Public Works (189) Department.

G.O., No. 3385 W

DATED 23rd Dec 89

[Despatch Abstract.]

Upper Subordinates of the Light House Dn.

Stating, with remarks, that the Govt is of opinion that as the —— have been granted a special deputation allowance on account of the special nature of their work, the concession granted to them of the continuance of a daily allowance for a period of more than ten days of a halt, is unnecessary, and that the ordinary rules in regard to travelling allowances should in their case be strictly enforced.

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BACK PAPERS.

G.O.	No.	Department.	Date.	G.O.	No.	Department.	Date.

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G.O.	No.	Department.	Date.	G.O.	No.	Department.	Date.

BUILDINGS AND ROADS.
CIVIL WORKS.

Government {1899} of Madras.
PUBLIC WORKS.

Recd. } 1899.
Regd. }

Enclosures
Spare copies

G.O., No. 3385 W., 23rd December 1899.

DECEMBER.

Upper Subordinates of the Lighthouse Division

Stating, with remarks, that the Government is of opinion that, as the — have been granted a special deputation allowance on account of the special nature of their work, the concession granted to them of the continuance of a daily allowance for a period of more than ten days of a halt is unnecessary, and that the ordinary rules in regard to travelling allowances should in their case be strictly enforced.

GOVERNMENT OF MADRAS.

PUBLIC WORKS DEPARTMENT.

Buildings and Roads.
Civil Works.

Read—the following papers :—

Office-note from the Examiner, Public Works Accounts, to the Secretary to Government, Public Works Department, dated Madras, 12th December 1898, No. 1466-A/E.

With reference to paragraph 3 of G.O., No. 130 W., dated 18th January 1898, exempting the Upper Subordinates of the Lighthouse Division from the operation of article 1159, Civil Service Regulations, when they fall into the charge of more works than one, I beg to request that as the Upper Subordinates of the division are now availing themselves of the concession therein allowed, the formal sanction of Government in the Financial Department may be obtained with reference to G.O., No. 1788 W., dated 17th June 1896.

Endt. No. 339-C.

Transferred to the Financial Department.

17th January 1899. (Signed) A. S. RUSSELL,
Under Secretary to Government.

To the Financial Department with the original of G.O., No. 130 W. of 18th January 1898, to be returned.

Office-note from F. W. ASHPITEL, Esq., Superintendent of Works, Lighthouse Division, to the Secretary to Government, Public Works Department, dated Madras, 25th March 1899, No. 2298.

So far as this division is concerned Government in G.O., No. 130 W., dated 18th January 1898, ordered that "when Upper Subordinates of the division fall into the charge of more works than one, they will be exempted from the operation of article 1159, Civil Service Regulations, subject to the condition that they will have fixed head-quarters at which they will not draw travelling allowance at all."

2. This concession, in my opinion, is in the interest of good work, as I am extremely anxious that men should remain at works for as long as is necessary and shall not be tempted to move camp in order to satisfy an accounts rule which was probably introduced for other purposes. The concession has not been made use of to any great extent, as subordinates have been obliged to make frequent journeys for the passing of materials which, owing to the inaccessible places at which lighthouses are being constructed, have to be passed at the place of manufacture to avoid paying carriage on materials which might afterwards be rejected.

3. As the Financial Department appears to think that the rules are being twisted, I would suggest that in future the general exemption may be limited to cases coming under clause (*a*) of article 1159, Civil Service Regulations; cases coming under clause (*b*) being specially referred to Government for exemption.

Memorandum No. 10-D.

Re-transferred to the Financial Department with a recommendation that effect be given to the present proposal of the Superintendent of Works, viz., that the general exemption under article 1159, Civil Service Regulations, be confined to cases falling under clause (*a*).

Madras,
20th April 1899. (Signed) A. W. SMART, Col., R.E.,
Ag. Secretary to Government.

To the Financial Department, with file.

Office-note from W. B. deWINTON, Esq., Secretary to Government, Public Works Department, to the Examiner of Public Works Accounts, dated Ootacamund, 23rd May 1899, No. 285-D.

[Your office-note No. 1466-A./E., dated 12th December 1898.]

Please submit a statement showing the establishments and the salaries of the men who have claimed the concession of prolonged daily allowance under the sanction given in G.O., No. 130 W., dated 18th January 1898; also the amounts claimed by each man as well as the amounts of deputation allowance actually drawn each month from the date of taking charge of works.

2. The travelling allowance bills and journals should also be submitted.

Office-note from H. RAINIER, Esq., Officiating Examiner, Public Works Accounts, to the Secretary to Government, Public Works Department, dated 26th May 1899, No. 603-A/E.

Herewith a statement showing the names and salaries of the subordinates employed in the Lighthouse Division who have claimed the concession of prolonged daily allowance under the sanction given in G.O., No. 130 W., dated 18th January 1898. The amount claimed by each subordinate and the deputation allowances actually drawn to end of April 1899 are also given in the statement.

2. I enclose nine travelling allowance bills from July 1898 to March 1899 and eleven travelling allowance journals which I beg you will kindly return to me when no longer required.

Enclosure.

Statement showing the names and salaries of the subordinates employed in the Lighthouse Division who have claimed the concession of prolonged daily allowance under G.O, No. 130 W., dated 18th January 1898.

Name.	Rank.	Salary.	Period for which daily allowance is claimed in excess of the first ten days.		Amount claimed.			Deputation allowance audited to end of April 1899.		
			From	To	RS.	A.	P.	RS.	A.	P.
Conductor C. Smith, R.E.	Sub-Engineer, 2nd grade.*	RS. 300 *plus* exchange compensation allowance.	1898.	1898.						
			22nd July	23rd July	† 6	0	0	‡ 780	0	0
			6th September	9th September	12	0	0			
			4th October	21st October	54	0	0			
					72	0	0			
Conductor E. Cope ..	Sub-Engineer, 3rd grade.*	250 *plus* exchange compensation allowance.	8th December	10th December	54	0	0	§ 577	6	9
			14th ,,	28th ,,						
					54	0	0			
Mr. C. J. W. Plummer.	Overseer, 1st grade.*	100	29th October	31st October	4	8	0	‖ 260	0	0
			1st November	4th November	19	8	0			
			22nd ,,	30th ,,						
			1st December	21st December	31	8	0			
			1899.	1899.						
			19th January	26th January	12	0	0			
			8th February	9th February	¶ 3	0	0			
			6th March	11th March	16	8	0			
			27th ,,	31st ,,						

* All the subordinates are in receipt of Sub-Divisional allowances of Rs. 30 per mensem.
† Claimed in travelling allowance bill for August 1898.
‡ From 1st April 1898 to 30th April 1899 at Rs. 60 = Rs. 780.
§ From 15th May 1898 to 30th April 1899 at Rs. 50 = Rs. 577-6-9.
‖ From 1st April 1898 to 30th April 1899 at Rs. 20 = Rs. 260.
¶ Journal sent to Superintendent of Works for completion.

Office-note from W. B. deWINTON, Esq., Chief Engineer, Public Works Department, to the Superintendent of Works, Lighthouse Division, dated Ootacamund, 7th June 1899, No. 404-D.

The following claims, under article 1159 (*b*), Civil Service Regulations, have been preferred by the Upper Subordinates of the Lighthouse Division :—

Names.	Period for which daily allowance is claimed in excess of the first ten days.		Amount claimed.		
	From	To	RS.	A.	P.
Conductor C. Smith, R.E.	22nd July 1898 ..	23rd July 1898.	6	0	0
	6th September 1898.	9th September ,,	12	0	0
	4th October ,,	21st October ,,	54	0	0
Conductor E. Cope ..	8th December ,,	10th December ,, *	54	0	0
	14th ,, ,,	28th ,, ,, *			
Mr. C. J. W. Plummer ..	29th October ,,	31st October ,,	4	8	0
	19th January 1899.	26h January 1899.	12	0	0
	8th February ,,	9th February ,,	3	0	0
	6th March ,,	11th March ,,	16	8	0
	27th ,, ,,	31st ,, ,,			

* The Examiner has reported that no certificates for these claims have yet been submitted to him.

They are supported by certificates to the effect that the claimants were put to "extra expense" and that this extra expense is of the kind which travelling allowance is intended to meet. Please state the exact nature of the extra expense in these cases. It must conform to the conditions of article 1086 of the Civil Service Regulations and section 15 of the definitions.

From F. W. ASHPITEL, Esq., Superintendent of Works, Lighthouse Division, to the Secretary to Government, Public Works Department, dated Madras, 15th September 1899, No. 1230.

With reference to your No. 404-D, dated 7th June 1899, I have the honour to inform you that Conductor Cope claimed halting allowance in accordance with G.O., No. 130 W., dated 18th January 1898, and I passed it under the impression that I was to interpret this order literally.

2. Mr. Plummer reports that the actual expense incurred by him was for bandy hire as he had a good deal of travelling near his work.

3. Conductor Smith has not replied to two reminders and, as it is not possible to keep this question open indefinitely, I suggest that, if G.O., No. 130 W., dated 18th January 1898, is not to be interpreted literally, his claim may be disallowed.

PUBLIC WORKS DEPARTMENT.

Memorandum No. 1286-D.

Note by the Chief Engineer, Public Works Department.

Read—

U.O. note in the Financial Department, No. 1286, dated 15th May 1899.

Office-note from the Examiner, Public Works Accounts, No. 663-A/E., dated 26th May 1899.

Letter from the Superintendent of Works, Lighthouse Division, No. 1230, dated 15th September 1899.

The further information called for by Government in regard to claims to halting allowance beyond the ten-day limit, preferred by the Upper Subordinates of the Lighthouse Division, is given in the statement submitted † by the Examiner, Public Works Accounts, which shows the amounts claimed by each subordinate as well as the deputation allowances drawn.

† Examiner's office-note No. 663-A/E., dated 26th May 1899.

2. Under clause (*a*) of article 1159, Civil Service Regulations, there are three claims, as follows, preferred by Mr. Plummer, Overseer :—

No.	Period for which daily allowances is claimed in excess of the first ten days.		Amount claimed.		
	From	To	RS.	A.	P.
1	1st November 1898 ..	4th November 1898 ..	6	0	0
2	22nd ,, ,, ..	30th ,, ,, ..	13	8	0
3	1st December ,, ..	21st December ,, ..	31	8	0
		Total ..	51	0	0

They are supported by certificates to the effect that camp equipage was maintained. They are admissible with the sanction of Government and call for no special remark.

3. Under clause (*b*) of the article, Conductor Smith makes three claims, Conductor Cope two and Mr. Plummer five. Attached to the journals are certificates to the effect that the Upper Subordinates were put to "extra expense", and that this extra expense is of the kind which travelling allowance is intended to meet. Further inquiry shows that Conductor Cope is unable, and Conductor Smith has neglected, to state the exact nature of the "extra expense" they were put to. The claims were passed by the Superintendent of Works under the general exemption authorised by paragraph 3 of G.O., No. 130 W., dated 18th January 1898. But if they are to be decided under the provisions of the Civil Service Regulations, article 1159 (*b*), they must apparently be disallowed.

4. Mr. Plummer's claims under clause (*b*) remain for consideration. They are as follows :—

No.	Period for which daily allowance is claimed in excess of the first ten days.		Amount claimed.		
	From	To	RS.	A.	P.
1	29th October 1898 ..	31st October 1898 ..	4	8	0
2	19th January 1899 ..	26th January 1899 ..	12	0	0
3	8th February ,, ..	9th February ,, ..	3	0	0
4	6th March ,, ..	11th March ,, ..	9	0	0
5	27th ,, ,, ..	31st ,, ,, ..	7	8	0
		Total ..	36	0	0

It is stated that the actual expense incurred by him was for "bandy hire," which appears to be of the nature of travelling allowance, as defined by article 15, Civil Service Regulations, *i.e.*, cost of locomotion; but there is nothing to show for how much, and how many days, Mr. Plummer hired a bandy. What he claims is the amount of his daily allowance, *i.e.*, Rs. 1–8–0 per diem for each day's halt. It is for Government to decide whether, under the rules, daily allowance can be passed irrespective of actual expenditure.

5. If it is decided that the general exemption given in paragraph 3 of G.O., No. 130 W., dated 18th January 1898, is *ultra vires*, this order of Government will have to be modified.

(Signed) W. B. deWINTON,
Chief Engineer.

29th September 1899.

ORDER—No. 3385 W., dated 23rd December 1899.

On reconsideration, His Excellency the Governor in Council is of opinion that, as the Upper Subordinates of the Lighthouse Division have been granted a special deputation allowance on account of the special nature of their work, the concession granted in paragraph 3 of G.O., No. 130 W., dated 18th January 1898, is unnecessary, and that the ordinary rules in regard to travelling allowance should in their case be strictly enforced.

2. Paragraph 3 of G.O., No. 130 W., dated 18th January 1898, is accordingly cancelled.

3. Any allowances which have been drawn under the terms of the order above quoted will be recovered from the subordinates concerned.

(True Extract.)

Under Secretary to Government.

To the Superintendent of Works, Lighthouse Division.
„ Examiner, Public Works Accounts. with 9 travelling allowance bills from July 1898 to March 1899 & 11 Travelling allowance journals.
„ Financial Department.

Exd. A. Rungaswamy Aiyangar.

EXTRACTS OF NOTES IN G.O., Nos. 130, 131 W., DATED 18TH JANUARY 1898.

Secretary to Government, P.W.D.

It is also recommended that they should be allowed to draw travelling allowance under article 1159 of the Civil Service Regulations for halts of longer duration than ten days.

(Intld.) W.B.DEW[INTON].
11-11-97.

—

His Excellency the Governor.

I think the recommendations made in this paragraph 5 should be accepted.

(Intld.) A.E.H[AVELOCK].
13-11-97.

—

The Hon'ble Sir Henry Bliss, K.C.I.E.

As to travelling allowance, I don't understand how these men can need to travel at all, except once for all to the stations to which posted. What is the object of the proposed concession?

