

MADRAS RECORD OFFICE.

Government of Madras.

Public

DEPARTMENT.

G.O. No.

473

Press
Mis.

Dated

16-4-

197868

Not to be folded or roughly handled

12/1/36

Proceedings of the Madras Government, Public Department,
16th April 1868.

No. 103. Read the following Proceedings of the Government of India, Financial Department, dated Fort William, 31st January 1868, No. 431.

Expenditure,
Medical Services.

Read—

An Endorsement of the Home Department, No. 1111, dated 9th December last, on a letter from the Government of Madras, submitting a scheme for the revision of the Vaccine Establishment in that Presidency.

Read also—

Telegram to Accountant General, Madras, dated 4th January 1868.

„ from „ „ „ „ 6th „ „

RESOLUTION.—In September 1864 the Government of India sanctioned a revised scale of Vaccination Establishments for the Madras Presidency. It included pay at Rupees 18 a month for Vaccinators, who were to be gradually replaced by Hospital Assistants on Rupees 28 monthly. The work, however, is disliked by Hospital Assistants, so that, as reported by the Accountant General, Madras, “Vaccinators still receive only Rupees 18, but they are being gradually replaced by Hospital Assistants who draw Rupees 28.”

2. The Budget Estimate for 1867-68 was framed for the actual expenditure, that is, for the rate of Rupees 18 monthly for the greater number of the Vaccinators. From this cause, the provision is less than twelve months' charge on a sanctioned scale which is inclusive of Rupees 28 monthly for each Vaccinator.

3. If the scheme now proposed by the Madras Government be sanctioned, the annual charge will exceed the existing Budget provision by Rupees 31,484 a year, though it will exceed the sanctioned scale of 1864 by Rupees 10,524 a year, so that practically the proposition to be considered is an additional charge of Rupees 2623½ monthly over the existing rate of actual expenditure.

4. The Budget grants for Vaccination for the several Presidencies and Provinces for 1867-68 are as follow :—

	RS.
Bengal	54,903*
North-Western Provinces	68,840
Punjab	39,088
Bombay	76,046
Madras	79,800

* Increased in 1867 by Rs. 15,040.
Proceedings, Nos. 182-3, August 1867.
„ No. 138, Sept. „

If the scheme now proposed be sanctioned, the Budget grant will be raised to Rupees 1,11,044, or a sum greatly beyond the provision allowed to the other Governments.

the

5. The Government of Madras should look, as do the other Governments, to Municipal Funds for a part of the expenditure of the Vaccination Department.

6. For supervision, there are two systems in force. In Bombay and the North-Western Provinces, there are circles of Vaccination under European Superintendents (Medical Officers). This system is being followed in Bengal. In the Punjab and the Madras Presidency, on the other hand, there is but one Superintendent General of Vaccination, between whom and the Native Establishment, European Superintendents are not interposed.

7. With regard to the Native Establishment, the system is uniform in Madras, the North-Western Provinces, and the Punjab, viz. :—

* NATIVE SUPERINTENDENTS.
North-Western Provinces.

Rupees 20 monthly for five working months in the year.
" 16 " during seven months of recess.

Punjab.

Rupees 40 monthly.

† Madras.

Proposed.

Present scale
being

4 at Rupees.....	200	11 at Rupees.....	185
4 "	175		
19 4 "	150		
4 "	100		
8 "	70		

Addl. charge, Rs. 675

Average pay..... 142½

† VACCINATORS.

North-Western Provinces.

Rs. 10 for five working months of the year.
" 6 for seven months of recess.

Punjab.

70 { 30 on Rs. ... 15 }	Average pay, Rs. 11½, or Rs. 11.53.
40 " ... 12 }	
80 " ... 10 }	

Bombay.

Average pay

25 { 5 Head Vaccinators on Rs. ... 25 }	21
20 Vaccinators on Rs. ... 20 }	
100 { 70 Assistants on Rs. ... 14 }	12.8
30 Apprentices on Rs. ... 12 }	
20 Civil Vaccinators at Rs. ... 10 }	

Madras.

As existing before the revision of September 1864.

