M.R.O. 14—10,000—21-4-22

MADRAS RECORD OFFICE.

Government of Madras.

Revenue **DEPARTMENT.**

G.O. No. 1943 — Press / ~~Mis.~~

101-102

Dated 7. 10. 1864.

Not to be folded or roughly handled

Proceedings of the Madras Government, Revenue Department, 7th October 1861.

No. 101. Read the following Proceedings of the Madras Government in the Marine Department, dated 28th September 1861, No. 312:—

Passing orders on Mr. Pelly's report on the revision of the Marine Establishments at the Out ports. (Vide Marine Proceedings, 28th September 1861, Nos. 68, 69.)

No. 102. ORDER THEREON, 7th October 1861, No. 1,943.

Ordered to be communicated to the Board of Revenue for information.

(Signed) J. D. SIM,

Secretary to Government.

PROCEEDINGS OF THE MADRAS GOVERNMENT.

Read the following letter from C. PELLY, Esq., Member of the Board of Revenue; to J. D. SIM, Esq., Secretary to Government, Revenue Department, dated 12th July 1861, No. 993.

In another letter No. 992, of this date, I have submitted a report on the revision of the Sea Customs establishment. In this letter I propose to lay before Government the establishment which, as revised, seems to be suitable for the Marine Department at the out ports. The opinions of the Collectors have been taken, and also that of Mr. Franklin, the Superintendent of Marine. To this gentleman I am particularly indebted for the careful consideration he has given to the subject, and for the great assistance I have received from him in framing the establishment in the Marine Department, which I now beg to recommend. I may say that I have in almost every instance adopted the views of Mr. Franklin, whose experience in the Department is particularly valuable in aiding me. It will be seen from one of the enclosures that in every instance, in which I had doubt, I referred again to this gentleman for his opinion, and in each case he has favored me with it.

Enclosure 1. Memo. forwarded to Mr. Franklin with letter dated 14th June 1861, No. 933, with Mr. Franklin's notes appended to it.

2. *Master Attendants.*—There are at present 7 Master Attendants. The Collector of Ganjam has recommended strongly that a Master Attendant be appointed at Munsoorcottah, and an Assistant Master Attendant at Calingapatam. The trade of Ganjam Port has lately increased very much, and the Collector would probably under these circumstances prefer having the Master Attendant he asks for, located at Ganjam instead of at Munsoorcottah. But Mr. Franklin does not consider it necessary that a Master Attendant should be appointed at any of these Ports at present, and would invest the Superintendent of Sea Customs with the powers of Conservator, and allow him 30 Rupees extra for this duty.

See Proceedings of Government dated 11th June 1861, No. 197, Marine Department.

3. The Collector of Vizagapatam recommends that the Master Attendant now employed at Vizagapatam, with control also over the Port of Bimlipatam, should be transferred to the latter Port, which is a place of greater shipping importance, and that a separate Assistant be given to Vizagapatam, the salaries of each being 350 Rupees, and 150 Rupees respectively. The Superintendent of Marine concurs in the propriety of removing the Master Attendant to Bimlipatam on his present pay, viz., 200 Rupees, and having a Conservator on Rupees 125 at Vizagapatam. This would be a distinct office from that of the Sea Customs Superintendent who will receive Rupees 85 per month as Superintendent of Customs, if my scale is adopted.

Note.—As he is to be a separate Conservator I would designate him as Master Attendant to distinguish him from the other Conservators who are also Superintendents of Sea Customs.

4. The time of the Superintendent of Customs at Ports where there is a very large trade will, I apprehend, be so much occupied by his own proper duties, that he will not be able to do justice to the duties required of him as Conservator of the Port also. It is probable that the Superintendent of Marine has been influenced by the low state of the Port Funds in not recommending a Master Attendant for the Ports in the Ganjam Collectorate. I am disposed to support the Collector's recommendation that a Master Attendant should be allowed for Ganjam, who could also take charge of the Munsoorcottah Port. But for Calingapatam the Sea Custom Superintendent might, as recommended by Mr. Franklin, be the Conservator. But pending the orders of Government, I have added to the list of establishment Rupees 30 only for each of the three Ports as a Marine charge payable to the Superintendent of Customs at Ganjam, Munsoorcottah and Calingapatam, for performing the duties of Conservator at those Ports.

