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TAMIL NADU ARCHIVES

GOVERNMENT OF TAMIL NADU

P.W.D. DEPARTMENT

G.O. No.	2711W	Press.
B.P. No.		Mis.
Dated	3. 11.	1884 198

Not to be folded or roughly handled.

GOVERNMENT OF MADRAS.

PUBLIC WORKS DEPARTMENT.

General.
Account.

READ—the following letter from D. C. GORDON, Esq., Examiner, Public Works Accounts, to the Secretary to Government, Public Works Department, dated Madras, 24th October 1884, No. 88 W :—

I have the honor to forward, for information and orders of Government, notes by Mr. Curry, Assistant Examiner, of his inspection of the office of the Tinnevely division.

Paragraph 4.—It may be considered by Government unnecessary to require the remaining work done by convict labor to be given free of charge, as the work accounts have hitherto included the value of such labor.

Paragraph 6.—The periodical verification of these materials should be required.

Paragraph 7.—This matter was referred to the Superintending Engineer in last report.

2. The state of the office is satisfactory.

ENCLOSURE.

Notes of Inspection by W. E. CURRY, Esq., Assistant Examiner, Public Works Accounts, Madras, of the office of the Executive Engineer, Tinnevely Division, on the 16th October 1884.

The Executive Engineer, Mr. J. C. Larminie, has just taken over charge of this division from Mr. W. L. Bird. He was out in the district at the time of inspection. The Accountant, J. Gopal Iyer, was present. This office was last inspected in October 1883 (*vide* G.O., No. 3197 W., dated 12th November 1883.)

2. The treasury account could not be compared with the cash book, as the pass book was at the treasury. The pass book should have been present; it should also remain in the possession of the Executive Engineer the greater part of the month.

3. There is nothing to remark about the accounts, except that they are bulky and in excellent order.

4. The new jail will shortly be finished. This is the only work done by departmental labor. Convicts are also employed; the value of their labor at 2 annas a-day amounts to Rs. 1,170 during the present official year. As their labor has now to be given gratis, there is no use in the Jail Superintendent submitting bills and sending them on to the local Accountant-General.

5. The muster rolls, ten-day reports, and work abstract for the jail are all very well kept by a writer employed for the purpose. The cost will apparently be considerably less than the estimate (Rs. 2,00,800), perhaps the schedule of rates, compiled in 1879, requires revising.

6. There are 19 works done on the contract system for which "materials at site" accounts are kept. The aggregate book value at end of September was Rs. 6,000. This is less than their actual value, as contractors are paid at a low rate for materials delivered.

7. There are 14 contribution works on the deposits schedule. These works are constructed from contributions and Government money in equal proportions. They have always been numerous in this division, but seem rather to drag in their execution. Some of the above are finished, and the rest are in progress. There is difficulty in finding out the proper persons to whom to pay unspent balances, and consequent delay in clearing them off the accounts.

GENERAL.
ACCOUNT.

Gobt. of 1884 Madras

PUBLIC WORKS.

Dated November, 3rd.

Recd.

Encl.

G.O., 3rd Nov. 1884, No. 2711 W.

NOVEMBER.

Notes of Inspection

Orders on —, submitted by the Examiner,
Public Works Accounts, of the office of the
Tinnevely division.

12TH NOVEMBER 1883, No. 3197 W., PUBLIC WORKS.

GOVERNMENT OF MADRAS.

PUBLIC WORKS DEPARTMENT.

General.
Account.

READ—the following letter from D. C. GORDON, Esq., Examiner of Public Works Accounts, to the Secretary to Government, Public Works Department, dated Madras, 25th October 1883, No. 134 W. :—

I have the honor to submit, for information and orders of Government, notes by Mr. Rainier, Deputy Examiner, of his inspection of the office of the Tinnevely division.

2. The balances of contribution works should be inquired into, and if the works are finished, these balances should be adjusted either by refund to contributors or by credit to Government, according to the terms upon which the contributions were obtained. For such works as are not completed, or for which further contributions are demanded, steps should be taken to settle up as soon as possible.

3. The office is in good order.

ENCLOSURE.

Notes of Inspection by H. RAINIER, Esq., Deputy Examiner, Public Works Accounts, of the Office of the Executive Engineer, Tinnevely division, on the 19th October 1883.

The Executive Engineer, Mr. J. W. Martin, and the Accountant, Gopal Iyer, were present.

2. This office was last inspected by an accounts officer on the 17th October 1882, *vide* report printed with G.O., No. 2924 W., of 6th November 1882.

