

(1) Number of pages 82(2) Date of repair 9-2-43(3) Initials of the Referencer J

MADRAS RECORD OFFICE.

Government of Madras.

Public DEPARTMENT.

G.O. No.

1435-56

Press

Mis.

Dated

184Not to be folded or roughly handled

GOVERNMENT OF MADRAS.
PUBLIC DEPARTMENT.

READ—again the following papers:—

G.O., dated 7th October 1885, No. 2369, Public.
" " 13th November 1885, Mis. No. 1025 L.F., Financial.
" " 14th June 1886, No. 482, Revenue.

READ—also the following papers:—

From the Inspector-General of Police, to the Chief Secretary to Government, dated Madras, 30th October 1885, No. 6207.

Agreeably to G.O., No. 2369, Public, dated 7th instant, I have the honor to state that I consider the police administration report, to be of any value, should be submitted annually as is now done. In writing my last report I endeavoured to make it as brief as possible, and I do not see how it could be further curtailed. In biennial or triennial reports errors might be perpetuated and such reports would of necessity be very bulky, whereas with an annual report Government would be able to correct any errors of administration before they became serious, and would, moreover, have before them annually the state of crime in the presidency, which is, I think, of considerable importance.

(Signed) H. D. CLOETE, Colonel,
Inspector-General of Police.

From the Inspector-General of Registration, to the Chief Secretary to Government, dated Madras, 1st November 1885, G. No. 4724.

With reference to G.O., Judicial, dated the 28th October 1885, Mis. No. 2894, communicating G.O., Public, dated the 7th idem, No. 2369, regarding the preparation of the annual departmental administration reports, I have the honor to state that I entirely agree in the views expressed in paragraphs 5, 6 and 7 of the resolution of the Government of India, Home Department (Public), dated the 17th August 1885, No. 37—1392-406, and would prefer continuing the submission of the reports and statistics now sent in annually. The report is generally brief, and explains the variations in the results between the current and preceding years.

2. If, however, the Government of India desire to institute only statistical tables with brief notes for two years, and a full report every third year, there will be no difficulty in doing so, except that every third year the Inspector-General would have to spend more time, than he now does, in working up the report, to the neglect of the important duty of inspection of offices scattered over the provinces.

3. The printing of the statistical statements costs more money than the printing of the annual reports.

(Signed) G. HAMNETT,
Inspector-General of Registration.

From the Sanitary Commissioner for Madras, to the Chief Secretary to Government, dated Madras, 3rd November 1885, No. 1231.

In obedience to G.O., Public Department, No. 2369, of 7th October 1885, I have the honor to forward to the Right Honorable the Governor in Council the following remarks regarding the preparation and printing of the annual report of the Sanitary Commissioner.

2. With reference to the *general population*, this report deals with the public health, births and deaths, the prevalence and history of diseases most destructive to human life, the prices of food as affecting public health, and the effects of the rain-fall on the cost of the staple grains.

3. In short, the Sanitary Commissioner places before Government the vital statistics of the people, without a knowledge of which no substantial progress can be made in ameliorating their sanitary condition and thereby improving public health and rendering life more stable. In the absence of such information, our knowledge of the diseases from which the population suffer or die and of the influences that affect vitality would be vague and often erroneous; and there would be no possibility of accurately noting the progress of sanitation. Such data are also, for the purpose of comparison, of considerable importance to other provinces of India, and not without interest to more distant countries in which vital statistics are cultivated. One other important use of such figures in India is to demonstrate that sanitary measures do improve the condition of the people, and thus to overcome their prejudices against changes and pave the way for more signal improvements. The vital statistics of the people, as summarized in sections V and VI of the annual report of this office, are therefore of immediate as well as permanent value and could not, in my opinion, be much abbreviated, although every effort will be made to render the statements and remarks as concise as possible.

4. It has hitherto been the practice to give a brief abstract of the *practical sanitary* work carried out by local boards and municipalities, together with remarks on the chief conditions and defects in villages and towns affecting public health. Although these have been very brief, still they occupy a good deal of space, and an attempt might be made, as was done in the reports of 1874 and 1875, to arrange the main facts in tabular form. The chief object will be to contrast the operations of the several local authorities, and to show where there are evidences of earnest work and where the absence of it.

5. As regards *vaccination*, I consider it necessary that the Inspector of Vaccination should, as at present, submit an annual report for immediate information and record in this office; but it would possibly meet the wants of Government if, instead of including it in his report as an appendix, the Sanitary Commissioner gave a summary of the more important facts, and contrasted the work done in the several towns and districts in section VII of his report. The subject is one of very great importance; but still I think that a clear and concise notice might be sufficient to meet the wants of Government in reviewing the working of the department.

6. In section VIII of the report an account is given, in the shape of brief notes, of the sanitary condition and improvements in cantonments, and at the same time, in connection with this, a few brief remarks are made on the health of both European and Native troops. This portion of the report is necessary in order to place before Government a complete review of all sanitary work for the year, but it might be somewhat curtailed by putting in tabular form the notes on the sanitary state, &c., of the various military stations.

7. In connection with civil sanitary notes in section IX there is given a brief review of the health of prisoners in jails. This subject is very briefly noticed; but, as in the case of the troops, some such notice is necessary in a general report on sanitary operations and public health. Any reduction under this head does not therefore seem practicable or necessary.

8. The report usually concludes with general remarks and personal proceedings and these will be made as concise as possible.

(Signed) G. BIDIE, M.B., C.I.E.,
Sanitary Commissioner for Madras.

From the Surgeon-General with the Government of Madras, to the Chief Secretary to Government, dated Fort St. George, 6th November 1885, No. 320.

In paragraph 10 of the resolution embodied in the Proceedings of Government, No. 2369, of 7th October last, the Government of India are of opinion that, as regards dispensaries, lunatic asylums and lock hospitals, statistical tables with brief notes would suffice for two years, if a full report were submitted every third year; and on this proposition I am requested to submit my opinion.