5. *Conservators.*—The Government were inclined* to think that Master Attendants might be needed at Mangalore, and Coompta, and even at Cuddalore, and Porto Novo, and some other places. But the Collectors and the Superintendent of Marine think that Conservators alone are needed; and accordingly I have provided in my establishment for Conservators at 10 Ports, including the 3 Ports in the Ganjam District. Their duties will be performed by the

* Order of Government, dated 16th June 1860, No. 1000, paragraphs 7 & 8.

Superintendent of Customs, who will receive an extra sum of 30 Rupees in addition to their allowances as Superintendent of Customs, as below:

No.	Port.	Salary.		
		Customs Salary.	Marine Conservators allowance.	Total.
		Rs.	Rs.	Rs.
1	Ganjam...	100	30	130
2	Munsoorcotah	85	30	115
3	Calingapatam	70	30	100
4	Bimlipatam...	100	30	130
5	Coringa...	70	30	100
6	Cuddalore	70	30	100
7	Tranquebar...	90	30	120
8	Mangalore	100	30	130
9	Cannanore	70	30	100
10	Tellicherry...	70	30	100

Besides the above, Mr. Franklin proposes that the Head Pilot at Paumben who belongs to the Marine Department be appointed as Conservator, and that an additional allowance of 30 Rupees be allowed him.

6. *Master Attendants Salary.*—The question of the salary to be allowed the Master Attendant has been before me. Their present allowances are very small, and Mr. Franklin would increase them, when the Port Funds allow of the increase. As however my scheme is based rather on the principle of what the salaries should be, than on what the Port Funds may admit of, though of course financial considerations have not been lost sight of, I would beg to recommend for the consideration of Government the salaries suggested by the Superintendent of Marine, which are however still, in my opinion, small for the class of men who are required for that work. Mr. Franklin's scale would, including the pay of the new Master Attendant at Vizagapatam, be an additional expense above the present cost of 390 Rupees.

7. Scale of salaries for the Master Attendants.

No.	Port.	Present Salary.	Proposed by the Superintendent of Marine.	Increase.	Decrease.	
		Rs.	Rs.	Rs.	Rs.	
1	Bimlipatam...	...	200	200	...	Vigagapatam Master Attendant is to be transferred to Bimlipatam and one on smaller pay to be given for Vizagapatam.
1	Vizagapatam...	200	125	...	75	
1	Cocanada.	350	350	...	...	
1	Masulipatam.	200	125	...	75	See remarks in letter below.
1	Negapatam.....	105	125	20	...	
1	Tuticorin...	200	*200	...	...	* The Board of Revenue have lately recommended an increase to Rupees 350 for this port, as Superintendent of Pearl Fisheries also.
1	Calicut.....	105	200	95	...	
1	Cochin.....	200	350	150	...	
8	Total...	1,360	1,675	465	150	
	Deduct decrease...			150		
	Net increase.....			315		
	Add Masulipatam decrease...			75		
				390		

8. Mr. Franklin observes that the proposed decreased establishment at Masulipatam should be carried out only in the event of the Godavery becoming the highway for troops and stores to Hyderabad and Nagpore, but as this is not the case at present, I have in my general list of establishment retained the present salary of the Master Attendant, and in other respects have given an establishment for this Port with reference to existing circumstances; when these are changed, the establishment can be modified.

9. But although the salary of the Master Attendant at Cocanada was, as Mr. Franklin says, raised lately from Rupees 200 to Rupees 350, on the ground that it would take the place of Masulipatam, as the Port of debarkation of troops and stores, yet this Port is, independent of this circumstance, a most important and rising place of traffic, and I do not propose to again reduce the salary of the Master Attendant, though at present Cocanada has not supplanted Masulipatam as the highway for troops and stores.

10. *Master Attendant's Office Establishment.*—I have allowed one Clerk for each Master Attendant, and at Cocanada and Cochin I have given two. To each is given also, one, two or three Peons, according to the importance and the work of the Ports. Mr. Franklin considers Rupees 5 sufficient for these Peons, and this being the rate allowed for the Peons of the Sea Custom Department, I have retained the same rate. I have allowed 6 Rupees for those at Cochin.

