

No. 661 & of 12-March/81. J.W.C. No. 1397.

Communicated to the  
Supt. of Works, Kistna

Gobt. of (1881) Madras.

REVENUE.

Prop. March

To

THE COURT OF WARDS,

&c., &c., &c.

S<sub>7/1</sub>

Att

9/3/81

10-5-77 to 1336 W

Dated February 4th.

Printed 24th.

No. of H. plates - 20

Recd. 5th March

Encl. 1

34 Cof Encl.

G.O., 4th February 1881, No. 231.

FEBRUARY.

Nos. 34-38.

SUBJECT.

There are in connection with certain Works in the Estate, Kistna District.—Communicating, with remark, to the Court of Wards, Endorsement, Public Works Department, transferring memorandum by Chief Engineer on the subject of the extravagant and unauthorized —, and directing, with remark, that Mr. Horsfall be now called on for an explanation of his action in the matter.

S of W. Kistna Dend  
12-3-81

Robin

No. 4437

MADRAS,  
Chepauk, 4<sup>th</sup> March 1889.

From

THE SUPERINTENDENT OF WORKS,  
PRESIDENCY,

To

The Chief Engineer,

P. W. Department.

Sir,

Enclosures.

Owing to <sup>the</sup> present low level of the  
 loom or other cause a more than usual  
 quantity of Senn has collected in that  
 place. Out of the Budget grant of Rs. 2000  
 per annum for the conservancy of the  
 pines an establishment of

|                                   |               |
|-----------------------------------|---------------|
| 1 Poon at Rs. ————                | 7-0-0         |
| 18 Scavengers at Rs. 4-13-6 each. | 87-3-0        |
| and 3 carts at Rs. 24 each ————   | <u>72-0-0</u> |

is maintained at a cost of 166-3-0  
 per mensem. The three carts now in  
 use are insufficient for the removal  
 of the large amount of Senn which is

forming in the pines and I have the  
honor to request sanction for the  
employment of three additional boats  
for three months at a total cost  
of Rs. 216.

I have the honor to be  
Sir,

Your Most Obedt. Servt.

Alfred M. Stewart

Major R.C.

Superintendent of Works, P.W.D.

8.2.04

No 663 of 12 March 1881

J.W. C. No. 1388  
From

The Suptt of Works  
Residency

Sanctioned

S  
P

Att

5/3/81

No 4437

Dated 4<sup>th</sup> March 1881  
Received 5<sup>th</sup>

Supt. of Works, Residency  
Care of P.W.D. *Copy of the letter to the P.W.D.*

Desad  
12-3-81

I find at this Residency  
that the best plan for  
obtaining the  
cheapest is to buy  
the same in the  
market

Enclosure  
Subject.

Conservation of the  
River Cauvery

Requests sanction  
for the employment  
of three additional Car  
for three months at a  
total cost of Rs 216.  
for the removal of the  
large amount of silt  
which is forming in the  
river. 6637

C. 5.2.81. P. 112

No. 1,752.

PROCEEDINGS OF THE COURT OF WARDS, dated 17th November 1880.  
Read again letter from the Acting Collector of the Kistna District, dated 29th September 1880, No. 183, recorded in Court's Proceedings, dated 11th November 1880, Miscellaneous No. 12,444.

ABSTRACT.—Forwarding Budget Estimates of Nuzvid Estate for 1880-81.

Read also the following letter from J. KELSALL, Esq., Acting Collector of the Kistna District, to C. A. GALTON, Esq., Secretary to the Court of Wards, dated Masulipatam, 29th September 1880, No. 173:—

Proceedings, No. 1,183, dated 18th August 1880.  
THE Court has directed me to take steps to curtail the expenditure in connection with the Nuzvid Estate in consequence of the altered condition of the Minors.  
2. I have not lost sight of the matter, and one of the reasons for which I spent three weeks recently in the estate was to ascertain what reductions could be made.  
3. Following the divisions of the Budget I will state the heads under which I think a saving could be effected.

|    |                                             |     |     |          |
|----|---------------------------------------------|-----|-----|----------|
| 4. | 1. Government Dues                          | ... | ... | RS.      |
|    | 2. Office Establishment, Collector's Office | ... | ... | 1,80,354 |
|    | 3. Manager and his Office                   | ... | ... | 1,680    |
|    | 4. Taluk Establishments                     | ... | ... | 19,355   |
|    | 5. Survey do.                               | ... | ... | 19,711   |
|    | 6. Home Farms                               | ... | ... | 55,430   |
|    | 7. Topes and Gardens                        | ... | ... | 5,734    |

I do not think any reduction can be made at present.  
5. viii.—Live stock and feeding charges, Rs. 28,595.—There are fifty-three horses, eleven elephants, and four camels, and a few bullocks, for the feeding charges of which Rs. 1,900 is allowed. I do not see any way to selling these; no one wants to buy them. Only a few of the horses are worth anything, the rest are lame or incurably diseased. If they were offered for sale here there is no demand for them. They are not worth sending down to Madras. Nor can I find any one who wants to buy elephants and camels. The only suggestion I can make is that each of the sharers should take his sixth share of these animals. Each is entitled to one-sixth of every thing, then let the live stock be divided now into six lots and let each sharer take his share.

So much for the animals themselves. For feeding them I think Rs. 1,200 should suffice. Rs. 1,900 was fixed on three years ago when prices were much higher than they are now. In consequence of deaths there are not now so many to feed.  
6. ix.—Maramut.—I think the present establishment may be done away with from 31st December, and no more works undertaken. Up to 31st December they could be employed in completing unfinished works.

|    |                            |     |     |        |
|----|----------------------------|-----|-----|--------|
| 7. | x.—Pay of Village Servants | ... | ... | RS.    |
|    | xi.—Forts and Choultries   | ... | ... | 28,112 |
|    | xii.—Mutta Establishment   | ... | ... | 1,992  |
|    |                            |     |     | 909    |

No changes proposed.

8. The maintenance of the Minors is Rs. 5,000 a-month. It should be reduced to Rs. 2,500. I understand that the engagement with Mr. Creighton, the Tutor, can be terminated by either side by giving six months' notice, and I would recommend that such notice be given. Even if the Minors attended to, and were profiting by, his instruction, I do not think that under present circumstances such an expense would be justifiable. But as a matter of fact they evade going to him as much as they can. They are now entirely led by their uncles, especially by the eldest. While the suit was pending they were not on speaking terms, but now the Minors have come completely under their influence, and I have no doubt that they have been carefully taught that their only chance of saving anything out of the general ruin is to follow their uncle's advice; for if the decree were enforced strictly there would be nothing left for the Minors. Now there is no doubt that the uncles wish the Tutor's services dispensed with. The Court will remember that in the letter written by Messrs. Grant and Grant on behalf of Simhadri Appa Rao the removal of the Tutor was suggested on the ground of economy. Other uncles have said the same to me, and I have no doubt they dissuade the Minors from attending Mr. Creighton, in the hope that I shall the more readily propose dispensing with his services.

9. xv.—*The Family Allowances*.—I would continue these, and they will of course have to be allowed for when the final division is made.

10. xvi.—Annual Ceremonies, Rs. 3,740  
 xvii.—Payment of Debts, „ 2,000 } No change.  
 xviii.—Law Expenses, „ 10,000 }

11. xix.—*Payments to Temples*, Rs. 21,131.—I cannot say how far these are considered essential or not. I would allow for the future Rs. 5,000 and leave it to the guardian to apportion it. Rs. 1,992, gifts to various schools, might perhaps remain.

12. I do not see any reduction to be made under the remaining heads of the budget, except perhaps the Rs. 50,000 sanctioned (12th January 1880) for the eldest Minor's marriage. This might be reduced. But from several conversations with him I do not think he wants to get married at present.

13. I shall be glad to be favored with the orders of the Court on these suggestions.

With the second of the foregoing letters, the Collector forwards the Budget Estimates of Receipts and Charges for Fasli 1290 of the Nuzvid Estate and of the Devastanam attached to it.

2. NUZVID.—The receipts are estimated at Rs. 7,74,703, or Rs. 45,608 less than the sanctioned estimate of Fasli 1289. The decrease is chiefly attributed to (1) the abandonment of certain home-farm lands now classed as Seri; (2) to the fact that only Rs. 28,000 are calculated as the probable receipts in Fasli 1290 from Salaga and Meera, &c., dues to village servants against Rs. 52,829 entered in the estimate of last fasli when two years' collections were due; and (3) to the exhibition of the receipts relating to Devastanam in a separate budget with reference to paragraph 2 of Court's Proceedings, dated 12th January 1880, No. 66. It is observed that the interest from Government Securities\* is put down at Rs. 15,000. The correct amount, however, is Rs. 35,088, which raises the estimate to Rs. 7,94,791.

