M.R.O. 14—13,000—27-6-24

MADRAS RECORD OFFICE.

Government of Madras.

Revenue DEPARTMENT.

G.O. No. 1399 Press ~~Mfs.~~

472-473

Dated 22-6-1865.

Not to be folded or roughly handled

Proceedings of the Madras Government, Revenue Department,
22nd June 1865.

No. 472. Read the following Proceedings of the Madras Government in the Public Works Department:—

Passing orders on a letter from the Secretary to the Government of India, forwarding the orders of that Government on the Madras Public Works Budget Estimate for 1865-66. } (Here enter 8th May 1865, No. 1,243.)

No. 473. ORDER THEREON, 22nd June 1865, No. 1,399.

Miscellaneous.

Ordered to be recorded.

(True Extract.)

(Signed) J. GROSE,
Acting Under Secretary to Government.

Ed. S. T. Augustin.

Proceedings of the Madras Government, Public Works Department,
8th May 1865.

No. 158. Read the following letter from Lieutenant-Colonel C. H. DICKENS, R. A., Secretary to the Government of India, Public Works Department, (Account) to the Secretary to the Government of Madras, Public Works Department, dated Fort William, 6th April 1865, No. 281 A :—

SIR,

I am directed to acknowledge receipt of your letter No. 362, dated 7th February 1865, and in reply to forward herewith, for information and guidance, the orders passed on the Madras Public Works Budget-Estimate for 1865-66.

MADRAS BUDGET ORDERS, 1865-66.

1. The grant for Public Works throughout India in 1865-66 included a special provision of 70 lakhs for new Military works, thus raising the allotment for all Military works to 125 lakhs, as compared with 85 lakhs in the current year. The amount was distributed amongst the several Local Governments and Administrations according to the best information available, but with the proviso that in the event of the assignments exceeding, in any case, the actual requirements for Military works, they should not be diverted to other objects, but a corresponding reduction should be made in the total of the Budget-Estimate.

2. Out of the total allotment made to Madras, 70½ lakhs, the assignment specially appropriated for Military works under the conditions above stated was 16 lakhs. But the estimate provides for an expenditure of only Rupees 8,66,033, and the Madras Government proposed to apply the difference to works of public improvement, and the estimate has been framed under this view. The Government of India was unable to accede to this proposal, and it became necessary to ask the Government of Madras to specify the items in the estimate which it would desire to select for reduction, to the extent of Rupees 7,33,967, the amount by which the estimate, as framed, falls short of the special appropriation for Military works.

3. This has now been done, the reductions being under the following heads of service :—

	Rs.
Civil Buildings	72,834
Agricultural	3,03,552
Communications	3,47,581
Miscellaneous Public Improvements	10,000
Total ...	7,33,967

4. The items selected for reduction are for works whose progress may be deferred with the least detriment to the public service, and the Governor General in Council approves of this course having been adopted. His Excellency in Council is duly sensible of the importance of these works to the well-being of the country, and the ultimate improvement of the revenue, but the limited means at the disposal of the Government renders their postponement unavoidable. The paramount necessity of providing improved barrack accommodation for the European troops has forced the Government of India to obtain the requisite funds in an extraordinary manner, and it is impossible to divert the special grants for this object to any other purposes whatsoever. The grants for Military works to the several Presidencies and Local Administrations were of necessity somewhat arbitrarily fixed and therefore may not correspond exactly with actual requirements. The surplus surrendered Madras will however certainly be required to supplement the grant for Military works elsewhere, and indeed 5 lakhs has already been transferred to Bengal, the original appropriation made to that Province being found to be insufficient. The total grants made to the several Governments were based on the consideration of the sums that would be available for the various heads of service ; and it is to be remarked that one chief cause of the large reduction on works of improvement at Madras is that the establishment charges are so heavy.

5. The following items of the Budget-Estimate, as revised, seem to call for remark :—

MILITARY.

6. *No. 5. Constructing new Dragoon Barracks at Bangalore.*—The proposed allotmen on this work implies an excess in the actual cost over the original estimate. If the revised exceeds

the original estimate by more than 10 per cent., it should be referred to the Government of India before the amount originally sanctioned has been expended.

