

Public (1896) Department.

ORDINARY PRINTED

G.O. No. 184-85

DATED 4th Feb. 1896

[Despatch Abstract]

EMIGRATION TO BRITISH COLONIES.

Forwarding to the Government of India a report on----submitted by the Protector of Emigrants with a statement of - receipts and expenditure for the three years ending 30th November 1895 and recommending the Protector's proposals for meeting the annual deficit shown in the statement.

No. 184, PUBLIC, 4TH FEBRUARY 1896.

GOVERNMENT OF MADRAS.

PUBLIC DEPARTMENT.

READ—the following paper :—

From W. AUSTIN, Esq., Protector of Emigrants, to the Chief Secretary to Government, dated Madras, 15th January 1896, No. 11.

As directed in G.O., No. 267, dated 5th April 1893, I have the honour to submit statement of receipts and charges on account of emigration to British colonies for three years ending 30th November 1895, receipts and charges on account of inland emigration being excluded. It will be seen therefrom that there has been during these years an average deficit of Rs. 1,733 per annum.

2. I am strongly of opinion that some steps should be taken to prevent any further recurrence of such deficit. In view to this end, I would suggest that the present rate of fee of Rs. 3 per adult embarked be raised to Rs. 4 and a fee of Rs. 15 levied for each recruiter's license as was done when Act VII, 1871, was in force.

3. The increase of Re. 1 per head will not, I think, be felt by the colonial planter who already incurs an expense of about Rs. 160 in importing an emigrant cooly into the colony.

4. As regards the fee for recruiter's license, I propose the levy of it on the grounds that it will not only increase the revenue but may also tend to improve the class of recruiters. It is, in my opinion, very necessary that some sort of restriction should be placed in the way of random applications for licenses. Probably, when a fee is leviable, only those who know the work will come forward for licenses, and the fear of losing Rs. 15 with the license for misconduct will, in a measure, tend to check exactions or other malpractices on the part of the recruiters. As the recruiter generally gets a commission of Rs. 15 and more on each adult embarked, he can very well afford this fee, which I do not consider exorbitant.

ENCLOSURE.

STATEMENT showing the receipts and charges in the Madras Presidency, including 25 per cent. on establishment, on account of emigration to British colonies.

Year.	Charges.	25 per cent. on establish-ment.	Total charges.	Receipts.	Surplus.	Deficit.
	RS. A. P.	RS. A. P.	RS. A. P.	RS. A. P.	RS. A. P.	RS. A. P.
For December 1892 ..	691 8 8	85 5 8	776 14 4		..	776 14 4
For the year 1893 ..	6,248 4 7	499 8 6	6,747 13 1	4,011 0 0	..	2,736 13 1
For " 1894 ..	6,469 11 4	551 6 6	7,021 1 10	6,060 0 0	..	961 1 10
January to November 1895.	5,842 7 8	427 3 10	6,269 11 6	5,546 0 0	..	723 11 6

ORDER—No. 184, Public, dated 4th February 1896.

The report and statement will be forwarded to the Government of India with the following letter :—

[Here enter No. 185, dated 4th February 1896.]

(True Extract.)

G. S. FORBES,
for Chief Secretary.

To the Protector of Emigrants.

Exd. A. Raitt.

Gobt. of {1896} Madras.
PUBLIC.

Issued

Recd.

Encl.

G.O., No. 184, 4th February 1896.

FEBRUARY.

Emigration to British Colonies.

Directing that the report of the Protector of Emigrants with a statement of receipts and expenditure on account of -- for the three years ending 30th November 1895 be forwarded to the Government of India.

No. 185, PUBLIC, 4TH FEBRUARY 1896.

PUBLIC DEPARTMENT.

LETTER—from

THE CHIEF SECRETARY TO THE GOVERNMENT OF
FORT ST. GEORGE,

To

THE SECRETARY TO THE GOVERNMENT OF INDIA,
REVENUE AND AGRICULTURAL DEPARTMENT.

SIR,

I am directed to invite attention to the correspondence that ended with Mr. Muir-Mackenzie's letter, No. 542-19, dated 11th March 1893, and, in compliance with the request in paragraph 2 thereof, to forward a report * from the Protector of Emigrants, with a statement of receipts and expenditure on account of emigration to British colonies from this Presidency for the three years ending 30th November 1895, excluding all items on account of inland emigration.

