

MADRAS RECORD OFFICE.

Government of Madras.

Revenue DEPARTMENT.

G.O. No. 2946

Press

~~Mis.~~

563

Dated

28-11-1865.

Not to be folded or roughly handled

*Proceedings of the Madras Government, Revenue Department,
28th November 1865.*

Read again the following letters from the Honorable Mr. Pelly, on the proposed revision of Village Establishments:—

On Ganjam District, dated 18th February 1862.			
Vizagapatam	do.	3rd April	"
Godavery	do.	14th August	"
Kistna	do.	22nd May	1861.
Nellore	do.	11th "	1863.
Bellary	do.	14th February	1862.
Cuddapah	do.	26th "	"
Kurnool	do.	19th June	1861.
Madras	do.	20th April	"
North Arcot	do.	11th July	1862.
South Arcot	do.	19th December	"
Tanjore	do.	7th "	1861.
Trichinopoly	do.	9th January	1862.
Madura	do.	18th August	"
Tinnevely	do.	27th November	1861.
Salem	do.	20th August	1862.
Coimbatore	do.	18th "	"
South Canara	do.	2nd June	"
On the general subject		30th May	1863.

No. 563.

ORDER THEREON, 28th November 1865, No. 2,946.

Miscellaneous.

1. The above letters constitute Mr. Pelly's elaborate reply to the G. O. dated 3rd September 1859, No. 1,187, directing him to undertake the revision of the Village Establishments in conjunction with that of the District Talook Establishments, on which he was already engaged.

2. The object in view was to improve the efficiency of the Village Establishments by restoring, consolidating, or increasing their emoluments, so as to make the offices worth holding; and in order to part provision of the necessary funds, it was ruled that "where there are a number of very small villages near together, two or more may be clubbed together under one set of village officers."

3. On the other hand, it was provided that villages too large to be managed by a single establishment might be sub-divided.

4. The general result of Mr. Pelly's proposals for the above-named eighteen Districts (Malabar not being included), is that the number of villages in them is cut down from 32,691 to 15,039, in other words, and after making allowance for additions derived from the Sub-Division of large villages, considerably more than one-half of the villages throughout the greater part of the Presidency will lose their separate existence, and all those privileges which the Ryots now guard so jealously from encroachment by their neighbours will in these cases cease to be distinctive.

5. It is scarcely necessary to say that so sweeping a change was never contemplated by Government, and that its expediency, in a political point of view, cannot but be deemed most questionable.

*Proceedings of the Madras Government, Revenue Department,
28th November 1865.*

6. Mr. Pelly observes that by the proposed grouping, the cost of the revised establishments has been kept within more moderate bounds than would otherwise have been practicable, but he expresses his doubts whether the arrangements, though in accordance with the recommendations of the local officers, will be found to answer. The Government fully share these doubts.

7. The financial results of Mr. Pelly's proposals are shewn briefly below:—

	Average per annum.			Total cost.
	RS.	A.	P.	RS.
Potails or Moonsiffs ...	45	8	0	6,59,822
Curnums ...	79	8	0	11,37,900
Vetties (uniform) ...	36	0	0	10,20,672
Nir-gunties ...	29	0	0	1,27,132
				29,45,526
				Estimated value of available assets.
				RS.
Land ...				11,65,203
Fees and cash ...				8,41,672
Total...				20,06,875

8. The result is an estimated annual deficit of Rupees 9,38,651 notwithstanding the sweeping reduction of villages, and notwithstanding also that in five districts the Service Ináms have been valued at their *full* assessment instead of at five-eighths of that assessment, as ordered by Government with reference to the fact of the Ináms having been extensively sub-divided in times past, and being now in great measure alienated from the office and freed by long prescription from the condition of service.

NOTE.—Mr. Pelly's proposals do not include the Village Police, which however is included in the service to be provided from the maximum cess legalized by the Act.

enacted this cess is leviable *in lieu of fees*, while the value of the fees is included in the above estimate of available assets.

10. The objections indicated in the above remarks would probably have compelled the Government to reject Mr. Pelly's proposed scheme, even did it promise to produce valuable administrative results; but the limited experience that has been obtained of the working of the scheme in the Kurnool District, where alone it has been brought into operation, has been so unfavorable that it has been deliberately proposed to cancel all that has been done there, and to revert as far as possible to the state of things that was in existence previously to the introduction

Proceedings of Government, Judicial Department, dated 10th October 1865, No. 1,443.

of the new system; and the proposal has so far commended itself to the consideration of Government, that it has been referred to the Collector for report through the Board of Revenue.

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28th November 1865.*

11. In paragraph 17 of his letter dated 30th May 1863, taking a general review of his proposals, Mr. Pelly observes that economy and the admitted necessity of improving the remuneration for village service, demand that the grouping of villages to a material extent be maintained, if the measure of reform is to be carried out in the manner proposed, and the Government agree with him that the necessity is inevitable if the measure be carried out.

