

MADRAS RECORD OFFICE.

Government of Madras.

Public DEPARTMENT.

G.O. No.	1102	Press ~~Mis.~~
Dated	6-9-	1967

Not to be folded or roughly handled

Proceedings of the Madras Government, Public Department,
6th September 1867.

No. 68. Read the following Proceedings of Government in the Military Department, dated 6th August 1867, No. 2892.

Communicating papers from the Government of India regarding the conservancy of Cantonments. } (Vide Proceedings, Military Department, dated 6th August 1867, Nos. 125 & 126.)

No. 69. ORDER THEREON, 6th September 1867, No. 1102.
To be recorded.

(Signed) R. S. ELLIS, .
Acting Chief Secretary.

Edw. J. Tulloch.

MILITARY DEPARTMENT.
 PROCEEDINGS OF THE MADRAS GOVERNMENT.

Read the following papers :—

From the Deputy Secretary to Government, Military Department, Bombay Castle, 29th April 1867, No. 1454; to the Secretary to the Government of India, Military Department.

Memorandum by the Quarter Master General, No. 145, dated 30th June 1866, with enclosure.
 Report by the Controller of Military Accounts, No. 737, dated 31st July 1866.
 Report by the Quarter Master General, No. 573, dated 17th November 1866.
 Government Resolution, No. 3613, dated 22nd November 1866.
 From the Quarter Master General, No. 663, dated 10th December 1866.
 Report by the Controller of Military Accounts, No. 25, dated 9th January 1867, with enclosure.
 Report by the Quarter Master General, No. 876, dated 11th February 1867.
 Report by the Controller of Military Accounts, No. 250, dated 8th March 1867.

I am directed to transmit, for orders by the Government of India, the accompanying copy of correspondence, relative to an application by the Quarter Master General, for the entertainment of additional Conservancy Serjeants at stations under the new conservancy rules.

MEMORANDUM by the Quarter Master General,—(No. 145, dated 30th June 1866.)

Submitted to Government in the Military Department, with reference to paragraph 7 of this office letter, No. 2022, dated 14th instant.

(By order,) (Signed) R. PHAYRE, Lieut.-Colonel,
 Quarter Master General.

LIST of stations at which additional conservancy Serjeants are required, under the new conservancy rules.

Stations.	Remarks.
Bombay...	
Poorundhur ..	
Sholapore...	
Hyderabad...	
Ahmedabad...	
Deesa...	
Aboo...	
Neemuch...	
Aden...	

Qr. Mr. GENL.'s OFFICE, POONA, }
 19th June 1866.

(Signed) R. PHAYRE, Lieut.-Colonel,
 Quarter Master General.

REPORT by the Controller of Military Accounts,—(No. 737, dated 31st July 1866.)

It is presumed that under the proposition of His Excellency the Commander-in-Chief, to

Bombay. Ahmedabad.
 Poorundhur. Aboo.
 Sholapore. Neemuch.
 Hyderabad. Aden.

employ nine Conservancy Serjeants at the stations enumerated, it will be necessary to detach that number of Serjeants from the effective strength of the Army, and place them on the unattached list. This will give rise to a further additional charge, on account of their Regimental pay, than that noticed in the annexed report of the Pay Examiner, to the extent noted in the margin.

9 Serjeants, each.....Rs. 24 9 10
 Per mensem ,, 221 8 6

2. I think it would be advisable to obtain the opinion of His Excellency the Commander-in-Chief on the suggestion of the Pay Examiner to charge the Cantonment Sanitary Funds with the Staff pay and allowances of Conservancy Serjeants, as these funds, if at all existing, are under the control of the Quarter Master General.

(Signed) H. J. BARR, Colonel,
Controller of Military Accounts,

No. 1305.

If a Conservancy Serjeant be allowed for each of the nine stations, as proposed by the Quarter Master General, the additional expense, exclusive of Regimental pay, will amount to Rupees 60* per station, or Rupees 540 for the nine Serjeants, monthly; but I would remark that, under the Bengal Presidency,† the Conservancy Serjeant is paid out of a Cantonment Sanitary Fund, and not by Government.

* Govt. Resolution, No 1905, 3rd July 1866.
† Bengal draft rules, for the sanitary administration of Military Cantonments, pages 33 and 34, paragraphs 38 and 39.

It is presumed that this sanitary fund consists of the fines levied by the Conservancy Department.