\* Government Securities of 4 per cent. loan for ... Rs. 8,77,200  
 Interest for a year ... „ 35,088

3. Together with the opening balance, Rs. 10,81,496, the total assets amount to Rs. 18,76,287.

4. The charges of the year are estimated at Rs. 6,95,523. The details are given below:—

|                                                                     | Actuals of<br>Fasli 1288. | Sanctioned<br>Estimate of<br>Fasli 1289. | Estimate of<br>Fasli 1290. |
|---------------------------------------------------------------------|---------------------------|------------------------------------------|----------------------------|
|                                                                     | RS.                       | RS.                                      | RS.                        |
| 1. Government dues                                                  | 1,65,571                  | 1,63,588                                 | 1,80,354                   |
| 2. Establishment in the Collector's Office, including Contingencies | 1,222                     | 1,670                                    | 1,680                      |
| 3. Manager and his Establishment, including Contingencies           | 16,185                    | 19,839                                   | 19,335                     |
| 4. Taluk Establishment                                              | 14,182                    | 20,203                                   | 19,711                     |
| 5. Home Farms                                                       | 75,034                    | 68,259                                   | 55,430                     |
| 6. Topes and Garden Establishment, including cost of Seeds          | 3,974                     | 6,238                                    | 5,734                      |
| 7. Live Stock                                                       | 33,879                    | 32,468                                   | 28,595                     |
| 8. Maramut                                                          | 17,261                    | 84,000                                   | 1,25,897                   |
| 9. Village Establishment                                            | 11,558                    | 52,870                                   | 28,112                     |
| 10. Fort and Choultry Establishment                                 | 1,473                     | 1,992                                    | 1,992                      |
| 11. Mitta Establishment                                             | 625                       | 857                                      | 909                        |
| 12. Maintenance of the Minors                                       | 60,000                    | 60,000                                   | 60,000                     |
| 13. Education of the Minors                                         | 2,376                     | 6,480                                    | 6,480                      |
| 14. Allowance to other Members of the Family                        | 17,200                    | 36,289                                   | 31,072                     |
| 15. Annual Ceremonies                                               | 4,994                     | 4,594                                    | 3,740                      |
| 16. Payment of Debts                                                | 28,108                    | 7,000                                    | 2,000                      |
| 17. Law Charges                                                     | 11,429                    | 11,200                                   | 10,400                     |
| 18. Contribution to Temples and other Charitable Objects            | 23,517                    | 37,153                                   | 27,160                     |
| 19. Agraharam Charges                                               | 4,759                     | 15,482                                   | 4,922                      |
| 20. Minors' Tour expenses                                           | ...                       | 20,000                                   | ...                        |
| 21. Tents for Minors                                                | ...                       | 5,000                                    | ...                        |
| 22. Marriage expenses of eldest Minor                               | ...                       | ...                                      | 50,000                     |
| 23. Amount of Bonds executed for arrears of Rent.                   | 28,043                    | 30,000                                   | 30,000                     |
| 24. Sundries                                                        | 31,284                    | 2,000                                    | 2,000                      |
| Total                                                               | 5,52,674                  | 6,87,182                                 | 6,95,523                   |

5. The altered position of the Ward in consequence of the recent judgment of the Privy Council, and the demand for shares in the mesne profits which will be urged by the decree holder and other claimants, render it necessary that the expenditure should be kept within the narrowest possible limits. The Court accordingly, after consultation with the Collector, have determined to reduce the estimated charges under the following items:—

Items 3 and 4.—Rs. 19,335 and Rs. 19,711 are provided for the Manager's office and Taluk offices respectively. These charges will be reduced to Rs. 14,000 each for the year. The Collector should reduce the establishments from 1st December 1880. Allowing the present rate of expenditure up to 1st December and the reduced rate thenceforward the sum required for Fasli 1290 will amount to

Rs. 32,600, which will be provided in the budget.

Item 7.—*Live Stock and Maintenance*.—Rs. 28,595 are entered for the upkeep of the live stock. Such of the animals as can be disposed of should be sold at once, the establishment being curtailed, and the charge for the year kept within Rs. 18,000.

Item 8.—For Maramut Establishment, Rs. 6,540 are allotted. It is not expedient that any new projects should be undertaken at present and it will suffice to complete such works as have been already begun, and the completion of which cannot be delayed and to carry out such repairs as are absolutely necessary. The establishment should be reduced to Rs. 4,000 from 1st December 1880 and the expenditure on works limited to Rs. 22,000 for the year. Rs. 27,100 will be provided in the budget.

The details of reduction are left to the Collector. The Court of Wards are not prepared to sanction any unnecessary expenditure or any which has been incurred in the past without their authority. In their Proceedings, 11th November 1880, No. 12,444, the Court in laying before Government certain correspondence regarding unauthorized expenditure in Nuzvid stated that they would recur to the subject in reviewing the Budget Estimates. In his letter dated 29th September 1880, No. 183, Mr. Kelsall says that he has marked with a cross (x) works in the list which have been continued without authority. The list referred to will be submitted to Government with the Court's request that full explanation may be called for in the Public Works Department regarding the very numerous works which Mr. Kelsall indicates. It would seem that as a rule it has been the habit of the officers concerned to undertake works upon their own responsibility, and that to obtain the previous sanction of the Court has been the exception.

*Item 12.*—The Minors are now allowed Rs. 5,000 per mensem for their maintenance. This will be reduced to Rs. 1,000 a month from 1st January 1881 and the allotment for the year fixed at Rs. 36,000.

*Item 13.*—Notice to leave has already been given to Mr. Creighton and the expenditure on his account will be reduced to Rs. 5,000 which will probably meet all charges.

|                                                 | Per Mensem.<br>RS. |                                                                                                                                                                                                                                                                                                                                                                                                                                                   |
|-------------------------------------------------|--------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Rajah Rangayya Appa Rao Bahadur.                | 400                | <i>Item 14.</i> —Rs. 31,072 are provided for the maintenance of the other members of the family. From 1st January allowances will be paid only to the four uncles of the Minor and the wife of the fifth uncle, her son included, and the stepmother of the late Rajah at the rates noted in the margin. The allowances to the other members will cease from that date. A reduced provision of Rs. 27,000 will therefore suffice under this head. |
| Rajah Vencata Narasimha Appa Rao Bahadur ... .. | 400                |                                                                                                                                                                                                                                                                                                                                                                                                                                                   |
| Rajah Simhadri Appa Rao Bahadur.                | 400                |                                                                                                                                                                                                                                                                                                                                                                                                                                                   |
| Rajah Venkatramayya Appa Rao Bahadur ... ..     | 400                |                                                                                                                                                                                                                                                                                                                                                                                                                                                   |
| Rajah Kanakamma and her infant son ... ..       | 200                |                                                                                                                                                                                                                                                                                                                                                                                                                                                   |
| Rajah Venkataramanaya ... ..                    | 150                |                                                                                                                                                                                                                                                                                                                                                                                                                                                   |
| Total ...                                       | 1,950              |                                                                                                                                                                                                                                                                                                                                                                                                                                                   |

*Items 15 and 16.*—The grants for these items will be reduced to Rs. 2,500 and Rs. 500, respectively.

*Item 17.*—Subject to further requirements the law charges will be reduced to Rs. 2,000.

*Item 18.*—Rs. 27,160, provided for contribution to temples, &c., will be reduced to Rs. 12,000. The apportionment will, as suggested by the Collector, be left to the guardian.

*Item 23.*—For the reasons stated by the Collector the sum of Rs. 50,000 provided for the marriage of the eldest Minor will be struck out.

6. The entire charges thus sanctioned will be Rs. 4,73,833.

7. *Agripalle Devasthanam.*—The estimate of receipts and charges of the Agripalle Devasthanam for Fasli 1290 is approved. Details are shown below:—

|                        | RS.    |
|------------------------|--------|
| Receipts ... ..        | 7,391  |
| Opening Balance ... .. | 4,893  |
| Total ...              | 12,284 |
| Charges ... ..         | 8,446  |
| Probable Balance ...   | 3,838  |

(A true Copy and Extract.)

(Signed) E. GIBSON,  
Acting Sub-Secretary.

To the Secretary to Government, Revenue Department,  
with one original list to be returned.

„ Collector of the Kistna District.

Exd. J. Tulloch.

GOVERNMENT OF MADRAS.  
REVENUE DEPARTMENT.

4th February 1881, No. 231.

READ THE FOLLOWING PAPERS:—

No. 34. Proceedings of the Court of Wards, dated 11th November 1880, Miscellaneous No. 12,444.

Read the following:—

Proceedings of the Court of Wards, dated 6th July 1878, Miscellaneous No. 6,699.

From J. G. HORSFALL, Esq., Acting Collector of the Kistna District, to the Secretary to the Court of Wards, dated Masulipatam, 18th June 1878, No. 162.

I HAVE the honor to submit (by this day's post) the sketch plan of a bungalow proposed to be built at Nuzvid for the residence of the Tutor of the Minor Zemindar.

2. The building is to be of stone, which is easily procurable, and the total cost is estimated at Rs. 7,500.

3. The work can be carried out under the immediate supervision of the Manager, with the assistance of a Supervisor or Overseer to be lent for a short time by the Public Works Department, and a saving thus effected in the estimate.

4. If the Court of Wards approve of the plan, I will have the work set in hand at once. A site has been already selected by Mr. Sewell, my Head Assistant.

5. No provision is made for kitchens or stabling. These will have to be added if the present plan is approved, and will probably raise the estimate to Rs. 8,500.

6. The plan provides for a front verandah only, and this 6 feet wide. I would suggest that the verandah should be at least 9 feet, and should be continued at each end of the house, a portion being utilized as bath-rooms and store-rooms. These latter might be added on at each end instead of, as in the plan, the store-rooms shown in the plan close up the bed-rooms too much; and where they are now shown I would have an open back verandah with entrances to bed-rooms and bath-rooms.

7. The alterations proposed by me as shown in the subjoined sketch would probably raise the estimate a little.

THE cost of the whole, with kitchen and stabling, should not exceed Rs. 8,000 or 8,500 at the outside. The bed-rooms must have perfilation, and providing one (or two) small store-room will give this without necessitating the increased expense of side verandahs, which are really not wanted to bath and dressing rooms. The Board sanction the construction of the bungalow as in the sketch as now altered. Care should be taken that the site is eligible.

(A true Copy and Extract.)

(Signed) J. STURROCK,  
Acting Sub-Secretary.

Letter from J. KELSALL, Esq., Acting Collector of the Kistna District, to the Secretary to the Court of Wards, dated Masulipatam, 29th September 1880, No. 183.

I HAVE this day forwarded the budget estimates for the Nuzvid Estate for Fasli 1290, and have explained that the sole cause of this delay is that I could not

1880.

Court of Wards,

MADRAS.

To

THE SECRETARY TO GOVT.,

REVENUE DEPARTMENT.

&c., &c., &c.

Dated November 17th.

Printed 20th.

Received

PROCEEDINGS, 17TH NOVEMBER 1880, No. 1,752.

NOVEMBER.

No. 1,752.

