

Nos. 150--62 A—G.

GOVERNMENT OF INDIA.
PUBLIC WORKS DEPARTMENT.

ACCOUNT.
General.

Fort William, March 21, 1881.

XXVII AND 34—OTHER PUBLIC WORKS—PROVINCIAL AND LOCAL INCORPORATED FUNDS.

Review of the Regular and Budget-estimates of "Other Public Works" for 1880-81 and 1881-82.

Read the following papers :—

- Letter from the Secretary to the Government of Madras, Public Works Department, No. 225 W, dated 27th January 1881.
- Telegram from ditto ditto, dated 7th February 1881.
- Memorandum from ditto ditto, No. 449, " 22nd "
- Telegram from the Secretary to the Government of Bombay, Public Works Department, dated 7th February 1881.
- Letter from ditto ditto, No. 34 A—219, dated 22nd February 1881.
- Letter from the Secretary to the Government of Bengal, Public Works Department, No. 243 A, dated 25th February 1881.
- Letter from the Secretary to the Government of India, Public Works Department, No. 170 R A, dated 28th February 1881.
- Letter from the Secretary to the Government, North-Western Provinces and Oudh Public Works Department, No. 220 B. R, dated 21st January 1881.
- Letter from ditto ditto, No. 449 B. R, dated 22nd February 1881.
- Letter from the Secretary to the Government, Punjab, Public Works Department, No. 574, dated 1st February 1881.
- Memorandum from ditto ditto, No. 639, dated 7th February 1881.
- Letter from ditto ditto, " 914, " 19th "
- Letter from the Secretary to the Chief Commissioner, Central Provinces, No. 493, dated 20th January 1881.
- Letter from ditto ditto, No. 592, dated 25th January 1881.
- Letter from the Secretary to the Chief Commissioner, British Burma, No. 89—11A, dated 7th January 1881.
- Letter from ditto ditto, No. 255—11 A, dated 14th January 1881.
- Letter from the Secretary to the Chief Commissioner, Assam, No. 344, dated 16th February 1881.
- Letter from the Secretary to the Chief Commissioner, Coorg, No. 23—98, dated 13th January 1881.
- Letter from ditto ditto, No. 203—627, dated 21st February 1881.
- Letter from Secretary to Agent, Governor General, Rajputana, No. 14 S, dated 3rd January 1881.

RESOLUTION.—The receipts and charges collated under "Other Public Works" in the general estimates and accounts of the Empire, under "Provincial" and "Local Incorporated," are of two distinct classes, viz. :—

- I.—Those appertaining to works under the direct charge of Public Works Officers.
- II.—Those appertaining to works in charge of Civil Officers and carried on without the cognizance of the Public Works Department.

REVENUE.

(2)

2. The following tables shew the amounts which have been adopted by the Government of India under the arrangement above described :—

LOCAL INCORPORATED FUNDS.									
	Budget-Estimate, 1881-82.		Regular Estimate, 1880-81.		Budget-Estimate, 1880-81.		Actuals, 1879-80.		
	Public Works.	Total.	Public Works.	Total.	Public Works.	Total.	Public Works.	Total.	
Madras ...	1,29,821	3,000	1,32,821	1,33,000	3,000	1,35,000	1,35,386	2,183	1,87,569
Bombay ...	5,94,330	...	5,94,330	5,98,050	...	6,44,000	5,98,642	1,850	6,00,401
Bengal ...	1,70,000	5,09,000	6,79,000	1,10,000	5,12,000	6,22,000	1,40,000	5,28,978	7,56,356
North-Western Provinces and Oudh ...	1,00,000	7,45,000	8,45,000	2,00,000	7,49,000	9,49,000	1,00,000	7,82,298	8,38,135
Punjab ...	21,000	5,39,000	5,60,000	21,000	5,44,000	5,65,000	19,000	5,13,000	5,32,000
Central Provinces	25,000	59,000	84,000	21,000	43,000	64,000	21,000	43,000	64,000
British Burma	1,05,000	...	1,05,000	50,000	...	50,000	61,000	1,000	62,000
Assam ...	5,000	13,000	18,000	6,000	12,000	18,000	18,800	...	18,800
Coorg (India-General and Political)	...	...	...	...	...	...	...	...	...
Total	11,50,151	18,44,000	20,94,151	11,33,080	18,63,000	20,92,080	11,45,800	18,58,500	20,04,300

EXPENDITURE.

