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(2) Date of repair 30-10-47

(3) Initials of the Referencer

MADRAS RECORD OFFICE.

Government of Madras.

Public DEPARTMENT.

G.O. No. 1318 - 1319 Press / Mis.

Dated 24-6- 1886.

Not to be folded or roughly handled

Consular Agencies —
Karikal & Pondicherry —

24th June 1886, Nos. 1318, 1319, Public.

GOVERNMENT OF MADRAS.

PUBLIC DEPARTMENT.

Read—again the following paper:—

G.O., dated 28th January 1886, Mis. No. 200, Public.

Read—the following letter from Lieutenant-Colonel BOWNESS FISCHER, M.S.C. British Consular Agent, Karikal, to the Chief Secretary to Government dated Karikal, 13th January 1886, No. 1806:—

I have the honor to enclose herewith the copies of a correspondence which has recently passed between the Accountant-General and myself, and would beg that definite orders might be passed on it as soon as possible, so as to relieve me from the rather painful predicament in which I now find myself placed.

2. On the evening of the 11th of last month I received a telegram from Government, dated the same day, desiring me to assume charge of the Pondicherry Agency from the 13th idem, *in addition to my own charge*; and, though I had no exact idea what this meant, I at once started for Pondicherry, at very great personal inconvenience to myself, and relieved Colonel Sherman on the evening of the 13th. Three days afterwards I received the *Fort St. George Gazette* of the 15th of December appointing me "to be in charge of the British Consular Agency, Pondicherry, *without prejudice to my own duties*, from the 13th of December, *until further orders*;" and, in accordance with this notification, the Accountant-General duly informed me that I was entitled to the allowances of the two offices which I was thus ordered temporarily to direct. On the evening of the 23rd of last month I received G.O., No. 2899, Public, of the 11th idem, amalgamating the two agencies, *until further orders*, and directing me to report what savings could be effected both in these offices and in the establishments connected with the immigration to the Straits Settlements; and next day, accordingly, I returned to Karikal in order to carry out the instructions I had received.

3. I had been forced to remain at Pondicherry on duty, which no one else but myself could discharge; but I found that the expenses I had thus been obliged to incur were so heavy—for, as I had no house and no conveyance, I was utterly at the mercy of the local harpies—that I aked the Accountant-General whether I could not draw travelling allowances, in addition to my own personal allowances, in order to recoup myself for part, at any rate, of this enforced expenditure. To my great surprise, however, Mr. Donald has now replied that it was a mistake on the part of his office to rule that I was entitled, temporarily, to the allowances of both agencies—although the words, "*without prejudice to his own duties*," in the *Fort St. George Gazette*, are sufficiently explicit—and he informs me that I was only entitled to travelling allowances during the time I was employed at Pondicherry, thus mulcting me in a very serious sum simply for discharging my duty! As, however, it is evident that Mr. Donald has misunderstood the orders of Government, and attributed the wrong sense to intentions that depend upon circumstances, and very difficult circumstances, still under consideration, which I am doing my utmost to solve as quickly as possible, I would earnestly beg that the necessary orders may be passed in correction of this mistaken ruling, which has utterly upset the private and public arrangements I am making in connection with the amalgamation of the two agencies, and brought matters to an abrupt standstill.

4. I am sincerely sorry to appear to be actuated in such matters by any sordid considerations; for it has been my just pride that, during the many years I have held this post, I have never allowed such considerations to interfere with what I considered to be my duties as the local British representative; but it is necessary to point that, if Mr. Donald's second thoughts are correct, his revised ruling will impose a serious pecuniary fine upon me, and entail other obligations that I cannot possibly afford; for I was forced, on account of the scarcity of houses at Pondicherry, to secure Colonel Sherman's house at once at a greatly enhanced rent, and as it is now undergoing repairs, I am obliged to keep up two temporary and separate establishments. I shall be succeeded by no one at Karikal; and what that means only those who have long kept house in India really know; while I estimate that it will cost me between 700 and 800 rupees to move from Karikal and settle at Pondicherry—800 rupees moreover which will, *in no way whatever*, be recouped to me by the "higher" rate of pay I may draw at Pondicherry.

5. As for this higher rate of pay, *it exists only on paper*, and my appointment to Pondicherry involves a dead pecuniary loss to me; for not only will the difference of 50 rupees per mensem be at once absorbed by the increased house-rent there (which is double what I pay here), but this difference will be diminished by one-half by the new income-tax; while the enormously enhanced social responsibilities—social responsibilities which, in the opinion of His Excellency Monsieur Richaud and his administration, amount to positive official duties—will so seriously augment my expenses that I am confident that few officials of my rank would consider this change a sufficient compensation for fifteen years of devoted and zealous service. I am, however, deeply sensible of the honor which Government confer on me in thus widening the range of my duties, and of the confidence in my continued zeal which this honor implies; and all I would ask is that, until I have been able to carry out the task with which I have been entrusted, I may not be subjected to any unfair privations of my rights, such as Mr. Donald's propositions involve.

6. Since I have been so unexpectedly called to this task, I have given up my whole time to it, in spite of the Christmas holidays. I have made myself acquainted with the interior economy and working of the Negapatam office, which was before a sealed book to me, and have consulted the Collector of Tanjore on this subject. I have also consulted the Collector of South Arcot about the emigration that takes place from Porto Novo to the Straits Settlements, and propose to examine this question on the spot in a day or two. I am studying the best manner of reducing the *personnel* of this office without impairing its efficiency, and with due regard to the interests of deserving servants of the State; and I am endeavouring to reorganize the Pondicherry office, where I have met with most unexpected difficulties from some of Colonel Sherman's late employés. To-morrow I propose, if the weather will allow me, to start on a tour of inspection of the ports from which emigration takes place to the Straits Settlements, and by the end of this month, if nothing unforeseen should happen, I trust to be in a position to submit my report and my proposition statements with regard to all three offices now under my temporary supervision.

ENCLOSURE.

From Lieutenant-Colonel BOWNESS FISCHER, M.S.C., British Consular Agent, Karikal, to the Accountant-General, Madras, dated Karikal, 28th December 1885, No. 1750.

With reference to slip No. A.B.S.—440, of the 19th instant, I have the honor to request that, until my future duties have been definitively fixed by Government and my future residence decided upon, I may be permitted to draw my pay and allowances, under Order No. 481 of the 15th instant, at Karikal, from the treasury at Tanjore.

2. I should also feel extremely grateful if you would kindly let me know whether I am entitled to travelling allowance for having assumed charge of the Pondicherry Agency on the 13th instant, and for my return journey back on the 24th and 25th idem; and whether, in the event of my residence being fixed at Pondicherry, there is any chance of my receiving any compensation for the expense this will entail. Although it has been ruled that I shall, when the two agencies are finally amalgamated, "draw the special allowance attached to the more highly paid of the two amalgamated offices," I find that this difference of 50 rupees a month will not only be at once absorbed by the difference of house-rent at Karikal and at Pondicherry, but that I shall suffer a very serious pecuniary loss in breaking up my establishment here and setting up another one at Pondicherry.

From the Deputy Accountant-General, Madras, to the British Consular Agent, Karikal, dated 11th January 1886, No. 63.

With reference to your letter, No. 1750, dated the 28th December 1885, I have the honor to state that as, under G.O., No. 2899, Public, dated 11th December 1885, the offices of the Consular Agents at Karikal and Pondicherry have been amalgamated from the 13th December 1885, you are entitled from 14th idem (the date succeeding that on the afternoon of which you took over charge of the duties of British Consular Agency at Pondicherry) to the more highly paid of the two amalgamated offices, viz., Rs. 250 per mensem, and not to the local allowance attached to each of the two offices as advised in the pay slip issued from this office, No. A.B.S.—440, dated 19th December 1885. A revised pay slip is herewith forwarded, and you should draw your pay and allowance at the Tanjore treasury as usual.

2. You are entitled also to travelling allowance for your journeys from Karikal to Pondicherry on the 13th, and for the return journey on the 24th and 25th December 1885.

3. As regards the compensation for the expenses entailed upon you in consequence of the amalgamation of two Consular Agency offices at Karikal and at Pondicherry, Government alone can entertain your application, of which this office can take no notice.

Revised Pay Slip.

No. A.B.S.

Lieutenant-Colonel Bowness Fischer, British Consular Agent of Pondicherry and Karikal is informed that, under Order No. 2899, dated 11th December 1885, Public Department, he is entitled to draw pay and allowances at the rate of Rs. 1,077-14-0 per mensem, with effect from 14th December 1885.

2. The details of the calculation are given below.

3. To facilitate work in this office, he is requested to enter No. 97 as the audit number on the top of his salary bills.

MADRAS,
January 1886.

(Signed) W. DONALD,
Deputy Accountant-General.

	RS.	A.	P.
Pay	827	14	0
Local allowance	250	0	0
Total ...	1,077	14	0

N.B.—This slip should be sent to the treasury attached to the first bill on which the pay here notified is claimed.

Order—dated 28th January 1886, Mis. No. 200, Public.

Until the Government have before them Colonel Fischer's promised report they can pass no orders on the future status of the Consular Agency at Pondicherry.