EXAMINER'S OFFICE, PEGU DIVN.,
POONA, 24th July 1866.

(Signed) J. SELBY,
for Examiner Pay Department.

REPORT by the Quarter Master General, —(No. 573, dated 17th November 1866.
It has been ascertained that Cantonment Funds, as at present constituted, cannot bear this expense.

When Act XXII of 1864 is brought into force in this Presidency, provision might be made for meeting the cost of this and other sanitary measures of recent date.

(By order,)

(Signed) R. PHAYRE, Lieut.-Colonel,
Quarter Master General.

Military Department,
No. 3613.

BOMBAY CASTLE,
22nd November 1866.

Memorandum by the Quarter Master General, No. 145, dated 30th June 1866.—

Referring to his letter No. 2022, dated the 14th June last, submits a list of the stations at which additional Conservancy Serjeants are required under the new conservancy rules.

Report by the Controller of Military Accounts, No. 737, dated 31st July 1866.

Report by the Quarter Master General, No. 573, dated 17th November 1866.

RESOLUTION.—His Excellency in Council is of opinion that it would be preferable to await the results that may fairly be anticipated from the action of the new Cantonment Act, before establishing this item as a Military charge.

(Signed) A. R. HOSKINS, Captain, R. A.,
Acting Deputy Secretary to Government.

From the Quarter Master General, Poona, 10th December 1866, No. 603; to the Secretary to Government, Military Department.

In acknowledging the receipt of Government Resolution, Military Department, No. 3613, dated the 22nd ultimo, I am desired by His Excellency the Commander-in-Chief to represent, for the consideration of His Excellency the Governor in Council, that Conservancy Serjeants are allowed in the Bengal Presidency.

The pay of these Serjeants will not be a charge that the new Cantonment rules will affect.

Report by the Controller of Military Accounts, No. 25, dated 9th January 1867.

It seems advisable that the Quarter Master General should quote the authority under which he states that "the pay of Conservancy Serjeants will not be a charge that the new cantonment rules will affect," as the reverse appears to be the case from the annexed extract, paragraphs 38, 39, pages 33 and 34, of the "draft rules and regulations for the sanitary administration of Military cantonments."

With reference, however, to paragraph 6 of Government General Order, No. 455 of 7th August 1866, a fixed proportion of station conservancy establishments is directed to be borne by Government, the remainder being defrayed by the cantonment fund, and it is probable that it is intended to include the pay of Conservancy Serjeants; but on this point, the opinion of the Quarter Master General might be required, with reference to paragraph 1 of this report.

3. I annex the Pay Examiner's report No. 2326 of 21st December 1866, showing the extra cost to the State if it has to bear the entire charge.

(Signed) H. J. BARR, Colonel,
Contr. of Mily. Accounts.

REPORT No. 2326.

Presuming from the accompanying letter of the Quarter Master General that Cantonment Conservancy Serjeants will be paid by Government, instead of from cantonment funds as is the case in Bengal, as stated in this office report No. 1348 of 31st July 1866, the expense of a Conservancy Serjeant at the several stations specified in the Quarter Master General's letter No. 145 of the 30th June 1866, will be Rupees 480 per month, as below shewn.

Bombay...	Rs. 60	As detailed in Government Resolution, No. 1905 of 3rd July 1866.
Poorundhur...	60	
Sholapore...	60	
Hyderabad, Sind...	60	
Ahmedabad...	60	
Deesa...	60	
Abou...	60	
Aden...	60	
Total...	480	

POONA,
EXAMINER'S OFFICE, P. D.,
21st December 1866.

(Signed) A. W. GRAHAM, Major,
Ag. 1st Examiner Pay Dept.

Report by the Quarter Master General, —(No. 876, dated 11th February 1867.)

Minute by His Excellency the Commander-in-Chief.—

The Conservancy Serjeant is merely a revival of the old Line Serjeant.

The Conservancy Serjeant in Bengal has long been sanctioned before the new Cantonment Act was passed—such an officer can only be a Government servant. If he be placed in the service of a municipality, he loses his times for pension it is believed.

It is submitted that it would be equally improper to charge the half salary of the Cantonment Magistrate, or that of the Conservancy Serjeant, to a local fund.

(By order,)

POONAH,
11th February 1867.

(Signed) — HOLLAND, Captain,
in charge Qr Mr. Genl's Office.

