M.R.O. 14—10,000—21-4-22

MADRAS RECORD OFFICE.

Government of Madras.

Revenue— **DEPARTMENT.**

G.O. No. 2354— Press / ~~Mis.~~

136-137

Dated 10 - 12 — 1860.

Not to be folded or roughly handled

Proceedings of the Madras Government, Revenue Department, 10th December 1860.

No. 136. Read the following Endorsement of the Government of India on the letter from the Secretary to Government, Fort Saint George, dated 14th September 1860, No. 1,596, transmitting a statement of alterations authorized in existing Establishments during the quarter ending 30th June 1860.

No. 2,207.

Forwarded to the Financial Department for consideration and orders.

By Order.

(Signed) H. U. BROWNE,
Under Secretary to the Government of India.

HOME DEPARTMENT,
The 3rd October 1860.

No. 11,263.

FORT WILLIAM,

FINANCIAL DEPARTMENT,

The 8th November 1860.

1. The alterations sanctioned by the Government of Madras in the Revenue Establishment of 20 Districts in that Presidency resulting in a monthly saving of Rupees 8,209 are, under the circumstances stated in the Madras Government's letter of the 14th September last, approved by the Governor General in Council, and His Excellency in Council is pleased to express his satisfaction at the result.

2. Ordered that a copy of the above resolution be forwarded to the Home Department for communication to the Government of Madras, the original letter from that Government of the 14th September being returned.

4. Ordered also that a copy of the above resolution and of the Madras Government's letter of the 14th September, with a transcript of the detailed list of Establishments be forwarded to the Civil Auditor, Madras, for information and guidance.

By order of the Governor General in Council.

(Signed) C. HUGH LUSHINGTON,
Secretary to the Government of India.

Forwarded to the Government of Fort Saint George.

By Order.

(Signed) H. U. BROWNE,
Under Secretary to the Government of India.

No 137. ORDER THEREON, 10th December 1860, No. 2,354.

Ordered to be communicated to Mr. Pelly, the Board of Revenue, and the Accountant General.

(Signed) J. D. SIM,
Acting Secretary to Government.

REVENUE DEPARTMENT.
FORT SAINT GEORGE,
14th September 1860.

No. 1,596.

From

J. D. BOURDILLON, Esq.,

Secretary to the Government of Fort Saint George,

To

W. GREY, Esq.,

Secretary to the Government of India.

SIR,

1. With reference to paragraph 3 of the letter from the Government of India, dated 11th September 1857, No. 3,902, Financial Department, I am directed to transmit a Statement of alterations in existing establishments authorized by this Government in the quarter ending 30th June 1860, under the power accorded to them in the Proceedings of the Government of India,, in the Financial Department, dated 8th February 1856.

2. These alterations are in the revenue establishments of the several Collectors and their subordinate officers in the provinces of this Presidency, and are consequent on the Resolution passed by this Government on the 17th June 1859, for the general reform of the revenue establishments. This was a measure long felt to be desirable; but its actual execution arose out of the introduction of the new Police. Under the old system the revenue and police establishments were mixed up together; but when a separate agency was to be organized for the new Police, the old establishments had to be revised with the view of meeting in part the cost of that agency, and the opportunity was taken to reconstruct the revenue establishments on a general plan. The mode in which this was to be effected will be found in the papers recorded in the Proceedings of this Government, dated 11th to 17th June 1859, Nos. 64 and 65. Three Districts, viz., North and South Arcot, and Chingleput were in the first instance carefully examined with the view of determining what proportion of the mixed establishment could properly be spared for the Police, and this proportion was afterwards taken as the general guide in dealing with the other Districts.

Procs., 17th June 1859, Nos. 64—67
„ 3rd Sep. „ „ 7—10

3. The proportion taken for the Police in these Districts was Rupees 1,87,320 out of Rupees 4,23,816. The total amount of the establishments in all Districts omitting Salt, Sea Customs and Ports, being Rupees 29,66,832, the same proportion or Rupees 13,09,641 was regarded as the amount to be given to the Police; but the actual amount left for the Police was somewhat modified in dealing with the details. The Táluq establishments, as distinguished from those at the Collectors' own offices, for the Salt, Sea Customs, and Ports were omitted from the calculation, because nothing could reasonably be taken from them for the Police, and because as those establishments are found in only about two-thirds of the Districts, the omission made the comparison more fair. These establishments were therefore to be dealt with separately.