(True Extract.)

(Signed) W. WILSON,
Acting Chief Secretary.

To the British Consular Agent, Karikal.

READ—also the following papers:—

Extract from a letter from the British Consular Agent, Pondicherry and Karikal, to the Chief Secretary to Government, dated Karikal, 25th January 1886, No. 1858.

* * * *

12. And this brings me to the proposals regarding the Karikal agency. By the abolition of the specially-appointed Consular Agent here, an annual departmental saving will be effected of Rs. 12,334-8-0; but, if efficiency is to be maintained, no further saving can possibly be made. The other allowances attached to this office

consist of two separate items—Rs. 55 per mensem for the salary of one clerk and four peons, and Rs. 20 per mensem on account of office-rent. I have made arrangements by which the office-rent will, from the 1st of February, be reduced to 10 rupees a month, and I further propose to reduce the establishment by two peons and to raise their pay to the same level as that of the Pondicherry peons, viz., 7 rupees a month, and to increase the pay of Mr. T. Appasawmy Iyer, the chief clerk of the two Consular agencies, to something more in accordance with his merits.

13. I have frequently said—and I see no reason to alter this opinion—that the duties of the Karikal agency are far more onerous in emigration matters (of which the Burma and Straits passenger traffic forms a large part) than those at Pondicherry; and when my direct personal influence is removed from Karikal (as it will be by the end of this month), it is not certain that the difficulties I have had to contend against will become less apparent. Under these circumstances, the very best man to take my place is undoubtedly Mr. T. Appasawmy Iyer, who joined this office shortly after I did in 1871, was with me all through the Straits Settlements and Burma emigration disputes, and has served Government with unwavering fidelity and distinguished zeal for nearly 15 continuous years. I have, over and over again, had occasion to bring Mr. Appasawmy Iyer's conduct to the favorable consideration of Government, and I append now a record of his services, showing the numbers of times he has been in virtually independent or *quasi*-independent charge of this office. On the more important of these occasions, he drew a special allowance of 50 rupees per mensem in addition to his own monthly salary of 30 rupees.

14. I would ask to be permitted to add one word personal to myself. On the evening of the 11th of last month, I was unexpectedly directed to proceed to Pondicherry and assume charge of the agency there in addition to my own charge, and after I had been ten days at Pondicherry (where I had been detained on duty), I received G.O., No. 2899, Public, of the 11th idem, from which I learnt, to my great surprise, that the two agencies had been amalgamated with effect from the date on which I had relieved Colonel Sherman, and that, from that date, I was to draw "the special allowance attached to the more highly-paid of the two amalgamated offices." This special allowance (as I have already pointed out elsewhere) really brings me no higher pay, but rather the contrary; but what I would now beg to be allowed to point out is, that, by thus amalgamating these two offices without giving me any previous notice whatever of their intentions, Government overlooked the fact that two separate establishments actually existed; that I was forced to engage a house at Pondicherry at the same time that I had the two houses I have always maintained at Karikal; and that a very severe hardship was consequently inflicted on me. The incidence of this hardship has been enhanced by the fact that, in order to satisfy my conscience and to collect reliable materials for this report, I had to undertake journeys the expenses for which have come entirely out of my own pocket; and the situation has been more painfully aggravated by the disorder in my Pondicherry office, which has entailed a further extra expenditure upon me that no Accountant-General's regulations would ever think of compensating me for. I would, therefore, beg that, until the two separate agencies are *actually* amalgamated and until I shall have been able to take up my official residence at Pondicherry (which I hope to do by the first proximo), the allowances of both agencies should be passed to me—as, indeed, the Accountant-General distinctly ruled that they ought to be, when he saw the notice in the Gazette appointing me to the charge of the Pondicherry agency without prejudice to my other duties.

Enclosure.

Record of the services of Mr. T. Appaswamy Iyer.

Entertained as head clerk of the British Consular Agency, Karikal, from 1st April 1871.

In charge of the Consular Agency, Karikal, from 1st May to 24th December 1878, in addition to his own duties, during the absence of the Consular Agent on furlough.

In charge of the Consular Agency at Karikal from 20th to 26th February 1879, in addition to his own duties, during the absence of the Consular Agent on casual leave.

In charge of the Consular Agency at Karikal from 22nd April to 21st June 1880, in addition to his own duties, during the absence of the Consular Agent on privilege leave.

In charge of the Consular Agency, Karikal, from 23rd to 27th April 1881, in addition to his own duties, during the absence of the Consular Agent, between the time Major Shaw went on furlough and Colonel Fischer resumed.

In charge of the Consular Agency, Karikal, from 16th November to 16th December 1882, in addition to his own duties, during the absence of the Consular Agent on privilege leave.

In charge of the Consular Agency, Karikal, from 7th to 14th March 1883, in addition to his own duties, during the absence of the Consular Agent on special duty at Madras.

In charge of the Consular Agency at Karikal from 28th May to 10th June 1883, in addition to his own duties, during the absence of the Consular Agent on special duty at Ootacamund.

In charge of the Consular Agency at Karikal from 24th June to 14th August 1883, in addition to his own duties, during the absence of the Consular Agent on special duty at the Straits Settlements.

In charge of the Consular Agency at Karikal from 6th to 7th December 1883, in addition to his own duties, during the absence of the Consular Agent on special duty at Tanjore.

In charge of the Consular Agency at Karikal from 4th August to 8th September 1884, in addition to his own duties, during the absence of the Consular Agent on privilege leave.

In charge of the Consular Agency at Karikal from 13th August to 12th September 1885, in addition to his own duties, during the absence of the Consular Agent on special duty at Calcutta.

STATEMENT of Proposition for revision of Establishment.

Order sanctioning present establishment. Government of Madras, Political Department.		Office to which the proposition refers.	Nature of Charge.								Proposition.						Grounds of proposition.	Local Government's recommendation.	Orders of the Government of India.		
			Present Scale.				Proposed Scale.				Permanent.		Temporary.						Department.	Financial Department.	
					Pay.				Pay.		Increase per month.	Decrease per month.	Increase per month.		Decrease per month.						
No.	Date.		No.	Designation.	Minimum.	Maximum.	No.	Designation.	Minimum.	Maximum.	Amount.	Amount.	Period.	Amount.	Period.	Amount.			Remarks.	Remarks.	Orders.
		Offices of the British Consular Agents, Pondicherry and Karikal.		*Pondicherry Office.*	RS.	RS.			RS.	RS.	RS.	RS.		RS.		RS.	The order of Government, dated 11th December 1885, No. 2899, Public.				
			1	British Consular Agent ..	250	..	1	British Consular Agent to be in charge of the Karikal office also, under G.O., No. 2899, Public, dated 11th December 1885.	250	..	..	..	..	..	..	..					
			1	Clerk	30	..	1	Clerk	30	..	..	..	..	..	..	..					
			4	Peons	28	..	4	Peons	28	..	..	..	..	..	..	..					
			..	Office rent	25	..	..	Office rent	25	..	..	..	..	..	..	..					
			6	Total ..	333	..	6	Total ..	333	..	..	..	..	..	..	..					
				Karikal Office.																	
			1	British Consular Agent ..	200	..	..	The Karikal Agency was amalgamated with that of Pondicherry under G.O., No. 2899, Public, dated 11th December 1885.	..	..	..	200	..	..	..	..					
			1	Clerk	30	..	1	Clerk	60	..	30	..	..	..	..	..					
			4	Peons	25	..	2	Peons	14	..	..	11	..	..	..	..					
			..	Office rent	20	..	..	Office rent	10	..	..	10	..	..	..	..					
			6	Total ..	275	..	3	Total ..	84	..	30	221	..	..	..	..					

PONDICHERRY,
26th February 1886.

(Signed) BOWNESS FISCHER, Lt.-Col.,
British Consular Agent, Pondicherry and Karikal.

To the Chief Secretary to Government, Public Department, through the Accountant-General, with reference to G.O., No. 1695, dated the 23rd September 1878, Financial Department.

Accountant-General's Report.

No. A.D.S.—435.

The entries in the column of "Present scale" as regards establishment have been compared with the registers of this office and are correct.

FORT ST. GEORGE,
3rd March 1886.

(Signed) W. DONALD,
Deputy Accountant-General.

From the Collector of Tanjore, dated 3rd April 1886, No. 2174.

ABSTRACT.—Stating that he is not in a position at present to make any useful suggestions on the subject of the amalgamation of the offices of the Pondicherry and Karikal Agencies.

From H. P. GORDON, Esq., Collector of South Arcot, to the Chief Secretary to Government, dated Cuddalore, 10th April 1886, No. 30.

With reference to G.O., of the 11th December 1885, No. 2899, paragraph 6, I have the honor to observe that as Colonel Fischer has made Pondicherry his head-quarters the new arrangement will not affect this district. I do not apprehend that any material inconvenience will attend his occasional visits to Karikal, but upon this point Colonel Fischer will be able to give Government better information than I can, as I am very imperfectly acquainted with the work of the Consulate.

From J. B. PENNINGTON, Esq., Collector of Tanjore, to the Chief Secretary to Government, dated Tanjore, 29th May 1886, No. 3463.