Nuzvid Estate — in Kistna District, under Court of Wards — Reviewing Budget Estimates of — for Fasli 1290.

procure from the Executive Engineer, Eastern Delta, any budget for the Public Works expenditure. The Court's orders are that these two should be submitted together.

2. In the end I had to go to Núzvid and frame a Public Works Budget for myself from such information as I could get from the Manager and the Supervisor in charge.

3. But the whole system of Public Works in this estate is so irregular and unsatisfactory that I think it right to bring it to the notice of the Court and to obtain their orders.

4. A special maramut establishment has been sanctioned for the estate at a cost of Rs. 304 per mensem. In the Court's Proceedings, 11th January 1879, No. 47, the question was raised as to whose orders these men should work under. Colonel Hasted, then Superintending Engineer, considered "they should be under the District Engineer, making plans, estimates and surveys." It was settled by Proceedings of 19th March 1879 that the Supervisor was to be paid

|                                |         |
|--------------------------------|---------|
| Supervisor ... ..              | Rs. 100 |
| Overseer ... ..                | 60      |
| Sub-Overseer ... ..            | 40      |
| Draughtsman ... ..             | 35      |
| Three Writers at Rs. 15 ... .. | 45      |
| Four Lascars at Rs. 6 ... ..   | 24      |
| Total ... ..                   | 304     |

by the estate and give his services exclusively to it, but to carry on works under the orders and supervision of the Range Officer, plans and estimates being passed by him, and all works over Rs. 200 being subject to his approval.

5. The Department of Public Works Budget which I submit shows that since 1878 Mr. Peters, the Executive Engineer who is responsible, has allowed, without informing the Collector in any way, great expenditure on works never sanctioned, and for which no estimates were prepared or passed. In the Department of Public Works Budget submitted I have marked with a cross (x) those works which have been continued without any estimate or authority. The Court will see that under New Works, Buildings, alone Rs. 17,073 have been expended without any sanction.

6. The greater part of this is for the temporary bungalow for Mr. Creighton, Tutor to the Minors, and for the pukka bungalow being built for him. The Court's orders were (18th June 1878, No. 162) that the latter "should cost Rs. 8,000 or Rs. 8,500 at the outside, with kitchen and stabling." This was duly communicated to Colonel Hasted. The Department of Public Works have delayed over the building for two years and have spent Rs. 14,500. The building is even now unfinished and another Rs. 10,000 is asked for. The expenditure on other buildings has been equally wasteful and unauthorized. There has been ample time in which to prepare proper estimates and submit them for sanction.

|                              |            |
|------------------------------|------------|
| Building ... ..              | Rs. 13,533 |
| Godowns ... ..               | 237        |
| Cook-room and stables ... .. | 727        |
| Total ... ..                 | 14,497     |

7. The first intimation I had of all this unauthorized expenditure was when I received at the end of July the progress report for the quarter ending June 30th. This was the first progress report I had seen, for I joined the district at the end of April. I went out to the estate at once and examined a number of these works. The outlay has been extravagant; some of the works are useless, others worse than useless. As a useless work I instance a brick wall built simply to enclose a rain-gauge pillar. The space enclosed is so large that at first I thought it was a cemetery. A work that is worse than useless is an "Irish Bridge" on the road to Agripalli. It is shaped like a V, and the incline on either side is so steep as to be almost impracticable. The irrigation repairs have been carried on in the same way.

8. I have thought it right to bring this to the notice of the Court and to ask for their instructions. I have directed Mr. Grant, who has just succeeded Mr. Peters, not to go on with any work till the estimate has been prepared and sanctioned.

9. But I should be glad to be informed what the views of the Court are about maramut expenditure in the present altered circumstances of the estate. If we keep up the present establishment, some works must be assigned to them. My opinion is that all unfinished works should be completed as speedily and economically as possible, and that the establishment should then be dispensed with.

Letter from J. KELSALL, Esq., Acting Collector of the Kistna District, to the Secretary to the Court of Wards, dated Masulipatam, 21st October 1880, No. 206.

I HAVE the honor to forward, for the orders of the Court, a letter (to be returned) from the Executive Engineer, Eastern Delta, forwarding plans and estimates for godowns, stables, and cook-rooms for the Tutor's bungalow at Núzvid.

2. As pointed out by Mr. Grant these works were undertaken last year without any estimate and without any sanction. In my letter, No. 183, of 29th September 1880, I explained to the Court the unsatisfactory state of things, and specially commented on the Tutor's bungalow and the buildings belonging to it. I have not even yet received any plan or estimate for the main building now virtually completed and occupied by Mr. Creighton, nor have I received any explanation from the Department of Public Works as to how this has been permitted.

3. All I can find out is that the Board's Proceedings, Miscellaneous No. 6,699, dated 6th July 1878, directing the erection of a bungalow at a cost of from Rs. 8,000 to Rs. 8,500 was communicated to the Superintending Engineer. On this, and without any further sanction, the Department of Public Works have spent Rs. 13,533 on the main bungalow and want Rs. 4,625 for stables and godowns.

4. I do not feel able to dispose of the matter. It is of no use to return the estimates unsigned, because the work is actually done and has to be paid for. The buildings simply require roofing in.

#### ENCLOSURE No. 1.

From J. D. GRANT, Esq., Executive Engineer, Eastern Division, to the Collector of the Kistna District, dated Cowtaram, 6th October 1880, No. 146.

I HAVE the honor to forward to you (by book post) plans and estimates for the construction of cook-house, stables and godown to the Tutor's bungalow at Núzvid, amounting in all to Rs. 4,625, and to request that you will be so good as to obtain early sanction to the estimates. The work was begun last year in anticipation of sanction, and, with the exception of the roofing, is complete. I have directed the roofs to be put on at once, as otherwise the walls will be damaged. It is now too late to criticise the plans or I should have recommended a different arrangement of cook-room and stables. Funds have been provided in the budget sent you with my No. 74 of 31st August 1880.

ENCLOSURES Nos. 2 to 6.—Detailed and Abstract Estimates and Plans for constructing godowns, cook-house and stables attached to the Tutor's Pucca Bungalow at Núzvid, Núzvid Estate, Kistna District.

In their Proceedings, dated 6th July 1878, the Court of Wards, modifying to some extent the proposals made by the Collector (Mr. Horsfall), sanctioned the erection of a bungalow for the Tutor employed for the education of the Núzvid Minor Zemindar in these words: "The cost of the whole, with kitchen and stabling, should not exceed Rs. 8,000 or Rs. 8,500 at the outside." Upon sanction thus conveyed, and without further reference, it appears that Rs. 13,533 have been spent upon the construction of the main building, and now plans and estimates, amounting to Rs. 4,625, for out-houses, reported to be virtually completed, are submitted for the Court's sanction.

2. Had the position of the Court's ward remained unchanged from what it was when the proposal to construct the building was first made, the Court would have hesitated to approve the excessive expenditure which has been incurred without authority; and would certainly not have done so without full explanation being

afforded. In the altered circumstances of the Minor Zemindar this extravagant and unauthorized outlay is the more reprehensible, and the Court are in no way disposed to sanction it. They accordingly resolve to lay the foregoing letters before Government, with the request that Mr. Horsfall and the officers of the Public Works Department concerned may be called upon to show cause why they should not be held personally responsible for expenditure incurred in excess of the amount originally sanctioned by the Court.

3. As regards other works referred to by Mr. Kelsall, explanation seems necessary in the Public Works Department, but the matter will be further considered by the Court in dealing with the budget.

(True Copies and Extract.)

(Signed) E. GIBSON,  
Acting Sub-Secretary.

REFERRED, in original, for the remarks of the Chief Engineer as to the officials of the Public Works Department mentioned.

FORT ST. GEORGE, 23rd November 1880. (Signed) C. G. MASTER,  
Secretary to Government.

No. 35. Proceedings of the Court of Wards, dated 17th November 1880, No. 1,752.

ABSTRACT.—Reviewing Budget Estimates of Núzvid Estate in Kistna District under Court of Wards for Fasli 1290.

ENCLOSURE.

ABSTRACT.—Detail of allotments for Public Works in the Núzvid Estate, Kistna District, for Fasli 1290.

REFERRED to the Chief Engineer, Public Works Department, in continuation of the endorsement on C. No. 6,820 of 1880, dated the 23rd instant.

FORT ST. GEORGE, 29th November 1880. (Signed) C. G. MASTER,  
Secretary to Government.

No. 36. Endorsement of the Secretary to Government, Public Works Department, dated Chepauk, 15th January 1881, No. 105.

Read the following letter from J. W. RUNDALL, Esq., Superintendent of Works, Kistna, to the Chief Engineer, Public Works Department, dated Masulipatam, 24th December 1880, No. 2,167:—

I HAVE the honor to acknowledge the receipt of your memorandum, No. 2,680, of the 1st instant, calling on me to report  
One report (to be returned). what has been the connection of the

department with the Núzvid Estate works.

2. In reply I have the honor to state that the first letter relating to the Public Works Department having anything to do with works in Núzvid to be found in my records is one from the Collector of the Kistna (Mr. Horsfall) applying to Colonel Hasted, R.E., for an Overseer to supervise works in the estate; this is dated 22nd July 1878.

3. This is followed by a letter from the Collector, dated the 27th September 1878, forwarding a list of establishment sanctioned by the Court of Wards for the supervision of works in the Núzvid Estate, and requesting Colonel Hasted to make appointments to the posts. The names of the parties to be appointed are entered

in the original list in pencil by Colonel Hasted, but as this gentleman left shortly afterwards, Mr. Peters, then in charge of the district, replied to the Collector on the 25th November, nominating Serjeant Chapman as Supervisor, and two men not on the strength of the department as Draughtsman and Writer respectively.

