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MADRAS RECORD OFFICE.

Government of Madras.

Revenue

DEPARTMENT.

G.O. No. 1928Press
~~Mis.~~Dated. 26.10 1863.Not to be folded or roughly handled

PROCEEDINGS OF THE BOARD OF REVENUE, dated 18th July 1862.

Read the following letter from R. E. MASTER, Esq., Officiating Director of Revenue Settlement, to W. HUDLESTON, Esq., Secretary to the Board of Revenue, Madras, dated 20th June 1862, No. 825-54:—

1. Adverting to paragraphs 37, 38 and 39 of the Board's Proceedings of the 5th April last, No. 2,234, reviewing the Director's proposal for the settlement of the Land Revenue in Trichinopoly, I have the honor to annex for their consideration extract* from a letter • Paragraphs 7 to 13. from the Deputy Director of Revenue Settlement in that District, dated 6th instant, No. 30, in which he proposes that the charge for second crop should be altogether abolished.

2. It will be seen that the revenue derived at present from this item amounts to Rupees 1,70,475, but Mr. Puckle anticipates that on the reduction of the Nunjah rates as well as of the charge for second crop, it will fall below a lac of Rupees.

3. The main ground on which the measure is recommended, is the necessity for affording to the Ryots some relief beyond that which they will receive by the introduction of the new Settlement. Mr. Puckle considers that in consequence of the excess of area now brought to light by survey, it is doubtful whether the present aggregate assessment on the river irrigated lands will be materially diminished, and that it is therefore important to devise some scheme whereby the people may reap decided benefit, and he suggests the abolition of the second crop assessment as a practical solution of the difficulty.

4. No doubt, as Mr. Puckle says, the measure would be exceedingly popular and be regarded as a great boon, but it appears questionable whether instead of attempting to correct rates confessedly too high by abolishing a separate and distinct item of assessment, the more proper course would not be to reduce the rates themselves to the necessary limit. Mr. Puckle urges that as long as the second crop charge exists, vexatious interference with the agricultural operations of the Ryots will be unavoidable, but this objection does not hold good in the event of a consolidated double crop assessment being adopted, as recommended by Mr. Newill. It seems, however, that the feeling of the people is opposed to a consolidated tax.

5. A further objection however occurs to me. The question cannot be considered with reference to the Trichinopoly District alone, but as affecting the country generally, for if second crop assessment be abolished in one District, it cannot well be continued in another. The Government, in paragraph 7 of their Order of 19th October 1860, No. 1,906, have directed a second crop assessment to be imposed on the Chellumbrum and Manargudi Taluks of South Arcot; many villages in which derive their water supply from the same source as the adjoining villages of Trichinopoly, which it is now proposed to exempt from the charge. The former will not unnaturally consider themselves unfairly treated, if they are subjected to a tax from which their neighbours are free.

EXTRACT of a letter from the Deputy Director of Revenue Settlement in the Trichinopoly District, to Officiating Director of Revenue Settlement, dated 6th June 1862, No. 30.

7. In paragraph 39 of their recent Proceedings on the Settlement scheme for Trichinopoly, the Board of Revenue assented to Mr. Newill's proposal of fixing the charge for a second crop at one-third and one-fourth of the assessment of the land in which such second crop is raised, for the Tavary and Upland Taluks respectively; but as the subject may still possibly be open to discussion, since the final Orders of Government will not be issued till the estimate of financial results has been submitted, I beg to suggest the expediency of abolishing entirely all future charge for a second crop in the Trichinopoly District. At present the revenue derived from this item amounts to 1,70,475 Rupees (inclusive of second crop garden land), but it is levied on no fixed principle, and varies from 8 Annas to 7 Rupees per acre, while in some parts of the District it hardly exists at all. It

is, however, usually charged at the rate of half the assessment of a first crop, and on the reduction of Nunjah rates to a maximum of 8 Rupees, and the substitution of one-third and one-fourth for half assessment, the revenue derived from second crop will probably fall considerably below one lac of Rupees.

8. The Nunjah lands are the most difficult to deal with, for what with excessive area now brought to light by Survey, and in future to be charged for, and the many instances in which nominal rates must unavoidably be raised, it is very doubtful whether the present charge on the river irrigated lands (comprising some 70,000 acres) will be materially diminished by the introduction of the new assessment.

9. It seems therefore to be all the more important to devise some scheme by which the people may reap decided benefit, and the abolition of second crop assessment throughout the District, would be a boon by far more thankfully received, than that of any per centage reduction, which might hereafter be determined on, to suit the circumstances of particular localities.

10. On the other hand the retention of this charge, would be the one remnant of a former system, still left to open the door to fraud, and to continue that vexatious interference in the agricultural operations of the Ryot, which the Government are so anxious to remove.

11. It may be urged that this charge is a legitimate one, to defray the cost of the conservancy of irrigation works, by which the people largely benefit, and so no doubt (even supposing that this cost was not amply repaid by the Nunjah assessment on a first crop), the charge is fair enough, but it is the many evils to which its collection may give rise, that tend to render it objectionable; for even if it could be ascertained what lands will annually bear a second crop with certainty, the people have expressed a strong dislike to the imposition of a consolidated tax.

12. Again, the entry of this item in the land Puttahs is prohibitory of these latter becoming the permanent documents contemplated by Government. For every man who cultivates a second crop must attend at the Taluk Cutcherry, and have the Puttah altered just as formerly, and hence the future Jamabundi business will be much greater than it need be otherwise.

13. The Board have already sanctioned the abolition of "Catala Shelavu," "Putcut Punjah" and "Pilluvuri," and should they abolish second crop assessment also, I feel confident that the proposed new rates might be immediately introduced without fear of their resulting in an increased burden of taxation.

(A true Extract.)

(Signed) R. E. MASTER,

Officiating Director of Revenue Settlement.

1. Ordered that the above letter be submitted to Government, in continuation of the Board's Proceedings, dated 5th April 1862, No. 2,234, on the proposed Settlement of the Trichinopoly District.

2. In paragraphs 38 and 39 of those Proceedings it was stated that while the Deputy Director proposed to charge second crops with one-half the assessment on the first crop, Mr. Newill was of opinion that a consolidated assessment at the rate of one-third more than the single crop rate should be charged on all lands capable of being thus permanently settled as double crop lands.

3. The Board expressed themselves entirely in favor of the consolidated tax, but recommended that in the Upland Taluks, and in the case of land under tanks one-quarter only should be added to the single crop rates to form the fixed demand on double crop lands instead of one-third of those rates, which higher rate of consolidated assessment should be limited to the lands under irrigation from the Cavary.

4. Mr. Puckle now proposes that no charge whatever should be made anywhere in the District for a second crop in addition to the single crop assessment on the land according to its class. He estimates the amount of revenue involved in this proposition at considerably below one

lac of Rupees under the revised rates. He points out the many evils incident to a distinct charge for a second crop, and states that the Ryots have expressed a strong dislike to the imposition of a consolidated tax. He anticipates that when the increased area of cultivation ascertained by the Survey is brought under assessment, the present burden of taxation on the river irrigated lands will not be materially diminished, and he states that the abolition of the charge for a second crop will be far more thankfully received than any general reduction of the rates which may be hereafter determined on, to meet the requirements of any particular locality.

5. If Mr. Puckle's proposal is founded on good grounds, it affords an additional evidence that the proposed rates for single crop Nunjah land in Trichinopoly are too high. The Board fully concur in his objections to a distinct charge for a second crop as tending to perpetuate uncertainty and most mischievous interference, while it checks enterprise and encourages fraud; but Mr. Puckle's proposal is in fact to relieve land possessing superior advantages of irrigation at the expense of those less favorably circumstanced, for if land ordinarily capable of producing two crops cannot bear a consolidated rate, one-third higher than that charged on single crop land, it can scarcely admit of doubt that the basis of that assessment on the double crop land, viz., the rate for single crop land of the same class, must be too heavy.

6. Mr. Master, while recognizing all the objections in principle to Mr. Puckle's proposal, further notices that it involves an injustice to the Ryots of the neighbouring Taluks of South Arcot, whose Nunjah lands under the Cavary and other sources of irrigation, have to pay a distinct tax for second crop under the Government Order of 19th October 1860, Paragraph 7. No. 1,906, and this difficulty strengthens the Board in their conviction, expressed in paragraphs 11, 28 and 51 of their Proceedings above quoted, that as compared with Manargudi and Chidambaram, the rates proposed for Trichinopoly are too high.

7. The Board cannot support Mr. Puckle's proposal to take no account of second crops in assessing the Government demand on the land. They adhere to the views they have already expressed in favor of a consolidated assessment on double crop land, in lieu of a distinctive charge for a second crop, and they do not doubt that when the basis of the whole, the assessment for the first crop, which forms the whole charge on single crop land, has been reduced to a fair and reasonable rate, the addition of one-third or that rate in the case of river irrigated double crop lands, and of one-fourth in that of similar tank lands and lands in the Upland Taluks, to form the consolidated rate, will not result in producing a burdensome assessment, or one which the Ryot will not willingly accept.

8. The Board would lay it down as a principle to be invariably and liberally applied, that no land which cannot safely bear a consolidated double crop rate from its advantages of position and means of irrigation of a permanent character, should under any circumstances be charged for a second crop.

(True Copies and Extract.)

Secretary.

To A. J. Arbuthnot, Esq., Acting Chief Secretary to Government.
Copy to R. E. Master, Esq., Officiating Director of Revenue Settlement.
" Major F. J. B. Priestley, Superintendent of Revenue Survey.

Exd. J. Tulloch.

5
List of statements connected with the
Settlement Reports of the Trichinopoly District
forwarded to the Secretary to Government
Revenue Department, for the purposes of
being printed.

1. Statement showing the extent of culti-
vation of paddy, and the prices of the same
for 20 years.
2. Statement showing the expenses of
cultivation in the dry and wet Saluks.
3. Statement showing the cultivated area
and assessment under each money rate in
7 Saluks according to the Deputy Directors' pro-
posed rates.
4. Do Do according to the Deputy
Directors' original dry rates, and the Directors'
modified wet rates.
5. Abstract statement of the single
crop area, and assessment of the cultivated
land

Received 160 Nov 30 1862.
C. 1712/66 sent to Mr. H. H. H.
to Comr.

Rev. 1862 Department
No. 2074.
No. of Govt. for District.

PROCEEDINGS OF THE BOARD OF REVENUE,

Dated 18th July 1862.
Despatched 21st
Received 22nd

No. 4663.

Submitting a letter from the Officiating Di-
rector of Revenue Settlement reporting his opi-
nion on Mr. Puckles' proposal to abolish the
charge for second crop in Trichinopoly district
with the Board's remarks on the subject.

11297

26 October 1862

1862-1863

Received 160 Nov 30 1862.
C. 1712/66 sent to Mr. H. H. H.
to Comr.

Land included in each group and tarasm
in 7 Saluk.

6. Abstract statement of the single
area and assessment of the waste land included ✓
in each group and tarasm, in 7 Saluk.

7. Abstract statement exhibiting the
area and proposed assessment of permanent
double crop land, in 7 Saluk.

8. Abstract statement of both ✓
single and double crop land in 7 Saluk.

21/11/66

Enc³.
in the Proceeding
of the Board of Revenue
to the Secretary to Govt.
A.D. Dated 3 March
1863 No 1270.

E. 19.

A 560/63

Letter from the Dy
Director of Rev. Lett to Offr
Director of Rev. Lett dated
28th November 1862 No —
Reg^d Trichinopoly Survey.

A Statement showing the cultivated area, and the amount of cash money paid for the purchase of the land in the District according to the Deputy District Commissioner's report.

[illegible]

Received of the Hon^{ble} Secy of the
War Dept.
31st Dec (December 1852.)

Comp & P. H.

Mr. Masals

(Director of Revenue) Settlements

In a letter from the Officer
Director of Revenue Settlement to
the Secretary to the Board of Revenue
dated 31st December 1862 (N 5555)

N 560/63

Encl. No. 1

Statement showing the culti-
vated area, and assessment under cur-
rent rates in some taluqs of the
Kachin District according to
the Deputy Director's report dated 1862

July 16 1863
J. C. B. J. J.

In N 2320 M

Abstract of Revenue Statement
the Cultivated lands of Y. Taluq

In a letter from the Deputy Director Revenue Settlement
to the Director of Revenue Settlement, dated 28 November 1862

Office of the Secretary

1870.

In a letter from the Deputy Director
of Revenue Settlements to the Secretary
to the Board of Revenue dated
31st December 1862 C. No 1583.

No 2320 of 1862

Recd. No 11

R 560/1862

Abstract Taramari Statement
of the permanent double crop
lands of Malabar

Abstract Statement of the
single crop area and assessment
of the cultivated land included
in each group and Taramari
of the Freehold & District

In a letter from the Deputy Director Revenue Settlements
Trichinopoly, to the Director of Revenue Settlements
dated 28th November 1862.

Sub 16 of 1863

In a letter from the ^{Official}
Director of Revenue Settlement
to the Secretary to the Board of Revenue
dated 31st December 1862
No 1553 -

Encl No 12.

Rs 500/1/3

The ^{enclosed} statement of
the single crop area and ^{percentage}
of the waste land included in each
group and ^{the} ^{same} in ^{the} ^{statement} of
Buckingham District -

116 of 1863

2320 M

Statement
of value

Director Revenue Settlement
Buckingham District
Statement dated 28 November 1863

	1 st Group	2 nd Group	3 rd Group	4 th Group	5 th Group	Total
	Area	Standard	Area	Standard	Area	Standard
1	132	286	"	"	"	"
2	753	1381	84	111	"	"
3	215	323	32	40	"	"
4	144	189	7	8	"	"
5	1	1	"	"	"	"
6	1	1	"	"	"	"
7	"	"	"	"	"	"
8	"	"	"	"	"	"
9	"	"	"	"	"	"
Total	1246	2181	154	159	295	295
1	"	"	"	621	864	"
2	"	"	"	211	238	"
3	"	"	"	373	373	"
4	"	"	"	102	102	"
5	"	"	"	1	1	"
6	"	"	"	17	17	"
7	"	"	"	3	3	"
8	"	"	"	"	"	"
9	"	"	"	"	"	"
Total	"	"	"	1336	1598	"
1	"	"	33	30	463	637
2	"	"	9	11	303	340
3	"	"	300	860	575	375
4	"	"	103	103	93	93
5	"	"	230	230	47	47
6	"	"	19	19	3	3
7	"	"	"	"	"	"
8	"	"	"	"	"	"
9	"	"	"	"	"	"
Total	"	"	1194	1213	1286	1495
1	"	"	"	"	"	"
2	"	"	"	"	"	"
3	"	"	"	"	"	"
4	"	"	"	"	"	"
5	"	"	"	"	"	"
6	"	"	"	"	"	"
7	"	"	"	"	"	"
8	"	"	"	"	"	"
9	"	"	"	"	"	"
Total	"	"	"	"	"	"

Officer of Prisoners

W. K. Buchle
Sons.

Sept 21 1890

W. B. Smith

8820.

1. *Glacialis* (L.) and *maritima* (L.)
 2. *maritima* (L.) and *glacialis* (L.)
 3. *maritima* (L.) and *glacialis* (L.)
 4. *maritima* (L.) and *glacialis* (L.)
 5. *maritima* (L.) and *glacialis* (L.)
 6. *maritima* (L.) and *glacialis* (L.)
 7. *maritima* (L.) and *glacialis* (L.)
 8. *maritima* (L.) and *glacialis* (L.)
 9. *maritima* (L.) and *glacialis* (L.)
 10. *maritima* (L.) and *glacialis* (L.)

Number	200	100	50	25	10	5	2	1
1	144							
2	774							
3	7026							
4	5177							
5	1677							
6	836							
7	611							
8	1							
9								
Total	21563							

Quel n^o 20

C 550/63

In no 46 of 1862

[illegible]

7190390 Pa

18

Abstract Comparative Statement of
both single and double crop land in 7 taluqs

In a letter from the Deputy Director Revenue Settlements & Tackings of
the Director of Revenue Settlements, dated 28th November 1862.

Revenue B^d Office,
Madras,
26th March 1863.

From
R. A. Dalryell Esq.
Sub-Secretary to the Board of Revenue
To
J. D. Smith Esq.
Secretary to Government
Revenue Department.

Sir,
With reference to your official
Memorandum dated 17th March 1863 N^o 58,
I have the honor to forward copy of the Minute
recorded by Mr. Brett 2^d Member of the
Board on the Trichinopoly revised assess-
ment as proposed in the papers last sub-
mitted to Government.

2- The remarks by the 1st Member
on Mr. Brett's Minute will follow as soon
as copied.

Revenue B^d Office,
Madras,
26th March 1863.

I have the honor to be,
Sir,
Your most obedient servant.

To
J. D. Smith Esq.
Secretary to Government
Revenue Department.

W. Dalrymple
Sub-Secretary.

G. A. S. S. S.
Copy by G. S. S.

Enc. 10 21.

P. 1250/63

Sub 416 of 1863

... of the Trichinopoly

Mr. Puckle has failed, I think, to show sufficient ground for proposing to make further modifications in the rates, either for wet or dry cultivation. There is nothing in his report to prove that Mr. Nevill's modified rates for wet, or his proposed two rates for dry, gives to Government a larger share in the produce than the Government proposed to take.

* dated 28. Nov. 1862.

2. The most obvious means of ascertaining whether the money rates bear a higher proportion to the actual value of the land than the Government instructions on this point allowed, is to re-examine the data on which the work of the Settlement is mainly founded. I mean, the data on which the land is valued in terms of grain, and, 2^{ndly} the data on which the Government share has been computed for a money rate. I do not see that any attempt has been made by the Settlement Department to prove by reference to such particulars, that the rates are disproportionately high.

Rev. 1863 District.

Neve

Henry
The Secretary to the
Board of Revenue
The Secretary to the
Revenue District.

Dated 20th
Decr 26th
Decr 30th 3
March 1863.

26 Decr 1863
1928

Forwarding copy of the
Minute recorded by Mr. Brett
2nd Member of the Board on
the Settlements revised in
afternoon, and stating that
the remarks of the first
member on this minute
will be forwarded.

high. It is not shown that higher grain values have been put on any class of land in Trichinopoly than elsewhere; nor is it said that the commutation price is apparently too high, as compared either with past prices, or with the current prices of the day.

3. The sole ground on which Mr. Puckle proposes a reduced scale of rates is the fact, that the rates previously fixed would produce, when distributed over the Survey areas, a higher gross revenue than the Settlement Department expected before the true area was known. The excess, it appears, is about 18 per cent. He would therefore reduce the rates as to effect a total reduction of about 20 per cent in the gross revenue. Mr. Master thinks that so large a reduction is not advisable, but still proposes to modify the rates to an extent that would reduce the gross revenue by 14 per cent.

4. The fact that, on an average, every field is larger by 18 per cent than was supposed, is good evidence that the old rates were comparatively lighter than people imagined, but that is, I think, the only proper use to which such a fact can be applied. If the Settlement Department is

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is prepared on this ground alone to ignore the most important operations of the Department, that is, the whole of the work which had for its object to value the land according to its actual productiveness, and to fix for the Government share in the produce a fair commutation price on an average of years, they shew much less confidence in their work than they ought to shew. If the new rates were generally higher than the old; or if, on comparing the aggregate new rates with the aggregate old rates, the average appeared to be higher in the new rates, such facts would serve to shew that the new assessment was proportionally higher than the old, but, in fact, a comparison on these two points is much in favor of the new rates.

5. I also believe that the way in which the primary rates have been reduced over the larger portion of the District, by means of what is termed "groups of Villages," reduces the rates considerably below the prescribed proportion. The professed object of throwing the Villages into groups, and applying to each group a separate scale of assessment, is to provide for supposed advantages, or disadvantages, of situation, or to provide for similar differences in

in the source of Irrigation.

6. With regard to the supposed advantages of situation, it is obvious that a commutation rate is intended to represent the price at which the Government share of the produce would be sold when brought to market. It must also be understood that every Village to which the commutation rate is applied is within the circle of the market which supplied the data on which the commutation rate was fixed. The average, or commutation price, is therefore sufficient to cover the whole expense which anyone of these Villages can incur in carrying its grain for sale in that market. In some cases, the cost of carriage, or a part of that cost, would be saved. The Villages nearer the market would have less to pay under this head than the Villages more remote from the common market, but all would obtain the same price, according to the universal rule, 1st, that there can be but one price, at one time, for the same commodity in one and the same place; and 2^{dly}, that this price is sufficient to cover the expense of bringing to sale in the market the whole supply of any commodity that may be necessary to meet the effective demand, including not only so much of the given commodity as may be produced under the most favorable circumstances,

circumstances but also that portion of it which the cultivators, or the manufacturers, as the case may be, produce under the least favorable circumstances.

7. In the case at present supposed, there are, of course, some Villages more favorably situated than others. The nearer Villages have a natural advantage in this respect; but this advantage consists in the fact, that the market price would yield them something over and above the sum that was necessary to reimburse to their less fortunate neighbours the necessary expenses of cultivation, including the actual cost of cultivation and the cost of carriage to the market. If, therefore, it is consistent with the principle on which the land-tax is based, to subject the more favorably situated land to a proportionally higher rate of taxation than the rate imposed on lands not so favorably situated in respect to the common market, the only mode of really effecting that object, by means of the commutation price, is to commute at a higher price in the Villages nearer the market, and to convert the Government share into a money rate at this commutation price, neither more nor less, in the Villages more remote. Mr Newill has, I believe, adopted a course exactly the reverse, by converting the Government share to a money rate at the commutation

commutation price in the nearer Villages, and by lowering the price at which the share was commuted in the Villages less favorably situated.

8.