Report by the Controller of Military Accounts, No. 250, dated 8th March 1867.

The opinion of His Excellency the Commander-in-Chief, as expressed in the minute recorded by Captain Holland, does not seem to accord with the expression used in Government General Order No. 455 of 1866, station conservancy establishments, unless it is intended to exclude therefrom Conservancy Serjeants, which; in the above order, is nowhere stated.

2. As this application is based on the practice in Bengal, I beg to suggest that the subject be referred to that authority before the establishment of Conservancy Serjeants applied for, irrespective of the Cantonment conservancy establishments, is sanctioned.

3. I beg to observe that, if it is intended to maintain an establishment of Conservancy Serjeants, whose pay is partly to be debited to the State and partly to Cantonment funds, it does not necessarily follow they are not Government servants. They will nevertheless retain all the benefits of the pension rules.

4. Cantonment Magistrates are paid in the Civil Department; but whether it is a debit to local funds, or to the State, I am unable to say. I would suggest a reference on this point to the Accountant General.

(Signed) H. J. BARR, Colonel,
Controller of Military Accounts.

From the Secretary to Government, Bombay, Military Department, Bombay Castle, 3rd May 1867, No. 1514; to the Secretary to the Government of India, Military Department.

I am desired to submit the accompanying letters from the Quarter Master General, Nos. 4815 and 4900, of 26th and 29th November 1866, and of the Government Resolutions thereon, Nos. 1513 and 1514, of this date, and, with reference especially to the proposal that all station conservancy, excepting the Regimental arrangements, should be provided by local taxation, and to the instructions in your letter No. 244 of 23rd October 1866, in consequence of which all provision for such local taxation was excluded from the Bombay Cantonment Act recently passed, I am desired to ask what is the ultimate decision of the Government of India in this respect, and, at the same time, to request the favor of any instructions which may guide this Government in dealing with the proposals of the local Boards of Health, if the charges attending their recommendations are to be defrayed from the Government Treasury.

From the Quarter Master General of the Army, Head Quarters, Poonah, 26th November 1866, No. 4815; to the Secretary to Government, Military Department.

Referring to the Government Order as per margin, appointing Boards of Health at each station, and in continuation of my letters Nos. 4088, 4251 and 4255, dated respectively the 19th and 29th ultimo, I am desired by His Excellency the Commander-in-Chief to submit, for the sanction of Government, estimates of the conservancy establishments considered necessary for the several stations in the Poonah and Sind Divisions, and in the Aden command.

No. 454, dated 7th August 1866.

Submitting reports on the conservancy of stations in the Northern, Bombay and Belgaum Divisions.

for the several stations in the Poonah and Sind Divisions, and in the Aden command.

2. It will be seen, by the abstract report, that the present annual cost of station conservancy in Poona Division is Rupees 22,401.

It is proposed to increase the cost of conservancy to Rupees 38,121 per annum.

It is proposed to pay, from cantonment funds, the sum of Rupees 1,600 annually towards defraying the increased cost of conservancy proposed—the balance of Rupees 14,120 per annum is now applied for from Government, till the new Conservancy Act comes into force.

3. In a similar manner, Government sanction is solicited to defray the sum of Rupees 9,810 per annum, required to liquidate the expense of the additional conservancy establishments considered necessary in the Sind Division, and for which provision cannot be made from the money in the cantonment funds.

At Aden, an additional grant of Rupees 4,138-8-0 per annum has been applied for, to defray proposed additional conservancy establishments. Of this sum, Rupees 1,000 per annum can be paid from the Aden cantonment fund. The sanction of Government is solicited for the balance, Rupees 3,131-8-0, annually required.

4. As soon, however, as the new Conservancy Act comes into force, His Excellency would advise that provision be made for covering the whole expenditure of station conservancy other than Regimental, by increased taxation.

From the Quarter Master General, Head Quarters, Poona, 29th November 1866, No. 4900; to the Secretary to Government, Military Department.

Referring to the Government Order as per margin, appointing a Board of Health at each station, and in continuation of my letters, *

* No. 454, dated 7th August 1866.

Submitting reports on the conservancy of stations in the Northern, Bombay, Belgaum, Poona, Sind and Aden Divisions.

