

MADRAS RECORD OFFICE.

Government of Madras.

Revenue DEPARTMENT.

G.O. No. 2496	Press ~~Mis.~~
255-256	
Dated 14 th 10	1865.

Not to be folded or roughly handled

Madras

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*Proceedings of the Madras Government, Revenue Department,
14th October 1865.*

No. 255. Read the following Proceedings of the Board of Revenue :—

Submitting, with remarks, letter from the Collector of South Cannara, forwarding one from the Salt Deputy explaining why weighment has not yet been introduced into the Salt Department, and reporting on the several points noticed in G. O. of 1st May 1865, regarding the alterations to be made in that Department.

(Here enter 4th October 1865, No. 6,228.)

No. 256. ORDER THEREON, 14th October 1865, No. 2,496.

Separate Revenue, No. 15.

Salt.

1. The Government approve and confirm the Board's Proceedings above recorded.

2. They do not concur with them in considering any enactment necessary to enable Government to charge the cost of carriage to the inland Depôts in addition to the monopoly price of the Salt.

3. This is in fact the condition on which the Depôts are maintained for the convenience of traders, and is not really any addition to the price of the Salt.

4. It should be shewn distinctly in the receipt puttah.

5. An average rate may be fixed for each Depôt without calculating the cost of each trip.

(True Extract.)

(Signed) W. HUDLESTON,
Acting Secretary to Government.

To the Board of Revenue.

Exd. S. T. Augustin.

PROCEEDINGS OF THE BOARD OF REVENUE, dated 4th October 1865.

Read the following letter from W. M. CADELL, Esq., Collector of South Canara, to R. A. DALYELL, Esq., Acting Secretary to the Board of Revenue, dated Mangalore, 21st July 1865, No. 100:—

1. I have the honor to reply to the Proceedings of the Board, under date the 14th ultimo, No. 3,225 and to forward a letter from Mr. Ball, the Deputy Collector in charge of the Salt Department, containing the information called for in the Proceedings under acknowledgment, and with reference to the paragraphs of the Orders of Government noted therein.

2. My own acquaintance with the District is limited, and as the letter of Mr. Ball with its enclosures appears to me to furnish all the data required to enable the Board and the Government to arrive at a decision on the subjects therein contained, I do not deem it necessary to add to these remarks, than to say that I generally concur in the observations of Mr. Ball.

3. The Statement of Extra Guards stated to be now required has been prepared in communication with the Superintendent of Police, and is, I am assured, not more than is necessary.

4. I would only further observe, that I do not concur in the concluding remark made by Mr. Ball, as to the necessity for a legal enactment to enable the Government to charge an enhanced rate for salt supplied to and sold at *inland depôts*. Section 43, Act VI. of 1844 appears to me to apply to the places where salt is manufactured and sold; but where Government, for the convenience of traders, have established inland depôts at a distance from the places of manufacture, I think they have a just and equitable claim to compensate themselves for the extra expenses so incurred, and which, in the absence of these depôts, would have to be incurred by the traders themselves.

ENCLOSURE No. 1.

From J. BALL, Esq., Deputy Collector, to W. M. CADELL, Esq., Collector of South Canara, dated Mangalore, 12th July 1865, No. 40.

1. With reference to your Memorandum, No. 80 of the 22nd ultimo, I now beg to submit my views on the points alluded to in paragraphs 8, 9, 12, 13, and 15 of the Proceedings of Government of 1st May last, No. 839A., (herewith returned,) and on which the Board of Revenue have called for a report in their Proceedings of the 14th June, No. 3,225.

2. (Paragraph 8 of Government Order). Weighment has not been introduced into the District for the want of the necessary machines, or beam-scales and weights. So far back as 1861, weighing machines were allotted to this District in the Proceedings of the Board, dated 26th June 1861, No. 3,351, and on the 18th March 1864, the Mint Master was requested by the Board (Proceedings No. 1,698) to despatch nineteen machines to this District. These arrived at Mangalore about the close of the fair season, but as the Kundapur Taluk was attached to the North Canara District, when the allotment of machines was made in 1861, thirteen additional machines were found necessary, and an application was submitted for them to the Board by Mr. Morris on the 15th August 1864, (letter, No. 134) to which the Board replied (Proceedings 30th idem, No. 5,593), that measures will be taken for supplying them so soon as the improvements lately effected in the plan have been carried out successfully, and that, as it may be found necessary to re-call the machines already supplied to the District, their distribution to the salt stations had better be deferred for the present. The machines are consequently still lying in the Mangalore Sea Customs House. If weighment is to be introduced, beam-scales with correct weights would be of more use than these machines, as the former will be more easily worked and understood, and are not apt to be so soon put out of order as the latter.