He has also allowed twice over for disadvantages of situation, for in calculating the commutation price, he has deducted from the average market price a certain amount, on account of expenses to be defrayed by the Merchant in conveying grain from the Ryot's Village, to the market; tho here also, no such deduction can be fairly claimed by the ryot; for, if the ryot conveyed the grain to the market at his own cost, he would receive an equivalent to that cost in the market price, which, as remarked above, is sufficient to cover all necessary expenses. If a merchant conveyed the grain to market, and in consequence deducted the cost of carriage from the price paid by him to the ryot, the latter would still be able to pay the full assessment on his land without deduction; for the price which he receives from the Merchant is equal to the commutation rate, minus only such a portion of the necessary cost involved in conveying the grain to market, as the Merchant defrays in place of the Ryot.

* Vide letter from Mr. Kemble to the Board of Revenue, dated the 20th of April, 1801 No. 929, Para 12.

9.

With regard to the second object for

for which Villages are thrown into classes, namely to meet alleged advantages, or disadvantages, of irrigation, it appears that the grouping in this case provides for supposed differences in the productive value of the same description of soil enjoying different sources of irrigation. I do not doubt that the average output from the same kind of land will be effected by imperfect sources of irrigation, but such variations in the productive power of wet land can never, I believe, be so great as to require five groups, or five gradations of rates, to meet such variations. In this respect, therefore, there is reason to believe that the Villages included in the lower groups are favorably assessed, as compared with the Villages placed under the highest, or the unreduced, scale. To what extent this grouping in the wet rates has been used, to allow solely for disadvantages of situation, cannot be ascertained from the statements, or from the Settlement reports. It is only known that, in numerous instances, Villages have been classed in the groupings, with reference to conjoint disadvantages of situation and irrigation. That is, a Village supposed to labor under both disadvantages would be placed in a lower group than one which labored under only one of the two.

10.

In respect to lands classed as dry, the only apparent object of forming such

such lands into groups is to allow for differences of situation. Mr. Puckle originally proposed to allow three groups for the dry land in the Trichinopoly district. Mr. Newill reduced this number to two. In explaining to the Board his reasons for considering two groups would be preferable to three, he observes, "that the soil is doubtless poor," (referring to certain villages transferred from one group to another) "but this is met in the classification, and they are not considered to be so unfavorably circumstanced as to warrant their transfer to the second group with extreme disadvantages." In the preceding paragraph he writes, "I may add that experience in the neighboring district of Salem leads to a similar conclusion, as to the mode of grouping the poor villages." The fact, I believe is, that Mr. Newill was led to reconsider his views on the subject of grouping generally in consequence of the objections which I raised, when in Salem, to such a scheme. Mr. Newill saw that to make for different villages, supposed to be within the influence of the same market, several scales of rates, each ranging lower than the primary rate, or

Letter to Board 29th
January 1852. Para 11.

Para 10.

33
or the rate fixed in accordance with the commutation price, was directly opposed to the principle on which the Government share in the produce is converted into a money rate.

11. Mr. Puckle has now proposed to revert to the three groups but with a further reduction in each scale, as part of his scheme for reducing the gross assessment by nineteen per cent. Mr. Master does not entirely support Mr. Puckle on this point. He would allow only two groups. But in any case the scheme of dividing the villages into groups whether wet or dry, that all the villagers placed in the lower groups may be subjected to reduced rates of assessment, has this effect, that in all such villages it reduces the Government share to a lower proportion than the prescribed 30 per cent of the gross, or 25 per cent of the net; that is, the supposed proportion existing in the primary rates. This proportion may be nominally maintained in the lower groups, but so far as the grain valuation of the villages has been lowered, by placing them, on inadequate grounds, under the reduced scales, (the actual effect of the grouping scheme

in many instances, the true proportion between the reduced rates and the real value of the land would, of course, be less than the one stated.

12. Mr. Puckle, having explained to what extent he now proposes to lower the rates, proceeds to state that, in his opinion, the rates, as at present modified, are "fair and liberal," that "they will give great satisfaction to the people," and "that they will allow of that margin of profit, and consequent accumulation of capital which will, no doubt, result in the rapid extension of cultivation, and the increased prosperity of the agricultural classes."

13. It does not appear with what Mr. Puckle compares the rates, when he thus describes them as "fair and liberal." The proper question for the Settlement Department to consider is, whether the rates proposed for any district represent as nearly as possible, the proportional share fixed by Government. The Settlement Department is not at liberty to reduce this proportion to coincide with what may appear to individual officers, "fair and liberal." Mr. Puckle has not, I think, paid due

Para 18 of his report.

35.
due attention to this obvious rule, for his remarks in para 18 of his letter, as to the "moderate" character of his reduced rates, clearly indicate that his estimate of what is moderate has reference to some other standard than the prescribed proportion.

14. With regard to the general question, whether this or that rate can be properly termed, "fair and liberal," I believe that much misapprehension exists in respect to the actual bearing of the land tax on the interests of the agricultural class; for many suppose that the whole burden of the tax falls exclusively on this class and 2^{ndly} that increased cultivation depends entirely upon the accumulation of "capital in the hands of the ryots." To what extent a land tax is paid by the land owner depends on the way in which the tax is imposed. If, as people sometimes suppose, the Indian land tax were a mere rent charge, the burden of it would fall exclusively on those whose land is capable of yielding rent. If it consists in a uniform proportion of the gross produce, taken from every kind of land

under cultivation, the worst as well as the better kinds; and if the uniform share thus taken by Government is converted into a money rate, the tax falls on the consumers, and not on the agricultural classes, excepting so far as they are themselves consumers.

15. By gross produce, I mean the whole produce obtained from the land without any deduction for expenses of cultivation. By rent, I mean the premium paid by a tenant to his landlord for the use of natural advantages inherent in the soil.

16. It is I think, easy to prove that the land tax of this country is not really a tax on rent only, for under one revenue system, as handed down to us by the Mahomedan Government, the share claimed by Government has always borne a uniform percentage to the gross produce; (whether one half, or less, immaterial to the argument) and, 2^{ndly}, the tax has been imposed on every description of land, including not merely the more fertile lands,

lands, or lands which naturally yield rent, but also lands of the worst description under cultivation, the produce of which is only insufficient, where no tax exists, to cover, at the prices of the day, the cost of cultivation, or, where a tax exists, the cost of cultivation plus the Government tax.

17. A tax on rent only could not include the last class, for such land yields no rent; nor, on the same principle, could a tax on rent only, bear in every class the same uniform proportion to the gross produce; for every different class of land will, according to its quality, yield a different amount of rent. A percentage, therefore, on rent would in its proportional relation to the gross produce, gradually diminish with the decreasing fertility of the land, till that class of land was reached which yielded no rent, or that description of land, the cultivation of which would do no more, at current prices, than defray the wages of labor, and the ordinary profit of the capital employed in its cultivation.

18. The real incidence of a land tax, when thus imposed on agricultural produce, is

is similar to that of a tax on any other commodity. It falls on the consumer, for it increases the cost of production, and in that respect has the same effect as when the cost of production is increased by natural causes. The effective demand for agricultural produce must be satisfied. The consumer must, therefore, pay a price adequate to cover the cost of production. The price thus paid is sufficient to cover the expense of cultivating whatever quality of land it may be necessary to cultivate in order to meet that demand. It is not, therefore, the persons who cultivate the land who pay the tax, but the persons, for whose use a consumption, the produce is raised. Instead of levying such a tax from the cultivators of the soil, it might, so far as the actual incidence of the tax is considered, be levied in the open market from those who bring the produce for sale but this mode of levying the tax would be attended with practical inconvenience. It is, therefore levied from the producer, the owner of the land who is indemnified in the price which he ultimately receives for his produce when brought to market.

19- In accordance with the above principles, the great rise which was taken place in this Presidency, during the last few years, in the price of agricultural produce, has led to extended Cultivation

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 Note
 In some Districts, especially in South Arcot, in which the better classes of land were afforded at disproportionately high rates, compared with the inferior lands, reductions made within the last few years in these rates have acted conjointly with this general rise in prices, in producing an extraordinary demand for land and consequent increase of revenue.
 Cultivation such extended cultivation is the natural effect of high prices. It cannot be ascribed with any correctness to mere "accumulation of capital in the hands of the ryots." Capitalists belonging to the agricultural class will, as a rule, employ their capital in promoting whatever kind of industry may promise the best returns. When the price of agricultural produce is comparatively high, they find in such high prices an adequate inducement to expend their capital in extending cultivation. Where prices are comparatively low, the same persons would employ their capital in other channels. On the same principle, where high prices prevail, other capitalists, who are not usually engaged in agriculture, are encouraged to employ their capital in the cultivation of land. Mr. Puckle, when referring to the lowest rate in his scales for dry lands, (sicc amas) remarks that "sicc amas an acre may appear to be almost too low a charge (or "price" as he terms it in the next Para) for any land worth cultivating" overlooking, as it would seem, the fact that the value of land for cultivation purposes at any given time, depends on the prices its produce will fetch in the market. "The higher the market value of produce the lower are the soils to which cultivation can descend, consistently with affording to the capital

+ Vide Mr. Collochio's Principles of Political Economy, 4th Edit. p. p. 490. 491.

+ Para 24 of Mr. Puckle's letter.

"capital employed the ordinary rate of
"profit." When cultivation is thus extended
to inferior soils, the cultivators of
such soils are as justly liable to pay a
proportional share in the land tax as
the cultivators of the superior soils -
It is therefore an error to suppose
that the Government should view ex-
tended cultivation proceeding from such
natural causes, (or any increase that
may flow therefrom to the revenue) as a
"set off" to reductions made in the tax on
lands previously under cultivation.

20. The question, whether six
annas is really a proper rate of assess-
ment for any given class of land depends
on the proportion which that rate
may bear to the actual productive-
ness of the land, whether the land
be, or be not, at current prices,
worth

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worth cultivating: To under assess in
inferior lands is to force them un-
naturally into cultivation: Neither
the public, nor the Government, has
any interest in promoting this result.
I certainly doubt myself whether ex-
cess annex is, in any case, a fair or
proportionate tax. The difference
between this rate and the highest
rate, in Mr. Puckle's first scale for
dry land is, I observe, 800 per cent.-

21. With regard also to the
supposed "margin of profit" which Mr.
Puckle would secure to the ryot, it is
obvious to remark that the profits of
any person who employs a given
capital in raising agricultural produce,
must

must be regulated by the same laws as
which govern the rate of profit in any
other industrial occupation. A reduction in
the land tax would not place an
equivalent sum in the pocket of
the land owner, but would merely
affect him as a capitalist, in
common with other capitalists
employing their capital in other industrial
pursuits by reducing the necessary cost
of food. A tax on such a necessary
of life as food must raise the
wages of labor in every department of
industry. But Mr. Puckle, apparently
supposed that some special
advantage would result to
the

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the agricultural capitalist in particular, if the Gov.
-ernment would only reduce the land tax to
certain rates, with the express object of increasing
the ~~gross~~ "profits."
22. Up to this point I have considered the
tax as paid entirely by the consumer. It may be
argued that a tax forming a fixed proportion of
the gross produce would in some measure affect
natural rents, for this fixed proportion is taken
from the entire produce, including the surplus which
remains, in the case of superior lands, after the
payment of all expenses. It is true that a tax
of this kind, when levied in grain, would fall
in part on the land owner, for in that case
it would reduce the surplus above referred to;
but any loss which the owners of superior land
would incur, if the tax were levied in produce,
is made up to them when the Government
share is estimated in money by the increased price
which consumers pay to cover the cost of produc-
-tion, including the tax, on the worst land
which the demand for grain brings under cul-
-tivation. The price which he thus obtains for
his own portion of the produce, after deducting
the Government share, is equivalent to what
he would have obtained if agricultural produce
had been entirely exempt from taxation. The
effect

* Vide Mill's Prin-
ciples of Political
Economy.
Vol II. Page 413.

effect, therefore, of a land tax imposed on the principle described in para 10 of this memo, is to throw the whole burden of the tax on the consumers. It is not paid by the land owner out of his rent, nor is it borne in any exclusive sense by those who are employed directly or indirectly, in the cultivation of the soil.

23 The foregoing remarks are intended to shew on what grounds I question the propriety of adopting Mr Puckles' modified scale. I have explained, 1st my reasons for believing that over a large portion of the Tanjore District the assessment would probably be lower than the prescribed proportion, whether Mr Newell's rates or Mr Puckles' rates, should be adopted; 2^d, I have given my reasons for believing that Mr Puckle, in hazarding an opinion that his modified rates would be "fair liberal," has not viewed this point with due regard to the principles on which our land tax is formed. Tho' I dispute the correctness of the popular idea, that the agricultural class is the only class on which the

the burden of the land tax falls. They no means maintain that this tax does not press heavily on the people at large. The old Mahomedan proportion of one half of the agricultural produce, or 50 per cent, was a monstrous tax. The proportion which we profess to take at the present time (30 per cent) is very high. It would not I believe be impossible to reduce the rate considerably without seriously affecting the revenue, provided the reduced rate be fairly distributed over the whole of our districts.

24 The tax should be a fixed proportion of the gross produce, for this has hitherto been the principle on which the land tax has been imposed. Rent, properly so called, has never been specially taxed, nor need it be so now. It is true that under the Mahomedan Government the land owner was often compelled to give up the surplus which forms the subject of rent, but this was rather the work of an oppressive subordinate agency employed in collecting the Government revenue, than of the Government itself. It did not in those days enter into the Government scheme of taxation to appropriate this surplus as a portion

portion of the public revenue, for the true theory of rent was not then understood. The Mohammedan Government did not know of any way by which they could tax properly in land, except by dividing the whole produce, in greater or less proportions, with the cultivator.

25. Mr Newill has now endeavoured so to regulate his rates as to tax rent, 1st, By proportioning his rates to the so called "net produce" (the surplus from which rent is paid), 2^d, By placing a large extent of land under reduced scales, (in groups) in order to meet advantages or disadvantages of situation (the other source of rent) He professes, indeed, not to touch anything but rent, for in every class his rates are described as forming a certain percentage of the "net"; but for reasons which I have already given, it is impossible to believe that his calculations on this subject are correct. The actual results so far as his several rates are said to have the same uniform proportion to "net" and "gross" in each class, are entirely opposed to the true theory of rent, and 2^d, the data on which he has computed the cost of production for each class are universally considered

undeserving

Vide para 17 of this Memo.

Para 8 above

undeserving of credit. There is, therefore, too much reason to fear that the rates formed on his plan are unequal as to their real bearing, and are ill calculated to distribute the land-tax fairly over the country.

26. I admit that this supposed inequality is in favor rather of the land owner than of the Government. In framing his rates to suit the supposed surplus, Mr Newill has not, it would seem, allowed any rate to bear a greater proportion to the gross produce than 30 per cent, nor, on the other hand, when allowing for differences of situation, has he raised the rates above the commutation price. On this latter point, he has assumed, as already explained, that the commutation price represented the cost of bringing produce to the common market from the most favorably situated Villages supplying that market, instead of, from the least favourably situated. This rates, therefore, in this case also are in favour of the landowner, though open to the general objection that an unequal distribution of the tax is as unfair to the public, as it is a source of unnecessary loss to the revenue. In those cases in which the land has been offered at

at disproportionately low rates, the land owner is in the position of a person in whose favor the land-tax has been specially remitted; he has an advantage over his neighbours, for, being partially or wholly exempted from the necessity of paying his fair proportional share in the common tax, he raises his produce at a less cost than his neighbours, (who pay their fair share in the tax) have been able to raise theirs; though both his produce and theirs fetches the common price.

27. If the views set forth in this Memo be correct, it is probable that Mr. Newill's settlements will not effect a more equal distribution of the land-tax than the old settlements effected. It is supposed that our earlier settlements, as far as they went, were faulty in estimating the real value of the land, i.e. in the work of classification. If Mr. Newill has succeeded in more correctly classifying the land, his success in that respect is probably counterbalanced by the erroneous manner in which he has

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has formed his rates of assessment.

28. Mr. Newill has frequently observed that mathematical accuracy cannot be expected in the operations of the settlement Department. I am willing to admit that the productive value of the soil cannot be determined with perfect accuracy, and that great latitude ought, therefore, to be allowed to the settlement Department in their attempts to arrive at a correct valuation of the land; but, after lands have once been classified in accordance with their assumed value, there is no reason why the land tax should not be made to bear a definite proportion to that value. In this respect there is no more essential difficulty in taxing agricultural produce at a fixed rate, than there is in imposing a definite ad valorem duty on any other commodity. In rating the land to the proposed tax it may be deemed expedient to reduce the number of rates to a limited scale, on the ground that

to assess every quality of land included in the classification at exactly the prescribed percentage would, as a question of account, be attended with inconvenience; but the pecuniary effect of thus reducing the number of rates could be calculated with perfect accuracy.

29 If the Settlement Department require a wider discretion than I would here allow, it is owing to the difficulty which they find in equally distributing the land-tax over different classes of lands, when they attempt to carry out this object on the defective principles referred to in this Memo.

They distrust all the calculations which they have made to distinguish net produce from cost of production and they equally distrust the system of grouping Villages under varying reduced scales of rates, as an efficient mode of dealing with net or rent, so far as such net depends on advantages

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advantages of situation. To this must be added the sort of discretion which they appear to claim as necessary in assessing lands of a low degree of fertility, from the mistaken idea that the cultivation of such lands depends on some other principle than the ordinary one of supply and demand for agricultural produce. As if, in fact, the cultivation of such lands was contingent on the rates at which they are assessed; or, as if low rates and cultivation had, as cause and effect, the same relation to each other as supply and demand.

30 These defective views, in regard to the regulating principle on which the cultivation of inferior soils depends, have also led the Department to enter into these laborious, but useless, calculations, which have for their object to discover the actual cost of production in every land under cultivation. If the fact had been understood

understood that the worst land under cultivation, at any given time, must yield sufficient to cover the ordinary charge for labor, with the ordinary profit of capital; that this description of land can yield nothing in the shape of rent; and that the excess of produce in each of the higher classes, over the produce obtained from the last under cultivation, constitutes "net" or rent; it would have been easy to ascertain the actual extent of the net produce in each class, so far as any useful purpose was in view, by simply deducting the grain valuation of the lowest land under cultivation from the grain values in each of the superior classes, and reckoning the difference in each class as the "net."

31. I need scarcely reiterate that the Settlement Department, if it need followed the above procedure, could not; even in appearance, have made the rates bear in every class an equal proportion both to gross and net. Instead of bearing such a fixed proportion, or even near that proportion, in every class, they must, if my reasoning be correct, bear very different proportions to the real value of the land in different classes. It is also evident that Mr. Newill's rates, to whatever extent they have been reduced below 30 per cent of the gross produce, will yield a smaller aggregate revenue than rates which represented exactly that proportion in every class would produce. I therefore have good ground, I believe, for the opinion expressed in Para 23 that a lower percentage, if equally distributed over the country, would yield a gross revenue little inferior to that which the new Settlements, so far as they have gone, are calculated to yield.

32. All the members of the Board agree, I believe, in opinion that Mr. Newill's present mode of making his assessments is complicated, and capable of great improvement. The remarks which I have made in this Memo, from

from Paras 24 to 31, will shew in what way I consider this object may be best effected.

33. I will now notice, as briefly as possible, a few other points in Mr. Puckle's report.

34. With regard to the supposed charge for second crop, I am of opinion that the rate for this crop should be fairly proportioned to the real value of the crop. It is evident from para 19 of Mr. Puckle's report that in the opinion of the ryots themselves the second crop is quite equal in value to half the first crop. The additional rate, therefore, should not be less than one half the rate at which the first crop is assessed for, to assess the second crop at less than its fair proportional rate, is to relieve the individual land owner from his fair share in the common tax, at the expense of the public.

35. Mr. Puckle states, in para 62, that he has struck out from his lists of double crop fields, all the fields which, though bearing a second crop, are irrigated solely by means of Pycottahs. He explains,

explains, in para 63, that he has done this in consequence of the disadvantage which the owners of Pycottah-irrigated land labour under, in comparison with those more fortunate ryots who draw their "water supply direct from a tank or river channel." Mr. Puckle is mistaken in thinking that the owners of such lands have any just claim on the Government to be thus exempted from a fair proportional tax on a portion of their produce. The extra expense which they incur in irrigating their lands, as compared with those who cultivate lands irrigated by running water, is covered by the price which they obtain for their produce in the market. If it were not so, they would not cultivate the land under the circumstances supposed. They are, indeed, placed at a natural disadvantage compared with those who can cultivate their fields by a less expensive process, but it is not for the Government to compensate individuals for such relative differences in the natural value of their respective lands. It is only necessary for the Government, so far as a fair distribution of

of the tax is in question, to see that every person is charged his fair proportional tax, whatever that may be according to the actual productiveness of his land. On this principle, the owners of the worst lands under cultivation, or lands which serve simply to defray the cost of production, are assessed to the tax, though the interest which they have in such lands is, of course, of less value than the interest which the owners of more fertile lands have in theirs. The owners of Pycottah irrigated lands, and the owners of the worst land under cultivation, are equally liable to be charged their fair proportional share in the land tax, on the principle that the tax is not simply a tax on rent but a tax on gross produce, and, as such, an element in those necessary expenses, which current prices, if the land is to be cultivated at all, must be sufficient to meet.

36. Mr. Puckle proposes, in Para 65, to charge all land that was cultivated last year with two crops, with a double crop rate. It appears to me that this is the right course.

I also think that every one who in future may cultivate two crops should at once be assessed permanently with a double rate. It is advisable, with the view of protecting the ryots from fraudulent exactions, to discontinue the system of charging sometimes two rates, and sometimes one only. It is, therefore, reasonable that the ryot should not attempt to employ his land in growing two crops, unless he is himself satisfied that the supply of water is, on the average, sufficient to allow of his always growing two crops.

37. In Para 70, Mr. Puckle, after stating that the Survey and Settlement operations in the Trichinopoly District will cost four lacs, has summed up, under seven different heads, the return obtained for this expenditure. It is as well, I think, to consider this subject with reference, 1st, to the public interests in a revenue point of view, and 2^{dly}, to the interests of the people.

