M.R.O. 14—10,000—21-4-22

MADRAS RECORD OFFICE.

Government of Madras.

Revenue **DEPARTMENT.**

G.O. No. 1240 — Press / ~~Mis.~~

309-310

Dated 25-7-1862

Not to be folded or roughly handled

Proceedings of the Madras Government, Revenue Department, 25th July 1860.

No. 309. Read the following letter from H. NEWILL, Esq., Director of Revenue Settlement, to J. D. BOURDILLON, Esq., Secretary to Government, Revenue Department, Fort Saint George, dated Madras, 25th June 1860, No. 661 :—

1. In my communication of 8th March last, No. 197, I brought to notice the necessity of increasing the superior superintendence in the Settlement parties and proposed that of the Probationary Assistants for the Survey who might be selected at the examination held in that month, one might be attached to each of the Settlement parties. The Government in their reply, dated 22nd idem, No. 448, desired to be furnished with more detailed information as to the additional expense which it involved, the details of the plan, and the circumstances which led to the proposal and the condemnation of the Native Agency employed in demarcating.

2. As explained in paragraph 24 of my Annual* Report for 1859, the deficiency of the Native Agency is in the controlling duties of the Department more than in the general execution of details, though, of course, the failure in the former is manifested in the latter. Instances will be found in the appended paper. As repeatedly stated, the Department is not one that is sought after, the duties are arduous and very different from the ordinary routine of Revenue Establishments, and it is not every one, even who has any qualifications requisite for the work, that has the inclination for it, even on a greatly increased salary. The advantageous openings which have of late occurred in other Departments have further tended to make this Department less attractive to qualified Natives. I have, from the first, relied upon Native Agency exclusively under my Deputies, and, as above stated, it is only from want of sufficient supervision that it has not fully answered. When it is remembered that my Deputies have a field of 1,250 square miles to demarcate and classify in the year and that they cannot possibly supervise more than a limited portion in person, though they are constantly on the move, it will, I hope, be admitted that they require some assistance in the general superintendence. Much of their time must also be occupied in the more important duty of collecting and arranging information for the Assessment, but this again cannot be done without relaxing their personal supervision of the field work, which consequently must be expected to suffer.

* *Dated 23rd April* 1860.

3. The necessity for further superior superintendence has, I hope, been satisfactorily shown. The examination instituted for Probationary Assistants in the Survey produced only two successful Candidates, who are quite insufficient for the requirements of the Survey Department.

4. The only alternative, therefore, is for me to remodel the Establishments of the several parties, and in doing this, it is imperative to put them on such a footing that they may work at the same rate of progress as the Survey Establishments, which have lately been increased to a large extent. There are now 60 Survey Amíns working against 48 Demarcators. The prescribed rate of work per diem and the duration of the working season being about the same for both, it is obvious that although the demarcation has had a start, it will be shortly overtaken by the Survey. This is now actually the case in one division of the Trichinopoly and Salem party. Although the two Northern Survey parties have still a large field of work to bring up, it is desirable for the sake of the better supervision, that they should be placed on the new footing now proposed, the hands employed in field work being limited until the progress of the Survey parties requires their being brought up to the full extent.

Proceedings, 28th December 1859, *No.* 1,779.
,, *4th February* 1860, ,, 179.

5. The field work is the basis of the calculations of the cost per square mile, and I propose to increase the Demarcators and Classifiers from 48 to 60, so as to work at the same rate as the Survey. This will raise the annual out-turn of work from 1,250 to 1,560 square miles for the year.* The ratio of increase in the area to be accomplished is thus one fourth, and the sanctioned cost of a party as it now stands, which is Rupees 57,351 per annum, may be increased in that proportion, to Rupees 71,689 per annum, which will give the same rate of cost per square mile as on the present footing. The increase of area also admits of a similar addition of one fourth being made to the Central Office within the present aggregate cost per square mile for that and for the parties. The sanctioned amount for this is now Rupees 57,280 and it may thus be increased to Rupees 71,600 per annum, retaining the same rate of expenditure per square mile.

As 48 : 60 } or 4 : 5 } :: 1,250 :: 1,560.

As 4 : 5 :: 57,351 :: 71,689.

* *The Survey Establishment according to enlarged scale marked E. page* 373, *Selection No.* 53, *is to do* 1,400 *square miles in the year, but this comprizes only* 50 *Amins, while the scale last sanctioned has* 60 *Amins, and may at least be expected to do the amount proposed for the Settlement parties.*

6. I annex a list of the Establishment as now proposed for each party. Provision is made for a European or other well qualified Assistant on a salary of 400 Rupees per mensem, inclusive of travelling allowance for each party. This pay (taking travelling allowance into consideration), is about the same as that of a Deputy Collector of the 3rd class, and bears a suitable relation to that given in the Survey Department where the two Assistants in each party get 325 and 425 Rupees respectively, including travelling allowance. The duties of the Assistant will principally be to aid the Deputy Director in the general supervision of the work, in visiting the various scenes of operations, and in other matters which may be assigned to him.

