

Public (1897) Department.

ORDINARY MS.

G.O., No. 1277

DATED 28. 9. 97

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[Despatch Abstract.]

Comg: to the S.G. & the Sanj. Commission
Pros: , Rev. Dept.: , Approving subject
to certain modifications the draft of
the revised Standing Order No. 195
(new edition) regarding the measure
to be adopted to prevent the spread
of Cholera Small pox & other epidemic
in a village submitted by the Board
of Rev.

11/10/97

BACK PAPERS.

G.O.	No.	Department.	Date.	G.O.	No.	Department.	Date.

FURTHER PAPERS.

G.O.	No.	Department.	Date.	G.O.	No.	Department.	Date.

Public Dept

Government {1897} of Madras.
REVENUE.

Recd. 21st Sept. 1897.
Regd.

Enclosures
Spare copies

G.O., No. 764, 7th September 1897.

SEPTEMBER.

Order No. 1277 of 28 Sept 97
his
Communicated
to the Surgeon General and
to the Sanitary Commission

21/9/97
Surgeon Genl
San Com J.S.C.
2/10/97

Revised Standing Order No. 195 (New Edition).

Approving, subject to certain modifications, the draft of the — regarding the measures to be adopted to prevent the spread of cholera, small-pox or other epidemic in a village, submitted by the Board of Revenue.

GOVERNMENT OF MADRAS.
REVENUE DEPARTMENT.

READ—the following Proceedings of the Board of Revenue (Land Revenue), No. 213, dated 25th June 1897 :—

Read—the following letter from G. W. ELPHINSTONE, Esq., Acting Collector of Gódvári, to the Secretary to the Commissioner of Revenue Settlement, Land Records and Agriculture, dated 10th October 1896, Ref. on Cur. No. 4183-Acct. :—

I have the honour to bring to the notice of the Board the inconvenience which is met with in following the procedure laid down in Board's Standing Order No. 195 (New Edition).

2. Under paragraph 3 a weekly report in form (No. II) enclosed has to be sent by the Tahsildar to the Collector.

3. Now, in the first place, if it is intended to take steps to stamp out the disease, it is absolutely necessary to have a daily report, and in the second place the form prescribed does not show at a glance the progress made by the disease. It is true that by comparing this form with those received previously it is possible to get all the necessary information, but this takes a considerable amount of time and trouble. I beg to enclose what I consider to be a far better form which has been sent daily by the Taluk Board, Rajahmundry, during the recent epidemic in the taluks under that board (*vide* form No. 1).

4. It will be seen that the forms enclosed are copied from the originals of the same date, and there is a considerable amount more of information in No. I than No. II.

5. The Sanitary Commissioner requires particulars of sex to be given, and I enclose a third form (No. III) which gives the particulars required by him. This form is, however, somewhat cumbersome, and should, I think, only be used if the Sanitary Commissioner considers it absolutely necessary to have the sexes given.

6. Another matter which I beg to bring to the notice of the Board is that Standing Order No. 195 appears to lay the whole duty of taking steps as regards cholera on the Collector. Now I beg to submit that this is a duty which should be undertaken by local boards, and at the present moment this is being actually done in this district, the taluk boards being held responsible for taking the necessary measures in the taluks under their control. In order to ensure information being given in due time, instructions have been given to Tahsildars to send their daily returns to the Presidents of their respective taluk boards. I enclose a copy of a circular issued by the President, Rajahmundry Taluk Board, on the subject.

7. What I beg to suggest is that Standing Order No. 195 be altered so as to ensure timely information being given to the local boards concerned, the Standing Order running somewhat as follows :—

“Whenever a Tahsildar or Deputy Tahsildar receives information of an outbreak of cholera in his taluk or division, he must communicate the fact at once to the President of the Taluk Board, to the District Medical and Sanitary officer, and to the medical subordinate nearest to the village where the outbreak has occurred. To ensure promptitude, village officers must communicate the occurrence of any case to the taluk office by special messenger.”

8. In paragraph 4 for the last sentence I would substitute :—“Heads of villages will be supplied with the necessary medicines and disinfectants by the Tahsildar who will obtain his supply from the taluk board.”

ENCLOSURES.

READ report of cholera in Rámachandrapuram taluk, dated 27th August 1896.