In continuation of my letter, No. 2174, dated 3rd April 1886, and after perusing a copy of Colonel Fischer's report to Government, No. 1858, dated 25th January 1886, I have the honor to add that I agree with him in thinking that no further reduction of expenditure is possible. Nor do I see any objection to Colonel Fischer's proposals for supervising emigration to the Straits, while the facts stated in paragraph [illegible] of his letter quoted above show how necessary it is that there should be more efficient supervision over this traffic.

ORDER—dated 24th June 1886, No. 1318, Public.

The Government observe that by the abolition of the separate appointment of Consular Agent at Karikal a saving of Rs. 1,027-14-0 *per mensem*, or Rs. 12,[illegible]-0 *per annum*, has been effected, the military pay of the incumbent as well as his local allowance having previously been charged to Provincial—Emigration. The proposals now submitted involve no further saving, but on the contrary a small increase of Rs. 9 on the cost of existing establishments. Colonel Fischer proposes the reduction of the Karikal establishment by two peons, and has already arranged for a reduction of office rent from Rs. 20 to Rs. 10; on the other hand he recommends that the pay of the head clerk, of whom he speaks in high terms and who will in future be his representative in Karikal, be raised from Rs. 30 to Rs. 60, and that of the two remaining peons from Rs. 6-4-0 to Rs. 7 each. These proposals are sanctioned. The office establishment of the Pondicherry Agency Colonel Fischer proposes to leave as at present, the net saving being thus Rs. 1,018-14-0 *per mensem*.

2. In his letter read in G.O., 28th January 1886, Mis. No. 200, Colonel Fischer points out that his transfer to Pondicherry has involved him in considerable pecuniary loss owing to the cost of removal, the scarcity of houses and high rate of house-rent in Pondicherry, the necessity he was under of maintaining for a time two establishments, the fact that he had no successor at Karikal who could take over from him

such property as he did not wish to remove, and the greatly increased social responsibilities to which he becomes liable in consequence of the change. In his later communication of the 25th January he requests that, at least, he may be permitted to draw the local allowances of both agencies from the 11th December to the time when he finally took up his residence in Pondicherry and ceased to maintain a separate establishment. There are technical difficulties in the way of any such proposal, the two appointments having been formally declared to be amalgamated, but the Government nevertheless recognize that Colonel Fischer has been put to some inconvenience and pecuniary loss, and they consider that the local allowance of the amalgamated agency (which now includes the supervision of Negapatam and Porto Novo) should be raised to Rs. 300 with effect from the date of amalgamation. The proposal will be submitted, accordingly, for the approval of the Government of India.

(True Extract.)

E. F. WEBSTER,
Chief Secretary.

To the British Consular Agent, Pondicherry and Karikal.
,, Accountant-General.

Letter—to the Secretary to the Government of India, Revenue and Agricultural Department, dated Ootacamund, 24th June 1886, No. 1319, Public.

With reference to your telegram, No. 272—38-6 (Emigration), I am directed to forward a copy of the Proceedings of this Government, No. 1318 of this date, showing that the saving effected by the recent amalgamation of the Consular Agencies of Pondicherry and Karikal amounts to Rs. 1,018-14-0 per mensem. I am to request, however, that, for the reasons assigned in paragraph 2 of the proceedings, His Excellency the Governor-General in Council will be pleased to sanction the raising of the local allowance, attached to the amalgamated agency, from Rs. 250 to Rs. 300 per mensem with effect from the date of amalgamation. The monthly saving will in that case be reduced to Rs. 968-14-0.

E. F. WEBSTER,
Chief Secretary.

Exd. T. O'Connor.

3/9/97

Govt. of {1886} Madras.

PUBLIC.

Issued

Recd. *Encl.*

G.O., &c., 24th June 1886,
Nos. 1318, 1319.

JUNE.

Emigration.

Stating what savings were effected by the amalgamation of the Consular Agencies at Pondicherry and Karikal, and sanctioning certain increases of pay to the establishment at Karikal.

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GOVERNMENT OF MADRAS.

PUBLIC DEPARTMENT.

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ENCLOSURE.

From Lieutenant-Colonel BOWNESS FISCHER, M.S.C., British Consular Agent, Karikal, to the Accountant-General, Madras, dated Karikal, 28th December 1885, No. 1750.

With reference to slip No. A.B.S.—440, of the 19th instant, I have the honor to request that, until my future duties have been definitively fixed by Government and my future residence decided upon, I may be permitted to draw my pay and allowances, under Order No. 481 of the 15th instant, at Karikal, from the treasury at Tanjore.

2. I should also feel extremely grateful if you would kindly let me know whether I am entitled to travelling allowance for having assumed charge of the Pondicherry Agency on the 13th instant, and for my return journey back on the 24th and 25th idem; and whether, in the event of my residence being fixed at Pondicherry, there is any chance of my receiving any compensation for the expense this will entail. Although it has been ruled that I shall, when the two agencies are finally amalgamated, "draw the special allowance attached to the more highly paid of the two amalgamated offices," I find that the difference of 50 rupees a month will not only be at once absorbed by the difference of house-rent at Karikal and at Pondicherry, but that I shall suffer a very serious pecuniary loss in breaking up my establishment here and setting up another one at Pondicherry.

From the Deputy Accountant-General, Madras, to the British Consular Agent, Karikal, dated 11th January 1886, No. 63.

With reference to your letter, No. 1750, dated the 28th December 1885, I have the honor to state that as, under G.O., No. 2899, Public, dated 11th December 1885, the offices of the Consular Agents at Karikal and Pondicherry have been amalgamated from the 13th December 1885, you are entitled from 14th idem (the date succeeding that on the afternoon of which you took over charge of the duties of British Consular Agency at Pondicherry) to the more highly paid of the two amalgamated offices, viz., Rs. 250 per mensem, and not to the local allowance attached to each of the two offices as advised in the pay slip issued from this office, No. A.B.S.—440, dated 19th December 1885. A revised pay slip is herewith forwarded, and you should draw your pay and allowance at the Tanjore treasury as usual.

2. You are entitled also to travelling allowance for your journeys from Karikal to Pondicherry on the 13th, and for the return journey on the 24th and 25th December 1885.

3. As regards the compensation for the expenses entailed upon you in consequence of the amalgamation of two Consular Agency offices at Karikal and at Pondicherry, Government alone can entertain your application, of which this office can take no notice.

Revised Pay Slip.

No. A.B.S.

Lieutenant-Colonel Bowness Fischer, British Consular Agent of Pondicherry and Karikal is informed that, under Order No. 2899, dated 11th December 1885, Public Department, he is entitled to draw pay and allowances at the rate of Rs. 1,077-14-0 per mensem, with effect from 14th December 1885.

2. The details of the calculation are given below.

3. To facilitate work in this office, he is requested to enter No. 97 as the audit number on the top of his salary bills.

MADRAS, (Signed) W. DONALD,
January 1886. *Deputy Accountant-General.*

	RS.	A.	P.
Pay	827	14	0
Local allowance	250	0	0
Total ...	1,077	14	0

N.B.—This slip should be sent to the treasury attached to the first bill on which the pay here notified is claimed.

Order—dated 28th January 1886, Mis. No. 200, Public.

Until the Government have before them Colonel Fischer's promised report they can pass no orders on the future status of the Consular Agency at Pondicherry.

(True Extract.)
(Signed) W. WILSON,
Acting Chief Secretary.

To the British Consular Agent, Karikal.

READ—also the following papers:—

Extract from a letter from the British Consular Agent, Pondicherry and Karikal, to the Chief Secretary to Government, dated Karikal, 25th January 1886, No. 1858.

* * * *

12. And this brings me to the proposals regarding the Karikal agency. By the abolition of the specially-appointed Consular Agent here, an annual departmental saving will be effected of Rs. 12,334-8-0; but if efficiency is to be maintained, no further saving can possibly be made. The other allowances attached to this office

consist of two separate items—Rs. 55 per mensem for the salary of one clerk and four peons, and Rs. 20 per mensem on account of office-rent. I have made arrangements by which the office-rent will, from the 1st of February, be reduced to 10 rupees a month, and I further propose to reduce the establishment by two peons and to raise their pay to the same level as that of the Pondicherry peons, viz., 7 rupees a month, and to increase the pay of Mr. T. Appasawmy Iyer, the chief clerk of the two Consular agencies, to something more in accordance with his merits.

13. I have frequently said—and I see no reason to alter this opinion—that the duties of the Karikal agency are far more onerous in emigration matters (of which the Burma and Straits passenger traffic forms a large part) than those at Pondicherry; and when my direct personal influence is removed from Karikal (as it will be by the end of this month), it is not certain that the difficulties I have had to contend against will become less apparent. Under these circumstances, the very best man to take my place is undoubtedly Mr. T. Appasawmy Iyer, who joined this office shortly after I did in 1871, was with me all through the Straits Settlements and Burma emigration disputes, and has served Government with unwavering fidelity and distinguished zeal for nearly 15 continuous years. I have, over and over again, had occasion to bring Mr. Appasawmy Iyer's conduct to the favorable consideration of Government, and I append now a record of his services, showing the numbers of times he has been in virtually independent or *quasi*-independent charge of this office. On the more important of these occasions, he drew a special allowance of 50 rupees per mensem in addition to his own monthly salary of 30 rupees.