11. *Boat Establishment.*—A Boat's crew is required at five Ports; the rates of salary suggested by the Superintendent of Marine have been slightly altered. At Masulipatam, and for the report boat at Cochin, Mr. Franklin deems 5 Rupees sufficient for the boat-men; for the other places 7 Rupees a man is recommended, except at Cochin, where it is absolutely necessary to give higher pay for efficient service; where accordingly I fixed 9 Rupees. The Boat Tindals at Cochin will have 17, 12 and 8 Rupees, and at other places 8 Rupees per month. The boat establishment at Masulipatam I have fixed on the same rates as at the other Ports, though the introduction of this new scale need not be carried into effect, if there is a probability of the establishment being soon abolished.

1. Cocanada.
2. Masulipatam.
3. Paumben.
4. Tuticorin.
5. Cochin.

12. *Flag Staff Establishment.*—For the reasons assigned by Mr. Franklin, I have adopted the establishment of Signallers and Lascars recommended by him, for the several Flagstaffs on the coast, with some slight changes in the rates of pay. He recommends that the Signallers should be European Pensioners or East Indians; and he observes that "a steady European "Pensioner at Ganjam, Munsoorcottah, and Calingapatam, would be useful, not only to attend "to signals, but as an Assistant to the Conservator in managing the boatmen, and in dealing "with English Sailors." This remark should not be lost sight of by the local authorities. At Cannanore the Flag is under charge of the Military authorities, and can he attended to without extra charge as at present.

13. *Lights.*—The Collectors recommend lights at Bimlipatam and Vizagapatam. The Superintendent of Marine thinks they are not needed, and remarks "that too many lights on a "coast tend to confuse the navigator, unless they can be very readily distinguished the one "from the other." I have not therefore provided an establishment for the additional lights proposed.

14. There are five lights on the coast, which are of importance, and at out-of-the way places, at which the Superintendent receives 52 Rupees. At one, Conada or Suntapally, I had proposed on the Collector's recommendation to raise the pay to 70 Rupees. But Mr. Franklin is of opinion that they are all well paid at 52 Rupees. I have therefore only changed the rate to 55 Rupees to correspond with the general scale of allowances. In other respects the recommendation of the Superintendent of Marine, as to the number and salaries of the Tindals and Lascars, has been adopted, only with slight changes in the rates of pay. Mr. Franklin however wishes to have a graduated scale of pay, for the Light Lascars, which he says works very well. I have no objection to adopt this principle, but would avoid fractions of a Rupee, and pay them as follows; where there are

2, @ 6 and 7 Rupees each.
3, @ 6, 7 and 8 „ „
4, @ 6, 6, 7 and 8 „ „

15. A Washerman is now allowed at some, and not at others, of the larger Light Houses. I would allow one Rupee a month to be charged to contingent expenses for the washing of cloths at these Lights, when it is necessary to incur the charge, but it should not form an item of establishment.

Enclosures 2 and 3.

16. The cost of the Marine Establishment, the details of which are given in the accompanying Statement, amounts to Rupees 3,785 per month, or 45,420 per annum. As per the following abstract:

	Monthly.	Annual.
1. Salaries of 8 Master Attendants	1,750	
2. Do. of 1 Head Pilot at Paumben	100	
3. Marine allowance to 10 Superintendents of Sea Customs, for additional duty of Conservators, at 30 Rupees each	300	
4. Marine allowance to the Head Pilot at Paumben for additional duty of Conservator	30	
5. Master Attendant's Office Establishment of Clerks and Peons	233	
6. Head Pilot Establishment at Paumben	20	
7. Boat Establishment at 5 Ports	262	
8. Flag Staff Establishment at 19 Stations	403	
9. Light Establishment at 15 Stations	687	
Total cost Marine Establishment...	3,785	45,420
Present cost.....	2,632¼	31,587
Difference...	1,152¾	13,833

17. The income of the Marine Department from the levy of Port dues in 1859-60, amounts to Rupees 27,725.

ORDER THEREON, 28th September 1861, No. 312.

