

MADRAS RECORD OFFICE.

Government of Madras.

Revenue DEPARTMENT.

G.O. No. 1548	Press Mis.
41-42	
Dated	3 8 1867

Not to be folded or roughly handled

*Proceedings of the Madras Government, Revenue Department,
3rd August 1861.*

No. 41. Read the following letter from Captain H. R. MORGAN, Officiating Conservator of Forests, to J. D. SIM, Esq., Secretary to Government, Revenue Department, Fort Saint George, dated Coimbatore, 12th July 1861, No. 542:—

SIR,

1. I have the honor to submit the following for the favorable consideration of the Honorable the Governor in Council, and solicit early attention to the same.

2. The Accountant General has forwarded to me the enclosed Extract from the General Budget Estimate of 1861-62, showing the sums which have been conditionally sanctioned by the Government of India with reference to my Budget Estimate for that year, from which I observe that objection has been taken to Rupees 10,524.

3. In a Department involving so large an expenditure of disbursements and receipts, I deemed it prudent to leave a margin, under the conviction that it were better to make provision beforehand, than trouble Government again, especially as I was convinced of the necessity for such augmentations.

4. The objections taken are as follows:—

I. CONSERVATOR'S ESTABLISHMENT.—The necessity for the employment of an Accountant in my Office has been fully detailed in my letter No. 319, dated 31st December 1860, and subsequent correspondence now before Government. At first I solicited an Auditor on Rupees 70 a month or per annum Rupees 840. Government, however, were pleased on the suggestion of the Board of Revenue to accede to the grant of an Accountant on Rupees 50 a month, as per Proceedings of Government No. 1,016, of 11th May 1861. This has been included in my tabular Statement submitted in letter No. 541 of 30th June 1861, and which involved an increase only of Rupees 25 consequent on the abolition of the office of second Draughtsman on Rupees 25 a month.

II. SOUTH CANARA.—On the date of my submission of the Budget Estimate for 1861-62, the Establishment attached to South Canara was as follows:—

1 Overseer per annum, Rupees	960
Servants do. „	870
	—
	„ 1,830

but Government will observe from their Proceedings No. 1,820, dated 8th October 1860, and letter No. 219 of 11th October 1860, that so far back as five months, previous to the submission of the Budget Estimate, application was made for augmenting the Establishment to

1 Overseer per annum, Rupees	1,200
Servants do. „	1,176

I beg respectfully to observe that in a financial point of view, this augmentation when compared with the receipts which are anticipated, would but ill-justify my withholding this request. I solicit, therefore, Government will be pleased to accord sanction to this increase, which would dwindle into nothing when the fact is taken into consideration that a more vigilant supervision is necessary to guard valuable Government Forests from spoliation.

III. SALEM FORESTS.—On assuming charge of my present office, I was convinced from the perusal of the records that conservancy was not systematically observed, but that for the sake of affording aid to the Railway Department, Government Forests in this District were worked recklessly. I proceeded at once to inspect them, and devised means to place the system on a better footing. I had found that the Overseer who had been deputed to this work on Rupees 60 with a promise of increase of pay, was still on the same salary, and as he had rendered

good service, I deemed it necessary to place him in the Budget Estimate on an enhanced* salary, viz., from Rupees 720 to Rupees 960 a year, which, if added to the salary of the second Overseer, viz., Rupees 720 a year, will amount to Rupees 1,680.

The next item to which objection is taken is the salary of the Writer on Rupees 20 a month or Rupees 240 a year. On the formation of this Department, the duties were then

* Vide Extract Minutes of Consultation, No. 943, dated 9th July 1858, Revenue Department.

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3rd August 1861.*

limited, but now the Assistant has to correspond in Tamil with the several Tahsildárs in the District, with Railway Contractors or their agents, and to issue duplicate licenses in Tamil.

With reference to the amount required for the maintenance of the servants during 1861-62, I need hardly enter into any explanation, as Government will observe that the Establishment has undergone revision* three times already by their orders, and were an effective Rupees 325 a month or Rupees 3,900 a year on this account. The amount I have included in my tabular Statement now before Government.