(Intld.) H.W.B[LISS].
19-11-97.

—

Secretary to Government, P.W.D.

The concession with regard to travelling allowance is proposed for the same reason that it is given to surveyors and others, to compensate the men for having to live constantly in camp, in tents, and for the expenses attendant thereon. If they have not to move camp during the month a fixed allowance of, say, half the full amount of travelling allowance for the month, might equitably meet the case. The case is considered one to which article 1159 of the Civil Service Regulations is applicable.

(Intld.) W.B.DEW[INTON].
24-11-97.

—

The Hon'ble Sir Henry Bliss, K.C.I.E.

But why should they do so? I presume the first thing to be done at lighthouse sites which are away from towns will be to run up cheap quarters for the men, as Railway administrations always do.

(Intld.) A E.H[AVELOCK].
17-12-97.

The men won't, so far as I can see, have to move camp at all.

(Intld.) H.W.B[LISS].
25-11-97.

—

Superintendent of Works, Lighthouse Division.

So far I have only dealt with the deputation allowance. I also advocate the grant of travelling allowance to each subordinate without reference to the length of halt and I advocate this also on the score of efficiency and economy. Each subordinate will have several works in hand and must maintain his camp throughout the year; he has to pay his servant extra; everything costs him more; a married man has to keep up an establishment elsewhere; and though not liable to transfer from the division he is absolutely certain to be transferred every few months as work proceeds. Having works in several places and being obliged to maintain camp equipment, it is conceivable that he will move camp in order to satisfy the conditions of the Code, without reference to the demands of the work in order to recoup himself for the expense he has been put to. This being so I am likely to get much better work done if the supervision is not to be at the mercy of the Code and halts of more than ten days are permitted. I would suggest that I may safely be allowed to determine whether subordinates are abusing this privilege as I am responsible for the work and am not likely to be too lenient. I do not anticipate that this concession will be very largely made use of as every man has several works to look after and must travel.

(Intld.) F.W.A[SHPITEL].
13-12-97.

The Hon'ble Sir Henry Bliss, K.C.I.E.

As to the travelling allowance I did not before understand that a subordinate was to be in charge of more than one work at a time. For the present, I do not see how any of them can be, for the number of works sanctioned and in progress is too small. I exclude of course the brick fields eight miles distant mentioned by Mr. Ashpitel. They are not separate works. When, however, a subordinate is in charge of more works than one, I will not object to the ten days' rule being waived, subject to the condition that the men must have fixed head-quarters at which they will not draw travelling allowance at all.

His Excellency the Governor.

I agree.
(Intld.) A.E.H[AVELOCK].
17-12-97.

(Intld.) H.W.B[LISS].
14-12-97.

Secretary to Government, P.W.D.

With regard to the question of travelling allowance the Honourable Member says that he will not object to the ten days' rule being waived when a subordinate is in charge of more works than one, subject to the condition that the man must have fixed head-quarters at which he will not draw travelling allowance at all. But these conditions will entirely defeat the object with which I proposed the grant of travelling allowance beyond the ten days' limit. This object is that given in Civil Service Regulations, article 1159 (*b*), *i.e.*, to recoup the men for the extra expense they are put to by their halts, although no camp equipage may have been maintained. The men will generally have to live in very out-of-the-way swampy places, far away from villages and supplies, and the expenses they are put to are certain to be greater than they would be under normal conditions. The deputation allowance is intended to compensate them for restrictions on leave, separation from their families and living in unhealthy places; the travelling allowance is intended to compensate them for the increased cost of living in places far removed from markets. There are only two works sanctioned at present, *viz.*, the lighthouses at Point Divi and Manapad, so that the Honourable Member's conditions do not at present exist. I submit, however, that it is just and reasonable to recoup the men for the extra cost of living; Civil Service Regulation [article] 1159 empowers Local Governments to grant either the full daily allowance in such cases, irrespective of the length of halts, or such reduced daily allowance in amount or duration as they may deem proper. I submit that half the usual daily allowance for the whole month would be a suitable allowance in the present case.

> FINANCIAL DEPARTMENT.
>
> Section 38 says that a *local allowance* may be given for these purposes.
>
> (Intld.) A.T.A[RUNDEL].
> 12-5-99.
>
> This is opposed to the definition of travelling allowance.
>
> (Intld.) A.T.A[RUNDEL].
> 12-5-99.

(Intld.) W. B. DEW[INTON].
15-12-97.

His Excellency the Governor.

As to the travelling allowance it may be granted on the conditions prescribed in Sir H. Bliss' note of 14th December 1897. When I wrote my note of 13th November 1897, I contemplated the grant of travelling allowance solely in respect *of actual travelling*. I never dreamt of a permanent, continuous allowance, irrespective of the fact whether travelling was actually done or not.

(Intld.) A.E.H[AVELOCK].
17-12-97.

FINANCIAL DEPARTMENT.

Endorsement of the Public Works Department, dated 17th January 1899,
No. 339 C.

NOTE.

At the instance of the Examiner of Public Works Accounts, the Public Works Department asks for the formal sanction of the Financial Department to an order * passed in the Public Works Department exempting the Upper Subordinates of the Lighthouse Division, when in charge of more works than one, from the operation of article 1159, Civil Service Regulations, subject to the condition that they will have fixed head-quarters and when there will draw no travelling allowance at all.

Office-note No. 1466-A E., dated 12th December 1898, in the current.
* G.O., No. 130 W., dated 18th January 1898, paragraph 3.

2. G.O., No. 342, Financial, dated 19th May 1896, which lays down that all applications for exemption from the operation of article 1159, Civil Service Regulations, will be dealt with in the Financial Department, also requires that other departments of the Secretariat in transferring the papers relating to such exemptions, should express an opinion as to the validity of such explanations. From the notes connected with G.O., Nos. 130, 131 W., dated 18th January 1898, extracts from which bearing on the point in question have been made, it will be seen that the question was thoroughly discussed in the Public Works Department, and that both His Excellency the Governor and the Hon'ble Sir Henry Bliss granted the exemption.

The papers were not counter-initialled in Financial. Why so?
(Intld.) G.S[TOKES].
13-2-99.

(Intld.) T.H.R.
9-2-99.

For the Chief Secretary—

Exemptions from the operation of article 1159 of the Civil Service Regulations may be made by a general rule (and subject to any limits or conditions the Local Government may think fit to impose) in the case of officers whose duty is such as to bring them frequently under clause (*a*) of that article, that is, to bring them frequently under the necessity of maintaining *camp equipage* (please see article 1159, also section 1160). *Camp equipage* is the apparatus for moving a camp (section 21). If the Upper Subordinates of the Lighthouse Division are constantly under the necessity of maintaining *camp equipage* their general exemption from the operation of section 1159 appears to be within the competence of this Government. On page 2 of the extract of notes in the Public Works Department Mr. Ashpitel, the Superintendent of the Lighthouse Division, seems to have based the claim for exemption from the operation of article 1159 on the necessity of constantly maintaining *camp equipage*; but in the note of the Secretary, Public Works Department, dated 15th December 1897 (page 2 of these notes), the case is dealt with as falling under clause (*b*) of article 1159—a clause in regard to which there is no power of *general* exemption and the concession is based on "the increased cost of living in places far removed from markets." The last reason would, it is submitted, justify a

(Intld.) G.S[TOKES].
13-2-99.

(Intld.) G.S[TOKES].
13-2-99.

local allowance, but not any concession in the matter of travelling allowance. It will be seen from paragraph 2 of G.O., No. 130 W., dated 18th January 1898, and from letter, No. 131 W., of the same date, that the sanction of India has been requested to the grant of a *deputation allowance* to the Upper Subordinates in the Lighthouse Division. Whether this has been * sanctioned, the papers sent over by the Public Works Department do not show.

Ask.

(Intld.) G.S[TOKES].
13-2-99.

* It has been sanctioned.

(Intld.) R.P.

Orders are solicited.

(Intld.) C.M.S.
12-2-99.

I am not sure that I understand the case aright. Apparently a subordinate is to be sent to build a lighthouse and during the whole time he is there, he is to get a deputation allowance and is to draw in addition halting allowance under a general exemption granted by Government under article 1159 (*a*). If I have rightly apprehended the case I think it would be a complete perversion of article 1159 (*a*) to grant the exemption sought. The case has no single feature in common with that to meet which [article] 1159 (*a*) was framed. Tents, it must be remembered, are not camp equipage. If it is thought that the subordinates of the Lighthouse Division should be granted special terms this should be done by the grant of special terms and not by twisting the Civil Service Regulations. I do not understand why the papers are sent to Financial now. They ought to have been sent to Financial before circulation. The grant seems to be made and the order issued twelve months ago. The order has not been communicated even to Financial.

(Intld.) G.S[TOKES].
13-2-99.

No. 487, DATED 14TH FEBRUARY 1899.

To the Public Works Department U.O.

(Intld.) G.S[TOKES].
14-2-99.

Endorsements of the Public Works Department, dated 17th January 1899, No. 339-C., and 20th April 1899, No. 10-D.

NOTE.

In his † letter No. 691, dated the 23rd October 1897, Mr. Ashpitel, Superintendent of Works, Lighthouse Division, Madras, recommended the grant of a deputation ‡ allowance, or of a temporary step of promotion, to his subordinates, in consideration of the special nature of work and to compensate them for the extra expense and discomfort they were put to by having to live in out-of-the-way places.

† Printed in G.O., No. 130 W., dated 18th January 1898.

‡ The Government of India has, Public Works Department states, sanctioned this deputation allowance of one-fifth salary.

(Intld.) C.M.S.

2. In supporting the recommendation, § note, dated 11th November 1897, in the Public Works Department, advocated that their subordinates should also be allowed to draw daily allowance under article 1159, Civil Service Regulations, for halts of longer duration than ten days. The Honourable Member enquired what necessity there was for the men to travel after

§ Page 1 of these notes.

The Hon'ble Sir Henry Bliss' note, dated 19th November 1897 (page 1 of these notes).

reaching their destinations, and the object with which the concession was recommended. Paragraph 2 of Public Works Department note, * dated 24th November 1897, explained that the concession was proposed *to compensate the men for having to live constantly in camp, in tents, and for the expenses attendant thereon.* Honourable Member was not satisfied † as to the necessity for the men constantly living in camp and he thought that the first thing to be done at lighthouse sites at a distance from towns was to run up cheap quarters for the men.

* Page 1 of these notes.

† Note, dated 25th November 1897 (page 1 of these notes).

3. In a note, ‡ dated the 13th December 1897, drawn up at the instance of the Secretary, Public Works Department, Mr. Ashpitel explained very fully his grounds for the grant of deputation allowance and also daily allowance without reference to the ten days' limit. The following were his grounds for the grant of daily allowance to his subordinates under article 1159, Civil Service Regulations :—

‡ Extract on pages 1 and 2 of these notes.

(1) greater efficiency and economy ;

(2) *the necessity for each subordinate to maintain his camp throughout the year, having several works in hand ;*

(3) extra cost the men were put to on account of servants, dearness of articles, and the maintenance of separate establishment for their families ;

(4) transfers every few months as work proceeded ; and

(5) the fact that the subordinate would move up camp otherwise, in order to be within the ten days' limit without reference to the demands of the work so as to recoup himself for the expense he was put to.

Mr. Ashpitel was of opinion that he was likely to get better work turned out if the concession were granted, and he said that he was not likely to be lenient in allowing the grant of the concession, and that it could not be very largely availed of as every man had several works to look after and must needs therefore travel.

4. On being informed that a subordinate was to be in charge of more than one work at a time, Honourable Member said § that he would not object to the ten days' rule being waived in such cases subject to the condition that the men had fixed quarters at which they were not to draw travelling allowance at all. His Excellency the Governor agreed in this view.

§ Note, dated 14th December 1897 (page 2 of these notes).

5. Public Works Department Note, ‖ dated 15th December 1897, pointed out that the conditions imposed by Honourable Member entirely defeated the object with which the concession was originally recommended, and that this object was that given in *article* 1159 (*b*), *Civil Service Regulations, viz., to recoup the men for the extra expense they may be put to by their halts although no camp equipage may have been maintained.* The deputation allowance, it was stated, was intended to compensate the men for the restrictions on leave, separation from their families, and living in unhealthy places. The travelling allowance was intended *to compensate them for the increased cost of living in places far removed from markets.* His Excellency agreeing with Honourable Member, orders were issued in the terms laid down by Honourable Member.

‖ Page 2 of these notes.

G.O., No. 130·W., dated 18th January 1898.

6. The papers were not sent to the Financial Department for counter-initials, nor was copy of the order communicated to it, although under G.O., No. 342, Financial, dated 19th May 1896, all exemptions from the operation of article 1159, Civil Service Regulations, have to be made in the Financial Department.

7. Twelve months after the date of the orders above referred to, the Examiner of Public Works Accounts finding that the Upper Subordinates of the Lighthouse Division were availing themselves of the concession as regards daily allowances, requested that the formal sanction of the Financial Department might be obtained, and thus it was that the papers were transferred to the Financial Department.

Note No. 1466-A.E., dated 12th December 1898 (page 1 of currents).

8. Article 1159, Civil Service Regulations, vests in the Local Government the power to exempt an officer from the operation of the ten days' rule, in special cases in which it is satisfied that the prolonged halt was necessary in the interests of the public service, and

(*a*) that it was necessary to maintain *camp equipage* during it; or

(*b*) that the officer was put to extra expense by his halt after the expiration of the first ten days although no camp equipage may have been maintained. This exemption may also be made by a general rule in the case of officers whose duty is such as to bring them frequently under clause (*a*), and may in either case be made subject to any limits or conditions the Local Government thinks fit.