A sample form is enclosed which must in future be filled up daily for every village in which cholera has occurred. A copy must be sent to the medical officers concerned. There appears to have been delay in reporting the fresh cases at Velampalem, Yendamuru and Rámachandrapuram, and in the last two cases the delay is disgraceful. Full instructions have now been issued to all village munsiffs, and if any case is unreported for 24 hours the munsiff responsible will be at once dismissed. The Tahsildar will call for the explanation of the munsiffs concerned in the above mentioned cases. No fresh cases have been reported from Kotipally, Kota, Draksarama and Mutsunilli, but it is not clear whether all the old cases have recovered.

The Tahsildar will understand that the instructions given in the proceedings and those already given have got to be carried out. Any officer failing in his duty will be most severely dealt with.

No. I.—Report of cholera in Rámachandrapuram taluk, dated 31st August 1896.

Name of village.	Cases previously reported.	Reported to-day.	Total.	Deaths.	Remarks.
1. Kotipally	11	<i>Nil.</i>	11	5	The Chairmen of Draksarama and Rámachandrapuram Unions, the Hospital Assistant at Rámachandrapuram and the Special Hospital Assistants deputed on cholera duty are taking the necessary precautions to abate the epidemic.
2. Kota	3	<i>Nil.</i>	3	1	
3. Yendamuru	3	<i>Nil.</i>	3	2	
4. Narasapurapeta	1	1	2	1	
5. Bhatipalica	2	<i>Nil.</i>	2	2	
6. Korumilli	9	<i>Nil.</i>	9	5	
7. Jangaveram	2	<i>Nil.</i>	2	1	
8. Draksarama	23	2	25	11	
9. Velampalem	7	1	8	3	
10. Thotapeta	5	<i>Nil.</i>	5	2	
11. Jaggannaikulapalem	1	<i>Nil.</i>	1	<i>Nil.</i>	
12. Rámachandrapuram	3	<i>Nil.</i>	3	1	
13. Mutsunilli	5	<i>Nil.</i>	5	2	
14. Pesalapudi	1	<i>Nil.</i>	1	1	
15. Mandapeta	<i>Nil.</i>	2	2	1	
16. Jamosavaram	<i>Nil.</i>	4	4	2	
Total ..	78	11	87	40	

CHOLERA report of Rajahmundry taluk, dated 1st September 1896.

Name of village.	Cases previously reported.	Reported to-day.	Total.	Deaths.	Remarks.
Kadiam	5	..	5	2	
Dowlaiswaram	5	..	5	2	
Total ..	10	..	10	4	

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No. 764, REVENUE, 7TH SEPTEMBER 1897.

No. II.—Report of Cholera or Small-pox in the taluk of

Villages or towns.	Date.	Number of attacks.	Number of deaths.	Number of		Remarks as to steps taken, &c.
				Attacks from beginning of outbreak.	Deaths from beginning of outbreak.	

No. III.—Daily report of cholera in the district of Góidávari.

Taluk.	Village.	Population.	Date.	Attacks.		Deaths.		Attacks from beginning of outbreak.		Deaths from beginning of outbreak.		Remarks or steps taken, &c.
				Males.	Females.	Males.	Females.	Males.	Females.	Males.	Females.	

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No. 764, REVENUE, 7TH SEPTEMBER 1897.

Endorsement—dated 11th January 1897.

Transferred to the Land Revenue Department.

(Signed) R. V. SRINIVASIAR,
Secretary.

To the Secretary to the Commissioners of Land Revenue Department,
with letter and two enclosures in original.

Reference on the above, dated 25th February 1897.

The Collector's letter will be referred to the Sanitary Commissioner for favour of remarks. He is requested to suggest a revised form if he considers that the present form requires any alterations.

(Signed) R. C. C. CARR,
Secretary.

To the Sanitary Commissioner, with Collector's letter
and its enclosure to be returned.

READ—the following letter from Surgeon-Lieut.-Col. W. G. KING, M.B., C.M., D.Ph., Sanitary Commissioner for Madras, to the Secretary to the Board of Revenue (Revenue Settlement, Land Records and Agriculture), dated Fort St. George, 12th May 1897, No. 1025-S. :—

With reference to your Reference No. 136, dated 25th February 1897, I have the honour to state that, as will be seen by the references given in the margin, the cholera report should be regarded as a daily return.

2. I do not see that the form offered by the Collector has any special advantage, and think that the form already adopted by the Revenue Board (paragraph 133 of "Standing Orders") will suffice for all purposes, provided columns be opened showing the population of the affected villages and their survey number.