* *Fide* letter No. 388, dated 23rd February 1861.
Do. do. No. 440, dated 11th April 1861.
Do. do. No. 510, dated 10th June 1861.

IV. CUDDAPAH FORESTS.—These Forests came but lately under the immediate control of the Conservancy Department, and an Assistant with two peons were first appointed. Mr. Morison was directed after inspection of his charge to state what staff he would require to assist him in his labors. To save time and correspondence it was deemed expedient to provide for an Overseer on Rupees 60 a month or Rupees 720 a year, and an additional 10 Peons at Rupees 720 a year, thus making an aggregate total increase of Rupees 1,440 for 1861-62. This Establishment is actually necessary, and as the services of men have been secured with no small difficulty, I anticipate great inconvenience were sanction not accorded to this Establishment being† continued.

V. MADURA.—In letter No. 192, dated 26th September 1860, an Establishment amounting to Rupees 97, exclusive of the allowance for stationery, was recommended to be formed, and Government in their Proceedings No. 119, dated 17th January 1861, promised to make early application to the Government of India for the same; and in anticipation of this sanction, the amount was included in the Budget Estimate. I solicit, therefore, that as the employment of the Establishment promises well, Government will be pleased to authorize the continuance of this same without disbanding it for the present.

VI. WAINAD.—At present the one-third of the cost of the Establishment sanctioned for these Forests, and debitable to this Government, consists only of Peons, and as it will be necessary to appoint an Overseer, provision was made in the Budget Estimate for this item, and hence the necessity for my applying for the additional amount, viz., Rupees 1,128 for 1861-62.

VII. MISCELLANEOUS TRAVELLING CHARGES.—With regard to this item, I would respectfully observe that I have kept in view the hardships the Assistants and Overseers are subjected to in not being allowed this boon, and that thereby Government and not they virtually were the sufferers. I have minutely calculated the wants of the Department under this head, and would strongly urge upon the attention of Government that the full amount be sanctioned, viz., Rupees 10,048.

5. I trust that under the explanations afforded, Government will be pleased to sanction the payments of the above-mentioned sums from the commencement of the official year 1861-62.

No. 42.

ORDER THEREON, 3rd August 1861, No. 1,548.

1. In this letter the Acting Conservator of Forests explains the items of new expenditure entered by him in the Budget but conditionally passed by the Government of India, and requests that sanction may be granted for the payment of the several sums from the commencement of the official year 1861-62.

2. The Government observe that Captain Morgan labors under a misapprehension of the Budget system. The entry in the Budget and the general sanction for that document does not constitute sufficient authority for any new expenditure. On the contrary, the Government of India have ruled in their Proceedings in the Financial Department, dated 21st May 1861, No. 5,805, "that the fact of provision being made in the Budget for any particular item of expenditure does not *per se* justify the Civil Paymaster in passing such expenditure for payment," and that

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3rd August 1861.*

"every charge must be covered by a specific sanction from competent authority, except in cases otherwise especially provided for." Captain Morgan will therefore be informed that he must abide by the existing specific orders in regard to each of the items alluded to in his letter, until the new charges are sanctioned.

3. The Accountant on 50 Rupees for the Conservator's Office and the Establishments proposed for the South Canara, Madura, and Wainád Forests, cannot be entertained before the sanction of the Government of India is received. The sanction of that Government for the Salem Establishment has been already applied for. The Letter, dated 18th July 1861, No. 1,422. entertainment of the necessary Establishment for the Cuddapah Forests has been authorized in the Order of 15th April 1861, No. 835, in anticipation of the sanction of Government of India. If the Civil Paymaster actually declines to pass the expenditure up to the limit assigned in that Order, Captain Morgan will address the Government on the subject. From the latter part of clause V., paragraph 4 of Captain Morgan's letter, it appears that the new Establishment for Madura has already been entertained; he will explain under what authority this was done.

4. Orders will be passed at an early date on the tabular Statement submitted with the Acting Conservator's letter, dated 30th June 1861, No. 541, and the Government trust that they will soon be able to put the Forest Establishment on a proper footing.