2. After full consideration of the circumstances which led to the resolution, I am of opinion that a triennial report might be adopted, as the chief incidents in connection with each civil dispensary come under the review of Government along with the budget estimates of municipalities and local fund boards. In those years in which no report is submitted, the statistical tables and brief notes will succinctly place before Government the working of these dispensaries.

(Signed) M. C. FURNELL, M.D., F.R.C.S.,
Surgeon-General with the Government of Madras.

From the Inspector-General of Jails, to the Chief Secretary to Government, dated Madras, 11th November 1885, No. 315.

With reference to the Order of Government, dated 7th October 1885, No. 2369, Public, calling for an opinion regarding the suggestions referred to in paragraph 10 of the resolution of the Government of India, I have the honor to express my opinion that the present system of submitting the administration report of this department, viz., annually, should be maintained.

(Signed) H. R. GRIMES,
Inspector-General of Jails.

From the Acting Registrar of the High Court of Judicature at Madras, to the Chief Secretary to Government, dated Madras, 24th November 1885, No. 3059.

Adverting to G.O., dated 7th October 1885, No. 2369, Public, I am directed by the Honorable the Judges to state that in their opinion the present practice of reporting annually on the administration of civil and criminal justice must be continued.

2. There are many obvious reasons why the work done in the Judicial department should be reviewed every year in a more careful manner than is likely to be fulfilled by the very brief reports suggested by the Punjab Government; but for the purposes of this reference it may suffice to mention that, owing to the frequent changes of district munsifs and other judicial officers, the advantage which the present annual reports secure in the way of presenting evidence of individual efficiency or otherwise, would be lost by substituting triennial reports, wherein the figures for any one court would seldom, if ever, exhibit the work of a single judge.

3. Endeavours will be made, however, to make future reports more concise than they have hitherto been.

4. As Mr. Justice Muttusami Aiyar does not altogether assent to the above, I am to forward his minute as an enclosure separately.

(Signed) H. T. ROSS,
Acting Registrar, Appellate Side.

ENCLOSURE.

Minute.

Mr. Justice Muttusami Aiyar.—I also think that the work of writing and reviewing administration reports is now over-done and that it is desirable to change the existing system to some extent. These reports serve two objects in particular. The first of them is the collection and presentation, in a convenient form accessible to the public and departmental officers, of useful and

8. *Jails and Police*.—The Government accept the opinion of the Inspectors-General that present arrangements in regard to the annual reports of their departments should be maintained.

9. *Joint Stock Companies*.—The Registrar of Joint Stock Companies deprecates any change in existing arrangements, the department being still in its infancy, and the annual report being very brief and of the greatest utility for departmental purposes. This opinion is concurred in by the Government.

10. *Dispensaries, Lock Hospitals and Lunatic Asylums*.—As regards these reports, the suggestions of the Government of India have the concurrence of the Surgeon-General and of this Government for the reason given in paragraph 2 of his letter read above.

11. *Vaccination*.—This subject has already been noticed in paragraph 7 of these proceedings.

12. *Registration*.—The Government accept the suggestion that a full report on registration should be submitted every third year, with statistical returns and brief notes in other years. Adverting to the concluding remark of the Inspector-General's letter, it is observed that the question is one not of saving money but of saving time. Money doubtless would be saved to some extent, but time much more.

13. *Civil and Criminal Justice*.—The Honorable the Judges of the High Court are opposed to any change in the existing system of reporting on these subjects, the reason assigned being that, owing to the frequent changes of judicial officers, "the advantage which the present annual reports secure in the way of presenting evidence of individual efficiency" would be lost if the system of triennial reports were adopted. A minute of dissent is also forwarded from Mr. Justice Muttusami Aiyar, who advocates a system of brief reports for two years, "in which new legislative or administrative changes introduced during the year or special departures from established principles should alone be categorically noticed, together with a simple statement of such significant facts as bear on their practical operation during the year." In the third year Mr. Justice Muttusami Aiyar would have "an elaborate and exhaustive report in the nature of a history of the administration." These proposals are in accordance with the suggestions of the Government of India and have the concurrence of this Government.

14. *Municipalities*.—The Government are of opinion that the annual report on municipalities should continue as at present. The same remark applies to the annual report on the operations of local boards. The powers of all these local bodies have recently been largely increased, and the greatest care and watchfulness will be necessary for some years to ensure the success of so important an experiment.

15. *Work of Chemical Examiner and Publications under Act XXV of 1867*.—As regards these reports, the suggestions of the Government of India are accepted.

(True Extract.)

E. F. WEBSTER,
Chief Secretary.

To the Financial (L.F. and M.) Department.
" Judicial Department.
" Educational Department.
" Revenue Department.
" Surgeon-General with the Government of Madras.
" Sanitary Commissioner for Madras.