38. The Government have secured by means of the new Survey and

and settlement, 1st a correct valuation of the land; and 2nd, they may fairly place as a "set off" against the expenses of the new work the fact that 86-195 acres of concealed cultivation have been brought to light; provided of course this additional area is charged to the revenue. Mr. Puckle estimates the return to revenue which this area ought to yield, annually, at Rupees 7,000 and odd. The additional revenue, therefore, from this source will cover the cost of the new survey in less than six years. He supposes that the Government would in some sense be gainers in respect to this area, even if it were not charged to the revenue. The "certain knowledge" that such an excess of area existed would, he

considers

considers, be a gain; but in what sense this mere knowledge of a fact can be termed a gain is not explained. I can view the knowledge of such a fact as a gain to the Government, only in the event of its leading to a corresponding increase in the revenue.

39. The other point gained, namely, a correct valuation of the land, tho it may not produce an immediate increase of revenue, will save the Government much future trouble and expense in collecting the tax. The survey and settlement accounts connected with this part of the work form very valuable records. When Mr. Puckle refers, under his 4th head, to "a simple form of revenue accounts," as part of the new settlement work, he means only that portion of our revenue accounts which relate specially to the survey and settlement, for all the accounts connected with the collection of the revenue were revised a few years ago, and placed on their present footing, by a separate department.

The

40.

The extent to which the new Survey and Settlement may affect the interests of the people is restricted to the following points; 1st. That the cultivating class, now that the Government demand is definite and fixed, will be less exposed than formerly to undue exactions; and 2^{ndly} That a fixed assessment will give to the better classes of land a higher value than they could bear, so long as the Government demand was liable to frequent fluctuations.

41.

It may also be true that in particular instances the new rates will be lower than the old, but any modification that may be made in the rates, merely with a view to equality of the assessment, by lowering the rates on some lands, and raising them in others, tho' it may materially alter the value of the lands so treated to the respective owners, is not attended with any advantage to the public. The owner of the field belonging to the more fertile lands would find, if his assessment were lowered, that a tenant would pay him a higher rent for the land than he got before; but, what was then gained by one, would, if

the

the assessment were raised in other cases, be lost by another. Before the rates were thus modified the lands must have possessed in each case some value to their owners; for, if not, the owners would not have cultivated them. It is only when new rates are universally lowered, as compared with the old, that the public gains.

42.

The question therefore, whether the new rates for Trichinopoly will be found a lighter tax on the land than the old rates of assessment, will depend on this point, whether 30 per cent of the gross produce, as the Government share, amounts to a greater or a less proportional share than was levied under the old settlement. I do not myself think that such a proportion can with propriety be termed "moderate," and that it is only owing to the way in which the Settlement department has deviated from this proportion, as described in this Memo, that Mr. Puckle can look upon his rates as amounting to "a moderate assessment."

(Signed) H. A. Brett

Member of the
Board of Revenue

(True Copy)

M. A. Sub
Sub Secretary.

1240 *Deposits*

Enclosure in a letter from
the Sub Secretary to the
Board of Revenue to the
Secretary to Govt. P. D.
dated 26th March 1863.

Rev. 744/63.

287 - 100

= 21.10.63

Mr. Brett's Minute.

Minute by Mr. Brett on
the Revised proposals for
the Trichinopoly district.

* dated 28th Novem.
ber 1862.

Mr. Puckle has failed, I think
to show sufficient ground for proposing
to make further modifications in the
rates, either for wet or dry cultivation.
There is nothing in his report to prove
that Mr. Nevill's modified rates for
wet, or his proposed two rates for dry,
gives to Government a larger share in
the produce than the Government proposed
to take.

2. The most obvious means
of ascertaining whether the money rates
bear a higher proportion to the actual
value of the land than the Government
instructions on this point allowed, is to
re-examine the data on which the work
of the Settlement is mainly founded.
I mean, the data on which the land
is valued in terms of grain, and, 2^{ndly},
the data on which the Government share
has been commuted for a money rate.
I do not see that any attempt has been
made by the Settlement department
to

to prove, by reference to such particulars, that the rates are disproportionately high. It is not shown that higher grain values have been put on any class of land in Trichinopoly than elsewhere; nor, is it said that the commutation price is apparently too high, as compared either with past prices, or with the current prices of the day.

3. The sole ground on which Mr. Puckle proposes a reduced scale of rates, is the fact, that the rates previously fixed would produce, when distributed over the Survey Areas, a higher gross revenue than the Settlement Department expected before the true area was known. The excess, it appears, is about 18 per cent. He would therefore so reduce the rates as to effect a total reduction of about 20 per cent in the gross revenue. Mr. Master thinks that so large a reduction is not advisable, but still proposes to modify the rates to an extent that would reduce the gross revenue by 14 per cent.

4. The fact that, on an average, every field is larger by 18 per cent than was

65
was supposed, is good evidence that the old rates were comparatively lighter than people imagined; but that is, I think, the only proper use to which such a fact can be applied. If the Settlement Department is prepared on this ground alone to ignore the most important operations of the Department, that is, the whole of the work which had for its object to value the land according to its actual productivity, and to fix for the Government share in the produce a fair commutation price on an average of years, they shew much less confidence in their work than they ought to shew. If the new rates were generally higher than the old; or if, on comparing the aggregate new rates with the aggregate old rates, the average appeared to be higher in the new rates, such facts would serve to shew that the new assessment was proportionally higher than the old, but, in fact, a comparison on those two points is much in favor of the new rates.

5. I also believe that the way in which the primary rates have been reduced over the larger portions of the District, by means of what is termed "groups

"groups of Villages," reduces the rates considerably below the prescribed proportion. The professed object of throwing the Villages into groups, and applying to each group a separate scale of assessment, is to provide for supposed advantages, or disadvantages, of situation, or to provide for similar differences in the sources of Irrigation.

6. With regard to the supposed advantages of situation, it is obvious that a commutation rate is intended to represent the price at which the Government share of the produce would be sold when brought to market. It must also be understood that every Village to which the commutation rate is applied is within the circle of the market which supplied the data on which the commutation rate was fixed.

The average, or commutation price is therefore sufficient to cover the whole expense which anyone of these Villages can incur in carrying its grain for sale in that market. In some cases, the cost of carriage, or a part of that cost, would be saved.

The Villages nearer the market would have less to pay under this head than the

the Villages more remote from the market, but all would obtain the same price, according to the universal rule, 1st, that there can be but one price, at one time, for the same commodity in one and the same place; and, 2^{dly}, that this price is sufficient to cover the expense of bringing to sale in the market the whole supply of any commodity that may be necessary to meet the effective demand, including not only so much of the given commodity as may be produced under the most favorable circumstances, but also that portion of it which the cultivators, or the manufacturing, as the case may be, produce under the least favorable circumstances.

7. In the case at present supposed, there are, of course, some Villages more favorably situated than others. The nearer Villages have a natural advantage in this respect, but this advantage consists in the fact, that the market price would yield them something over and above the sum that was necessary to reimburse to their less fortunate neighbours the necessary expenses of cultivation, including the actual cost of cultivation and the cost of carrying to the market. If therefore, it is consistent with the principle on which the land tax is based, to subject the more favorably situated land to a proportionally higher rate of taxation than the rate imposed on lands not so favorably situated.

Situated in respect to the common market; the only mode of really effecting that object, by means of the commutation price, is to commute at a higher price in the Villages nearer the market, and to convert the Government share into a money rate at this commutation price, neither more nor less, in the Villages more remote. Mr. Nimill has, I believe, adopted a course exactly the reverse, by converting the Government share to a money rate at the commutation price in the nearer Villages, and by lowering the price at which the share was commuted in the Villages less favorably situated.

3. He has also allowed twice over for disadvantages of situation, for, in calculating the commutation price, he has deducted from the average market price a certain amount, on account of expenses to be defrayed by the merchant in conveying grain from the ryot's Village to the market, tho' here also, no such deduction can be fairly claimed by the ryot, for, if the ryot conveyed the grain to the market at his own cost, he would receive an equivalent to that cost in the market price, which, as remarked above, is sufficient to cover all necessary expense. If a merchant conveyed the grain to market, and in consequence deducted the cost of carriage from the price paid by him to the ryot, the latter would still be able to pay the full assessment on his land without deduction, for the price which he

* Vide letter from Mr. Nimill to the Board of Revenue, dated the 20th of April, 1801. N. 629. Para 12.

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receives from the Merchant is equal to the commutation rate, minus only such a portion of the necessary cost involved in conveying the grain to market, as the merchant defrays in place of the Ryot.

9. With regard to the second object for which Villages are thrown into classes, namely, to meet alleged advantages, or disadvantages, of irrigation, it appears that the grouping in this case provides for supposed differences in the productive value of the same description of soil enjoying different sources of irrigation. I do not doubt that the average outturn from the same kind of land will be affected by imperfect sources of irrigation, but such variations in the productive power of wet land can never, I believe, be so great as to require fine groups, or fine gradations of rates, to meet such variations.

In this respect, therefore there is reason to believe that the Villages included in the lower groups are favorably affected, as compared with the Villages placed under the highest, or the unreduced scale. To what extent this grouping in the wet rates has been used, to allow solely for disadvantages of situation, cannot be ascertained from the Statements or from the settlement reports. It is only known that, in numerous instances, Villages have been classed in the groupings, with reference to conjoint

conjoint disadvantages of situation and irrigation.

That is a Village supposed to labor under both disadvantages would be placed in a lower group than one which labored under only one of the two.

10. In respect to lands classed as dry, the only apparent object of forming such lands into groups is to allow for differences of situation.

Mr. Puckle originally proposed to allow three groups for the dry land in the Trichinopoly district. Mr. Newill reduced this number to two.

In explaining to the Board his reasons for considering two groups would be preferable to three, he observes, "that the soil is doubtless poor," (referring to certain Villages transferred

Letter to Board 29th
Jan'y 1862.
Para 11.

from one group to another) "but this is met in the classification, and they are not considered to be so unfavorably circumstanced as to warrant their transfer to the second group with extreme disadvantages." In the preceding paragraph

Para 10

he writes, "I may add that experience in the neighbouring district of Salem leads to a similar conclusion, as to the mode of grouping the poorjah Villages." The fact, I believe, is, that Mr. Newill was led to reconsider his views on the subject of grouping generally, in consequence of the objections which I raised, when in Salem, to such a scheme. Mr. Newill

Law

saw that to make for different Villages, supposed to be within the influence of the same market, several scales of rates, each ranging lower than the primary rate, or the rate fixed in accordance with the commutation price, was directly opposed to the principle on which the Government share in the produce is converted into a money rate.

11. Mr. Puckle has now proposed to re-vise the three groups, but with a further reduction in each scale, as part of his scheme for reducing the gross assessment by nineteen percent. Mr. Master does not entirely support Mr. Puckle on this point. He would allow only two groups. But in any case the scheme of dividing the Villages into groups, whether wet or dry, that all the Villages placed in the lower groups may be subjected to reduced rates of assessment, has this effect, that in all such Villages it reduces the Government share to a lower proportion than the prescribed 30 per cent of the gross, or 25 percent of the net; that is, the supposed proportion existing in the primary rates. This proportion may be nominally maintained in the lower groups, but so far as the grain valuation of the Villages has been lowered, by placing them, on inadequate grounds, under the reduced scales, (the actual effect of the grouping scheme in many instances,) the true proportion between the reduced rates and the real value of the land would, of course, be less than the

the one stated.

12. Mr. Quickle, having explained to ^{Para 18 of the} what extent he now proposes to lower the rates, proceeds to state that, in his opinion, the rates, as at present modified, are "fair and liberal;" that they will give great satisfaction to the people, and that they will allow of that margin of profit, and consequent accumulation of capital, which will, on "doubt, result in the rapid extension of cultivation, and the increased prosperity of the agricultural classes."

13. It does not appear with what Mr. Quickle compares the rates, when he thus describes them as "fair and liberal." The proper question for the Settlement Department to consider is, whether the rates proposed for any district represent, as nearly as possible, the proportional share fixed by Government. The Settlement Department is not at liberty to reduce this proportion, to coincide with what may appear to individual Officers, "fair and liberal." Mr. Quickle has not, I think, paid due attention to this obvious rule, for his remarks in para 18 of his letter, as to the "moderate" character of his reduced rates, clearly indicate that his estimate of what is moderate has reference to some other standard than the prescribed proportion.

14. With regard to the general question, whether this or that rate can be properly termed fair

"fair and liberal," I believe that much misapprehension exists in respect to the actual bearing of the land tax on the interests of the agricultural class; for many suppose that the whole burden of the tax falls exclusively on this class; and that increased cultivation depends entirely upon the accumulation of capital in the hands of the ryots. To what extent a land tax is paid by the land owner depends in the way in which the tax is imposed. If, as people sometimes suppose, the Indian land tax were a mere rent charge, the burden of it would fall exclusively on those whose land is capable of yielding rent. If it consists in a uniform proportion

proportion of the gross pro-
-duce; taken from every kind
of land under cultivation,
the worst as well as the
better kinds; and if the
uniform share thus taken
by Government is con-
-verted into a money rate,
the tax falls on the
consumers.

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and not on the agricultural classes, excepting
so far as they are themselves consumers.

15. By gross produce, I mean the whole
produce obtained from the land without any
deduction for expenses of cultivation. By rent
I mean the premium paid by a tenant to his
land lord for the use of natural advantages
inherent in the soil.

16. It is, I think, easy to prove that
the land-tax of this country is not really a
tax on rent only, for under our revenue sys-
-tem, as handed down to us by the Mahomed-
-an Government, the share claimed by Govern-
-ment has always borne a uniform percent-
-age to the gross produce, (whether one half,
or less, is immaterial to the argument) and,
2nd, the tax has been imposed on every de-
-scription of land, including not merely the more
fertile lands, or land so rich naturally yield-
-ing, but also lands of the worst description,
under cultivation, the produce of which is only sufficient, where
no tax exists, to cover, at the prices of the day,
the cost of cultivation, or where a tax exists,
the cost of cultivation plus the Government
tax.

17. A tax on rent only could not in-
-clude the last class, for such land yields
no rent; nor, on the same principle, could
a tax on rent only bear in every class the
same uniform proportion to the gross pro-
-duce; for every different class of land will,
according to its quality, yield a different
amount

amount of rent. A percentage, therefore, on rent would in its proportional relation to the gross produce, gradually diminish with the decreasing fertility of the land, till that class of land was reached which yielded no rent, or that description of land, the cultivation of which would do no more, at current prices, than defray the wages of labor, and the ordinary profit of the capital employed in its cultivation.

10. The real incidence of a land tax, when thus imposed on agricultural produce, is similar to that of a tax on any other commodity. It falls on the consumer, for it increases the cost of production, and in that respect has the same effect as when the cost of production is increased by natural causes. The effective demand for agricultural produce must be satisfied. The consumer must therefore, pay a price adequate to cover the cost of production. The price thus paid is sufficient to cover the expense of cultivating whatever quality of land it may be necessary to cultivate in order to meet that demand. It is not, therefore, the persons who cultivate the land who pay the tax, but the persons, for whose use and consumption the produce is raised. Instead of levying such a tax from the cultivators of the soil, it might, so far as the actual incidence of the tax is considered, be levied in the open market from those who bring the produce for sale, but this mode of levying the tax would be attended with practical inconvenience. It is therefore, levied from the producer, the owner

of

of the land, who is indemnified in the price which he ultimately receives for his produce when brought to market.

19. In accordance with the above principles, the great rise which has taken place in this presidency, during the last few years, in the price of agricultural produce, has led to extended cultivation. Such extended

Note.

* In some districts especially in South Arcot, in which the better classes of lands were assessed at disproportionately high rates, compared with the inferior lands, reductions made within the last few years in these rates have acted conjointly with this general rise in prices, in producing an extraordinary demand for land and consequent increase of revenue.

Cultivation is the natural effect of high prices. It cannot be ascribed with any correctness to mere accumulation of capital in the hands of the "pygms." Capitalists belonging to the agricultural class will, as a rule, employ their capital in promoting whatever kind of industry may promise the best returns. When the price of agricultural produce is comparatively high, they find in

such high prices an adequate inducement to expend their capital in extending cultivation. When prices are comparatively low, the same persons would employ their capital in other channels. On the same principle, when high prices prevail, other capitalists, who are not usually engaged in agriculture, are encouraged to employ their capital in the cultivation of land. Mr. Puckle when referring to the lowest rate in his scales for dry land, (six annas) remarks that "six annas an acre may appear to be almost too low a charge (or price as he terms it in the next para) for any land worth cultivating, overlooking as it would seem, the fact that the value of land for cultivation purposes at

* Vide Mr. Culloch's Principles of Political Economy, 4th Ed. pp 490-491.

* Para 24 of Mr. Puckle's letter.

at any given time, depends on the price its produce will fetch in the market. The higher the market value of produce, the lower are the soils to which cultivation can descend, consistently with affording to the capitalist employed the ordinary rate of profit. When cultivation is thus extended to inferior soils, the cultivators of such soils are justly liable to pay a proportional share in the land tax as the cultivators of the superior soils. It is therefore an error to suppose that the Government should view extended cultivation proceeding from such natural causes, for any increase that may flow therefrom to the revenue, as a "set off" to reductions made in the tax on lands previously under cultivation.

20. The question, whether six annas is really a proper rate of assessment for any given class of land, depends on the proportion which that rate may bear to the actual productiveness of the land, whether the land be, or be not, at current prices, worth cultivating. To under-assess inferior lands is to force them unnaturally into cultivation. Neither the public, nor the Government has any interest in promoting this result. I certainly doubt myself whether six annas is, in any case, a fair proportionate tax. The difference between this rate and the highest rate in Mr. Puckle's first scale for dry land is, I observe, 800 per cent.

21. With regard also to the supposed "margin of profit" which Mr. Puckle would secure to the ryot, it is obvious to remark that the profits of any person who employs a given capital in raising agricultural produce must be regulated by the same laws which

which govern the rate of profit in any other industrial occupation. A reduction in the land tax would not place an equivalent sum in the pocket of the land owner, but would merely affect him as a capitalist, in common with other capitalists employing their capital in other industrial pursuits, by reducing the necessary cost of food. A tax on such a necessary of life, as food must raise the wages of labor in every department of industry. But Mr. Puckle apparently supposed that some special advantage would result to the agricultural capitalist in particular if the Government would only reduce the land tax to certain rates, with the express object of increasing the ryots' profits.

22. Up to this point I have considered the tax as paid entirely by the consumer. It may be argued that a tax forming a fixed proportion of the gross produce would in some measure affect natural rents, for this fixed proportion is taken from the entire produce, including the surplus which remains, in the case of superior lands, after the payment of all expenses. It is true that a tax of this kind, when levied in grain, would fall in part on the land owner, for in that case it would reduce the surplus above referred to, but any loss which the owners of superior land would incur, if the tax were levied in produce, is made up to them when the Government share is estimated in money, by the increased price which consumers pay to cover the cost of production, including the tax, on the worst land which the demand for grain brings under cultivation. The price which he thus obtains for his own portion of the produce, after deducting the Government share, is equivalent to what he would have obtained if agricultural produce had been entirely exempt from taxation. The effect therefore, of a land tax imposed on the principle described in para 10 of this memo, is to throw the whole burden of the tax on the consumers. It is not paid by the landowner

+ Vide Mill's Principles of Political Economy, Vol II page 413.

out

out of his rent, nor is it borne in any exclusive sense by those who are employed directly or indirectly, in the cultivation of the land.

23. The foregoing remarks are intended to shew on what grounds I question the propriety of adopting Mr Pickle's modified scale. I have explained, 1st, my reasons for believing that over a large portion of the Trincomalee District the assessment would probably be lower than the prescribed proportion, whether Mr Newill's rates or Mr Pickle's rates should be adopted; 2nd, I have given my reasons for believing that Mr Pickle, in hazarding an opinion that his modified rates would be fair and liberal, has not viewed this point with due regard to the principles on which our land-tax is formed. Though I dispute the correctness of the popular idea, that the agricultural class is the only class on which the burden of the land tax falls, I by no means maintain that this tax does not press heavily on the people at large. The old Mahomedan proportion of one half of the agricultural produce, or 50 per cent, was a monstrous tax. The proportion which we profess to take at the present time (30 per cent) is very high. It would not I believe be impossible to reduce the rate considerably without seriously affecting the revenue, provided the reduced rate be fairly distributed over the whole of our districts.

24. The tax should be a fixed proportion of the gross produce; for this has hitherto been the principle on which the land-tax has been imposed. Rent, properly so called, has never been specially taxed, nor need it be so now. It is true that under the Mahomedan Government the landowner was often compelled to give up the surplus which forms the subject of rent, but this was rather the work of an oppressive subordinate agency employed in collecting the Government revenue, than of the Government itself. It did not in those days enter into the Government scheme of taxation to appropriate this surplus as a portion of

the public revenue, for the true theory of rent was not then understood. The Mahomedan Government did not know of any way by which they could tax property in land, except by dividing the whole produce in greater or less proportions, with the cultivator.

25. Mr Newill has now endeavoured so to regulate his rates as to tax rent; 1st, By proportioning his rates to the so called "net produce," (the surplus from which rent is paid,) 2nd, By placing a large extent of land under reduced scales, (in groups) in order to meet advantages or disadvantages of situation, (the other source of rent). He professes, indeed, not to touch any thing but rent, for in every class his rates are described as forming a certain percentage of the net; but for reasons which I have already given, it is impossible to believe that his calculations on this subject are correct. The actual results, so far as his several rates are said to bear the same uniform proportion to net & gross in each class, are entirely opposed to the true theory of rent; and 2nd, the data on which he has computed the cost of production for each class are universally considered indiscriminating and of no credit. There is, therefore, too much reason to fear that the rates formed on his plan are unequal as to their real bearing, and are ill calculated to distribute the land-tax fairly over the country.