14. I would ask to be permitted to add one word personal to myself. On the evening of the 11th of last month, I was unexpectedly directed to proceed to Pondicherry and assume charge of the agency there in addition to my own charge, and after I had been ten days at Pondicherry (where I had been detained on duty), I received G.O., No. 2899, Public, of the 11th idem, from which I learnt, to my great surprise, that the two agencies had been amalgamated with effect from the date on which I had relieved Colonel Sherman, and that, from that date, I was to draw "the special allowance attached to the more highly-paid of the two amalgamated offices." This special allowance (as I have already pointed out elsewhere) really brings me no higher pay, but rather the contrary; but what I would now beg to be allowed to point out is, that, by thus amalgamating these two offices without giving me any previous notice whatever of their intentions, Government overlooked the fact that two separate establishments actually existed; that I was forced to engage a house at Pondicherry at the same time that I had the two houses I have always maintained at Karikal; and that a very severe hardship was consequently inflicted on me. The incidence of this hardship has been enhanced by the fact that, in order to satisfy my conscience and to collect reliable materials for this report, I had to undertake journeys the expenses for which have come entirely out of my own pocket; and the situation has been more painfully aggravated by the disorder in my Pondicherry office, which has entailed a further extra expenditure upon me that no Accountant-General's regulations would ever think of compensating me for. I would, therefore, beg that, until the two separate agencies are *actually* amalgamated and until I shall have been able to take up my official residence at Pondicherry (which I hope to do by the first proximo), the allowances of both agencies should be passed to me—as, indeed, the Accountant-General distinctly ruled that they ought to be, when he saw the notice in the Gazette appointing me to the charge of the Pondicherry agency without prejudice to my other duties.

ENCLOSURE.

RECORD of the services of Mr. T. Appaswamy Iyer.

Entertained as head clerk of the British Consular Agency, Karikal, from 1st April 1871.

In charge of the Consular Agency, Karikal, from 1st May to 24th December 1878, in addition to his own duties, during the absence of the Consular Agent on furlough.

In charge of the Consular Agency at Karikal from 20th to 26th February 1879, in addition to his own duties, during the absence of the Consular Agent on casual leave.

In charge of the Consular Agency at Karikal from 22nd April to 21st June 1880, in addition to his own duties, during the absence of the Consular Agent on privilege leave.

In charge of the Consular Agency, Karikal, from 23rd to 27th April 1881, in addition to his own duties, during the absence of the Consular Agent, between the time Major Shaw went on furlough and Colonel Fischer resumed.

In charge of the Consular Agency, Karikal, from 16th November to 16th December 1882, in addition to his own duties, during the absence of the Consular Agent on privilege leave.

In charge of the Consular Agency, Karikal, from 7th to 14th March 1883, in addition to his own duties, during the absence of the Consular Agent on special duty at Madras.

In charge of the Consular Agency at Karikal from 28th May to 10th June 1883, in addition to his own duties, during the absence of the Consular Agent on special duty at Ootacamund.

In charge of the Consular Agency at Karikal from 24th June to 14th August 1883, in addition to his own duties, during the absence of the Consular Agent on special duty at the Straits Settlements.

In charge of the Consular Agency at Karikal from 6th to 7th December 1883, in addition to his own duties, during the absence of the Consular Agent on special duty at Tanjore.

In charge of the Consular Agency at Karikal from 4th August to 8th September 1884, in addition to his own duties, during the absence of the Consular Agent on privilege leave.

In charge of the Consular Agency at Karikal from 13th August to 12th September 1885, in addition to his own duties, during the absence of the Consular Agent on special duty at Calcutta.

STATEMENT of Proposition for revision of Establishment.

Order sanctioning present establishment. Government of Madras, Political Department.		Office to which the proposition refers.	Nature of Charge.								Proposition.						Grounds of proposition.	Local Government's recommendation.	Orders of the Government of India.		
			Present Scale.				Proposed Scale.				Permanent.		Temporary.						Department.	Financial Department.	
					Pay.				Pay.		Increase per month.	Decrease per month.	Increase per month.		Decrease per month.						
No.	Date.		No.	Designation.	Minimum.	Maximum.	No.	Designation.	Minimum.	Maximum.	Amount.	Amount.	Period.	Amount.	Period.	Amount.			Remarks.	Remarks.	Orders.
		Offices of the British Consular Agents, Pondicherry and Karikal.		*Pondicherry Office.*	RS.	RS.			RS.	RS.	RS.	RS.		RS.		RS.	The order of Government, dated 11th December 1885, No. 2899, Public.				
			1	British Consular Agent ..	250	..	1	British Consular Agent to be in charge of the Karikal office also, under G.O., No. 2899, Public, dated 11th December 1885.	250	..	..	..	..	..	..	..					
			1	Clerk	30	..	1	Clerk	30	..	..	..	..	..	..	..					
			4	Peons	28	..	4	Peons	28	..	..	..	..	..	..	..					
			..	Office rent	25	..	..	Office rent	25	..	..	..	..	..	..	..					
			6	Total ..	333	..	6	Total ..	333	..	..	..	..	..	..	..					
				Karikal Office.																	
			1	British Consular Agent ..	200	..	..	The Karikal Agency was amalgamated with that of Pondicherry under G.O., No. 2899, Public, dated 11th December 1885.	..	..	..	200	..	..	..	..					
			1	Clerk	30	..	1	Clerk	60	..	30	..	..	..	..	..					
			4	Peons	25	..	2	Peons	14	..	..	11	..	..	..	..					
			..	Office rent	20	..	..	Office rent	10	..	..	10	..	..	..	..					
			6	Total ..	275	..	3	Total ..	84	..	30	221	..	..	..	..					

PONDICHERRY,
26th February 1886.

(Signed) BOWNESS FISCHER, Lt.-Col.,
British Consular Agent, Pondicherry and Karikal.

To the Chief Secretary to Government, Public Department, through the Accountant-General, with reference to G.O., No. 1695, dated the 23rd September 1878, Financial Department.

Accountant-General's Report.

No. A.D.S.—435.

The entries in the column of "Present scale" as regards establishment have been compared with the registers of this office and are correct.

FORT ST. GEORGE,
3rd March 1886.

(Signed) W. DONALD,
Deputy Accountant-General.

From the Collector of Tanjore, dated 3rd April 1886, No. 2174.

ABSTRACT.—Stating that he is not in a position at present to make any useful suggestions on the subject of the amalgamation of the offices of the Pondicherry and Karikal Agencies.

From H. P. GORDON, Esq., Collector of South Arcot, to the Chief Secretary to Government, dated Cuddalore, 10th April 1886, No. 30.

With reference to G.O., of the 11th December 1885, No. 2899, paragraph 6, I have the honor to observe that as Colonel Fischer has made Pondicherry his head-quarters the new arrangement will not affect this district. I do not apprehend that any material inconvenience will attend his occasional visits to Karikal, but upon this point Colonel Fischer will be able to give Government better information than I can, as I am very imperfectly acquainted with the work of the Consulate.

From J. B. PENNINGTON, Esq., Collector of Tanjore, to the Chief Secretary to Government, dated Tanjore, 29th May 1886, No. 346[illegible].

In continuation of my letter, No. 2174, dated 3rd April 1886, and after perusing a copy of Colonel Fischer's report to Government, No. 1858, dated 25th January 1886, I have the honor to add that I agree with him in thinking that no further reduction of expenditure is possible. Nor do I see any objection to Colonel Fischer's proposals for supervising emigration to the Straits, while the facts stated in paragraph 8 of his letter quoted above show how necessary it is that there should be more efficient supervision over this traffic.

ORDER—dated 24th June 1886, No. 1318, Public.

The Government observe that by the abolition of the separate appointment of Consular Agent at Karikal a saving of Rs. 1,027-14-0 *per mensem*, or Rs. 12,334-8-0 *per annum*, has been effected, the military pay of the incumbent as well as his local allowance having previously been charged to Provincial—Emigration. The proposals now submitted involve no further saving, but on the contrary a small increase of Rs. 9 on the cost of existing establishments. Colonel Fischer proposes the reduction of the Karikal establishment by two peons, and has already arranged for a reduction of office rent from Rs. 20 to Rs. 10; on the other hand he recommends that the pay of the head clerk, of whom he speaks in high terms and who will in future be his representative in Karikal, be raised from Rs. 30 to Rs. 60, and that of the two remaining peons from Rs. 6-4-0 to Rs. 7 each. These proposals are sanctioned. The office establishment of the Pondicherry Agency Colonel Fischer proposes to leave as at present, the net saving being thus Rs. 1,018-14-0 *per mensem*.