9. *Camp equipage* is defined in article 21, Civil Service Regulations, as the apparatus for moving a camp. Article 1160 says that the officers and establishments enumerated in appendix 26-A have been exempted from the rule in article 1159 on the understanding that they maintain *camp equipage*. If the subordinates in the Lighthouse Division are from, the nature of their duties, constantly obliged to maintain the apparatus for moving a camp, for more than ten days at a time, *i.e.*, if frequent applications to Government would be necessary for their exemption from the ten days' rule, a general exemption may be given. Mr. Ashpitel seems to have meant this when he said that it was necessary for each subordinate to maintain his camp throughout the year having several works in hand.

Paragraph 3 above.

10. In its letter No 5677-Ex., dated 6th December 1895, the Government of India has stated that clause (*b*) under article 1159, Civil Service Regulations, was intended to enable Local Governments to prevent the ten days' limit operating as a hardship to an officer who is actually obliged, for reasons of public duty, to continue expenditure of the kind which travelling allowance is intended to meet.

11. The Public Works Department Notes, dated 24th November 1897 and 15th December 1897, appear to base the recommendation for exemption from article 1159 on the extra expense incurred by the subordinates. The Local Government has no power to grant a *general* exemption on account of "extra expense" mentioned in clause (*b*) to article 1159. Each case must come up for orders of Government.

Paragraphs 2 and 5 above.

12. Under G.O., No. 130 W., dated 18th January 1898, as it stands, a subordinate of the Lighthouse Division who happens to be away on some work from his head-quarters, will for the entire period of his absence draw, in addition to his deputation allowance, a daily allowance whether he maintains camp equipagé or not.

13. The inconveniences to the subordinates dwelt upon by the Public Works Department in the two notes, dated 24th November 1897 and 15th December 1897, would appear to be more appropriately compensated for by a local allowance (see section 38, Civil Service Regulations) than by a continuous daily allowance which G.O., No. 130 W., dated 18th January 1898, has now the effect of giving to the subordinates of the Lighthouse Division, by an interpretation of article 1159, Civil Service Regulations, which, it is submitted, is not justifiable.

Paragraphs 2 and 5 above.

14. These facts, *viz.*, (1) the divergence in the grounds on which the exemption from the ten days' limit was recommended, (2) the want of provision in the Civil Service Regulations under which a general exemption on account of "extra expense" contemplated in article 1159 (*b*) can be granted, and (3) the effect of the order in the Public Works Department allowing a continuous halting allowance not warranted by article 1159, were brought (un-officially) to the notice of the Public Works Department; and that department now forwards a note from Mr. Ashpitel in which that officer says that the concession is in the interest of good work and that he is anxious that his subordinates should remain at works for as long as is necessary and shall not be tempted to move camp in order to satisfy an accounts rule. He adds that the concession has not been largely availed of, as subordinates have been obliged to make frequent journeys for the passing of materials, which, owing to the inaccessible places at which lighthouses are being constructed, have to be passed at the place of manufacture to avoid paying carriage on materials rejected. He would have the general exemption limited *in future* to cases coming under clause (*a*) of article 1159, cases coming under clause (*b*) being specially referred to Government. In case it is decided to grant the concession the question of any reduction in the amount of daily allowance may be considered. The Public Works Department in notes, dated 24th November 1897 and 15th December 1897, recommends half the usual amount.

Note, dated 14th February 1899, pages 3 and 4 of these notes.

No. 2298, dated 25th March 1899.

Pages 1 and 2 of these notes.

(Intld.) T.H.R.
29–4–99.

Note for the Chief Secretary—

It is submitted that the further report forwarded by the Public Works Department does not help matters much. A general exemption *can* only be granted in cases falling under clause (*a*) of section 1159, and each case under clause (*b*) must come up to Government for exemption. Before a general exemption is granted, it is necessary that Government should be satisfied that the cases of subordinates fall constantly under clause (*a*) of article 1159, and once this general exemption has been granted it is not clear how cases under clause (*b*) can arise. The exemption from the operation of article 1159 seems, moreover, to have been granted in the Public Works Department under a misapprehension of the purposes for which travelling allowance is granted. The extra expense of living in isolated localities would, it is submitted, justify a local allowance, but not concessions under the Travelling Allowance rules.

(Intld.) C.M.S.
8–5–99.

I concur.

(Intld.) G.S[TOKES].
9–5–99.

I think further information is desirable. As the exemption has been availed for a considerable time the actual travelling allowance bills should be examined to see what the effect has been, what travelling and halting have taken place, &c.?

What is the amount of deputation allowance granted?

What establishment in what salaries have been utilizing the concession?

(Intld.) A.T.A[RUNDEL].
12–5–99.

No. 1286, dated 15th May 1899.

To the Public Works Department (U.O.) in view to the information asked for by the Honourable Member above being supplied.

(Intld.) G.S[TOKES].
15–5–99.

Note for the Chief Secretary—

The Public Works Department forwards the information required by the Honourable Member in his note [above], dated 12th May 1899. This information is all contained in the Examiner's statement on page 3 of the currents.

The claims preferred by Overseer Plummer under article 1159 (*a*) and referred to in paragraph 2 of Public Works Department, No. 1286 D., of the 29th September, appear to be admissible as *camp equipage* is stated to have been maintained.

Page 5 of currents.

Conductors Smith and Cope are unable to afford particulars for their claim under section 1159 (*b*) for Rs. 72 and Rs. 54, respectively.

Page 5 of currents.

The part* of Overseer Plummer's claims that fall under section 1159 (*b*) is based on the fact that he incurred bandy-hire. If this bandy-hire was necessary to enable him to conduct his work the claim is inadmissible with reference to the ruling of the Government of India in paragraph 2 of Home Department letter No. 1173, dated 2nd August 1895 (G.O., No. 600, Financial, dated 20th August 1895).

*Rs. 36.
Page 5 of currents.

In view of the fact that the subordinates in question received deputation allowances, it does not seem that they have any claims for concessions under section 1159 (*b*) of the Civil Service Regulations; but it is to be noted that the claims have already been admitted by the Superintendent of the Lighthouse Division under the authority of paragraph 3 of G.O., No. 130 W., dated the 18th January 1898. Looking to this fact it is for consideration whether any retrenchments should now be enforced. In any case, paragraph 3 of G.O., No. 130 W., dated the 18th January 1898, should, it is submitted, be cancelled.

(Intld.) C.M.S.
16-10-99.

(Intld.) G S[TOKES].
16-10-99.

I quite agree with the Chief Secretary that the concession is unjustifiable under the rules, and that it ought to be cancelled. It is really sought to obtain an additional concession or indulgence to the staff concerned under article 1159 of the Civil Service Regulations which does not apply.

As the staff have obtained a special deputation allowance on account of the special nature of the lighthouse works, this should suffice, and the rules as to travelling allowance ought, in my opinion, to be strictly enforced.

(Intld.) A. T. A[RUNDEL].
1-11-99.

Retrenchment would have to be made in cases where the G.O. was not followed.

(Intld.) A. T. A[RUNDEL].

It appears that paragraph 3 of G.O., No. 130 W., dated 18th January 1898, is now nearly two years old; it was practically drafted by Sir H. Bliss, then Financial Member; and, as far as I can understand, it is permissible under *Civil Service Regulations, 1159 (a)* I do not think, therefore, that there is any obligation to cancel it, on the ground of *irregularity*. It seems to have been *abused;* and if on this ground, the Honourable Member should wish it to be cancelled, I will not object.

I observe that G.O., No. 342, Financial, of 1-th May 1896, has been altered by the G.O., No. 643, Financial, dated 29th September 1896.

(Intld.) A. E. H[AVELOCK].
6-11-99.

Hon'ble Mr. Arundel, C.S.I., with reference to His Excellency's note above.

(Intld.) G.S[TOKES].
8-11-99.

I think that the concession was irregular inasmuch as the condition prescribed in 1159 (*a*), under which alone it could be made, was not present. But I also agree with His Excellency that it has been abused inasmuch as claims have been made and passed under paragraph 3 of the G.O. relating to article 1159 (*b*) which requires the sanction of Government in every case, whereas the concession was strictly limited to cases under article 1159 (*a*).

Paragraph 3 of the G.O. should therefore be cancelled as proposed.

(Intld.) A. T. A[RUNDEL].
17-11-99.

Draft.

(Itld.) G. S[TOKES].
18-11-99.

A
Previous orders

PROCEEDINGS OF THE MADRAS GOVERNMENT.

Subordinates of the Lt. house
division & art. 1159 C.S.R.

READ the following

Office Note from the Examr. P.W. Accounts, No.1466 A/E, d/12th December'98.

Endt. in the Public Works Department, No.339 C., d/17th January 1899.

Office Note from the Supdt. of Works, Light House Division, No.2298, dated 25th March 1899.

Endt. in the Public Works Department, No.10-D., dated 20th April 1899.

Office Note to the Examr. P.W. Accounts, No.285 D., dated 23rd May 1899.

Office Note from the Examr. P.W. Accounts, No.663 A/E, dated 26th May 1899.

Office Note to the Supdt. of Works, Light House Division, No.404 D, dated 7th June 1899.

From the Supdt. of Works, Light House Division, No.1230 d/15th Septr.1899.

Note by the Chief Engineer, P.W.D. No.1286 D., dated 29th September 1899.

~~H. Exc. the Govr.~~ 5 8

ORDER No: 3385 W. 23.12.99.

On reconsideration, His Excellency the Governor in Council is of opinion that as the Upper Subordinates of the Light House Division have been granted a special deputation allowance on account of the special nature of their work, the concession granted in para 3 of G.O. No.130 W., dated 18th January 1898 is unnecessary, and that the ordinary rules in regard to travelling allowance should in their case be strictly enforced.

A

2. Para 3 of G.O.No.130 W, dated 18th January 1898 is accordingly cancelled.

Issue
on
21.12.99

3.

P. W. 40.
1,000—6-10-99.

3. Any allowances which have been drawn under the terms of the order above quoted will be recovered from the subordinates concerned.

(Issue orders)

Cu
5.12.99.

21.12

To The Supdt. of Works, L.H.Dn.
,, Examiner, P.W.Accounts. with 9 trav: allowce bills from July 98 to March 99 & 11 travelling allowce journals
,, Financial Department.

D 11/1/00. Note for office. This matter [illegible] is [illegible] to be [illegible] with P.W. G.O. — the remaining notes [illegible] & this [illegible] to be printed up on yellow paper. Copies of the notes printed on [illegible] paper to be attached to the [illegible] G.O. & to office [illegible] copies. also to the [illegible] copies going to [illegible] only.

READ the following :—

Circulated to H.E. the Governor ~~The Hon. the [illegible]~~

Subordinates of the Lighthouse Division and Art. 1159 C.S.R.

FOR ORDERS.

* Flag L

& Flag A

With reference to His Excellency's remarks* dated 3rd November 1899, on the above subject, and Honourable Member's remarks dated 17th November 1899, which have been awaiting my return -- from tour, I beg to submit that there has been no intentional abuse of the rules by the subordinates concerned.

Para 3 of G.O. No.130 W& dated 13th January 1898 made no mention of conditions (a) and (b) of Article 1159 Civil Service Regulations, and it was natural that the subordinates should suppose that they had received general exemption from the 10 days rule, and make their claims accordingly. Having been misled in this matter by the absence of more specific terms in the G.O. I respectfully submit that it would be very hard on the men to now be made to refund claims preferred under a natural misapprehension, based on an order of Government.

2.

P. W. 43.
500—20—10—99.

2. Nor does it seem necessary to cancel para 3 of the G.O. It may either be amended as follows:-

For 1159 read 1159 (a) and add at end of para "Exemptions under Art:1159 (b) should be submitted for the sanction of Government in each case", or, instructions to this effect may be issued to the Superintendent of Works, Light House Division, which will insure that the requisite conditions are in future observed.

16.12.99

I am sorry I cannot consent to this proposal. Para. 3 of the G.O. must be cancelled, and sums drawn under it, not admissible under the Regulations must be recovered.

A.E.H.
20.12.99

W.

The so called abuse of the rule is I believe entirely to ~~an imperf~~ the failure distinguish between condi (a) and (b) of the C.S. Regs. regarding which no mention was made in the G.O. sanctioning the exemption. The mistake is appears to me to be a very ~~ad~~ natural one and it would undoubtedly be very hard on the men concerned to ~~ask~~ make them refund the allowance they have already drawn.

With regard to the proposal of the Hon. Mr. Arundel to cancel para 3. of the G.O. it is pointed out that there is nothing to show that the condition prescribed in para 1159 (a) was not in some cases present. Mr. Plummer paid "bandy hire" which is esumably "camp quipage" and I believe hat subordinates ~~ofte~~ n the lighthouse divn sometimes pay for the hire of boats.

There seems no reason to cancel the para in question. All that is necessary is to see that the requisite conditions are, in future, observed.

Of course the failure to circulate the order to Fiel was an unfortunate omission

HCL
11/12/99

Read the following :—

Circulated to Subordinates of the Lighthouse Division and Art 1159 C.S.R.

FOR ORDERS.

With reference to His Excellency's remarks dated 3.11.99, on the above subject, & Hon: Member's remarks dated 17-11.99, which have been awaiting my return from tour, I beg to submit that there has been no intentional abuse of these rules by the subordinates concerned.

Para 3 of G.O. 130 W of 11 Jan 99 made no mention of conditions (a) and (b) of Art 1159 CSR, and it was natural that they should suppose that they had received general exemption from the 10 days rules, and make

their claims accordingly –
Having been misled in
this matter by the absence
of more specific terms
in the G.O. I respectfully
submit that it would be
very hard on the men
to now be made to refund ~~[illegible]~~ claims
preferred ~~[illegible]~~ under a natural
mis apprehension, based on an order of Govt.

2. Nor does it seem necessary
to cancel para 3 of the
G.O. It may either be
amended as follows
For 1159 read 1159(a) – and
add at end of para "Exemptions
under Art 1159(b) ~~must~~ should be
submitted for the sanction of
Govt in each case" or
instructions to this
effect may be issued to
the Supdt. of Works
L.H. Dn, which will
ensure that the conditions
are in
future observed –

14.12

Fair

Done

CAW

[F. / 20]
500-25-9-99.

