M.R.O. 14—13,000—27-9-24.

MADRAS RECORD OFFICE.

Government of Madras.

Revenue DEPARTMENT.

G.O. No. 117	Press ~~Misc.~~
229. 230	
Dated 19-1- 19 1883	

Not to be folded or roughly handled

Proceedings of the Madras Government, Revenue Department, 19th January 1863.

No. 229. Read the following letter from the Honorable C. PELLY, Member of the Board of Revenue, to J. D. SIM, Esq., Secretary to Government, Revenue Department, Fort Saint George, dated Madras, 13th January 1863, No. 1,438 :—

SIR,

1. In December 1860 I submitted a Report on the Salt establishments which was revised by Government in May 1862. During that interval several changes had been made, which rendered a revision of the scheme necessary, and in the Order of Government dated 5th May 1862, No. 976, I was directed to make the necessary alterations. The Government then also expressed an opinion that the pay of the Amíns should be raised considerably above what I had at first recommended, that the Vetties should receive 5 Rupees each, and suggested some further increase in the rates of emolument. On receipt of these orders, I revised the original scheme and forwarded to each Collector of the Maritime Districts the establishment I proposed for the Salt Department, with a request that they would with their Salt Deputies carefully examine the details of my proposed scheme, and point out any modifications that they thought necessary. Their replies have been received, and the recommendations of the Collectors have been carefully considered and for the most part have been adopted by me.

2. In addition to high rates of pay to the Amíns and Vetties directed by Government, I have increased the pay of the Shroffs and Peons. In my former proposition I allowed only 7 Rupees to station Shroffs, but in consideration of the responsibility attached to the office, I have deemed it proper to put them on a level with the Assistant Talook Shroffs, to whom Government have sanctioned a monthly pay of 10 Rupees. For the division Shroffs the rates formerly adopted were Rupees 10 and 7, but as Collectors have urged the necessity of raising their pay, I have in the present revision raised it to 15 and 10 Rupees respectively. The salary of the Peons has been raised to Rupees 6, with reference to paragraph 4 of the Order of Government dated 3rd July 1862, No. 1,445. In the Madras District the pay of most of the Peons has been put down at 7 Rupees, as they have frequently to come to Madras. The establishments of the Madras depôt have also been put on a very efficient footing. I will notice a few of the recommendations of the Collectors on the revised scheme sent to them for their opinion.

3. *Ganjam.*—Mr. Forbes recommends that the salaries of the Superintendents at Ganjam and Oomaravully should be left at their present rates, viz., 100 Rupees, in consequence of the difficult process of manufacture in the former, and increased sales in the latter. This has been acceded to. As regards the number of Amíns, Gumáshtas and Vetties, the recommendation of the Collector has been adopted, but in respect to the measurers the number proposed by him, viz., 31, appeared to me unnecessarily large. I have however allowed 26 in my scheme; extra men may be employed on daily hire whenever heavier work may specially require them, and the cost incurred as a contingent charge.

4. *Vizagapatam.*—The Collector of Vizagapatam recommended that the Superintendents of divisions should in no case get less pay than 70 Rupees. I have adopted this rate for Carassu and Balcherru, and for the other two divisions of Bimlipatam and Pentacottah I have thought it proper, with reference to the sales in those places, to raise the pay of the former to 85 Rupees, and reduce that of the latter to Rupees 60. The recommendation of the Collector has not been adopted in regard to an increase in the number of Peons, as the provision made by me on that account appears quite sufficient.

5. *Godavery.*—Mr. Purvis proposed an increased number of Vettyans for Pernaguder and one Shroff for Carapa on 18 Rupees pay. I have adopted his proposition as regards Vetties, and I have allowed two Shroffs on 15 and 10 Rupees.