26. I admit that the supposed inequality.

* Vide para 17 of this Memo.

inequality is in favor rather of the land owner than of the poor. In farming, his rates to suit the supposed surplus, ~~Mr. Newill~~ has not, it would seem, allowed any rate to bear a greater proportion to the gross produce than 30 per cent; nor, on the other hand, when allowing for differences of situation, has he raised the rates above the commutation price. On this latter point, he has assumed, as already explained, that the commutation price ^{7 Paras above} representing the cost of bringing produce to the common market from the most favorably situated villages supply- ing that market, instead of from the least favorably situated. His rates, there- fore, in this case also are in favour of the landowner, though open to the general ob- jection that an unequal distribution of the tax is as unfair to the public, as it is a source of unnecessary loss to the revenue. In those cases in which the land has been assessed at disproportionately low rates, the land owner is in the position of a person in whose favor the land-tax has been specially remitted. He has an advantage over his neighbours, for being partially or wholly exempted from the necessity of paying his fair proportional share in the common tax, he raises his produce at a less cost than his neighbours, who pay, their fair share in the tax have been able to raise theirs; though both his produce and theirs fetches one common price.

27. If the views set forth in this Memo be correct, it is probable that Mr. Newill's settlements will not effect a more equal distribu- tion of the land-tax than the old settlements effected. It is supposed that

that our earlier settlements, as far as they went, were faulty in estimat- ing the real value of the land, i.e., in the work of classification. If Mr. Newill has succeeded in more correctly classifying the land, his success in that respect is probably counterbalanced by the erroneous manner in which he has formed his rates of assess- ment.

28. Mr. Newill has frequently observed that mathematical ac- curacy cannot be expected in the operations of the settlement Depart- ment. I am willing to admit that the productive value of the soil cannot be determined with perfect accuracy, and that great latitude ought, therefore, to be allowed to the Settlement Department in their attempts to arrive at a correct valuation of the land; but, after lands have once been classified in accordance with their assumed value, there is no reason why the land-tax should not be made to bear a definite proportion to that value.

In

In this respect there is no more essential difficulty in taxing agricultural produce at a fixed rate, than there is in imposing a definite ad valorem duty on any other commodity. In rating the land to the proposed tax it may be deemed expedient to reduce the number of rates to a limited scale, on the ground that to assess every quality of land included in the classification at exactly the prescribed percentage would, as a question of account, be attended with inconvenience; but the pecuniary effect of thus reducing the number of rates could be calculated with perfect accuracy.

29. If the Settlement Department require a wider discretion than I would here allow, it is owing to the difficulty which they find in equally distributing the land-tax over different classes of land, when they attempt to carry out this object on the defective

defective principles referred to in this Memoir. They distrust all the calculations which they have made to distinguish net produce from cost of production; and they equally distrust the system of grouping villages under varying reduced scales of rates, as an efficient mode of dealing with net, or rent, so far as such net depends on advantages of situation. To this must be added the sort of discretion which they appear to claim as necessary in assessing lands of a low degree of fertility, from the mistaken idea that the cultivation of such lands depends on some other principle than the ordinary one of supply and demand for agricultural produce. As if, in fact, the cultivation of such lands was contingent on the rates at which they are assessed; or, as if low rates and cultivation had, as cause and effect, the same relation to each other as supply and demand.

30. These defective views, in regard to the regulating principle on which the cultivation of inferior soils depends, have also led the Department to enter into these labarious, but useless calculations, which have for their object to discover the actual cost of production in every land under cultivation. If the fact had been understood that the worst land under cultivation, at any given time, must yield sufficient to cover the ordinary charge for labor, with the ordinary profit of capital; that this description of land can yield nothing in the shape of rent; and that the excess of produce in each of the higher classes, over the produce obtained from the last under cultivation, constitutes net or rent; it would have been easy to ascertain the actual extent of the net produce in each class, so far as any useful purpose was in view, by simply deducting the grain valuation of the lowest land under cultivation from the grain values in each of the superior classes, and reckoning the difference in each class as the "net."

31. I need scarcely reiterate that the Settlement Department if it had followed the above procedure, could not, even in appearance, have made the rates bear in every class an equal proportion both to gross and net. Instead of bearing such a fixed proportion, or even near that proportion, in every class, they must, if my reasoning be correct, bear very different proportions to the real value of the land in different classes. It is also evident that Mr. Newill's rates, to whatever extent they have been reduced below 30 per cent of the gross produce, will yield a smaller aggregate revenue than rates which represented exactly that proportion in every class would produce. I therefore, have good ground, I believe, for the opinion expressed in Para 23 that a lower percentage, if equally distributed over the country, would yield a gross revenue little inferior to that which the new Settlements, so far as they have gone, are calculated to yield.

32. All the Members of the Board agree, I believe, in opinion that Mr. Newill's present mode of making his assessments is complicated, and capable of great improvement. The remarks which I have made in this Memorandum from Paras 24 to 31, will shew in what way I consider this object may be best effected.

33.

I will now notice, as briefly as possible, a few other points in Mr. Puckle's report.

34.

With regard to the supposed charge for second crop, I am of opinion that the rate for this crop should be fairly proportioned to the real value of the crop. It is evident from para 19 of Mr. Puckle's report that in the opinion of the ryots themselves the second crop is quite equal in value to half the first crop. The additional rate, therefore, should not be less than one half the rate at which the first crop is assessed. To assess the second crop at less than its fair proportional rate, is to relieve the individual land owner from his fair share in the common tax, at the expense of the public.

35.

Mr. Puckle states, in para 62, that he has struck out from his lists of double crop fields, all the fields which, though bearing a second crop, are irrigated solely by means of Pycottah. He explains, in para 63, that he has done this in consequence of the disadvantage which the owners of Pycottah-irrigated land labour under, "in comparison

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" comparison with those more fortunate ryots
" who draw their water supply direct from
" a tank or river channel " Mr. Puckle is mistaken in thinking that the owners of such lands have any just claim on the Government to be thus exempted from a fair proportional tax on a portion of their produce. The extra expense which they incur in irrigating their lands, as compared with those who cultivate lands irrigated by running water, is covered by the price which they obtain for their produce in the market. If it were not so, they would not cultivate the land under the circumstances supposed. They are, indeed, placed at a natural disadvantage compared with those who can cultivate their fields by a less expensive process, but it is not for the Government to compensate individuals for such relative differences in the natural

natural value of their respective lands. It is only necessary for the Government, so far as a fair distribution of the tax is in question, to see that every person is charged his fair proportional tax, whatever that may be, according to the actual productiveness of his land. On this principle the owners of the worst lands under cultivation, or lands which serve simply to defray the cost of production, are assessed to the tax; though the interest which they have in such lands is, of course, of less value than the interest which the owners of more fertile lands have in theirs. The owners of Ryestah. irrigated lands, and the owners of the worst land under cultivation, are equally liable to be charged their fair proportional share in the land-tax, on the principle that the tax is not simply a tax on rent but a tax on gross produce, and, as such, an element in those necessary expenses,

expenses, which current prices, if the land is to be cultivated at all, must be sufficient to meet.

36. Mr. Puckle proposes, in para 65, to charge all land that was cultivated last year with two crops, with a double-crop rate. It appears to me that this is the right course. I also think that every one who in future may cultivate two crops should at once be assessed permanently with a double rate. It is advisable, with the view of protecting the ryots from fraudulent exactions, to discontinue the system of charging sometimes two rates, and some times one only. It is, therefore, reasonable that the ryot should not attempt to employ his land in growing two crops, unless he is himself satisfied that the supply of water is, on the average, sufficient to allow of his always growing two crops.

37. In Para 76, Mr. Puckle, after stating that the Survey and Settlement operations in the Trichinopoly District will cost four lacs, has summed up, under seven different heads, the return obtained for this expenditure.

expenditure. It is as well, I think, to con-
sider this subject with reference, 1st to the pub-
lic interests in a revenue point of view; and 2^{ndly},
to the interests of the people.

38. The Government have secured by means of the new Survey and Settlement, 1st a correct valuation of the land; and 2^{ndly}, they may fairly place as a "set off" against the expenses of the new work the fact that 86,195 acres of concealed cultivation have been brought to light, provided of course this additional area is charged to the revenue. Mr. Puckle estimates the return to revenue which this area ought to yield, annually, at Rupees 71,000 and odd. The additional revenue, therefore, from this source will cover the cost of the new Survey in less than six years. He sup-
poses that the Government would in some sense be gainers in respect to this area, even if it were not charged to the revenue. The "certain knowledge" that such an excess of area existed would be

considered, he a gain; but in what sense this mere knowledge of a fact can be termed a gain is not explained. I can view the knowledge of such a fact as a gain to Government, only in the event of its leading to a corresponding increase in the revenue.

39. The other point gained, namely, a correct valuation of the land, tho it may not produce an immediate increase of revenue, will save the Government much future trouble & expense in collecting the tax. The Survey & Settlement accounts connected with this part of the work form very valuable records. When Mr. Puckle refers, under his 4th head, to "a simple form of revenue accounts," as part of the new Settlement work, he means only that portion of our revenue accounts which relate specially to the Survey & Settlement, for all the accounts connected with the collection of the revenue were provided a few years ago, & placed on their present footing, by a separate Department.

40. The extent to which the new Survey and Settlement may affect the interests of the people is restricted to the following points: 1st That the cultivating class, now that the Government demand is definite & fixed, will be less exposed than formerly to undue exactions; and 2^{ndly}, that a fixed assessment will give to the better classes of land a higher value than

than they could bear, so long as the Government demand was liable to frequent fluctuations.

41. It may also be true that in particular instances the new rates will be lower than the old, but any modification that may be made in the rates, merely with a view to equalize the assessment, by lowering the rates on some lands, & raising them in others, tho it may materially alter the value of the lands so treated to the respective owners, is not attended with any advantage to the public. The owner of the field belonging to the more fertile lands would find, if his assessment were lowered, that a tenant would pay him a higher rent for the land than he got before; but, what was then gained by one, would, if the assessments were raised in other cases, be lost by another. Before the rates were thus modified the lands must have possessed in each case some value to their owners; for, if not the owners would not have cultivated them. It is only when new rates are universally lowered, as compared with the old, that the public gains.

42. The question therefore, whether the new rates for Trichinopoly will be found a lighter tax on the land than the old rates of assessment will depend on this point, whether 30 per cent. of the gross produce, as the Government share, amounts to a greater, or a less proportional share than was levied under the

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the old Settlement. I do not myself think that such a proportion can with propriety be termed "moderate," and that it is only owing to the way in which the Settlement department has deviated from this proportion, as described in this Memorandum, that Mr. Puckle can look upon his rates as amounting to "a moderate" assessment.

Signed/ H. F. Brett.
Member of the
Board of Revenue

True copy -

G. Anderson.
Sec. Secy. to Govt.

Ex?

Mr. Ram a, among
Rao's

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XII

26 October 1863
No 259/305

Mr. Brock Munster.

91
Revenue B^d Office,
Madras,
27th March 1863.

N^o.
From
R. A. Dalrymple Esq.
Sub-Secretary to the Board of Revenue
To
J. D. Sim Esq.
Secretary to Government
Revenue Department.

Sir,
With reference to para 2 of my
letter, dated 26th March 1863 N^o. I have
the honor to forward copy of the Minute
recorded by the Honorable Mr. Pelly, 1st
Member of the Board on the revision of
the Assessment in the Trichinopoly District.

Revenue B^d Office,
Madras,
27th March 1863.

I have the honor to be,
Sir,
Your most obedient servant.

R. A. Dalrymple
Sub-Secretary.
To
J. D. Sim Esq.
Secretary to Government
Revenue Department.

C. J. Amey
Cp. by C. J. Amey

Minute of Mr. Pelly.

Having accepted the Settlement proposed for Tichinopoly by the Settlement Department, I do not know that any separate minute is necessary on the subject of that Settlement. My views are embodied in the Board's Proceedings submitting that Settlement for the sanction of Government. But it may never the less be expedient with reference to the Minute recorded by Mr. Brett to state that I do not consider that the Settlement officers have been able to, or that they can, fix with accuracy a certain rate on every field which bears a proportion of 30 per cent of the gross or 50 per cent on the net produce of the land. They have by a variety of calculations attempted to ascertain what is the gross produce of certain descriptions of land and what is the net produce after deducting cost of cultivation, and they have endeavoured to ascertain what is the proper money commutation value of such produce, and finally they have taken a round sum of so many annas excluding fractions, as the fixed money rate for every acre of land.

All

Open = 1863 Defunct.

N^o 870.

From Mr. Sub Secretary to the Board of Revenue
to Mr. Secretary to Govt.
Revenue Department

Dated 27th Dec^r. 1863.
Dec^r. 10th 1863.

541088-1863

27 Dec^r. 1863
Forwarding copy of the Minute recorded by Mr. Pelly on the revision of the assessment in the Tichinopoly District.

76. 1863-1864

All these calculations must have caused much labour and exhibit great painstaking and as much enquiry as could possibly be expected. But I feel that very little confidence can be placed in these calculations. I will follow them step by step.

The Assessors classify the soils into some twenty or more descriptions - each of which is supposed to yield a certain quantity of produce. This is the first process. Can this classification be trusted? I believe not. Mr. Puckle himself found that his classifiers had made such a mess of the classification that, after his first report, he had to revise the whole. Can his revision be accepted as now giving the real descriptions of the soils contained in each separate field? If not, the assessment on any field may be 10, 20 or some other rate of percentage more or less than it should be. For instance, if the classifier puts "Ordinary clay Regur" into the description of "Ordinary Loamy Regur," he places it in a higher tarum, and the assessment would be about 14 percent higher than it should be. And the supposition that Government were taking only 30 percent of the produce of the land would be incorrect as taking more. Any mistake in the correct classification of the soils must then necessarily to a greater or less extent affect the standard proportions

Classification of
Soils

Productive powers
of the soil.

Proportion of produce.

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The next step is the ascertaining the productive powers of the several descriptions of the soils. This is supposed to be accomplished by actual experiments and general enquiry. and, where procurable, by old returns of produce. Whatever value may be given to the accounts of total produce of a village and allowing due consideration to the results found by actual experiments, it will be admitted I think that very great latitude must be allowed in accepting as correct the tables of produce per acre of each description of soil.

Commutation.

The commutation price is the next process. The price which the farmer gets for his crop is not easily ascertainable at any time. It is probable that the general average prices taken by the Settlement Department represent, as nearly as it is possible, the average price of grain in the principal market, and it is. I believe on the whole a average favorable to the farmer. but when applied to different localities and then to the assumed produce of each field, it affects them in different degrees according to the actual circumstances of the locality and the people. and pro tanto affects the relative

relative value of the lands.

Having obtained by these several ^{Proportion taken}
processes the value in many of the sup- ^{& Rate proposed.}
posed gross produce of the several descriptions
of land, and having arranged the lands
under their respective classes, thirty per
cent is assumed as the Government Share -
but to avoid fractions, a rate approximating
to this 30 per cent of the gross produce is
fixed as the permanent rate for the several
classes of land. But even assuming that
the value of the gross produce has been
approximately obtained (which cannot
I believe be said with any degree of confidence)
and thirty per cent of it taken for the
Government's assessment, even in this last
process this percentage is materially affected,
as may be seen by the tables compiled by
the Director of the Revenue Settlement
dated 14th May 1862. The difference between
the 30 per cent and the proposed rate is often
great. The proposed rate being sometimes
much more and sometimes less than the
30 per cent rate. Thus in this last measure
alone, the proportion the Government is
supposed to be taking is materially affected.
Further, it has been found after the assess-
ment has been settled on the basis of a

30 per cent of produce that the areas are
incorrect, and that to impose this assess-
ment on the extended areas would make
the assessment too high, which is in fact
admitting that the supposed moderate rate
of 30 per cent is not 30 but some higher pro-
portion.

Net Produce and
Tax.

I have not alluded to the net
value of the land, but the calculations ne-
cessary to obtain the net are only one more
step the accuracy of which can by no means
be relied on.

If the calculations then are not
to be depended on how it may be asked
can the Settlement be accepted. My belief
is that though with all the care bestowed
on the matter, the Settlement Officers have
not in their details been able to obtain
any such degree of accuracy as can be relied
on, they have by taking into consideration
many circumstances affecting the land,
the general state of the country, and the
people, and applying practical experience,
been able to make an assessment which
on the whole has the appearance of being
moderate, and which the people will be
able to bear, and prosper under it, and
which after a few years of trial may
probably

probably be made permanent. and I have
no confidence that a better assessment
can be made. if we reject this.

I believe however that the same
result might be obtained at the expense
of much less labour than has been bestowed
hitherto. I believe if the general state and
circumstances of a Village or district were
carefully considered, a moderate amount might
generally be set down as representing
approximately the future sum at which it
should be assessed. that with the aid of the
ryots carefully superintended by the settle-
ment officers this assessment might be
allotted on the different descriptions of the
land, due allowances being made for all
special circumstances affecting any lands,
and a fair, equal and moderate assessment
which might be declared permanent, at
once fixed. The proportion assumed as
the Government share might be stated
approximately and generally.

I would deprecate dispensing
with the services of the present staff of
the Settlement Department. They have
gained valuable and great experience.
which under any new system of operations
will be of the greatest value. A permanent
Settlement

109
Settlement, just and moderate has to be
introduced, and we cannot spare the
services of these Gentlemen who have al-
ready gained as much knowledge of the
value of lands and other matters which
have to be taken into consideration in
making the Settlement. They should still
be the chief agents for introducing a
new Settlement. and others to assist now
and take their place as occasion may re-
quire should be associated with them
until the work is completed.

Signed J. C. Pelly.

10th March 1803.

1st Member.

(True copy)

J. H. Bell
Sub Secretary

Geo. Allen

Revenue B^d Office
Madras,
12th August, 1863.

From
N^o 1
W. Audleston Esq.
Secretary to the Board of Revenue
To
J. D. Sim Esq.
Secretary to Government
Revenue Department.

Sir,
I am directed by the Board of Revenue to forward Extract from a letter dated 23rd July 1863. N^o 133. from the Acting Collector of Trichinopoly bringing forcibly to notice the urgent necessity which exist for the immediate introduction of the revised Revenue Settlement of the District.

Revenue B^d Office,
Madras,
12th August, 1863.

I have the honor to be,
Sir,
Your most obedient servant.
W. Audleston
Secretary.

To
J. D. Sim Esq.
Secretary to Government
Revenue Department.

C. Campbell

Col. by C. G. G. G. G.

1863 (Defunct)

Enclosed in a letter
from the Sub Secretary
to the Board of Revenue
to the Secretary to Government
amount R. P. D. dated 27th
March 1863.

Res: 820/13.

Minute of Mr. Petty.

Extract from a letter from the Collector of Trichinopoly
dated 23rd July 1863. No. 133.

x x x

Para 14. In conclusion, I venture to urge the pressing and vital importance to this District of an immediate authorized introduction of the new Settlement and Survey system in supersession of the old incongruous and anomalous state of things, the evils of which have been so often condemned. The whole population looks forward to the establishment of the new rates, in hopes of which, in the Perambalur Taluk alone, large tracts of land have been applied for on Dargah and more than 20,000 acres have been made over under the immediate superintendence of Mr. Puckle, who with his establishment, maps and registers, has rendered most valuable aid in disposing of a mass of applications that must otherwise have remained long pending. Capital, both European and Native is crowding in; Two European Gentlemen have made very large proposals and great benefit may be expected from their capital and exertions. Should, however, the new settlement be indefinitely delayed or the Pattahs and Registers be clogged with conditions and rules calculated to abridge their utility, great popular disappointment and revulsion of feeling, as well as an embargo to the revenue authorities, may be expected to ensue.

(True Extract)

W. A. S. S. S.
Secretary.

W. A. S. S. S.

Open = 1863 Defunct
1. 23. 1863 Defunct
11. 1869

Secretary to the
Board of Revenue
Trichinopoly

Dated 12th
Decr. 1863 August 1863

26 Decr 1863

No 303.

Forwarding on active
from a letter dated 23rd July
1863 - 1863 from the Collector
of Trichinopoly, bringing to notice
the necessity of the immediate
introduction of the revised new
settlement of the District.

Trichinopoly

villages reduced from 1254 to 793.
Rate = 30 April 81 Exactly.

Rees have been for the most part commuted to
 Cash payments - ^{out the whole} ~~the whole~~ are absorbed in Mr. Hewill's
 new assessment. the follow: therefore are the only

exacts.
 5 ^{Rs. 13,225} ~~Rs. 2,792~~ ¹⁶⁰¹⁷
 8 ^{Rs. 13,225} ~~Rs. 2,792~~ ¹⁶⁰¹⁷
 Fee cess on Indians only — 12,470 28,487

Cost:
 Manickavas — 793 — — — 21,490
 Karimams — 82 — — — 55,260
 Vettiyams — 1432 — — — 57,552
 Total Revenue 128,802
 Salaries — 743 — — — 28,548 1,57,350
 Deficit 1,28,863

we must come out of Mr. Hewill's account.
 Mirumtees & shroffs are not required.

Special points. Para 4 K 15. Should Mr. Hewill's assessment
 be taken as a maximum inclusive of all extra
 items, or may a fee cess be levied in addition?

Enclosure, in a letter
 from the Secy. to the B.
 of Revenue to the Secy.
 to Govt. C. B. D. dated 12th
 Aug. 1863.

Dec: 1899/63

Extract from a letter
 from the Col M. J. of Trichinopoly
 dated 23rd July 1863 A. J. 133.

Kurnool Sanctioned

Rates & Expenditure

Villages reduced from 112 to 696.