11

FINANCIAL DEPARTMENT.

P.W. Current No: 9539

Recd & Regd } 23-11-99

Enclos: 2 Proofs & file

article 1159 of the C.S.R. and
the upper subordinates of the
Light House divn.

Page 10 of notes.

NOTE FOR THE C.S.

With reference to
the H. M's order dated 17th Nov
1899, it is submitted that after
the notes are printed up, the
whole file may go back w.o.
to the P.W.D. for the issue of
the necessary orders. These are
(i) the cancellation of
para 3 of G.O. No 130 W dd 18-1-98
and (ii) the retrenchments ~~of~~
from officers who have avail
ed themselves of the concession

2. P.W.D. may be asked to ~~The annexed draft order~~
communicate copies of its order
~~is submitted for approval. The~~
of the printed notes to Govt.
~~to prosp the comments receiv~~
~~in the Govt Offs~~

FD
20/11/99

Cml
20.xi.99

SD. W. no No 3023 d/ 21-x

CKW

339 Cg/17.1.99

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c. 1.11.99.
R. 1.11.99

c. 26.10.99.
R. 31.10.99.

Rec. 10.11.99
R. 17.11.99

Proof of currents.

2

c. 4.11.99.
R. 7.11.99

Government {1899} of Madras.

~~FINANCIAL~~. Public Works

Recd. } 1899. Enclosures

Regd. } Spare copies

G.O., No. , October 1899.

OCTOBER.

What is this further for?
AL 30.10.99

The final note printed on pa 8 of yellow note is for the H-ble Chief Secl.

31/10/99.

A. E. The Govr. also.

4/11/99.

1 Study

GOVERNMENT OF MADRÁS.

FINANCIAL DEPARTMENT.

READ—the following papers :—

Office-note from the Examiner, Public Works Accounts, to the Secretary to Government, Public Works Department, dated Madras, 12th December 1898, No. 1466-A/E.

A With reference to paragraph 3 of G.O., No. 130 W., dated 18th January 1898, exempting the Upper Subordinates of the Lighthouse Division from the operation of article 1159, Civil Service Regulations, when they fall into the charge of more works than one, I beg to request that as the Upper Subordinates of the division are now availing themselves of the concession therein allowed, the formal sanction of Government in the Financial Department may be obtained with reference to G.O., No. 1788 W., dated 17th June 1896. V

Endt. No. 339-C.

Transferred to the Financial Department. C. No 273

(Signed) A. S. RUSSELL,
Under Secretary to Government.

17*th January* 1899.

A To the Financial Department with the original of G.O., No. 130 W. of 18th January 1898, to be returned.

Office-note from F. W. ASHPITEL, Esq., Superintendent of Works, Lighthouse Division, to the Secretary to Government, Public Works Department, dated Madras, 25th March 1899, No. 2298.

A So far as this division is concerned Government in G.O., No. 130 W., dated 18th January 1898, ordered that "when Upper Subordinates of the division fall into the charge of more works than one, they will be exempted from the operation of article 1159, Civil Service Regulations, subject to the condition that they will have fixed head-quarters at which they will not draw travelling allowance at all." /.

2. This concession, in my opinion, is in the interest of good work, as I am extremely anxious that men should remain at works for as long as is necessary and shall not be tempted to move camp in order to satisfy an accounts rule which was probably introduced for other purposes. The concession has not been made use of to any great extent, as subordinates have been obliged to make frequent journeys for the passing of materials which, owing to the inaccessible places at which lighthouses are being constructed, have to be passed at the place of manufacture to avoid paying carriage on materials which might afterwards be rejected.

3. As the Financial Department appears to think that the rules are being twisted, I would suggest that in future the general exemption may be limited to cases coming under clause (*a*) of article 1159, Civil Service Regulations; cases coming under clause (*b*) being specially referred to Government for exemption.

Memorandum No. 10-D. C. No 1611

Re-transferred to the Financial Department with a recommendation that effect be given to the present proposal of the Superintendent of Works, viz., that the general exemption under article 1159, Civil Service Regulations, be confined to cases falling under clause (*a*).

MADRAS,
20*th April* 1899.

(Signed) A. W. SMART, Col., R.E.,
Ag. Secretary to Government.

To the Financial Department, with file.

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2 Study

Page 1

Office-note from W. B. DEWINTON, Esq., Secretary to Government, Public Works Department, to the Examiner of Public Works Accounts, dated Ootacamund, 23rd May 1899, No. 285-D.

[Your office-note No. 1466-A./E., dated 12th December 1898.]

A Please submit a statement showing the establishments and the salaries of the men who have claimed the concession of prolonged daily allowance under the sanction given in G.O., No. 130 W., dated 18th January 1898; also the amounts claimed by each man as well as the amounts of deputation allowance actually drawn each month from the date of taking charge of works.

2. The travelling allowance bills and journals should also be submitted.

Office-note from H. RAINIER, Esq., Officiating Examiner, Public Works Accounts, to the Secretary to Government, Public Works Department, dated 26th May 1899, No. 663-A/E.

A Herewith a statement showing the names and salaries of the subordinates employed in the Lighthouse Division who have claimed the concession of prolonged daily allowance under the sanction given in G.O., No. 130 W., dated 18th January 1898. The amount claimed by each subordinate and the deputation allowances actually drawn to end of April 1899 are also given in the statement.

2. I enclose nine travelling allowance bills from July 1898 to March 1899 and eleven travelling allowance journals which I beg you will kindly return to me when no longer required.

ENCLOSURE.

A STATEMENT showing the names and salaries of the subordinates employed in the Lighthouse Division who have claimed the concession of prolonged daily allowance under G.O, No. 130 W., dated 18th January 1898.

Name.	Rank.	Salary.	Period for which daily allowance is claimed in excess of the first ten days.		Amount claimed.	Deputation allowance audited to end of April 1899.
			From	To		
		RS.	1898.	1898.	RS. A. P.	RS. A. P.
Conductor C. Smith, R.E.	Sub-Engineer, 2nd grade.*	300 *plus* exchange compensation allowance.	22nd July 6th September 4th October	23rd July 9th September 21st October	†6 0 0 12 0 0 54 0 0	‡ 780 0 0
					72 0 0	
Conductor E. Cope ..	Sub-Engineer, 3rd grade.*	250 *plus* exchange compensation allowance.	8th December 14th ,,	10th December 28th ,,	54 0 0	§ 577 6 9
					54 0 0	
Mr. C. J. W. Plummer.	Overseer, 1st grade.*	100	29th October 1st November 22nd ,, 1st December	31st October 4th November 30th ,, 21st December	4 8 0 19 8 0 31 8 0	‖ 260 0 0
			1899. 19th January 8th February 6th March 27th ,,	1899. 26th January 9th February 11th March 31st ,,	12 0 0 ¶ 3 0 0 16 8 0	

* All the subordinates are in receipt of Sub-Divisional allowances of Rs. 30 per mensem.
† Claimed in travelling allowance bill for August 1898.
‡ From 1st April 1898 to 30th April 1899 at Rs. 60 = Rs. 780.
§ From 15th May 1898 to 30th April 1899 at Rs. 50 = Rs. 577-6-9.
‖ From 1st April 1898 to 30th April 1899 at Rs. 20 = Rs. 260.
¶ Journal sent to Superintendent of Works for completion.

3 [illegible]

Office-note from W. B. deWINTON, Esq., Chief Engineer, Public Works Department, to the Superintendent of Works, Lighthouse Division, dated Ootacamund, 7th June 1899, No. 404-D.

The following claims, under article 1159 (*b*), Civil Service Regulations, have been preferred by the Upper Subordinates of the Lighthouse Division :—

Names.	Period for which daily allowance is claimed in excess of the first ten days.		Amount claimed.
	From	To	RS. A. P.
Conductor C. Smith, R.E.	22nd July 1898 ..	23rd July 1898.	6 0 0
	6th September 1898.	9th September ,,	12 0 0
	4th October ,,	21st October ,,	54 0 0
Conductor E. Cope ..	8th December ,,	10th December ,, *	54 0 0
	14th ,, ,,	28th ,, ,, *	
Mr. C. J. W. Plummer ..	29th October ,,	31st October ,,	4 8 0
	19th January 1899.	26h January 1899.	12 0 0
	8th February ,,	9th February ,,	3 0 0
	6th March ,,	11th March ,,	16 8 0
	27th ,, ,,	31st ,, ,,	

* The Examiner has reported that no certificates for these claims have yet been submitted to him.

They are supported by certificates to the effect that the claimants were put to "extra expense" and that this extra expense is of the kind which travelling allowance is intended to meet. Please state the exact nature of the extra expense in these cases. It must conform to the conditions of article 1086 of the Civil Service Regulations and section 15 of the definitions.

From F. W. ASHPITEL, Esq., Superintendent of Works, Lighthouse Division, to the Secretary to Government, Public Works Department, dated Madras, 15th September 1899, No. 1230.

A With reference to your No. 404-D, dated 7th June 1899, I have the honour to inform you that Conductor Cope claimed halting allowance in accordance with G.O., No. 130 W., dated 18th January 1898, and I passed it under the impression that I was to interpret this order literally.

2. Mr. Plummer reports that the actual expense incurred by him was for bandy hire as he had a good deal of travelling near his work.

A 3. Conductor Smith has not replied to two reminders and, as it is not possible to keep this question open indefinitely, I suggest that, if G.O., No. 130 W., dated 18th January 1898, is not to be interpreted literally, his claim may be disallowed.

PUBLIC WORKS DEPARTMENT.

Memorandum No. 1286-D.

Note by the Chief Engineer, Public Works Department.

READ—

Page 7 of notes U.O. note in the Financial Department, No. 1286, dated 15th May 1899.

Page 3 of comments Office-note from the Examiner, Public Works Accounts, No. 663-A/E., dated 26th May 1899.

Page 4 ,, Letter from the Superintendent of Works, Lighthouse Division, No. 1230, dated 15th September 1899. L1

The further information called for by Government in regard to claims to halting allowance beyond the ten-day limit, preferred by the Upper Subordinates of the Lighthouse Division, is given in the statement submitted† by the Examiner, Public Works Accounts, which shows the amounts claimed by each subordinate as well as the deputation allowances drawn.

Pages of comments

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† Examiner's office-note No. 663-A/E., dated 26th May 1899.

4

2. Under clause (*a*) of article 1159, Civil Service Regulations, there are three claims, as follows, preferred by Mr. Plummer, Overseer :—

No.	Period for which daily allowances is claimed in excess of the first ten days.		Amount claimed.
	From	To	RS. A. P.
1	1st November 1898 ..	4th November 1898 ..	6 0 0
2	22nd ,, ,, ..	30th ,, ,, ..	13 8 0
3	1st December ,, ..	21st December ,, ..	31 8 0
		Total ..	51 0 0

They are supported by certificates to the effect that camp equipage was maintained. They are admissible with the sanction of Government and call for no special remark.

3. Under clause (*b*) of the article, Conductor Smith makes three claims, Conductor Cope two and Mr. Plummer five. Attached to the journals are certificates to the effect that the Upper Subordinates were put to "extra expense", and that this extra expense is of the kind which travelling allowance is intended to meet. Further inquiry shows that Conductor Cope is unable, and Conductor Smith has neglected, to state the exact nature of the "extra expense" they were put to. The claims were passed by the Superintendent of Works under the general exemption authorised by paragraph 3 of G.O., No. 130 W., dated 18th January 1898. But if they are to be A decided under the provisions of the Civil Service Regulations, article 1159 (*b*), they must apparently be disallowed.

4. Mr. Plummer's claims under clause (*b*) remain for consideration. They are as follows :—

No.	Period for which daily allowance is claimed in excess of the first ten days.		Amount claimed.
	From	To	RS. A. P.
1	29th October 1898 ..	31st October 1898 ..	4 8 0
2	19th January 1899 ..	26th January 1899 ..	12 0 0
3	8th February ,, ..	9th February ,, ..	3 0 0
4	6th March ,, ..	11th March ,, ..	9 0 0
5	27th ,, ,, ..	31st ,, ,, ..	7 8 0
		Total ..	36 0 0

It is stated that the actual expense incurred by him was for "bandy hire," which appears to be of the nature of travelling allowance, as defined by article 15, Civil Service Regulations, *i.e.*, cost of locomotion; but there is nothing to show for how much, and how many days, Mr. Plummer hired a bandy. What he claims is the amount of his daily allowance, *i.e.*, Rs. 1–8–0 per diem for each day's halt. It is for Government to decide whether, under the rules, daily allowance can be passed irrespective of actual expenditure.

A 5. If it is decided that the general exemption given in paragraph 3 of G.O., No. 130 W., dated 18th January 1898, is *ultra vires*, this order of Government will have to be modified.

(Signed) W. B. deWINTON,
Chief Engineer.

29th September 1899.

No. 1287-D.

Transferred to the Financial Department.

C. No 3460

MADRAS,
29th September 1899.

(Signed) W. B. deWINTON,
Secretary to Government.

Omit

6

A

EXTRACTS OF NOTES IN G.O., Nos. 130, 131 W., DATED 18TH JANUARY 1898.

Secretary to Government, P.W.D.

It is also recommended that they should be allowed to draw travelling allowance under article 1159 of the Civil Service Regulations for halts of longer duration than ten days.

(Intld.) W.B.deW[inton]
11-11-97.

His Excel'en y the Governor.

I think the recommendations made in this paragraph 5 should be accepted.

(Intld.) A.E.H.[avelock]
13-11-97.

The Hon'ble Sir Henry Bliss, K.C.I.E.

As to travelling allowance, I don't understand how these men can need to travel at all, except once for all to the stations to which posted. What is the object of the proposed concession?

(Intld.) H.W.B.[liss]
19-11-97.

Secretary to Government, P.W.D.