3. The drawing arrangements are still the same as at the last inspection. The Shermadevi sub-divisional office was inspected by the Executive Engineer in February 1883, the Tenkarai sub-divisional office in August 1883. The imprest accounts and all other cash accounts are in very good order. The accuracy of the Executive Engineer's drawing account balance on the 30th September 1883 was proved.

4. The work abstracts and works registers are very neat and complete. Copy of the abstract of the revised estimate of outlay on the Srivaikuntham anicut (please see G.O., No. 676 I., of 28th August 1882) should have been furnished to the Examiner's (Public Works Accounts) office. It is now about to be transmitted. The work is a Productive Public Work, estimated to cost Rs. 13,64,137, and outlay has been for some time in progress.

5. Materials at site of works are placed at twelve works, and only aggregate in value Rs. 4,389; of this, Rs. 1,250 worth are for the district jail at Palamcottah. It being impracticable to keep the materials actually on the jail premises, they are at a distance, but it was understood that the materials are well looked after; that all materials are serviceable; and that they are about to undergo count.

6. There are one or two items in the deposits account under Contributions, which it may be as well to mention—

Item No. 1, Rs. 141. Revenue Department for executing certain works in Tenkarai taluk dating from June 1877.—This appears to be the remnant of certain contributions, aggregating originally Rs. 1,550, from cultivators, collected through the Revenue Department, for work in connection with the Korumpallem tank. A further contribution is now being received, *vide* G.O., No. 780 I., dated 25th September 1883.

Item No. 13, Rs. 665. Contributions received from the Assistant Engineer, Local Fund Board, for repairing and widening Road No. 10, dated from August 1880. — This is the remnant of Rs. 1,712 (Rs. 103 is still due by the Local Fund Board) contributed in the terms of G.O., No. 512 L, of 4th August 1883, sanctioning the revised estimate for raising the left flood-bank above the Srivaikuntham anicut of the Tāmbraparni river. The Local Fund Board was to pay for the extra cost involved in having a road and flood bank combined. The work has been lately at a stand-still. The total outlay up to date is Rs. 1,470. The revised estimate amounts to Rs. 2,731.

Of other items in the deposits account, two, Nos. 3 and 7, are the subjects of a reference to the Accountant-General, Madras, from the Examiner's (Public Works Accounts) office, and the remaining ones are receiving attention and need no particular notice here.

7. There is no contractor's account in dispute. There are one or two items due to contractors for a longish time, and if the men cannot be found, the amounts may be credited to revenue rather than have repeatedly to be reproduced in the accounts. The men can always have the money by applying for it.

8. The accounts and books are in excellent order, and there is nothing further to notice. The Executive Engineer speaks well of the accountant as regards his accounting, and says that if he could only draft letters and administer the office, he would be first rate.

PALAMCOTTAH,
20th October 1883.

ORDER—dated 12th November 1883, No. 3197 W., Public Works.

Communicated to the Superintending Engineer, Sixth Circle, for the information and guidance of the Executive Engineer, Tinnevely division.

2. The attention of the Superintending Engineer is called to paragraph 2 of the Examiner's letter.

3. The report is satisfactory.

(True Extract.)

(Signed) J. SHAW-STEWART, Colonel, R.E.,
Secretary to Govt., P.W.D.

To the Superintending Engineer, Sixth Circle.
" Examiner, Public Works Accounts.
" Chief Engineer for Irrigation.

Exd. A. F. Goodall.
Spare Copies

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GENERAL
ACCOUNT.

Govt. of (1883) Madras.
PUBLIC WORKS.

Dated November, 12th.

Recd.

Encl.

G.O., 12th Nov. 1883, No. 3197 W.

NOVEMBER.

Tinnevely Divisional Office
Passing orders on notes of inspection on
the — submitted by the Examiner of Public
Works Accounts.

25TH APRIL 1884, No. 1054 W., PUBLIC WORKS.

27/11/84

GOVERNMENT OF MADRAS.

PUBLIC WORKS DEPARTMENT.

Buildings and Roads.
Civil Works.

ORDER—dated 25th April 1884, No. 1054 W., Public Works.

The Inspector-General of Jails having called attention to the expediency of extending the employment of convict labor on the construction of jails, the Government desire that labor of this kind should be utilised whenever practicable.

2. In proceedings of the Government of India, in the Home Department (Judicial), G.O., dated 24th January 1870, No. 98. No. 1873—80, dated 22nd December 1869,* it is stated that the first application of prison labor should, as a general rule, be in the service of the jail itself, and of other jails; and that the services of all prisoners must be given to the utmost extent to the State in this way, without charge. Applying this principle to Public Works, the services of convicts for jail works would be obtained without cost to the Public Works Department, and the estimates for works of that class would be correspondingly reduced.

