

MADRAS RECORD OFFICE.

Government of Madras.

Revenue DEPARTMENT.

G.O. No.

488

Press
Mis.

Dated

8-4-

18 *59*

Not to be folded or roughly handled

488

Fort Saint George, Revenue Consultation of 12th April 1859.

No. 25. Read the following letter from H. NEWILL, Esq., Director of Revenue Settlement ;
to J. D. BOURDILLON, Esq., Secretary to Government, Revenue Department,
Fort Saint George, dated 4th April 1859, No. 307.

SIR,

In my letter dated 3rd February last, I had the honor to represent, that the orders of Government in Extract Minutes of Consultation dated 22nd Ultimo, No. 110, directing " that from " the 1st January, newly appointed Uncovenanted Servants must be parties whose names are " entered in the published list of passed Candidates, for public employment " could not possibly be carried out in the organization of the Survey and Settlements parties in the Telugu Country, isasmuch as " the whole number of passed Candidates in the Northern Sircars from only a fraction of the men required, and that the reluctance to enter these Departments, arising from the incessant change of locality and constant exposure, and the experience already obtained of the field work proving particularly distasteful to several persons educated in Schools as well as others from the want of active habits and physical and other qualifications led to the conclusion that very few of the small number of passed Candidates would be disposed to avail themselves of employment in these duties while any prospect remained of their entering upon a more settled career in the ordinary Departments.

2. The Government, in Extract Minutes of Consultation dated 11th Instant, were pleased to refer me to the concluding part of para. 8 of Extract Minutes of Consultation 22nd January last, and to order that " when any vacancies occur among the servants in the Department, I should " address the Government stating what endeavours I had made to obtain parties duly qualified " under the examination rules, in what manner my efforts have failed, and what arrangements " I would propose."

3. The order to which the Government were pleased to refer me had evidently reference to ordinary vacancies occurring in departments already constituted, while the case placed before the Government was the organization of the new Survey and Settlement parties for which it was shown that not a fraction of the number of men required under the rules was forthcoming. As the number of passed Candidates in the Telugu Country as well as the strength of the new Survey and Settlement parties was known to Government. I did not quote figures in illustration of the position, but as I fear the matter may have been misapprehended, I may venture to state, that for the new Survey and Settlement parties in Masulipatam, commenced since the 1st January and consequently under the new rules for employment of public servants, upwards of 200 persons are required independently of the completion of other parties, while the published list of passed Candidates for the whole Northern Circars shews that only 7 persons are eligible for these situations.

4. These figures will, I trust, convince the Government that every effort that can be made for some time to come to carry out the rule must be futile. The alternative arrangements proposed, are, as stated in para. 2 of my application of 3rd February, " to give the preference to any " passed Candidates who are physically as well as intellectually qualified for the duties of these " Departments and who are willing to accept appointments in them, having the vacancies not " thus supplied, to be filled by any other person who may be found available." My Deputies have also been instructed to address every one of the seven available Candidates with the view to ascertaining their wishes as to employment in the Survey and Settlement Departments, and to give them the preference.

5. Feeling the importance of carrying out as expeditiously as possible the great measures committed to me, I have not hesitated to carry on the organization of the Establishments from such hands as could be found, believing that the Government would not wish the alternative of work being deferred indefinitely after the appointment of European Officers to superintend it, particularly as they are aware that the proper returns of the great Hydraulic works in the Godavery and Kistna Deltas cannot be successfully realized until the Survey and Settlement are carried out.

6. At this moment there is the liability of the Civil Auditor declining to pass the salary bills of the parties alluded to, to the consternation of those employed and the discredit of the

persons

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two departments. It is true the bills have been passed by that Officer for the Settlement Department for February, but a certification since prescribed by him as to none but passed Candidates being entertained, will doubtless lead to their being stopped in the Audit Office for this month, and I have to beg that the Civil Auditor may receive early authority from Government with regard to passing the salary bills, so as to prevent the further discomfiture of the large Establishments upon whose uninterrupted activity and regularity of action the success of the work mainly depends.