The concession with regard to travelling allowance is proposed for the same reason that it is given to surveyors and others, to compensate the men for having to live constantly in camp, in tents, and for the expenses attendant thereon. If they have not to move camp during the month a fixed allowance of, say, half the full amount of travelling allowance for the month, might equitably meet the case. The case is considered one to which article 1159 of the Civil Service Regulations is applicable.

(Intld.) W.B.deW.[inton]
24-11-97.

The Hon'ble Sir Henry Bliss, K.C.I.E.

But why should they do so? I presume the first thing to be done at lighthouse sites which are away from towns will be to run up cheap quarters for the men, as Railway administrations always do.

(Intld.) A.E.H.
17-12-97.

The men won't, so far as I can see, have to move camp at all.

(Intld.) H.W.B.[liss]
25-11-97.

~~The~~ Superintendent of Works, Lighthouse Division.

So far I have only dealt with the deputation allowance. I also advocate the grant of travelling allowance to each subordinate without reference to the length of halt and I advocate this also on the score of efficiency and economy. Each subordinate will have several works in hand and must maintain his camp throughout the year; he has to pay his servant extra; everything costs him more; a married man has to keep up an establishment elsewhere; and though not liable to transfer from the division he is absolutely certain to be transferred every few months as work proceeds. Having works in several places and being obliged to maintain camp equipment, it is conceivable that he will move camp in order to satisfy the conditions of the Code, without reference to the demands of the work in order to recoup himself for the expense he has been put to. This being so I am likely to get much better work done if the supervision is not to be at the mercy of the Code and halts of more than ten days are permitted. I would suggest that I may safely be allowed to determine whether subordinates are abusing this privilege as I am responsible for the work and am not likely to be too lenient. I do not anticipate that this concession will be very largely made use of as every man has several works to look after and must travel.

(Intld.) F.W.A. [ashpitel]
13-12-97.

The Hon'ble Sir Henry Bliss, K.C.I.E.

As to the travelling allowance I did not before understand that a subordinate was to be in charge of more than one work at a time. For the present, I do not see how any of them can be, for the number of works sanctioned and in progress is too small. I exclude of course the brick fields eight miles distant mentioned by Mr. Ashpitel. They are not separate works. When, however, a subordinate is in charge of more works than one, I will not object to the ten days' rule being waived, subject to the condition that the men must have fixed head-quarters at which they will not draw travelling allowance at all.

(Intld.) H.W.B. [Bliss]
14-12-97.

His Excellency the Governor.

I agree.

(Intld.) A.E.H. [illegible]
17-12-97.

Secretary to Government, P.W.D.

With regard to the question of travelling allowance the Honourable Member says that he will not object to the ten days' rule being waived when a subordinate is in charge of more works than one, subject to the condition that the man must have fixed head-quarters at which he will not draw travelling allowance at all. But these conditions will entirely defeat the object with which I proposed the grant of travelling allowance beyond the ten days' limit. This object is that given in Civil Service Regulations, article 1159 (*b*), *i.e.*, to recoup the men for the extra expense they are put to by their halts, although no camp equipage may have been maintained. The men will generally have to live in very out-of-the-way swampy places, far away from villages and supplies, and the expenses they are put to are certain to be greater than they would be under normal conditions. The deputation allowance is intended to compensate them for restrictions on leave, separation from their families, and living in unhealthy places; the travelling allowance is intended to compensate them for the increased cost of living in places far removed from markets. There are only two works sanctioned at present, *viz.*, the lighthouses at Point Divi and Manapad, so that the Honourable Member's conditions do not at present exist. I submit, however, that it is just and reasonable to recoup the men for the extra cost of living; Civil Service Regulation [article] 1159 empowers Local Governments to grant either the full daily allowance in such cases, irrespective of the length of halts, or such reduced daily allowance in amount or duration as they may deem proper. I submit that half the usual daily allowance for the whole month would be a suitable allowance in the present case.

(Intld.) W. B. DEW. [illegible]
15-12-97.

FINANCIAL DEPARTMENT.

Section 38 says that a *local allowance* may be given for these purposes.

(Intld.) A.T.A.
12-5-99.

This is opposed to the definition of travelling allowance.

(Intld.) A.T.A.
12-5-99.

His Excellency the Governor.

As to the travelling allowance it may be granted on the conditions prescribed in Sir H. Bliss' note of 14th December 1897. When I wrote my note of 13th November 1897, I contemplated the grant of travelling allowance solely in respect *of actual travelling.* I never dreamt of a permanent, continuous allowance, irrespective of the fact whether travelling was actually done or not.

(Intld.) A.E.H. [Havelock]
17-12-97.

FINANCIAL DEPARTMENT.

Endorsement of the Public Works Department, dated 17th January 1899, No. 339 C.

NOTE.

Raman/

At the instance of the Examiner of Public Works Accounts, the Public Works Department asks for the formal sanction of the Financial Department to an order * passed in the Public Works Department exempting the upper subordinates of the Lighthouse division, when in charge of more works than one, from the operation of article 1159, Civil Service Regulations, subject to the condition that they will have fixed head-quarters and when there will draw no travelling allowance at all.

Office-note No. 1466-A.E., dated 12th December 1898, in the current.

* G.O., No. 130 W., dated 18th January 1898, paragraph 3.

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2. G.O., No. 342, Financial, dated 19th May 1896, which lays down that all applications for exemption from the operation of article 1159, Civil Service Regulations, will be dealt with in the Financial Department, also requires that other departments of the Secretariat in transferring the papers relating to such exemptions, should express an opinion as to the validity of such explanations. From the notes connected with G.O., Nos. 130, 131 W., dated 18th January 1898, extracts from which bearing on the point in question have been made, it will be seen that the question was thoroughly discussed in the Public Works Department, and that both His Excellency the Governor and the Hon'ble Sir Henry Bliss granted the exemption.

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(Intld.) T.H.R.
9-2-99.

The papers were not counter-initialled in Financial. Why so?

(Intld.) G.S. [Stokes]
13-2-99.

For the Chief Secretary—

Exemptions from the operation of article 1159 of the Civil Service Regulations may be made by a general rule (and subject to any limits or conditions the Local Government may think fit to impose) in the case of officers whose duty is such as to bring them frequently under clause (*a*) of that article, that is, to bring them frequently under the necessity of maintaining *camp equipage* (please see article 1159, also section 1160). *Camp equipage* is the apparatus for moving a camp (section 21). If the upper subordinates of the Lighthouse division are constantly under the necessity of maintaining *camp equipage* their general exemption from the operation of section 1159 appears to be within the competence of this Government. On page 2 of the extract of notes in the Public Works Department Mr. Ashpitel, the Superintendent of the Lighthouse division, seems to have based the claim for exemption from the operation of section 1159 on the necessity of constantly maintaining *camp equipage*; but in the note of the Secretary, Public Works Department, dated 15th December 1897 (page 2 of the extract), the case is dealt with as falling under clause (*b*) of article 1159—a clause in regard to which there is no power of *general* exemption and the concession is based on "the increased cost of living in places far removed from markets." The last reason would, it is submitted, justify a

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(Intld.) G.S. [Stokes]
13-2-99.

(Intld.) G.S. [Stokes]
13-2-99.

8. Article 1159, Civil Service Regulations, vests in the Local Government the power to exempt an officer from the operation of the ten days' rule, in special cases in which it is satisfied that the prolonged halt was necessary in the interests of the public service, and

(*a*) that it was necessary to maintain *camp equipage* during it; or

(*b*) that the officer was put to extra expense by his halt after the expiration of the first ten days although no camp equipage may have been maintained. This exemption may also be made by a general rule in the case of officers whose duty is such as to bring them frequently under clause (*a*), and may in either case be made subject to any limits or conditions the Local Government thinks fit.

9. *Camp equipage* is defined in article 21, Civil Service Regulations, as the apparatus for moving a camp. Article 1160 says that the officers and establishments enumerated in appendix 26-A have been exempted from the rule in article 1159 on the understanding that they maintain *camp equipage*. If the subordinates in the Lighthouse division are from, the nature of their duties, constantly obliged to maintain the apparatus for moving a camp, for more than ten days at a time, *i.e.*, if frequent applications to Government would be necessary for their exemption from the ten days' rule, a general exemption may be given. Mr. Ashpitel seems to have meant this when he said that it was necessary for each subordinate to maintain his camp throughout the year having several works in hand.

Paragraph 3 above.

10. In its letter No. 5677 Ex., dated 6th December 1895, the Government of India has stated that clause (*b*) under article 1159, Civil Service Regulations, was intended to enable Local Governments to prevent the ten days' limit operating as a hardship to an officer who is actually obliged, for reasons of public duty, to continue expenditure of the kind which travelling allowance is intended to meet.

11. The Public Works Department notes, dated 24th November 1897 and 15th December 1897, appear to base the recommendation for exemption from article 1159 on the extra expense incurred by the subordinates. The Local Government has no power to grant a *general* exemption on account of "extra expense" mentioned in clause (*b*) to article 1159. Each case must come up for orders of Government.

Paragraphs 2 and 5 above.

12. Under G.O., No. 130 W., dated 18th January 1898, as it stands, a subordinate of the Lighthouse division who happens to be away on some work from his head-quarters, will for the entire period of his absence draw in addition to his deputation allowance, a daily allowance whether he maintains camp equipage or not.

13. The inconveniences to the subordinates dwelt upon by the Public Works Department in the two notes, dated 24th November 1897 and 15th December 1897, would appear to be more appropriately compensated for by a local allowance (see section 38, Civil Service Regulations) than by a continuous daily allowance which G.O , No. 130 W., dated 18th January 1898, has now the effect of giving to the subordinates of the Lighthouse division, by an interpretation of article 1159, Civil Service Regulations, which, it is submitted, is not justifiable.

Paragraphs 2 and 5 above.

14. These facts, *viz.*, (1) the divergence in the grounds on which the exemption from the ten days' limit was recommended, (2) the want of provision in the Civil Service Regulations under which a general exemption on account of "extra expense" contemplated in article 1159 (*b*) can be granted, and (3) the effect of the order in the Public Works Department allowing a continuous halting allowance not warranted by article 1159, were brought (un-officially) to the notice of the Public Works Department; and that department now forwards a note from Mr. Ashpitel in which that officer says that the concession is in the interest of good work and that he is anxious that his subordinates should remain at works for as long as is necessary and shall not be tempted to move camp in order satisfy an accounts rule. He adds that the concession has not been largely avail of, as subordinates have been obliged to make frequent journeys for the passing o materials, which, owing to the inaccessible places at which lighthouses are being constructed, have to be passed at the place of manufacture to avoid paying carriage on materials rejected. He would have the general exemption limited *in future* to cases coming under clause (*a*) of article 1159, cases coming under clause (*b*) being specially referred to Government. In case it is decided to grant the concession the question of any reduction in the amount of daily allowance may be considered.

Note, dated 14th February 1899, pages 3 and 4 of these notes.

No. 2298, dated 25th March 1899.

The Public Works Department in notes, dated 24th November 1897 and 15th December 1897, recommends half the usual amount.

Pages 1 and 2 of these notes.

(Intld.) T.H.R.
29–4–99.

Note for the Chief Secretary—

It is submitted that the further report forwarded by the Public Works Department does not help matters much. A general exemption *can* only be granted in cases falling under clause (*a*) of section 1159, and each case under clause (*b*) must come up to Government for exemption. Before a general exemption is granted, it is necessary that Government should be satisfied that the cases of subordinates fall constantly under clause (*a*) of article 1159, and once this general exemption has been granted it is not clear how cases under clause (*b*) can arise. The exemption from the operation of article 1159 seems, moreover, to have been granted in the Public Works Department under a misapprehension of the purposes for which travelling allowance is granted. The extra expense of living in isolated localities would, it is submitted, justify a local allowance, but not concessions under the Travelling Allowance rules.

(Intld.) C.M.S.[redacted]
8–5–99.

I concur.

(Intld.) G.S.[Forbes]
9–5–99.

I think further information is desirable. As the exemption has been availed for a considerable time the actual travelling allowance bills should be examined to see what the effect has been, what travelling and halting have taken place, &c.?

What is the amount of deputation allowance granted?

What establishment in what salaries have been utilizing the concession?

(Intld.) A.T.A.[Arundel]
12–5–99.

No. 1286, dated 15th May 1899.

To the Public Works Department (U.O.) in view to the information asked for by the Honourable Member above being supplied.

(Intld.) G.S.[Forbes]
15–5–99.

Note for the Chief Secretary—

The Public Works Department forwards the information required by the Honourable Member in his note [above], dated 12th May 1899. This information is all contained in the Examiner's statement on page 3 of the currents.

The claims preferred by Overseer Plummer under article 1159 (*a*) and referred to in paragraph 2 of Public Works Department, No. 1286 D., of the 29th September, appear to be admissible as *camp equipage* is stated to have been maintained.

Pages ~~4 and~~ 5 of currents.

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FINANCIAL DEPARTMENT.

Conductors Smith and Cope are unable to afford particulars for their claim under section 1159 (*b*) for Rs. 72 and Rs. 54, respectively.

Pages ~~4 and~~ 5 of currents.

The part * of Overseer Plummer's claims that fall under section 1159 (*b*) is based on the fact that he incurred bandy-hire. If this bandy-hire was necessary to enable him to conduct his work the claim is inadmissible with reference to the ruling of the Government of India in paragraph 2 of Home Department letter No. 1173, dated 2nd August 1895 (G.O., No. 600, Financial, dated 20th August 1895).

* Rs. 36.
Pages 5 of currents.

In view of the fact that the subordinates in question received deputation allowances, it does not seem that they have any claims for concessions under section 1159 (*b*) of the Civil Service Regulations; but it is to be noted that the claims have already been admitted by the Superintendent of the Lighthouse division under the authority of paragraph 3 of G.O, No. 130 W., dated the 18th January 1898. Looking to this fact it is for consideration whether any retrenchments should now be enforced. In any case, paragraph 3 of G.O., No. 130 W., dated the 18th January 1898, should, it is submitted, be cancelled.