12. But as they cannot possibly sanction so sweeping a destruction of separate village communities, which have existed probably from the earliest establishment of social customary law in the localities concerned, they are forced to the conclusion that Mr. Pelly's proposals must be rejected as being radically impracticable.

13. How far improvements may be effected in the existing establishments without amalgamating villages, except where they are mere insignificant congeries of huts undeserving of recognition as separate village communities, or outlying hamlets that may more conveniently be grouped with some other than the mother village, is a question that may usefully be considered by the collective Board of Revenue, and brought forward as circumstances may require.

14. The Village Cess Act provides means for realizing one source of income which has hitherto in very many instances been merely nominal, and the Service Ináms whether re-attached to the office or enfranchised from the condition of service, and charged with additional quit-rent for the benefit of the office, can doubtless be improved as a means of remuneration for service.

15. With improved remuneration greater efficiency may confidently be anticipated, although possibly not to the extent contemplated by Mr. Pelly.

16. The Government cannot dismiss the subject from consideration without recording their appreciation of Mr. Pelly's laborious efforts to reduce this difficult matter to form, in which he certainly has succeeded, and has placed on record a mass of information which cannot but be most valuable whenever hereafter the subject may come under discussion.

(True Extract.)

(Signed) W. HUDLESTON,
Acting Secretary to Government.

To the Honorable C. Pelly.
,, the Board of Revenue.

Exd. S. T. Augustin.

Year	Month	Day	Time	Place	Remarks
1880	Jan.	1	10.00	St. Louis	Left for St. Louis
1880	Feb.	1	10.00	St. Louis	Left for St. Louis
1880	Mar.	1	10.00	St. Louis	Left for St. Louis
1880	Apr.	1	10.00	St. Louis	Left for St. Louis
1880	May	1	10.00	St. Louis	Left for St. Louis
1880	June	1	10.00	St. Louis	Left for St. Louis
1880	July	1	10.00	St. Louis	Left for St. Louis
1880	Aug.	1	10.00	St. Louis	Left for St. Louis
1880	Sept.	1	10.00	St. Louis	Left for St. Louis
1880	Oct.	1	10.00	St. Louis	Left for St. Louis
1880	Nov.	1	10.00	St. Louis	Left for St. Louis
1880	Dec.	1	10.00	St. Louis	Left for St. Louis
1881	Jan.	1	10.00	St. Louis	Left for St. Louis
1881	Feb.	1	10.00	St. Louis	Left for St. Louis
1881	Mar.	1	10.00	St. Louis	Left for St. Louis
1881	Apr.	1	10.00	St. Louis	Left for St. Louis
1881	May	1	10.00	St. Louis	Left for St. Louis
1881	June	1	10.00	St. Louis	Left for St. Louis
1881	July	1	10.00	St. Louis	Left for St. Louis
1881	Aug.	1	10.00	St. Louis	Left for St. Louis
1881	Sept.	1	10.00	St. Louis	Left for St. Louis
1881	Oct.	1	10.00	St. Louis	Left for St. Louis
1881	Nov.	1	10.00	St. Louis	Left for St. Louis
1881	Dec.	1	10.00	St. Louis	Left for St. Louis
1882	Jan.	1	10.00	St. Louis	Left for St. Louis
1882	Feb.	1	10.00	St. Louis	Left for St. Louis
1882	Mar.	1	10.00	St. Louis	Left for St. Louis
1882	Apr.	1	10.00	St. Louis	Left for St. Louis
1882	May	1	10.00	St. Louis	Left for St. Louis
1882	June	1	10.00	St. Louis	Left for St. Louis
1882	July	1	10.00	St. Louis	Left for St. Louis
1882	Aug.	1	10.00	St. Louis	Left for St. Louis
1882	Sept.	1	10.00	St. Louis	Left for St. Louis
1882	Oct.	1	10.00	St. Louis	Left for St. Louis
1882	Nov.	1	10.00	St. Louis	Left for St. Louis
1882	Dec.	1	10.00	St. Louis	Left for St. Louis

B. Sanger,
Peters
Solomon
Koch
Eckert
Bollman
Schubert
Kunze
Gardner
J. Kott
J. Kott
Sanger
Dickinson
Hartmann
Mumford
Selmer
Cone
L. Cannon

Q. E. Jones
Librarian

50 min. 1753

I think that our experience has
 shown that the economy of
 nature in procuring together de-
 rate changes & confiding them to
 one higher paid official is a delusion.
 I object therefore to this scheme
 in so far as it is likely to prove
 more expensive & less efficient.

J. H. P.

W. H. P.

the best improve the
affairs of the Village
relate to the
considering or increasing
the sustenance of the
Village. and in order to
bordering of the necessary funds
it has ruled that a
was a number of very small
Village near together, but
were made clubs together
under the name of Village Officers
P. V. H. 1

On the other hand it is possible
it takes too long to manage
a single estate right in
the middle.

The general new field survey
proposed for the above named
XX District (Malak) ~~XX District~~
not being included, is that the
number of villages in the
cut down from 52697.