Mr. Pelly submits his report on the revision of the Marine Estsblishments at the Out-ports.

2. *Master Attendants.*—The changes proposed in respect to these Officers are shown below:—

	Present.	*Proposed.*
Bimlipatam...		200
Vizagapatam...	200	125
Cocanada	350	350
Masulipatam	200	200
Negapatam	105	125
Tuticorin	200	200
Calicut	105	200
Cochin	200	350
Paumben (Head Pilot)...	100	100
Rupees	1,460	Rs. 1,850

Mr. Pelly supports the recommendation of the Collector of Ganjam, that a Master Attendant should be appointed to one of the Ports in that District, on the ground that where there is a very large trade, the Superintendent of Sea Customs will not be able to do justice to his additional duties as Conservator of the Port. Mr. Franklin, however, is not favorable to the proposal, apparently on account of the low state of the Port Funds in that District.

Ganjam.
Munsoorcottah.
Calingapatam.
Coringa.
Cuddalore.
Tranquebar.
Mangalore.
Cannanore.
Tellicherry.
Paumben.

3. *Conservators.*—It is suggested that the Superintendents of Sea Customs, at the Ports named in the margin, and the Head Pilot at Paumben, should be appointed Conservators, with an allowance of Rupees 30 a month, in addition to the salary of their substantive appointments.

4. The revised Office Establishments of the Master Attendants will consist of one or two writers, with one, two, or three peons. The salary of the sole writer will be not less than Rupees 15 a month. When there are two writers, they will receive Rupees 20 and 15 respectively. The pay of the peons will be uniformly Rupees 5 a month, except at Cochin, where Rupees 6 are allowed. A writer and a peon will be continued to the Head Pilot at Paumben. The existing and revised scales are tabulated below:—

	Present.				Proposed.		
	Writers.		Peons.				
	No.	Rs.	No.	Rs.	Writers.	Peons.	Cost.
Bimlipatam	...	...	...	...	1	1	20
Vizagapatam	1	12	1	3½	1	1	20
Cocanada...	2	25	3	18	2	3	50
Masulipatam	1	10	2	9	1	2	25
Negapatam	1	15	1	5	1	1	20
Tuticorin	1	15	1	7	1	1	20
Calicut	1	10	2	7	1	2	25
Cochin	1	25	3	16	2	3	53
Paumben	1	15	...	...	1	1	20
				127	Rupees ...		253
Writers...				65½			
Peons...							
Rupees...				192½			

5. Boat Establishments are maintained at five ports. The pay of a Tindal will be uniformly Rupees 8—and that of a Boatman, Rupees 7 a month, except at Cochin, where the arrangements are peculiar. The present Crews, and the proposed scale are shown below:—

	Present.			Proposed.		
	Crews.		Cost.	Tindal.	Boatmen.	Cost.
Cocanada	1 Tindal	8				
	5 Boatmen at 7	35	43	1	5	43
		7		1		
Masulipatam ...	1 Tindal...	20				
	4 Boatmen at 5	—	27	1	4	36
		...	16	.....	4	28
Paumben... ...	4 Do. at 4	7				
Tuticorin	1 Tindal...	24				
	4 Boatmen at 6	—	31	1	4	36
Cochin—Anchor Boat.	1 Syrang...	17				
	1 Tindal...	11		1 at 17	6 at 9	
	6 Boatmen at 8½ ...	51		1 at 12	4 at 7	119
		—		1 at 8		
		79				
Report Boat ...	1 Tindal 6 ...	...				
	4 Boatmen at 5 20 ...	26	105			
		—	18¾			
Do. Extra Wages and Extra Boatmen	... ...					
	Rupees...		240¾		Rupees ..	262

For the Report Boat at Cochin, two additional Boatmen on Rupees 7 each a month are employed during the working season, or for nine months in the year. During the same period,

the regular crew receive extra pay at the rate of Rupees 3 for the Tindal, and Rupees 2 for each Boatman. The expense of this arrangement, *viz.*, Rupees 225 in the year, is borne by the Government share of the pilotage at Cochin.