PROVINCIAL FUNDS.

	Budget-Estimate, 1881-82.		Regular Estimate, 1880-81.		Budget-Estimate, 1880-81.		Actuals, 1879-80.		
	Public Works.	Total.	Public Works.	Total.	Public Works.	Total.	Public Works.	Total.	
Madras ...	13,10,608	2,23,000	15,33,608	11,21,270	2,01,000	13,22,270	12,47,000	2,36,430	14,83,430
Bombay ...	25,60,100	20,000	25,80,100	25,88,800	20,000	27,08,800	25,45,000	18,000	26,63,000
Bengal ...	53,00,000	43,000	53,43,000	44,03,000	39,000	44,42,000	38,63,167	58,000	34,21,167
North-Western Provinces and Oudh ...	25,65,000	33,000	25,98,000	28,46,800	77,000	29,23,800	27,90,500	...	27,90,500
Punjab ...	23,00,000	85,000	23,85,000	19,00,000	37,000	19,37,000	17,00,000	35,150	17,35,150
Central Provinces	8,00,000	12,000	8,12,000	8,33,000	12,000	8,45,000	8,02,032	12,000	8,14,032
British Burma	37,73,000	...	37,73,000	23,55,000	...	23,55,000	22,84,510	...	22,84,510
Assam ...	12,51,000	...	12,51,000	9,23,000	...	9,23,000	9,38,000	...	9,38,000
Coorg (India-General and Political)	...	...	...	...	...	...	...	...	...
Rajputana	...	...	...	...	...	...	...	...	...
India (General and Political)	...	...	...	...	...	...	...	...	...
Total	1,98,62,708	4,29,000	2,02,91,708	1,70,71,038	5,56,000	1,74,57,038	1,57,70,220	3,50,560	1,61,20,780

LOCAL INCORPORATED FUNDS.

	Budget-Estimate, 1881-82.		Regular Estimate, 1880-81.		Budget-Estimate, 1880-81.		Actuals, 1879-80.		
	Public Works.	Total.	Public Works.	Total.	Public Works.	Total.	Public Works.	Total.	
Madras ...	13,10,608	2,23,000	15,33,608	11,21,270	2,01,000	13,22,270	12,47,000	2,36,430	14,83,430
Bombay ...	25,60,100	20,000	25,80,100	25,88,800	20,000	27,08,800	25,45,000	18,000	26,63,000
Bengal ...	53,00,000	43,000	53,43,000	44,03,000	39,000	44,42,000	38,63,167	58,000	34,21,167
North-Western Provinces and Oudh ...	25,65,000	33,000	25,98,000	28,46,800	77,000	29,23,800	27,90,500	...	27,90,500
Punjab ...	23,00,000	85,000	23,85,000	19,00,000	37,000	19,37,000	17,00,000	35,150	17,35,150
Central Provinces	8,00,000	12,000	8,12,000	8,33,000	12,000	8,45,000	8,02,032	12,000	8,14,032
British Burma	37,73,000	...	37,73,000	23,55,000	...	23,55,000	22,84,510	...	22,84,510
Assam ...	12,51,000	...	12,51,000	9,23,000	...	9,23,000	9,38,000	...	9,38,000
Coorg (India-General and Political)	...	...	...	...	...	...	...	...	...
Rajputana	...	...	...	...	...	...	...	...	...
India (General and Political)	...	...	...	...	...	...	...	...	...
Total	1,98,62,708	4,29,000	2,02,91,708	1,70,71,038	5,56,000	1,74,57,038	1,57,70,220	3,50,560	1,61,20,780