54 at Rs. 14	
184 { 110 " ... 10.8 }	Average pay, Rs. 10.38.
73 " ... 7 }	

36 Paid Volunteers, at Rs. 3-8.

As sanctioned in September 1864.

145 Vaccinators at Rs. 18, to be gradually replaced by Hospital Assistants or Native Doctors on Rs. 28.

As now proposed.

Average pay

25 ... { 10 Vaccinators at Rs. 50 }	41
15 " ... 35 }	
230 { 110 { 40 " ... 20 }	16.8
70 " ... 15 }	
120 " ... 10 }	
255	

* Average pay, Rs. 13.26.

Average pay of 255 Vaccinators, Rs. 15.98.

an assimilation with the lower rates which are found sufficient elsewhere, is called for, to prevent needlessly high pay, and to reduce the disproportionately large grant for Madras which is involved in the present application.

1st.—There is one Native Superintendent per district in the North-Western Provinces and the Punjab on the pay shown on the margin*; and one per district is now proposed for the Madras Presidency on the pay which is also shown on the margin†.

2nd.—There is an establishment of Vaccinators on the pay shown on the margin‡ on the scale of one Vaccinator per Tehseel in the North-Western Provinces. In the Madras Presidency it is proposed to raise the number of Vaccinators from 145 to 255 for 156 Tehseels or Taluqs, or a little more than three Vaccinators to every two Taluqs.

8. The existing and proposed rates are much higher for Madras than for any other Presidency, and as the system will be entirely changed now in the Madras Presidency by the employment as Native Superintendents, and as Vaccinators, of classes different from, and inferior in medical knowledge to, those for whom the existing rates of pay were provided,

9. As noticed in paragraph 6 the system is uniform in the Madras Presidency and the Punjab; and the pay should not differ much. The existing and the proposed charge for Deputy or Native Superintendents* and Vaccinators, and what the charge would be at the Punjab rates of pay, are—

* Deputy Superintendents in Madras.
Native " in the Punjab.

	MADRAS PRESIDENCY.						On the Punjab scale, the charge would be		
	Present.			Proposed.					
	No.	Rate per each.	Total.	No.	Rate per each.	Total.	No.	Rate per each.	Total.
		RS.	RS.		RS.	RS.		RS.	RS.
Deputy Superintendents.....	11	185	2,035	19		2,710	19	40	760
Vaccinators.....	145	28	4,060	255		4,075	255	11.6	2,958
			*6,095			6,788			3,718

10. Hitherto, the Deputy Superintendents in the Madras Presidency have been recruited from the Apothecary grade in Subordinate Medical Establishment, which consists of Europeans and East Indians, and from the class of graduates of the Madras Medical College, who look forward to Sub-Assistant Surgeoncies. It was necessary, so long as these classes were sought for, to regulate the pay at such rates as would induce them to join the Vaccination Department. The pay was accordingly fixed at Rupees 125 monthly, or the 3rd grade pay of a Sub-Assistant Surgeon, with Rupees 60 as permanent travelling allowance, making the aggregate pay Rupees 185 monthly.

11. Eleven Deputy Superintendents were engaged upon this pay, or, in the proportion, substantially, of one for every two districts. It having been desired, however, to provide one Deputy Superintendent for each district, the Principal Inspector

Paragraph 9 of Principal Inspector General's letter, dated 30th July 1866.

Paragraph 3 B of Superintendent General's letter, dated 26th July 1866.

General of the Medical Department and the Superintendent General of Vaccination recommended the employment upon smaller pay of 12 additional

Deputies, who were to be taken from the class of Native Doctors or Dressers, and were to receive Rupees 70 monthly. There was thus to be one European or Eurasian Deputy Superintendent on Rupees 185 monthly, or one Deputy Assistant of the Native Doctor class, on Rupees 70 monthly, per district. When the two Medical Authorities thus came to the conclusion that a Native Superintendent of the Native Doctor class upon Rupees 70 would suffice for each of 12 districts, the natural conclusion was that the same pro-

* The general rate of pay for Vaccinators is at present Rupees 18; the higher pay of Rupees 28 being reserved for Hospital Assistants who were gradually to supersede the Vaccinators, but who are not to be retained henceforth in the Department, they (Hospital Assistants) not liking the work of the Department, and the people not liking them. The existing charge for Vaccinators may therefore be stated at Rupees 18 for each of 145 Vaccinators, or Rupees 2610 for the whole, making the total charge for Superintendents and Vaccinators Rupees 4645 monthly.

vision would suffice also for the remaining seven of the nineteen districts of the Madras Presidency, and that accordingly, the higher paid European or Eurasian Deputies might be done away with. Instead of this, the eleven higher paid Deputies were to be retained, with a sort of general supervision over the Native Deputies of the twelve districts.