5. On the subject of the travelling allowances, the Acting Conservator will be referred to paragraph 4 of the Order of Government, dated 14th February 1861, No. 343. The allowance in question cannot be given before the orders of the Government of India are received.

(Signed) J. D. SIM,

Secretary to Government.

Excerpt from the Budget Estimate for the year ending 30th April 1862
 Government of Madras

Charges against Income		As per Estimate as sanctioned by the Government of India		Remarks
I Revenue Department		Conservator of Forests		
1. Land Revenue				
Salaries and Allowances				
Conservator of Forests at Rs 1000 per mensem	1	12,000	1	12,100
Assistant Do at " 400	1	4,800	1	4,800
Do Do at " 300	2	7,200	2	7,200
Do Do at " 200	4	9,600	4	9,600
Do Do at " 100	1	1,200	1	1,200
Conservator's Establishment				
Clerks above Rupees 50 per mensem	2	2,040	1	1,200 *
Do below 50	4	1,620	4	1,620
Servants	4	336	4	340
Contingencies		500		500
Assistant's Establishment at North Canara				
Clerks above Rupees 50 per mensem	1	720	1	720
Do below 50	13	3,036	13	3,040
Servants	29	1,836	29	1,840
South Canara				
Clerks above Rupees 50 per mensem	1	1,200	1	960 *
Servants	14	1,176	9	840 *
Assistant's Establishment, Annamalai				
Clerks above Rupees 50 per mensem	3	2,520	3	2,520
Do below 50	4	1,140	4	1,140
Servants	12	672	12	670
Assistant's Establishment, Salem				
Clerks above Rupees 50 per mensem	2	1,680	2	1,440 *
Do below 50	1	240	"	" *
Servants	35	2,256	12	860 *
Contingencies		50		50
Assistant's Establishment, Cuddalore				
Clerks above 50 Rupees per mensem	1	720		" *
Servants	12	864	2	140 *
Wellington				
Clerks above 50 Rupees per mensem	1	960	1	960
Servants	8	600	8	600
Madurai				
Clerks below Rupees 50 per mensem	1	960	1	960
Servants	16	1,200	"	" *
Yamnad				
Clerks below Rupees 50 per mensem	1	420	1	140
Servants	15	1,128	15	380 *
Nilgiri Ghats				
Clerks below Rupees 50 per mensem	2	840	2	840
Servants	7	588	7	590
Carried forward		64,102		57,180

The Conservator of Forests having provided for charges not sanctioned by the Government of India, the items marked thus (*) have been struck off with reference to their orders dated 11th June 1860 No 4,904 published in the Fort St. George Gazette dated 26th June 1860, Page 1403.

B Charges against Income
I. Revenue Department
1 Land Revenue

As per Estimate & sanctioned
of the Comr. by the Govt.
under Treatment of India

Remarks

brought forward			
Working Charges			
North Canara	64,102	57,180	
South Canara	82,714	82,710	
Shamallai	2,000	2,000	
Mudumalai	52,900	52,900	
	30,000	30,000	
Jeppor	6,000	6,000	
Salim	5,000	5,000	
Madurai	2,000	2,000	
Vellambur	6,000	6,000	
Miscellaneous			
Travelling Charges including a large amount	10,048	64,50	*
House allowance to 30 persons	540	540	
House Rent & Gas	1,340	1,340	
Total Dupes	263,614	2,53,180	

signed / 27. 9. 1861

Accountant General

For Saint George
Secy to Govt Office
25th June 1861

30

The officiating Conservator of
Forests

True Copy

A. S. Sharma

Assistant and charge of the Office
of Conservator of Forests

Ex. 1712/61

In a letter from the officiating
Conservator of Forests N^o 542.
dated 12th July 1861.

Pros. 3^d Augt/61
Ld Ld.

20th July 1858 No 19-20
 18th October/60 138-139
 17th Jan 2/61 236-237
 29th Jan 4 101-102
 7th March 19-100
 15th April 226-227
 27th May 196-197
 24th June 76-77
 18th July 268-269
 236-238

11 June 1861 No 108-109
 10 July 1861 No 236-238
 14 Feb 1861 No 169-170

M. A. A. A.

No 41.