7. *No.* 7. *Racket Court at Trichinopoly.*—Rupees 10,580 seems far too large a sum for a racket and fives court.

CIVIL BUILDINGS.

8. *No.* 18. *Amalgamating the Madras Male and Female Asylums with the Lawrence Asylum.*—The expenditure on this work was commenced in 1863-64, and continued during the current year, without the authority of the Government of India and without, apparently, any estimate having been sanctioned even by the Government of Madras. This point was remarked upon in the Budget Orders of last year, and attention is again called to the apparent irregularity.

9. *Nos.* 21 & 22.—*Taluq Cutcherries at Ramchundrapoor and Amalpoor.*—The estimated cost of these buildings seems high, and the attention of the Government of Madras is requested to this point.

COMMUNICATIONS.

10. *No.* 83.—*Road from Aska to Darangabad.*

11. *No.* 110.—*Road from Mysore Frontier to Tambracherry Ghat.*

12. *No.* 111.—*Completing Terriote Road.*—The construction of these works also seems to have been commenced without any estimates.

13. *No.* 112.—*Carcoor Ghat and road to Tippacadoo.*

14. *No.* 128.—*Minor drains and bridges on the road from Mangalore to Cannanore.*—The same remarks apply to these works, to which exception was taken in the Budget Orders of the previous year on the same grounds.* The Government of India must again record an opinion that it is not satisfactory that expenditure should be incurred or appropriations made, except upon sanctioned estimates.

* Extract paragraph 11, Budget Orders of 1864-65.
"The Government of India cannot but regard any violation of the Budget Rule, which requires that no work shall be put in hand unless on a sanctioned estimate, as unsatisfactory, and considering the very moderate sums spent yearly in Madras on works of public improvement, it should surely be practicable to have properly considered projects and sanctioned estimates ready, to the full extent of the sums available. The particular attention of the Madras Government should be directed to this point."

REPAIRS.

15. The total estimate on account of repairs is 25 lakhs, of which 12 lakhs are for "Communications." It may be noticed that this is a very much larger sum than is applied to the same purpose in any other Presidency or Province, and necessarily reduces the amount available for original works.

16. The estimates for roads to be repaired by the Municipal Commissioners, amounting to Rupees 35,897, and for repairs to local markets at the Presidency and at Coimbatore, hardly appear to be legitimate charges against the Imperial grant for Public Works. Explanation is requested on this point, meanwhile the grant may stand.

ESTABLISHMENTS.

17. The Staff salaries of all the Superintending Engineers have been set down at the rate allowed for the 1st class. It was understood from paragraphs 7 and 8 of letter No. 3,722—409 of 16th December 1863, from the Secretary to the Government of Madras, Public Works Department, that a proportion of the Superintending Engineers would be of the 2nd class, pending settlement of the question of Madras Public Works establishments generally. Explanation is requested on this point. It may be explained that the Government of India has lately recommended to the Secretary of State that a proportion of the Superintending Engineers throughout India should be of the 2nd class.

18. The total charge (Rupees 15,63,000) is allowed, it being understood that the grant must be considered subject to any orders finally passed on the Madras Establishments in the Financial Department, to which the proposals for their re-organization have been lately referred. It must be observed, however, that although in the correspondence from the Government of Madras which accompanied those proposals, frequent reference was made to the supposed economy and reduction of expense of the new organization, the establishment charges this year amount to 22·6 per cent. on the original estimate, and more than 25 per cent. on the estimate as now passed. This is exclusive

Proceedings of the Madras Government, Public Works Department, 8th May 1865.

of the charge for irrigation establishments, amounting to Rupees 88,000, the final incidence of which has still to be determined in the Financial Department.

19. The total charge for direction is estimated at Rupees 3,02,058, or about 4·8 per cent. on the total revised estimate. This is a higher ratio than obtains in any other Presidency or Province.

20. The sum of Rupees 62,640 for Accountants in the several Range offices should be shown under "Construction" and not under "Accounts."

21. It should be stated, to prevent mistakes, that the special allowance to officers at the Presidency provided for in the estimate cannot be drawn in addition to the allowance admissible under the new rules contained in Standing Order No. 13 of 1865, *viz.*, the allowance to every officer under the rank of First Grade Executive Engineer of the pay of the next highest grade to his own.