3. It is not intended that arrangements already made for carrying out jail works by contract or otherwise should be cancelled, when inconvenience would thereby be caused; but in all cases where the employment of convict labor would be to the manifest advantage of the State, the services of prisoners should be availed of.

4. The Trichinopoly jail, for which a provision of Rs. 20,000 is made in the budget of 1884-85, and which has not yet been commenced, presents a favorable opportunity for trying convict labor on a large scale. The convicts would, perhaps, be best employed in digging foundations, carting bricks and lime, collecting sand, &c., and subsequently in aiding in the erection of the enclosure wall, and in any other work for which skilled-labor is not essential.

5. The arrangements for segregating the convicts, and otherwise maintaining discipline, can doubtless be efficiently managed by local officers acting in concert.

6. The special attention of Public Works officers is invited to the matter; and they will report how far these orders can conveniently be carried into effect as regards jail works entered in the budget of 1884-85.

(True Extract.)

(Signed) J. SHAW-STEWART, Colonel, R.E.,
Secretary to Govt., P.W.D.

To Superintending Engineers.
To the Consulting Architect to Government.
" Examiner, Public Works Accounts.
" Judicial Department.

Exd. E. Fernandez.
Spare Copies

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BUILDINGS AND ROADS.
CIVIL WORKS.

Gobt. of (1884) Madras.
PUBLIC WORKS.

Dated April, 25th.

Recd.

Encl.

G.O., 25th April 1884, No. 1054 W.

APRIL

Convict Labor

Ordering, with remarks, the utilisation of—
on jail construction whenever practicable.

9TH OCTOBER 1884, No. 2502 W., PUBLIC WORKS.

GOVERNMENT OF MADRAS.

PUBLIC WORKS DEPARTMENT.

General.
Establishment.

READ—the following papers:—

From the Superintending Engineer, I Circle, dated 7th August 1884, No. 144 G.L.	257 N.L.
" " " II " " 27th June " "	534.
" " " III " " 13th " " "	337 E.W.
" " " IV " " 17th July " "	1087.
" " " V " " 18th June " "	344 T.J.
" " " VI " " 29th May " "	301.
Consulting Architect to Government, " 27th " "	
Office note from the Examiner, Public Works Accounts, dated 9th Sept. 1884, No. 422.	

ORDER—dated 9th October 1884, No. 2502 W., Public Works.

In G.O., No. 1504 W., dated 25th April 1884, the decision of Government, that convict labor should be utilised on the construction of jails whenever practicable and should be given to this service without charge, was conveyed to officers of the Public Works Department. Subsequently, the Examiner brought to notice that, under the circumstances, definite rules should be laid down in regard to the sanction of estimates and the mode of accounting for the value of such unpaid prison labor. In this view he formulated certain draft rules which were circulated to the Superintending Engineers for opinions as to the suitability of the same.

2. After fully considering the Examiner's proposals and the opinions of the Superintending Engineers thereon, the Government determine to issue the following brief rules for guidance. These, it is thought, will sufficiently meet the practical requirements of the Public Works Department:—

- I. The estimate for jail works to be executed wholly or in part by convict labor, given without charge, will be framed at normal rates, and will be sanctioned for the full amount. It will be unnecessary to note thereon the value to be contributed by convict labor, as such value cannot be definitely known beforehand; but in applying for allotments for the work, it will be necessary for the Superintending Engineer, in communication with the Jail authorities, to base his demands for funds solely on the quantity of free skilled and unskilled labor that is likely to be required.
- II. When the work must be carried out by mixed gangs of ordinary and prison labor, the Public Works officer or subordinate in charge will ascertain at fixed intervals from the Jail authorities what convicts, skilled and unskilled, can be supplied for certain periods. Such periods may advantageously be synchronous with the usual departmental periodical returns of work. The convicts, on being mustered each day by their warders and marched to the ground, will be told off to suitable portions of the work by the officer or subordinate, who will endeavor, with the aid of the warders, to ensure that a reasonable amount of work is obtained from them. But he will keep no nominal muster rolls of these prison gangs, nor record their distribution against the different sub-heads. The Public Works staff will be responsible merely for the rolls and distribution of the free or ordinary skilled and unskilled coolies; for the accounting of materials, and for the efficient execution of the work.