(Intld.) C.M.S[illegible]
16-10-99.

(Intld.) G.S.[Tokes]
16-10-99.

I quite agree with the
that the concession is
under the rules, and
it ought to be cancelle
It is really sought to
an additional concession
indulgence to the staff con-
-cerned under Art 1159
of the C.S.R. wh. does no
apply.
As the Staff have obtained
a special deputation allowance
on ~~the~~ account of the
special nature of the
lighthouse work, this
should suffice, and
the rules as to Travelling
allowance ought in my
opinion to be strictly
enforced.

AA 1.11.99.

Retrenchment would have
to be made in cases
where the G.O. was not followed.

AA

x
Flagged A.

It appears that para. 3 of G.O. No. 130 W 18 Jan.

is now nearly two years old; it tically drafted by Sir H. Bliss, Financial Member; and, as far as I understand, it is permissible C.S.R. 1159 (a). I do not think, therefore, that there is any obligation to cancel it, on the ground of irregularity. It seems to have been abused, & if on this ground, the Hon. Member, should wish it to be cancelled, – I will not object.

I observe that G.O. No. 342, Finance, of 19th May 1896, has been altered by the G.O. No. 643, Finance, 29th Sept. 1896.

A.E.H.
3.11.99

Hon. Mr. Arundel C.S.I. with reference to H.E.'s note above.

18/11/99

I think that the concession was irregular ~~in~~ inasmuch as the condition prescribed in 1159 (a) under which alone it could be made was not present.
But I also agree with H.E. that it has been abused inasmuch as claims have been made and passed under para 3 of the G.O. relating to Art 1159 (b) wh. requires the sanction of Govt in every case, whereas the concession was strictly limited to cases under Art 1159 (a). ~~Therefore~~ Para 3 of the G.O. should therefore be cancelled as proposed.

AA 17.11.99.

I cannot find these G.O.s in the file. Please put it up
18-11-99

Please see papers flagged V and Y.
C.V.

Dept. 18/11/99

cml
15.11

halting

Extracts of notes in G.O. No. 15
dated 18th January 1898 :-

Secretary to Govt., P.W.D.

It is also recommended that they should be allowed to draw trave ling allowance under article 1159 of the Civil Service Regulations for halts of longer duration than 10 day

(Id.) W.B.DeW.
11-11-97.

His Excellency the Governor.

I think the recommendations made in this para. 5 should be accepted.

(Id.) A.E.H.
13-11-97.

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The Hon. Sir Henry Bliss, K.C.I.E.

As to travelling allowance, I don't understand how these men can need to travel at all, except once for all to the stations to which posted. What is the object of the proposed concession ?

(Id.) H.W.B.
19-11-97.

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Secretary to Govt., P.W.D.

The concession with regard to ravelling allowance is proposed for he same reason that it is given to

surveyors

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and others, to compensate the
having to live constantly in
n tents, and for the expenses
nt thereon. If they have not to
amp during the month a fixed allow-
of say half the full amount of
velling allowance for the month might
uitably meet the case. The case is con-
idered one to which art. 1159 of the
il Service Regulations is applicable.

(Id.) W.E.DeW.

24-11-97.

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The Hon. Sir Henry Bliss, K.C.I.E.

But why should they do so? I presume the first thing to be done at Lighthouse sites which are away from towns will be to run up cheap quarters for the men, as Railway administrations always do. The men won't, so far as I can see, have to move camp at all.

(Id.) H.W.B.

(Id.) A.E.H.

17-12-97.

The Supt. of Works, Lighthouse Divn.

So far I have only dealt with the deputation allowance. I also advocate the grant of travelling allowance to each subordinate without reference to the length of halt and I advocate this also on the score of efficiency and economy. Each subordinate will have several works in hand and must maintain his camp throughout the year; he has to

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him more; a married man has to keep
establishment elsewhere; and th
not liable to transfer from the
he is absolutely certain to be t
ferred every few months as work pro
ceeds. Having works in several place
and being obliged to maintain camp
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conditions of the Code, without reference to the demands of the work in ~~the~~ order to recoup himself for the expense he has been put to. This being so I am likely to get much better work done if the supervision is not to be at the mercy of the Code and halts of more than 10 days are permitted. I would suggest that I may safely be allowed to determine whether subordinates are abusing this privilege as I am responsible for the ~~ew~~ work and am not likely to be too lenient. I do not anticipate that this concession will be very largely made use of as every man has several works to look after and must travel.

(Id.) F.W.A.

15-12-97.

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The Hon. Sir Henry Bliss, K.C.I.E.

As to the Travelling allowance I did not before understand that a subordinate was to be in charge of more

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(Id.) H.W.B.

14'-12-97.

Secretary to Govt., P.W.D.

With regard to the question of travelling allowance the Hon. Member says that he will not object to the 10 days' rule being waived when a subordinate is in charge of more works than one, subject to the conditon that the man must have fixed head quarters at which he will not draw travelling allowance at all. But these conditions will entirely defeat the object with which I proposed the grant of travelling allowance beyond the 10 days' limit, This object is that given in C.S.R. Article 1159(b), i.e. to recoup the men for the extra expense they are put to by their halts, although no camp equipage may have been maintained. The men will generally, have to live in

His Excellency the Governor.

I agree.

(Id.). A.E.H.

Sec 38 says that a
local allowance may be
given for these purposes

This is opposed to
the definition of
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AEH 12.5.99.

vide §1086.
C.S.R.

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(Id.) W.B.DeW.

15-12-97.

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His Excellency the Governor.

As to the Travelling Allowance it may be granted on the conditions prescribed

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(Id.) A.E.H.

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Office note No $\frac{1466\text{ A.E}}{12.12.98}$ in the current.

G.O. No $\frac{130\text{ W}}{18.1.98}$ para 3 A

Financial D

nt.

C. No. 273.

At the ins of the Examiner of P. W. Ac the P. W. D. asks for the Govt. sanction of the Financial D to an order passed in the exempting the upper sub dinates of the Light-house divn. when in charge of no works than one, from the operation of Art 1159. C. S. R, subject to the condition that they will have fixed head-quarters and when there will draw no travelling allowance at all.

2. G.O. No 342. Financial, dated 19th May 1896. which lays down that all applications for exemption from the operation of Art 1159. C. S. R will be dealt with in the Financial dept, also requires that other depts. of the Secretariat in transferring the papers relating to such exemptions, should express an opinion as to

ety of such explanation.

the notes connected with

97, 130-1 W. & 18-1-98, ex-

from which bearing

e point in question have

made, it will be seen

the question was thoroughly

rsed in the P.W.D, and that

H. E. the Governor and

Honble Sir Henry Bliss

anted the exemption.

Under the circumstances, it

submitted that the financial

as merely to accord its formal

sanction to the order in the P.W.D.

Kd
7.2.99

For the C.S.

~~[illegible]~~ Exemptions from the operation of article 1159 of the C.S.R may be made by a general rule (subject to any limits or conditions the Local Govt. may think fit to impose) in the case of officers whose duty is such as to bring them frequently

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C

The papers were not countersinitialled in Fin! Depts.

13.2.

under clause (a) of [illegible] that is to (bring them [illegible] under the necessity of m[illegible]ing *camp equipage* (p[illegible] see article 1159 also § [illegible] *Camp equipage* is the appa[illegible] for moving a camp (§ 21). ~~[illegible] extract flagged C do not appear it-clear that~~ If the upper Subordinates of the Light-house Division ~~[illegible]~~ are constantly un[der] ~~on~~ the necessity of maintaining *camp equipage* their general exemption from the operation of § 1159 appears to be within the competence of this Govt.

3/2

On page 3 of the type-written extract from the notes in the P.W.D. flagged [illegible] Mr. Ashpitel, the ~~[illegible]~~ Supdt. of the Lighthouse Division, ~~seems~~ have based the claim for exemption from the operation of § 1159 on the necessity of constantly maintaining *Camp equipage*; but in the note of the Secy. P.W.D. d/15.12.97 (pages 4 & 5 of the Extract flagged C), the case is

…edth as falling under …) of article 1159 — a … in regard to which there … power of general exemption … the concession is based … the increased cost of living … places far removed from … markets" — The last reason …ld, it is submitted, justify … local allowance, but not any …cession in the matter of T. A.

… will be seen from para 2 of …o. No. 130 W of 18. Jany 1898 ~~[illegible]~~ from letter No. ~~[illegible]~~ 131.W of the same date that the sanction of India has been requested to the grant of a deputation allowance ~~[illegible]~~ to the upper subordinates in the Lighthouse division. Whether this has been sanctioned ×, the papers sent over by R.W.D. do not show

Orders are solicited

Cu[illegible] 12.2.99

I agree.

× It has been sanctioned
R.S.

I am [illegible] do not understand the case ~~stated~~ [illegible]. Apparently a subordinate is to be sent to live in a light-house and living the whole time he is there

he is to get a deputation allowance and is to draw in addition allowance under a General granted by Govt. under Art. If I have rightly apprehended the case I think it would be a complete perversion of article 1159 (a) to grant the exemption sought. The case has no single feature in common with that to meet which 1159 (a) was framed. Unless it were be remembered as [illegible] camp equip. If it is thought that the subordinates of the Light House Divn. should be granted special terms this should be done by the grant of special terms and not by twisting the C. S. R. I do not understand why the papers are sent to Fin. Dept. now. They ought to have been sent to Fin. Dept. before circulation. The grant seems to be made and the order issued 12 months ago. The order has not even been communicated even to Fin. Dept.

13/2

No. 478 of 14-2-99.
D.P.W. w.c.

14/2

C.O. 5
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H.M.
H.E. the Ext.

Printed in G.O. No 130 W.A. 18-1-98.

+ The G. of I has, P.W.D. States, sanctioned this depu allowance of 1/5th salary

~~Pages of extract~~
Flag X in original of G.O. No 130 W / 18-2-98

The Hon'ble Sir Henry Bliss note d 19-11-97

Financial dep

C. Nos. 273 and 1641

Note.

In his letter No 69 of the 23rd October 1897 Mr Ashpitel, Superintendent of Works, Lighthouse division, Madras, recommended the grant+ of a deputation allowance or of a temporary step of promotion to his subordinates in consideration of the special nature of work and to compensate them for the extra expense and discomfort they were put to by having to live in out-of-the-way places.

2. In supporting the recommendation, note dated 11-11-97 in the P.W.D. advocated that these subordinates should also be allowed to draw (daily) travelling allowance under Art 1159, C.S.R. for halts of longer duration than ten days. H.M. enquired what necessity there

es for the men to travel reaching their destinations, and the object with which ~~it~~ the concession was recommended.

of P.W.D. note dated /97 explained that the ission was proposed to mpensate the men for having live constantly in camp, in ts, and for the expenses attend thereon. H. M. was not sa fied as to the necessity for e men constantly living in amp and he thought that the irst thing to be done at light ouse sites at a distance from ions was to run up cheap quarters for the men.

~~Pages 1 & 2 of extract~~
E in original.

Note d 25/11/97.
~~Page 2 of extract~~
E in original.

3 In a note ~~drawn up~~ at the instance of the Secy, P.W.D, dated the 13th Dec 1897, Mr Ashpitel explained very fully his grounds for the grant of deputation allowance, and daily ~~travelling~~ allowance, ~~[illegible]~~ without reference to the ten days limit.

~~Pages 2 & 3 of extract~~
R in original.

The following were his grounds for the grant of daily ~~travelling~~ allowance to his subordinates under art 1159. C.S.R.

(1)

(1) greater efficiency and sa

(2) The necessity for each su nate to maintain his camp throughout the year, having se works in hand.

(3) extra cost the men were put on account of servants, dearness of articles, and the maintenance of separate establishments for their families.

(4) transfers every few months as work proceeded; and

(5) the fact that the subordinate would move up camp otherwise, in order to be within the ten days' limit without reference to the demands of the work ~~in order~~ so as to recoup himself for the expense he was put to.

Mr Ashpitel was of opinion that he was likely to get better work turned out if the concession ~~be~~ were granted, and he said that he was not likely to be lenient in allowing the grant of the concession, and that it ~~would~~ could not ~~[illegible]~~ be very largely availed of as every man had several

works

15

to look after ~~in hand~~ and ~~[illegible]~~ must [illegible] travel.

n being informed that a ordinate was to be in charge more than one work at a time, M. said that he would not bject to the ten days rule being waived in such cases subject to the condition that the men had fixed quarters at which they were not to draw travelling allowance at all. His Excellency the Governor agreed in this view.

5. Note dated 15.12.97, pointed out that the conditions imposed by H.M. entirely defeated the object with which the concession was originally recommended, and that this object was ~~the one~~ that given in art 1159(b) C.S.R. ~~-~~ [illegible] to recoup the men for the extra expense they ~~were~~ may be put to by their halts although no camp equipage ~~might~~ may have been maintained.

The deputation allowance, it was stated, was intended to compensate the men for the sea- [illegible]

Note d 14-12-97
~~Page 266 of extract~~
W in original

~~Page 268 of extract~~
I in original.

Go. No 130 W
18-1-98 A

V

Note d 12-12-98
1466 A.E. B

16

91

from their families, and in unhealthy places. The ling allowance was in to compensate them for increased cost of living places far removed from markets. H.E. agreeing with H.M., orders were issued in the terms laid down by H.E.

6. The papers were not sent the Financial Department for counterinitials, nor was copy of the order communicated to although under Go. No 342. Finl dated 19.5.96 all exemptions from the operation of art. 1159 C.S.R. have to be made in the Financial Dept.

7. Twelve months after the date of the orders above referred to, the Examiner of P.W. accts finding that the upper subordinates of the Lighthouse division were availing themselves, as regards daily allowances, of the concession requested that the formal sanction of the Financial Department ~~may~~ might be obtained, and then it was that the papers

17

~~in ks~~ to be were transferred to the [illegible] Provincial Department.