3. Excepting certain modifications made in the Provincial estimates submitted by the Governments of Bengal and Punjab, the figures above shown represent those recommended for adoption by the local officers. The modifications made in the estimates of Bengal and Punjab are shown below—

	Regular Estimate, 1880-81.	Budget- Estimate, 1881-82.
<i>Bengal—</i>		
Amount of estimate submitted with letter No. 243 A, dated 25th February 1881 ...	Rs. 38,83,000	Rs. 51,80,000
<i>Add—</i> Following sums transferred from "32—Railways" to "34—Other Public Works," vide Public Works Department letter No. 170 R A, dated 28th February 1881:—		
Kawnia-Kurigram Tramway ...	5,20,000	20,000
Kawnia-Mogul Hat " ...	...	1,00,000
	44,03,000	53,00,000
<i>Punjab—</i>		
Amount of estimate submitted with letter No. 914, dated 19th February 1881 ...	18,50,000	22,00,000
<i>Add—</i> Contribution from Imperial Funds for the Lahore and Peshawur road, vide Public Works Department telegram dated 27th January, 1881 ...	50,000	1,00,000
	19,00,000	23,00,000

4. Dealing only with the Public Works Officers' portion of the abstract of expenditure given in para. 2 above, the following table shews the distribution by service and departmental heads of the figures of the budget-estimate of Charges for 1881-82:—