4. The paper above referred to (No. 64 of Consultation of June 17th 1859), explains the reasons why a general reform of the revenue establishments was thought necessary; which are as follow:—

The existing District and Táluq establishments were in the utmost state of anomaly and confusion. They were originally fixed on the proposals of the several Collectors, without any reference to a general plan; and subsequent modifications, almost without exception, had been made in like manner individually and independently, on the recommendation of one Collector or another without any general system. The Collector's office establishment in Nellore with a total revenue of Rupees 23,96,000 and a population of 5,89,311 cost Rupees 3,632 with 195 hands, while the same establishment in Tanjore was only Rupees 3,056 monthly, with a revenue of Rupees 59,42,000 and a population of 14,99,668. In Canara, with a revenue of Rupees 28,33,000 and a population of 11,26,938, the Collector's establishment numbered 118 persons, and cost

Rupees 2,332 monthly; in Malabar, with a population of 15,87,312 and a revenue of Rupees 26,13,000, the same establishment numbered 161 persons, and cost 3,282 Rupees monthly. Again, in the little District of Chingleput, with a revenue of Rupees 12,63,000 a population of 6,05,221, and an area of 2,700 square miles, the Collector's establishments contained 159 persons, and cost Rupees 3,009 monthly; in North Arcot, three times its size, with double its population and a revenue also nearly double, being 23 lacks, that establishment contained 161 persons and cost only Rupees 2,735 monthly.

5. Similar anomalies existed in the size of the Táluqs, the numbers and pay of Tahsíldárs and Táluq establishments, and the pay of persons doing precisely the same duties in different Districts. There were also servants doing very different duties in different Districts, but called by the same names; and there were servants performing precisely similar duties in different districts but called by different names. A Péshkar was in some Districts the third officer in a Táluq; in others, as in Tanjore, he occupied a very inferior place, equal to a zilladár. In Canara, monigars perform the duties of karkoons. The cash-keeper in Canara was styled a mootsuddy; while in all other Districts a servant so called occupied the place only of a gumáshta: again, the native writer under the Tahsíldár was called in different Districts gumáshta, royasum, mootsuddy, javabnaviss, and aravanaviss. In like manner the inspectors of cultivation were termed in different Districts, summutdárs, zillahdárs, karkoons, tarufdárs, péshkars, gumáshtas, and monigars. A native accountant was called by different names, as gumáshta, sumprutty, mootsuddy, and muddatgar. A Tahsíldár was called amaldar in Guntoor, and a Táluq sarishtadár in some Districts was called a moozumdár. The Collector's native clerk was styled moonshee, javabnaviss and aravanaviss.

6. Again in some Districts there were separate portions of the establishment for the revenue and magistrate departments; in others though the same duties were done, nearly all the servants were borne on the revenue establishment; and the difference was not confined to the Collector's own office, but extended to the Táluqs. From all these causes it was a matter of very great difficulty to compare the establishment of one District with that of another; it could not be done without so many allowances and deductions on one side or the other, and so much care in ascertaining the real functions and position of each servant, as to operate as a real practical hindrance.

7. It was resolved therefore to revise all the establishments, Húzur, Táluq, and Village, on a comprehensive plan, to proportion the numbers and salaries of servants to that necessary for the work to be done, to apply the saving of cost thus effected to raising the emoluments of servants retained, and to make the nomenclature uniform. The Táluqs were at the same time to be re-arranged and their number greatly reduced. The details of this plan will be found fully sketched in the papers recorded in the Proceedings dated 17th June 1859, Nos. 64 to 67. In the last mentioned paper, which is the Order of Government on the preceding papers, Mr. Pelly, a Member of the Board of Revenue, was appointed to undertake the duty of revision in communication with the Collectors.

Procs., 11th Oct. 1859, Nos. 65, 66.
„ 11th April 1860, „ 5—5.

8. As a preliminary proceeding to the revision of the District and Táluq establishments Mr. Pelly had to give his attention to the re-arrangement of Táluqs in view to the diminution of their number. This was completed some months ago; and the entire number of Táluqs, which had been 243, was reduced to 158.

9. Mr. Pelly's first and general report on the District and Táluq revenue establishments was made on the 29th September 1859. Omitting the establishments already mentioned as to be dealt with separately, and the Deputy Collectors and their establishments which were to remain unchanged, Mr. Pelly proposed a scheme of establishments, of which the following is an abstract:—

	For 20 Districts. Persons.	Amount. Rs.
20 Húzur establishments	2,000	41,860
13 Sub-Collectors	247	3,900
20 Head Assistants	220	2,880
38 Deputy Collectors	266	2,850
161 Táluq establishments as then computed	6,279	82,955¼
Total per month	9,012	1,34,445¼
Total per year	Rupees.	16,13,343

10. The total annual cost of the existing District and Táluq establishments, with the omissions noticed in the preceding paragraph, was Rupees 29,66,382. That of the new establishments for the revenue department proposed by Mr. Pelly, with the same omissions, amounted to Rupees 16,13,343; leaving a sum of about thirteen lacks available for the Police.

11. This amount will, however, be somewhat reduced, by the appointment of subordinate Magistrates in towns remote from Táluq kasbas, in place of the existing Police Amíns. It was first intended to provide for these as a part of the Police; but it was afterwards considered proper to do it in connection with the general revenue establishments. Mr. Pelly is carefully considering the requirements of every District in this respect, in communication with the Collectors and with the Inspector General of Mufassal Police, and he reports on the Districts in succession. It is probable that the entire cost of these establishments will amount to about a lack and a half of Rupees a year.