2. In his letter read in G.O., 28th January 1886, Mis. No. 200, Colonel Fischer points out that his transfer to Pondicherry has involved him in considerable pecuniary loss owing to the cost of removal, the scarcity of houses and high rate of house-rent in Pondicherry, the necessity he was under of maintaining for a time two establishments, the fact that he had no successor at Karikal who could take over from him

such property as he did not wish to remove, and the greatly increased social responsibilities to which he becomes liable in consequence of the change. In his later communication of the 25th January he requests that, at least, he may be permitted to draw the local allowances of both agencies from the 11th December to the time when he finally took up his residence in Pondicherry and ceased to maintain a separate establishment. There are technical difficulties in the way of any such proposal, the two appointments having been formally declared to be amalgamated, but the Government nevertheless recognize that Colonel Fischer has been put to some inconvenience and pecuniary loss, and they consider that the local allowance of the amalgamated agency (which now includes the supervision of Negapatam and Porto Novo) should be raised to Rs. 300 with effect from the date of amalgamation. The proposal will be submitted, accordingly, for the approval of the Government of India.

(True Extract.)

E. F. WEBSTER,
Chief Secretary.

To the British Consular Agent, Pondicherry and Karikal.
Accountant-General.

Exd. T. O'Connor.

Govt. of {1886} Madras.

PUBLIC.

Issued

Recd. *Encl.*

G.O., 24th June 1886, No. 1318.

JUNE.

Emigration.

Stating what savings were effected by the amalgamation of the Consular Agencies at Pondicherry and Karikal, and sanctioning certain increases of pay to the establishment at Karikal.

24th June 1886, No. 1319, Public.

PUBLIC DEPARTMENT.

Letter—from

The CHIEF SECRETARY to the GOVERNMENT of
FORT ST. GEORGE,

To

The SECRETARY to the GOVERNMENT of INDIA,
Revenue and Agricultural Department.

Sir,

With reference to your telegram, No. 2[illegible]-38-6 (Emigration), I am directed to forward a copy of the Proceedings of this Government, No. 1318 of this date, showing that the saving effected by the recent amalgamation of the Consular Agencies at Pondicherry and Karikal amounts to Rs. 1,[illegible]8-14-0 per mensem. I am to request, however, that, for the reasons assigned in paragraph 2 of the Proceedings, His Excellency the Governor-General in C[illegible] [illegible] be pleased to sanction the raising of the local [illegible] attached to [illegible] [illegible]gency, from Rs. 25[illegible] to Rs. 300 per [illegible] The monthly [illegible]ing will in that [illegible]

[illegible] the honor to be,
Sir,
[illegible] most obedient servant,

Chief Secretary.

12-7-04
6-2-08
26-5-10.
13-12-10
27/1/14
4.9.1922 II
22/2/1.6?
18.12.26 II
17.12.29 D
2-11-32. I

1886.

PUBLIC DEPARTMENT.

From the Government of
Fort St. George.

Original

Issued

Recd. *Encl.*

131

Letter, 24th June 1886, No. 1319.

FEBRUARY 1886, No. PUBLIC.

GOVERNMENT OF MADRAS.

PUBLIC DEPARTMENT.

READ—also the following ~~paper:~~— extracts from letter

From the Consular Agent, Pondicherry and Karikal, to the Acting Chief Secretary to Government, dated Karikal, 25th January 1886, No. 1858.

I have the honor to submit the report and the proposition statements called for in G.O., No. 2899, Public, of the 11th ultimo.

2. The delay that has occurred in furnishing this report is partly due to the fact that I did not receive the instructions of Government until the 23rd of last month, on the eve of my departure from Pondicherry, and that, although I put myself in communication with the Collectors of Tanjore and South Arcot immediately after I returned to Karikal, the intervention of the Christmas holidays prevented any real work being done. It is also due to the disturbance caused by the insubordination in my Pondicherry office (which I have elsewhere reported), and to the very exceptional circumstances under which I have had, for the last twenty-five days, to conduct the business of this disorganised establishment. And it is partly due to the necessity of making myself personally acquainted with the actual conditions under which emigration to the Straits Settlements is carried on from Negapatam and Porto Novo; and to the trip which, with this intention, I undertook (at my own expense) in the *Castle Eden.* It struck me that if the journeys referred to in paragraph 3 of the Government order now under reply were to be frequent, the actual saving that would accrue from the changes made on the 13th of last month would be nothing, or next to nothing, and the personal experience I acquired last week fully corroborates this opinion.

3. The delay has, however, been useful in a still more important respect, for it has enabled me to become acquainted with the judgment of Government on the reports which Mr. Pennington and I submitted towards the end of last November; and their letter to the Government of India (which I received this morning with G.O., No. 110, Public, of the 18th instant,) has considerably facilitated my present task. Since, therefore, it has thus been decided to cancel the rules published in G.O., No. 777, of the 27th of March last, and to substitute for them the more simple system of registration proposed by Mr. Buck and myself in our Ootacamund note of the 6th of June 1883, there is no more to be said. The present establishment at Negapatam, recently sanctioned by Government, is—so Captain Dennison has assured me—sufficient for the mere work of registration; and from what I saw, when I was there last week, I think no further change is, at present, requisite at Porto Novo.

4. I would propose, therefore, that the system of registration set forth in paragraphs 2, 3, 4 and 5 of the Ootacamund note should be brought in force at both Negapatam and Porto Novo; that at the latter port (which has hitherto escaped notice), the native Sub-Magistrate and Superintendent of Sea Customs should be invested with exactly the same powers, for the purposes of this registration, as are exercised by Captain Dennison at Negapatam; that, in order to obviate the evils of the underhand advance system that so largely prevails and to counteract the misrepresentations of designing persons, all intending passengers to the Straits Settlements should be encouraged, by notices in the several District Gazettes and by other means, to present themselves directly at the offices of these two emigration agents, and to look to them for advice and assistance; that in the discharge of their duties, as responsible registering

officers, these two emigration agents should be strictly enjoined to discriminate (as they certainly can) far more carefully and thoroughly than has hitherto been the case between those native passengers who are "agricultural laborers or of a class ordinarily employed in agricultural work," and those who are not and are consequently entitled to a certificate under section 11 of Ordinance No. V of 1884; and that, in the case of those native passengers who are proceeding under advances, particular attention should be paid by the emigration agents to the stipulations contained in section 41 of the ordinance.

5. These proposals contain necessary fundamental principles; the details of registration can be worked out under my supervision. But, in order that this supervision should be effectual and not a mere sham, I would insist that these two emigration agents should be distinctly directed to afford me at once any assistance I may require with special reference to this emigration and its incidents; to report instantly any unusual occurrence that may come under their notice in connection with it; and to furnish me with such reports or other documents as I may find necessary in order to complete my control. I would also strongly suggest that disputed points about the working of the Native Passenger Ships Act in connection with this emigration should be referred to me for settlement, instead of being allowed to engender bad blood (as I found has sometimes been the case); and, in order, if possible, to open up some communication with the immigration agent at Penang and to induce that harmonious co-operation which has hitherto (as I explained in my report of the 23rd of November last) been utterly wanting on the part of Mr. Macgregor, I would suggest that I should be styled—as, in fact, Mr. Buck and I had previously suggested—Emigration Commissioner for the Straits Settlements.

6. This title will, of course, bring me no superfluous remuneration, but I am very much inclined to think that the gentleman who discharges the duties of emigration agent at Negapatam should, if he discharges these duties to the satisfaction of the Straits Settlements Administration, certainly receive some compensation from that Government. He is virtually *their* agent, and the more courteous and conciliatory he is in the discharge of his duties, the more sympathy and support he affords intending emigrants, the more he endeavours to ameliorate the conditions under which they leave his port, the more consequently he encourages that emigration of which the Straits Settlements stand so much in need.

7. Having said this much, I would ask to be permitted to submit some statistics that I have recently acquired since the Negapatam office has been put under my supervision. It would appear then, from statements with which Captain Dennison has been so good as to furnish me, that, between the 18th of April last (when the new rules came into force there) and the 24th of December, a total of 16,671 persons embarked at Negapatam for the Straits Settlements. Out of this total, only 882 persons received the C form of certificates, that is to say, that the remaining 15,789 persons were, according to the ordinance, "laborers or of a class ordinarily employed in agricultural work"—coolies, in fact. Out of this total of 15,789 coolies, only 1,683 were registered as "under advances," that is to say again, that while 1,683 coolies were thus brought under the ordinance, 14,106 persons of the same class were not, and were, in fact (as Captain Dennison tells us in his report of the 2nd of October last), "perfectly free to go where they liked."

8. It would also appear, from the same statistics, that while we have been elaborating precautions to prevent natives of this presidency from being carried to foreign colonies with which we have concluded no convention, and adjuring the Straits Administration to aid us in this task, such natives have, nevertheless, been carried to objectionable foreign colonies under the very eyes of our own duly-constituted authorities. To go no further back than the last seven months, it appears that, on two occasions during this period, the steamer *Kongsee* carried to the Dutch settlement of Acheen, in Sumatra, a total of 476 native passengers, with the full knowledge of the local emigration agent. And when I asked Captain Dennison why he had made no representation on the subject, he replied that it never occurred to him to do so.