	PROVINCIAL.						LOCAL INCORPORATED.						INDIA (GENERAL AND POLITICAL).		Total.					
	Madras.	Bombay.	Bengal.	North-Western Provinces and Oudh.	Punjab.	Central Provinces.	British Burma.	Assam.	Total.	Madras.	Bombay.	Bengal.	North-Western Provinces and Oudh.	Punjab.		Central Provinces.	British Burma.	Assam.	Coorg.	Rajputana.
ORIGINAL WORKS—																				
Military	3,45,819	1,42,130	22,05,685	6,37,930	4,27,500	50,000	2,69,300	...	2,69,300	...	9,817	1,06,710	...	36,000	29,146	...	...	...	...	
Civil Buildings	95,000	2,10,600	6,44,000	2,00,880	1,27,500	2,35,000	7,95,000	2,26,500	48,30,564	...	89,150	6,42,200	...	4,31,690	1,75,657	...	...	4,938	...	
Communications	1,00,000	3,302	19,000	13,000	5,000	...	1,57,300	...	2,97,602	...	2,23,160	...	...	18,000	11,000	...	...	1,100	...	
Miscellaneous Public Improvements	...	...	...	...	...	...	...	...	...	...	...	...	...	...	...	...	...	...	...	
Undistributed reserve for Minor Works	...	...	...	...	...	...	...	...	...	...	...	...	...	...	75,310	...	...	...	...	
	5,40,819	3,56,032	28,68,685	8,51,810	5,60,000	2,85,000	26,84,760	7,28,000	88,75,106	98,967	9,72,070	...	4,85,690	2,91,107	41,434	7,13,530	...	10,201	8,200	
REPAIRS—																				
Military	64,175	3,60,000	4,41,500	2,89,000	2,20,000	53,000	1,34,250	...	1,34,250	...	...	...	...	26,500	31,656	...	...	...	...	
Civil Buildings	29,053	9,04,300	9,59,000	8,63,040	8,90,000	2,50,000	3,00,000	1,52,800	43,48,193	1,13,230	7,40,110	...	8,28,260	3,33,150	5,450	6,000	...	8,145	...	
Communications	2,000	35,700	22,600	...	45,000	...	7,500	200	1,13,000	...	86,970	...	16,400	21,700	...	450	...	300	...	
Miscellaneous Public Improvements	...	...	...	...	...	...	...	...	...	...	...	...	...	...	...	...	...	...	...	
	95,228	3,00,000	14,23,100	11,52,040	11,55,000	3,03,000	5,41,300	1,93,000	61,62,668	1,13,730	9,11,020	...	8,71,160	3,86,506	5,450	6,450	...	8,445	...	
TOTAL WORKS AND REPAIRS—																				
Military	4,09,394	5,02,130	26,47,185	9,26,930	6,47,500	1,03,000	8,94,550	2,66,500	63,97,789	10,317	1,90,650	...	62,500	60,802	...	...	...	4,163	...	
Civil Buildings	1,24,053	11,14,900	16,03,000	10,63,920	10,17,500	4,83,000	17,63,160	6,54,300	78,25,833	2,02,380	13,32,310	...	12,59,950	5,08,801	46,884	3,63,730	...	13,083	8,200	
Communications	1,02,000	39,002	41,600	13,000	50,000	...	1,64,800	200	4,10,602	...	3,10,130	...	34,400	32,700	...	3,56,250	...	1,400	...	
Miscellaneous Public Improvements	...	...	...	...	...	...	...	...	...	...	...	...	...	...	...	...	...	...	...	
Undistributed reserve for Minor Works	...	...	...	...	...	...	...	...	...	...	...	...	...	75,310	...	...	...	...	...	
	6,36,047	16,55,032	42,91,785	20,03,850	17,15,000	5,88,000	32,26,060	9,21,000	1,50,37,774	2,12,697	18,83,090	...	13,56,850	6,77,613	46,884	7,19,990	...	18,646	8,200	
Establishment	6,46,599	8,69,068	9,26,995	5,48,650	4,70,000	2,07,000	3,96,940	3,14,000	43,79,252	53,174	1,91,720	...	3,75,850	75,987	...	1,00,820	...	6,646	820	
Tools and Plant	27,962	35,000	1,87,466	15,500	15,000	5,000	1,50,000	20,000	4,55,928	9,891	15,690	...	10,500	1,400	...	33,200	...	200	...	
Suspense	...	...	...	...	...	...	...	...	4,000	...	...	...	...	...	...	...	...	...	...	
	13,10,608	25,60,100	54,06,246	25,68,000	22,00,000	8,00,000	37,73,000	12,59,000	1,98,76,954	2,75,762	20,90,500	...	17,43,200	7,55,000	46,884	8,54,000	...	24,492	9,020	
Deduct outlay from contributions	...	...	1,06,246	...	...	...	...	...	1,06,246	...	...	...	...	...	...	...	...	...	...	...
TOTAL	13,10,608	25,60,100	53,00,000	25,68,000	22,00,000	8,00,000	37,73,000	12,59,000	1,97,70,708	2,75,762	20,90,500	...	17,43,200	7,55,000	46,884	8,54,000	...	24,492	9,020	

5. In the cases of Madras and Bengal the provision for "Communications" seems disproportionate to that for "Civil Buildings." The necessity for the improvement and extension of communications, in preference to the prosecution of Civil buildings, is a matter which the Secretary of State has frequently urged upon the notice of the Government of India. The Governor General in Council will be glad if the matter is taken into consideration by the Governments of Bengal and Bombay in view to the furtherance of the Secretary of State's wishes.

6. The following further points call for notice in some of the estimates submitted by Local Governments and Administrations.

Bengal.—The upper abstract of charges at page 3 of the Provincial estimate wrongly includes, all through,* outlay from Contributions. The abstract should be confined to the exhibition of the amounts which form the purely Provincial fund charges.

	Rs.
* Budget-Estimate, 1880-81	66,543
Regular " "	47,000
Budget " 1881-82	1,06,246

Punjab.—In the abstract of charges at page 3 of the Local Incorporated Fund estimate, the provision for Minor Works, amounting to Rs. 75,310, for 1881-82, has been made in *lump* instead of being distributed over the heads "Civil Buildings," "Communications" and "Miscellaneous Public Improvements." This distribution should be made in the final issues of the estimate.