6. *Flag Staff Establishments.*—In view to the general employment, as Signallers, of European Pensioners or East Indians, who will be useful also as Assistants to the Conservators, in managing the boat people and in dealing with English Sailors, the pay of this grade is raised to Rupees 20 and 15. That of the Lascars will be uniformly Rupees 7 per month. The establishments proposed are:—

		Rs.
Bimlipatam.... ... ... Vizagapatam. ... ... Cocanada.....	One Signaller on Rupees 20, and two Lascars—Rupees 34 at 3...	= 102
Ganjam... ... ... Munsoorcottah... ... ... Calingapatam.... ... ... Paumben.... ... ... Mangalore.... ... ... Calicut....	One Signaller on Rupees 20, and one Lascar—Rupees 27 at 5...	= 135
	One Signaller on Rupees 15, and two Lascars.....	= 29
Cuddalore.. ... ... Negapatam... ... ... Tellicherry... ... ... Cochin....	One Signaller on Rupees 15, and one Lascar.....	88
Tranquebar....	Two Lascars.....	14
Sonapore..... ... ... Barwah... ... ... Poondy, including Baupanapaudoo.... ... ... Masulipatam... ... ... Porto Novo..	One Lascar, Rupees 7 at 5.....	= 35
	Rupees...	403

The erection of a Flag Staff at Paumben has been sanctioned. Flag Staffs will also have to be erected at Mangalore and Cannanore. For the latter no Marine establishment will be required, as it can be worked by the Military at that Station. The present Flag Staff establishments are as shown below:—

			Rs.	A.	P.
Munsoorcottah...	1 Lascar.....		7	0	0
Bimlipatam.... ... ... Vizagapatam.... ... ... Cocanada....	each—1 Signaller.....	21 0 0			
	2 Lascars at 5 ...	10 0 0	62	0	0
	1 Signaller.....	10 8 0			
	1 Look-out peon...	6 0 0			
			16	8	0
Masulipatam.... ... ... Cuddalore....	3 Lascars at	5¼ 0 0	15	12	0
	1 Signaller.....	15 0 0			
	1 Lascar.....	5 0 0			
			20	0	0
Porto Novo....	1 do		4	0	0
Tranquebar....	2 do at 4		8	0	0
Negapatam...	1 Signaller.....	10 0 0			
	1 Lascar.....	7 0 0			
			17	0	0
Tellicherry... ... .. Calicut... ... ... Cochin...	each—1 Signaller.....	7 0 0			
	1 Lascar.....	4 0 0	33	0	0
	Rupees...		183	4	0

7. The Light House Establishments vary according as they are Coast Lights—or mere Port Lights—or, from being in isolated positions, are not under the immediate control of a Master Attendant or other Officer. The pay of a Superintendent is fixed at Rupees 55 a month. The Head Light-keeper will receive Rupees 15 at Santipilly; Rupees 12 at Tuticorin; and Rupees 10 at the other places. The Light-keepers will receive Rupees 6 and 7 respectively, or Rupees 13 altogether, when there are two of them—Rupees 6, 7, and 8, or Rupees 21, when three are on the establishment—and Rupees 6, 6, 7, and 8, or altogether Rupees 27, when four keepers are employed. The revised scale will be as follows:—

Conadah on the Santipilly Rocks.	A Superintendent, Head Light-keeper, and 4 Light-keepers...	97
	Do.	92
Hope Island... ... . Point Divi	A Superintendent and 4 Light-keepers	82
Monapollium on the Armeghom Shoal. ... ... Pulicat.	Each a Superintendent and three Light-keepers 76 × 2 ...	=152
Tuticorin	One Head Light-keeper and 4 Light-keepers	39
Calicut... ... ... Cochin...	Each one Head Light-keeper and 4 Light-keepers 37 × 2...	=74
Masulipatam... ... .. Negapatam ... ... Paumben ... ... Mangalore ... ... Cannanore ... ... Tellicherry ... ... Coompta	Each one Head Light-keeper and two Light-keepers 23 × 6	=138
	Two Light-keepers.....	13
	Rupees...	687