Revenue Assets $\frac{5}{8}$ assess^t of Dams - 1,84,733
 Fees existing - 20,528 2,05,361

Rev. related cost Manegars - 696 - - 30,684
 Town Munsif - 1 - - - 300
 Karmans - 696 - - - 58,680
 Vettigars - 1749 - - 52,964 1,52,628

Existing surplus - 52,733
 deduct fees - 20,528
 Surplus from dams alone 32,205
 add cost of one anna - 1,15,000
1,47,106

Misquitties are not included
 in this but will probably

Cost - - -

The Police will probably

Cost - - -

* The quit-rent imposed by the Dam Commⁿ on
 all service Dams, Rev. & Police, after
 deducting such as were relinquished amounts to 2,32,277
~~1,52,628~~
~~1,52,783~~
 Leaving for the Police - 79,649

Bellary The Kitterbad Dams are to be enfranchised at
 sale rather more liberal than Kurnool.
 Present fees amount to 2,08,220 which & be
 commuted for a one anna cess amounting to about 1,87,000

Villages reduced from 2540 to 1392
 Assets $\frac{5}{8}$ assess^t on Dams - 2,85,766
 Commuted fee cess - 1,87,000 4,73,766

Cost Manigars - 1392 - - 67,416
 Karmans - - - 1,05,036
 Vettigars - 3089 - 1,11,204 2,83,656
 Rev: - 2,83,656

Salaries &c. about 1,21,766
 Misquitties about 21,114
4,26,486 - 4,26,486
 Surplus 47,280

It is however probable that at the Police charge
 will not exceed 1,00,000: the surplus will
 then be raised to - - - 68,280

If Shroffs are to be entertained, &
 Mr Pelly does not recommend, there
 will be an additional charge of ?

The total quit-rent imposed by the Dam
 Commission is - 2,32,548
2,86,766
44,218
68,996
 which reduces the surplus to 24,778

20
civil posts - para 10. Mr. Thomas wishes to appoint 2 or
more servants for the larger villages instead of allowing
the office-holders to employ private assistants.
para 2. The Christian villages to be left as at present
under the management of the first trainees

Podanery - In the Delta the village, cannot be clubbed but altogether 973 managars reduced to 715. Headmen paid in a set off against joint. rate. ^{much more liberal} K. not less than 7/2. ^{DO same except in the highest class - 5/2 is ruled} V. 3/.

Assets. I. On account of the non-workers the manams must be superannuated at 5/ (subject to the Contingent fee cess). ^{present} The net assessment is 1,35,346 w. at 5/ w. & give 84,592 1/2 & w. will be increased by the introduction of the new settle. II. Fees. amount only to 20,700 acc. to the accounts III. Cash payments 30,458 Total, inclusive of fees 115,050

Cost of the new Estabⁿ is exclusive of Police
Managers 715 — 36,966
Karnams 715 — 70,116
Vethayins 1698 — 61,128
Extra 80 for tank vill? 25 — 900 — 169,110
Deficit 54,060

It might be covered by a cess of 2 3/8% on the valuation of the new settle. or, if the cost of the police be estimated at 30,000 R. the deficit may be put down as 84,060

35,510 - 1R
36,510 - 1R
0.377% = 2.40%
44,382 - 1.20%
84,336 2.6%
A cess of 2 3/8% on the valuation of the new settle. gives 84,336

It would cover the whole deficit beside making liberal provision for the Police. vide para 5 G.O. 24 June 61 No. 281
* The Municip^l & his acts were not generally remitted till 1846

Special points. 6 1/4% on one anna in the Rupa w. & this in 2,21,938. on the value of the new settle. but in 1847 only 1,81,284

In G.O. 24 June 61 Gov^t specially reserved the right to add a cess to the new settle. rate - The manams have been superannuated at 5 or 10 as inst^d. of 10-5 for the same reason, they too will be liable to the fee cess

ed? - Village clubbed - staff not reg^d - almost but not paid
- Madura - servants are ill paid & inefficient - ^{paid chiefly} ^{temp. reg^d} ^{no. 1072 - Police 1330} ^{except in a very few villages} ^{these transfers to him?} ^{Manam^s for w^h cash to be subst^d?} There are 778 villages to be reduced to 489
Managers to be paid acc. to scale of 80 ap^l with a slight increase
Karnams 80 but 5/2
Vethayins 80 & Mirgunties

mode of payment { manam^s to be p^d by deduction from his patta
other in cash monthly in the village def. submitted
manams to be ~~reduced~~ at full assess^t. subject to such reduction as has been conceded to the neighbouring lands.
aggr. etc assess^t 1,11,559
Reduction 7,979
Unalterable 3,351 - 11,330
99,752
Entered by Mr. Pelly 477

The total assets including the Police amount to
Manams 99,752
Fees 3,210
Cash 357
or including fees 1,00,109 1,03,919

The total establishment will cost
Managers 489 — 20,292
Karnams 80 — 39,984
Vethayins 989 — 35,604
Mirgunties 333 — 11,988
1,07,868
Salaries at 3/ - 526 — 18,936
1,26,804
1,00,109

Deficit 26,695
of which 16,113 is in the Rev^y 10,582 in the Police Dept.
26,695
The total managars pay is 35,701 next pay is 35,701 w^h will be reduced to 20,292. But the present pay is div^d among 1605 indiv^s giving an average while in future there will be but 400. Mr. Devigne wishes to sell the manams but Mr. Pelly shows that this would be a very harsh & in many cases an illegal measure.

N. Ariot - Manefars in the hands of the Karmans
 Payments made by drams & fees. The fees are
 very large but not uniform - the drams must
 be allowed the benefit of the full reduction of
 villages reduced from 2,930 to 1114.

Rate - same as sanctioned in Bellary
 Fees amount to 1,59,083 but this does not fall equally on all, a gent cess? is sub?

Assets - $\frac{5}{8}$ revised assess on drams - 90,814

Fee cess at $6\frac{1}{4}\%$ or the same in the place 1,33,885

Cash payments in the late S. Ariot vill - 8,954 2,33,753

deduct on account of the Police

21.03 provide for 1300 tal. at 35/-
 $\frac{5}{8}$ present Police drams - 18,618
 Police fees, actually paid - 26,795
 Cash payments made to Police - 1,374 45,787
 1,86,965

Cost - Maniapharas - 1114 - 56,200
 Karmans - 80,484
 Vettigam - 2312 - 83,232 2,25,924

Deficit 38,959

which must be met from the central Revenue
 The Mirgunties still have to be provided for.
 The chief increase is in raising the very narrow
 of the Vettigam. 2,765 - 49,369
 2,312 - 83,232 for 1114 manefars 53,863

minus 453

It nearly covers the deficit.

Special points - that a regular fee cess producing 1,33,885
 be substituted for the present unequal collection 1,59,583
 loss 25,143

that the present Jodyon drams be given up - this
 is contrary to former orders (Pro. 13 May 61, 1018)
 Mr. Fraser proposed higher rates for the Karmans
 & manefars in a scheme aggregating 2,34,204
 Mr. Pelly's 2,25,424
 saving 8,290

Mr. Pelly's calculations are all vitiated by
 the substitution of a 3 for an 8 in the fee cess.

Distra

Rate Maniapharas 185 to 100
 Karmans - 36 to 100
 Vettigam - 36
 Villages from 1384 to 1014

Assets $\frac{5}{8}$ assessment of drams - 32,760
 45,246
 Existing fees - 65,454
 84,736
 Cash payments - 5,733
 15,984 1,45,966

Cost

Maniapharas - 1014 - 30,342
 Karmans - 80 - 75,972
 Vettigam - 1971 - 71,748 1,78,062

deficit 32,09

if the total Mirgunties, which are extra, & neither charged
 nor assets in the Police Dept are not
 the annexed on the new settlement valuation

we amount to -
 we have to cover (1) Exis. fees - 84,736
 (2) deficit - 32,095
 (3) Police deficit

Madras.

Manegars fees & names cannot be appropriated, as the others have to suffer in order to provide a fund for their remuneration -

Village reduced from 892, but some modification may be necessary.

The present Rev. fees only amount (exclusive of Maniyakam) to 90,643 whereas an anna cess wd only realize 69,000, one-third of which wd go to the Police.

So present assets are as follows

$\frac{2}{3}$ of all ^{Rev.} names except Maniyakam	55,578	
Existing fees	90,643	1,49,221

Proposed assets

$\frac{5}{8}$ of names	53,263	
Commuted anna cess	60,750	
deduct $\frac{1}{3}$ for Police	22,917	45,833
Net of $\frac{2}{3}$ of names to be taken, add	2315	1,01,411

Cost - Maniyakam	892	21,344
Karunam	80	50,772
Vettigam	1349	48,534
Estimated for Virguntia		7440
		1,20,680

Surplus of Police	18,101
Deficit of Police	26,709

Shroffs not required.

Vettigam receive 3% per m.

Maniyakam rate is from 15 to 45 per annum. He will be a *Madrasidai* & have *Madras* privileges.

Karunam rate has also been reduced from 3/10 to 10% per m. They now get 92,189 & will get 50,772

The present average monthly income 7 $\frac{1}{3}$ - proposed 20 - 4 $\frac{2}{3}$

218) 12603 (50 2/3

218) 12603 (50 2/3
1115
1543
339
205
105
12) 5512 (4 2/3

Salem

all names except Shroffs & Virguntia are very few. were returned & committed to cash in 1892 - Present cash payments are 2% per m. Rev. & 1% for the police. Rev. also at the same time.

Village reduced from 297 to 552.

Rates { M. 36,42 K40
I. 2% to 20% per m. but 2% per m.
V. 3% per annum

Cost Maniyakam	552	23,135
Karunam	80	48,538
Vettigam	1102	42,876
		1,14,650

Estimated for Virguntia 5,120 1,19,840

Present Cost M.	1233	81,209
K.	742	36,041
T. Rev. & Police 53% per m.		37,786
		1,05,046

Virguntia	459	4980
		1,10,032
Increases		9,505
add estimate for Police		30,000
		39,808

In villages held under the *Madras* & *Madras* system a *Madras* is appointed to perform the duties of village *Madras* & *Madras*. This will be continued.

Shroffs are not required. The villages are largely reduced. but Mr. Brett thinks it may be done.

He calls wishes to have 1899 Jalayam & Vettigam who may perform Police duties & also, indiscriminately. No very small village will be otherwise provided for.

Enjam - In the 8th tank, the servants are for only
 1/2 of the revenue, but in the N. they receive
 the whole. The average pay of a villager is
 8 1/2 Rs per annum. The fees have already been
 committed. Enams may be resumed unreservedly
 Villages reduced from 1237 to 565, of 274 or nearly half
 full of 600, & 80 are under 250.
 Rates { M. } special mod. case { from 10 to 72
 { K. } 36 to 120
 { V. } 2 1/2 - the collector proposes 2.

assets - Enams - - - - - 36,345
 Committed fees - - - - - 14,214 50,559
 an annuity wd. produce - - - 47,500
 deduct 14,214
 add 33,286
 83,845

Cost - Maniyakarams - - 565 - - - 16,296
 Karams - - - - - 80 - - - 34,620
 Villagers - - - - - 807 - - - 29,052 79,968

12-25 - Extreme Possible surplus available for police 3,877
 12-26 - 1/2 of the surplus is available for police
 12-27 - 1/2 of the surplus is available for police
 12-28 - 1/2 of the surplus is available for police

12-10. There are 288 Enam villages in all the village servants
 involvements amount to 25% of entire rev.
 These may be left alone as they are.

12-22 Mr. Forbes strongly oppose both the Enam purchase
 of Enams & the imposition of a cess.

27. Mr. Pelly says the throffs "need not be touched"
 but he has included their assets without making
 provision for their cost.

28. There are no Mirfuthis

30. The Maniyakaram will be remunerated by taking new
 land into his pottah & deducting its assessment
 but I do not see the use of this rule. He can do so
 if he likes, & it wd not do to make it compulsory
 upon him.

Enamally - Enams may be fully resumed
 Rates 30 Hpt - 1/2 of the revenue 2
 villages reduced from 1100 to 776

assets - Enams - - - - - 83,651
 Fees (Rev.) - - - - - 18,391
 deductions in patta - 4,066
 Cash payments - - - 28,539 84,047
 En. - - - - - 776 - 24,984
 K. - - - - - 80 - 63,660
 V. - - - - - 80 - 44,356
 Mirfuthis - 572 - 13,723 147,228

Police assets - Land - - - - - 8,388
 Fees - - - - - 6,12,049
 Cash - - - - - 5,451 1,26,888

Then the total fees now pay amount to
 1,30,440 whereas an annuity wd. produce
 1,53,302. Then there wd be

Total assets - Land - - - - - 42,049
 deduct? in patta 4,066
 Cash - - - - - 84,990
 Fee cess - - - - - 1,53,302 2,84,401

Leaving a surplus of 87,179
 wd. wd. probably suffice
 for the police

The people will have a claim to a portion of the present
 Watchmen for the protection of their crops - of the
 Rev. fees for only pay 773, so that the Govt assets
 are only 67,029, & the deficiency 80,199.
 an annuity = 1,53,302
 24,52,826 (15,53,302)
 1,53,302
 1,53,302

Maniyapattam - out of one Taluk - 162 villages

to be reduced to 103
 rates { M. 20 April
 H. Bellaryscale
 T. 36/-

assets - Total Income of 16, 21 & 25 - 13,453

5 P 20 - Shroff - ~~725~~

Cash payments - 162

Vol. fees - 2412 15,802

Cost - Maniyakasams - 103 - 2,868

Karnams - 20 - 9,460

Vetting - 184 - 6,624 17,952

deduct volun. fees - 2412 4,562

an access wd amount to 16,714

leaving a surplus of 12,252

for police requirements

a 1/2 annas wd amount to 4,178 1/2

a four pieces - 5,571 1/3

Canara - villages reduced

70 have to be added

the 569 villages again

to each of with a Karnam

for an assistant.

Present Establishment

Cost amounts to

The new rates & set

Maniyakasams 587 2. 8

Settlers 12,264

Karnams 5,088

50 51,784 28,222

Access cannot be introduced till the

New Survey-settlement is complete.

1. Ordered that the above papers exhibiting the result of the application of the tentative rates for the Trichinopoly Land assessment to the corrected Survey areas in seven out of the nine old Taluks of the Trichinopoly District, and of the amended rates now proposed for adoption be submitted to Government, with reference to the correspondence noted in the margin.

Board's Procs. dated	1st November 1861,	No. 5,989,	
Govt. Order	" 2nd December "	" 2,217,	R.D.
Board's Procs.	" 5th April 1862,	" 2,234,	
	" 18th July "	" 4,663,	
Govt. Order	" 8th August "	" 1,692,	"

2. The circumstances of the District which maybe briefly premised are,

An inland position ;

A shallow and comparatively poor soil ;

Indifferent irrigation even as regards the Cavery irrigated lands ;

A limited and very fluctuating market ; and

A barbarous revenue system under which the taxation is based on the crop, and not on the land, and varies with every change of cultivation and with the caste and even residence of the Ryot.

3. The District in past years suffered much from inundations, drought, pestilence, and murrain, and was further depressed by excessive taxation of the land, to which partial relief was afforded at various times and last in 1855-56.

4. It is essentially a Poonjah District, nine-tenths of its lands being under Dry grain cultivation, and 52 per cent of the culturable area consisting of the poorest clay and gravelly soils of the Carnatic.

5. The channels from the Cavery Upper Aniku are at so high a level that only when the river is in tolerable flood does the water run down them, and much labor and expense is incurred by the Ryots in forming "Corumboos" or mud dams divert the stream into the channel. The Nunjah cultivation is very generally dependent on Pottah and well irrigation.

6. The population are industrious but poor. Emigration has thinned the number of agricultural laborers.

7. In a word the District is one that eminently needs relief, although its present state is improved and improving. Under a moderate though fair settlement of the Land tax, the Board are sanguine that it will rapidly progress.

8. The detailed processes on which the present proposals are based, are before Government and have been already fully discussed by the Board. The only point in them on which the Board would now lay stress is, that inasmuch

See paragraph 79 of Mr. Puckle's first report dated 23rd October 1860, in Mr. Newill's report dated 20th April 1861. (In Cons. 23rd April 1861, No. 2,812.) as Mr. Puckle's Estimates of produce were in a measure influenced by certain village accounts which he deemed peculiarly trustworthy, it must be borne in mind that the areas used in these accounts have been found by survey to be greatly in excess of the true contents of the fields concerned, and that consequently when those Estimates are applied to the correct areas they are calculated to produce an exaggerated idea of the fertility of the land. The increase found by survey is 18½ per cent in the occupied area.

9. It will be in the recollection of Government that a tentative application of the originally proposed rates to the corrected areas for a portion of the District showed that their adoption would result in a very considerable addition to the burden of taxation under which this District has so long labored and from which it was the object of the revision of the assessment to relieve it, a result which fully justified the unfavorable opinion of the rates which the Board had expressed.

NOTE.—The reduction on the original rates approximates the 10 per cent allowance which the Board deemed necessary to allow for uncultivable portions of fields, modified to avoid fractions. The total reduction in the assessment for one crop on the occupied area is estimated at 19 per cent, nearly corresponding with the gain by survey.

See paragraphs 10 and 11 Court of Director's Despatch dated 17th September 1856.

viz., that the assessment shall be fixed, and moderate as to render remissions unnecessary except in years of great and extraordinary drought.

11. The Board have had the advantage of conference with the Director and Deputy Director of the Settlement Department, and with the Collector of the District, and have the assurance that the following proposals meet with their full and entire approval, and will be acceptable to the people, and ultimately, there is every reason to believe, advantageous to the interests of the State.

12. The proposed rates are shown below:—

Irrigated per Acre, for a single crop.

Tarum or class of land.	First group of villages.		Second group of villages.		Third group of villages.		Fourth group of villages.		Fifth group of villages.	
	RS.	A.	RS.	A.	RS.	A.	RS.	A.	RS.	A.
1	8	0	7	8	6	0	5	8	5	0
2	7	0	6	8	5	0	4	8	4	0
3	6	0	5	8	4	0	3	12	3	8
4	5	0	4	8	3	12	3	8	3	0
5	4	8	4	0	3	4	3	0	2	8
6	3	8	3	4	2	12	2	8	2	4
7	3	0	2	12	2	4	2	4	2	0
8	2	8	2	4	2	0	2	0	2	0

For lands classed as "Permanent double crop," a consolidated assessment one-third higher than the above rates in the "Nirambam" or river irrigated lands, and one-fourth higher than the above in the "Kadambam" or upland Taluks.

For lands classed as "Doubtful of two crops" a consolidated assessment formed by the addition of half Rupee to the above rates.

The fluctuating "Fusi jasti" or charge for a occasional second crop to be abolished totally, and with it, all the vast opportunities the system affords for bribery, corruption, oppression, and fraud, and the excessive labor it entails for most meagre results.

Unirrigated per Acre.

Tarum or Class of land.	First group of villages.		Second group of villages.		Third group of villages.	
	RS.	A.	RS.	A.	RS.	A.
1	3	4	3	0	2	12
2	2	12	2	8	2	4
3	2	4	2	0	1	12
4	1	12	1	8	1	4
5	1	4	1	0	0	14
6	0	14	0	12	0	10
7	0	10	0	8	0	6
8	0	6	0	6	0	6
9	0	6	0	6	0	6

13. The following tables exhibit the distribution of these single crop rates on the cul-

tivated area of last year 1861-62 Fasli 1271 in seven Taluks corrected by survey and classed for revision of assessment.

Taruma.	Irrigated.		Unirrigated.		Total.	
	Area. Acres.	Assesst. Rups.	Area. Acres.	Assesst. Rups.	Area. Acres.	Assesst. Rups.
1	1,924	10,623	3,298	16,480	7,222	27,103
2	9,583	55,677	3,833	17,809	16,416	73,486
3	49,882	2,33,645	1,048	21,966	61,930	2,58,611
4	30,327	1,27,755	8,018	1,30,810	1,11,345	2,58,565
5	15,908	50,302	2,726	29,831	43,631	80,136
6	14,570	40,144	1,1425	91,454	1,27,995	1,31,598
7	7,710	18,603	2,369	12,953	30,079	31,556
8	891	1,844	1,2400	46,651	1,25,291	48,495
9	0	0	2,150	10,931	29,150	10,931
Total...	130,793	5,38,593	42,267	3,81,888	553,060	9,20,481

NOTE.—The alteration in the 5th Tarum of Nunjahin the first group, resulting in an addition of Rupees 216 to the assessment, makes these figures differ by that amount from those at paragraph 37 of Mr. Puckle's letter dated 26th November 1862. The area affected is 43 acres.

No.	Irrigated.			No.	Unirrigated.		
	Money rates.	Extent.	Assessment.		Money rates.	Extent.	Assessment.
	RS. A.	Acres.	RS.		RS. A.	Acres.	RS.
1	8 0	...	...	1	3 4	2,936	9,541
2	7 8	...	...	2	3 0	1,775	5,325
3	7 0	1,279	8,953	3	2 12	3,638	10,004
4	6 8	4,540	29,510	4	2 8	3,639	9,097
5	6 0	3,033	18,198	5	2 4	7,716	17,362
6	5 8	24,185	1,33,018	6	2 0	381	762
7	5 0	2,887	14,435	7	1 12	44,400	77,700
8	4 8	21,722	97,747	8	1 8	37,537	56,306
9	4 0	15,619	62,475	9	1 4	13,242	16,552
10	3 12	12,181	45,680	10	1 0	14,392	14,392
11	3 8	9,141	31,990	11	0 14	79,465	69,532
12	3 4	6,406	20,820	12	0 12	12,110	9,083
13	3 0	3,899	11,697	13	0 10	40,463	25,289
14	2 12	8,818	24,251	14	0 8	5,844	2,921
15	2 8	8,428	21,072	15	0 6	1,54,729	58,024
16	2 4	5,732	12,894				
17	2 0	2,923	5,846				
Total...	1,30,793	5,38,593		Total...		4,22,267	3,81,890
				Grand Total...		5,53,060	9,20,483

14. The above rates are identical with those proposed by Mr. Puckle, with the exception of the 5th Nunjah Tarum in the first group of villages, to which 8 Annas per Acre have been added to get rid of the anomaly pointed out by Mr. Maser, of rating this class of land at the same amount in the first and second groups. To this addition Mr. Puckle does not object, and the rest of his Nunjah rates are now approved by Mr. Maser, whose objections to the rates for the first group were based on an assumed similarity between Trichinopoly and the adjoining District of South Arcot in quality of soil and circumstances of position, which does not really exist, Trichinopoly being really in an inferior position in both respects.