7. The salary bills for the Survey party in Masulipatam for February were, as the Government are aware, stopped by the Civil Auditor, until the Government were pleased in Extract Minutes of Consultation 19th March 1859, to remove the difficulty, which however was of a different nature from that now under consideration. In the meanwhile the Superintendent Revenue Survey could only keep his scanty hands together by advancing from his own purse, and at his own risk, several hundreds of Rupees of what was due to them, many of the peons and lower classes of servants being threatened with starvation for want of the means of procuring the necessaries of life while isolated as they were from connection with their friends.

To Government 15th March 1859, No. 243.
No. 368.
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From Capt. Priestley, dated 9th & 24th Ultimo.
(Copies are appended)

8. This will be admitted to be a discreditable state of things and must be injurious to the interest of Government and to the success of the work, and my quoting it here is not irrelevant, as it is an illustration of the evil which must continue to accrue from obstacles in the Audit Office from the causes now under consideration, unless prompt measures are taken to remove them.

9. But the case may be shown in a still stronger light. If a check is imposed on the employment of servants for field and office work, a fair out turn cannot be obtained, while the larger cost of European and other Superintendence is still going on, and the loss to Government may be easily estimated, when it is remembered that nothing short of an area of work for each month of about 120 square miles, will fulfil the conditions of the estimate while the corresponding monthly expenditure is about 7,800 Rupees per mensem for each party.

At 65 Rupees a square mile.

10. To enable me to carry on these important measures, I would respectfully submit for the consideration of Government, that it is necessary to release both the Survey and Settlement Departments from liability to impediments in the Audit Office from the entertainment of servants other than those in the passed list. The impossibility of carrying out the rule has been shown, while I might also urge that for the classification of land and other duties of the Department, it is often desirable to employ intelligent ryots and others, who would not at present dream of submitting to an examination, though possessing valuable qualifications for my work.

11. I must also represent that the subjecting the appointments of unpassed Candidates to an examination within a very limited period or as a condition of promotion would neutralize the good effect of relaxing the rule as now solicited for the Survey and Settlement Departments, as the loss of time in subjecting an Establishment to examination is a loss of many square miles area of work, the cost of which has already been stated, and without the ability of promoting a person where the exigency of the work required it, the alternative would be to advance an inferior unemployed man in the place of a better qualified one, as to the former there would not attach any prohibition of appointment to any grade under the relaxed rule.

12. I would further respectfully point out that the delay of a reference to Government previous to the appointment of unpassed Candidates, to any post would seriously impede the work, and often altogether frustrate the attempt to secure unpassed men, who are sufficiently scarce, as few would be content to hang on during the time such reference would require.

13. The above remarks are not confined to the Survey and Settlement parties in Rajahmundry and Masulipatam, for my Deputy in Trichinopoly also reports that he is unable to get passed Candidates for the vacancies in the Trichinopoly party, and the difficulty will be greatly

her own

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aggravated on its partial transfer to the Salem District in the present month, as several of his hands decline going into a new District.

14. Considering therefore the nature of the duties of these Establishments, which are very different from the routine in the ordinary Departments, for which the examinations were chiefly adapted and also the circumstances above described, I trust the Government may be pleased to exempt the Survey and Settlement Departments from the operation of the rules in question, on the earnest assurance that both myself and the Superintendent of Revenue Survey will do the utmost in our power to seek out passed Candidates for employment, and will in all cases give them the preference of selection, where they wish it and are also physically fitted for the active duties that may be required of them.

From Captain FREDERICK J. B. PRIESTLEY, Superintendent Revenue Survey ; to H. NEWILL, Esq., Director Revenue Settlement, dated Camp Niddacole, 9th March 1859, No. 230.

SIR,

I beg to draw your attention to the refusal of Audit to the Masulipatam Survey party abstract as communicated in a letter from the Acting Civil Auditor of which I append a copy as also one of my reply thereto.

2. As I am precluded from addressing the Secretary to Government direct, I have the honor to request that you will make such representations as will result in instructions to the Civil Auditor to pass the abstract in question.