9. At Porto Novo, the Superintendent of Sea Customs, having heard nothing of G.O., No. 777, of the 25th of March last, did, of course, nothing to register the emigration that obtains at his port. But it is evident, from the conversation I had with him last week, that this migration is beginning to assume importance. During the official year 1883-84, the number of persons who left Porto Novo for the Straits Settlements amounted to 470. During the following official year, this total rose to 570, and during the calendar year 1885, it suddenly increased to 1,065.

10. At Karikal, too, there has also been rather a remarkable increase in the emigration that obtains between this port and the Straits Settlements, and a still more remarkable tendency—in spite of the protestations of the local French officials—to revert to inveterate illicit methods. In my latest annual report, I informed Government that the number of persons who left Karikal, for the official year 1884-85 was more than double the number who had left during the previous year; and I find now that during the last six months alone (since the new rules came into force), as many persons have left this port as left it during the whole of 1884-85; while, out of this total of 1,477 persons, no less than 736 were said to be French subjects.

11. It is just possible that this increase in the migration from Karikal may have been due to some defect in the working of the rules at Negapatam; but there is not the slightest doubt that it was also due to the direct advances of the administration here, who have made most strenuous efforts—by removing the port-dues, by strictly enjoining extraordinary civility on their subordinates, and by endeavouring, in every possible way, to meet the wishes of both captains and shippers—to attract this traffic to their port. M. Eudel, the present Chef de Service at Karikal, is (as I have already frequently had occasion to mention) entirely under native domination, and has moreover shown himself to be very strongly opposed to the maintenance of a British Consular Agency at Karikal. I have also found that he is apt, from certain failings in his character, to be sometimes remarkably incorrect in his statements; and, as the confused condition of "politics" in French India exercises much disturbing influence on local official life, I would recommend that no particular request should at present be addressed to His Excellency Mons. Richaud on this subject, more especially as I am now to be appointed Consular Agent for the whole of French India, and shall, I trust, enjoy advantages for making known the wishes of our Government that I could not necessarily exercise at Karikal. Meanwhile, it is my most decided opinion—an opinion founded on fifteen years' experience—that no confidence is to be placed on the assurance of the local French officials, who, sometimes, do protest too much; and that the only way to obviate the irregular emigration that obtains in this settlement is to afford greater facilities for it at our own neighbouring ports of Negapatam and Tranquebar, and to remove any obstacles that unnecessarily cause annoyance or delay legitimate business.

12. And this brings me to the proposals regarding the Karikal agency. By the abolition of the specially-appointed Consular Agent here, an annual departmental saving will be effected of Rs. 12,334-8-0; but, if efficiency is to be maintained, no further saving can possibly be made. The other allowances attached to this office consist of two separate items—Rs. 55 per mensem for the salary of one clerk and four peons, and Rs. 20 per mensem on account of office-rent. I have made arrangements by which the office-rent will, from the 1st of February, be reduced to 10 rupees a month, and I further propose to reduce the establishment by two peons and to raise their pay to the same level as that of the Pondicherry peons, viz., 7 rupees a month, and to increase the pay of Mr. T. Appasawmy Iyer, the chief clerk of the two Consular agencies, to something more in accordance with his merits.

13. I have frequently said—and I see no reason to alter this opinion—that the duties of the Karikal agency are far more onerous in emigration matters (of which the Burma and Straits passenger traffic forms a large part) than those at Pondicherry; and when my direct personal influence is removed from Karikal (as it will be by the end of this month), it is not certain that the difficulties I have had to contend against will become less apparent. Under these circumstances, the very best man to take my place is undoubtedly Mr. T. Appasawmy Iyer, who joined this office shortly after I did in 1871, was with me all through the Straits Settlements and Burma emigration disputes, and has served Government with unwavering fidelity and distinguished zeal for nearly 15 continuous years. I have, over and over again, had occasion to bring Mr. Appasawmy Iyer's conduct to the favorable consideration of Government, and I append now a record of his services, showing the numbers of times he has been in virtually independent or *quasi*-independent charge of this office. On the more

important of these occasions, he drew a special allowance of 50 rupees per mensem in addition to his own monthly salary of 30 rupees.

14. I would ask to be permitted to add one word personal to myself. On the evening of the 11th of last month, I was unexpectedly directed to proceed to Pondicherry and assume charge of the agency there in addition to my own charge, and after I had been ten days at Pondicherry (where I had been detained on duty), I received G.O., No. 2899, Public, of the 11th idem, from which I learnt, to my great surprise, that the two agencies had been amalgamated with effect from the date on which I had relieved Colonel Sherman, and that, from that date, I was to draw "the special allowance attached to the more highly-paid of the two amalgamated offices." This special allowance (as I have already pointed out elsewhere) really brings me no higher pay, but rather the contrary; but what I would now beg to be allowed to point out is, that, by thus amalgamating these two offices without giving me any previous notice whatever of their intentions, Government overlooked the fact that two separate establishments actually existed; that I was forced to engage a house at Pondicherry at the same time that I had the two houses I have always maintained at Karikal; and that a very severe hardship was consequently inflicted on me. The incidence of this hardship has been enhanced by the fact that, in order to satisfy my conscience and to collect reliable materials for this report, I had to undertake journeys the expenses for which have come entirely out of my own pocket; and the situation has been more painfully aggravated by the disorder in my Pondicherry office, which has entailed a further extra expenditure upon me that no Accountant-General's regulations would ever think of compensating me for. I would, therefore, beg that, until the two separate agencies are *actually* amalgamated and until I shall have been able to take up my official residence at Pondicherry (which I hope to do by the first proximo), the allowances of both agencies should be passed to me—as, indeed, the Accountant-General distinctly ruled that they ought to be, when he saw the notice in the Gazette appointing me to the charge of the Pondicherry agency without prejudice to my other duties.

ENCLOSURE.

RECORD of the services of Mr. T. Appaswamy Iyer.

Entertained as head clerk of the British Consular Agency, Karikal, from 1st April 1871.

In charge of the Consular Agency, Karikal, from 1st May to 24th December 1878, in addition to his own duties, during the absence of the Consular Agent on furlough.

In charge of the Consular Agency at Karikal from 20th to 26th February 1879, in addition to his own duties, during the absence of the Consular Agent on casual leave.

In charge of the Consular Agency at Karikal from 22nd April to 21st June 1880, in addition to his own duties, during the absence of the Consular Agent on privilege leave.

In charge of the Consular Agency, Karikal, from 23rd to 27th April 1881, in addition to his own duties, during the absence of the Consular Agent, between the time Major Shaw went on furlough and Colonel Fischer resumed.

In charge of the Consular Agency, Karikal, from 16th November to 16th December 1882, in addition to his own duties, during the absence of the Consular Agent on privilege leave.

In charge of the Consular Agency, Karikal, from 7th to 14th March 1883, in addition to his own duties, during the absence of the Consular Agent on special duty at Madras.

In charge of the Consular Agency at Karikal from 28th May to 10th June 1883, in addition to his own duties, during the absence of the Consular Agent on special duty at Ootacamund.

In charge of the Consular Agency at Karikal from 24th June to 14th August 1883, in addition to his own duties, during the absence of the Consular Agent on special duty at the Straits Settlements.

In charge of the Consular Agency at Karikal from 6th to 7th December 1883, in addition to his own duties, during the absence of the Consular Agent on special duty at Tanjore.

In charge of the Consular Agency at Karikal from 4th August to 8th September 1884, in addition to his own duties, during the absence of the Consular Agent on privilege leave.

In charge of the Consular Agency at Karikal from 13th August to 12th September 1885, in addition to his own duties, during the absence of the Consular Agent on special duty at Calcutta.

Exd. A. Raitt.

Accountant-General's Re

No. 101/435 [illegible] establishment

THE entries in the Column of "Present Scale" have been compared with the Registers of this Office, and are correct ~~with the exception of the items altered in red ink.~~

ACCOUNTANT-GENERAL'S OFFICE,
Fort St. George,
3d March '86.

Deputy Accountant-General.

Government of Madras.

DEPARTMENT.

No.

FORT ST. GEORGE,
The 188

Secretary to the Government
of Fort St. George.

Statement of Propositions for Revision of Establishment.