15. To Mr. Puckle's Punjab rates Mr. Maser in his letter above recorded proposed a considerable addition, but on discussion with Mr. Puckle and the Collector and with the Board, he has seen reason to withdraw his objections; for a careful analysis shows that his proposed rates would really result in an addition to the tax on Punjab proper, as compared with the settlement

of Fasli 1271, which it is needless to remark that neither he nor the Board contemplate or consider the District able to bear.

16. A comparison of the results of applying the rates now proposed for a single crop to the correct cultivated area in the seven old Taluks under report, with the Settlement of Fasli 1271 less Fasli jasti, gives a reduction in taxation of Rupees 2,16,334, in the proportions of about three-fourths* of a lac for Nunjah and 1½ lac for Punjab.

17. In the case of the Nunjah assessment the reduction is partly owing to an actual lowering of the assessment on lands burdened with excessive taxation for "Vanpir" or garden cultivation, although from the existing barbarous system of varying the assessment with reference to the crop or to the caste of the Ryot, it is impracticable to show this in detail.

It is also partly due to the re-classification as Punjab (which they really are) of lands hitherto entered as "Nunjah" under the designations of "Manavari," "Nunjah Tarum Punjab," "Panavarasi," &c., and paying enhanced rates for a water supply which they never actually received.

18. The reduction in the case of the Punjab lands is made up as follows:—

	Rs.
Abolition of second and third crop assessment on Punjab Total or Garden land not irrigated from any Government source of supply...	45,000
General reduction of assessment on Punjab Total to a maximum of Rupees 3-4-0 per Acre (area 12,529 Acres)... ..	44,313
Reduction of assessment on Punjab proper...	50,000
	<hr/> 1,39,313

These Punjab rates appear to the Board to be fully as high as the lands from their quality and position can bear.

19. The fourth Tarum of Punjab in the District is what would be generally considered ordinarily good dry land. The rate for it ranges from Rupees 1-12-0 per Acre in the first group to Rupees 1-4-0 in the third group.

Tarum.	Area. Acres.	Assessment. Rups.	
1....	5,298	16,480	
2....	6,833	17,809	
3....	12,048	24,966	
4....	81,018	1,30,810	
	<hr/> 1,05,197	<hr/> 1,90,065	

20. The average per Acre of the actual assessment as proposed on the correct survey area of that portion of the cultivation of Fasli 1271 in these seven Taluks which is included in the first four Tarums of Punjab, is Rupees 1-13-0 nearly per Acre, which as compared with lands probably of similar character elsewhere, is by no means a low assessment.

21. The lower classes of Punjab in Trichinopoly are very inferior soils, but they include more than three-fourths of the whole Punjab cultivation in these Taluks. On careful consideration of the whole, the Board have no hesitation in recommending the proposed rates for adoption, as being fair both to the Ryots and to Government. As already stated Messrs. Master and Puckle, and the Collector of the District fully concur with them in this recommendation.

22. In regard to the charge for a second crop on irrigated land, the Board advocate strongly the adoption of the consolidated assessment proposed, in lieu of a fluctuating charge with all its attendant evils and the abuses to which it gives rise, in obtaining by a most expensive process, financial results of comparatively trifling importance. The retention of the temporary Fasli jasti necessitates an annual examination of lands sown and much inquisitorial interference, which at all times are evils to be deprecated, even if under the present system they cannot be altogether avoided. It is the desire of the Board to reduce to the minimum this interference which is the source of bribery, corruption, and oppression, and under the revised assessment there will be no necessity for any inspection of cultivation for the first crop. If the recommendation now made for abolishing the temporarily Fasli jasti be adopted, the necessity will altogether cease. The consolidated system has long been in most successful operation in the Dindigul portion of the adjoining District

and is so popular with the Ryots, that they have repeatedly and urgently prayed for throughout the District. The same is the case in the adjoining District of Salem.

23. To obtain a consolidated assessment for the Trichinopoly District, Mr. Newill proposed an addition of one-third to the single crop rates on double crop land under the Cavery irrigation.

The Board supported this proposal for the Cavery irrigated double crop lands, and proposed an addition of one-fourth of the single crop rate to form a consolidated assessment for lands in the Kadarambam and under tanks. The Ryots have expressed themselves content with these rates.

Corrected by survey, the area charged with Fasli jasti in these seven Taluks in Fasli 1271 have been 31,101 Acres, of which 21,563 Acres are classed by Mr. Puckle as "Permanent" by a process which is detailed in paragraph 62 of his letter dated 28th November which appears to the Board to meet the requirements of the case sufficiently well for its purposes.

There would therefore remain 9,538 Acres liable under the existing system of "temporary" to an occasional charge for second crops when raised, which at the average rate of 1-8-0 per Acre would produce about Rupees 14,000 in the event of the whole area cultivated in any one year, but which practically would never produce a revenue return up to this amount; for not only would the extent be certain to vary greatly, but also the charge would be found too high, applying as it necessarily must do to lands comparatively ill situated for irrigation, and dependant in great measure on severe manual labor for its supply.

In consideration of the trifling amount of revenue at stake and of the great evils inherent in the system of "temporary Fasli jasti," the Board would have advocated the entire relinquishment of the charge, rather than that recourse should be had to an expedient which they strongly denounce; but they are unwilling to risk the chance of introducing a cause for as to the right to use surplus water when such may be present, and they therefore propose as a compromise that an addition of Anna 8 per Acre shall be made to the single crop rate to form a consolidated rate for all land classed by the Deputy Director as "Doubtful of" and that all further charge for occasional second crops shall be absolutely excluded from the revenue system of the District. This measure the Board believe will greatly conduce to the improvement of means of irrigation, and thereby to the stability of private capital in the improvement of means of irrigation, and thereby to the stability of Government revenue, for the Ryots will be able to sink wells in their Nunjah lands without the possibility of being charged extra for water as if it were brought from the Government system of irrigation.

Thus the whole area charged with Fasli jasti in Fasli 1271, except the Punjab Total, consolidated double crop charge, results from the addition to the single crop assessment of Rupees 32,916 in the case of "Permanent" double crop, and Rupees 4,614 in the case of "Doubtful of two crop" lands, or a total addition of Rupees 37,530 the difference between which and Rupees 1,01,687, or Rupees 64,157 constitutes the relief proposed to be granted to the Ryots as double crop, or doubtful of two crop.

The reduction results from the future charge being on the land at a fixed sum instead of a fluctuating charge with every description of crop grown, and also from the modification of the existing assessment on "Vanpir" cultivation which ranged as high as Rupees 28 per Acre.

A further reduction of Rupees 45,005 results from the abolition of Fasli jasti in Punjab, a charge which is a curious relic of a past barbarous system. Thus the whole reduction of the existing Fasli jasti charge is Rupees 1,09,162.

The Board beg leave to recommend this proposal most strongly for the favorable consideration of Government. It is approved by Messrs. Master, Puckle and McDonell.

32. In explanation of the misconception as to the Board's views on this subject which appears to have arisen, it may here be stated that when retaining the item of "Fasli jasti" in the form of Puttah proposed by them for adoption and approved by Government, they had in view the extension of its use to Districts in which the revised settlement has not yet been and possibly may not be introduced, while the occasion was not suitable for discussing the general question of temporary Fasli jasti, and the Board were not themselves competent to decide finally on the change of system.

33. It only remains to summarise the financial result of the proposed settlement and the future prospects under it, and in doing so it may properly be premised that the survey has brought to light 86,195 Acres of cultivation which hitherto have escaped taxation, and which doubtless have materially contributed to aid the District in supporting the excessive taxation under which it has hitherto labored.

34. The total proposed reduction in the Land Revenue demand on the cultivated area in these seven Taluks as it existed in Fasli 1271 is Rupees 3,25,496.

	Rs.
First crop..	2,16,334
Second do.	1,09,162
	3,25,496

On the remaining two Taluks of which the registry was incomplete when the Deputy Director's report was drawn up, it is estimated at Rupees 60,000.

Thus the total remission of taxation on the cultivated or occupied area of Fasli 1271 will be Rupees 3,85,496.

	Rs.
Fasli 1265 ..	47,612
" 1266 ..	2,15,331
" 1267 ..	2,88,636
" 1268 ..	3,44,097
" 1269 ..	2,25,332
" 1270 ..	1,77,927
" 1271 ..	74,732
	7,18,741
Average..	1,96,311

35. The Board note in the margin the casual remissions of all kinds which it has been found necessary to give in this District in the last seven years in addition to the temporary relief sanctioned by Government in Fasli 1265 to continue until the introduction of the general revision of the Land assessment.

It will be seen that the average amount falls little short of two lacs of Rupees which may be assumed as the measure of the unrealizable portion of the existing demand.

36. The difference between this average and the remission of taxation shown above as resulting from the application of the rates now proposed to the occupied area in Fasli 1271, will indicate the actual remission that will result in excess of what under the present most imperfect and oppressive system of revenue is found to be indispensably necessary to allow of the revenue being realized.

37. This difference amounts to Rupee 1,89,182, and this sum will be the present price of the introduction of a moderate assessment on approved principles, which it may reasonably be expected will enable the people to bear all ordinary variation of seasons and markets, and to hold their lands whether cultivated or fallow or in grass without needing to apply for remission of the Government demand.

38. The available sources of future revenue are as follows:—

	Acres.	Rupees
Cultivable waste in seven old	3,09,207	assessed at 2,18,602
Do. in two remaining do.	1,30,000	estimated at 65,000
Cultivation in Peramboke		25,000

besides extensive tracts of jungle land which have never yet been surveyed.

39. The Estimate of the probable future revenue from the culturable waste in the two old Taluks which are still under survey and registry, is based on the very low rate of 8 Annas, but even at this rate the above assets represent possible future revenue amounting to Rupees 3,08,602 per annum.

40. Some portion of this will doubtless be realized at a very early date, as Mr. Puckle can even now report that some thousands of acres have been already taken up for cultivation in excess of the area with which comparisons have been instituted, and in anticipation of the early introduction of the revised Settlement of assessment.

41. The amount of the Road fund included in the new assessment is stated to be Rupees 19,064 in these seven Taluks, the expenditure of which sum annually in addition to the existing Local Funds should effect a speedy reform in the district roads.

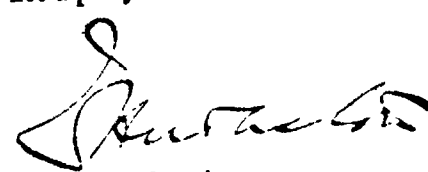
42. The abolition of the Cutala Shela will be a further benefit to the people.

43. The Board approve the course followed by Mr. Puckle in regard to the registration of the lands in the names of the standing Puttahdar, without reference to the claims of mortgagees, &c. These if good should be preferred in the proper quarter and the transfer of the Puttah obtained in due form, when the change of proprietorship will be registered.

44. The Board deem it quite unnecessary for Mr. Puckle to submit a separate report on the remaining two Taluks of the District which would merely require a final report on the introduction of the new rates throughout the District.

45. In conclusion, they request that a decision of Government may be communicated to them at as early a date as possible, to allow of the new Settlement being introduced so as to take effect from the commencement of Fasli 1271, or 1st July next.

46. Mr. Brett the 2nd Member desired to be stated that he is not a party to these Proceedings but has recorded his views in a separate minute. (A true and Extract.)


Secretary.

To J. D. Sim, Esq., Secretary to Government, R. D.
Copy to R. E. Master, Esq., Officiating Director of Revenue Settlement.
" Major F. J. B. Priestley, Superintendent of Revenue Survey.
" M. J. Walhouse, Esq., Acting Collector of Trichinopoly.

Ed. J. Wright.

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12-11-17

Report of the
Board of Revenue

March 1863
Recd 7th

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26-10-63

Submitting papers from
Sitting Director of Revenue
present exhibiting the result
for proposed new Settlement
based on changing Areas for
seven out of nine old Taluqs
in the Trichinopoly District.

1-302-

26 October / 63
10 / 18

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No. 1,270.

PROCEEDINGS OF THE BOARD OF REVENUE, dated 3rd March 1863.

Read the following letter from R. E. MASTER, Esq., Officiating Director of Revenue Settlement, to W. HUDLESTON, Esq., Secretary to the Board of Revenue, dated Madras, 31st December 1862, No. 1,555-87.

1. In accordance with Government Order dated 8th August last, No. 1,692, and with paragraph 68 of the Board's Proceedings dated the 5th April 1862, No. 2,234, I have the honor to forward herewith Statements as per margin, showing, in a Villagewar form, the financial results of the proposed new Settlement based on Survey areas for seven out of nine old Taluks in the Trichinopoly District, together with a Report on the subject drawn up by the Deputy Director Mr. R. K. Puckle. The Statements for the remaining two Taluks will be submitted as soon as the Registers, the preparation of which has been somewhat retarded owing to the causes explained in paragraphs 6, 7 and 90 of Mr. Puckle's report, are completed.

2. The Statements now furnished exhibit the assessment calculated according to Mr. Puckle's original rates, according to Mr. Newill's modified rates, and according to the former rates reduced by about 13 per cent for irrigated, and by 11 per cent for dry lands. The tables annexed to paragraphs 29 and 30 of the Deputy Director's Report further show the effect of applying the Director's modified rates, and the Deputy Director's original rates, reduced by 10 and 20 per cent in each case.

3. The average increase of area brought to light by the Survey is 18½ per cent. It varies in the different Taluks as shown in the annexed Statement:—

Taluks.	Dry or Wet.	Cultivated area as per Jamabandy of Fasli 1271.	Cultivated area as per Survey.	Difference.	Per centage.
		Acres.	Acres.	Acres.	Acres.
Konad...	{ Dry.....	23,835	29,419 +	5,584	23
	{ Wet.....	32,845	36,175 +	3,330	10
	Total...	56,680	65,594 +	8,914	16
Vettikutty...	{ Dry.....	69,778	70,689 +	911	1
	{ Wet.....	12,376	14,816 +	2,440	20
	Total...	82,154	85,505 +	3,351	4
Lalgudy.....	{ Dry.....	36,874	43,708 +	6,834	19
	{ Wet.....	32,891	39,193 +	6,302	19
	Total..	69,765	82,901 +	13,136	19
Musiry...	{ Dry.....	38,222	45,496 +	7,274	19
	{ Wet.....	12,165	18,245 +	6,080	50
	Total...	50,387	63,741 +	13,354	26
Manapara...	{ Dry.....	42,763	52,398 +	9,635	23
	{ Wet.....	3,073	2,974 -	99	3
	Total...	45,836	55,372 +	9,536	21
Torriur...	{ Dry.....	82,574	1,05,916 +	23,342	28
	{ Wet.....	8,688	13,634 +	4,946	57
	Total...	91,262	1,19,550 +	28,288	31
Volcondapuram ..	{ Dry.....	66,019	74,641 +	8,622	13
	{ Wet.....	4,762	5,756 +	994	21
	Total...	70,781	80,397 +	9,616	14
Total.....	{ Dry.....	3,60,065	4,22,267 +	62,202	17
	{ Wet.....	1,06,800	1,30,793 +	23,993	22
		4,66,865	5,53,060 +	86,195	18½

4. The greatest increase has been found in the Taluks where it was least expected. For instance in the Cavery Delta, where the Kurnums' measurements were supposed to be most accurate, the survey has brought to light an increase of about 20 per cent. In the irrigated area of the Musiry Taluk, the increase rises as high as 50 per cent. In the Manapara Taluk, which was thrice surveyed while attached to the Madura District, an increase on the whole of 21 per cent is found. On the other hand, in the Volcondapuram Taluk where there was no previous survey, the increase is only 14 per cent. These great variations show the impossibility of arriving at even approximately correct conclusions on estimated areas, and the uselessness of adding one general rate of increase to the Kurnums' areas in the several Taluks with a view to make up for the difference to be afterwards found by survey.

5. The calculations for 34 villages have been framed on the classification field books, as, for various reasons, the villages could not be registered; but since there are 807 villages in the seven Taluks, this circumstance will not vitiate the main conclusions arrived at.

6. For the reasons explained in paragraph 36, the comparison of areas given in column 6 of the Statement appended to paragraph 29, is not made between the entries in the Jamabandy Statements, and the Survey Field books, but between the latter and the Kurnums' areas, the Cawny being taken to be equal to the Acre, which in the irrigated Taluks it exceeds by 01 only.

7. After furnishing in detail the calculations of financial results at the rates required by the Board, the Deputy Director goes on to propose instead of any of those rates which are arrived at by arbitrarily reducing to the extent of 10 and 20 per cent respectively, the rates formerly proposed by himself and Mr. Newill, and all of which involve pice and the fractional parts of Annas, a scale of rates below those originally proposed by him by about 13 per cent for irrigated, and 11 per cent for dry land; pice and fractions of Annas being, however, omitted.

8. The rates thus formed are shown in the following table :—

Taram.	Irrigated.					Dry.				
	1st group.	2nd group.	3rd group.	4th group.	5th group.	1st group.	2nd group.	3rd group.		
1 ...	Rs. 8 0	A. 7 8	Rs. 6 0	A. 5 8	Rs. 5 0	A. 3 4	Rs. 3 0	A. 2 12		
2 ...	7 0	6 8	5 0	4 8	4 0	2 12	2 8	2 4		
3 ...	6 0	5 8	4 0	3 12	3 8	2 4	2 0	1 12		
4 ...	5 0	4 8	3 12	3 8	3 0	1 12	1 8	1 4		
5 ...	4 0	4 0	3 4	3 0	2 8	1 4	1 0	0 14		
6 ...	3 8	3 4	2 12	2 8	2 4	0 14	0 12	0 10		
7 ...	3 0	2 12	2 4	2 4	2 0	0 10	0 8	0 6		
8 ...	2 8	2 4	2 0	2 0	2 0	0 6	0 6	0 6		
9 ...	0 0	0 0	0 0	0 0	0 0	0 6	0 6	0 6		

9. The Deputy Director states (paragraph 12) that he has reverted to the scale originally proposed by him, the rates in which had been arrived at after much consideration and inquiry, and has then reduced each Taram by a single rate, substituting the 2nd Taram for the 1st, the 3rd for the 2nd, and so on, throughout the groups, the effect on the whole being a reduction of 13 and 11 per cent for wet and dry respectively. On reference to the table however, it is seen that the

principle of reduction laid down has not been adhered to in all cases in the wet groups. In each of the following instances, viz, the 4th Taram of the first group; the 5th of the second group; the 4th, 5th, 6th and 7th of the third group; the 4th, 5th, 6th and 7th of the fourth group, and the 6th of the fifth group, the reduction is less than a single rate. The difference between the principal, and the practice is, however, only 4 Annas in each case, with the exception of the first instance named, where it is 8 Annas. In the latter I am about to propose a still greater alteration and the former may, I think, be allowed to stand as Mr. Puckle has placed them.

10. An objectionable feature in the scale of rates for the first group is that Rupees 7 becomes the maximum rate for the best Cavery irrigation (there being no land under the 1st Taram in that group), whereas in the adjoining District of South Arcot the maximum is Rupees 8-8-0, and even land similar in quality, and not superior in point of irrigation, is assessed at Rupees 7-8-0, or with the road fund addition, Rupees 7-10-0. By slightly raising the rates in the first group, this inconsistency will be done away with; the difference between the first and second group rates, which is small compared with that between the second and third group rates, will be increased, and the rate for the 5th Taram, will no longer be the same in both the first and second groups, as it is at present under Mr. Puckle's arrangement. It will be noticed that the rates proposed for the second group coincide exactly with Mr. Newill's modified rates proposed in paragraph 25 of his letter dated 29th January 1862, No. 101. The rates which I recommend for the first group also coincide with those proposed by Mr. Newill. The increase of assessment which will be caused by this deviation from Mr. Puckle's proposal will not exceed Rupees 3,000, while greater consistency and uniformity will be attained. From paragraphs 17, 18 and 19 of Mr. Puckle's present report, the Board will see that Rupees 7-8-0 cannot even by the Ryots themselves be considered too high a maximum rate for the first crop on the best irrigated land in the District. This modification is not inconsistent with the Board's general remark in paragraph 16 of their Proceedings of the 5th April 1862, No. 2,234, that the Trichinopoly river irrigated lands are known to be less productive than those of the Southern Taluks of South Arcot, and to have fewer advantages in the way of markets, since it will apply only to a limited number of villages in the immediate vicinity of Trichinopoly. I observe moreover that Mr. McDonell, in paragraph 5 of his letter dated 7th August 1861, recorded in the Board's Proceedings of 1st November 1861, No. 5,989, considers that the South Arcot wet rates might with propriety, be introduced in Trichinopoly.

11. The wet rates proposed by Mr. Puckle with the modifications recommended above, may, I think, be adopted with safety. I am convinced that the reductions in the original rates are necessary, as well to meet the loss caused by the unprofitable parts of fields for which provision cannot be made in demarcation, as to prevent the increase of assessment resulting from the application of the rates formerly proposed to the true survey areas, an increase which it is universally admitted the District cannot bear.