Nos. 4088, 4251, 4255 and 4813, dated respectively 19th and 29th ultimo, and 26th instant, I am desired by His Excellency the Commander-in-Chief to submit, for the sanction of Government, estimates of the conservancy establishments considered necessary for the several stations in the Mhow Division.

2. It will be seen, by the abstract report, that the present annual cost of station conservancy in the Mhow Division is Rupees 5,232-6-0.

3. It is proposed to increase the cost of conservancy to Rupees 13,272 per annum.

4. It is proposed to pay, from cantonment funds, the sum of Rupees 2,100 annually, towards defraying the increased cost of conservancy proposed.

The balance of Rupees 11,172 per annum is now applied for from Government, till the new Conservancy Act comes into force.

BOMBAY CASTLE,
3rd May 1867.

MILITARY DEPARTMENT.

No. 1513.

Letter from the Quarter Master General, No. 4900, dated 29th November 1866.

Submits a statement showing that the cost of the conservancy establishment considered necessary for the several stations in the Mhow Division, will be Rupees 13,272 per annum. States that it is proposed to pay from cantonment funds the sum of Rupees 2,100 annually towards defraying this cost, and solicits that the balance of Rupees 11,172 may be borne by Government till the new Conservancy Act comes into force.

Report by the Controller of Military Accounts, No. 1261, dated 15th December 1866.

Report by the Secretary to the Sanitary Commission, No. 131, dated 21st March 1867.

RESOLUTION.—The Sanitary Commission remark as follow :—

“Considerations regarding the extent of a cantonment, and the distances to manure yards, must operate in determining the amount of means necessary for the satisfactory performance of general conservancy work in a station; and a correct conclusion can only be come to on the point after experience in each instance.

“In the requisitions for Mhow and Nusseerabad no tank carts are entered. The Sanitary Commission considers it very desirable that there should be such carts in all cantonment general conservancy establishments, for the purpose of making room at stated hours, and removing the liquid refuse of the kitchens of private houses, every one of which should be provided with pails.

“The Commission is of opinion that it would earlier lead to a clear understanding as to the establishment requisite in each case, and thereby tend to promote the efficient performance of general conservancy in cantonments, if an assimilation in nomenclature of the working means and a regulated proportion in the several items of these obtained throughout.”

2. The need for assimilation of nomenclature to permit comparison between one station and another is evident.

3. Some approximate standard is needed, by which to judge the recommendations of the Station Boards of Health. If the station provided for the expenditure, the station authorities might settle these matters. But, if such large additional expenditure is to be thrown upon Government, there must be some regulation of it.

4. In the present instance it is proposed to increase the expenditure at Mhow nearly threefold, at Neemuch only nearly twofold, and at Nusseerabad rather more than twofold. The gross amount for Neemuch, the smaller station (reckoned by number of troops,) is rather in excess of the gross amount for Nusseerabad; and the gross amount for Mhow approaches three times the sum for Neemuch or Nusseerabad. This probably is because there is a large civil population within the Mhow cantonment, unconnected with the troops; but, if so, the proportionate sums to be borne by the cantonment funds appear very inappropriate (unless there be reasons which, in the absence of statements of those funds, the Government does not know,) viz :

Out of 7,815 Rupees for Mhow, the fund is to bear 900,—out of 2,745 for Neemuch, the fund is to bear none,—out of 2,712 for Nusseerabad, the fund is to bear 1,200.

It seems desirable that some standard of Government contribution to the cost of station conservancy, proportionate to the number of troops, should be established.

A copy of these papers and of this resolution will be sent to the Governor General's Agents, with a request that these suggestions may be considered in communication with the station authorities, in case His Excellency the Commander-in-Chief sees fit to instruct them in the sense of this resolution.

(Signed) W. F. MARRIOTT, Colonel,
Secretary to Government.

MILITARY DEPARTMENT:

No. 1514.

BOMBAY CASTLE,
3rd May 1867.

Letter from the Quarter Master General, No. 4815, dated 26th November 1866.

Submits, for sanction, estimates of conservancy establishments considered necessary for the several stations in the Poonah and Sind Divisions, and in the Aden command. Suggests that, as soon as the new Conservancy Act comes into force, provision should be made for covering the whole expenditure of station conservancy other than Regimental, by increased taxation.

Memorandum by the Quarter Master General, No. 6126, dated 16th February 1867.

Report by the Controller of Military Accounts, No. 374, dated 3rd April 1867.