12. The Government approved Mr. Pelly's scheme with certain modifications, for the most part slight; and ordered that the new establishments for the Collectors, Sub-Collectors, and Head Assistants' offices, should be brought into operation immediately; and that those for the Táluqs should take effect in each Táluq, simultaneously with the introduction of the new Police.

Proceedings, April 11th 1860, No. 555.

13. The most material deviation in the Resolution of Government from Mr. Pelly's scheme was in the pay of Tahsíldárs. Mr. Pelly proposed to arrange those officers in three classes with salaries, according to class, of 200, 160, and 120 Rupees; being all that the funds at his disposal seemed to him to permit. The Government however considered the scale as much too low; and regarding it as a matter of the first importance to secure an efficient body of Tahsíldárs, a necessity which was much increased by the enlarged powers about to be vested in those officers and by the augmented size of the Táluqs, they resolved to have five classes of Tahsíldárs on salaries varying from 250 to 150 Rupees as shown in the margin. The funds for this augmentation of salary were to be provided by reducing the number of Deputy Collectors from sixty to forty-eight. The reasons for which this reduction of number was thought expedient will be found in an Order of the 11th April 1860, No. 556. They are briefly as follow: the diminished number of the Táluqs; the larger powers about to be given to Tahsíldárs; the separation of the Police from the Revenue Department; the cessation of the multifarious investigations connected with Ináms. The reduction has been carried into effect.

Procs. 3rd April 1860, No. 25.
„ 11th „ „ „ 6.

	Rs.
7 Seven at	250
20 Twenty at	225
44 Forty-four at	200
44 Forty-four at	175
44 Forty-four at	150

14. The Government at the same time resolved (Order, No. 555, paragraph 6) to abolish the appointment of Special Assistant in Tanjore, being of opinion that the place of that officer may properly be supplied by a Deputy Collector. This causes a saving of 810 Rupees a month besides extra tentage.

15. The Government trust that the general measures authorized by this Government as detailed in the preceding paragraphs will be approved by the Government of India.

16. The accompanying Tabular Statement shows the changes made in the District establishments, viz., in those of the Collectors, Sub-Collectors, Head and Special Assistants. In comparison with the previous establishments the Statement presents an increase in a few Districts but a decrease in all the others, the net decrease being Rupees 8,209 per mensem or Rupees 98,508 per annum.

	Rs.
Present establishment in 20 Districts	61,151
Proposed establishment for do.	52,942
Monthly saving	8,209

17. The new establishments have been brought into operation; but the revision is not yet entirely complete in all details. The Government consider it proper however to report the changes already made; and they will report the further modifications, which will be but trifling, after they shall have been determined on. I am instructed to solicit the sanction of the Government of India to the alterations now reported, as shown in the Abstract Statement accompanying this letter.

18. The usual Tabular Statement of the changes in the Táluq establishments will be submitted as soon as possible.

I have the honor to be,
Sir,
Your most obedient Servant,

Secretary to Government.

No. 2207

Forwarded to the Financial Dep.t for consideration and orders.

By order
H. Monro

Monro Dep.t
the 3d Feb
1800

To the Collectors
Bore Collectors

Spon 17th June 1859 No 64 to 67
" 9th July " 76 to 80
" 20th April 1860 " 1366
6-12-07

Revenue
Fort St. George
10th December 1860

No. 2354

Ordered to be communicated to Mr. Pelly, the Board of Revenue, and the Accountant General.

J. D. S

Fort St. George
10th Decr. 1860.

To
C. Pelly Esqr. Chief Sec. to
the Board of Revenue
&
Accountant General

Sir

I am directed by the Right Honble the Governor in Council to transmit to you the accompanying Copy of a Letter from the Board of Revenue No. 2722 dated 2nd Novr. 1860 and of its Enclosure from the Financial Dept. No. 1263 dated 27th Novr. 1860 and to request that you will inform this Government whether the alterations sanctioned by the Madras Govt. in the Revenue Establishment of 20 Districts in that Presidency resulting in a monthly saving of Rs. 8207 have been carried into effect.

I am Sir
Your most obedient Servant
H. Chamier
Secy. to Govt.

No. 2581
Forwarded to Mr. Ford & Mr. Pelly
By order
H. Chamier
Secy. to Govt.
Fort William
Secret. Dept.
The 15th Dec. 1860

No. 1364 & 1367.

Revenue Dept.
From the Board of Revenue
No. 2722
Dated 2nd Novr. 1860
Rd. 10th Novr.
Answd. 27th Do.

From the Financial Dept.
No. 1263

Withdrawn at the request of the Board of Revenue as the alterations sanctioned by the Madras Govt. in the Revenue Establishment of 20 Districts in that Presidency resulting in a monthly saving of Rs. 8207.

No. 2354 - 10th December
Withdrawn Order 15/11
2

Presidency and
Requesting Sanction
3/10

4 Copies
C. Pelly Esqr. Chief Sec. 12
12 Board of Revr.
3 Acct. Genl.