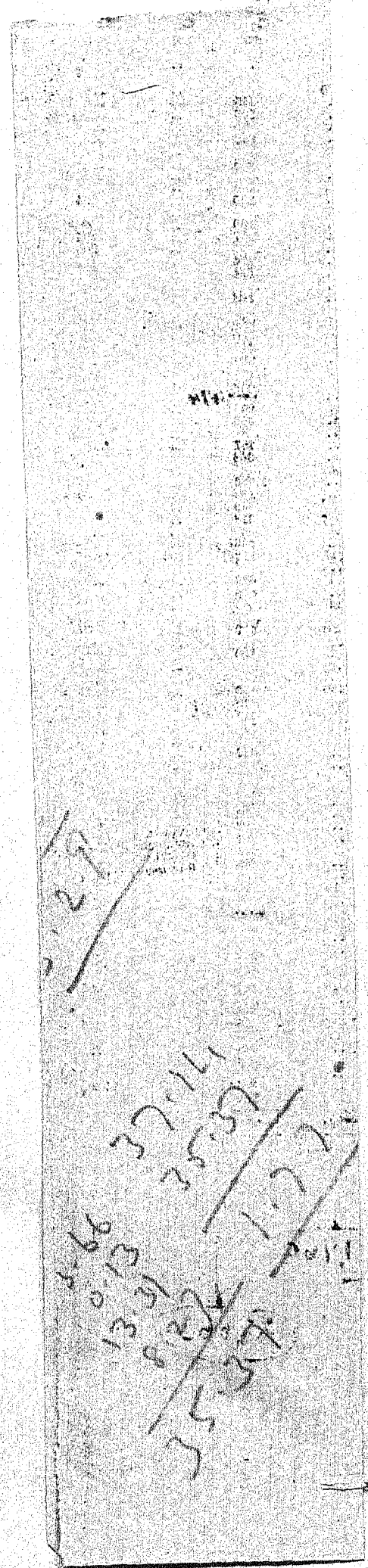
ENDORSEMENT—dated 12th July 1886, No. 1456, Public.

Copies to the following departments of the Government of India:—

Home.
Finance and Commerce.
Revenue and Agriculture.

E. F. WEBSTER,
Chief Secretary.

Exd. P. L. Pereira.



Govt. of (1886) Madras.

PUBLIC.

Issued

Recd.

Encl.

G.O., &c., 12th July 1886,
Nos. 1455, 1456.

JULY.

Annual Reports.

Passing orders on the question of the possibility of reducing the bulk of certain — submitted to the Home and Finance and Commerce Departments of the Government of India.

Revenue 345 - 4

Public N° 2369 - 7/5/85

Jul 27 10.5 am 13/11/85

Jul 28 10.5 am 20/11/85

Jul 29 10.5 am 31/10/85

Jul 30 10.5 am 26/11/85

Jul 31 10.5 am 26/12/85

Jul 31 10.5 am 18/12/85

Rev. N° 774 1/2 July 86

Rev. N° 480 14 June 86

Printed only

Printed only

4707
4707
4774
- 873
5050
2190

No. 1257

Chief Office of the Inspector General of Police,

Madras, 30th October 1885.

FROM

Colonel N. D. Clarke

INSPECTOR GENERAL OF POLICE,

TO

THE Chief Secretary
to Government
Port Saint George.

SIR,

Enclosures.

Agreeably to G.O. No. 2369 -
Public dated 7th instant, I
have the honor to state that I
consider the Police administra-
tion report to be of any
value should be submitted
annually as is now done. In
writing my last report I
endeavored to make it as brief
as possible and I do not
see how it could be further

Curtailed

(Recd. 1455, 1456 8/10/37)

Curtailed. In biennial or triennial
reports errors might be
perpetuated and such reports
would of necessity be very
bulky, whereas with an
annual report, Government
would be able to correct any
errors of administration before
they became serious and
would moreover have before
them annually the state of
Crime in the Presidency which
is I think of considerable
importance.

I have the honor to be

Sir
Your most Obedt Servant

H D White Colonel

Supr Genl of Police

30/11/80
H D White
Colonel
Supr Genl of Police

7/10/85 No. 2369 Pub.

Public

(1885)

DEPARTMENT.

CURRENT NO. 4684

FROM

Col. N. D. Clarke

INSPECTOR GENERAL

of Police,

No.

6207.

Dated 30th

Received

October 1885.

No.

SUBJECT.

Reports regarding the
Curtailment of the
Administration report
Submitted to Govern-
ment Annually.

Registration Department 20
G. 4724. 15

From

Geo. Hammett Esq.

Inspector General of Registration
Madras

S.

The Hon: W. Wilson

Chief Secretary to the
Government
Fort St. George.

Dated, Madras, the 1st November 1885.

Sir,

With reference to G.O. Judicial
dated the 28th October 1885, N^o 2894. His
Communicating G.O. Public dated
the 7th idem N^o 2369, regarding the
preparation of the annual departmental
administration reports, I have the honor
to state that I entirely agree in the
views expressed in paras: 5, 6 and 7
of the Resolution of the Government
of India Home-department (Public)
dated the 17th August 1885, N^o 37-137.

No. 6, and would prefer continuing the submission of the reports and Statistics now sent in annually. The report is generally brief, and explains the variations in the results between the current and preceding years.

2. If however the Government of India desire to institute only Statistical tables with brief notes for two years, and a full report every third year, there will be no difficulty in doing so, except that every third year the Inspector General would have to spend more time, than he now does, in working up the report, to the neglect of the important duty of inspection of officers scattered over the provinces.

3. The printing of the Statistical

Statements costs more money than the printing of the Annual reports.

I have the honor to be
Sir
Your most obed^t. servant
W. H. Bennett
Inspector General of Revenue
[Signature]

CURRENT NO.

Judicial (1885) Department
Registration

From,

The Inspector General
of Registration
Madras

To The H. Chief Secretary
to the Government
Fort St. George

Dated 1st 3 November 1885
Received 23

G. N. 4724
Enclosure "
P.

Submitting his remarks
on G.O. Public. D. 7th October
No. 2369. regarding the
preparation of the Annual
Departmental Administration
reports.

Office of Sanitary Commr.

No. 1231

Madras 3rd November 1885

From,

21
Dy. Surg. Genl. G. Bidie M.B.C.S.
Sanitary Commissioner for
Madras.

To

The Chief Secretary to Government.
Public Department.

Sir,

In obedience to G.O. Public Depart.
ment No. 2369 of 7th October 1885, I
have the honor to forward to the
Right Honble the Governor in Council,
the following remarks regarding the
preparation and printing of the
Annual Report of the Sanitary
Commissioner.

2. With reference to the General
population this report deals with
the public health, births and deaths,
the prevalence and history of diseases,

most

most destructive to human life, the prices of food as affecting public health and the effects of the rainfall on the cost of the staple grains.