Orders sanctioning present Establishment. Government of Madras Department Political — No.	Date.	Office to which the Proposition refers.	NATURE OF CHARGE. Present Scale. No.	Designation.	Pay. Minimum. RS. A. P.	Pay. Maximum. RS. A. P.	Proposed Scale. No.	Designation.	Pay. Minimum. RS. A. P.	Pay. Maximum.	PROPOSITION. Permanent. Increase per month. Amount.	Permanent. Decrease per month. Amount. RS. A. P.	Temporary. Increase per month. Period.	Temporary. Increase per month. Amount. RS. A. P.	Temporary. Decrease per month. Period.	Temporary. Decrease per month. Amount. RS. A. P.	Grounds of Proposition.	Local Government's recommendation.	ORDERS OF THE GOVERNMENT OF INDIA. Department. Remarks.	Financial Department. Remarks.	Financial Department. Orders.
		Office of the British Consular Agent, Pondicherry and Karikal		**Pondicherry Office**																	
			1	British Consular Agent	250 – –	– – –	1	British Consular Agent to be in charge of the Karikal office also under G.O. No. 2899 Public of 11th December 1885	250 – –		– – –	– – –					The orders of Government dated 11th December 1885, No. 2899 Public				
			1	Clerk	30 – –	– – –	1	Clerk	30 – –		– – –	– – –									
			4	Peons	28 – –	– – –	4	Peons	28 – –		– – –	– – –									
				Office rent	25 – –	– – –		Office rent	25 – –		– – –	– – –									
			6	Total	333 – –	– – –	6		333 – –		– – –	– – –									
				Karikal Office																	
			1	British Consular Agent	200 – –	– – –		The Karikal agency amalgamated with that of Pondicherry under G.O. No. 2899 Public dated 11th December 1885	– – –		– – –	200 – –									
			1	Clerk	30 – –	– – –	1	Clerk	60 – –		– – –	– – –									
			[illegible]	Peons	25 – –	– – –	2	Peons	14 – –		– – –	11 – –									
				Office rent	20 – –	– – –		Office rent	10 – –		– – –	10 – –									
			6	Total	275 – –	– – –	3		84 – –		– – –	221 – –									

British Consular Agency,
Pondicherry 26th February 1886

To
The Secretary to Government, Public Department,
Through the Accountant-General, with reference to G.O., No. 1695, dated the 23rd September 1878, Financial Department.

(Officer's Designation) British Consular Agent
(Signature)

915

DEPARTMENT.

From B.C. Agent, Pondicherry
Karikal

No.

Dated 26.2.86

Received [illegible]

Enclosures

SUBJECT.

Propn. Statt. for revision of Estabt.

11

Tanjore Collector's Office, 3d

No. CAMP, Apl 1886.

FROM J. B. Pennington Esquire,
Collector,
TANJORE;

TO The Hon'ble E. F. Webster,
Chief Secretary to Government,
Public Department,
Madras.

SIR,

With reference to Government Order, No. 2899, dated 11th December 1885, Public, and Official Memorandum, No. 565 C, dated 30th ultimo, I have the honour to state that I have not yet heard from Colonel Fischer with reference to para 2 of the order under reply and do not understand how he proposes to supervise emigration from Negapatam. I have already written to him and

Tanjore District Press, 10—9—85.

and am now reminding him to send me a copy of his proposals on receipt of which I will submit any suggestions that may occur to me. At present I am not in a position to make any useful suggestions on the subject.

I have the honour to be,

Sir,

Your most Obedt. Servant,

L. Pennington

Collector

Ins

V.V.

CURRENT NO.

Public Department

From The Collector
of Tanjore

To The Chief Secretary
to Government
Pub: Department
Madras

Dated
Recd } April/86

No.

En: nil

Abstract.

Stating that he is not in a position at present to make any useful suggestions on the subject of the amalgamation of the offices of the Pondicherry and Karikal agencies

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Public

CURRENT NO.

1886. 37

~~Political~~ Department.

From

The Collector

South Arcot.

To

The Chief Secretary
to Government
Madras.

Dated 10
Despatched 10 } April 1886.
Received

No. 30.

Enclosure

Subject.

Reporting on the amalgamation of the offices of Pondicherry & Karikal agencies

[illegible]

108

South Arcot
No 30

Collector's Office
Cuddalore, 10th April, 1886.

CURRENT NO.

39

From,
H. S. Gordon, Esquire,
Collector of
South Arcot.

To,
The Hon'ble E. F. Webster
Chief Secretary to Government
Fort St. George

Sir,

With reference to G. O. of the 11th December 1885, No 2899, para 6, I have the honor to observe, that as Colonel Fischer has made Pondicherry his head quarters the new arrangement will not affect th District. I do not apprehend that any material inconvenience will attend his occasional visits to Karika but upon this point Colonel Fische will be able to give Government better information than I can, as I am very imperfectly acquainted with the wo of the Consulate.

I have the honor to be, Sir,
Your most Obedient Servant

Collector

A

130

No. 3463

Tanjore Collector's Offic
Tanjore, 29th May 1886

Public CONSULT. NO. 217

From } J. L. B. a Pennington Esquire
Collector of
Tanjore

To
The Hon'ble E. F. Webster
Chief Secretary to Governmen
(Public Department)

Sir,

C. R. 1376/85
[illegible]

In continuation of my letter No. 2174 dated 3 April 1886, and after perusing a copy of Colonel Fisher's report to Government No. 1,858 dated 25th January 1886, I have the honor to add that I agree with him in thinking that no further reduction of expenditure is possible. Nor do I see any objection to Col. Fisher's proposals for supervising Emigration to the Straits, while the facts stated in para 8 of his letter quoted above shew how

CURRENT No. 2

From
The Collector of
Tanjore
To
The Chief Secretary
to Government
Public Department
Madras.

Dated 29th }
Received } May 1886

No 3463

Enclosure nil

Concurring with
Col. Bowness Fischer
on the subject of
the amalgamation
of the Pondicherry and
Karikal Agencies

[illegible] 15.12.85

Dear Mr Wilson.

I heard last
night from the Karikal Office that
Government had put me in there for
the present without prejudice to my
duties, and am deeply grateful for
this mark of confidence. I think

carry on things at a cheaper rate than Sherman
I will [some] advise the reduction of our allowances — I was
however, very much startled when I first came here
at the many social duties expected from me & the way
in which some pieces went off when I came near them.
But I think now that — if the 2 Deputies are told off
& I can effect a reduction in them of 150 Rs a month,
which can go to Negapatam or Madras as Govt may direct
s for poor old Sherman, no wonder he put his foot in
so often. I never met a man of his age, living in the world, so
utterly ignorant of all knowledge of the world. As for his Office
is a regular Augean stable, & I shall have got a pain
at it into order! I could write pages in the very strongest
language about it; but a quiet [illegible] be [illegible] this . . .
Yours sincerely Brown [illegible]

Public-o. 11-12-85 No 2899 mise.
— " — 11-12-85 : 2899 ct. Mis

D.O. No 626

From Col. B. Fischer

No.

Dated 15th Dec/85

Received 16 — " —

Enclosures

SUBJECT.

Regarding his allowances.

Lie over pending receipt of Col: Fischer's answer to G.O. No: 2899 of 11 Dec 85

7/1/86

For orders. Colonel Fischer's allowances have been already fixed by para 3 of G.O. 2899, d/ 11 Decr/85.

51

Papers to be read in Proceedings:—

Public Department

Again G.O., dated 28th January 1886, No. 200 Mis
Current No. 459 of 1886, dated 25 Jany from the British Consular Agent Pondicherry & Karikal
— " — 852 A. " , d/ 25 Feby from the Accountant General
— " — 913 — " — , d/ 26th — " — from the Bri: Con: Agent Pondy and Karikal
Current No. 1376 of 1886, dated 8th April from the Collector of Tanjore
— " — 1452 " " , d/ 10th — " — from the Collr. South Arcot

For Orders

G.O. No 2899

The Govt. of India having on more than one occasion drawn attention to the necessity for economising expenditure under "Emigration" the Govt. resolved on the 11th December last, with the sanction of the Govt. of India, to amalgamate the Consular Agencies of Pondicherry & Karikal under a single officer Colonel Fischer, who was to draw the salary of the* Consular Agent Pondicherry, the

* Military pay Rs 827-14-0
Local Allowance " 250-0-0

the more highly paid of the two offices. Colonel Fischer was directed to report in communication with the Collectors of Tanjore and South Arcot what savings could be effected in office establishments in consequence of this amalgation. In working out the details of the scheme sanctioned he was to bear in mind that the object of the change introduced was economy. The Collectors of Tanjore and South Arcot were also to submit any suggestions they might have to make in this connection.

2. Colonel Fischer's report is contained in C. No 459 (which has been printed) and 913, the latter being the proposition statement embodying his financial proposals. By the abolition of the office of the Karikal Agent a saving of Rs 1027-14-.. per mensem or

Note Much of Colonel Fischer's letter relates to the Regulation of Emigration to the Straits Settlements. This it is proposed to deal with separately.

Note this [illegible] the letter [illegible] have [illegible] Vide this correspondence

or Rs 12,334-8-.. per annum has been affected, (Since) the Milita pay (Rs 827-14-..) of the Consular Agent, ~~[illegible]~~ as well as the local allowance (Rs 200) had previously been charged to "Provincial Emigration" - Vide statement of Accounts in G.O. No 2962, dated 19th December 1885. Col Fischer's proposals do not involve any further saving but rather a slight increase of Rs 9 in the cost of the existing establishment. He proposes (para 12) to reduce the Karikal establishment by two peons and has arranged to have the office rent reduced from Rs 20 to Rs 10, but recommends that the pay of the head clerk Appasawmi, of whom he speaks in high terms in para 13 and who will in future be his representative in Karikal be raised from Rs 30 to Rs 60 and that of the two remaining peons to Rs 7 each. The office establishment of the Pondicherry agency Colonel Fischer proposes to leave as at present. The net saving is thus Rs 1018-14-. per mensem.