6. *Kistna.*—It was proposed by the Collector to make Munganapudy a distinct division, but the station being small and its distance from the division of Buntoomally being only 11 miles. I have allowed it to remain as a station with a better paid Amín on 40 Rupees to conduct both the manufacture and sale of Salt. Under this arrangement an occasional supervi-

sion by the Buntoomally Superintendent will be quite sufficient. The proposition of the Collector to increase the pay of the Gumáshtas at Buntoomally and Chinna Ganjam to 30 Rupees each, has not been adopted as no sufficient reason is shown for it. It has no where been found necessary to give such a high rate to the Gumáshtas. Mr. Thornhill also recommended that the measurers should be paid at 7 Rupees a month, that being the pay allowed for weighers in the Sea Customs Department. This increase has not been recommended by any other Collectors and I am not prepared to recommend it, as 5 Rupees seems sufficient for the class of men who are employed on the work, and to raise their pay to 7 Rupees would entail an extra cost on the establishment of 414 Rupees per month.

7. *Nellore.*—Mr. Elliot suggested several modifications in the pay of the Amíns in reference to the extensive manufacture and sale and other local circumstances. I have adopted his propositions with very few exceptions. The Sub-Collector urged the necessity of lamp lighters for certain stations; I have not allowed Masalchees and Sweepers at stations, but only at divisions; but as a man seemed to be required at these stations, I have allowed an additional Vetty in my scheme who can be employed in this and on general work.

8. For the Superintendent at Gungapatam, the Collector proposed 40 Rupees, but as the highest pay of the Amíns is fixed at this amount, and as no Superintendent of a division where there is manufacture and sale of Salt in the new scheme will get less than 50 Rupees, I have raised his pay to 50 Rupees.

9. *Madras.*—The establishment for Madras has been settled after careful personal conference with the Deputy Collector, Mr. Smith, and approved of by the Collector. But I have since thought it necessary to give six instead of two weighers at the Madras depôt, and four instead of two measurers at Chunambet as the sales in both are very large, and more than can properly be attended to by two persons of that class. The establishment of the Madras depôt has been revised with reference to the remark made in paragraph 17 of the Government Order, and rendered as efficient as possible. The salaries of the Superintendent of the Madras and Homes' Garden depôt have been raised to Rupees 150 and 100 respectively, in consideration of the large amount of sales and the consequent responsible character of the work attached to them. The Superintendent of the Madras depôt draws at present a salary of only 42 Rupees a month, and the increase to his pay has been long under consideration. As the sales in this depôt have considerably increased, the Collector has lately recommended that immediate sanction should be obtained for the increased rates of pay to the Superintendents of both depôts. In the case of the Superintendent of the Madras depôt, I brought to the notice of Government the urgent request of the Collector for the increase in my letter dated 18th March 1862, No. 1,209, and as the Collector has again brought it under consideration, I request that the higher rates of pay now recommended to the Superintendents of Madras and Homes' gardens depôts may at once be sanctioned, the increase being met from the saving which is likely to arise in the Salt charges provided in the Madras Budget.

10. *South Arcot.*—The only alterations suggested by the Collector had reference to the number of measurers, Vettyans and Peons, and they have been adopted, as all of them appeared reasonable.

11. *Tanjore.*—The Collector of Tanjore proposed substituting the name of Vechareppookaren for Vettyans, as the latter is much objected to by the people. The general name of Vettyan can be retained in the accounts; the local officers can call them by any name they please. This objection to the name has not been elsewhere raised. The other changes proposed by the Collector which refer to the number of Vettyans and Peons have been adopted.

12. *Madura.*—The only alterations on my scheme proposed by the Collector of Madura is in the number of measurers. He proposed five for each division, but as the sales will be comparatively small I have provided only four to each.

13. *Tinnevelly.*—The Collector of Tinnevelly observed that the number of measurers is not sufficient, and recommended 16 for each of the large divisions, and 8 and 6 for stations. On comparing the sales of Salt in this District with those of others, I think four measurers for each

station and four to each division would be ample. I have therefore reduced the number proposed by the Collector. The other alterations suggested by the Collector which refer to the number of Peons have been made.

14. *South Canara.*—The only alteration proposed by the Collector of South Canara is to raise the pay of the Mangalore depôt Superintendent to 50 Rupees as he has to attend to the landing and re-shipping of all the Salt consigned to the depôt at Buntwall and Pani Mangalore in addition to his proper work. He has also the charge of the Amendevi Coir, the weighing and storing of which are not the least of the onerous duties which devolve upon him. I have therefore acceded to the Collector's recommendation.