3. In short the Sanitary Commissioner places before Government the vital statistics of the people, without a knowledge of which no substantial progress can be made in ameliorating their sanitary condition, and thereby improving public health, and rendering life more stable. In the absence of such information our knowledge of the diseases from which the population suffer or die and of the influences that affect vitality would be vague and often erroneous, and there would be no possibility of accurately noting the progress of sanitation. Such data are also, for the purpose of comparison, of considerable importance to other provinces

provinces of India, and not without interest to more distant countries in which vital statistics are cultivated. One other important use of such figures in India is to demonstrate that sanitary measures do improve the condition of the people, and thus to overcome their prejudices against changes and pave the way for more signal improvements. The vital statistics of the people as summarized in sections V and VI of the annual report of this office, are therefore of immediate as well as permanent value, and could not in my opinion be much abbreviated although every effort will be made to render the statements and remarks as concise as possible.

4. It has hitherto been the practice to give a brief abstract of the Practical Sanitary work carried out by

by Local Boards and Municipalities together with remarks on the chief conditions and defects in villages and towns affecting public health. Although these have been very brief still they occupy a good deal of space and an attempt might be made, as was done in the reports of 1874 and 1875, to arrange the main facts in tabular form. The chief object will be to contrast the operations of the several local authorities, and to show where there are evidences of earnest work and where the absence of it.

5. As regards Vaccination I consider it necessary that the Inspector of Vaccination should, as at present, — submit an annual report for immediate information and record in this office, but it would possibly meet the wants of Government if instead of including it in his —
report

report as an Appendix the Sanitary Commissioner gave a summary of the more important facts, and contrasted the work done in the several towns and districts in section VII of his report. The subject is one of very great importance, but still I think that a clear and concise notice might be sufficient to meet the wants of Government in reviewing the working of the department.

6. In Section VIII of the report an account is given in the shape of brief notes of the sanitary condition and improvements in cantonments and at the same time, in connection with this, a few brief remarks are made on the health of both European and Native troops. This portion of the report is necessary in order to place before Government a complete review of all sanitary work for the year, but it

it might be somewhat curtailed by putting in tabular form the notes on the Sanitary state &c of the various military stations.

7. In connection with civil sanitary notes in Section IX there is given a brief review of the health of prisoners in jails. This subject is very briefly noticed but, as in the case of the troops, some such notice is necessary in a general report on sanitary operations and public health. Any reduction under this head does not therefore seem practicable or necessary.

8. The report usually concludes with General Remarks and personal Proceedings and these will be made as concise as possible.

I have the honor to be, Sir,

Your Most Obedt Servant.

Edie M.B.C.S.E.

Sanitary Commissioner
for Madras

Print
manuscript

31

Lin

Your most obedt servant,

M. C. Sumrell

Subscribed and sworn to before me this 1st day of
 January 1881 at the City of New York.
 Notary Public.
 [Signature]

From

THE SURGEON-GENERAL WITH THE

GOVERNMENT OF MADRAS,

Fort St. George.

No. 320

Dated

Recd.

6th November 1885.

No.

SUBJECT.

Submits his opinion regarding
the adoption of submitting reports
on civil Dispensaries triennially.

To the over pending
receipt of the replies

to
7-11-85

No 315

80 39

Madras 11th November 1885

From
H. R. Grimes Esq
Inspector General of Jails
To
The Chief Secretary to Government
Fort St. George

Sir
With reference to the order
of Government dated 7th October
1885 No 2369 Public. calling for
an opinion regarding the suggestions
referred to in paragraph 10 of the
Resolution of the Government of India
I have the honor to express my opinion
that the present system of submitting
the administrative report of this
department viz. Annually, should
be maintained.

I have the honor to be

Yours most obedient servant
H. R. Grimes.
Inspector General of Jails

JUDICIAL.
Jail (1885) Department.

FROM
THE INSPECTOR-GENERAL
OF JAILS,

TO
THE CHIEF SECRETARY
TO GOVERNMENT.
Fort St George

Dated *11* } November 1885.
Received *13* }

No. *315*

ENCLOSURE

SUBJECT.

*Expressing opinion
that the present system
of submitting administrative
report annually be maintained.*

John Ross

B-11-85

No 3059 9837
High Court of Judicature,
Madras, 24th November 1885.

From

*H. J. Ross Esquire,
Sd/- Ag. Registrar of the High Court
of Judicature at Madras.*

To

*The Honorable W. Wilson,
Ag. Chief Secretary to
Government.*

Sir,

*Adverting to G. O. dated 7th
October 1885, No 2369, Public, I am
directed by the Honorable the Judges
to state that in their opinion the
present practice of reporting
annually on the administration
of Civil and Criminal Justice
must be continued.*

*2. There are many obvious
reasons why the work done in
the Judicial Department should
be reviewed every year in a*

more

more careful manner than is likely to be fulfilled by the very brief reports suggested by the Panjab Government; but for the purposes of this reference, it may suffice to mention that owing to the frequent changes of District Magistrate and other Judicial officers, the advantage which the present annual reports secure in the way of presenting evidence of individual efficiency or otherwise, would be lost by substituting triennial reports wherein the figures for any one Court would seldom, if ever, exhibit the work of a single Judge.

3. Endeavours will be made however to make future reports more concise than

they

they have hitherto been. 99

4. As Mr Justice Gunttusaniligar does not altogether assent to the above, I am to forward his minute as an enclosure separately.

I have the honor to be,

Sir,

Your most obedient servant,

W. L. S.

Ag. Registrar,
Appellate Side.