2. It will be seen from the statement that the transactions of the three years have involved this Government in a loss of Rs. 5,198, or an average of Rs. 1,733 per annum. In other words it has cost this Government that amount to supply Natal and the Mauritius with the labour they required.

3. In these circumstances the Protector's suggestion that the consolidated fee of Rs. 3, at present levied under sections 38 and 73 of Act XXI of 1883, should be raised to Rs. 4, appears to this Government to be no more than what the circumstances of the case demand. A fee of Rs. 3-8-0 per head would be insufficient, as, judging from the figures of the past three years, a fee of that amount would still have resulted in a deficit.

4. This Government would also strongly support the Protector's recommendation that the provision in section 19 of Act VII of 1871 for the levy of a fee of Rs. 15 on each recruiter's license, which was omitted from Act XXI of 1883, should now be revived. His Excellency in Council agrees with the Protector that this is necessary, not only on the ground of increasing the revenue, but also as a means of improving the class of people who come forward as recruiters.

I have the honour to be,

Sir,

Your most obedient servant,

FORT ST. GEORGE,
4th February 1896.

for Chief Secretary.

Encl. A. Right.

1896.
PUBLIC DEPARTMENT.

From the Government of
Fort St. George.

Issued

Recd.

Encl.

Letter, No. 185, 4th February 1896.

FEBRUARY.

Emigration to British Colonies.

Forwarding a report from the Protector of Emigrants with a statement of receipts and expenditure on account of — for the three years ending 30th November 1895, and recommending the Protector's proposals for meeting the present annual deficit.

Public (1896) Department.

(EMIGRATION.)

From

THE PROTECTOR OF EMIGRANTS,

Madras,

To

THE CHIEF SECRETARY TO GOVERNMENT.

PUBLIC DEPARTMENT.

Fort St. George.

No. //

Dated

Despatched -

Received

Regd

15th
15th
15th
16th
January 1896

ENCLOSURE 1/.

No.

Subject.

Submitting statement of
receipts and charges on
account of Emigration to
British Colonies for three years
ending 30th November 1895 and
report in connection therewith.

Pub. G.O. No 267 of 5-4-93
62-63 of 30-1-93 origl
203 of 28-3-92 "
102-103 of 12-2-92 "
398 of 14-4-88 mis
306 of 24-3-88 "
257 of 8-3-88 "
786 of 12-4-86 "
345 of 16-2-86 origl
2187 of 19-9-85 "
Act XX of 1883 section 21, 33 & 73.
Act VII of 1871, section 19

Fa Oden

In Dec^r 91 the Govt of India suggested reducing the consolidated fee for Emigrants embarking for the colonies from Rs 3 to Rs 2½.

This Govt in reply expressed its opinion that the reduction was clearly inadvisable, & on a further reference on the subject being made by India, reiterated its previously expressed opinion.

India then directed that the fee of Rs 3 should be maintained for three years longer (vide Mr. Munir Mackenzie's letter with G.O. N° 267 Pubd/5th April 93), and in accordance with its instructions (in para 2 of the letter) the Protector of Emigrants was requested to submit early in Jan^r 96, a statement of receipts & expenditure, including those on account of inland Emigration, to enable the Govt of India to consider then whether any change in the fee would

*vide Mr. Munir Mackenzie's letter with G.O. N° 102
Pubd/12th Feb^r 92.

*G.O. N° 103 Pubd/12th Feb^r 92

*Sir. E. C. B. Mackenzie's letter with G.O. 203 Pubd/20.3.92

*with G.O. N° 63 Pubd/30.1.95

This statement now submitted by the Protector (with C. 167) shows for the three years ending Nov '95 an average annual deficit of Rs 1,733. Mr Austin urges that, to prevent the recurrence of such deficit, the fee Rs 3 per adult embarked, should be raised to Rs 4, and a fee of Rs 15 levied for each recruiter's license "as was done when Act VII of 1871 was in force". Section 19 of that act says "For every license there shall be paid to the Protector a fee of Rs 15". This provision is however omitted in the corresponding section 21 of Act XXI of '83 (as modified up to Dec 1890).

In para 3^{the Protector} explains that an increase per head of about $\frac{1}{160}$ th of the expense now incurred by the Colonial planters will not be felt by him.

By levying the Recruiters fee of Rs 15 he proposes

1. to increase the revenue
2. to improve the class of

recruiters.