12. Next as regards the dry assessment Mr. Puckle proposes to reduce the rates originally recommended by him in the same manner as he has reduced the wet rates, the result being a reduction of assessment amounting to Rupees 1,39,313; the decrease resulting from the adoption of Mr. Puckle's original dry rates being Rupees 80,882. On reference to the table annexed to paragraph 15, it will be seen that only 5 per cent of the entire dry area will be assessed at a higher rate than Rupees 1-12-0, that 19 per cent will be charged Rupees 1-8-0, and that 37 per cent will come under the 6 Annas rate, the average rate for the whole being An-

nas 14-6 on cultivation, and Annas 10-8 on waste. This is a very low average, and considering that the adoption of the rates first proposed will give immediate and material relief to the Ryots to the extent of 15 per cent; that those rates have been approved by the Board (see paragraph 60 of their Proceedings dated 5th April last, No. 2,234), and that they average less than Rupees 1-1-0 per acre on the cultivation, I am inclined to recommend them in preference to those proposed by Mr. Puckle. I am not unmindful of the opinion expressed by the Board in paragraph 15 of their Proceedings of the 1st November 1861, No. 5,989, that more than 25 per cent of the gross produce should not be taken in ordinary dry lands. In five out of the nine Tarams, the rates recommended are considerably lower than 25 per cent of the gross produce; in one the rate is equal to that proportion; and in three only it is slightly higher. The area coming under these three Tarams is not ordinary land, but of superior quality, and moreover does not aggregate more than 4 per cent of the whole.

13. The dry and wet rates thus modified will stand as follows:—

Taram.	Irrigated.					Dry.		
	1st Group.	2nd Group.	3rd Group.	4th Group.	5th Group.	1st Group.	2nd Group.	3rd Group.
	RS. A.	RS. A.	RS. A.	RS. A.	RS. A.	RS. A.	RS. A.	RS. A.
1.....	8 8	7 8	6 0	5 8	5 0	3 8	3 4	3 0
2.....	7 8	6 8	5 0	4 8	4 0	3 0	2 12	2 8
3.....	6 8	5 8	4 0	3 12	3 8	2 8	2 4	2 0
4.....	5 8	4 8	3 12	3 8	3 0	2 0	1 12	1 8
5.....	4 8	4 0	3 4	3 0	2 8	1 8	1 4	1 0
6.....	3 12	3 4	2 12	2 8	2 4	1 0	0 14	0 12
7.....	3 4	2 12	2 4	2 4	2 0	0 12	0 10	0 8
8.....	2 12	2 4	2 0	2 0	2 0	0 8	0 6	0 6
9.....	...	...	...	...	...	0 6	0 6	0 6

14. The following table compares the rates now proposed for Trichinopoly with those sanctioned for South Arcot, but as before mentioned, there is no land in the former District coming under the first wet taram, and therefore Rupees 7-8 is virtually the maximum rate. It should also be distinctly borne in mind that the Trichinopoly rates include the Road Fund and all extra cesses whatsoever.

Taram.	Irrigated.		Dry.	
	Trichinopoly.	South Arcot.	Trichinopoly.	South Arcot.
	RS. A.	RS. A.	RS. A.	RS. A.
1.....	8 8	8 11	3 8	3 9
2.....	7 8	7 10	3 0	3 1
3.....	6 8	6 10	2 8	2 9
4.....	5 8	5 10	2 0	2 1
5.....	4 8	4 10	1 8	1 13
6.....	3 12	4 1	1 0	1 8
7.....	3 4	3 9	0 12	1 4
8.....	2 12	3 1	0 8	1 0
9.....	...	2 9	0 6	0 12
10.....	...	...	...	0 8

15. The effect of applying the rates proposed by Mr. Puckle to the several classes and sorts of soils in the seven taluks is exhibited in detail in Statement No. 8, but as the area coming

each money rate is not given, I have prepared the accompanying Statement A containing that information. The annexed abstract is taken from it:—

Irrigated.			Money rates.	Dry.		
Area.	Assessment.	Per centage.		Area.	Assessment.	Per centage.
Acres.	RS.		RS. A.	Acres.	RS.	
1,279	8,953	0	3 4	2,936	9,541	1
4,540	29,510	4	3 0	1,775	5,325	...
3,033	18,198	2	2 12	3,638	10,004	1
24,185	1,33,019	19	2 8	3,639	9,097	1
2,887	14,435	2	2 4	7,716	17,362	2
21,289	95,797	16	2 0	381	762	...
16,052	64,209	12	1 12	44,400	77,700	10
12,181	45,680	9	1 8	37,537	56,306	9
9,140	31,990	7	1 4	13,242	16,552	3
6,406	20,320	5	1 0	14,392	14,392	3
3,899	11,697	3	0 14	79,465	69,532	19
8,818	24,251	7	0 12	12,110	9,083	3
8,428	21,072	7	0 10	40,463	25,287	10
5,732	12,894	4	0 8	5,844	2,921	1
2,923	5,816	2	0 6	1,54,729	58,024	37
...	...	...	...	...	...	...
1,30,793	5,38,378	100	...	4,22,267	3,81,888	100

Statement B in a similar manner shows the area coming under each money rate after modifications recommended above have been made, and an abstract of it is annexed:—

Irrigated.			Money rates.	Dry.		
Extent.	Assessment.	Per centage.		Extent.	Assessment.	Per centage.
Acres.	RS.		RS. A.	Acres.	RS.	
1,280	9,600	1	3 8	2,936	10,276	1
7,426	48,269	6	3 4	1,775	5,769	0
147	882	...	3 0	3,638	10,914	1
25,814	1,42,142	19	2 12	3,639	10,007	1
1,228	6,140	1	2 8	7,716	19,290	2
21,722	97,749	17	2 4	381	857	0
15,619	62,476	12	2 0	44,400	88,800	10
12,518	46,942	10	1 12	37,537	65,690	9
8,803	30,810	7	1 8	13,242	19,863	3
6,715	21,824	5	1 4	14,392	17,990	3
3,590	10,770	3	1 0	79,465	79,465	19
8,845	24,324	7	0 14	12,110	10,596	3
8,401	21,003	6	0 12	40,463	30,347	10
5,732	12,897	4	0 10	5,844	3,651	1
2,923	5,846	2	0 8	70,243	35,121	17
...	...	...	0 6	84,486	31,682	20
1,30,793	5,41,674	100	...	4,22,267	4,40,321	100

The financial results of the Settlement according to Mr. Puckle's rates are exhibited in the Statement appended to paragraph 29 of his Report, of which Statement the following is an abstract. To show the effect of applying the modified rates now recommended, additional columns have been inserted in the abstract.

Taluka.	Dry or Wet.	As per Jamabundy of Fasli 1271.			As per new Settlement according to Mr. Puckle's rates.	
		Cultivated area.	Single crop assessment.	Average assessment per acre.	Cultivated area.	Assessment.
1	2	3	4	5	6	7
Konad...	Dry.....	Acres. 23,835	Rupees. 23,085	Rs. A. P. 0 15 6	Acres. 29,419	Rupees. 18,288
	Wet.....	32,815	1,87,184	5 11 2	36,175	1,47,198
	Total.....	56,680	2,10,269		65,594	1,65,486
Lalgudy ..	Dry.....	36,874	71,939	1 15 3	43,708	53,474
	Wet.....	32,891	1,89,807	5 3 1	39,193	1,70,977
	Total.....	69,765	2,61,746		82,901	2,24,451
Vettikutty..	Dry.....	69,778	43,653	0 10 0	70,689	34,503
	Wet.....	12,376	86,723	7 0 1	14,816	60,837
	Total.....	82,154	1,30,376		85,505	95,340
Manapara...	Dry.....	42,763	56,856	1 5 3	52,398	38,933
	Wet.....	3,073	9,589	3 1 11	2,974	8,049
	Total.....	45,836	66,445		55,372	46,982
Musiry...	Dry.....	38,222	50,762	1 5 3	45,496	35,956
	Wet.....	12,165	75,753	6 3 8	18,245	77,081
	Total.....	50,387	1,26,515		63,741	1,13,047
Tariur...	Dry.....	82,574	1,31,533	1 12 3	1,05,916	1,08,178
	Wet.....	8,688	42,784	4 14 10	13,634	50,888
	Total.....	91,262	1,77,317		1,19,550	1,59,066
Volcondapuram.....	Dry.....	66,019	1,40,375	2 2 0	74,641	92,548
	Wet.....	4,762	23,774	4 15 10	5,756	23,297
	Total.....	70,781	1,64,149		80,397	1,15,845
Total..	Dry.....	3,60,065	5,21,203	1 7 2	4,22,267	3,81,890
	Wet.....	1,06,800	6,15,614	5 12 3	1,30,793	5,38,377
	Total.....	4,66,865	11,36,817		5,53,060	9,20,267

TRACT.

Comparison.					As per new Settlement according to the modified rates.					
Average assessment per acre.	Difference between columns 3 and 6.	Per centage.	Difference between columns 4 and 7.	Per centage.	Assessment.	Average assessment per acre.	Difference between columns 4 and 13.	Per centage.	Difference between columns 7 and 13	Per centage.
8	9	10	11	12	13	14	15	16	17	18
Rs. A. P. 0 9 11 4 1 1	+ 5,584 + 3,330	24 10	Rs. • 4,797 39,986	21 21	Rupees. 20,617 1,48,693	Rs. A. P. 0 11 3 4 1 9	Rupees. 2,468 38,491	11 21	+ 2,329 + 1,495	12 1
.....	+ 8,914	...	41,783	...	1,69,310	...	40,959	...	+ 3,824	...
1 3 7 4 5 9	+ 6,834 + 6,302	19 19	18,465 18,830	26 10	61,394 1,70,977	1 6 6 4 5 9	10,545 18,830	15 10	+ 7,920	15 ...
.....	+ 13,136	...	37,295	...	2,32,371	...	29,375	...	+ 7,920	...
0 7 10 4 1 9	+ 911 + 2,440	1 20	9,150 25,836	21 30	37,085 62,689	0 8 5 1 3 8	6,568 24,034	15 28	+ 2,582 + 1,802	7 3
.....	+ 3,351	...	34,986	...	99,774	...	30,602	...	+ 4,334	...
0 11 11 2 11 4	+ 9,635 99	23 3	17,923 1,540	32 16	45,636 8,049	0 13 11 2 11 4	11,220 1,540	19 16	+ 6,703	17 ...
.....	+ 9,536	...	19,463	...	53,685	...	12,760	...	+ 6,703	...
0 12 8 4 3 7	+ 7,274 + 6,080	19 50	14,796 1,328	29 2	42,104 77,081	0 14 10 4 3 7	8,658 1,328	17 2	+ 6,138	17 ...
.....	+ 13,354	...	13,468	...	1,19,185	...	7,330	...	+ 6,138	...
1 0 4 3 11 9	+ 23,342 + 4,946	28 57	26,355 8,104	20 19	1,25,325 50,888	1 2 11 3 11 9	9,208 8,104	7 19	+ 17,147	16 ...
.....	+ 28,288	...	18,251	...	1,76,213	...	1,104	...	+ 17,147	...
1 3 10 4 0 9	+ 8,622 + 994	13 21	47,827 477	34 2	1,08,160 23,297	1 7 2 4 0 9	32,215 477	23 2	+ 15,612	17 ...
.....	+ 9,616	...	48,304	...	1,31,457	...	32,692	...	+ 15,612	...
0 14 6 4 1 10	+ 62,202 + 23,993	18 22	1,39,313 77,237	27 13	4,40,321 5,41,674	1 0 8 4 2 3	80,882 73,940	15 12	+ 58,431 + 3,297	15 1
.....	+ 86,195	19	2,16,550	19	9,81,995	...	1,54,822	14	+ 61,728	7

18. The aggregate wet assessment in the seven Taluks is Rupees 5,38,377, and Rupees 5,41,674 according to Mr. Puckle's rates, and according to those rates modified respectively, showing a decrease when compared with the Jamabandy Beriz of Fasli 1271, of 13 and 12 per cent respectively. The decrease varies in the several Taluks from 2 to 30 per cent, the greatest being in Vetti Kutti, and the smallest in Volecondapuram.

19. The total dry assessment according to Mr. Puckle's rates amounts to Rupees 3,81,890, or according to those rates modified, Rupees 4,40,321, in the one case 27, and in the other 15 per cent below the Jamabandy Beriz of Fasli 1271.

20. The total assessment dry and wet (first crop) is Rupees 9,20,267, or Rupees 9,81,995, according as Mr. Puckle's or the modified rates are adopted, the decrease below the Beriz of Fasli 1271 being Rupees 2,16,550, and Rupees 1,54,822 respectively, in the one case 19, and in the other 14 per cent.

21. Paragraphs 33 to 54 of Mr. Puckle's report explain the mode in which the Settlement Registers have been prepared, agreeably to previous instructions, and require no remark.

22. The extent of land under second crop cultivation, and the assessment thereon are given in the Statement appended to paragraph 67. The assessment has been calculated as directed by the Board at one-third of the first crop assessment, for the Delta, and at one-fourth for the Upland Taluks, and amount to Rupees 32,916, to be levied on 21,563 Acres. In Fasli 1271, 26,245 Acres were cultivated with second crop, and paid an assessment of Rupees 1,01,637 irrespective of the amount levied on garden lands now classed as first class Punjab, viz., Rupees 45,005. The decrease under this head is therefore Rupees 1,13,776, which however will be reduced by the amount to be charged on the double crop land transferred from the head of Nunjah, alluded to in paragraph 69 of Mr. Puckle's report. This decrease is very large, but Mr. Puckle in paragraphs 70 and 71 fully explains its necessity. The rate charged is in accordance with the views of the Board as expressed in paragraph 39 of their Proceedings of the 5th April 1862. It will be satisfactory to the Board to learn from paragraph 61 of Mr. Puckle's present report, that the objections formerly entertained by the Ryots to a consolidated double crop assessment, have altogether vanished owing to the liberal arrangements now proposed, and that the anticipations expressed by the Board at the close of paragraph 7 of their Proceedings of the 18th July last, No. 4,663, are likely to be realized.

23. In paragraph 62, the mode in which the lands to be charged with the consolidated double crop assessment, have been selected is explained. There can be no objection to the course adopted, provided Fusljasti is hereafter levied on occasional second crop cultivation, but otherwise the pacottah irrigated lands, and those forming portions only of survey blocks will be unduly favored. The holders of the latter may hereafter cultivate with a second crop, not only portions, but the whole of the survey blocks, yet unless Fusljasti is retained, they will be exempt from any additional charge. On this point, there appears to be some little misapprehension. In stating in my letter of the 27th August last, No. 1,140, on the subject of the form of Puttah to be hereafter adopted, my opinion, that it would be necessary to retain the head of Fusljasti as it would still be levied in the case of a second crop being occasionally grown on one crop land, I overlooked the opinion of the Board so strongly expressed in paragraph 8 of their Proceedings of the 18th July last, No. 4,663, that no land which cannot safely bear a consolidated double crop rate from its advantages of position and means of irrigation of a permanent character, should under any circumstances be charged for a second crop. Both Mr. McDonell and Mr. Puckle evidently considered this equivalent to declaring that there should be no future charge for occasional second crop cultivation, but the Board in paragraph 3 of their Proceedings of the 13th September 1862, No. 6,107, agree that the item of Fusljasti must be retained. It appears probable that in the passage above quoted from their Proceedings of the 18th July, the Board meant that no land which cannot safely bear a double crop rate from its advantages, &c., should under any circumstances be charged with a consolidated double crop rate.

24. I am quite alive to the evils which arise from the vexatious interference alluded to by Mr. Puckle in paragraph 65, but I cannot recommend that they should be got rid of in the way he

proposes, viz., by arbitrarily assessing as permanent double crop, all lands which may have produced a second crop last year. Such a course would be unjust, and might lead to the relinquishment of land which cannot always produce a second crop, though it may have done so in one particular year. The alternative, as it appears to me, is between retaining the item of Fusljasti with its attendant evils of inspection and interference, and sacrificing altogether the revenue to be derived from occasional second crop. It will be for the Board and Government to decide which course to adopt.

25. The amount of Fusljasti likely to be realized hereafter in the event of that item being retained, is estimated by Mr. Puckle in paragraph 66 at Rupees 17,000; or half of the charge on the area now assessed as permanent double crop land. In column 3 of the Statement subjoined to paragraph 67, the area on which second crop assessment was collected in Fasli 1271, is given as 26,245 Acres according to the Kurnums' accounts. If the 18½ per cent increase by survey is added, the total area subject to second crop assessment will be 31,101 Acres. Of this 21,563 Acres are proposed to be assessed as permanent double crop, 9,538 Acres will therefore remain liable to Fusljasti, which at the average rate of Rupees 1½ per Acre, will amount to about 14,000 Rupees if the whole area is charged for, but in practice the annual revenue to be derived from the source will be very much less.

26. That the advantages mentioned by Mr. Puckle in paragraph 76 have been gained by the Survey and Settlement of the District, and that they are well worth the sums which have been laid out on those operations, there can, I think, be no doubt. In paragraph 84 however, he rather under-estimates the total reductions arising from his proposals, omitting to mention the second crop assessment hitherto charged on garden land, a portion of which only will be retained; the 7,000 Rupees hitherto levied on grazing lands, and the Cutla Shelavu fees amounting to Rupees 62,500. Supposing Rupees 10,000 to be realized by the extra assessment to be charged on the double crop garden land transferred to the head of Nunjah, the total decrease will be as follows, viz. :—

	RS.
Reduction on single crop inclusive of grazing tax...	2,16,550
Do. on second crop supposing no Fusljasti to be hereafter levied on occasional second crop cultivation...	68,716
Portion of second crop assessment on garden lands now brought under the head of Punjab, omitted by Mr. Puckle...	45,005
Total...	3,30,271

Should, however, the modifications which I have recommended be made in Mr. Puckle's proposals, the decrease will be as follows :—

	RS.
Reduction on single crop inclusive of grazing tax...	1,54,822
Do. on second crop supposing no Fusljasti to be hereafter levied on occasional second crop cultivation...	68,716
Portion of second crop assessment on garden lands now brought under the head of Punjab, omitted by Mr. Puckle...	45,005
Total...	2,68,543

27. Towards making up this loss of revenue there are available assets consisting of 3,09,207 Acres of cultivable waste, assessed at Rupees 2,18,602; and some 20,000 or 30,000 Rupees may be expected from land now classed as Peramboke, which will probably be brought under cultivation; and as some of the land now dry, may hereafter be converted into wet, it is hoped that there will be hardly any permanent decrease of revenue.

28. I do not exactly understand how the annual Jamabandy can be altogether dispensed with for the future, or even if it is, how a saving of 2,000 Rupees will be thereby effected. As the Nat Kurnums are paid out of the Cutla Shelavu fees, their discharge also will not result in a saving.

29. The application of Mr. Puckle's proposed rates to the two remaining Taluks is expected to effect a reduction of about 60,000 Rupees, or somewhat less under the modifications which I have recommended, but the whole of this decrease and more also is likely to be made up at no distant period by increase of cultivation. I beg to support the request made by Mr. Puckle in paragraph 91 that when the rates for the other Taluks have been determined on, he may be permitted to introduce them in Woodiarpolliem and Arcalore also, as soon as the registry is finished.

30. As considerable delay has already unavoidably taken place in completing the Settlement operations in the Trichinopoly District, it is very desirable and especially for the reasons given by Mr. Puckle in the concluding paragraphs of his Report, that final orders should be passed at as early a date as possible. The Board will observe that to allow of the new Settlement being introduced within the Fasli, it is estimated that the Jamabandy must be commenced by the 1st February 1863. The terms "Jamabandy" and "introduction of the Settlement," must not however be misunderstood. The new Settlement though introduced, that is, explained to the Ryots in this Fasli, cannot be brought into play till the commencement of Fasli 1273, since the Kists for the current Fasli are already in course of collection according to the old rates of assessment, and it will not be practicable to adjust the new rates to the present year's cultivation. Those Ryots whose assessment will be reduced under the new arrangement would not object to such a course, but those whose assessment will be increased cannot be compelled to pay the additional amount this year. Mr. Puckle is moreover premature in proposing to distribute Puttahs now. Those documents should show the lands which the Ryots will hold in Fasli 1273 with the assessment upon them, but they cannot be prepared yet, as under Government Order 23rd January 1861, No. 161, the Ryots have the option of relinquishing the whole or any portion of their respective holdings up to the 15th August 1863. The particulars of the Settlement should be explained to the Ryots within the Fasli, and printed forms showing the area, and assessment at the new rates, of the several fields forming their respective present holdings should be distributed among them. These forms will be for their information only, and the amount of assessment entered therein will form the demand for 1273, in the event of their giving no notice of relinquishment within the prescribed date, but not otherwise. The Settlement itself will come into force from the 1st July 1863, and the actual Puttahs will be distributed at the following Jamabandy. In the meantime the ordinary Jamabandy for Fasli 1272 will be conducted by the Collector in the usual manner.

31. It seems desirable also that with the view of avoiding unnecessary delay and trouble at the time of the introduction of the Settlement, the Deputy Director should be authorized to notify, that while he is prepared to receive and consider all reasonable complaints which the Ryots may have to make with reference to the assessment of their holdings, he will not listen to objections made to the general principles of the Settlement; the classification of the lands; the accuracy of the Survey; the abolition of the privilege hitherto enjoyed by particular castes of holding land at reduced rates of assessment, or to other points of general application which have been finally decided by competent authority.

ENCLOSURE No. 1.

ABSTRACT.—Statement showing the cultivated area and assessment under each money rate in seven Taluks of the Trichinopoly District according to the Deputy Director's modified rates.

ENCLOSURE No. 2.

ABSTRACT.—Statement showing the cultivated area and assessment under each money rate in seven Taluks of the Trichinopoly District according to the Deputy Director's original dry rates and the Director's modified wet rates.

ENCLOSURE No. 3.

ABSTRACT.—Mr. Puckle's Report on the Financial results of the new Settlement of Trichinopoly dated 28th November 1862.