27th July 1861 Aug 17

Recd 1861 Dept
 Secy of Govt. for August.
 From No 17/2.
 The Offg. Conservator of Forests.

To, The Secy to Govt.
 Rev. Department
 Fort St. George

Dated 12th July 1861.
 Recd 1861
 No 522
 Encl: No 109

From the Secy to Govt. for August 1861
 Submits explanation
 as to how his Estimate
 for 1861/62 has exceeded
 that sanctioned by the
 Govt. of India and so
 solicits that it be sanc-
 tioned.
 From Secy to Govt. for August 1861 No 2382
 No 1548. 3rd Aug 61.

No 1548.

Rec Depart.

No 1548

Proceedings of the Madras Government
 Under date the 3rd August 1861.

Read the following letter
 from the Offg. Conserva-
 tor of Forests.

Submitting ex-
 planation as to how his Es-
 timate for 1861/62 has ex-
 -ceeded that sanctioned by the
 Govt. of India and solicits that
 it be sanctioned. (Here enter 12th July/61 No 522)

W. A.

W. A.

In this letter the
 Acting Conservator of Forests
 explains the items of new
 expenditure entered by him
 in the Budget but con-
 -ditionally passed by the
 Government of India and
 requests that sanction
 may be granted for the
 payment of the several
 sums from the Commence

2
commencement of the Of-
ficial year 1861/62.

2 The Govt observed
that Captain Morgan
labors under a misap-
-prehension of the Budget
system. The entry in
the Budget and the
general sanction for that
document does not con-
stitute sufficient authority
for any new expenditure.
On the contrary the Govt
of India have ruled in
their Proceedings in the
Financial Department
of 21 May 1861 N^o 5805 that
"the fact of provision -
"being made in the Budget
"for any particular item
"of expenditure does not
"per se, justify the Civil
Paymaster in passing such
"expenditure for payment & that every
"charge

1
"charge must be covered
"by a specific sanction
"from competent autho-
"rity, except in cases
"otherwise especially
"provided for." Captain
Morgan will therefore
be informed that he
must abide by the ex-
isting specific orders in
regard to each of the
items alluded to in
his letter - until the new
charges are sanctioned.

3 The Accountant
in 50 R^o for the Gov-
-servants' Office and the
Estab^t proposed for the
South Canara, Madras
and Wynad Forests, can-
not be entertained before
the sanction of the Govt
of India is received.
The sanction of that
Govt

Govt for the Salem estate
 has been already applied Letter of 18 July/61 N^o 1422.
 for. The entertainment
 of the necessary estate
 for the Buddapah
 Forests has been autho-
 rized in the order of 15
 April 1861, N^o 835 in
 anticipation of the sanc-
 tion of Govt of India. If
 the Civil Paymaster
 actually declines to pass
 the expenditure up to the
 limit assigned in that
 order, Captain Morgan
 will address the Govt
 on the subject. From the
 latter part of clause V,
 para 4 of Captain Morgan's
 letter it appears that the
 new establishment for Madras
 has already been inter-
 stained; he will explain
 under.

under what authority
 this was done.

3 Orders will be
 passed at an early date
 on the Tabular statement
 submitted with the Acting
 Conservators' letter dated
 30 June 1861, N^o 541 and the
 Government trust that they
 will
 soon be able to put the
 Forest establishment on
 a proper footing.

4 On the subject of
 the Travelling allow-
 -ances the Acting Conser-
 -vator will be referred to
 para 4 of the order of Govt
 dated 14 February 1861, N^o 313.
 The allowance in question
 cannot be given before the or-
 ders of the Govt of India
 are received.

The Conservator of Forests
 Civil Paymaster
 4 Cps. Conservator of Forests
 3 Civil Paymaster

[Signature]

Revenue 1861 Department
Pro. of Govt for August.

N^o 1548.

Pro. of the Madras Govt.
D^y 3rd August 1861.

From the Off^r Cons^r of Forests D^y 4th October
1861 N^o 2382.

Letter from the Off^r
Conservator of Forests re:
soliciting sanction for certain
additions to his establishments
with orders thereon.

N^o 41 & 42.