3. Four-hundred and twenty-four mercals of salt were directed by the Board, in their Circular of the 7th September 1855, to be reckoned as the authorized equivalent of 120 Indian maunds from the 1st October then following; but as it was found that the introduction of this

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* necessary sanction of Government may be obtained for the employment of the number of men entered in the Memorandum.

one of the coast depots, while in paragraphs 14 and 78 it is entered as an inland depot (which it really is, there will remain but seven coast depots as given in the margin. The road leading to these

- are to be kept in repair, as were ordered by Government.

9. Mr. Clarke's proposal (same paragraph 114) of retaining the Jalady and Yelur depots of the Harnad Division, and abolishing the remaining three, also appears to demand re-consideration. It will be seen from the accompanying sketch (No. 3) of the Harnad Division, that the Jalady depot, which is proposed to be retained, is not centrally situated with regard to the pans attached to the Tallur and Chalaumakkey depots. There are more pans attached to the latter depot than either to the Jalady or Tallur depots. I would, therefore, most respectfully beg to suggest that the Chalaumakkey depot (two store-rooms) be retained, and the Tallur and Jalady depots abolished. By this measure the erection of two additional store-rooms only will be necessary, while the retention of the Jalady depot will necessitate the erection of three store-rooms and a catcherry for the Superintendent and his establishment. As regards the abolition of the Hemmady and the retention of the Yelur depot, I would beg leave to state, that if either depot be closed, all the salt manufactured at the pans attached to that depot will have to be taken across the Wandase river for storage at the depot which is retained. This will not be advisable, as boats are constantly going up and down the river at all hours of the day and night, and will afford opportunities for the wholesale

6. (Paragraph 12 of Government Order and paragraph 4 of Board's Proceedings). The present strength of the Police Guards at the several salt depots is two Head and sixteen Deputy Constables and eighty-four Privates, besides a temporary Establishment of fifteen Privates for six months in the year for guarding salt pans during the manufacture of salt. The forty-four men mentioned by Mr. Clarke as required for guarding the salt pans are for the Angali and Harnad Divisions alone excluding Baidur. I beg to enclose a Memorandum (No. 1) of the present strength of the Police Guards, and the number that appears necessary for guarding the store-rooms and salt pans, as well as the carriage of salt to the inland depots and the landing from vessels. I beg that the

6. (Paragraph 12 of Government Order and paragraph 4 of Board's Proceedings). The present strength of the Police Guards at the several salt depots is two Head and sixteen Deputy Constables and eighty-four Privates, besides a temporary Establishment of fifteen Privates for six months in the year for guarding salt pans during the manufacture of salt. The forty-four men mentioned by Mr. Clarke as required for guarding the salt pans are for the Angali and Harnad Divisions alone excluding Baidur. I beg to enclose a Memorandum (No. 1) of the present strength of the Police Guards, and the number that appears necessary for guarding the store-rooms and salt pans, as well as the carriage of salt to the inland depots and the landing from vessels. I beg that the

smuggling of salt. I would, therefore, most respectfully suggest that both these depots be retained, as at present, under the charge of the Assistant Superintendent. It will be seen from the sketch that there are pans on the west bank of the Arehole river, which are attached to the Yelur depot; but as the salt is of very inferior quality, they have not been worked for the two past seasons. I would beg to recommend that they be permanently closed. My respectful suggestion, therefore, is to retain in the Harnad Division the Chalaumakkey, Hemmady, and Yelur depots, and to erect two additional store-rooms at the first-mentioned place in lieu of the Jalady and Talur depots to be abolished.

10. By carrying out the suggestions which I have taken the liberty to make in paragraphs 8 and 9, we shall have seven store-rooms at three places in the Angali Division, instead of seven at six places; and six store-rooms at three places in the Harnad Division, instead of six at five places; thus reducing the number of depots in Kundapur from eleven to six.

11. (Paragraph 15 of Government Order and paragraph 5 of Board's Proceedings). The stock of salt at the Buntwal depot (about 320 garces) may be sold off gradually, as there is no likelihood of any person purchasing the whole quantity at public auction. The sales at present are small on account of the monsoon; but as soon as the fair weather sets in, the stock will be sold off very rapidly. No more salt will be supplied to the depot as directed by Government.