3. I cannot help being of opinion that the course adopted by the Civil Auditor is the reverse of advantageous to the public service, as already the peons are clamorous for pay and declare that they can no longer remain without money to buy food, the small stock brought from their homes being exhausted.

From Captain F. J. B. PRIESTLEY, Superintendent Revenue Survey ; to H. NEWILL, Esq., Director Revenue Settlement, dated Camp Goodiwadah, 24th March 1859, No. $\frac{204}{4}$

SIR,

I do myself the honor to draw your attention to a notification that appears in the Fort Saint George Gazette of the 18th Instant by which Heads of offices are directed to certify that all persons appointed to fill vacancies have passed the Civil service examination.

2. As I anticipate delay and inconvenience from the office of Audit unless some permission from Government be obtained to relieve officers of the Survey from this rule. I beg you will be so kind as to take such steps in the matter as seem to meet the occasion.

3. I may here mention that the pay abstract of the Survey Establishment for this district has not yet received audit and that to put a stop to the desertion of peons caused by their destitute condition and to prevent if possible the injury to the Department consequent on the idea of sanction having been refused, I have had to advance a sum sufficient for their present wants of which 300 Rupee is from my own private funds.

(True Copies.)

(Signed) H. NEWILL,
Director Revenue Settlement.

No. 26.

ORDER THEREON, No. 438 ; dated 8th April 1859.

In a former letter of the 3rd February 1859, No. 85, the Director of Revenue Settlement pointed out to Government that it would be impossible for him to observe the rules for the entertainment of no person on his establishment who had not passed the prescribed examination, inasmuch as the whole number of persons so qualified in the Northern Districts would be far too small for his requirements, even if all took service with him. He now brings to notice that the order of Government in the Public Department to which his attention was directed in Extract Minutes of Consultation 11th March last, No. 450, had evidently reference to ordinary vacancies occurring in departments already constituted while the case placed by him before Government

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in his letter dated 3rd February 1859, No. 85, was the organization of the new Survey and Settlement parties, for which he had shewn that only a very small fraction, if any, of the number of men required was forthcoming from the passed Candidates. He alludes to the importance of carrying out as expeditiously as possible the great measures committed to him; and also urges the peculiar nature of the duties of his Department, remarking that "it is often desirable to employ intelligent ryots and others who would not at present dream of submitting to an examination though possessing valuable qualifications for my work."

2. Under the circumstances stated, the Honorable the Governor in Council is pleased to sanction the course proposed by the Director in para. 4 for completing his Establishments, viz. to give the preference to any passed Candidates who are physically as well as intellectually qualified for the duties of the Survey and Settlement Departments, leaving the vacancies not thus supplied to be filled by other competent persons who may be found available.

3. The Director of Revenue Settlement will report to Government at the end of the year the cases in which he has found himself compelled to act on the permission conceded in this order, with the circumstances. He will also report in how many and what cases he has found it practicable to conform to the examination rules.

(Signed) J. D. BOURDILLON,
Secretary to Government.

Revenue Dept.

N^o 488.

Extract from the Minutes of Consultation
Under date the 8th April 1859

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(Dated 4th April 1859
N^o 307)

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persons

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There is no doubt
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of the Government
in this respect
and it is to be
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Minis. of Cons. 11th

March last No. 450

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ASA

9 Copies to the Director of War. Secy. Dept. of War.

3 - " - " H^o of R. A. Office

1 - " - " Civ. Affairs

5 - " - " Pub. Dept.

15 Feb 44 - 34-38

6.12.12 ✓

To Mr. Hume Esq
Director of New Settlement

725th St. N 869
in No. 9. May 21. 750.

From Dr. J. A. May, M.C. N. 1166

210488.

Revenue 1859 ad. ant.
H. to Gov. 12th April.

Abstract of Laws

28th April 1859.

From the Director of Revenue
 Dated 29th June 1759
 1071 in 1000.

Sanctimony) the source
propounded by the Director of
the new settlement for carrying
his establishment, and
requiring him to report at the
close of the year the success in
which he had found himself
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view conceived with a view
with the circumstances and
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circumstances ruled.