15. The Collector is unable at present to afford information regarding the localities where the manufacture of Salt may hereafter be introduced. But in order to meet any future charge for establishments on this account, I would recommend that the following provisonal establishment for ten stations be allowed. This new establishment will of course be only entertained as the manufacture is introduced. I have entered it at the foot of the Statement of Establishments:—

		RS.
7 Amíns	@ 20 Rupees	140
3 Do.	@ 15 „	45
20 Vettyans	@ 5 „	100
		285

16. *Malabar.*—The Collector recommended that a small depôt for the sale of Salt be maintained at Ponani to meet the demands of the adjacent villages. Ponani is situated midway between Beypore and Chowghát, which are 44 miles distant from each other; this proposition has been approved of by the Board, and I have accordingly given a station establishment to Ponani.

17. In consequence of cash receipts being small, the Collector observed that Shroffs are not required at Chowghát and Mathalagum, and proposed two Gumáshtas in their stead, but the sales being very small I have not considered it necessary to give these additional hands as there will be no work for them. Measurers are not required in this District, because it is the custom of the merchants to bear the charges of measuring. No establishment has been provided at Cochin as the sales will be attended to by the Tashildár.

Government Order, dated 5th May 1862, No. 976.

18. In paragraph 2 of their order already referred to, Government observed that the salaries formerly proposed by me for the station Amíns were generally low, and that the pay of those at detached stations should not be less than 25 Rupees, and that it should run up to 50 Rupees. I have adopted this in my scheme except in one or two places at which the stations are close to divisions, where I have allowed the Amín only 20 Rupees. The rates of pay allowed for this class of servants in the scheme are Rupees 40, 35, 30, 25, 20 and 15, and they have been fixed with reference to the views expressed by Government.

19. In paragraph 7 Government wished to be informed whether the introduction of the revised establishments will necessitate the entertainment of extra servants reported by me to cost Rupees 18,528 per annum, and whether the cost of the present establishments amounting to Rupees 1,44,958* includes the Police charges of the depôt. I beg to state that the old (*i.e.*, the present) establishments fixed and extra include the charges on account of Peons, &c., for guarding purposes, but there was no separate or distinct charge on account of Police.

* Fixed.....	1,26,430
Temporary.....	18,528
	1,44,958

The permanent and temporary establishments allowed to the Salt Department attended both to manufacturing and guarding. If the new scale of establishment be introduced there will be very little necessity for the entertainment of any temporary establishments in the Salt Department, as the whole guarding will now devolve on the new Police at a cost estimated (as appears from the Budget of the Inspector General of Police) at 1,33,284 Rupees per annum debitable

to the Salt Department. This includes the cost of temporary guards also. The Collectors of the Districts noted in the margin have intimated that some extra assistance may be required every year for guarding and destroying spontaneous Salt. The Collectors of South Arcot and Malabar have stated that no such assistance will be required, but the Collectors of other Districts are silent on the subject. I am however of opinion that in addition to the liberal establishment, now allowed in my scheme, and the efficient Police guards now to be introduced, there will hardly be any occasion for temporary establishments, except for the purpose of destroying spontaneous Salt for a short period. For this no permanent provision appears necessary.

Vizagapatam.
Kistna.
Nellore.
Madras.
Tanjore.
Godavery.

20. With reference to paragraph 9 I may observe that the greater number of stations in the revised scheme are places of sale as well as of manufacture. All are provided with a Shroff, and those stations which have no Shroff are not places of sale. Every division is a place of sale, and where the station and the division is the same place of course no separate Shroff is given for the station. I have not used the asterisk in the present statement as with this explanation it is quite unnecessary. There are three depôts in Malabar at which as the sales will be so very small, no Shroff has been given.

21. The views expressed by Government in paragraphs 10 to 12 have been carried out. The Munsoorcottah station has been made a separate division, and provided with a distinct establishment. Another place of manufacture and sale between Munsoorcottah and Nowpada has been recommended to be opened at Itchapur, in the Board's Proceedings, dated 28th July 1862, and the same has been sanctioned in the Government Order, dated 15th August 1862, No. 1,732. A suitable establishment has been provided for that division.