7. The office of the Deputy Director has been retained nearly on the same footing as before, an increase of Rupees 25 having been made in the salary of the Office Assistant, so as to make it the same as that of the Manager in the Collector's Office, without which there would be little hope of getting and retaining qualified persons. A few hands have been added on consideration of the increase of work, and to provide, as experience shows to be necessary, for preventing arrears of work. A small Establishment has also been provided for the Assistant, which, however, should not be considered as distinct from the Deputy Director's own Office.

8. The field Establishments have been arranged pretty much on the same scale of salaries as before, the requisite addition being made to their strength. It will be observed that I propose to retain the Supervisors and Inspectors on the same scale of salary as before. Their work and responsibility will not be lessened, and it is of the greatest importance that that post should be kept on a footing which will provide for well qualified and respectable Natives. Considering on one hand the temptations that exist in the Department to making money by fraudulent practices, and on the other, the arduous nature of the work, and the harrassing duty of constant outdoor inspection, the maximum scale retained for the Supervisors cannot be considered higher than is necessary to secure efficiency and integrity.

9. As regards my own office, my principal Subordinate is an Assistant on the same footing as the former Head Sharishtadars with progressively increasing pay as noted in the margin. I have been reduced to the greatest straits in making arrangements in this and some of the other posts. The introduction of Deputy Collectors since my original scheme was drawn up, and the openings in the Inám Commission with immediate promotion, have left me no field whatever for the selection of ability and other qualifications. The salary of my Uncovenanted Assistant in the first stage of service is little more than that of a Deputy Collector of the lowest grade, and thus insufficient to attract such superior ability and qualifications as, I think, it will be admitted, I am fairly entitled to, for assisting me in the important measures entrusted to me. The routine of the ordinary details of the rapidly

Under 5 *years*.....	*Rupees*	280.
From 5 *to* 10 *years*	,,	350.
,, 10 *to* 15 ,, ...	,,	437½.
,, 15 *to* 20 ,, ...	,,	525.
Above 20 ,, ...	,,	700.

increasing work threatens to absorb a considerable portion of my time, which ought to be given to the consideration of the more important parts of my duty.

10. The present arrangement for my Uncovenanted Assistant admits of the salary being eventually raised after many years service of the same incumbent to Rupees 700 per mensem. This salary would secure me the aid I require, and I would submit that it is much more important to have efficient help when every thing is under formation than afterwards, when the work has assumed a more definite shape, and that it would be bad policy to withhold the larger salary when it is most needed. In the list I have entered Rupees 800 instead of 700, with the view of leaving the situation open to a Covenanted Assistant on the footing of a Head Assistant Collector in case this may at any time be desirable, though I have not this in immediate contemplation. I have, in consideration of the above arrangement, reduced the pay of the Manager and abolished the place of Assistant Manager, but as I must still require superior and trustworthy agency in the revision of the multitudinous details of work in the several parties, I have provided for this in the retention of the salary now given to the Uncovenanted Assistant, which, however, may possibly be reduced hereafter to the extent noted in the list. The remaining salaries have been retained nearly on their present footing, one or two places being abolished in the proposed re-distribution of the work of the Office. The whole of the available amount has not been appropriated, and there is a surplus nearly of Rupees 8,000 in the year, which is a saving under the proposed arrangements, and can be held available for any future purposes if so required.

	Rs.
Present increase by one-fourth.	7,1600
Proposed	65,136
	6,464
Add. salary if Uncovenanted Assistant is employed	1,200
	7,664

11. I should not be warranted in undertaking the considerably enlarged task without the assistance now proposed, and it is just possible I may hereafter find two or three more writers to be required, but these will be on moderate salaries.

12. I consider that the arrangements now proposed will impart increased efficiency to the whole of the Department, while they are calculated to shorten the period of the completion of the Settlement.

13. I have to request that I may be permitted to retain present incumbents in my Office in situations, which will be affected by this change, on their present salaries or such portion of them as may be suited to their duties, pending the completion of the new arrangements, provided, however, that the total amount is not exceeded, and in the event of any of the servants being required to vacate their places under the new arrangements, I trust the Government will, as a special case, allow them to be employed in other branches of the Public Service without being subjected to the examination.