12. As the cost of carriage and wastage is to be added to the selling price of salt at the remaining five inland depots, namely, Nileshwar, Pane-Mangalore, Baji, Halady, and Wandase, I would beg respectfully to suggest that one uniform rate be introduced at all these depots instead of a different rate at each, in order to prevent confusion in the accounts. I would, therefore, propose an uniform increase of fifteen Rupees per garce, or two Annas per Indian maund at these inland depots to the present selling price of 180 Rupees per garce. This is made up of the following items:—

	Value.	RS.	A.	P.
Wastage at 10½ mercals per garce...		4	8	0
Carriage at an average rate per garce.		5	0	0
Loading and emptying boats per garce.		2	0	0
Establishments, monsoon repairs, &c... ..		3	8	0
Total...		15	0	0

I am, however, doubtful whether this increased price can be legally demanded of the purchaser without a legislative enactment, as by Section 43, Act VI. of 1844, the selling price of salt has been fixed for this Presidency at Rupee 1-8-0 per Indian maund, our present rate.

13. By the reduction of the number of coast and inland depots, a saving of Rupees 136 per mensem, or Rupees 1,632 per annum in the cost of salt establishment will be effected, namely, Kumbha 42 Rupees, and Buntwal 94 Rupees per mensem, besides the Police Guards of these depots.

(True Copy.)

(Signed) W. M. CADELL,
Collector.

ENCLOSURE No. 2.

ABSTRACT.—Memorandum of Police Guards of the Salt Department of the South Canara District.

ENCLOSURES Nos. 3 and 4.—Plans.

1. Resolved that the foregoing communication be submitted to Government, with reference to paragraphs 8, 9, 12, 13 and 15 of their Order, No. 889A, dated 1st May 1865.

2. In paragraph 8, the Government called for explanation as to why weighment in all salt transactions had not yet been introduced into South Canara, and remarked that the complicated system of keeping the local accounts was not creditable to the local officers.

3. The Board observe that as a large number of the machines originally supplied to the Districts were found to be faulty, and that as improvements were being successfully introduced in the manufacture of similar machines at the Mint, the Board directed that the distribution of those already supplied to South Canara should be deferred.

4. The Collector will now be requested to return the nineteen machines into the Mint for the purpose of having the recent improvements added to them, and the Mint Master will be requested to supply the Collector, as early as possible, with thirty-two machines, this increased number being required for the District, as the Cundapur Taluk, which formerly belonged to North Canara, has been added to it, since the original allotment was made.

5. As regards the complication in the salt accounts of the District, it appears that 424 mercals were not taken as the official equivalent of 120 Indian maunds in the local accounts, as this change in the number of mercals was found to cause confusion in the accounts at the stores where, under the orders of Mr. Fisher in 1855, the accounts continued to be kept in garces of 400 mercals; and that the conversion of the garce of 400 mercals to the large garce of 424 mercals was made in the Huzur when preparing the accounts for transmission to the Board; but that now the accounts at the stores also are kept in garces of 424 mercals.

6. It is also explained that the shipments from Bombay are not by the parah, as Government appeared to suppose. The certificates which cover each cargo of salt show the quantity in Indian maunds, and if this quantity is to be entered in parahs in the local accounts as Government direct, it will be necessary to request the Commissioner of Customs, &c., at Bombay to alter the form of certificate. As, however, the new weighing machines will shortly be supplied to the District when the salt must be received in Indian maunds, and the necessity of conversion from one denomination to another will altogether cease, it appears unnecessary to issue any further orders on this point at present.

7. The Board do not agree with the Deputy Collector that beam-scales would be preferable to the new machines. With ordinary care the latter will be less liable to be put out of order, and the salt may be more easily and quickly weighed with them than with the beam-scales.

In paragraph 9 of their Order, the Government approved of the sub-division of the store-rooms into compartments calculated to hold from ten to fifteen garces each as proposed by Mr. Clarke, but directed the Board to consider whether the discount of five per cent, which it is proposed to allow to purchasers of the contents of entire compartments, was not too high.

9. The Deputy Collector reports, with reference to the above proposals, that Mr. Clarke seems to recommend the sub-division of only a few of the store-rooms where the sales are large; that as Buntwal is to be abolished and Pane-Mangalore is one of the inland depots where the sales will be greatly reduced when the price of the salt sold there is increased by the addition of the wastage and the cost of carriage, the store-rooms at Mangalore will be the only ones which require to be sub-divided; and that at least two or three additional rooms must be built in order to make up for the space lost in giving effect to the new arrangement.

10. The Board observe that Mr. Clarke recommended the division of the store-rooms, not merely with the view of encouraging wholesales, but also to allow of the stores being examined more easily. The divisions should be carried out as much as possible at once in all the principal depots, Pane-Mangalore, Mangalore, and the other large ones, and gradually in the smaller depots.

11. The Board do not consider five per cent. too high a rate of discount to be allowed to purchasers of the contents of entire compartments. The rate until lately on new District salt was so high as ten and fifteen per cent.; and the character of the salt, and the climate of the West-

ern Coast, appears to render the proposed rate of discount necessary, as anticipated by Government in their remarks above alluded to.