22. In paragraph 13 the Government observe that the expediency of closing sales at Nellimukku and allowing them only at Carassa is questionable. I beg to state that my scheme never contemplated the closing the sales at Nellimukku. This is a division and the establishment provided for it consisted of the necessary hands for conducting the sales of Salt also, as in all other divisions. The station of Carassa being at a distance of 14 miles, it was provided with an Amín on 30 Rupees, with a Gumáshta and Shroff to attend to the sales of Salt manufactured both at that place and at Nabobpettah, but not the Salt of all the other three places as supposed by Government. The Salt manufactured at Nellimukku and Balcherru was intended to be sold at the former place, which was constituted a division. The misapprehension on the part of the Government has probably arisen in consequence of the Nellimukku station not having been marked with an asterisk, as already explained it was only the stations when places of sale, and not the division which were so marked in my former statement. The four stations alluded to have in the present scheme been constituted into two divisions instead of one, in consequence of the distance between the two first and the two latter stations.

23. In reference to the observations made in paragraphs 14 to 16 a re-arrangement of the divisons has been made for Nellore in communication with the Board.

24. The proposed establishment for Madras referred to in paragraph 17 has been greatly improved in communication with the Collector and Deputy Collector as already observed.

25. The distance given for the two stations in the Negapatam division alluded to in paragraph 18 is correct; in consequence of the great distance, Vadaraniem has now been made a separate division as reported in the Board's Proceedings dated 10th October 1862, No. 6,791.

26. Adverting to paragraph 19 I beg to state that I have consulted my colleagues in the Board as to the various proposals now made, and they have been concurred in by them. The Government desire that I should suggest the transfers necessary in the Budget of 1862-63 for meeting the cost of the new establishment, but I do not think any such transfer is necessary. Under the head of Salt ample provision is made for the purchase of Salt and manufacturing contingencies, and there is every probability of a large saving being effected, from which the increased cost likely to be incurred on account of establishments, for two or three months only, in the event of the new scale being brought into operation immediately can easily be met. In the case of Government entertaining any doubt respecting this sum, provision may be made in the

Supplemental Budget for 1862-63 now before Government. A sum of Rupees 13,721 may probably suffice to meet the extra cost for three months.

27. As directed by Government I have provided an Inspector General and Office establishment which has been entered separately in the last part of the statement. As his duties will be confined to inspecting only, I think the small establishment noted in the margin will be sufficient to assist him to carry on his correspondence. The annual cost will be Rupees 31,896 (exclusive of travelling allowance which forms no part of the establishment charge). In the event of Government deciding on the appointment of an Inspector General, it will be necessary to make a due provision in the Budget for 1863-64 now before Government.

Inspector General		2,500
ESTABLISHMENT.		
1 Head Celrk	70	
1 Clerk	35	
1 Do.	25	
4 Peons at 7 Rupees each	28	158
		2,658
		12
		31,896

23. I beg to submit two statements; the first of these exhibits the details of the establishment as now finally proposed; No. 2 is an abstract showing the present and proposed establishments.

29. In Statement No. 1 I have, as desired by Government, omitted the District of North Canara with the exception of Cundapur Talook. The pans already abolished have also been excluded from the statement, and I have taken care that no station newly opened has been omitted. I have also, with reference to the remarks of Government, re-arranged the divisions with reference to their distance from the stations, and it will be seen that there are only five stations at a greater distance than 15 miles from the division Cutcherry. Pyanoor a station under the Superintendent at Homes' Garden in Madras District, is 33 miless, but it sends its salt to Homes' Garden by canal, and also sells on the spot. It is an exceptional case, but a station Amín on 35 Rupees has been allowed to it. The arrangement of divisions and stations has been adopted by me as finally decided by the collective Board and communicated to Government in their Proceedings dated 12th January 1863.

30. It will be seen from the Abstract Statement No. 2, that the cost of the establishment as now proposed amounts to a sum of Rupees 1,73,688 per annum or 33,144 Rupees in excess of the cost proposed in my original report; and including the provisional establishment for Salt manufacturing stations in South Canara Rupees 3,420; and also the Inspector General of Salt and his establishment, Rupees 31,896, the cost is 2,09,004 Rupees. Compared with the last proposal the increase is large as the Government contemplated it would be. It is owing to the higher rates of pay allowed to the station Amíns and Peons, a liberal establishment provided for Madras Depôt, and to the more effective arrangement of the divisions, and to the addition of the Inspector General and his establishment. The present, i.e. the old establishments, inclusive of the extra servants, amounts to Rupees 1,44,021; the proposed establishment therefore exceeds the present cost by Rupees 64,983.