* with this, nothing in the statement A with S.O. 62 of '93, there was for the yrs 89-92 no deficit, but just equilibrium.

vide S.O. 2187 Pubd 19th Sept 85 and para 2 of India's letter in S.O. N. 203 Pubd 28th 3.92

recruiters by providing some restriction on random applications for such licenses. This fee with the penalty of forfeiting his license for misconduct, under § 22 (2) Act XXI of '83, will "tend to check reaction & other malpractices on the part of recruiters".

The Protector considers that there is not too much for one to pay who gets a commission of something over Rs 15 on each adult embarked.

With reference to the increase proposed attention is invited to the fact that, as requested by India, all account of inland Emigration has been excluded; and to the principle laid down in India letter N. 199 E d/24th Aug 85. that receipts from fees should not constitute either a source of income or of loss to the State.

Orders are requested as to whether Mr. Austin's proposals should be recommended or not.

If Emigration to the

C.W.
20.1.96

Colon

Colonies is to be considered by itself it, it is submitted, is clear that some increase in fees is necessary - for receipts from such fees "should not constitute a loss to the State."

Emigration to British Colonies

The Protector of Emigrants & dated 14/2/96

Order No. 184 d/4 Feb 96
A The report & statement will be forwarded to the Govt. of India with the following letter. [H.E.M.B. d/4 Feb 96]

Letter to No. 185 d/4 Feb 96
The Secy to the Govt. of India,
Rev. & Agt. Dept.
Letter 36 copy
Dated 14/2/96

Sir, I am directed to write attention to the correspondence that ended with Mr. Mair-Mackenzie's letter No. 522 d/11 March 93, and in compliance with the request in para 2 thereof, to forward a report from the Protector of Emigrants, with a statement of receipts & expenditure on account of Emigration to British Colonies from this Presidency, for the three years ending 30th Nov. 95, excluding all items on account of inland emigration.

It will be seen from the statement that the transactions of the three years have involved this Govt in a loss of Rs 5,198 or an average of Rs 1,733 per annum, or in other

It practically amounts to this that not only is Madras providing total and the Mauritius with the labour they require but is 1700 odd rupees out of pocket each year in consequence. It would be more equitable that the balance should be on the other side, if at all. The recruiter's fee w^d require legislation. Under S 22 (1) of Act XXI of 83 licenses last only one year - so the fee w^d apparently be Rs. 15 per annum.

Hon Mr. & W. Bliss C.I.E

* No. 11 d/15.1.96

A license fee on recruiters licenses cannot be levied as the law stands & there is no sufficient reason to raise the question of fresh legislation for this purpose.

2 As regards the fee it sh^d be raised. On three years accounts we have a deficit of Rs 5198. Raising the fee to Rs 3/8 w^d have still shown a deficit of about Rs 2600. We may recommend the fee being Rs 4. S.P. 26.11.96

Given by the Government on the 15th 1/1/96
The Secretary to the Government
of the Madras Presidency
in the Public Department
No. 11
3/1/96

that amount to
words, this Govt ~~has~~ ^{that amount to} ~~supplying~~
1. Natal & the authorities with
the labour they required,
~~at a cost to itself of that amount.~~
~~This is clearly inequitable &~~
~~points to the necessity for~~
~~an early revision of the~~
~~rules.~~

3. In these ^{circumstances} the Protector's suggestion
that the consolidated fee of Rs. 3,
at present levied under §§ 38
& 73 of Act XXI of 1883, should
be raised to Rs. 4 appears to
a. this Govt to be no more than
b. what the circumstances of
the case demand & judging
from the figures ~~afforded~~
for the past three years, a
fee of ~~Rs. 3.00 per head~~
would still have resulted
in a deficit of about Rs. 2600
or Rs. 867 ~~per annum~~. This
Govt ^{will} also strongly support
the Protector's recommendation
that the provision in § 19 of
Act VII of 1871 for the levy of
a fee of Rs. 15 on each recruit's
license, which was omitted
from Act XXI of 1883,
should now be revived.
The Govt agrees with the
Protector that this is
necessary not only on

the
and the per levy 114. 072 at 0

the ground of increasing
the revenue but also with
as a means of improving
a new off the class of people who
come forward as
recruiters.

from orders

2/2/15

*it has cost
1000 do. this G. + that*

Emigration to British
Colonies

from orders

7712
1/4/81 ✓

First copy sent to Press.
Obtained signature.
Despatched in print.

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