Mr Justice Munter and Mr Aggar I also think that the work of writing and reviewing Administration reports is now overdone and that it is desirable to change the existing system to some extent. These reports serve two objects in particular. The first of them is the collection and presentation in a convenient form accessible to the public and departmental officers, of useful and interesting information in regard to the actual results of every branch of the Administration for each year. Statistical tables with brief and lucid explanatory notes ought to suffice for this purpose. The other object is to bring under the consideration of local Governments errors of policy or administration every year as illustrated by actual.

actual results and thereby to enable them to correct such errors without delay. In this connection it is desirable to note, that the principles of an Administration are so well established that it is but seldom that they are departed from. An annual retrospect of those principles is unnecessary, and discussions of new theories which local officers may favor with reference to those principles may also with advantage be omitted. In substitution for them a brief report should be submitted in which new legislative or Administrative changes introduced during the year or special departures from established principles should alone be categorically noticed together with a simple statement

12
43
statement of such significant facts as bear on their practical operation during the year. It should be a brief record of new measures and changes only, containing statements of such important facts as illustrate errors of policy or of Administration, if any, rather than an elaborate and exhaustive report in the nature of the history of the Administration. Which as suggested by the Punjab Government should be biennial only.

I should prefer a brief report of new measures and changes for every department to calling for annual reports for some departments & triennial reports for others.

/signed/ J. Muthusami Aiyar
Judge.
5th November 1885. /True copy/

J. M.
A. G. Registrar,
Appellate Side.

Enclosure to the
High Court letter
of 24 Nov 85 k: 3039

Re: Sub-1
505

7/10/85 No 2369

Judicial { 1885. } Department

No.

FROM

THE REGISTRAR OF THE HIGH COURT
OF JUDICATURE AT MADRAS,
Appellate Side.

Dated 24th November } 1885
Received

No. 3059
Enc: one

Stating that the Hon^{ble}
Judges are of opinion that
the present practice of
reporting annually on the
Administration of Civil
& Criminal Justice should
be continued but that
endeavours will be
made to make the future
reports more concise &
forwarding a transcript
of the Hon^{ble} Mr. Justice
Muttuswami Sivasami
Minute on the subject.

47
Educational Department.

PROCEEDINGS OF THE MADRAS GOVERNMENT.

READ the following

Letter from the Ag. Director of Public Instruc-
tion, Madras, dated 8th December 1885 No 8209.

With reference to G. O. 31st October 1885,
No 666 Misc. calling for remarks on the resolu-
tion of the Government of India regarding the
preparation and printing of Annual Reports.
I have the honor to inform you that, though
unable to dispose of the matter before pro-
ceeding on furlough, Mr. Grigg placed on record
a brief statement of his views.

2. Mr. Grigg is of opinion, (and I agree with
him) that the Annual Report of this depart-
ment should be continued much on the
same lines as at present, every reasonable
means being adopted to diminish its
length. He would however add a chapter
at the end for "General Remarks" on the
working of the department. This additional
Chapter

chapter, though in appearance increasing the bulk of the Report, would in reality diminish it, inasmuch as the "Statistical" and other chapters could then be confined to a statement of facts. Remarks of a general nature on the educational progress of the year could be put more briefly and more effectively when embodied in a separate chapter than when scattered throughout the body of the Report.

3. One of the reasons urged by the Government of the Punjab against the system of Annual Reports in certain departments is that "it is almost impossible to say whether in any one year the causes of minor fluctuations in the returns are permanent, or whether they are purely accidental and likely to disappear". This is a difficulty which is frequently experienced in this department and which doubtless leads occasionally to unsound inferences and mistakes in practice. On this as well as on other grounds Mr. Greig is of opinion that, in addition to the

Annual Reports as at present presented, the Director should, once in five years, submit a general review of the progress of education in all its ramifications during the preceding quinquennium. There can, I think, be little doubt that such a review would be of the utmost value both as a record of past and as a guide to future educational policy. The only objection, as far as I can see, that can be urged against it is that it increases that which it is the object of the papers under reference to diminish.

Order thereon 26 December 1885 N. 816/M.

Communicated to the Public Department with reference to the order in that department dated 7 October 1885 N. 2369.

2. The suggestion that the Director should submit a quinquennial report, in addition to his annual report, commends itself to Government.

(True Extract)

W. H. H. H.

Chief Secretary

20

Public Department

GOVERNMENT NO. 14
Govt. of 1881 Madras

To

The Public Dept

Proceedings, dated 16/11/1881
No. 862
Subject.

Regarding the preparation
& printing of Annual
Reports

No 257
From

Office of the Registrar of
Joint Stock Companies
Madras 31st May 1886.

The Registrar of
Joint Stock Companies
Madras.
The Chief Secretary to Government
Fort Saint George

Sir

With reference to your Official Memorandum
No 8483 of the 26th Instant (Judicial) and the copy of G. O.
No 2869 (Public) dated the 7th October 1885 which reached me
on the 28th I have the honor to submit the following remarks as
therein directed

2. My Annual Report to Government is always
very short consisting of merely a couple of pages in addition to
the prescribed Statistical Tables and Returns which too
are only very few.

3. The review of the Report by Government hardly
occupies even a single full page.

4. The department is still in its infancy and
requires every incentive to its further development that it
certainly seems fully capable of.

5. The yearly collections of the department which
formerly used to be but a very few thousands of Rupees
now amount to some tens of thousands.

6. The sum spent on the publication of these
Annual Reports with the Government Review thereon

is so very insignificant that it has to be considered as nothing when compared to the vast collections and growing importance of the department.

7. Neither does the review of this exceedingly short Annual Report by Government ever take up an undue portion of the time of any of the officers of the Government Secretariat.

8. The whole work of the whole Presidency as far as this department is concerned is done every year only ^{with} by this single officer.

9. That it should nevertheless be now deprived of this very convenient mode of constant reference to the latest particulars and other information in regard to its current administration and that the very useful and wholesome check at present exercised yearly by the Government Review however short on the Report should also be thus removed seem therefore in my humble opinion by no means fair or desirable in the interests of the department.