RESOLUTION.—With respect to the present proposed additions to the station conservancy establishments, as to the similar proposals in connection with the Mhow Division, (see Government Resolution, No. 1513 of this date,) His Excellency in Council thinks that explanations should be called for from the local Boards of Health as to the large increases recommended, in some instances apparently disproportioned to the size of the station. Explanations are also especially desirable as to the contributions which Government is to expect from the cantonment funds, which, in some cases, seem to be calculated upon no fixed rule, whilst the largest stations are exempted from contribution altogether.

The Government of India will, in the meantime, be addressed, in order to learn the ultimate decision of that Government, as to the imposition of local taxation for these purposes.

(Signed) W. F. MARRIOTT, Colonel,
Secretary to Government.

From the Secretary to the Government of India, Military Department, Simla, 12th June 1867, No. 150; to the Secretary to Government, Military Department, Bombay.

I have had the honor of laying before the Government of India your letters, No. 1454, dated 29th April and No. 1514, dated 3rd May last, and their annexures, relative to an application submitted by the Quarter Master General of the Bombay Army, for the entertainment of additional Conservancy Serjeants at stations under the new rules, and soliciting instructions for guidance in dealing with the proposals of the local Boards of Health, if the charges attaining their recommendations are to be defrayed from the Government Treasury.

2. In reply, I am directed to acquaint you, for the information of His Excellency the Governor in Council, that in this Presidency, Conservancy Serjeants are taken from the Regiment at the station, and granted staff salaries of from 10 to 20 Rupees a month. All are paid out of Cantonment funds; and none are on the unattached list.

3. The salary (60 Rupees a month) which seems to be given, or proposed to be given, in Bombay to these Serjeants appears to the Right Honorable the Governor General in Council to be excessive, whilst their transfer to the unattached list is very objectionable. His Excellency in Council quite concurs in the opinion of the Government of Bombay that the result of the operation of the new Cantonment Act may well be awaited before these Serjeants are appointed, even on the inexpensive Bengal scale, which should be adopted in Bombay, unless the cantonment funds can be made to meet the small extra expense.

4. With respect to the enormously increased expenditure proposed by the Boards of Health in different Divisions, &c., of the Bombay Presidency, the Right Honorable the Governor General in Council cannot believe that they can be at all necessary, unless sanitary and conservancy measures have been hitherto greatly neglected. The proposals appear to be rather attributable to the natural tendency of local authorities to rate their requirements too high whenever they have any expectation of enlarged income—a tendency which cannot be too carefully watched and checked.

5. Under proper management, cantonment funds in this Presidency have already borne the chief expenses of sanitary and conservancy measures; and it is the expectation of the Government of India that, with the additional resources which will become available under the operation of the new act, all such expenses, Regimental conservancy establishments alone excepted, will be easily met by those funds. Doubtless there will be no difficulty in pointing to any measures for the

improvement of stations, the adoption of which would be in itself highly desirable; but the Governor General in Council is strongly of opinion that, unless under very exceptional circumstances, such expenditure should be allowed to increase only as funds to meet it increase also.

6. I am, in conclusion, to observe, with advertence to your letter of the 3rd May, that the local taxation of *Military Officers only* has been suspended by the orders of the Government of India, until the expediency or otherwise of taxing them has been decided. This question will be considered as soon as further information which has been called for from the local Government shall be received. In all other respects, the new cantonment rules are being tried in this Presidency, and it is believed in the Madras Presidency also.

MILITARY DEPARTMENT, FORT WILLIAM, 28th JUNE 1867.
No. 678.

Copy of the above forwarded to the Secretary to Government, Fort Saint George, Military Department, for the information of the Right Honorable the Governor in Council.

(By Order,)

(Signed) W. M. LEES, Major,
Asst. Secy. to the Govt. of India.

ORDER, No. 2892, 6th August 1867.

Communicated to the Commander-in-Chief, also to the Public and Revenue Departments, with reference to paragraph 6 of Colonel Norman's letter, No. 150, dated Simla, 12th June 1867, recorded in the above Proceedings of the Government of India.

(True Extract.)

Macmillan Colonel,

Deputy Secretary to Government.

Quarter Master General.
Adjutant General.
Public Department.
Revenue Department.
Controller of Military Accounts, } for information.
Sanitary Commissioner,.....

Exd. A. W. Cooke.

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