12. Excepting this error, however, of providing Deputies on Rupees 185 for some districts, and on Rupees 70 in twelve other districts, the Medical Authorities were correct in providing the Superintendents, who must be able to read and write, and to correspond in English, from a Class distinct from the Vaccinators. Their duties are purely mechanical, and who, in entering henceforth, in Rupees 10 grade, are to be recruited in the districts in which they are.

13. The Madras Government rightly rejected the proposition for employing two classes of Superintendents, one an expensive, or the European Apothecary class, and the other, a cheaper, or the Native Doctor class. But instead of deciding that all the Superintendents should be from the Native Doctor class, that Government determined that they should be taken from an entirely different class, viz., from the Vaccinators themselves, and the scale, for which sanction is asked, has accordingly been framed on the principle that a Vaccinator entering on Rupees 10 monthly may rise to the higher salaries of Rupees 70, 100, 150, 175, and Rupees 200 as Superintendents.

14. This is inexpedient. Even with Native Doctors who are better educated than the Vaccinators, and whose duties are more difficult than those of the Vaccinators, their class is widely separated from the class of Sub-Assistant Surgeons, so that a Native Doctor who begins on Rupees 15, or Rupees 20 a month, never rises to a Sub-Assistant Surgeoncy on Rupees 100 a month, unless indeed he can qualify (which is hardly possible) for the higher standard of a Sub-Assistant Surgeon.

15. If, therefore, the Vaccinators, who have a simple duty, are to be encouraged by the Deputy Superintendencies being henceforth recruited wholly from their class, the pay of those prizes should expediently be kept below the pay of a Sub-Assistant Surgeon, lest the better educated Native Doctor or Dresser class, who have no such prizes as even Rupees 100 a month, should be discontented.

16. It is urged that by holding out the extremely liberal prizes proposed by the Madras Government, "men of intelligence, education, and position," or, as termed further on, "men of education and respectability," will enter the Department as Vaccinators on Rupees 10 a month.

17. Uneducated men, with but one idea of how to vaccinate, and with pay which will suffice to keep an uneducated man of humble position, and consequently few wants, honest, seem quite good enough as Vaccinators, and it would be a waste of money to provide prizes of Rupees 100 to Rupees 200 a month for this class. On the Madras Government's principle, the Government must bid high, and pay largely, to tempt educated and respectable men to serve as Vaccinators throughout British India, with the inevitable result of deranging the rates of pay for other more difficult but more poorly paid labor in other branches of the service.

Paragraph 4 of the Madras Government's order, No. 42, dated 9th January 1867.

These excessive inducements are advocated in the face of the testimony of the Medical Authorities, that the existing Vaccinator class is sufficient, and that with two rates of pay, viz., Rupees 10 to Rupees 18 for Vaccinators, "vaccination ought to be carried out efficiently over the whole of the Provinces of the Presidency."

18. The Governor General in Council considers, accordingly, that the pay of the Native Superintendents should be fixed without regard to the Vaccinator class, and solely with reference to their work and its worth.

19. On this point, the Principal Inspector General, Medical Department, has already testified that men of the Dresser or Native Doctor class will be sufficiently good Superintendents.

20. This is also the conclusion which was recorded by the Government of India, in the Home Department, in paragraph 15 of a letter to the Punjab Government, dated 11th June 1864, viz., that while vaccinators are selected from the Native Hakims, the Native Superintendent, per district, should be of the rank and class of Native Doctors of the 3rd grade, with a staff pay of Rupees 25 monthly, or an aggregate pay of Rupees 40 a month, out of which he must keep up a pony.