4. On the 9th December\* Mr. Peters, writing as Executive Engineer in charge of the district, applied to the Chief Engineer for Irrigation to know whether the

Supervisor appointed to the Núzvid Estate should be under the orders of this department or of the Collector. This letter was forwarded by the Chief Engineer for Irrigation to the Chief Engineer, Public Works Department, and in memorandum, No. 465, of the 30th January 1879, the Chief Engineer informed the Superintending Engineer, First Circle, that the subject had been referred to the Court of Wards, and that a reply to this reference should be awaited.

5. On the 10th February 1879 the Superintending Engineer, First Circle (Mr. Walch), informed the Executive Engineer, Eastern Division, that Serjeant Butler should be appointed Supervisor to the Núzvid Estate works in place of Serjeant Chapman, who died before joining, and applied in his No. 169-K.S., of 10th February 1879, to the Chief Engineer for approval of this appointment. I conclude this approval was granted, as Serjeant Butler took up the post, but no reply to the last-quoted letter is to be found in my records.

6. In G.O., Public Works Department, No. 1,336-W., of 10th May, G.O. in the Revenue Department, No. 902, of the 26th April 1879, approving and sanctioning the Collector's arrangements with regard to the employment of the Supervisor for the Núzvid Estate works, was forwarded to the Superintending Engineer, late First Circle. In these Proceedings a letter from the Collector is printed, in which it is stated that the Supervisor is to be paid entirely from estate funds and will carry on works under the orders of the Range Officer, plans and estimates being passed by him.

7. This course the Government approved of, and subsequently no plans or estimates appear to have been forwarded to the Superintending Engineer. All correspondence with regard to the estate works has therefore taken place between the Collector and the Executive Engineer, Eastern Division, direct.

8. In reply to your questions I have the honor to state—

- (1) That Serjeants Chapman and Butler were appointed successively Supervisors for the estate works. The former died before taking up the appointment. The latter was merely lent to the estate and retained a lien on his appointment. Serjeant Butler died on 7th December 1879, and one C. Kristniah Pantulu, formerly an Overseer, but specially retired, was appointed as Supervisor and still holds the post. For the other posts outsiders were appointed. The last named and all petty appointments were, I believe, made by the Executive Engineer.
- (2) The plans and estimates were all examined in the Executive Engineer's Office, where there is a special establishment of Writers and a Draughtsman paid from estate funds, and were submitted by the Executive Engineer direct to the Collector. I can only find that one estimate was signed by Colonel Hasted.
- (3) Funds were supplied by the Collector on application from the Executive Engineer, and disbursements were made by means of special cheques on lithographed forms prepared in the Executive Engineer's Office.
- (4) The funds, though drawn from the Treasury, were on a separate drawing account, and were not treated as a portion of the regular departmental funds.
- (5) The expenditure did not appear in the Executive Engineer's regular accounts and come before the Examiner for audit. The accounts were compiled in the Subordinate and Division Offices, and a progress report was sent to the Collector nominally once a quarter.
- (6) The Executive Engineer has, subject to granting of the funds by the Collector, full financial control of the works. It was clearly intended

from Mr. Horsfall's letter printed with G.O., Revenue Department, No. 902, of the 26th April 1879, that plans and estimates should be submitted for sanction, but I regret to have to state that the submission of estimates prior to the execution of works carried from the estate funds was much neglected by Mr. Peters, who failed in numerous instances to obtain sanction to regular estimates before the works were commenced or in some instances completed. The Tutor's bungalow, with its various out-buildings, is among these works.

9. I had previously to the receipt of your memorandum ascertained that many irregularities had occurred in Mr. Peters' managements of the Núzvid Estate works, and as Mr. Grant had soon after taking charge of the Eastern Division expressed his desire of being relieved of the supervision of these works, I had requested him to work off all arrears of estimates and to take steps for completing all works and closing their accounts.

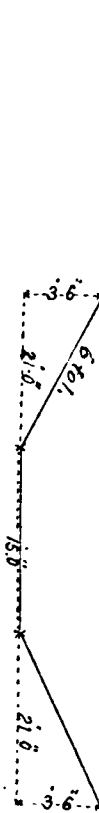
10. I forward herewith a report drawn up by Mr. Grant prior to the receipt of your memorandum under reply, which gives details regarding several works.

11. I would request permission for Mr. Grant to hand over to the Collector all works remaining unfinished at the end of January, by which date probably complete accounts can be made out of all unfinished works.

12. No check measurements have ever been made of any of the works by any officer, and as the works should, I think, be checked, I have directed Mr. Ussher, Assistant Engineer, to check the works prior to rejoining the Western Division, and trust my action in this matter may be approved.

13. In the Collector's letter to the Board of Revenue, No. 183, of the 29th September 1880, he animadverts on two works—a rain-gauge wall and a culvert said to be V-shaped. The works hardly call for such strong reprobation. The wall round the rain-gauge pillar is 17' square, and its cost for brick-in-mud plastered was Rs. 52. The size of enclosure was more than necessary, but the work can hardly be called useless if a rain-gauge is to be maintained. The exact dimensions of the V-shaped culvert are figured in the margin. Slopes of 1 in 6 are certainly too steep, but I am informed that the length of the work was restricted on one side by some houses which abut on the road, and on the other by a culvert which had not water-way enough and which the "Irish Bridge" is intended to supplement. I have informed the Collector that, as there is a central level space of 13', the incline at either end can be made 1 in 8 should he think it desirable.

14. I trust the above will explain generally what has been the connection of the officers of the Public Works Department with works in the Núzvid estate. It is, I think, much to be regretted that the supervision of these works was undertaken by an officer whose time must always be completely occupied, for the charge of the Kistna Eastern Division is a heavy one.



## ENCLOSURE.

From J. D. GRANT, Esq., Executive Engineer, Eastern Division, Kistna District, to the Superintendent of Works, Kistna, dated ———.

HAVING now made myself acquainted with the state of the works in the Núzvid Estate, I have the honor to report thereon in the hope that, as soon as the bulk of the estimates are sent in and the accounts of finished works cleared up, it may be found possible to relieve me of the charge of these works.

2. When taking over charge of the division from Mr. Peters, the works in the Núzvid Estate were handed over to me with the rest, and it was not till I began to go into the accounts and to become familiar with the method in force that I became aware that much money was being spent without any apparent authority; indeed, the first point that attracted my attention was that I could find no authority for myself having anything to do with the estate. As, however, from various causes it was not easy to lay hands at once on any paper that might be wanted, I believed it probable that there was some order among the records placing the Divisional Officer in charge, though, as a matter of fact, I have not yet seen it.

3. Another difficulty which at the outset gave me some trouble was that most of the arrangements regarding works appear to have been made verbally or demi-officially between the Collector and Mr. Peters, and it was not an easy matter in any case to find who had ordered the execution of particular works or modifications of estimates.

4. Lastly, for the greater number of the works there were no estimates, while work was rapidly progressing under the Supervisor, who has only been six months in charge, his two predecessors, Messrs. Chapman and Butler, having died within two years past.

5. This last circumstance I would particularly draw attention to, as it vastly increases the difficulty of fixing responsibility on any of the present employés, since most, if not all, the works were begun by men both of whom are dead.

6. In reporting on the works it will, I think, be convenient if I neglect the distinctions of works under and above a certain sum—buildings and so on—and take them by groups. Dealing with them in this way, I shall take first the works for the accommodation of the European Tutor as being the leading ones in point of cost, if not of permanent utility.

7. In connection with the European Tutor's bungalow, the following works were carried out and may be considered complete:—

- (1) A temporary bungalow.
- (1-a) A temporary kitchen.
- (2) A cattle-shed.
- (3) A road 3,417 feet long.
- (4) A permanent bungalow.
- (5) A cook-room and stables combined.
- (6) A maty-godown attached to the above bungalow.
- (7) A well.

No. 1 is a temporary building of brick in mud with a thatched roof, the walls are low, the verandahs narrow; but, though not perhaps desirable as a permanent residence, still as a temporary building it was good and well worth the money it cost to build, viz., Rs. 799-10-11, the estimate amount being Rs. 1,333. It was originally begun by the manager of the estate and completed by the Public Works Department, their work being little else than plastering and the construction of platforms in front and at the back to extend in some degree the narrow area of verandah. A small sum of Rs. 19 was spent in clearing a Badminton court in front of this temporary bungalow, but by whose orders either work was undertaken I am unable to say. The bungalow is now out of use, the tutor occupying the permanent building.

No. 1-a is a temporary kitchen of mud walls and thatched roof, costing Rs. 32-14-9; the estimate for which was Rs. 45 and sanctioned by the Collector.

Near the temporary bungalow was built No. 2, a shed for tutor's cattle, a very common cow-shed, which cost Rs. 61-12-0, the estimate being Rs. 63.

No. 3—This is a road 3,417 feet long and 12 feet wide, raised from the side drains, and leads from the Núzvid village bazaar road up to the Tutor's permanent bungalow, affording access at the same time to the office of the Supervisor and to the temporary bungalow. On its course there are two masonry works—one a flat-topped culvert, the other a culvert of two arches each span. Both are entirely built of cutstone and well built. Taken as a whole the cost of the road including culverts, viz., Rs. 1,351-11-6, cannot, I think, be considered high; the estimate amount being Rs. 1,440, of which Rs. 760 is for the masonry works.

No. 4 is the Tutor's permanent bungalow, a very handsome building, now complete and occupied by the Tutor; the estimate of Rs. 13,760 for this building provides a wire fence round the compound, and another estimate of Rs. 168 has been forwarded for the supply of rattan-matting, which is laid down in two of the rooms. The total cost of this work including

mats will be Rs. 13,768-8-11, and, taking into consideration the style of the building and the locality, I could not think it is much in excess of what it could have been done for.