15039 - in the woods.
but after making allowance
for the distance from the village.

considerably more than
 in half of the village.
 Congregants the greater
 part of the Presidency
 will lose their separate
 existence - and all
 their privileges. The
 light and guard
 is taken from them
 - and by this bright
 life in their cases
 cease to be distinct

It is certainly ridiculous
to say that so sweeping
a change has never
contemplated by Gov.
and that its expediency
is a political point
of view ~~which~~
cannot but be
deemed most
questionable.

W. L. My services to
the exposed group.
Long present.

Lakshminarayana's income
 in more moderate
 funds than 5% of income
 was him practicable. But
 expenses he drew to Lakshmi
 & arrangement. He is account
 to the recommendations of
 the local officers with the present
 account. The Govt. policy should
 be done.

The financial results of
 W. P. P. projects are shown
 briefly below.

	Approx. percentage	Total cost
2. Wells		
Municipal	45.8	6,59,822
Cannals	79.8	11,37,900
P. Wells (municipal)	30.	10,20,672
Govt. projects	29	1,27,132
		<u>29,45,526</u>

Estimated value of available assets

Land	—	11,50,203
Assets & Cash	—	8,41,872
Total		<u>20,00,875</u>

Report of P. G. 38,531
 after the standing the
 sweeping reduction of
 villages and which
 standing also that
 in 5 districts the
 price income have
 been reduced at this
 full amount. ~~is not~~
~~estimated of the income~~
~~which is not the amount of the~~
 income, in this
 of at 5% of that
 amount as ordered
 by Govt. with reference
 to the fact of the
 income having been
 estimated by subdividing
 in times past. The
 land and in some
 measure alternative
 from the income
 office a few by
 long present.

from the condition of the

In the Village ^{twice} less is the
only known indication from a source.
I suppose this deficiency is
widely not available, in answer
as to the law as enacted
this less is leviable in lieu
of tax. Since the ~~tax~~ ^{value} of the
tax is included in the
above estimate of available
assets. and the ^{and} ~~and~~ ^{value} of the less can be applied only
within the village or township
in D. levied. so that the surplus
of our village is not available
to supplement the deficiencies
of another.

Note. W. Kelly's proposal does not include
the Village Office. D. levies is included
in the value of the surplus from the
maximum was applied by the Act.

The objection is stated
in the above remarks, and probably has
compelled the Govt. to direct
W. Kelly's proposed scheme,
even had it promised to
produce valuable administrative
results. but the limited

Ex: of Govt. Just. Sept
of 10 Oct/65
H. H. S.

Examine that has
been obtained of the
locking of the scheme
in the Revenue D.
There about it
has been brought
into operation, has
been so important
that it has been
deliberately proposed
I cannot see that
has been done ^{there}
I expect as far
as possible the
the state of things
that have existed
previous to the introduction
of the new system,
and the proposal
has to far exceeded
itself in the course
of Govt. that it has
been referred to the
Govt. for report.

Res: to Mr. of this?

In para. 17 of his letter of 30 May he taking a
general view of his proposals,
Mr. E. L. observes that economy
and the admitted necessity
of improving the remuneration
for village service, demands
that the grouping of villages to
a material extent be maintained
if the measure of reform is to be
carried out in the manner
proposed, and the Govt. agree
with him that the necessity
is indubitable if the measure
be carried out.

But as they cannot possibly
function so as to destroy a destruction
of separate village communities
Mr. L. has insisted that they must
be the earliest established basis of
social customary law in the
localities concerned. They are
further to the conclusion that
Mr. E. L.'s proposals must

be justified as
being radically
unpracticable -
how far in fact
may be expected of the
existing establishments
that amalgamating
villages except where
they are more signifi-
cant centers
of local endowments
of recognition as
separate villages com-
munities - or
existing lands
that may more
nominally be
grouped to the same
than the latter
village, is a question
that may well perhaps
be considered by the

Director's Office

has: & brought from the circumstances may
give

The Village Council
provides means for realizing
the source of income &c.
has little & is very many
instances have not only
nominal - and in
service means the
is attached to the office
or information from the
condition of service -
charged with a duty
must for the benefit of
the office, can not less
be in power as means
of communication for
service with improved
communication - greater
efficiency very confidence
be anticipated, although
possibly with the intent

... cannot be...
to give from -
consideration to...
according to the...
line of...
laborer. effort to
reduce this difficult
subject matter to
form - in...
certainly has
encouraged. &...
should record a
trust information
... cannot but be
most valuable...
... however
the subject may
have understood...

11 - Copies to the Honorable...
11 - 2 - to the Board of...

Dec. 1/53.
L.B.

Revenue 1865 Départ.
Pr. of Govt for November.

Via 29th.

Pr. of the Madras Govt.

Df 28th November/65

From Hon Pelly of
22 Decr/65 C no 8 of 65

Issuing orders on all
Pelly's scheme for improving
the efficiency of the Village
establishments.

N^o 563

23/11/65

5-12-12

11-1-18

25-3-18