21. In the Madras Presidency the Native Doctors or Dressers are in two classes, the first Dresser getting Rupees 35, and the second Dresser Rupees 24-8-0 monthly. By keeping to the scale in the Punjab, the Native Superintendents in the Madras Districts should be restricted to a staff pay of Rupees 25 in addition to the ordinary pay of a Dresser of the 2nd grade, or in all Rupees 49-8-0; but the staff pay may be added to the pay (Rupees 35) of a first Dresser, giving an aggregate of Rupees 60 monthly. The Medical Authorities, Madras, proposed, however, Rupees 70 a month, and this sum, as being inclusive of travelling allowance, may be fixed for the 23 Native Superintendents proposed by the Madras Government. The example in the Punjab and the opinions of the Medical Authorities, Madras, make this a liberal rate. In the North-Western Provinces, the Native Superintendents get only Rupees 16, with Rupees 4 additional in the working months.

22. At Rupees 70 each, the charge for 23 Native Superintendents will be Rupees 1610 against Rupees 2710 now proposed, reducing thereby Rupees 1100 monthly.

23. Of the existing 11 Superintendents on Rupees 185 monthly, 10 belong to the Apothecary class; these may be re-transferred to the Subordinate Medical Branch, to be included in the general measures which are under consideration for the reduction of that branch. The eleventh Native Superintendent belongs to the class of Sub-Assistant Surgeons, among whom he may be absorbed, thus giving almost immediate effect to the foregoing reduction.

24. With regard to the pay of Vaccinators,* it has been already observed

that the rates are higher than in any other Presidency, and it has been pointed out that they are needlessly high from

* Paragraph 8.

a desire to attract men of education and respectability such as are not required, inasmuch as they would be more expensive agency than is requisite for the purely mechanical duties of Vaccinators. Originally the pay of Madras Vaccinators was in three rates of Rupees 7, Rupees 10-8-0, and Rupees 14 monthly (see the margin of paragraph 7 of this Resolution), but from a desire to attract Hospital Assistants or the Native Doctor class, the pay was raised to Rupees 24-8-0. It is testified in

the present correspondence that the Hospital Assistants or Dressers do not like the work, and that the people do not like them. It is expedient, therefore, to revert to rates approaching the former rates, but somewhat better. Here again, the rates proposed by the Principal Inspector General and the General Superintendent of Vaccination, Madras, may be adopted, and are accordingly sanctioned for the 255 Vaccinators, viz. :—

			RS.
100 on Rupees	18	...	1,800
155 „ „	10	...	1,550
Total			3,350
Average pay			13.13

giving an average pay higher than that of the Punjab Vaccinators, and but slightly less than the Bombay rates.

25. The charge for Vaccinators, as proposed by the Madras Government, is Rupees 4075; the charge, on the rates which the Principal Inspector General, Medical Department, considered ample for carrying out vaccination “efficiently over the whole of the Provinces of the Presidency,” will be Rupees 3350, saving Rupees 725 monthly from the proposed scale.

26. The present number of Vaccinators is 145 for 156 Tehseels, or nearly one per Taluq or Tehseel, which is the proportion in the North-Western Provinces. It is proposed to increase this number to 255, or a little more than three Vaccinators to every two Taluqs. The increase is allowed, if the reduced pay above suggested be adopted, but to give both much higher pay and a larger proportion of Vaccinators in Madras than in other Presidencies and Provinces would be more than is called for by the necessities of the case.

27. Thirty seven Peons are proposed for the 23 Superintendents, or two each for several of them and one each for the rest. There is no reason, however, why all the Superintendents should not be limited to one Peon each, as was proposed by the Officiating Principal Inspector General, Medical Department, for the 12 additional Superintendents of Districts that were required. Indeed, considering that in the North-Western Provinces and the Punjab the Native Superintendents are not allowed even one Peon, the need for any Peons whatever, other than three Peons for the Vaccine Depôt at the Presidency, may be questioned.

28. Accordingly eleven out of thirty-seven Peons are disallowed, while the Madras Government should be asked, further, to do away with the twenty-three Peons for the District Superintendents.