3. It will be remembered that in his letter read in G.O. 28 Jany 1886 No 200 Mis Colonel Fischer pointed out that his transfer to Pondicherry had involved him in serious pecuniary loss. "for I was forced on account of the scarcity of houses in Pondicherry to secure Colonel Shedman's at once at a greatly enhanced rent, and, as it is now undergoing repairs, I am obliged to keep up two temporary & separate establishments. I shall be succeeded by no one at Karikal:

and

Reasonable & may be accepted

and what that means only those who have long kept house in India really know; while I estimate that it will co me between 700 and 800 Rs to move from Karikal and settle at Pondicherry, 800 Rs moreover which wi in no way whatever be recouped to me by the higher rate of pay I may draw Pondicherry.

As for this higher rate of pay, it exists only on paper and my appointment to Pondicherry involves a dead pecuniary loss to me: for not only will the difference of fifty rupees per mensem be at once absorbed by the increased house rent there (which is double what I pay here) but this difference will be diminished by one half by the new Income Tax; while the enormously enhanced social responsibilities — social responsibilities which, in the opin of His Excellency Monsieur

Richard and his administration, amount to positive official duties will so seriously augmenting expenses that I am confident that few officials of my rank H would consider this change sufficient compensation for fifteen years of devoted and zealous service".

Colonel

Colonel Fischer observed further that in consequence of the wording of the Gazette notification of the 14th December which placed him in charge of the Consular Agency at Pondicherry "without prejudice to his own duties" the Accountant General had at first advised him that he was entitled to the charge allowances of both agencies, viz Rs 200 and Rs 250, but that on the issue of the G.O. No 2899 of the same date which allowed him only the higher of the two salaries the Accountant General cancelled his first intimation and informed him that he could only draw the local allowance of Rs 250 which is only Rs 50 more than he drew when at Karikal. In passing orders on this letter the Govt. observed that "until they had Colonel Fischer's reorganization proposals before them, they can pass no orders on the future status of the Consular Agency at Pondichery." The Hon'ble Mr. Master was disposed to think that Colonel Fischer's local allowance might eventually be raised to Rs 300, but nothing was of course said on this point in the order issued at the time. Col. Fischer now returns to the subject in the concluding para of his letter and requests that at least he may be permitted to draw both the allowances from the 11th December to the time (circa 1st February) when he finally took up his residence in Pondichery and ceased to maintain a separate establishment in Karikal. As already pointed out in the office note in G.O. 28th Jany 186 No. 200, there are technical difficulties in the way of this proposal, but there is apparently no reason why the local allowance of the amalgamated agency (which now includes Negapatam and Porto Novo also) should not, if Govt. think fit, be raised by Rs 50, as suggested by the Hon'ble Mr. Master. The change would require the sanction of

? I think this shd be done

With effect from date of new arrangement coming into force.

of the Govt. of India, to whom a report must in any case go as to the re-organization proposals as a whole.

4. The Collector of Tanjore, who was asked to submit any suggestions he might have to make on the re-organization scheme, reports that he is not in a position to make any useful suggestions on the subject as he has not yet heard from Colonel Fischer, but promises to submit any suggestions that may occur to him on hearing from the latter. Colonel Fischer on the other hand in his report speaks of having put himself in communication with the Collectors of Tanjore & South Arcot immediately after he returned to Karikal about the Christmas holidays.

Ch. 1376

Ch. 1452

The Collector of South Arcot observes that as Colonel Fischer has made Pondicherry his Head quarters the new arrangement will not affect his district. He does not apprehend that any material inconvenience will attend his occasional visit to Karikal, but considers that Colonel Fischer would be able to give Government better information on the point than he can as he is very imperfectly acquainted with the

the work of the Consulate.

There remains a proposal made by the Hon'ble Mr Sullivan to grant Colonel Sherman a personal allowance in consequence of the pecuniary loss sustained by him in consequence of the amalgamation of the two agencies. On this point an office note has already been drawn up, which will be found in current No 852 A, along with other papers in which the matter was discussed. It will be seen that by his transfer from the Pondicherry Agency to the Pension Paymastership at Bangalore, Colonel Sherman loses

loses Rs 125 per mensem in pay, while gaining in point of climate and freedom from the social expenses mentioned by Col. Fischer and by Col. Sherman himself in his letter disposed of in G.O. 26th April 1884 No 829 Mis.

The Hon'ble Mr Sullivan considered that something should be done to compensate Colonel Sherman for his pecuniary loss, and that where there is a direct saving to Government by the abolition of an appointment it is always understood that the incumbent at the time should not be made to suffer.

On the other hand, the Hon'ble Mr. Master quoted instances to shew that the procedure in such cases had not been uniform and suggested that the Accountant General should be consulted as to the possibility of doing anything for Colonel Sherman. The Accountant Genl reports that there is no provision in the Financial Codes under which a personal allowance could be granted to Colonel Sherman, as the Civil pay of the Pondicherry Consular Agency is not a staff salary but simply

a

No. 852 A.

I fear it is impossible to arrange it
ECM
6/5

a local allowance given in addition to Military pay for the performance of that particular duty. Moreover, as Col. Sherman is now under the Military Deptt and paid from Imperial Funds, there is, as already observed in the papers referred to above no apparent way in which consistently with rule he could be allowed to draw in addition to his Military pay a personal allowance from Provincial Civil Funds.

E.W. 86
4.5.

Emigration

Consular Agencies

Pondicherry & Karikal

Not necessary as enough I think

J.W. 10/5

C. 5/5
R 6/5

146

Public Department

627

PROCEEDINGS OF THE MADRAS GOVERNMENT.

Read again G.O. 28th January 1886 No. 200. Misc.

also READ the following

extracts from

Letter from the British Consular Agent, Pondicherry and Karikal,
dated 25th January 1886 No. 185-8. (para 12 to the end).

From the same dated 26th February 1886
Letter from the Collr. of Tanjore. 3rd April 1886 No. 217A.
Do. —— Actg. 1-S. Asst. 10th April 1886 No. 3.

Order. 24/6/86 No. 1318.

The Govt. observe that by the abolition of the separate appointment of Consular Agent at Karikal a saving of Rs. 1027-14-0 per mensem or Rs. 12,334-8-0 per annum has been effected, the whole pay of the incumbent as well as his local allowance having previously been charged to Provincial – Emigration. The proposals now submitted involve no further saving, but on the contrary a small increase of Rs. 9 on the in existing establishments.

Col. Fischer proposes the reduction of the Karikal establishment by two persons and has already arranged for a reduction of office rent from Rs 20 to Rs 10, on

the other hand he recommends that the pay of the Tamil clerk Appaswamy of whom he speaks in high terms and who will in future be his representative in Karikal, be raised from Rs 20 to Rs 60 and that of the two remaining peons from Rs 6-4-0 to Rs 7 each. These proposals are sanctioned. The office establishment of the Pondicherry agency Col. Fischer proposes to leave as at present, and the net saving to be thus Rs 1028-14-0 per annum.

2. In his letter dated in Co. 29th January 1886 he also claims. Col. Fischer points out that his transfer to Pondicherry has involved him in considerable pecuniary loss owing to the cost of removing, the ~~[illegible]~~ scarcity of houses and high rate of house-rent in Pondicherry, the necessity he was under of maintaining for a time two establishments, the fact that he had no successor at Karikal who could take over from him such property as he did not wish to remove, and the greatly increased social responsibilities to which he becomes liable in consequence of the change. In his letter

30/5/86.

of the 25th January he
returns to the subject and
requests that he
may be permitted to draw
the local allowances of both
agencies from the 10th Decr
to the time when he finally
took up his residence in
Pondicherry and ceased to
maintain a separate esta-
blishment. There are Technical
difficulties in the way of
any such proposal, the
two appointments having
been formally declared
to be amalgamated, but
the Govt nevertheless fully
recognise that Mr Ch.
Fischer has been put
to much inconvenience
and pecuniary loss (in
the interests of the
public service) and they
consider that the local
allowance of the amal-
gamated agency (which
now includes the supervision
of Negapatam and Porto
Novo) should be raised
to Rs 300 with effect
from the date of amal-
gamation. The proposal
will be submitted accordingly
for the approval of the
Govt of India.

Communicated

3/6/5

[illegible]

To
The B.C. Agent Pondicherry &
Karikal
& Acctt General 6 } Despd 2/7

(Letter) 168

71

To the Secy G.I. Rev & Agric. Dept.

Sir, With reference to your telegram
No $\frac{272}{38\text{-}6}$ (suggestion) I am
directed to forward a copy
of the proceedings of this Govt
No of this date showing
that the saving effected by
the recent amalgamation of
the smaller agencies of Pon-
dicherry and Karikal amounts
to Rs 1018-14-0 per mensem.
I am to request, however,
that for the reasons assigned
in para 2 of the proceedings
H.E. the Govr.-Genl. in Council
will be pleased to sanction
the raising of the local al-
lowance attached to the amal-
gamated agency from Rs 250 to
Rs 300 per mensem with effect
from the date of amalgamation.
The monthly saving will in that
case be reduced to Rs 968-14-0.

30/6/86

Despd with copy of letter
& Procgs. 2/7/86