INDENTS ON LONDON.

22. A sum of Rupees 14,000 is included on account of machinery for the Madras Pier. Explanation is requested as to whether this should not be provided out of the Madras Port Fund.

RAILWAYS.

23. Separate orders have been passed on the estimates of Railway expenditure.

24. The following will be the distribution of services as now arranged :—

	Original Works.			Repairs.	Total.
	Major.	Minor.	Total.		
	Rs.	Rs.	Rs.	Rs.	Rs.
Military	5,81,477	1,51,700	7,33,177	1,32,856	8,66,033
Civil	3,41,467	1,19,250	4,60,717	1,35,984	5,96,701
Agricultural	86,215	1,73,603	2,59,818	10,00,000	12,59,818
Communications	3,15,674	1,32,050	4,47,724	12,00,615	16,48,339
Miscellaneous Public Improvements	11,597	40,000	51,597	30,545	82,142
Total ...	13,36,430	6,16,603	19,53,033	25,00,000	44,53,033
Establishments					15,63,000
Tools and Plant					1,50,000
Total ...					61,66,033
Add—					
Irrigation and Canal Company					1,50,000
Railway estimate as passed					1,56,515
Grand Total ...					64,72,548

The difference between this aggregate amount and that of the original estimate is the sum of the items struck out of the estimate for works (as per schedule attached) Rupees 7,33,967, adding Rupees 4,602 on account of the Military pay of the Consulting Engineer and his Deputy, struck out of the Railway Budget-Estimate.

FORT WILLIAM,
3rd April 1865.

(Signed) C. H. DICKENS, Lieut.-Colonel, R. A.,
Secretary to Government of India, P. W. D.

APPENDIX TO MADRAS BUDGET ORDERS FOR 1865-66.

Schedule of items reduced or struck out of Budget submitted by Local Government.

Number of Items in Budget.	Description.		Amount.	Total on each head of service.
	Civil Buildings.		Rs.	Rs.
28	Foundry at Chepauk	Struck out	20,000	
55	Central Jail at Rajahmundry	Reduced by	10,000	
56	Minor works	,,	32,834	
		,,	10,000	
	Agricultural.			72,834
58	Raising the Godavery Anicut	Struck out	81,745	
59	Improvements to the Akeed Canal ...	,,	20,000	
61	Channel from Vallabapuram to tide water, &c.	,,	20,000	
62	Sloping banks and enlarging head of main canal at Seetanagaram... ...	,,	20,000	
63	Widening portion of Poolair from Pamairoo to Bantoomilly	,,	22,710	
64	Extension of Cammamoor Channel from Doegaralla to Chinna Gangaw ...	,,	30,000	
69	Channel from Vencatagerry River to Cheunoor Tank...	,,	4,000	
71	Extension of irrigation under Cheyoor Anicut at Poothoor	,,	19,700	
72	Cutting Pombey Channel from bank of Ponair Anicut at Villapuram and Ellavanasoor Taluqs	,,	10,000	
73	Constructing Anicut across Mainmuttah Nady at Komaramangalam	,,	10,000	
75	Masonry sluices to Thadapally Channel Erode Range	,,	5,000	
78	Improvements to Nellore Tank	,,	6,000	
80	Improving embankment along margin of Penair River west of Nellore	,,	6,000	
81	Clearing and improving Manunghy drainage channel, &c.	,,	5,000	
	Minor works	Reduced by	43,397	3,03,552
	Communications.			
86	Road from Aska to Ganjam Port and Salt Pans	Struck out	20,000	
87	Road from Vizagapatam to Casepore, 40 miles	,,	20,000	
88	Trunk Road No. VI from Chittavalsa to Chicacole	,,	15,000	
89	Pettah Ghât Road	,,	15,000	
90	Trunk Road No. 6 from Seetanagaram to Guntoor	,,	5,000	
92	Constructing embanked road, &c., across Musanur Valley on Trunk Road No. 6	,,	12,000	
95	Completing the road from Royachoti over the Ghât to the Railway Station at Raspett...	,,	20,000	
98	Improving road from Tripaty to Tripaty Railway and Calastry...	,,	14,150	
99	Metalling, &c., 16 miles of Trunk Road between Papanahpet and the Coleroon River	,,	5,000	
	Carried over ...		1,26,150	3,76,386