The existing establishments are shewn below:—

Santipilly...	1 Superintendent	52	
	1 Tindal	6	
	4 Lascars at 5½	22	
		—	80
			80
Hope Island	As above	10	
Masulipatam	1 Tindal...	14	
	2 Lascars at 7	—	24
		52	
Point Divi....	1 Superintendent... ...	14	
	2 Lascars at 7	10	
	2 do. at 5	—	76
		52	
Monapollium	1 Superintendent... ...	21	
	3 Lascars at 7	—	73
		52½	
Pulicat	1 Superintendent... ...	18	
	3 Lascars	—	70½
		10	
Negapatam...	1 Tindal	14	
	2 Lascars at 7	—	24
			12
Paumben	2 Lascars at 6	9	
Tuticorin	1 Tindal	24	
	4 Lascars at 6	—	33
			11
Mangalore	2 do. at 5½		11
Coompta	2 do. at 5½		10
Cannanore	2 do. at 5		10
Tellicherry	2 do. at 5	6	
Calicut	1 Tindal	20	
	4 Lascars at 5	—	26
			26
Cochin	As above...		
	Rupees...		566½

The wages of the Washerman are not to be considered as a charge coming under the head Establishment.

	Present.	Proposed.
1. Master Attendants	1,460	1,850
2. Office Establishments	192½	253
3. Conservators	...	300
4. Boat Crews	240¾	262
5. Flag Staffs	183¼	403
6. Light-houses	566½	687
Rupees...	2,643	Rs. 3,755

Proposed	3,755
Present	2,643
Rupees...	1,112 per mensem.

SANCTIONED EXPENDITURE.

1. Master Attendants	...Rs.	17,520
2. Office Establishments	... ,,	2,364
3. Conservators	... ,,	3,600
4. Boat Crews	... ,,	2,568
5. Flag Staffs	... ,,	4,203
6. Light Houses	... ,,	7,950
		Rs. 38,205.

Months.

Present charge...	...Rupees 2,643 × 6 =	15,858
Proposed do.	,, 3,755 × 6 =	22,530
		Rs. 38,388

8. Mr. Pelly's scheme therefore, if carried out, will be at a cost exceeding the present charge, by Rupees 1,112 per mensem, or Rs. 13,344 per annum. The revised establishment appears to have been carefully considered by Mr. Pelly and the Superintendent of Marine, and is no more than the progress of commerce has rendered absolutely necessary. It will accordingly be recommended for the sanction of the Government of India.

9. The Marine Budget for 1861-62, which has been conditionally sanctioned by the Government of India, will provide sufficiently for the increased charge, if the change does not take effect earlier than the 2nd half of the current official year. Mr. Franklin will be so good as to furnish a statement showing how much of the cost of the existing Marine Establishments at the Outports is provided for out of the Port Funds, how much of the proposed increase can be defrayed in the same way, and what will be the rate per mensem, in excess of the present expence, to be borne by the State. He will also furnish a tabular statement for submission to the Government of India.

Civil Auditor's Manual, Chapter III., paragraph 76.

10. The Chief Engineer will be requested in the Public Works Department to prepare, in communication with Mr. Franklin, estimates of the cost of erecting Flag Staffs at Cannanore and Mangalore.

(True Extract.)

By Secretary to Government.

To Mr. C. Pelly, Member of the Board of Revenue.
To the Superintendent of Marine.
" Collector of
" Civil Paymaster.
" Accountant General.
" Public Works Department.
" Revenue Department.

Exd. F. Cartledge.

20 spare copies

R 16 June/61 to No 188 & 189

R 14 June/61 — 161 & 162

Rec 1861 Department
Pro: of Govt for October
No 2333

Pro: of the Madras Govt
in the Marine Dept

Dated 28th Sept } 1861
Recd 1st October }

No 312

In 1943

Ordered to be commu-
-nicated to the Board of
Revenue for information.

F. Kl. George
1st Oct 61

Passing orders on Col
Bell's Report on the
Revision of the Marine
Establishments at the
Outports

—

No 1943 7th Oct

With an Order.

2

6 Copies to the Board of Rev:
with Pro: Mariv Dept No 312.

Sign

No 101 & 102.