29. The retrenchment from the proposed scale is—

Rupees	1100	monthly	for the pay of Native Superintendents.
„	725	„	for that of Vaccinators.
„	77	„	for eleven Peons.

Total...1902 monthly.

besides a further possible retrenchment of Rupees 161 for twenty-three Peons for as many Native Superintendents.

30. With reference to the correspondence of 1863, the Vaccinators, including those on Rupees 10 monthly, are declared eligible to pension.

ORDERED, that the foregoing Resolution be communicated to the Home Department and the Accountant General, Madras.

(Signed) E. H. LUSHINGTON,

Secy. to the Govt. of India.

No. 722.

Copy forwarded to the Government of Madras, with reference to letters thence No. 1344, dated the 29th October, and No. 1423, dated the 13th November last.

HOME DEPARTMENT,

FORT WILLIAM,

13th February 1868.

(By order),

(Signed) J. GEOGHEGAN,

Under Secy. to the Govt. of India.

No. 104. ORDER THEREON, 16th April 1868, No. 473.

A copy of the foregoing Resolution will be furnished to the Inspector General, Indian Medical Department, in view to the establishment for the Vaccine Department in this Presidency being revised in accordance with the orders of the Government of India.

2. In paragraph 5 of the Resolution it is observed that “the Government of Madras should look, as do the other Governments, to Municipal Funds for a part of the expenditure of the Vaccination Department.” A reference will be accordingly made to the Presidents of the several Municipal Commissions, both in Madras and in the Provinces of this Presidency, to ascertain how far the Government may rely on their co-operation in the promotion of Vaccination within their respective Municipalities.

3. Adverting to the remark in paragraph 27, viz., that in the North-Western Provinces and the Punjab, the Native Superintendents are not allowed any Peons, the Government desire that the Inspector General will consider the question of doing away with the twenty-three Peons for the District Superintendents, as suggested by the Government of India.

4. Paragraph 30 of the Resolution will be communicated to the Pension Department, and also to the Examiner of Claims.

(True Extract).

Chief Secretary.

To the Inspector General, Indian Medical Department.

„ President of the Municipal Commissions in

„ Pension Department.

„ Accountant General.

„ Examiner of Claims.

PROCEEDINGS of the MADRAS GOVERNMENT.

Read the following letter

from the
Government of India, Public
Department.

(Received 13th February 1888 No. 722)

Order thereon 16 April 1888 No. 173

A copy of the foregoing
Resolution will be furnished
to the Inspector General, Indian
Medical Department, in view
to the establishment for the
Vaccine Department in this
Presidency being required
in accordance with the
order of the Government
of India.

2 In para 5 of the
resolution it is observed
that the Government of
Madras should look, as do
the

Wm
by

the other Governments, to
Municipal Funds for a
part of the expenditure of
the vaccination department.
~~and~~ ^{and} ~~will be~~, accordingly,
~~sent to the~~ Presidents of
the several Municipal Com-
missions, both in the
~~Provinces~~ ^{Provinces} and in the
~~Provinces~~ ^{of this Presidency} to ascertain how
far the Government may
rely on their cooperation
in the promotion of vac-
cination within their res-
pective Municipalities.

3. Adverting to the
remark in paragraph 27-
viz: that in the North Western
Provinces and the Punjab
the Native Superintendents
are not allowed ^{any pecuniary} ~~any pecuniary~~
~~allowance~~, the Government de-
-sire that the Inspector
General will ~~consider~~
the question ~~of~~ ~~the~~ ~~same~~

away with the 23 Peons
for the District Super-
-intendents, as ^{suggested} ~~suggested~~
for by the Government
of India.

4. Paragraph 30 of the
Resolution will be com-
-municated to the Pension
department, and also, to
the Examiner of Claims.

ME

To the Inspr. Genl. S. H. Dutt.
President of the Punjab Commission in all matters
"Hudson" Dr. C.
"Act. Secy. C."
"Mr. Macleod." } desps 22/6

12-6-11 ✓

July 1868. Department

No. 493.

714 369 of 1870

PROCEEDINGS OF GOVERNMENT.

Dated 15 April 1868.

714 369 of 1870
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April 1868