Number of Items in Budget.	Description.		Amount.	Total on each head of service.
			Rs.	Rs.
	Brought over ...		1,26,150	3,76,386
	Communications.—(Continued.)			
100	Constructing cart road between Taramangalum and Railway Station at Sooramungalum	Struck out.	5,000	
102	Coonoor Ghât new trace, Neilgherry Range	,,	40,000	
103	Bargoor Ghât, new trace, Bowany Range.	,,	15,000	
106	Goodaloor Ghât new trace, South Wynad Range	,,	17,000	
107	Periah Ghât, new trace, North Wynad Range	,,	14,500	
114	Road from Teroomungalum on Trunk Road No. IV. to the Coimbatore boundary	,,	14,852	
115	Road No. 8 from Palamcottah to Tuticorin	,,	9,132	
117	Iron girder bridge, Cocanada	,,	35,000	
119	Masonry works on Trunk Road No. VI between 116th and 185th miles ...	,,	15,000	
122	Bridges, &c, connected with Poiney Project, Poothoor	,,	35,947	
131	Excavating boat channels, Cheyoor ...	,,	10,000	
	Minor works	Reduced by	10,000	3,47,581
	Miscellaneous Public Improvements.			
	Minor works	Reduced by	10,000	10,000
		Total ...	.....	7,33,967

No. 159. ORDER THEREON, 8th May 1865, No. 1,243.

ACCOUNT, No. 24.

1. Communicated to the Superintending Engineers, the Accountant General, and the Controller of Public Works Accounts, for information and guidance.

2. The particular attention of the Superintending Engineer, 5th Division, will be drawn to the orders in paragraph 6 which he will be careful strictly to adhere to. The revised estimate for the new Dragoon Barracks at Bangalore should be submitted at an early date.

3. The Superintending Engineer, 7th Division, will be requested to expedite the submission of the plans and estimates for the Lawrence Asylum Works, agreeably to the orders contained in Proceedings No. 803, dated 23rd March 1865. The estimate for Items 110, 111, 112 and 128, should be submitted without delay.

4. An estimate amounting to Rupees 47,960 has been recently sanctioned for a road from Aska to Pippilapaka, viâ Sooradah. The Superintending Engineer,

1st Division, will take measures for ensuring the early preparation of an estimate for extending the road to Darangabaudy.

5. With reference to the remarks in paragraph 16 relative to the allowance of Rupees 35,897 for roads to be repaired by the Municipal Commissioners, the attention of the Government of India will be called to the letter marginally noted.

No. 928, dated 5th April 1865.

The Superintending Engineers, 4th and 7th Divisions, will report on what particular works the grants (Rupees 1,800 and 100) provided for the repair of markets at the Presidency and in the Coimbatore District respectively are proposed to be laid out. In Proceedings No. 963, dated 8th April 1865, authority was granted for the transfer, to the Municipal Commissioners, of the General Market in Black Town.

6. The Controller's attention will be requested to the orders in paragraph 20.

7. Paragraph 22 will be referred to the Marine Department for consideration.

8. The total allotment under all heads is shown in paragraph 24 of the foregoing Orders. The Controller will observe that the sum of Rupees 4,602 provided in the Budget on account of the Military pay of the Consulting Engineer and his Deputy has been struck out by the Government of India.

9. The following abstract exhibits, in one view, the sum available in each District for expenditure on Public Works in 1865-66. A list of works for which estimates have not yet been submitted is appended, and the Superintending Engineers will be good enough to see that these estimates are laid before Government at an early date.