Central Provinces.—No provision whatever has been made in the Local Incorporated Fund estimate for Establishment and Tools and Plant. The outlay on works and repairs, as shewn in the table given in paras. 2 and 4 of this review, is estimated at—

	Rs.
Regular Estimate, 1880-81	33,500
Budget " 1881-82	46,884

and the absence of provision for Establishment and Plant is thus explained in a foot-note attached to the abstract at page 2 of the estimate.

"The Establishment percentage authorized in Government of India, Public Works Department No. 85 A—G, dated 5th January 1878, and 1½ on account of Tools and Plant will be adjusted on actual outlay as incurred."

There seems no reason, however, why the estimates as well should not provide for the charges, and the Government of India will be glad to be furnished with an explanation on this point.

7. Taking the figures given in the table in paragraph 4 above, the percentage borne by the provision for Establishment to that for Works and Repairs in the case of each Province, is as follows:—

	PROVINCIAL FUNDS.			LOCAL INCORPORATED FUNDS.		
	Provision for Works and Repairs.	Provision for Establishment.	Percentage.	Provision for Works and Repairs.	Provision for Establishment.	Percentage.
	Rs.	Rs.	Rs.	Rs.	Rs.	Rs.
Madras	6,36,047	6,46,599	101.65	2,12,697	53,174	24.99
Bombay	16,56,032	8,69,068	52.47	18,83,090	1,91,720	10.18
Bengal	42,91,785	9,26,995	21.59	...	...	...
North-Western Provinces and Oudh	20,03,850	5,48,650	27.37	13,56,850	3,75,850	27.70
Punjab	17,15,000	4,70,000	27.40	6,77,613	75,987	11.21
Central Provinces	5,88,000	2,07,000	35.20	46,844	...	...
Burmah	32,26,060	3,96,940	12.30	7,19,980	1,00,820	14.0
Assam	9,21,000	3,14,000	34.09	...	...	...
Coorg	...	...	...	18,646	5,646	30.27
Rajputana	...	...	...	8,200	820	10

The disproportionate charges shewn above has attracted the attention of the Government of India, and the system in force for the distribution of the cost of establishment is being reconsidered.

The Governments of Madras, Bombay, Bengal, the North Western Provinces and Oudh, and the Punjab, in the Public Works Department.
The Chief Commissioners, Central Provinces, British Burmah, Coorg, and Assam.
The Agents to the Governor General for Central India and Rajputana.

ORDER.—Ordered that this resolution be forwarded to the Local Governments and Administrations noted in the margin for information and guidance.

Ordered also, that a copy be forwarded to the Government of India in the Department of Finance, and to the Accountant General, Public Works Department, for information.

J. M. Sedgwick
Secretary to the Govt. of India.

No 150. A.S.

S. The Secretary to the Govt. of Madras
S. D. D. A. S.

P.W.C. No 2017
GOVERNMENT OF INDIA.

PUBLIC WORKS DEPARTMENT.

ACCOUNT.
General.

To

12.50.

Nos. 150—62 A—G.

Dated March 21, 1881.

Received Mar: 30

XXVII AND 34—OTHER PUBLIC WORKS—PROVIN-
CIAL AND LOCAL INCORPORATED FUNDS.

Review of the Regular and Budget-Estimates of
“Other Public Works” for 1880-81 and 1881-82.

No. 350, P. W. D. Press—23-3-81—270.

A. B. No. 224 W. 27-1-81.
225

“ “ 344 W. 2-2-81.

C. E. “ 443. 22-2-81.

PROCEEDINGS OF THE MADRAS GOVERNMENT.

PUBLIC WORKS DEPARTMENT.

UNDER date the

Read the following:—

From the Government of India. H. B. No. 150-62 A-G d/21st March/81.

Recorded.

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Ex. P.W.D. ✓
Encl. Dept. ✓
7-4-81

P. H. C. to 2017

San Francisco

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Br 919 N 9 6 Apr 1871

7/17/81

1 - copy to City - 9-1-81
3 - copies to Ind Dept - 9-5-81