I have the honor to be

Sir

Your Most Obedient Servant

per C. Atwood

S. Harrison
Registrar of
Joint Stock Companies

Thom

CURRENT NO.

Public DEPARTMENT.

No.

57

The Registrar of
Joint Stock Companies
Madras

To

The Chief Secretary to Government
Fort Saint George

Dated 31st }
Received 1-6 } May 1886.

No 257

Enclosure

No Nil

Submitting his remarks called for
on the proposal to substitute triennial
Reports for the present departmental
Annual Reports.

From

Read again, G.O. d/ 7th October 1885, N^o 2369 Public.

C. N^o 4684 d/ 30th Oct: '85, N^o 6207 fr: the J. G. of Police.

C. N^o 4707 d/ 1st Nov: '85 from the J. G. of Reg^y.

C. N^o 4741 d/ 3rd Nov: '85 from the Sany: Commr. for Madras.

C. N^o 4794 d/ 6th Nov: '85 from the Surgeon-General.

C. N^o 4873 d/ 11th Nov: '85 from the J. G. of Tails.

G. O. Financial, N^o 1025 L. F. d/ 13th Nov: '85.

C. N^o 5050 d/ 24th Nov: '85, from the Reg^y of the High Court.

G. O. N^o 816 Mis: Edul d/ 26th Dec: '85.

~~G. O. N^o 234 Mis: Edul d/ 8th Feb: '86~~

~~G. O. N^o 275 D. d/ 25th May: '86~~

~~G. O. N^o 348 C. d/ 26th May: '86~~

FOR ORDERS.

C. N^o 2190 d/ 31st May: '86, from the Reg^y of J^{ts}: Stock Companies.

C. N^o 2582 d/ 14th June '86, fr: the Revl Dept.

For orders

In the Home Department
Resolution recorded in G.O. N^o 2369,
dated 7th October 1885, the
Govt of India review the
proposals made by the Punjab
Govt in regard to the prepara-
tion and curtailment of annual
reports; and, while ^{stating objections to} inviting
a full expression of the
views of local governments
& Administrations on the

the subject, summarise the
Opinion of the Governor-General
in Council in para 10.

2. Very decided opinion is
expressed in para: 8 as regards
the annual administration
report, in which case the
Governor General in Council
is not disposed to sanction
any material change in the
mode of preparing it,
although greater brevity
is considered desirable in
the case of reports compiled
for some provinces.

3. The Govt of India
would make no change also
in the case of the
Educational
Sanitary
Tail
Police
& Forest reports;

that is, annual reports on
the present basis, but
curtailed where they are

to which the Finl. Dpt. of the Govt
India adds the report on
Joint Stock Companies.

The Forest Report is dealt with
Revenue Dpt.

to which the Finl. Dpt. G.I. adds the
reports on Excise:

Stamps

License. tax. (Income tax)

Foreign (Frontier) Trade.

All these are dealt with in the
Revenue Dpt.

It was suggested by the Hon. Mr.
Wright & the Hon. Mr. Wilson that
municipalities should be dealt
with annually, as is prescribed.
Local Funds would follow the
same rule.

The Rev. Dpt. G.I. has also asked for
a report in their letter printed in
Co. 14th. June 1886 to 482. Rev.

should continue to be submitted.

3. In the case of ⁵⁴
Dispensaries,
Vaccination,
Lock Hospitals,
Sanitary' arrangements,
and Registration,

annual statistical tables, with
brief notes, are considered
sufficient, if a full report
is submitted every third
year.

4. In the case of -
Criminal & Civil Justice,
Municipalities,
Chemical Examiners' report
and the report under Act XXV

of 1867, a brief report for
two years, with a full
report in the third year,
should, it is thought, suffice.

5. The Departments and
officers consulted by
this Govt. have submitted
their remarks. —

Chs. 2582

The Revenue Department have passed orders so far as the reports submitted to that department are concerned. The Board of Revenue in their Resolution recorded in the Revenue Proceedings, do not advocate any change in the preparation of the General Administration Report, but suggest that all statistical returns, a large number of which are at present annually submitted to the Govt of India in the Revenue and Agricultural Dept^{ts} in connection with the general administration report, be published once in three years, except those relating to

Chs. 14

to crops and irrigation. The Revenue Department have submitted this for the orders of the Govt of India. (para 4).

6. The other reports will now be taken in the order mentioned above -

Education - Mr. Gigg, as well as the Acting Director are in agreement with the opinion expressed by the Govt of India that no change should be made, except curbing it wherever possible; but they would add a chapter of "General remarks" at the end, with a corresponding reduction in the statistical and other chapters. It is also suggested that a quinquennial report should be submitted in

in addition to the annual reports, and this has been provisionally approved by Govt in the Educational Department (G.O. No. 816 Mis: dt 26 Decr '85).

It might perhaps be made terminal to fit in with the general scheme.

A proposal made by the Director of Public Instruction to discontinue the printing of certain statistical tables which would reduce the size of the appendix by two thirds, has been approved by Govt.

Sanitation. The Sanitary Commissioner is not disposed to make any material change in his report, but suggests ^(which might, it is thought, be approved) means of curtailing it in several respects. His ^(para 5) suggestion, not to include the report of the Inspector of Vaccination in full as

These proposals may be submitted to Govt. The general report being rendered every third year.

G.O. 254 Mis,
dt 8 Feb/86

Chs 4741

These should be summarized in the order & approved

G.O. 275 A,
dt 25 May/86.

It and on this ground it might perhaps be as well to separate it entirely from the Sanitary report, adopting the procedure favoured by India, which appears to be in accordance with Dr. Bidie's view.
7th March 86

Chs 4683

7th March 86

Chs 4684

7th March 86

With regard to Joint Stock Companies see last page of this note.

as an appendix to the Sanitary report, but to give a summary of it in the body of his report, has been ^{for 1885-86} approved by Government. The vaccination report is, however, one of those in which annual statistical tables with brief notes are considered sufficient, if a full report is submitted every third year.*

Tails. - The Inspector General of Tails is of opinion that the present system of submitting this report should be maintained.