One item of expense which might, I think, have well been spared is the cutstone-work, the advantage of which so far as appearance goes is entirely lost by being plastered over, except, of course, in the floors. This item of the estimate alone comes to Rs. 3,528, cutstone being provided for arches, pillars, cornice, flooring, and quoins. The wood-work is also, I think, dear; but, being fitted at Bezvada and conveyed to Nuzvid, the cost was unavoidably high; with more constant supervision a saving might possibly have been effected on many items, but this, with due regard to his legitimate duties, it was beyond the power of the Divisional Officer to afford. In regard next to the authority under which so much work was done without estimate, I regret that I can afford but little information. The Court of Wards in their Proceedings, No. 3,286, of 7th December 1878, approved of the construction of a residence for the Tutor at a cost of Rs. 8,500. On this apparently work was begun; the first mention of it I can find in my office records being in a letter, dated 22nd March 1879, from the Supervisor then in charge, Mr. Butler, to the Divisional Officer, in which he requests that he may be furnished with an estimate for the bungalow. In the draft budget for Fasli 1289 signed by Mr. Horsfall, the estimate for the bungalow is said to be sanctioned for Rs. 8,500 and in progress. Numerous alterations appear to have been made; but, judging from what is on record, it would seem that Mr. Peters invariably obtained the Collector's approval to any material deviation from the original design and had no difficulty in obtaining funds to go on with the work. For the supply of rattan-matting and wire-fencing the Collector's order is on record in this office, and Mr. Peters, in a memorandum he gave me before leaving, states that many things were done which were not intended at first, but "have been sanctioned or verbally ordered by the Collector."

No. 5—Cook-room and stables for this building, which has cost Rs. 2,869-8-1; an estimate was forwarded to the Collector on the 6th October 1880.

No. 6—A maty-godown attached to the permanent bungalow has also been built at a cost of Rs. 1,340-6-1; an estimate for this work was forwarded to the Collector on the 6th October 1880.

No. 7 is a well in bungalow compound, which has cost Rs. 365-14-6 on an estimate of Rs. 675; the saving appears to be due to some confusion in the labor accounts, by which workmen employed on the well were charged to some other work. The well is however finished, is a substantial piece of work lined with cutstone, and though, it might have been built for less, its construction was unavoidable, as there is no other well from which water could have been obtained.

8. The next new work to be noticed is the Supervisor's office, for which an estimate with plan was sent to the Collector on the 26th October 1880. The work was, however, completed last year at a total cost of Rs. 1,587-11-2 and is now partly used as the Supervisor's office, a portion being occupied by a Local Fund Apothecary, but whether he pays rent or not I do not know.

9. Near this office a rain gauge pillar with enclosure wall has been built at a cost of Rs. 52, the estimate for which was sent to the Collector on the 8th December 1880.

10. Within the Fort at Nuzvid there is a collection of buildings in various stages of ruin, on the repair of which Rs. 515 has been spent. Of this Rs. 478 was spent by the Manager, the balance by the Public Works Department in demolishing a ruined entrance gate near the stables; it being intended to erect new stables, no estimate has yet been prepared for these works, but what has been done was carried out on authority given by the Collector in his No. 50 of 12th March 1880, in which, referring to the Court of Wards' Proceedings, No. 66, of 12th January 1880, he mentions that the only alterations he proposes in the budget for Fasli 1289 is the omission of the stables.

11. In the foregoing I have included the works which have cost most which I have inspected and which are likely to be subject of inquiry, but a very large number of irrigation works have been begun without estimates or anything but the general sanction of the Collector, and of these I have drawn up a statement showing the amount spent on each, and I hope to be able to send estimates to the Collector for all works which have been begun before the end of this month, and before the end of January I hope to have the accounts of all works closed, and I trust that it will be then possible to relieve me of the supervision of the estate works which I cannot find time to look after. I would, however, strongly recommend that some officer be deputed to inspect and give completion certificates for the works as far as executed and to go through the accounts; this it is beyond my power to undertake.

*Memorandum by Chief Engineer, Public Works Department.*

It appears from the explanation given by the Superintendent of Works that, with the exception of Serjeant Butler, who held the appointment of Supervisor to

the estate for about seven months, none of the so-called maramut establishment belonged to the Public Works Department; that the funds for payment for the various works executed were obtained directly from the Collector and were not included in the regular credits of the Executive Engineer; that the plans and estimates were not submitted to the Superintending Engineer or Superintendent of Works for sanction, but that work was for the most part executed on the strength of verbal or demi-official communication between the Collector and the Executive Engineer, and that the expenditure on the estate works did not appear in the Executive Engineer's accounts and was subject to no audit or check of any kind.

2. It is also observed that the extent of the expenditure, whether authorised or not, must have been fully known to the Collector, by whom the funds were supplied, and who must, as the Agent of the Court of Wards, be held to have accepted the responsibility for the expenditure which he allowed.

3. Mr. Peters' management of his division has been such as to draw upon him the severe censure of Government, and his conduct in connection with these works appears to have formed no exception to his general practice, but it is not considered that definite responsibility can be fixed upon an officer for works not formally brought under his charge and subjected to the ordinary rules of the department as regards sanction of estimates, supply of funds, and audit of expenditure. It is needless to observe that the whole proceedings have been characterised throughout by grave financial irregularities, and that the course suggested by the Superintendent of Works in paragraph 11 of his letter of the 24th ultimo will now be approved of.

(Signed) R. H. SANKEY, Colonel, R.E.,  
Chief Engineer, P.W.D.

TRANSFERRED to the Revenue Department.

(Signed) R. H. SANKEY, Colonel, R.E.,  
Secretary to Government, P.W.D.

No. 37. Proceedings of the Court of Wards, dated 19th January 1881, Miscellaneous No. 522.

Read the following letter from J. KELSALL, Esq., Acting Collector of the Kistna, District, to the Secretary to the Court of Wards, dated Masulipatam, 26th December 1880, No. 249:—

With reference to the Court's Proceedings (Miscellaneous No. 12,444 of 11th November 1880), I have the honor to enclose plans and estimates for—

|                                      | RS.    |
|--------------------------------------|--------|
| 1. Tutor's bungalow at Nuzvid ... .. | 13,760 |
| 2. Tutor's temporary bungalow ... .. | 1,320  |
| 3. Temporary cattle-shed ... ..      | 63     |
| 4. Well ... ..                       | 675    |

2. The instructions given to the Executive Engineer, Mr. Peters, were that the pukka bungalow with all its out-houses was to cost Rs. 8,000 or at the outside Rs. 8,500. Mr. Grant in forwarding these estimates admits "he cannot find any authority for the expenditure incurred," and promises a complete report on the subject of these estate works.

3. I have not even now received the estimates\* for the stables and godowns which have been constructed in a most expensive way of stone, and which were finished some months ago. From what I saw of them in August I suppose they will cost about Rs. 4,000.

ENCLOSURES Nos. 1 and 2.—Plan and Detailed and Abstract Estimate No. 39 of Fasli 1290, of a well near Tutor's Bungalow, Nuzvid Estate, Kistna District.

ENCLOSURES Nos. 3 and 4.—Plan and Detailed and Abstract Estimate, No. 37 of Fasli 1290, or 1880-81, for constructing Pucca Bungalow for European Tutor at Názvid, Názvid Estate, Kistna District.

THE plans and estimates for the Tutor's bungalow and for the well will be forwarded to Government in continuation of the Court's Proceedings, dated 11th November 1880, Miscellaneous No. 12,444.

2. The Court sanction (No. 3) the temporary cattle-shed as being a moderate and reasonable charge, but further information is required regarding the Tutor's temporary bungalow, which is said to have been chiefly constructed by the Manager and the cost of which seems unnecessarily great.

3. It is observed that the estimates of out-buildings were received with the Collector's letter, dated 21st October 1880, No. 206.

(True Copy and Extract.)

(Signed) E. GIBSON,  
Acting Sub-Secretary.

No. 38. ORDER THEREON, 4th February 1881, No. 231.

Miscellaneous.

THE Chief Engineer's memorandum of the 15th January will be communicated to the Court of Wards with the remark

that Mr. Peters' conduct has been severely condemned by Government in numerous instances, but that his health would seem to have incapacitated him for heavy work for some time before he took sick leave, and that the arrangement sanctioned on the proposal of Colonel Hasted as Acting

*Vide* Board's Proceedings, dated 11th January 1879, No. 47, in G.O., dated 26th April 1879, No. 902.

Chief Engineer for Irrigation on 17th December 1878 contemplated that the Supervisor paid by the estate should

prepare plans and estimates working under the Eastern Delta Divisional Officer for whose services, however, it does not appear that the estate was to be charged. It is greatly to be regretted that Mr. Peters' control should have been relied on and should have been so lax; but the mischief seems to have been mainly the result of the facilities for obtaining funds without the essential preliminary of estimate and sanction for which the Collector as local Agent for the Court of Wards must be held primarily responsible.

2. Mr. Horsfall will now be called on for an explanation of his action in the matter.

3. The main item of expenditure in excess of sanction seems to have been the Tutor's bungalow, but for this, as well as for all the other expenditure, there seems no reason to doubt that the estate has received full value, and it would appear from Mr. Grant's reports that the work on the bungalow was repeatedly modified in oral communication with the Collector as Agent.

(True Extract.)

(Signed) C. G. MASTER,  
Secretary to Government.

To the Court of Wards, with eight original enclosures returned.  
„ the Public Works Department  
„ J. G. Horsfall, Esq., through the India Office,  
with the Budget in original to be returned.

Exd. A. F. Goodall and J. W. Fischer.

70 Copies.

# Gobt. of (1881) Madras. REVENUE.

To

THE COURT OF WARDS,

&c., &c., &c.

Dated February 4th.

Printed 24th.

Recd.

Encl.

G.O., 4th February 1881, No. 231.

FEBRUARY.

Nos. 34—38.

## SUBJECT.

*Expenditure in connection with certain Works in the Nuzvid Estate, Kistna District.*—Communicating, with remark, to the Court of Wards, Endorsement, Public Works Department, transferring memorandum by Chief Engineer on the subject of the extravagant and unauthorized —, and directing, with remark, that Mr. Horsfall be now called on for an explanation of his action in the matter.

No. 1,752.

PROCEEDINGS OF THE COURT OF WARDS, dated 17th November 1880.