Art 1159. C.S.R. vests in the Local Government the power to exempt an officer from the operation of the ten days rule in special cases in which it is satisfied that the prolonged halt was necessary in the interests of the public service, and (a) that it was necessary to maintain camp equipage during it; or (b) that the officer was put to extra expense by his halt after the expiration of the first ten days although no camp equipage may have been maintained. This exemption may also be made by a general rule in the case of officers whose duty is ~~to~~ such as to bring them frequently under clause (a), and may in either case be made subject to any limits or conditions the Local Govt thinks fit.

9. Camp equipage is defined in art 21. C.S.R as the apparatus for

18

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Para 8 above.

for moving a camp. Art 12 says that the officers and establishments enumerated in App 26A have been exempted from the rule in art 1159 on the understanding that they maintain camp equipage. If the subordinates in the Lighthouse Dept are from the nature of their duties, constantly obliged to maintain the apparatus for moving a camp, ~~in excess of~~ for more than the ten days at a time — i.e. if ~~limit and if therefore they would have to come up~~ ~~frequently~~ ~~often to Govt~~ Frequent applications to Govt would be necessary for their exemption from the ten days rule, a general exemption may be given. Mr Ashpitel seems to have meant this when he said that it was necessary for each subordinate to maintain his camp throughout the year having several works in hand. [illegible]

10. In its letter No 5677 Ex. & 6.12.95 the Govt of India has stated that clause (b) under Art 1159 C.S.R. was intended to enable Local Govts to prevent the

8

...ent days' limit operating as ...dship to an officer who ...ally obliged, for reasons ...ic duty, to continue expen...e of the kind which travelling ...owance is intended to meet. ~~[illegible]~~

Paras 2 & 5 above

11. The P.W.D notes dated 26-11-97 and 15-12-97 appear to have the recommendation for exemption from art 1159 on the extra expense ~~[illegible]~~ incurred by the subordinates. ~~[illegible]~~, The Local Govt has no power to ~~cannot~~ grant a general exemption on account of "extra expense" mentioned in clause (b) to art 1159. Each case ~~has to~~ must come up for orders of Govt.

A

12. Under for No 130 W. D 18.1.98 as it stands, a subordinate of the Lighthouse division who happens

20 9 11

happens to be away on work from his headquarters for ~~all~~ the ~~time he sta...~~ entire period of his absence draw, in addition to his deputation allowance, a allowance whether he maintains camp equipage or n... ~~Under art. 98 C.S.R. a deputation allowance may be allowed to an officer deputed on special duty which involves a decided increase of work or responsibility in comparison with the duties of his regular appointment or requires a change of station. Art 38 C.S.R. defines Local allowance as an addition to pay or salary allowed in consideration of exceptional local circumstances, such as the unhealthiness or expensiveness of the locality or duty.~~

Paras 2 & 5 above

13. The inconveniences to the ~~clerks~~ subordinates dwelt upon by the P.W.D in the two notes dated 26-11-97 and 15-12-97 would appear to be more appropriately compensated for by a local allowance

…ned by an continuous allowance which the …o W. D 18-1-98 has now …t of giving to the subor…tes of the Lighthouse divn, …n interpretation of art 1159 …R. which, it is submitted, is …justifiable.

… these facts, viz, (1) the divergence …the grounds on which the exemption …in the ten days limit was recommended, (2) the want of provision in the C.S.R. under which a general exemption on account of "extra expense" contemplated in art 1159(b) can be granted, and, (3) the effect of the order in the P.W.D. allowing ~~with no delay~~ a continuous halting allowance not warranted ~~but~~ by ~~the ratio~~ of art 1159, were brought (n.o.) to the notice of the P.W.D; and that department now forwards a note from the architect in which that officer says that the concession is in the interest of good work and that he is anxious that his subordinates should remain at works for as long as is necessary and

note d 14-2-99. T

No 2298 d 25.3.99 S

and shall not be tempted to move camp in order to satisfy account rule. He adds that the concession has not been availed of, as subordinates have been obliged to make frequent journeys for the passing of mater… which owing to the inaccessible places at which light houses are being constructed have to be passed at the place of manufacture to avoid paying carriage on materials rejected. He would have the general exemption limited in future to cases coming under clause (a) of art 1159, cases coming under clause (b) being specially referred to Govt:

~~15. There is however no information as to how long a subordinate will have to remain at his work after the ten days limit. If the nature of the work is such that he has to remain at it continuously for some months, under the suggestion made by the architect, the subordinate will draw a continuous daily allowance~~

for

~~[illegible]~~

~~16~~ In case it is decided to grant the concession the question of any reduction in the amount of daily allowance may be considered. The P.W.D. in notes dated 24-11-97 and 15.12.97 recommends half the usual amount.

Pages 2 & 5 of extract

[G. 76]

I think further inform.n is desirable. As the exemption has been availed for a considerable time the actual travelling allowance bills should be examined to see what the effect has been, what travelling & halting have ~~not~~ taken place &c.

What is the amount of Deputn. allowance granted.

What establt. on what salaries have been utilizing the concession.

AKt 12.5.99.

78 № 1286 D/15-5-99

D.P.W. n.o. in view of the information asked for by the H'ble above being supplied.

15/5/99

0.5.16

NOTE FOR THE CHIEF SECRETARY.

It is submitted that the [illegible]ther report forwarded by the P.W.D. does not help matters much. A general exemption can only be granted in cases falling under clause (a) of § 1159, and each case under clause (b) must come up to Govt. for exemption. Before a general exemption is granted, it is necessary that Govt. should be satisfied that the cases of subordinates fall constantly under clause (a) of article 1159, and once this general exemption has been granted it is not clear how cases under clause (b) can arise. The exemption from the operation of article 1159 seems, moreover, to have been granted in the P.W.D. under a misapprehension of the purposes for which Travelling Allowance is granted. The extra expense of living in isolated localities would, it is submitted, justify a local allowance, but not concessions under the T.A. rules.

CMcS. 8.5.99.

I concur.

9.5.99.

[F. / 20 / -4-8-90.]

28

16

BC

Hon. Mr. Arundel C.S.

Article 1159 of the C.S.R. & the upper Subordinates of the Lighthouse Division

For the C.S.

The notes & comments have assumed ~~great~~ large dimensions now. H.E. cannot get these papers before his return to Madras. Subd that the papers & notes may be printed up & circd in print. This will expedite disposal in the end.

Cms
16/7/[illegible]

XII Page 24 of notes

NOTE FOR THE C.S.

The P.W.D. forwards the information required by the H.M. in his note of 12.5.99. This information is all contained in the Examiner's statement on page 9 of the current file.

The claims preferred by ~~Mr~~ Overseer Plummer under article 1159(a) & referred to in para 2 of P.W.D. No. 1266. D. of the 29th Septr appear to be admissible as camp equipage is stated to have been maintained

Pages 25 & 26 of notes

↓

Ibid

Conductors Smith & Cope are unable to afford particulars for their claims ~~they pr~~ under §1159(b) for Rs 72 and Rs 54. respectively

~~That~~ The part of Overseer Plummer's claims that fall under §1159 (b) ~~are~~ is based on the fact that he incurred bandy hire. If this bandy hire was necessary to

Page 27 of Notes

Rs 36

29

him to convict his
the claim is inadmissible
reference to the ruling of
of G. in para 2 of Home
letter No. 1173 of 2 August '95
D. No. 600 Fml of 20 August '95]

~~All the et~~ In view of the
fact that the subordinates in
question received deputation
allowances, it does not seem
that they have any claims for
concessions under § 1159 (6)
of the CSR; but it is to be
noted that the claims have already
been admitted by the Supdt. of
the Lighthouse Division under
the authority of para 3 of G.O.
No. 130 W. of the 18th January
1898. Looking to this fact any
retrenchments ~~now~~ should
now be enforced
~~it is thought, be foregone~~
~~the claims accepted to the extension~~
~~in operation~~ In any case, para
3 of G.O. No. 130 W. of the 18th
January 1898 should, it is
subd, be cancelled.

Curs.
16. 12. 98

A. it is for consideration whether

A.

Public Works (1898) Department.

1

CURRENT No. 1048

No: 339 C of 17-1-99

Transferred to the
Financial Department.

9.1.99

To the Finl: Dept. with the
~~Order~~ original file G.O. 130 W of
18 Jan 98 to be returned.

C.S.

For ....

Para 3 of G.O. 130 W of 18 Jan 98
is not quite in order. The Financial
Dept. should have been asked
to give effect to the resolution of
the Govt. on this matter. I
find that the draft was prepared
by SAW (Mr. Simpson)

C.S.

14/1/99

19/1/99

From The Examiner, P. W.
Accts. Madras

No. 1466 A/E

Dated 12th December 1898

Received

Registered 317

Enclosures

Spare copies

SUBJECT.

Upper Subordinates of the
Light House Dn. — states
that the Sanction of Govt.
in the Financial Deptt
may be obtained in
Connection with the
exemption of — from
the operation of 1159 C. S. R.

BACK PAPERS.

No.	Date.
130-31 W	18-1-98

FURTHER PAPERS.

No.	Date.

No 10488

---

2)

2

E- No. 27.
1,000—16-5-9

KEEP-WITH

CURRENT No.

dated 189 .

GOVT. OF MADRAS. } 1898. { P.W. DEPT.

EXAMINER, P. W. ACCOUNTS.

Madras, 12th December 1898.

OFFICE NOTE No. 1466 A/E

To

W.

⊙ With reference to para 3 of G.O. No. I30 W dated I8th. January I898 exempting the Upper Subordinates of the Light House Division from the operation of article II 59 C .S.R. when they fall into the charge of more works than one, I beg to request that as the Upper Subordinate of the Division are now availing themselves of the concession therein allowed, the formal sanction of Government in the Financial Department may be obtained with reference to G.O. No. + I788 W dated I7th. June I896.

⊙ flag A.

+ flag V

Rec 17.xii.98

For C.

NSC
17/12

CAW

9
File
1
27³

Fnd

3) 27/3 No. 3390. 3

Government of Madras,

Public Works DEPARTMENT.

Endorsement
~~MEMORANDUM.~~

9

Dated Madras, 17th Jany. 1899.

Office Note from the Examiner, P.W. Accounts, Madras, No. 1466 A/E dated 17th December 1898.

Transferred to the Financial Department.

A L Russell.

Under Secretary to Govt.

To.
The Financial Department
with the original file of
G.O. 130 W dated 18th Jany 1898
to be returned.

Exd
GWR

[P. W. 41.
1,000—1-11-98.]

4

Financial

(1899) Department.

CURRENT No. 1611

From The Public Works Dept

No. 10D

Dated 20th April 1899.

Received 20 " "

Registered

CHIEF SECRETARIAT, 20 APR. 1899 OOTACAMUND.

Enclosures one file

Spare copies

SUBJECT.

Exemption from the operation of Article 1159, C.S.R,

— Retransferring, with concurrence ~~to the F.D~~, the suggestion of the Supt of Works, Lighthouse Dn, to limit the general —— granted to the Upper Subordinates of his Dn, to cases coming under clause (a).

[P. W. 29. / 2,000—15-39-9.]

BACK PAPERS.

G.O.	No.	Department.	Date.

FURTHER PAPERS.

G.O.	No.	Department.	Date.

4

5

Public Works (1899.) Department.

CURRENT No. 2735

D No 10 D d/ 20.4.99

Endorsement

Retransferred
to the Financial Dept
with a recommendation
that effect be given to the
present proposal of the
Supt of Works. Viz that
the general exemption
under article 1159 C.S.R
be confined to cases
falling under Clause
(a)

Retransferred
to the Financial Dept
with a recommendation
that effect be given to the
present proposal of the
Supt. of Works. viz that
the general exemption
under article 1159 C.S.R
be confined to cases
falling under clause
(a)

From The Superintendent of Works
Light House Divn

No. 2298.

Dated 25th March. 99.

Received } 29.3.99.
Registered }

Enclosures One file.

Spare copies

18/4/99
W

RD

To The Finl. Dept with file.

To The Finl Dept. with file

Despd. 20.4.99.

SUBJECT.

Exemption of Upper Subordinates from the Operation of article 1159. C.S.R. —

Suggesting that in future the general exemption may be limited to cases coming under clause (a) cases coming under clause (b) being Specially Referred to Govt for Exemption.

[P. W. 29. / 2,000—15-89-9.]

[P. W. 41. / 1,000—17-2-99.]

BACK PAPERS.

G.O.	No.	Department.	Date.
	~~1256 D~~		~~29-5-99~~
	130-31 W	P.W.	18-1-98
	564	Fin.	22-7-97 Nc
	643	"	29-9-96 Nc
	342	"	19-5-96 Nc
	34	"	14-1-96 Nc
	~~51~~	~~"~~	~~19-1-95~~
	600	Fin	20-8-95
	4441	"	10-6-95

FURTHER PAPERS.

G.O.	No.	Department.	Date.

5

8

A

Office Note

No. 2

1 - So far as this Division is concerned Government G.O. No. 130 W. dated 18th January 1898 (Flag A) ordered "when upper subordinates of the division fall into th charge of more works than one work they will be exempted f the operation of Article 1159 C.S.R. subject to the conditio that they will have fixed head quarters at which they w not draw travelling allowance at all".

2 - This concession in my opinion is in the interest of good work as I am extremely anxious that men should remain at works for as long as is necessary and shall not be tempted to move camp in order to satisfy an accounts rule which was probably introduced for other purposes. The concession has not been made use of to any great extent as subordinates have been obliged to make frequent journeys for the passing of materials which owing to the inaccessible places at which light-houses are being constructed have to be passed at the place of manufacture to avoid paying carriage on materials which might afterwards be rejected.

3. As the Financial department appears to think that the rules are being twisted, I would suggest that in future the general exemption may be limited to cases coming under clause (a) of article 1159 C.S.R. cases coming under clause (b) being specially referred to Government for exemption.