Police - The Inspector General of Police considers that the Police report should be submitted annually, as it is now done.

Dispensaries - Tubercular Asylums -
and

and Lock Hospitals - In the case of these reports, the Surgeon-General is disposed to adopt the suggestion of the Govt of India. As the Chief incidents in connection with each civil dispensary come under the review of Govt along with the budget estimates of Municipal & Local Boards, a triennial report is considered sufficient, while the statistical tables and brief notes in those years in which no report is submitted, will succinctly place before Govt the working of these dispensaries.

Registration - The Inspector General of Registration would prefer to continue the existing arrangement in the case of the Registration

C.N. 4794

qu

C.N. 4707

? Hindi & Urdu? proposals in regard to Registration Report shd be looked up.

* Otherwise he sees no difficulty in adopting the arrangement suggested, and observes that the annual report is generally brief and that the extra statistical tables, which would still continue to be submitted annually, cost more to print than the mere report itself. - It is not, however, a question of saving money but time. Money would be saved to some extent but time much more.

C.N. 5050

* frequent change of judicial officers. It does not seem a very sufficient reason.

I am disposed to recommend brief reports in the Justice Department with a fuller triennial report. E. J.

This system advocated in the note of Dec 85 alludes rather to the detailed local reviews than to the annual general review with these Departments. Shd. continue? I think as usual.

report, as the adoption of statistical tables for two years would enhance the cost of printing, and the preparation of the triennial report would take up ^{much} ~~some~~ of the Inspector General's time ^{in that year} to the neglect of the important duty of inspection of offices scattered over the provinces.

Criminal & Civil Justice - The Honble the Judges think, for reasons given in C.N. 5050, that the present practice must be continued. As Mr. Justice Muthusami Aiyar does not ~~altogether~~ assent to this, a minute by him is forwarded.

Municipalities & Local Boards - a system of dealing with these reports has been

approved by Government. This, it is thought, will be attended.

Chemical Examiner's report - This is generally brief, and

and no change appears
necessary. Nevertheless, there

Report under Act xxv of 1867.

This is also brief, and
may continue to be

Submitted as at present

In the Joint-Stock Companies

report, referred to in
the second resolution

Of the Govt. of India,

the Registrar would make

no change as the depart-

There is still in its

infancy, and the animal

Reports are usually

Very brief and most useful
for departmental purposes.

Let India's view be related to
as to no harm in making the
change. Every little helps.
It is to be noted, however, that the
only officer related would be the
Chemical Examr. himself, who
probably has leisure enough for
the purpose -

his should have been noticed, but was not, in the letter of the Director of Public Health. The only officers whose time would be saved are the Registrars of Books, who doubtless has time enough for the purpose, and the Dir. of Public Health whose review might be dispensed with, a covering letter being close sufficient for the purpose of noting any errors that may occur.

Think
attributional
report w/out
see you

Let this be annual
 77.81

6-7-16

W

Annual Reports

Public. 14 P
Department.

69

PROCEEDINGS OF THE MADRAS GOVERNMENT.

Read again G.O. 7th Oct. 1885 No 2364. Public.

(abstract)

also
Read the following

FOR ORDERS.

Order, 12 July 1864 No 1455.

The foregoing papers contain the
replies of the departments in
affairs connected in regard to
the question ~~which~~ ^{discussed} in proceedings
of the Govt. of India. Home
Dept (Public), 8 17th August
1885 No 37-1392-466, letter from
the Govt. of India, Dept of Finance
and Commerce, 8 28th August
1885 No 2650, and letter from
the Govt. of India, Revenue &
Agricul. Dept (General), 8 21st
January 1886. Circular No 66-241.

Presented to Public Pro
No. 1455/5-1-11/86

2. The opinion of this Govt. has already been expressed in G.O.

Rev. 14th June 1896 No. 482.

482.A, 482.B. and 482.C. in

regard to the reports submitted

to the Govt. of India in the

Dpt. of Revenue and Agriculture,

as well as in regard to the

unofficially written reports sub-

mitted to the Home Dpt. and

the Dpt. of Finance and Commerce.

The question still remains for

discussion whether it is possible

to reduce the bulk of the ^{other} ~~unofficial~~

reports submitted to the Home

Dpt. and of the report on

Joint Stock Companies sub-

mitted to the Dpt. of

Finance & Commerce in the

Memorandum proposed by the

Govt. of India.

3. The suggestions of the

Govt. of India in regard to

Home Dpt.

Forests.

Dpt. of Finance & Commerce

Excise

Stamps

Income Tax.

Foreign (Frontier) Trade.

15.1
These reports may be briefly
summarized as follows: 21

Subjects regarding which no change is proposed.	Subjects regarding which annual statistical returns would be submitted for two years and a report in the third year.	Subjects regarding which brief reports would be submitted for two years and a full report in the third year.
General Administration Education. Sanitation. Tails. Police. Joint Stock Companies	Dispensaries Lock Hospitals Sanatic Asylums Vaccination. Registration	Civil Justice Criminal Justice Municipalities Work of Chemical Examiner Publications under Act XXV of 1867

The several reports will be

considered in the foregoing

order.

General Administration.

4. As regards the general

administration report the Govt.

are not prepared to recommend

any change in the existing method

of preparation. The report,

in its present form,

appears to be as brief and

compact as can be desired, having

regard to the purposes for which

it is intended.