Read again letter from the Acting Collector of the Kistna District, dated 29th September 1880, No. 183, recorded in Court's Proceedings, dated 11th November 1880, Miscellaneous No. 12,444.

ABSTRACT.—Forwarding Budget Estimates of Nuzvid Estate for 1880-81.

Read also the following letter from J. KELSALL, Esq., Acting Collector of the Kistna District, to C. A. GALTON, Esq., Secretary to the Court of Wards, dated Masulipatam, 29th September 1880, No. 173:—

Proceedings, No. 1,183, dated 18th August 1880.

The Court has directed me to take steps to curtail the expenditure in connection with the Nuzvid Estate in consequence of the altered condition of the Minors.

2. I have not lost sight of the matter, and one of the reasons for which I spent three weeks recently in the estate was to ascertain what reductions could be made.

3. Following the divisions of the Budget I will state the heads under which I think a saving could be effected.

|                                                    | RS.      |
|----------------------------------------------------|----------|
| 1. Government Dues ... ..                          | 1,80,354 |
| 2. Office Establishment, Collector's Office ... .. | 1,680    |
| 3. Manager and his Office ... ..                   | 19,355   |
| 4. Taluk Establishments ... ..                     | 19,711   |
| 5. Survey do. ... ..                               | ...      |
| 6. Home Farms ... ..                               | 55,430   |
| 7. Topes and Gardens ... ..                        | 5,734    |

I do not think any reduction can be made at present.

5. viii.—*Live stock and feeding charges, Rs. 28,595.*—There are fifty-three horses, eleven elephants, and four camels, and a few bullocks, for the feeding charges of which Rs. 1,900 is allowed. I do not see any way to selling these; no one wants to buy them. Only a few of the horses are worth anything, the rest are lame or incurably diseased. If they were offered for sale here there is no demand for them. They are not worth sending down to Madras. Nor can I find any one who wants to buy elephants and camels. The only suggestion I can make is that each of the sharers should take his sixth share of these animals. Each is entitled to one-sixth of every thing, then let the live stock be divided now into six lots and let each sharer take his share.

So much for the animals themselves. For feeding them I think Rs. 1,200 should suffice. Rs. 1,900 was fixed on three years ago when prices were much higher than they are now. In consequence of deaths there are not now so many to feed.

6. ix.—*Maramut.*—I think the present establishment may be done away with from 31st December, and no more works undertaken. Up to 31st December they could be employed in completing unfinished works.

|                                     | RS.    |
|-------------------------------------|--------|
| 7. x.—Pay of Village Servants... .. | 28,112 |
| xi.—Forts and Choultries ... ..     | 1,992  |
| xii.—Mutta Establishment ... ..     | 909    |

No changes proposed.

No. 6618 dated 12 March 1881

Communicated to the  
Suptt. of works, Kistna

Sd/- J.P.

Sd/- W. Kistna

8. The maintenance of the Minors is Rs. 5,000 a-month. It should be reduced to Rs. 2,500. I understand that the engagement with Mr. Creighton, the Tutor, can be terminated by either side by giving six months' notice, and I would recommend that such notice be given. Even if the Minors attended to, and were profiting by, his instruction, I do not think that under present circumstances such an expense would be justifiable. But as a matter of fact they evade going to him as much as they can. They are now entirely led by their uncles, especially by the eldest. While the suit was pending they were not on speaking terms, but now the Minors have come completely under their influence, and I have no doubt that they have been carefully taught that their only chance of saving anything out of the general ruin is to follow their uncle's advice; for if the decree were enforced strictly there would be nothing left for the Minors. Now there is no doubt that the uncles wish the Tutor's services dispensed with. The Court will remember that in the letter written by Messrs. Grant and Grant on behalf of Simhadri Appa Rao the removal of the Tutor was suggested on the ground of economy. Other uncles have said the same to me, and I have no doubt they dissuade the Minors from attending Mr. Creighton, in the hope that I shall the more readily propose dispensing with his services.

9. xv.—*The Family Allowances*.—I would continue these, and they will of course have to be allowed for when the final division is made.

10. xvi.—Annual Ceremonies, Rs. 3,740  
 xvii.—Payment of Debts, „ 2,000 } No change.  
 xviii.—Law Expenses, „ 10,000 }

11. xix.—*Payments to Temples*, Rs. 21,131.—I cannot say how far these are considered essential or not. I would allow for the future Rs. 5,000 and leave it to the guardian to apportion it. Rs. 1,992, gifts to various schools, might perhaps remain.

12. I do not see any reduction to be made under the remaining heads of the budget, except perhaps the Rs. 50,000 sanctioned (12th January 1880) for the eldest Minor's marriage. This might be reduced. But from several conversations with him I do not think he wants to get married at present.

13. I shall be glad to be favored with the orders of the Court on these suggestions.

With the second of the foregoing letters, the Collector forwards the Budget Estimates of Receipts and Charges for Fasli 1290 of the Nuzvid Estate and of the Devastanam attached to it.

2. Nuzvid.—The receipts are estimated at Rs. 7,74,703, or Rs. 45,608 less than the sanctioned estimate of Fasli 1289. The decrease is chiefly attributed to (1) the abandonment of certain home-farm lands now classed as Seri; (2) to the fact that only Rs. 28,000 are calculated as the probable receipts in Fasli 1290 from Salaga and Meera, &c., dues to village servants against Rs. 52,829 entered in the estimate of last fasli when two years' collections were due; and (3) to the exhibition of the receipts relating to Devastanam in a separate budget with reference to paragraph 2 of Court's Proceedings, dated 12th January 1880, No. 66. It is observed that the interest from Government Securities\* is put down at Rs. 15,000. The correct amount, however, is Rs. 35,088, which raises the estimate to Rs. 7,94,791.

\* Government Securities of 4 per cent. loan for ... Rs. 8,77,200  
 Interest for a year ... „ 35,088

3. Together with the opening balance, Rs. 10,81,496, the total assets amount to Rs. 18,76,287.

4. The charges of the year are estimated at Rs. 6,95,523. The details are given below:—

|                                                                     | Actuals of<br>Fasli 1288. | Sanctioned<br>Estimate of<br>Fasli 1289. | Estimate of<br>Fasli 1290. |
|---------------------------------------------------------------------|---------------------------|------------------------------------------|----------------------------|
|                                                                     | RS.                       | RS.                                      | RS.                        |
| 1. Government dues                                                  | 1,65,571                  | 1,63,588                                 | 1,80,354                   |
| 2. Establishment in the Collector's Office, including Contingencies | 1,222                     | 1,670                                    | 1,680                      |
| 3. Manager and his Establishment, including Contingencies           | 16,185                    | 19,839                                   | 19,335                     |
| 4. Taluk Establishment                                              | 14,182                    | 20,203                                   | 19,711                     |
| 5. Home Farms                                                       | 75,034                    | 68,259                                   | 55,430                     |
| 6. Topes and Garden Establishment, including cost of Seeds          | 3,974                     | 6,238                                    | 5,734                      |
| 7. Live Stock                                                       | 33,879                    | 32,468                                   | 28,595                     |
| 8. Maramut                                                          | 17,261                    | 84,000                                   | 1,25,897                   |
| 9. Village Establishment                                            | 11,558                    | 52,870                                   | 28,112                     |
| 10. Fort and Choultry Establishment                                 | 1,473                     | 1,992                                    | 1,992                      |
| 11. Mitta Establishment                                             | 625                       | 857                                      | 909                        |
| 12. Maintenance of the Minors                                       | 60,000                    | 60,000                                   | 60,000                     |
| 13. Education of the Minors                                         | 2,376                     | 6,480                                    | 6,480                      |
| 14. Allowance to other Members of the Family                        | 17,200                    | 38,289                                   | 31,072                     |
| 15. Annual Ceremonies                                               | 4,994                     | 4,594                                    | 3,740                      |
| 16. Payment of Debts                                                | 28,108                    | 7,000                                    | 2,000                      |
| 17. Law Charges                                                     | 11,429                    | 11,200                                   | 10,400                     |
| 18. Contribution to Temples and other Charitable Objects            | 23,517                    | 37,153                                   | 27,160                     |
| 19. Agraharam Charges                                               | 4,759                     | 15,482                                   | 4,922                      |
| 20. Minors' Tour expenses                                           | ...                       | 20,000                                   | ...                        |
| 21. Tents for Minors                                                | ...                       | 5,000                                    | ...                        |
| 22. Marriage expenses of eldest Minor                               | ...                       | ...                                      | 50,000                     |
| 23. Amount of Bonds executed for arrears of Rent.                   | 28,043                    | 30,000                                   | 30,000                     |
| 24. Sundries                                                        | 31,284                    | 2,000                                    | 2,000                      |
| Total                                                               | 5,52,674                  | 6,87,182                                 | 6,95,523                   |

5. The altered position of the Ward in consequence of the recent judgment of the Privy Council, and the demand for shares in the mesne profits which will be urged by the decree holder and other claimants, render it necessary that the expenditure should be kept within the narrowest possible limits. The Court accordingly, after consultation with the Collector, have determined to reduce the estimated charges under the following items:—

Items 3 and 4.—Rs. 19,335 and Rs. 19,711 are provided for the Manager's office and Taluk offices respectively. These charges will be reduced to Rs. 14,000 each for the year. The Collector should reduce the establishments from 1st December 1880. Allowing the present rate of expenditure up to 1st December and the reduced rate thenceforward the sum required for Fasli 1290 will amount to

Rs. 32,600, which will be provided in the budget.

Item 7.—*Live Stock and Maintenance*.—Rs. 28,595 are entered for the upkeep of the live stock. Such of the animals as can be disposed of should be sold at once, the establishment being curtailed, and the charge for the year kept within Rs. 18,000.