3. As to correctness of the suggestion advanced by the Collector that the authorities responsible for the repression of epidemics are the Local Fund and Municipal, I think there can be no doubt. I do not, however, think that the condition of advance of the country would justify the abandonment of the existing custom of regarding the Revenue authorities as the main stay in the midst of trouble brought about by epidemics. This is due to the fact that, so far as sanitary clauses are concerned, the Local Funds Act is practically a blank. Such sanitation as can be enforced in rural areas can only be brought about by use of the Penal Code, the Town Nuisances Act and the Criminal Code. Hence the Local Fund authorities, as such, are practically powerless. Where, as in the case of Mr. Elphinstone, a Revenue officer will take a personal interest in the matter, it is of course possible to secure really good work through the medium of the Local Fund authorities; but this in reality means that Revenue "influence" was relied upon. In short, when Local Fund bodies are prepared, as they ought to have been years back, to employ special sanitary staffs of their own, and when Government has arranged that the Act they administer is correctly provided with sanitary clauses, I think it would be time enough to abandon the time-honoured custom of looking to the Tahsildar for making the first efforts—until at least the Local Fund authorities can be on the spot and relieve him of work that certainly

should not be his. Hence, I would advise that Standing Order No. 195 should read as follows:—

“(1) It is the duty of the Village Munsif to acquaint the Tahsildar or Deputy Tahsildar of the occurrence of a case of cholera in his village, with the least possible delay. Information of the occurrence shall be sent by the Munsif by the quickest feasible method, be this by special messenger, by road or rail, by post or by telegraph.

“(2) Simultaneously, the Munsif shall send information, also by the quickest available method, to the nearest Medical Subordinate in charge of a dispensary.

“(3) The Tahsildar or the Deputy Tahsildar whenever not absolutely prevented by duties, any delay in the execution of which would cause public loss or would be detrimental to the public weal, shall proceed to the affected locality, and shall there take, in consultation with the Medical Subordinate or, in his absence, on his own responsibility, such urgent action in reference to preventing further spread of the disease as may seem to him desirable.

“(4) All reasonable expenses incurred by the Village Munsif in forwarding messages, and by the Tahsildar in attempting to prevent the spread of the disease, shall be regarded as legitimate charges upon the funds of the Taluk Board within which the affected village is situated.

“(5) The Tahsildar shall, as rapidly as possible, communicate to the District Sanitary officer and to the Taluk Board President the occurrence of cholera.

“(6) Unless under press of other work of an urgent nature, the Tahsildar should wait at an affected locality until the arrival of the Medical Subordinate or certificated Sanitary Inspector deputed by the local authority.

“(7) Before leaving the village, he will, in writing, warn the village Munsif as to the necessity for his giving his personal aid, as well as by the village servants, in effecting reasonable measures advised by the Medical Subordinate or certificated Sanitary Inspector.”

Transferred to the Land Revenue Department.

(Signed) R. V. SRINIVASIAH,
Secretary.

Resolution—No. 213, dated 25th June 1897.

In the first of the papers read above the Acting Collector of Górávari proposed certain alterations in Standing Order No. 195 (New Edition) as well as in the form of report prescribed in the appendix thereto. Mr. Elphinstone considered that daily reports should be required instead of weekly reports, and that the Taluk Boards should be made to share with the Collector the responsibility for dealing with the outbreak.

2. The Board has consulted the Sanitary Commissioner on these points as well as on the new forms of report proposed by Mr. Elphinstone. The result of the reference is embodied in the draft Standing Order appended to these Proceedings, which will now be submitted to Government for approval.

(True Copy and Extract.)

(Signed) N. S. BRODIE,
Acting Secretary.

To the Secretary to Government, Revenue Department.

APPENDIX.

Revised Standing Order No. 195.—On the occurrence of a case of cholera, small-pox or other epidemic in a village, the village officers should report the fact at once to the Tahsildar or Deputy Tahsildar and, at the same time, to the nearest Medical Subordinate in charge of a dispensary. The report should be despatched by the quickest method available, i.e., by telegraph, post or special messenger.

2. On receipt of the information, the Tahsildar or Deputy Tahsildar should proceed immediately to the affected locality, and should, in consultation with the Medical Subordinate or, in the absence of that officer, on his own responsibility, adopt such measures to prevent the further spread of the disease as he may consider necessary.