APPENDIX.

Instance No. 1.

In his Progress Report for October 1859, the Deputy Director of Revenue Settlement, Trichinopoly, stated that the Survey operations had been considerably hindered by the imperfect demarcation of the Lálgudi and Musiri Táluqs; and while attributing this partly to the nature of the soil, the freshes of the Coleroon and Cavari, he added, "but still much blame is to be attached to the heads of the Demarcation Establishment, who, he has reason to believe, in many cases stated villages to be completed without previously ascertaining the accuracy of the reports of their Subordinates."

Note.— This state of things does not continue.

In regard to demarcation when first commenced in the Salem District also, Mr. Puckle reported in his letter of 3rd April last, that the Deputy Superintendent of Revenue Survey had complained of the Demarcation Maps, being, in some cases mere fancy sketches, and of the absence of the boundary marks that were reported to have been erected. He stated that *he could never expect perfect demarcation so long as the*

Gumáshtás were aware that the greater portion of their work could never be overlooked by their European Supervisor. A Native Supervisor will, as he added, generally content himself with issuing orders for the completion of any imperfect work that may come under his personal observation; and has not the moral courage to report impartially the defalcations of his Subordinates.

The same argument applies in a minor degree to the classification, for fields are occasionally classified after a most imperfect scrutiny, and azmaished by merely being glanced at. This is not, however, the general rule.

Instance No. 2.

Shamar Putter was selected for the important, post of Inspector in the Wainád party, in consequence of the experience he had acquired during the time he filled the Office of Tahsíldár of that place. His contumacious disregard of orders, idleness and otherwise reprehensible conduct, led to his dismissal in April last. "So thoroughly careless was he," the Deputy Director reported, "as to exercising any supervision that not a single report from him regarding the state of "demarcation could be depended upon." In every instance in which the work entrusted to him was tested, it was found to be incorrect; orders were never attended to; field boundary marks left uncared for, and sketch maps so constructed that no confidence whatever could be placed in them; parts of the country which had never been visited were reported to have been fully demarcated and fields from which nearly every boundary mark had been removed by the Raiyats were repeatedly reported as in good order for the Survey to enter upon.

Instance No. 3.

The Deputy Director of Revenue Settlement at Rajahmundry, reported in his letter of 12th March 1859, paragraph 35, that the Supervisor was not as active as he ought to have been in carrying out the re-examination of the classification: and again on the 8th of June following, that the Supervisor failed generally to give satisfaction, allowed his work to fall into arrear to a serious extent, neglected to obey several specific orders and that he was twice fined for disobedience. He was subsequently dismissed.

(Signed) H. NEWILL,
Director of Revenue Settlement.

Revised scale of Establishments for the Revenue Settlement Department.

Present Scale.							Proposed Scale.						
Assessment Department.	Monthly.			Annually.			*Assessment Department.*	Monthly.			Annually.		
	Rs.	A.	P.	Rs.	A.	P.		Rs.	A.	P.	Rs.	A.	P.
1 Director of Revenue Settlement inclusive of Tentage and extra Tentage...	3,261	10	8	37,880	0	0	1 Director of Revenue Settlement inclusive of Tentage and extra Tentage	3,261	10	8	37,880	0	0
Office Establishment.							*Office Establishment.*						
1 Manager	250	0	0				1 Assistant Director of Revenue Settlement, [if Uncovenanted, 700: if Covenanted, 800.] ...	800	0	0			
1 Assistant Manager and Indexer	120	0	0				1 2nd Do.	*280	0	0			
1 Examiner	80	0	0				1 Manager	200	0	0			
1 Head Clerk	70	0	0				1 Examiner and Indexer...	90	0	0			
1 Clerk...	50	0	0				1 Head Clerk...	70	0	0			
1 Do.	40	0	0				1 Clerk	50	0	0			
1 Computer	35	0	0				1 Do.	40	0	0			
1 Writer	30	0	0				1 Computer	35	0	0			
1 Do.	24	0	0				1 Copyist	30	0	0			
1 Do.	17	0	0				1 Do.	25	0	0			
1 Do.	15	0	0				1 Do.	20	0	0			
1 Do.	12	0	0				1 Do.	15	0	0			
1 Record-keeper	80	0	0				1 Do.	12	0	0			
1 Translator in three languages	80	0	0				1 Record-keeper	80	0	0			
1 Uncovenanted Assistant	280	0	0				1 Translator in three languages...	80	0	0			
1 Deputy Assistant	75	0	0				1 Head Gumáshta	75	0	0			
1 Assistant	50	0	0				1 Gumáshta...	50	0	0			
1 Do.	35	0	0				1 Do.	35	0	0			
1 Do.	25	0	0				1 Do.	25	0	0			
1 Do.	20	0	0				1 Do.	20	0	0			
1 Do.	15	0	0				1 Do.	15	0	0			
1 Record-keeper	45	0	0				1 Vernacular Record-keeper	45	0	0			
1 Muchi	10	8	0				1 Muchi	10	8	0			
1 Do.	8	0	0				1 Do.	8	0	0			
1 Dufterbund	10	0	0				1 Dufterbund	10	0	0			
1 Sweeper	4	0	0				1 Sweeper	4	0	0			
1 Jamâdár	17	8	0				1 Jamâdár	17	8	0			
12 Peons, at 7 Rupees each	84	0	0				14 Peons, at 7 Rupees each...	98	0	0			
	1,582	0	0	18,984	0	0		2,240	0	0	26,840	0	0