Item 8.—For Maramut Establishment, Rs. 6,540 are allotted. It is not expedient that any new projects should be undertaken at present and it will suffice to complete such works as have been already begun, and the completion of which cannot be delayed and to carry out such repairs as are absolutely necessary. The establishment should be reduced to Rs. 4,000 from 1st December 1880 and the expenditure on works limited to Rs. 22,000 for the year. Rs. 27,100 will be provided in the budget.

The details of reduction are left to the Collector. The Court of Wards are not prepared to sanction any unnecessary expenditure or any which has been incurred in the past without their authority. In their Proceedings, 11th November 1880, No. 12,444, the Court in laying before Government certain correspondence regarding unauthorized expenditure in Nuzvid stated that they would recur to the subject in reviewing the Budget Estimates. In his letter dated 29th September 1880, No. 183, Mr. Kelsall says that he has marked with a cross (x) works in the list which have been continued without authority. The list referred to will be submitted to Government with the Court's request that full explanation may be called for in the Public Works Department regarding the very numerous works which Mr. Kelsall indicates. It would seem that as a rule it has been the habit of the officers concerned to undertake works upon their own responsibility, and that to obtain the previous sanction of the Court has been the exception.

*Item 12.*—The Minors are now allowed Rs. 5,000 per mensem for their maintenance. This will be reduced to Rs. 1,000 a month from 1st January 1881 and the allotment for the year fixed at Rs. 36,000.

*Item 13.*—Notice to leave has already been given to Mr. Creighton and the expenditure on his account will be reduced to Rs. 5,000 which will probably meet all charges.

|                                          | Per Mensem. |  |
|------------------------------------------|-------------|--|
| Rajah Rangayya Appa Rao Bahadur.         | Rs. 400     |  |
| Rajah Vencata Narasimha Appa Rao Bahadur | 400         |  |
| Rajah Simhadri Appa Rao Bahadur.         | 400         |  |
| Rajah Venkatramayya Appa Rao Bahadur     | 400         |  |
| Rajah Kanakamma and her infant son       | 200         |  |
| Rajah Venkataramanaya                    | 150         |  |
| Total                                    | 1,950       |  |

*Item 14.*—Rs. 31,072 are provided for the maintenance of the other members of the family. From 1st January allowances will be paid only to the four uncles of the Minor and the wife of the fifth uncle, her son included, and the stepmother of the late Rajah at the rates noted in the margin. The allowances to the other members will cease from that date. A reduced provision of Rs. 27,000 will therefore suffice under this head.

*Items 15 and 16.*—The grants for these items will be reduced to Rs. 2,500 and Rs. 500, respectively.

*Item 17.*—Subject to further requirements the law charges will be reduced to Rs. 2,000.

*Item 18.*—Rs. 27,160, provided for contribution to temples, &c., will be reduced to Rs. 12,000. The apportionment will, as suggested by the Collector, be left to the guardian.

*Item 23.*—For the reasons stated by the Collector the sum of Rs. 50,000 provided for the marriage of the eldest Minor will be struck out.

6. The entire charges thus sanctioned will be Rs. 4,73,833.

7. *Agripalle Devasthanam.*—The estimate of receipts and charges of the Agripalle Devasthanam for Fasli 1290 is approved. Details are shown below:—

|                 | Rs.                    |
|-----------------|------------------------|
| Receipts        | 7,391                  |
| Opening Balance | 4,893                  |
|                 | Total 12,284           |
| Charges         | 8,446                  |
|                 | Probable Balance 3,838 |

(A true Copy and Extract.)

(Signed) E. GIBSON,  
Acting Sub-Secretary.

To the Secretary to Government, Revenue Department,  
" Collector of the Kistna District,  
Exd. J. Tulloch.

GOVERNMENT OF MADRAS.  
REVENUE DEPARTMENT.

4th February 1881, No. 231.

READ THE FOLLOWING PAPERS:—

No. 34. Proceedings of the Court of Wards, dated 11th November 1880, Miscellaneous No. 12,444.

Read the following:—

Proceedings of the Court of Wards, dated 6th July 1878, Miscellaneous No. 6,699.

From J. G. HORSFALL, Esq., Acting Collector of the Kistna District, to the Secretary to the Court of Wards, dated Masulipatam, 18th June 1878, No. 162.

I HAVE the honor to submit (by this day's post) the sketch plan of a bungalow proposed to be built at Núzvid for the residence of the Tutor of the Minor Zemindar.

2. The building is to be of stone, which is easily procurable, and the total cost is estimated at Rs. 7,500.

3. The work can be carried out under the immediate supervision of the Manager, with the assistance of a Supervisor or Overseer to be lent for a short time by the Public Works Department, and a saving thus effected in the estimate.

4. If the Court of Wards approve of the plan, I will have the work set in hand at once. A site has been already selected by Mr. Sewell, my Head Assistant.

5. No provision is made for kitchens or stabling. These will have to be added if the present plan is approved, and will probably raise the estimate to Rs. 8,500.

6. The plan provides for a front verandah only, and this 6 feet wide. I would suggest that the verandah should be at least 9 feet, and should be continued at each end of the house, a portion being utilized as bath-rooms and store-rooms. These latter might be added on at each end instead of, as in the plan, the store-rooms shown in the plan close up the bed-rooms too much; and where they are now shown I would have an open back verandah with entrances to bed-rooms and bath-rooms.

7. The alterations proposed by me as shown in the subjoined sketch would probably raise the estimate a little.

THE cost of the whole, with kitchen and stabling, should not exceed Rs. 8,000 or 8,500 at the outside. The bed-rooms must have perfilation, and providing one (or two) small store-room will give this without necessitating the increased expense of side verandahs, which are really not wanted to bath and dressing rooms. The Board sanction the construction of the bungalow as in the sketch as now altered. Care should be taken that the site is eligible.

(A true Copy and Extract.)

(Signed) J. STURROCK,  
Acting Sub-Secretary.

Letter from J. KELSALL, Esq., Acting Collector of the Kistna District, to the Secretary to the Court of Wards, dated Masulipatam, 29th September 1880, No. 183.

I HAVE this day forwarded the budget estimates for the Núzvid Estate for Fasli 1290, and have explained that the sole cause of this delay is that I could not

1880.

Court of Wards,

MADRAS.

To

THE SECRETARY TO GOVT,  
REVENUE DEPARTMENT.

&c., &c., &c.

Dated November 17th.

Printed 20th.

Received

PROCEEDINGS, 17TH NOVEMBER 1880, No. 1,752.

NOVEMBER.

No. 1,752.

Núzvid Estate — in Kistna District under  
Court of Wards — Reviewing Budget Estimates  
of — for Fasli 1290.

procure from the Executive Engineer, Eastern Delta, any budget for the Public Works expenditure. The Court's orders are that these two should be submitted together.

2. In the end I had to go to Núzvid and frame a Public Works Budget for myself from such information as I could get from the Manager and the Supervisor in charge.

3. But the whole system of Public Works in this estate is so irregular and unsatisfactory that I think it right to bring it to the notice of the Court and to obtain their orders.

4. A special maramut establishment has been sanctioned for the estate at a cost of Rs. 304 per mensem. In the Court's Proceedings, 11th January 1879, No. 47, the question was raised as to whose orders these men should work under. Colonel Hasted, then Superintending Engineer, considered "they should be under the District Engineer, making plans, estimates and surveys." It was settled by Proceedings of 19th March 1879 that the Supervisor was to be paid

|                                |         |
|--------------------------------|---------|
| Supervisor ... ..              | Rs. 100 |
| Overseer ... ..                | 60      |
| Sub-Overseer ... ..            | 40      |
| Draughtsman ... ..             | 35      |
| Three Writers at Rs. 15 ... .. | 45      |
| Four Lascars at Rs. 6 ... ..   | 24      |
| Total ... ..                   | 304     |

by the estate and give his services exclusively to it, but to carry on works under the orders and supervision of the Range Officer, plans and estimates being passed by him, and all works over Rs. 200 being subject to his approval.

5. The Department of Public Works Budget which I submit shows that since 1878 Mr. Peters, the Executive Engineer who is responsible, has allowed, without informing the Collector in any way, great expenditure on works never sanctioned, and for which no estimates were prepared or passed. In the Department of Public Works Budget submitted I have marked with a cross (x) those works which have been continued without any estimate or authority. The Court will see that under New Works, Buildings, alone Rs. 17,073 have been expended without any sanction.

6. The greater part of this is for the temporary bungalow for Mr. Creighton, Tutor to the Minors, and for the pukka bungalow being built for him. The Court's orders were (18th June 1878, No. 162) that the latter "should cost Rs. 8,000 or Rs. 8,500 at the outside, with kitchen and stabling." This was duly communicated to Colonel Hasted. The Department of Public Works have delayed over the building for two years and have spent Rs. 14,500. The building is even now unfinished and another Rs. 10,000 is asked for. The expenditure on other buildings has been equally wasteful and unauthorized. There has been ample time in which to prepare proper estimates and submit them for sanction.

|                              |            |
|------------------------------|------------|
| Building ... ..              | Rs. 13,533 |
| Godowns ... ..               | 237        |
| Cook-room and stables ... .. | 727        |
| Total ... ..                 | 14,497     |

7. The first intimation I had of all this unauthorized expenditure was when I received at the end of July the progress report for the quarter ending June 30th. This was the first progress report I had seen, for I joined the district at the end of April. I went out to the estate at once and examined a number of these works. The outlay has been extravagant; some of the works are useless, others worse than useless. As a useless work I instance a brick wall built simply to enclose a rain-gauge pillar. The space enclosed is so large that at first I thought it was a cemetery. A work that is worse than useless is an "Irish Bridge" on the road to Agiripalli. It is shaped like a V, and the incline on either side is so steep as to be almost impracticable. The irrigation repairs have been carried on in the same way.

8. I have thought it right to bring this to the notice of the Court and to ask for their instructions. I have directed Mr. Grant, who has just succeeded Mr. Peters, not to go on with any work till the estimate has been prepared and sanctioned.