3. Information of the outbreak should be promptly communicated by the Tahsildar or Deputy Tahsildar to the Collector of the district, to the District Medical officer, and to the President of the Taluk Board. In the case of small-pox, notice of the outbreak should also be despatched to the Deputy Inspector of Vaccination and to the Vaccinator of the circle.

4. The report referred to in paragraph 3 should, so long as the epidemic lasts, be continued as a daily return in the form given in the appendix.

5. The Tahsildar or Deputy Tahsildar should ordinarily remain in the affected locality until the arrival of the Medical Subordinate or certificated Sanitary Inspector deputed by the Local Board. Before leaving the village, the Tahsildar should make arrangements to ensure all possible assistance being rendered to the Medical or Sanitary officers in carrying out the necessary remedial measures.

6. All reasonable expenses incurred by village officers in the despatch of messages or special messengers, and by the officers of the Revenue Department in endeavouring to prevent the spread of the disease, will be a legitimate charge on the funds of the Taluk Board within whose jurisdiction the affected village is situated, and the Collector can, if necessary, exercise the powers conferred on him by section 38 of Act V of 1884, in order to enforce payment.

7. When there is a serious outbreak of cholera, small-pox, fever, &c., in any tract, and the ordinary medical staff at the disposal of the District Board is found inadequate, the Collector and President of the District Board should apply to the Surgeon-General for the services of as many extra hospital assistants as may be necessary. Heads of villages will be supplied with the necessary medicines and disinfectants by the Tahsildar, who will obtain his supply from the Taluk Board.

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No. 764, REVENUE, 7TH SEPTEMBER 1897.									
Village or town.	Survey number.	Population.	Date.	Number of attacks.	Number of deaths.	Number of		Deaths from outbreak.	Remarks as to steps taken, &c.
						Attacks from outbreak.	Deaths from outbreak.		
1	2	3	4	5	6	7	8	9	

APPENDIX.
Daily report of Cholera, Small-pox or other Epidemic in the taluk of

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No. 764, REVENUE, 7TH SEPTEMBER 1897.									
ORDER—No. 764, Revenue, dated 7th September 1897.									
Miscellaneous. The Government considers— (1) that the duty of reporting occurrence of a case of cholera, &c., in a village, should devolve primarily on the headman of the village and, in his absence, on the karnam, instead of upon the village officers generally as proposed by the Board; (2) that the duty of reporting the fact to the nearest Medical Subordinate in charge of a dispensary, should continue to lie with the Tahsildar or Deputy Tahsildar and not be transferred to the village officers; (3) that if the Tahsildar or the Deputy Tahsildar concerned cannot go to the affected locality, he should depute a Revenue Inspector for the purpose; and (4) that in the case of an outbreak of cholera, the attention of the village officers should be drawn to the directions in Vol. II of the Village Officers' Manual. 2. The draft of the revised Standing Order submitted by the Board will accordingly be revised as follows:— (i) Paragraph 1.—(a) In line 2, for the words "village officers," substitute the words "Headman or, in his absence, the Karnam". (b) In line 3, omit the words "and, at the same time, to the nearest Medical Subordinate in charge of a dispensary". (ii) Paragraph 3.—Number this as paragraph 2 and insert the words "to the nearest Medical Subordinate in charge of a dispensary," in line 2 after the word "Tahsildar". (iii) Paragraph 2.—Number this as paragraph 3, omit "and" after "locality" in line 2, and insert in its place the following words: "or if he cannot do so, should send a Revenue Inspector to the station. The Tahsildar, the Deputy Tahsildar, or the officer deputed". At the end of the paragraph add: "In the case of cholera, he should cause attention to be paid to the directions in Vol. II of the Village Officers' Manual". (iv) Paragraph 4.—For "3" in line 1, substitute "2". (v) Paragraph 5.—In line 1 before "should", insert "or the officer deputed under paragraph 3"; change the full stop into a comma after the word "Board" in line 3, and for the words "Before leaving the village, the Tahsildar should", substitute the following: "and should, before leaving the village,". (True Extract.) for Ag. Secretary to Government.									
To the Board of Revenue (Land Revenue). " the Local and Municipal Department. " the Public Department.									

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189 .

CURRENT No. _____

ENCLOSURES TO C. No. _____

ORDER OF GOVERNMENT

LETTER OF GOVERNMENT

STATEMENT WITH DITTO

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