- III. Measurements of outturn will be taken and recorded in the usual manner, and the normal value of each measured item, less the cash payments for or due to the ordinary free labor employed and for materials, will represent the value of the work done by the convicts.
- IV. When the work, or a distinct block or portion of the work, can be executed wholly by convicts, without the intervention of free skilled labor, the duty of the Public Works subordinate in charge will be confined to demarcating the work; supervising the details to ensure their being correctly carried out; and finally measuring up, valuing, and recording the work turned out. In such cases the account of materials issued by the department would be kept in part III of the daily report form, or in such other form as the executive officer in charge may find suitable.

(True Extract.)

(Signed) J. SHAW-STEWART, Colonel, R.E.
Secretary to Govt., P.W.D.

To Superintending Engineers.
To the Consulting Architect to Government.
" Examiner, Public Works Accounts.
" Judicial Department.

Exd. E. Fernandez.
Spare Copies

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2711/8
GENERAL
ESTABLISHMENT.

1884
Govt. of (1884) Madras.
PUBLIC WORKS.

Dated October, 9th.

Recd.

Encl.

G.O., 9th Oct. 1884, No. 2502 W.

OCTOBER.

Convict Labor

Orders issuing rules in connection with
the employment of —.

2711/8
From,

The Examiner P.W. Accounts,
Madras.

To,

The Secretary to Government,
Public Works Department.

No. 88/W

Madras, 24th October 1884.

Sir,

I have the honor to forward for information and
orders of Government, notes by Mr. Curry, Asstt. Examiner of
his inspection of the Office of the Finnevelly Division.

Para 4. It may be considered by Government unneces-
sary to require the remaining work done by convict labor
to be given free of charge as the work Accounts have hitherto
included the value of such labor.

Para 6. The periodical verification of these materials
should be required.

Para 7. This matter was referred to the Superintend-
ing Engineer in last report.

2. The state of the Office is satisfactory.

I have the honor to be,
Sir,
Your Most Obedient Servant.

P. L. Landon

Examiner P.W. Accounts.

24/10

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Notes of inspection by W. E. Curry Esquire, Asstt. Examiner
P. W. Accounts, Madras, of the Office of the Executive Engineer
Tinnevely Division, on the 16th. October 1884.

8711/a 9/12

The Executive Engineer, Mr. J. G. Larmine, has just taken over charge of this Division from Mr. W. E. Bird. He was on in the District at the time of inspection. The Accountant J. Gopal Iyer was present. This Office was last inspected in October 1883, vide G. O. No. 3197 W. dated 13th. November 1884.

2. The Treasury Account could not be compared with the Cash Book, as the Pass Book was at the Treasury. The Pass Book should have been present, it should also remain in the possession of the Executive Engineer the greater part of the month.

3. There is nothing to remark about the Accounts except that they are bulky and in excellent order.

4. The new Jail will shortly be finished. This is the only work done by departmental labor. Convicts are also employed, the value of their labor at 3 annas a day amounts to Rs. 1,170 during the present official year. As their labor has now to be given gratis, there is no use in the Jail Superintendent submitting bills and sending them on to the local Accountant General.

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7. There are 14 Contribution works on the Deposits Schedule. These works are constructed from Contributions and Government money in equal proportions. They have always been numerous in this Division but seem rather to drag in their execution. Some of the above are finished and the rest are in progress. There is difficulty in finding out the proper persons to whom to pay account balances, and consequent delay in clearing them off the Accounts.

Churru

18th. October 1884.

Asstt. Examiner P. W. Account.

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P. 24/10

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3 General
Acct

Communicated to the
Supdt General, for
the information of the
By Imp. Surveying
Division

2. Adverting to para
4 of the inspection notes
and the inquiries re-
sulting thereon, it is
observed, that, under
para 30 of go no: 1054 of
25.5 App: 1884, no
change need be made
in the method of accounting
for labour on the district
jail at Palamou State
if inconvenience would
be caused thereby

CS

25.10.84

W

Sd/- Lt. Col. C. S. S.
By Mr. A. S. S.
Dy. Secy.

Dy. Secy. 11-11-84

The Examiner P. W. Account
Madras.
To,
The Secretary to Government,
P. W. Department.

88 W

24 October 1884

Recd.

Encls. 1.

Not to be sent to the
Office of the Tannery Division
by Mr. W. S. S. S. S. S.
forwards with remarks

W. S. S. S.

2711

1933

Govt. of (1884) Madras.

PUBLIC WORKS.

(11)

12/11/84

G.O. 35 Nov 1884, No. 214

Letter of Impulse.

Order in Council
No. 50, Mr. ...
...
...

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Nov 30

12/11