
 of the Board of Revenue

Submitting for consideration and
 orders letters from Collector of Malabar
 and Deputy Accountant General
 regarding objection of latter to recognize
 Board's order sanctioning an exceptional
 travelling mileage allowance of one
 anna per mile for all ministerial
 servants who draw salaries from
 15 to 30 Rupees a month in
 that District.

(Here enter 23rd May 1868
 No. 3828)

In their Proceedings above
 recorded the Bd. of Rev:
 request.

First - that they may be autho-
 rized to admit any sum
~~actually incurred~~
 for bona fide travelling ex-
 penses in lieu of the daily
 or mileage batta of Unwarranted
 Officers

Officers, provided they are sa-
-tisfied that such was really
incurred for the benefit of
the public service and

Secondly - that their order
of 7th February authorizing

an exceptional mileage al-
-lowance of one anna per
mile for all ministerial

servants in the Malabar

District who draw salaries
from 15 to 50 Rs a month

and of two annas per mile

for those in receipt of higher

salaries in addition to the

usual batta for each day

of absence from their

Head Quarters. May be confirmed

2. The Govt sanction

the

the

the first part of the Board's
proposal, but they do not con-
-sider that ^{an} additional mileage
allowance is the proper method
of re-imbursing the servants of
the Malabar District for the
exceptional expenditure they are
obliged to incur in travelling.
This should be done by raising
the daily rates of batta, and
the Board will accordingly
be requested to report what
the rates should be for the
Canara and Malabar Dis-
-tricts.

MS

14 Copies Board of Revenue super

6 - Accountant General N

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0
G. H. Hollis

12/2/201

26-2-501

5/11/201

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Reserve 1868 Sept
100 of 4000 for Aug

182093.

100 of the Madras Govt
8/5th August 1868.

100 of the Madras Govt
100 of 4000 for Aug
182093.

Co No. No. 165-66
7/11/66

182061-62

De