Superintendent of Works.
Light-House Division.

Madras.
25th Mar 99.

C/24.3.99.

"moving camp" would
not get round the rule.
The officer would
maintain the appearance
this for moving camp
during the whole
period of the
work

Noted by C.S. T
13.2.99

P. W. 41.
1,000—17-2-99.

BACK PAPERS.

CURRENT NO.

6 No 10D

Government of Madras,
Public Works DEPARTMENT.

MEMORANDUM.

Sc. GO 564 Fril 22.7.97
— 643 – 28.9.96 D
— 342 – 19.5.96 K
— 34 – 14.1.96
51 – 19.1.95

Ret papers please Not useful.

Dated Madras, 20th April 1899

From the Supdt of Works Light-house Division No 2298 of 25th March

Retransferred to the Financial Department with a recommendatio that effect be given to the present proposal of the Superintendent of Works. Viz that the general exemp under Article 1159 C.S.R be confined to cases falling under clause (a).

Ag: Secretary to Govt

xd

To

The Financial Dept with file

A²
Nth civl 24. Wk

P. W. 41.
1,000—17-2-99.

BACK PAPERS

8

7

No. 285 D.

8

Government of Madras.

PUBLIC WORKS DEPARTMENT.

Ootacamund, 23 May 1891

OFFICE NOTE.

From W

To C.

VIII your office note No. 1466 A/E
d/ 12th December 1888.

Please submit a statement showing the Establishment and the Salaries of the men who have claimed the Concession of prolonged daily allowance under the
A Sanction given in G.O. 130 W. d/ 18th January 1888; also the amounts claimed by each man as well as the amounts of deputation allowance actually drawn each month from the date of taking charge of works

The travelling allowance bills and journals should also be submitted.

(Sd) W. B. de W.
W.

De P 23/5

Draft note from Chief Secretary
130-W d/ 18-1-88

8

Public Works (1899) Departmen .

CURRENT No. 4369

From
The Examiner P.W. Accounts,
Madras & Coorg

Order

No. 663 A/E

Dated 26th May 1899.

Received
Registered } 31. 5. 99

Enclosures ~~21~~ 39.

Spare copies.

SUBJECT.

Statement showing the Establishments and the salaries of the men who have claimed the Concession of prolonged daily allowance.
Submits a ——

H.C./Q

.o L S. 166

Recd 2.6.99

BACK PAPERS.

No.	Date.

FURTHER PAPERS.

No.	Date.

…ms and sala… the Subordinates employed in the Light house Division who have claimed the concession of ~~furlough~~ prolonged daily allowanance under G O No 130 W dated 18 January 1898

Name	Rank	Salary	Period for which Daily allowance is claimed in excess of the first 10 days: From	To	Amount Claimed Rs	a	p	Deputation allowance and audited to end of April 1899 Rs	a	p	Remarks
Conductor C Smith R E	Sub Engineer 2nd Grade (f)	Rs 300 + exchange compensation allowance	22-7-1898	23-7-1898	(1) 6	0	0 (e)	(a) 780	-	-	(a) From 1 April 1898 to 30 April 1899 at Rs 60/- = Rs 780
			6-9-1898	9-9-1898	(2) 12	0	0				
			4-10-1898	21-10-1898	(3) 54	0	0				
					72						
Conductor E. Cope	Sub Engineer 3rd Grade (f)	250 + Exchange Compensation allowance	8-12-1898 14-12-1898	10-12-1898 28-12-1898	(1) (2) ~~54~~	0	0	(b) 577	6	9.	(b) From 15 May 1898 to 30 April 1899 @ Rs 50/- = Rs 577-6-9
					52	0	0				
Mr C J Wm Plummer	Overseer 1st Grade (f)	100	29-10-1898	31-10-1898	(1) 4	8	0	(c) 260	0	0	(c) From 1 April 1898 to 30 April 1899 @ Rs 20/- = Rs 260-0-0
			1-11-1898 22-11-1898	4-11-1898 30-11-1898	(2) 19	8	0				(d) Journal sent to Superintendent of Works for Completion.
			1-12-1898	21-12-1898	(3) 31	8	0				
			19-1-1899	26-1-1899	(4) 12	0	0				
			8-2-1899	9-2-1899	(d) (5) 3	0	0				
			6-3-99 27-3-1899	11-3-1899 31-3-1899	(6) 16	8	0				

(e) claimed in Travelling Allowance bill for August 1898

(f) All the subordinates are in receipt of Sub Divisional allowances of Rs 30/- per mensem

H [illegible]

Offg: Examiner. P.W.A.

10 12

No. 285D

Government of Madras.

EXAMINER, P.W. ACCOUNTS
25 MAY 1899
No. 981 A

PUBLIC WORKS DEPARTMENT,

Ootacamund, 23 May 1899.

OFFICE NOTE.

From

W

To

C

Your Office Note No. 1466 A/E., dated 12th December 1898.

Please submit a statement showing the Establishments and the Salaries of the men who have claimed the Concession of prolonged daily allowance under the Sanction given in G.O. 130 W., dated 18th January 1898; also the amounts claimed by each man as well as the amounts of deputation allowance actually drawn each month from the date of taking charge of works.

The travelling allowance bills and journals should also be submitted.

R.J. L.H.C.
19. 5. 99
W

P.T.O

No. 663 A/2 dated 26th May 99

To W.

Herewith a Statement showing the names and salaries of the Subordinates employed in the Light House Division who have claimed the Concession of prolonged daily allowance under the sanction given in G.O. No. 130 W x dated 18th January ~~1899~~ 1898. The amount claimed by each Subordinate and the deputation allowances actually drawn to end of April 1899 are also given in the Statement. Hay A.

2. I enclose 9 Travelling Allowance bills from July 1898 to March 1899 and 11 Travelling Allowance journals which I beg you will kindly return to me when no longer required.

N. R.
Offg: C

NE 26.5.99.

Encl: 21

13

No. 404 D. 13 'VN.

Government of Madras.

1st reminder 19 July 99
2 - [illegible] Sept 6 [illegible] on 31-8-99

PUBLIC WORKS DEPARTMENT.

Ootacamund, 7 June 1899.

OFFICE NOTE.

From ~~W~~ The Chief Engineer P.W.D.

To The Supt of Works Light House Division

The following Claims under Article 1159 (6) C S R, have been preferred by the Upper Subordinates of the Light House Division.

D.A.

Names	Period for which daily allowance is claimed in excess of the first ten days		Amount Claimed			Remarks
	From	To	Rs	As	Ps	
Conductor C Smith R.E.	22.7.98.	25.7.98.	6.	"	-	
	6.9.98.	9.9.98.	12.			
	4.10.98.	21.10.98.	54.			
Conductor E. Cope.	8.12.98.	10.12.98. (a)	54.			(a) The Examiner has reported that no Certificates for these claims have yet been submitted to him
	14.12.98.	28.12.98 (a).				
Mr. C. J. W. Plummer.	29.10.98	31.10.98.	4	8	-	
	19.1.99.	26.1.99.	12.	"	-	
	8.2.99.	9.2.99.	3.	"	-	
	6.3.99.	11.3.99.	16	8	-	
	27.3.99.	31.3.99.				

No. 61-A

12

14

W. eyare Supported by Certificates
the effect that the Claimants
were put to "extra expense" and
that this extra expense is of
the kind which travelling allowance
is intended to meet. Please
state the exact nature of the
extra expense in these
Cases. It must conform
to the Conditions of Article
1086 of the Civil Service
Regulations and Section 15
of the Definitions

(Sd) W. B. de W.
Ew

CURRENT NO. 3460

15.

14

Office of the Supt. of Works, Light-house Divn.,
Egmore, Madras,
Dated 15 September 1899.

No. 1230

From
F. W. ASHPITEL, Esq.,
Superintendent of Works,
Light-house Division,
Madras,

To
The Secretary to Government,
Public Works Deptt,
Madras.

Sir,

Flag H.

With reference to your No. 404 D dated 7th June 1899, I have the honour to inform you that Conductor Cope claimed halting allowance in accordance with G. O. No. 130 W. dated 18th January 1898 and I passed it under the impression that I was to interpret this order literally.

3rd reminder Flag XXIV

Flag A.

(2) Mr. Plummer reports that the actual expense incurred by him was for bandy hire as he had a good deal of travelling near his work.

(3) Conductor Smith has not replied to two reminders and as it is not possible to keep this question open indefinitely I suggest that, if G. O. No. 130 W. dated 18th January 1898 is not to be interpreted literally,

Flag A.

literally, his claim may be disallowed.

I have the honor &c,

Sir

Your most obedt Servt,

Superintendent of Works

Light House Division

Copd. [illegible]

Compd. [illegible] 14.9.99

[illegible] 14/9/99

No. 1286 D

Government of Madras.

Public Works DEPARTMENT.

MEMORANDUM.

Dated 29 September 1899.

Note by the Chief Engineer, P.W. Department:

Read:

XIX Unofficial Note in the Financial Department, No: 1286, d/ 15 May 1899.

Office Note from the Examiner, P.W. Accounts, No: 663 A/E, d/ 26 May 1899.

Letter from the Superintendent of Works, Light-House Division, No. 1230 d/ 15th September 99.

XXI

× Examiner's Office Note No: 663 A/E d/ 26 May 99

Par 9 7 comments

The further information called for by Government in regard to claims to halting allowance beyond the ten day limit, preferred by the Upper Subordinates of the Light House Division, is given in the Statement× submitted by the Examiner, P.W. Accounts, which shows the amounts claimed by each Subordinate, as well as the deputation allowances drawn.

2. Under clause (a) of Article 1159, Civil Service Regulations, there are three claims, as follows, preferred by Mr Plummer, Overseer:

P. W. 41.
1,500--24-3-99.

26

No.	Period for which daily allowance is claimed in excess of the first ten days From	 To	Amount claimed	Remarks
6	14	13	8	
			Rs. a. p	
1	1.11.98	4.11.98	6. 0. 0	4 days
2	22.11.98	30.11.98	13. 8. 0	9 days
3	1.12.98	21.12.98	31. 8. 0	21 days
		Total	51. 0. 0	

They are Supported by Certificates to the Effect that Camp Equipage was maintained. They are admissible, with the Sanction of Government, and Call for no Special remark.

3. Under Clause (b) of the Article, Conductor Smith makes three claims, Conductor Cope two and Mr. Plummer five. Attached to the Journals are certificates to the Effect that the Upper Subordinates were put to "Extra Expense" and that this Extra Expense is of the Kind which travelling allowance is intended to meet. Further inquiry shows that Conductor Cope is unable, and Conductor Smith has neglected, to State the Exact Nature of the "Extra Expense" they were put to. The claims were passed by the Superintendent of Works under the General Exemption Authorised by Para 3 of G.O. No: 130 W d/18 January 1898. A

But if they are to be decided under the provisions of the Civil Service Regulations, Article 1159 (b), they must apparently be disallowed.

4. Mr. Plummer's claims under clause (b) remain for Consideration. They are as follows

No.	Period for which daily allowance is claimed in excess of the first ten days From	 To	Amount Claimed Rs. a. P	Remark
1.	29.10.98	31.10.98	4. 8. 0	3 days
2.	19.1.99	26.1.99	12. 0. 0	7 days
3	8.2.99	9.2.99	3. 0. 0	2 days
4	6.3.99	11.3.99	9. 0. 0	6 days
5	27.3.99	31.3.99	7. 8. 0	5 days
		Total	36. 0. 0	

Ref
Arrange this file properly.
Page all currents [illegible] and
page the currents. Tag all notes together
[illegible]. Treat the PWD. Memo
as U.O. note
[illegible] 29/9/99
Hw 7 hr.

It is Stated that the Actual expense i
curred by him was for "bandy hire," Which
appears to be of the Nature of travellin
allowance, as defined by Article 15, Civ
Service Regulations, i.e. Cost of locomotion,
but there is Nothing to Show for how much
and how many days, Mr. Plummer hire
a bandy. What he claims is the Amount
of his daily allowance i.e. Rs 1-8-0 per die
for Each day's halt. It is for Government
to decide Whether, under the rules, daily
allowance can be passed irrespective of
actual Expenditure.

5. If it is decided that the General Exemp
A tion given in Para 3 of G.O. No. 130 W, dated 18th
January 1898 is ultra vires, this order of
Government will have to be modified.

CHIEF SECRETARIAT
29 SEP. 1899
OOTACAMUND

File CURRENT NO. 3460
No. 1287 D of 29-9-99.

(Signed) W. B. de Winton
Chief Engineer

Transferred to the Financial Departmen

Recd
Regd } 29.9.99

To
The Financial Department }
With file — }

Secretary to Govern

Ch. Sec.

I think we had better first ask Supdt. of North Salt Dn whether the extra expense which the subordinates have certified that they were put to, pointing out that such extra expense must conform to the conditions of Arts 15 & 1006. They may have maintained camp equipage for all seasons.

6.6.11

11.8

Originals of

Currents.

11.0

Originals of

Notes in the

Financial Department.

11.8

3385W

Subordinates of the Light House Dept. and Art. 1159 C.S.R.

C.A.W.

Submitted for perusal of His Excellency's remarks on the note for orders.

JM
21/12/99

W

Submitted.

For orders whether there is any use in now sending the file to the Hon. Mr Arundel – If not, the draft C.O. ~~drafted~~ flagged VIII (which was not seen in circn.) might now be issued.

No

Yes

Cs
21.12.99

21.12.99

11 8

c In 9539

O.W.

Proposed to keep this file for W.

It seems hard that allowances already drawn on the authority of a Govt. order should be retrenched, & W. may wish to ask for a reconsideration on this point —

C.L.
5.12.99.

W. for orders.

H.L.
5/12/99

D.W.

Will you please look thro' this file, & see if we have good grounds for asking for reconsideration — I want especially to know where the 'abuse' comes in —

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