Division.	District.	Original works.	Repairs.	Minor new works below 500 Rupees.	Total.	Deduct for works not sanctioned.	Remaining amount available on 1st May 1865.
		Rs.	Rs.	Rs.	Rs.	Rs.	Rs.
1st Division.	Ganjam ...	37,576	68,633	4,000	1,10,209	...	1,10,209
	Vizagapatam	19,865	63,127	3,000	85,992	...	85,992
	Godavery ...	63,038	2,36,043	5,000	3,04,081	...	3,04,081
2nd do.	Kistna ...	46,800	1,47,059	6,000	1,99,859	2,400	1,97,459
	Nellore ...	43,072	94,310	6,500	1,43,882	...	1,43,882
3rd do.	Cuddapah ...	21,338	1,17,730	3,000	1,42,068	...	1,42,068
	Bellary ...	4,000	1,68,080	5,000	1,77,080	...	1,77,080
	Kurnool ...	13,789	62,443	3,000	79,232	...	79,232
	Presidency	1,70,607	76,700	4,000	2,51,307	...	2,51,307
4th do.	Madras ...	55,653	2,26,167	8,000	2,89,820	...	2,89,820
	North Arcot	6,500	1,26,946	7,000	1,40,446	1,925	1,38,521
	South Arcot	10,519	1,28,805	7,000	1,46,324	...	1,46,324
5th do.	Salem ...	4,000	95,068	3,000	1,02,068	...	1,02,068
	Bangalore ...	1,45,481	18,250	4,000	1,67,731	...	1,67,731
6th do.	Tanjore ...	42,067	2,02,356	9,500	2,53,923	...	2,53,923
	Trichinopoly	26,563	1,27,065	7,500	1,61,128	...	1,61,128
	Coimbatore	2,60,742	1,44,754	3,000	4,08,496	12,760	3,95,736
7th do.	Malabar ...	3,19,068	89,703	3,000	4,11,771	95,000	3,16,771
	South Canara	16,610	49,245	2,000	67,855	...	67,855
8th do.	Madura ...	26,142	99,816	3,250	1,29,208	...	1,29,208
	Tinnevelly ...	3,000	1,21,803	3,250	1,28,053	...	1,28,053
	Municipal Commissioners.	...	35,897	...	35,897	...	35,897
		13,36,430	25,00,000	1,00,000	39,36,430	1,12,085	38,24,345

10. In the foregoing abstract* sums noted below are included. These grants are, however, not now required for the works to which they were assigned, but they will be available, under the sanction of Government, for expenditure on others.

* Column 8.

		Rs.
	NEW WORKS.	
	MILITARY.	
Presidency.....	Constructing new barracks for two Garrison Batteries, &c.....	80,000
	REPAIRS.	
	COMMUNICATIONS.	
Madras.....	Road from Conjeveram to McClean's Choultry on Trunk Road, No. 1 ...	300
Do. ...	Road at Chunampett causeway on road to Tindevanum..	50
North Arcot...	Mileage allowance to Tramway Company for Arconum and Conjeveram road	1,937
Do. ...	Road from Pullecondah to Gooriattum.	180

11. Maintenance allowances conditionally entered in the Budget will not be available without the special sanction of Government.

12. Superintending Engineers are requested, when referring to new works entered in the Budget, to quote the numbers of the Items in Part II. of the printed Statement.

(True Extract.)

Colonel, R. E.,
Secretary to Government.

To the Superintending Engineers of Divisions, with a List.
" Inspector General of Police.
" Controller of Public Works Accounts.
" Board of Revenue.
" Deputy Auditor and Accountant General.
" Public, &c., Departments.
" Revenue Department.
" Military Department.
" Store Department.
" Special Executive Engineers.
" Consulting Engineer for Railways.
" Do. do. for Irrigation and Canal Company.

Exd. S. T. Augustin.

Revenue 1866. Depart.
Mr. Govr. for Mr. June 1866.
Proceedings of the
Madras Govt. in
the P.W. Depart.

Dated 8th May 1866
Received 10th " "
No. 1263

Public Works Jr. 15 Ly 9/65
C.A. 1940.

Addressing copies
of a letter from the
Secy. to the Govt. of
India forwarding the
orders of that Govt.
on the Marquis Bulls
Works Budget Estimate for 1865/66.
No. 1399

RECORDED.
William Giles
22 June 1865

Communicated to the
Board of Revenue for their
information. Recd

To the Board of Rev.

No. 472 & 473.