5. Education. The Govt. agree

with the Director and acting

Director that while every year

several measures should be adopted

to diminish the length of the reports on Education, it should continue to be submitted annually as at present. The main, also, is the suggestion that a chapter of "General Remarks" should be added to the report, in which all remarks of a general nature on the educational progress of the year should be briefly embodied, the remaining chapters being strictly confined to concise statements of facts. The proposal that a general review of the progress achieved should, also, be submitted once in five years has already been provisionally approved in G.O. Edach 28th Decr 1933 by Sd/- Messrs. W. J. on further consideration, the Govt. are of opinion that this general review should be triennial and should be embodied in the concluding chapter of the report for the year, the reports for the two preceding years being correspondingly curtailed.

6. Sanitation. In the reasons assigned by the Sanitary Commn. the Govt. would retain the annual report on sanitation substantially in its present form. The suggestion that the main facts regarding the sanitation of cantonments and the practical sanitary work done by local bodies should be briefly given in

Department.

77

PROCEEDINGS OF THE MADRAS GOVERNMENT

Read the following

tabular form instead of notes and summaries as at present. is approved. With regard to vaccination. It is observed that this is one of the subjects concerning which annual statistical tables with the briefest possible notes for two years, and a full report in the third year, are considered sufficient by the Govt. of India. This suggestion appears to be substantially in accordance with Mr. Badi's views and commands that Mr. H. S. Govt. in C. S. who would accordingly recommend the entire reparation in future of the report and statistics of vaccination from the General report of the

Sanitary Council.
and Police.

7. Trails. The Govt. accept the

opinion of the Sanitary Council

that present arrangements in

regard to the annual reports of their departments
~~Sanitary~~
should be maintained.

8. Joint Stock Companies. The

Registrar of Joint Stock Com-

panies deprecates any change in

existing arrangements, the depart-

ment being still in its infancy,

and the annual report being very

brief and of the greatest utility

for departmental purposes.

This opinion is ~~concurring~~ ^{concurring} the
Govt.

9. Dispensaries, Lock Hospitals,

and Lunatic Asylums. As

regard these reports the

suggestions of the Govt. of

India have the concurrence

of the Surgeon-General

of this Govt. for the

reason given in para 2 of

his letter read above. 75

10. Vaccination. This subject has

already been noticed in para

7 of these proceedings.

12. Registration. The Govt. accept

the suggestion that a full

report on registration should

be submitted every third year

with statistical returns and

brief notes in other years.

~~With~~ Adverting to the

concluding remark of the Sanitary

- Council's letter it is observed

that the question is one not

of saving money but of saving

time. Money doubtless would

be saved to some extent, but

time much more.

13. Civil and Criminal Justice. The

honorable the Judges of the

High Court are opposed to

any change in the existing system

of reporting on these subjects,
the reason assigned being
that owing to the frequent
changes of judicial officers
"the advantage which the
present annual reports secure
in the way of presenting a
drama of ~~an~~ individual
efficiency" would be lost, if
the system of triennial re-
ports were adopted. A
minute of dissent is also
forwarded from Mr. Justice
Muthuswami Iyer, who ad-
vocates a system of brief
reports for two years "in
which new legislative or
administrative changes in-
troduced during the year
or special departures from
established principles should
alone be categorically noted,
together with a simple
statement of such significant
facts as bear on their
practical operation during the
year." In the third year
Mr. Justice Muthuswami Iyer
would have "an elaborate
and exhaustive report in
the nature of a history of
the administration." These
proposals are in accordance
with the suggestions of
the Govt. of India and
have the concurrence of
this Govt.

By Municipalities. The Govt.
ask of opinion that the
annual reports on municipalities

125 Department
77
PROCEEDINGS OF THE MADRAS GOVERNMENT.

Read the following

Should continue as at present.
The same remark applies to
the annual reports on the
operations of local boards.
The powers of all these ^{local} bodies
has recently been largely in-
creased, and the greatest
care and watchfulness will
be necessary for some years
to ensure the success of ^{the}
~~these~~ ^{these} ~~important~~ ^{important}
experiments. It cannot as yet
be said that the principles
of municipal and local adminis-
tration have been so firmly
fixed in the minds of the
bodies concerned as to diminish
the necessity for ^{constant} ~~constant~~ super-
vision and advice.

14. Book of Chemical
Examiner and Publications
under Act XXX of 1887.

As regards these reports
the suggestions of the Govt.
of India are accepted.

(From order)
G.M.
7/7

W. 10/7

The Financial Dept. - L. T. & L.
Judicial Dept. 1
Educational - 1
Revenue - 7
Surgeon Genl with the
Sanitary Commission

v. 6
Desp'd
23/7
6
List of de.
ms 6

Encl. - No 1456

Copies to the following Depts.
of the Govt of India - 6
~~Home~~
Finance & Commerce 6
Rural & Agricultural 5

Desp'd 23/7

17-2-05

[Despatch.]

JP 188

AD AGAIN Order of Government, dated 7th 6th
1885, No. 2365 Miscellaneous Public
— Nov/85 No 1025/1
— 14 June/86 No 482 R

JP 188

81

CURRENT No

one
4684
4707
4741
4794
4873
5050
2170

STATEMENT WITH DITTO.

ER, &c. OF GOVERNMENT—A.

PAPERS KEPT OUT OF FILE FOR DESPATCH IN ORIGIN
(not paged.)

Order
Letter
Collection

N.B.—

A = Print in full.
B = Not to be printed
P = Print abstract only.
Q = Print heading only.
R = Print, but not for monthly vol

File 7. 70000/5

2-8-87-10

9-1-14

23-5-14

5-9-14

[1]

PRESS.

Public DEPARTMENT.
G.O. DATED 12 July 86
No. 1455/6

First copy sent to Press. 10/7

Returned for signature. 10/7

Despatched in print. 23/7

[Despatch Abstract.]

annual reports - Papering
on the question of the
reducing the bulk of a
document submitted to the Hon.
Finance & Commerce Dept.
The Govt. of India.