1. Ordered that the above papers exhibiting the result of the application of the tentative rates for the Trichinopoly Land assessment to the corrected Survey areas in seven out of the nine old Taluks of the Trichinopoly District, and of the amended rates now proposed for adoption be submitted to Government, with reference to the correspondence noted in the margin.

Board's Procs. dated 1st November 1861, No. 5,989.	2,217, R.D.
Govt. Order " 2nd December " "	2,234.
Board's Procs. " 5th April 1862, " "	4,663.
Govt. Order " 18th July " "	1,692, "
Govt. Order " 8th August " "	

2. The circumstances of the District which may be briefly premised are,

- An inland position ;
- A shallow and comparatively poor soil ;
- Indifferent irrigation even as regards the Cavery irrigated lands ;
- A limited and very fluctuating market ; and

A barbarous revenue system under which the taxation is based on the crop, and not on the land, and varies with every change of cultivation and with the caste and even residence of the Ryot.

3. The District in past years suffered much from inundations, drought, pestilence, and murrain, and was further depressed by excessive taxation on the land, to which partial relief was afforded at various times and last in 1855-56.

4. It is essentially a Poonjah District, nine-tenths of its lands being under Dry grain cultivation, and 52 per cent of the culturable area consisting of the poorest clay and gravelly soils of the Carnatic.

5. The channels from the Cavery Upper Anicut are at so high a level that only when the river is in tolerable flood does the water run down them, and much labor and expense is incurred by the Ryots in forming "Corumboos" or mud dams to divert the stream into the channel. The Nunjah cultivation is very generally dependent on Pacottah and well irrigation.

6. The population are industrious but poor. Emigration has thinned the number of agricultural laborers.

7. In a word the District is one that eminently needs relief, although its present state is improved and improving. Under a moderate though fair settlement of the Land tax, the Board are sanguine that it will rapidly progress.

8. The detailed processes on which the present proposals are based, are before Government and have been already fully discussed by the Board. The only point in them on which the Board would now lay stress is, that inasmuch as Mr. Puckle's Estimates of produce were in great measure influenced by certain village accounts which he deemed peculiarly trustworthy, it must be borne in mind that the areas used in these accounts have been found by survey to be greatly in excess of the true contents of the fields concerned, and that consequently when those Estimates are applied to the correct areas they are calculated to produce an exaggerated idea of the fertility of the land. The increase found by survey is 18½ per cent in the occupied area.

See paragraph 79 of Mr. Puckle's first report dated 23rd October 1860, in Mr. Newill's report dated 20th April 1861. (In Cons. 23rd April 1861, No. 2,842)

9. It will be in the recollection of Government that a tentative application of the originally proposed rates to the corrected areas for a portion of the District showed that their adoption would result in a very considerable addition to the burden of taxation under which this District has so long labored and from which it was the object of the revision of the assessment to relieve it, a result which fully justified the unfavorable opinion of the rates which the Board had expressed.

NOTE.—The reduction on the original rates approximates the 10 per cent allowance which the Board deemed necessary to allow for uncultivable portions of fields, modified to avoid fractions. The total reduction in the assessment for one crop on the occupied area is estimated at 19 per cent, nearly corresponding with the gain by survey.

See paragraphs 10 and 11 Court of Director's Despatch dated 17th September 1856.

viz., that the assessment shall be fixed, and so moderate as to render remissions unnecessary except in years of great and extraordinary drought.

11. The Board have had the advantage of conference with the Director and Deputy Director of the Settlement Department, and with the Collector of the District, and have the assurance that the following proposals meet with their full and entire approval, and will be acceptable to the people, and ultimately, there is every reason to believe, advantageous to the interests of the State.

12. The proposed rates are shown below:—

Irrigated per Acre, for a single crop.

Tarum or class of land.	First group of villages.		Second group of villages.		Third group of villages.		Fourth group of villages.		Fifth group of villages.	
	RS.	A.	RS.	A.	RS.	A.	RS.	A.	RS.	A.
1	8	0	7	8	6	0	5	8	5	0
2	7	0	6	8	5	0	4	8	4	0
3	6	0	5	8	4	0	3	12	3	8
4	5	0	4	8	3	12	3	8	3	0
5	4	8	4	0	3	4	3	0	2	8
6	3	8	3	4	2	12	2	8	2	4
7	3	0	2	12	2	4	2	4	2	0
8	2	8	2	4	2	0	2	0	2	0

For lands classed as "Permanent double crop," a consolidated assessment one-third higher than the above rates in the "Nirambam" or river irrigated lands, and one-fourth higher than the above in the "Kadambam" or upland Taluks.

For lands classed as "Doubtful of two crops" a consolidated assessment formed by the addition of half Rupee to the above rates.

The fluctuating "Fusl jasti" or charge for an occasional second crop to be abolished totally, and with it, all the vast opportunities the system affords for bribery, corruption, oppression, and fraud, and the excessive labor it entails for most meagre results.

Unirrigated per Acre.

Tarum or Class of land.	First group of villages.		Second group of villages.		Third group of villages.	
	RS.	A.	RS.	A.	RS.	A.
1	3	4	3	0	2	12
2	2	12	2	8	2	4
3	2	4	2	0	1	12
4	1	12	1	8	1	4
5	1	4	1	0	0	14
6	0	14	0	12	0	10
7	0	10	0	8	0	6
8	0	6	0	6	0	6
9	0	6	0	6	0	6

13. The following tables exhibit the distribution of these single crop rates on the cul-

tivated area of last year 1861-62 Fasli 1271 in seven Taluks corrected by survey and classed for revision of assessment.

Tarums.	Irrigated.		Unirrigated.		Total.	
	Area. Acres.	Assesst. Rups.	Area. Acres.	Assesst. Rups.	Area. Acres.	Assesst. Rups.
1	1,924	10,623	5,298	16,480	7,222	27,103
2	9,583	55,677	6,833	17,809	16,416	73,486
3	49,882	2,33,645	12,048	21,966	61,930	2,58,611
4	30,327	1,27,755	81,018	1,30,810	1,11,345	2,58,565
5	15,906	50,302	27,726	29,834	43,631	80,136
6	14,570	40,141	1,13,425	91,454	1,27,995	1,31,598
7	7,710	18,603	22,369	12,953	30,079	31,556
8	891	1,844	1,24,400	46,651	1,25,291	48,495
9	0	0	29,150	10,931	29,150	10,931
Total...	130,793	5,38,593	422,267	3,81,888	553,060	9,20,481

NOTE.—The alteration in the 5th Tarum of Nunjah in the first group, resulting in an addition of Rupees 216 to the assessment, makes these figures differ by that amount from those at paragraph 37 of Mr. Puckle's letter dated 28th November 1862. The area affected is 433 acres.

No.	Irrigated.			No.	Unirrigated.		
	Money rates.	Extent.	Assessment.		Money rates.	Extent.	Assessment.
	RS.	A.	RS.		RS.	A.	RS.
1	8	0	...	1	3	4	2,936
2	7	8	...	2	3	0	1,775
3	7	0	1,279	3	2	12	3,638
4	6	8	4,540	4	2	8	3,639
5	6	0	3,033	5	2	4	7,716
6	5	8	24,185	6	2	0	381
7	5	0	2,887	7	1	12	44,400
8	4	8	21,722	8	1	8	37,537
9	4	0	15,619	9	1	4	13,242
10	3	12	12,181	10	1	0	14,392
11	3	8	9,144	11	0	14	79,465
12	3	4	6,406	12	0	12	12,110
13	3	0	3,899	13	0	10	40,463
14	2	12	8,818	14	0	8	5,844
15	2	8	8,428	15	0	6	1,54,729
16	2	4	5,732				
17	2	0	2,923				
Total...			5,38,593	Total...			3,81,888
				Grand Total.			9,20,481

14. The above rates are identical with those proposed by Mr. Puckle, with the exception of the 5th Nunjah Tarum in the first group of villages, to which 8 Annas per Acre have been added to get rid of the anomaly pointed out by Mr. Master, of rating this class of land at the same amount in the first and second groups. To this addition Mr. Puckle does not object, and the rest of his Nunjah rates are now approved by Mr. Master, whose objections to the rates for the first group were based on an assumed similarity between Trichinopoly and the adjoining District of South Arcot in quality of soil and circumstances of position, which does not really exist, Trichinopoly being really in an inferior position in both respects.

15. To Mr. Puckle's Punjab rates Mr. Master in his letter above recorded proposed a considerable addition, but on discussion with Mr. Puckle and the Collector and with the Board, he has seen reason to withdraw his objections; for a careful analysis shows that his proposed rates would really result in an addition to the tax on Punjab proper, as compared with the settlement

of Fasli 1271, which it is needless to remark that neither he nor the Board contemplate or consider the District able to bear.

16. A comparison of the results of applying the rates now proposed for a single crop to the correct cultivated area in the seven old Taluks under report, with the Settlement of Fasli 1271 less
 * Rupees... 77,021 Fasli jasti, gives a reduction in taxation of Rupees 2,16,334, in the proportions
 † Do. 1,39,313 of about three-fourths* of a lac for Nunjah and 1½ lac† for Punjab.

17. In the case of the Nunjah assessment the reduction is partly owing to an actual lowering of the assessment on lands burdened with excessive taxation for "Vanpir" or garden cultivation, although from the existing barbarous system of varying the assessment with reference to the crop or to the caste of the Ryot, it is impracticable to show this in detail.

It is also partly due to the re-classification as Punjab (which they really are) of lands hitherto entered as "Nunjah" under the designations of "Manavari," "Nunjah Tarum Punjab," "Panavarasi," &c., and paying enhanced rates for a water supply which they never actually received.

18. The reduction in the case of the Punjab lands is made up as follows :—

	Rs.
Abolition of second and third crop assessment on Punjab Totacul or Garden land not irrigated from any Government source of supply...	45,000
General reduction of assessment on Punjab Totacul to a maximum of Rupees 3-4-0 per Acre (area 12,529 Acres.)...	44,313
Reduction of assessment on Punjab proper.	50,000
	<hr/> 1,39,313

These Punjab rates appear to the Board to be fully as high as the lands from their quality and position can bear.

19. The fourth Tarum of Punjab this District is what would be generally considered ordinarily good dry land. The rate for it ranges from Rupees 1-12 0 per Acre in the first group to Rupees 1-4-0 in the third group.

Tarum.	Area. Acres.	Assessment. Rups.	20. The average per Acre of the actual assessment as proposed on the correct survey area of that portion of the cultivation of Fasli 1271 in these seven Taluks which is included in the first four Tarums of Punjab, is Rupees 1-13-0 nearly per Acre, which as compared with lands probably of similar character elsewhere, is by no means a low assessment.
1....	5,298	16,480	
2....	6,833	17,809	
3....	12,043	21,966	
4....	81,018	1,30,810	
	<hr/> 1,05,197	<hr/> 1,90,065	

21. The lower classes of Punjab in Trichinopoly are very inferior soils, but they include more than three-fourths of the whole Punjab cultivation in these Taluks. On careful consideration of the whole, the Board have no hesitation in recommending the proposed rates for adoption, as being fair both to the Ryots and to Government. As already stated Messrs. Master and Puckle, and the Collector of the District fully concur with them in this recommendation.

22. In regard to the charge for a second crop on irrigated land, the Board advocate strongly the adoption of the consolidated assessment proposed, in lieu of a fluctuating charge with all its attendant evils and the abuses to which it gives rise, in obtaining by a most expensive process, financial results of comparatively trifling importance. The retention of the temporary Fasli jasti necessitates an annual examination of lands sown and much inquisitorial interference, which at all times are evils to be deprecated, even if under the present system they cannot be altogether avoided. It is the desire of the Board to reduce to the minimum this interference which is the source of bribery, corruption, and oppression, and under the revised assessment there will be no necessity for any inspection of cultivation for the first crop. If the recommendation now made for abolishing the temporarily Fasli jasti be adopted, the necessity will altogether cease. The consolidated system has long been in most successful operation in the Dindigul portion of the adjoining District

32. In explanation of the misconception as to the Board's views on this subject which appears to have arisen, it may here be stated that when retaining the item of "Fasli jasti" in the form of Puttah proposed by them for adoption and approved by Government, they had in view the extension of its use to Districts in which the revised settlement has not yet been and possibly may not be introduced, while the occasion was not suitable for discussing the general question of temporary Fasli jasti, and the Board were not themselves competent to decide finally on the change of system.

33. It only remains to summarise the financial result of the proposed settlement and the future prospects under it, and in doing so, it may properly be premised that the survey has brought to light 86,195 Acres of cultivation which hitherto have escaped taxation, and which doubtless have materially contributed to aid the District in supporting the excessive taxation under which it has hitherto labored.

34. The total proposed reduction in the Land Revenue demand on the cultivated area in these seven Taluks as it existed in Fasli 1271 is Rupees 3,25,496.

	Rs.	
First crop..	2,16,334	On the remaining two Taluks of which the registry was incomplete when the Deputy Director's report was drawn up, it is estimated at Rupees 60,000.
Second do.	1,09,162	
	<hr/> 3,25,496	

Thus the total remission of taxation on the cultivated or occupied area of Fasli 1271 will be Rupees 3,85,496.

	Rs.	35. The Board note in the margin the casual remissions of all kinds which it has been found necessary to give in this District in the last seven years in addition to the temporary relief sanctioned by Government in Fasli 1265 to continue until the introduction of the general revision of the Land assessment.
Fasli 1265..	47,642	
" 1266..	2,15,831	
" 1267..	2,88,636	
" 1268..	3,44,097	
" 1269..	2,23,332	
" 1270..	1,77,927	
" 1271..	74,732	
	<hr/> 7,13,74,197	

Average.. 1,96,314 It will be seen that the average amount falls little short of two lacs of Rupees which may be assumed as the measure of the unrealizable portion of the existing demand.

36. The difference between this average and the remission of taxation shown above as resulting from the application of the rates now proposed to the occupied area in Fasli 1271, will indicate the actual remission that will result in excess of what under the present most imperfect and oppressive system of revenue is found to be indispensably necessary to allow of the revenue being realized.

37. This difference amounts to Rupees 1,89,182, and this sum will be the present price of the introduction of a moderate assessment on approved principles, which it may reasonably be expected will enable the people to bear all ordinary fluctuation of seasons and markets, and to hold their lands whether cultivated or fallow or in grass without needing to apply for remission of the Government demand.

38. The available sources of future increased revenue are as follows :—

	Acres.	Rupees
Cultivable waste in seven old Taluks	3,09,207	assessed at 2,18,602
Do. in two remaining do. ...	1,30,000	estimated at 65,000
Cultivation in Peramboke		25,000

besides extensive tracts of jungle land which have never yet been surveyed.

39. The Estimate of the probable future revenue from the culturable waste in the two old Taluks which are still under survey and registry, is based on the very low rate of 8 Annas, but even at this rate the above assets represent possible future revenue amounting to Rupees 3,08,602 per annum.

40. Some portion of this will doubtless be realized at a very early date, as Mr. Puckle can even now report that some thousands of acres have been already taken up for cultivation in excess of the area with which comparisons have been instituted, and in anticipation of the early introduction of the revised Settlement of assessment.

of Madura, and is so popular with the Ryots, that they have repeatedly and urgently prayed for its extension throughout the District. The same is the case in the adjoining District of Salem.

23. To obtain a consolidated assessment for the Trichinopoly District, Mr. Newill proposed an addition of one-third to the single crop rates on double crop land under the Cavery irrigation.

24. The Board supported this proposal for the Cavery irrigated double crop lands, and proposed an addition of one-fourth of the single crop rate to form a consolidated assessment for two crop lands in the Kadarambam and under tanks. The Ryots have expressed themselves perfectly content with these rates.

25. Corrected by survey, the area charged with Fasl jasti in these seven Taluks in Fasli 1271 is found to have been 31,101 Acres, of which 21,563 Acres are classed by Mr. Puckle as "Permanent double crop" by a process which is detailed in paragraph 62 of his letter dated 28th November 1862, and which appears to the Board to meet the requirements of the case sufficiently well for practical purposes.

26. There would therefore remain 9,538 Acres liable under the existing system of "temporary Fasl jasti" to an occasional charge for second crops when raised, which at the average rate of Rupees 1-8-0 per Acre would produce about Rupees 14,000 in the event of the whole area being so cultivated in any one year, but which practically would never produce a revenue return approaching to this amount; for not only would the extent be certain to vary greatly, but also the average charge would be found too high, applying as it necessarily must do to lands comparatively unfavorably situated for irrigation, and dependant in great measure on severe manual labor for a casual supply.

27. In consideration of the trifling amount of revenue at stake and of the great evils inherent in the system of "temporary Fasl jasti," the Board would have advocated the entire relinquishment of the charge, rather than that recourse should be had to an expedient which they cannot too strongly denounce; but they are unwilling to risk the chance of introducing a cause for contention as to the right to use surplus water when such may be present, and they therefore propose as a reasonable compromise that an addition of Annas 8 per Acre shall be made to the single crop assessment to form a consolidated rate for all land classed by the Deputy Director as "Doubtful of two crops," and that all further charge for occasional second crops shall be absolutely excluded from the revenue system of the District. This measure the Board believe will greatly conduce to the outlay of private capital in the improvement of means of irrigation, and thereby to the stability of the Government revenue, for the Ryots will be able to sink wells in their Nunjah lands without the possibility of being charged extra for water as if it were brought from the Government source of irrigation.

28. Thus the whole area charged with Fasl jasti in Fasli 1271, except the Punjab Totakal, will bear a consolidated double crop charge, resulting from the addition to the single crop assessment of Rupees 32,916 in the case of "Permanent double crop," and Rupees 4,614 in the case of "Doubtful of two crop" lands, or a total addition of Rupees 37,530 the difference between which sum and Rupees 1,01,687, or Rupees 64,157 constitutes the relief proposed to be granted to the land classed as double crop, or doubtful of two crop.

29. The reduction results from the future charge being on the land at a fixed sum instead of varying with every description of crop grown, and also from the modification of the existing excessive assessment on 'Vanpir' cultivation which ranged as high as Rupees 28 per Acre.

30. A further reduction of Rupees 45,005 results from the abolition of Fasl jasti in Punjab garden land, a charge which is a curious relic of a past barbarous system. Thus the whole reduction on the existing Fasl jasti charge is Rupees 1,09,162.

31. The Board beg leave to recommend this proposal most strongly for the favorable consideration of Government. It is approved by Messrs. Master, Puckle and McDonell.

41. The amount of the Road fund included in the new assessment is stated to be Rupees 19,064 in these seven Taluks, the expenditure of which sum annually in addition to the existing Local Funds should effect a speedy reform in the District roads.

42. The abolition of the Cutala Shelavu will be a further benefit to the people.

43. The Board approve the course followed by Mr. Puckle in regard to the registration of the lands in the names of the standing Puttahdars without reference to the claims of mortgagees, &c. These if good should be preferred in the proper quarter and the transfer of the Puttah obtained in due form, when the change of proprietorship will be registered.

44. The Board deem it quite unnecessary for Mr. Puckle to submit a separate report on the remaining two Taluks of the District, and would merely require a final report on the introduction of the new rates throughout the District.

45. In conclusion, they request that the decision of Government may be communicated to them at as early a date as possible to allow of the new Settlement being introduced so as to take effect from the commencement of Fasli 1273, or 1st July next.

46. Mr. Brett the 2nd Member desires it may be stated that he is not a party to these Proceedings but has recorded his views in a separate minute.

(A true Copy and Extract.)

(Signed) W. HUDLESTON,

Secretary.

To J. D. Sim, Esq., Secretary to Government, R. D.

Copy to R. E. Master, Esq., Officiating Director of Revenue Settlement.

„ Major F. J. B. Priestley, Superintendent of Revenue Survey.

„ M. J. Walhouse, Esq., Acting Collector of Trichinopoly.

Exd. J. Wright.

171 H. J. P. Rev. Dept.

Proceedings of the Madras Government.
Under date the 26th Octr. 1863.

Read the following paper
on the Trichinopoly As-
sessment.

First Report of the Wth D^{ty} of Rev. S^{ts} (Here enter 23rd Octr 1860.)
S^{ts} W. N. Puckle Esq^r -

First Report of Wth of Rev. S^{ts} }
H. C. Twiss Esq^r } - 20th April 1861.

Letter of B^d of Rev. to B. R. }
McDonnell Esq^r, C^{ll} of Trich } - 4th June -

Reply of C^{ll} of Trichinopoly - 7th August -

Progs. of the B^d of Revenue - 1st Nov.

Letter from the Wth of Rev. S^{ts} }
to B^d of Revenue. } - 29th Jan^y 1862

Progs. of the Board of Revenue - 5th April -

Letter from Off^r Wth Rev. S^{ts} }
to B^d of Revenue. } - 20th June -

Progs. B^d of Revenue - 18th July 1862

Letter from Wth D^{ty} Rev. S^{ts} }
to Off^r Wth Rev. S^{ts} } -

Letter from Off^r Wth Rev. S^{ts} }
to Board of Revenue. }

Minute of A. A. Brett Esq^r
2nd Member B^d of Rev.

Minute of the Hon^{ble} C^{ll} of Trich
1st June 1862

1863

Department

No.

PROCEEDINGS OF THE BOARD OF REVENUE.

Dated 3rd March 1863.

Despatched.
Received.

No. 1,270.

Submitting papers from the Officiating Di-
rector of Revenue Settlement exhibiting the re-
sult of the proposed new Settlement based on
survey areas for seven out of nine old Taluqs
in the Trichinopoly District.

Notes of the 3rd of November. Here enter 3rd March 1863
Letter from Bd of Rev. to }
Sect. to Government & } 12th August 1863

Minutes of the number re-
corded by the Honble
the President and Mem-
bers of Council and
printed separately

Ordered that
the foregoing papers be
forwarded to the Hono-
rable the Secretary
of State for consider-
ation and Orders.