* This salary may perhaps hereafter be reduced to 250 Rupees.

Revised scale of Establishments for the Revenue Settlement Department.

Present Scale.	Monthly.			Annually.			Proposed Scale.	Monthly.			Annually.		
	RS.	A.	P.	RS	A.	P.		RS.	A.	P.	RS.	A.	P.
Extra Establishment while on Circuit.							*Extra Establishment while on Circuit.*						
1 Dresser or Apothecary 50 0 0							1 Dresser or Apothecary 50 0 0						
1 Dafâdár 12 0 0							1 Dafâdár 12 0 0						
6 Peons... ... ... 42 0 0							6 Peons 42 0 0						
	104	0	0					104	0	0			
For 4 months...	...	...	...	416	0	0	For 4 months...	...	...	...	416	0	0
	*57,280	0	0	57,280	0	0					65,136	0	0
Add ¼...	*14,320	0	0										
	*71,600	0	0										
For one Deputy Director's party.							*For one Deputy Director's party.*						
1 Deputy Director of Revenue Settlement inclusive of Tentage and extra Tentage... ...	1,445	0	0	16,395	0	0	1 Deputy Director of Revenue Settlement inclusive of Tentage and extra Tentage	1,445	0	0	16,395	0	0
							1 European or other Assistant inclusive of Travelling allowance	400	0	0			
											4,800	0	0
Office Establishment.							*Deputy's Office Establishment.*						
											21,195	0	0
1 Native Assistant	175	0	0				1 Native Assistant	200	0	0			
1 Head Gumáshta	50	0	0				1 Head Gumáshta...	50	0	0			
1 Gumáshta	35	0	0				1 Gumáshta	35	0	0			
1 Do.	25	0	0				1 Do.	25	0	0			
3 Do at 15 Rupees each	45	0	0				4 Do. at Rupees 15 each...	60	0	0			
1 Head Writer	40	0	0				2 Do. at Rupees 14 do.	28	3	0			
1 Writer	20	0	0				1 Do.	12	0	0			
1 Do.	15	0	0				1 Dufterbund	7	0	0			
1 Muchi	9	0	0				1 Head Writer...	45	0	0			
1 Dafâdár	15	0	0				1 Writer	20	0	0			
6 Peons, at 7 Rupees each	42	0	0				1 Muchi	9	0	0			
6 Do. at 6 do.	36	0	0				1 Dafâdár	14	0	0			
1 Mashálchi	5	0	0				6 Peons, at Rupees 7 each	42	0	0			
1 Dresser	35	0	0				6 Do. 6 do.	36	0	0			
							1 Mashálchi and Sweeper	5	0	0			
							1 Dresser	35	0	0			
	547	0	0	6,564	0	0		623	0	0	7,476	0	0

Field Establishment one branch.																	
1 Supervisor of Assessment and Inspector of Boundaries	150	0	0														
1 Deputy Inspector	50	0	0														
1 Do.	40	0	0														
1 Office Gumáshta	30	0	0														
1 Do.	21	0	0														
1 Do.	15	0	0														
1 Do.	12	0	0														
6 Peons, at 6 Rupees each	36	0	0														
6 Do. at 5 ,, do.	30	0	0														
2 Head Classifiers, at 30 Rupees each	60	0	0														
2 Do. at 28 ,, do.	56	0	0														
12 Classifiers, at 24 Rupees each	288	0	0														
12 Do. at 20 ,, do.	240	0	0														
12 Gumáshtas, at 12 ,, do.	144	0	0														
12 Do. at 10 ,, do.	120	0	0														
24 Peons, at 5 Rupees each	120	0	0														
12 Volunteers with additions from vacant salaries	21	0	0														
	1,433	0	0														
Another such branch of the party	1,433	0	0														
	2,866	0	0	34,392	0	0											
Cost of one party	*57,351	0	0	57,351	0	0											
Add ¼ the proportion of increased area	*14,337	12	0														
Total one party	*71,688	12	0														
Three other Deputy Directors and their parties.	*1,72,053	0	0	1,72,053	0	0											
Add ¼ as before	*43,013	4	0														
	*2,15,066	4	0														
Cost of four parties	*2,29,404	0	0	2,29,404	0	0											
Add ¼ as before	*57,351	0	0														
	*2,86,755	0	0														