12. With reference to the reduction of the number of places of store or manufacturing depots in the Cundapur Taluk, noticed in paragraph 13 of the Government Order, the Board approve of the retention, as proposed by the Deputy Collector, of only the three places noted in the margin, in the Angali Division, and of the erection of one additional store-room at each of those places in lieu of the rooms at the three places to be abolished. The additional rooms must be built within the store-yards of the rooms to be retained.

Mirdi, Arabet, and Divaragra.

13. In the Harnad Division of the same Taluk, the Jellady and Tallur depots will be abolished, and the three noted in the margin will be retained, two additional store-rooms being built within the store-yard of the depot at Chellaumakkey, by which arrangements the number of depots in Cundapur will be reduced from eleven to six with, however, the same number of store-rooms.

14. The stock of salt at the Buntwal depot (the abolition of which was ordered in paragraph 15 of the Government Order) was, at the date of the Deputy Collector's Report, 12th July last, 320 garces. This stock will be sold off gradually, and the depot abandoned.

15. With reference to the Order of Government in the same paragraph (15) that the cost of carriage and wastage should be added to the price charged for the salt at the remaining five inland depots (*vide* margin), the Deputy Collector suggests that an uniform rate of fifteen Rupees per garce, calculated as per margin, should be added to the present selling price of 180 Rupees per garce; but doubts whether any higher price than 180 Rupees per garce, which is the maximum fixed in Section 43 of Act VI. of 1844, can be charged without a new enactment. The Collector, on the other hand, is of opinion that a new enactment is not required, as the section quoted above appears to him to apply to only those places where salt is manufactured and sold, and Government have a just and equitable claim to compensate themselves for the extra expense incurred in conveying the salt to these inland depots, and which expense the traders would have to incur themselves in the absence of such depots.

Nileshtar.
Pane-Mangalore.
Baji.

Halady.
Wandase.

	RS.	A.	P.
Wastage at 10½ mercials per garce...	4	8	0
Carriage at an average rate per garce...	5	0	0
Loading and emptying boats per garce...	2	0	0
Establishments, monsoon repairs, &c. ...	8	8	0
Total Rupees...	15	0	0

16. The Board believe that the Deputy Collector is right in thinking that a new enactment will be necessary; but the cost of carriage, &c., should be calculated at each place according to the actual cost. An average might simplify accounts, but would not be equitable.

Kasargod.
Manjeshwar.
Mangalore.
Mulki.

Udiyavar.
Mabukal.
Baindur.

17. As regards the Coast depots, Kumbala will be abolished, and the total number will be reduced to seven (*vide* margin), as explained in paragraph 7 of the Deputy Collector's letter, and not to eight, as formerly stated.

18. A Statement of extra Police Guards, which the Collector states has been prepared in communication with the Superintendent of Police, is forwarded with reference to the concluding remarks in paragraph 12 of the Government Order. The Board would increase the guards as proposed, but as the Statement requires considerable modification in consequence of the abolition of certain depots recommended in these Proceedings, the Collector will be requested to furnish a revised Statement similar in form to the present Statement, and also another Statement

giving a comparison between the present cost of the Establishment and the cost of the proposed Establishment with increased guards, but a reduced number of places of store.

(True Copies and Extract.)

M. J. Wright

Acting Secretary.

To W. Hudleston, Esq., Acting Secretary to Government, R. D.,
with three enclosures.

Copy to W. M. Cadell, Esq., Collector of South Canara.
Copy to Lieutenant-Colonel C. V. Wilkieson, R. E., Acting Mint Master.

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The Govt. approve the conclusions from the Board's Proceedings above recorded.

They do not concur with them in considering any enactment necessary to enable Government to charge the cost of carriage to the inland depots in addition to the monopoly price of the salt.

This is in fact the condition on which the depots are maintained for the convenience of traders and is not really any addition to the price of the salt.

Exd. J. Wright.

It should be shown distinctly in the receipt-puttah.

An average rate may be fixed for each depot without calculating the cost of each trip.

W. M. Cadell
14th Oct. 1865

14th Oct. 1865.

Dec. 1. Day / 65. - 1100. & 105

Dec: 1865. Department
 of Justice
 Wash: D.C.

No. 2829 -

Dated 4th October 1865.

Dated 4th October 1865.
 Geo. D. S.
 Secy. to the
 E. 3rd Div.

No. 6,228.

Submitting with remarks letter from the Collector of South Canara forwarding one from the Salt Deputy explaining why weightment has not yet been introduced into the Salt Department, and reporting on the several points noticed in G.O. of 1st May 1865 regarding the alterations to be made in that Department.

No 2496 14 Delaney

Richardson

6/18/1965 DB/135