Cost of the establishment proposed originally	1,49 796
Deduct do. for North Canara.	13,944
	1,35,852
Add do. for Cundapur pans added to South Canara	4,692
Total ..	1,40,544
Cost of the establishment now proposed	1,73,688
Increase ..	33,144

31. The measure for preventing the growth of swamp Salt in the vicinity of the Pulicat Lake recommended by the Board in their Proceedings under date the 18th December 1862, has just been sanctioned by Government; the station establishment at Kottuvapally in the Nellore District will not probably be required, and it may eventually be struck out, and the cost Rupees 78 per month be deducted. But I have retained it for the present in the statement.

Government Order, dated 7th January 1863, No. 16.

32. I have mentioned that the Police establishment for guarding the Salt is estimated at 1,33,284 Rupees which includes temporary guards. This is a very large sum and far more than I had anticipated, and much more than ever before had been expended in guarding. But for this estimate the Inspector General of Police is solely responsible.

33. The total sum debitable to Salt for establishments will stand as follows :—

Note.—In the Budget of 1863-64 the following sums are entered :—

	Rs.
Establishments of divisions and stations	1,71,588
Police Guards	1,33,284
Deputy Collectors and their establishments	57,120
Total	3,61,992

	Rs.
Division station and depôt establishments	1,73,688
Provision made for manufacturing stations in South Canara	3,430
Police establishment	1,33,284
Deputy Collector's salary and establishments as entered in Statement of General Revenue establishment submitted to Government on the 5th January 1863	57,120
Inspector General of Salt and his establishment	31,896
Total	3,99,418

34. I believe and Mr. Clarke whose experience in the Salt Department enables him to speak with much confidence, also believes that the establishment now recommended is very liberal, and that if properly managed will be found very efficient. It will devolve on the Deputy Collectors to give their very careful attention to the organization and working of this establishment; upon them will greatly depend the successful results anticipated from it.

35. The division Superintendents must be considered as highly responsible Officers, and to them the Deputy Collectors should look for the proper discharge of all the duties of the divisions under their respective charges. They have Amins of stations under their orders and control, and an ample establishment with an efficient Police, and if duly looked after by the Deputy Collectors promise to be most valuable Officers in this Department.

36. The difference between the Budget Estimate for 1863-64 and the estimated actual cost of the proposed establishment as shown above in paragraph 33 and the note attached to that paragraph is 37,426 Rupees. This sum if approved of will have to be provided for in that Budget.

No. 230.

ORDER THEREON, 19th January 1863, No. 117.

Ordered to lie over.

(Signed) J. D. SIM,
Secretary to Government.

as shown above in p. 33 and the note attached to that para is 37426 Rupees. This sum if approved of will have to be provided for in that Budget.

I have the honor to be
Sir
Your Most Obedient Servant

Revenue Board Office
Madras
13th January 1863

Selby
Member.

Sw: 18th October 1860 Nos 307 - 308.
" 7th May " " 74 - 75
" 22nd December " " 379 - 380
" 31st January 1861 " 305 - 306
" 1st November " " 31.
" 14th February 1862 " 315 - 316
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" 3rd July " " 35 - 36.
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" 15th August " " 188. 189
" 29th October " " 375 - 376
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Copy in a Letter to England
dated 9th May No 42 of 1863

23 - 6 - 63

Nos 229 & 230.

Received 13th January 1863
Despatched
Answered
Recorded

No 1138

Enclosures 3. Returned 24-3-63

Pro. of Govt. 21st March 1863.
Dr. No 559.

Substance Rec'd
Read & Report'd in No
Revised Lists & Statistics
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Volume 1

From
The Honorable C. Selby
Member of the
Board of Revenue

To
J. D. Sim Esqr
Secretary to Govt
Revenue Deptt

Dispatch 1863 Department
Pro. of Govt for January 1863
No 159

Fort St George
9th July 1863

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