For the Assistant.	1 Head Gumáshta and Writer	30	0	0													
	1 Gumáshta and Assistant do.	15	0	0													
	1 Gumáshta	10	0	0													
	4 Peons, at Rupees 6 each	24	0	0													
	1 Mashálchi	5	0	0													
		84	0	0	1,008	0	0										
Field Establishments.																	
1 Supervisor and Inspector		150	0	0													
1 Deputy Inspector		50	0	0													
1 Do.		40	0	0													
1 Do.		30	0	0													
1 Office Gumáshta		25	0	0													
1 Do.		21	0	0													
1 Do.		15	0	0													
1 Do.		12	0	0													
1 Mashálchi		5	0	0													
10 Demarcation Gumáshtas, at 14 Rupees each		140	0	0													
20 Do. at 10½ do.		210	0	0													
15 Peons, at 6 Rupees each		90	0	0													
20 Do. at 5 do.		100	0	0													
1 Head Classifier		40	0	0													
3 Do. at 30 Rupees each		90	0	0													
15 Classifiers, at 24 Rupees each		360	0	0													
15 Do. at 20 Rupees each		300	0	0													
12 Peons, at 6 Rupees each		72	0	0													
Volunteers from vacant salaries		...	...	...													
		1,750	0	0													
Another such branch of the same party		1,750	0	0													
		3,500	0	0	42,000	0	0										
Total one party					71,679	0	0										
Three other such Deputy Director and their parties					2,15,037	0	0										
Cost of four parties					2,86,716	0	0										
Batta, Sádirwárid and Contingent charges					12,500	0	0										

Revised scale of Establishments for the Revenue Settlement Department.

Present Scale.							Proposed Scale.						
	Monthly.			Annually.				Monthly.			Annually.		
	RS.	A.	P.	RS.	A.	P.		RS.	A.	P.	RS.	A.	P.
Batta, Sádirwárid and Contingent charges ...	* 10,000	0	0	10,000	0	0	Total Director's Establishment with four parties and Contingent charges, &c.,... ...	.....	...	...	3,62,028	0	0
Add ¼ as before	* 2,500	0	0										
	* 12,500	0	0										
Total Director's Establishment with four parties and Contingent charges, &c	*2,96,684	0	0	2,96,684	0	0							
Add ¼ as before	* 74,171	0	0										
	*3,70,855	0	0										

NOTE.—The figures marked thus * show the amount of the former scale increased by ¼

REVENUE SETTLEMENT OFFICE, MADRAS,
25th June 1860.

(Signed) H. NEWILL,
Director of Revenue Settlement.

No. 310.

ORDER THEREON, 25th July 1860, No. 1,240.

1. Ordered to be referred to the Board of Revenue for early report.
2. There is an arithmetical error in the Statement respecting which information has been called for from Mr. Newill; but as no reply has yet been received, the paper will not be longer delayed, and Mr. Newill's Report will be sent to the Board when received.

(Signed) J. D. BOURDILLON,
Secretary to Government.

5-2-12
8-3-12

Rec'd the 8th of Nov. Off. Mr.
Sept. 1860. C. No. 1977.

16-1012

No. 309 & 310.

Revenue 1860 Department
Proc: of Govt for July
No. 1291.

From
Director Revenue Settlmt

To
Secretary to Government
Fort St George.

Dated 25th June 1860.
Rec'd 26
No.

Rec: 2.

Submitting a proposition for remodeling the Settlement Establishments, in view to providing further Superintendence and placing them in such a footing that they may work at the same rate of progress as the Survey Establishments which have been lately increased to a large extent.

No. 1240. 25 July
With an order

No. 1240.

Ordered to be referred to the Board of Revenue for early report.

Fort St. Geo:
25th July 1860.

2. There is an arithmetical error in the statement respecting which information has been called for from Mr. Pennell, but as no reply has yet been received, the paper will not longer delayed, and the statement of calculation will be sent to the Board when received.

12 Copies to Bd. of Rev. Cir. 26.
12 — Dr. of Rev. Settlements