9. But I should be glad to be informed what the views of the Court are about maramut expenditure in the present altered circumstances of the estate. If we keep up the present establishment, some works must be assigned to them. My opinion is that all unfinished works should be completed as speedily and economically as possible, and that the establishment should then be dispensed with.

Letter from J. KELSALL, Esq., Acting Collector of the Kistna District, to the Secretary to the Court of Wards, dated Masulipatam, 21st October 1880, No. 206.

I HAVE the honor to forward, for the orders of the Court, a letter (to be returned) from the Executive Engineer, Eastern Delta, forwarding plans and estimates for godowns, stables, and cook-rooms for the Tutor's bungalow at Núzvid.

2. As pointed out by Mr. Grant these works were undertaken last year without any estimate and without any sanction. In my letter, No. 183, of 29th September 1880, I explained to the Court the unsatisfactory state of things, and specially commented on the Tutor's bungalow and the buildings belonging to it. I have not even yet received any plan or estimate for the main building now virtually completed and occupied by Mr. Creighton, nor have I received any explanation from the Department of Public Works as to how this has been permitted.

3. All I can find out is that the Board's Proceedings, Miscellaneous No. 6,699, dated 6th July 1878, directing the erection of a bungalow at a cost of from Rs. 8,000 to Rs. 8,500 was communicated to the Superintending Engineer. On this, and without any further sanction, the Department of Public Works have spent Rs. 13,533 on the main bungalow and want Rs. 4,625 for stables and godowns.

4. I do not feel able to dispose of the matter. It is of no use to return the estimates unsigned, because the work is actually done and has to be paid for. The buildings simply require roofing in.

#### ENCLOSURE No. 1.

From J. D. GRANT, Esq., Executive Engineer, Eastern Division, to the Collector of the Kistna District, dated Cowtaram, 6th October 1880, No. 146.

I HAVE the honor to forward to you (by book post) plans and estimates for the construction of cook-house, stables and godown to the Tutor's bungalow at Núzvid, amounting in all to Rs. 4,625, and to request that you will be so good as to obtain early sanction to the estimates. The work was begun last year in anticipation of sanction, and, with the exception of the roofing, is complete. I have directed the roofs to be put on at once, as otherwise the walls will be damaged. It is now too late to criticise the plans or I should have recommended a different arrangement of cook-room and stables. Funds have been provided in the budget sent you with my No. 74 of 31st August 1880.

ENCLOSURES Nos. 2 to 6.—Detailed and Abstract Estimates and Plans for constructing godowns, cook-house and stables attached to the Tutor's Pucca Bungalow at Núzvid, Núzvid Estate, Kistna District.

In their Proceedings, dated 6th July 1878, the Court of Wards, modifying to some extent the proposals made by the Collector (Mr. Horsfall), sanctioned the erection of a bungalow for the Tutor employed for the education of the Núzvid Minor Zemindar in these words: "The cost of the whole, with kitchen and stabling, should not exceed Rs. 8,000 or Rs. 8,500 at the outside." Upon sanction thus conveyed, and without further reference, it appears that Rs. 13,533 have been spent upon the construction of the main building, and now plans and estimates, amounting to Rs. 4,625, for out-houses, reported to be virtually completed, are submitted for the Court's sanction.

2. Had the position of the Court's ward remained unchanged from what it was when the proposal to construct the building was first made, the Court would have hesitated to approve the excessive expenditure which has been incurred without authority; and would certainly not have done so without full explanation being

afforded. In the altered circumstances of the Minor Zemindar this extravagant and unauthorized outlay is the more reprehensible, and the Court are in no way disposed to sanction it. They accordingly resolve to lay the foregoing letters before Government, with the request that Mr. Horsfall and the officers of the Public Works Department concerned may be called upon to show cause why they should not be held personally responsible for expenditure incurred in excess of the amount originally sanctioned by the Court.

3. As regards other works referred to by Mr. Kelsall, explanation seems necessary in the Public Works Department, but the matter will be further considered by the Court in dealing with the budget.

(True Copies and Extract.)

(Signed) E. GIBSON,  
Acting Sub-Secretary.

REFERRED, in original, for the remarks of the Chief Engineer as to the officials of the Public Works Department mentioned.

FORT ST. GEORGE,  
23rd November 1880.

(Signed) C. G. MASTER,  
Secretary to Government.

No. 35. Proceedings of the Court of Wards, dated 17th November 1880, No. 1,752.

ABSTRACT.—Reviewing Budget Estimates of Núzvid Estate in Kistna District under Court of Wards for Fasli 1290.

ENCLOSURE.

ABSTRACT.—Detail of allotments for Public Works in the Núzvid Estate, Kistna District, for Fasli 1290.

REFERRED to the Chief Engineer, Public Works Department, in continuation of the endorsement on C. No. 6,820 of 1880, dated the 23rd instant.

FORT ST. GEORGE,  
29th November 1880.

(Signed) C. G. MASTER,  
Secretary to Government.

No. 36. Endorsement of the Secretary to Government, Public Works Department, dated Chepauk, 15th January 1881, No. 105.

Read the following letter from J. W. RUNDALL, Esq., Superintendent of Works, Kistna, to the Chief Engineer, Public Works Department, dated Masulipatam, 24th December 1880, No. 2,167:—

I HAVE the honor to acknowledge the receipt of your memorandum, No. 2,680, of the 1st instant, calling on me to report what has been the connection of the

One report (to be returned).  
department with the Núzvid Estate works.

2. In reply I have the honor to state that the first letter relating to the Public Works Department having anything to do with works in Núzvid to be found in my records is one from the Collector of the Kistna (Mr. Horsfall) applying to Colonel Hasted, R.E., for an Overseer to supervise works in the estate; this is dated 22nd July 1878.

3. This is followed by a letter from the Collector, dated the 27th September 1878, forwarding a list of establishment sanctioned by the Court of Wards for the supervision of works in the Núzvid Estate, and requesting Colonel Hasted to make appointments to the posts. The names of the parties to be appointed are entered

in the original list in pencil by Colonel Hasted, but as this gentleman left shortly afterwards, Mr. Peters, then in charge of the district, replied to the Collector on the 25th November, nominating Serjeant Chapman as Supervisor, and two men not on the strength of the department as Draughtsman and Writer respectively.

4. On the 9th December\* Mr. Peters, writing as Executive Engineer in charge of the district, applied to the Chief Engineer for Irrigation to know whether the

Supervisor appointed to the Núzvid Estate should be under the orders of this department or of the Collector. This letter was forwarded by the Chief Engineer for Irrigation to the Chief Engineer, Public Works Department, and in memorandum, No. 465, of the 30th January 1879, the Chief Engineer informed the Superintending Engineer, First Circle, that the subject had been referred to the Court of Wards, and that a reply to this reference should be awaited.

5. On the 10th February 1879 the Superintending Engineer, First Circle (Mr. Walch), informed the Executive Engineer, Eastern Division, that Serjeant Butler should be appointed Supervisor to the Núzvid Estate works in place of Serjeant Chapman, who died before joining, and applied in his No. 169-K.S., of 10th February 1879, to the Chief Engineer for approval of this appointment. I conclude this approval was granted, as Serjeant Butler took up the post, but no reply to the last-quoted letter is to be found in my records.

6. In G.O., Public Works Department, No. 1,336-W., of 10th May, G.O. in the Revenue Department, No. 902, of the 26th April 1879, approving and sanctioning the Collector's arrangements with regard to the employment of the Supervisor for the Núzvid Estate works, was forwarded to the Superintending Engineer, late First Circle. In these Proceedings a letter from the Collector is printed, in which it is stated that the Supervisor is to be paid entirely from estate funds and will carry on works under the orders of the Range Officer, plans and estimates being passed by him.

7. This course the Government approved of, and subsequently no plans or estimates appear to have been forwarded to the Superintending Engineer. All correspondence with regard to the estate works has therefore taken place between the Collector and the Executive Engineer, Eastern Division, direct.

8. In reply to your questions I have the honor to state—

- (1) That Serjeants Chapman and Butler were appointed successively Supervisors for the estate works. The former died before taking up the appointment. The latter was merely lent to the estate and retained a lien on his appointment. Serjeant Butler died on 7th December 1879, and one C. Kristniah Pantulu, formerly an Overseer, but specially retired, was appointed as Supervisor and still holds the post. For the other posts outsiders were appointed. The last named and all petty appointments were, I believe, made by the Executive Engineer.
- (2) The plans and estimates were all examined in the Executive Engineer's Office, where there is a special establishment of Writers and a Draughtsman paid from estate funds, and were submitted by the Executive Engineer direct to the Collector. I can only find that one estimate was signed by Colonel Hasted.
- (3) Funds were supplied by the Collector on application from the Executive Engineer, and disbursements were made by means of special cheques on lithographed forms prepared in the Executive Engineer's Office.
- (4) The funds, though drawn from the Treasury, were on a separate drawing account, and were not treated as a portion of the regular departmental funds.
- (5) The expenditure did not appear in the Executive Engineer's regular accounts and come before the Examiner for audit. The accounts were compiled in the Subordinate and Division Offices, and a progress report was sent to the Collector nomially once a quarter.
- (6) The Executive Engineer has, subject to granting of the funds by the Collector, full financial control of the works. It was clearly intended

from Mr. Horsfall's letter printed with G.O., Revenue Department, No. 902, of the 26th April 1879, that plans and estimates should be submitted for sanction, but I regret to have to state that the submission of estimates prior to the execution of works carried from the estate funds was much neglected by Mr. Peters, who failed in numerous instances to obtain sanction to regular estimates before the works were commenced or in some instances completed. The Tutor's bungalow, with its various out-buildings, is among these works.

9. I had previously to the receipt of your memorandum ascertained that many irregularities had occurred in Mr. Peters' managements of the Núzvid Estate works, and as Mr. Grant had soon after taking charge of the Eastern Division expressed his desire of being relieved of the supervision of these works, I had requested him to work off all arrears of estimates and to take steps for completing all works and closing their accounts.

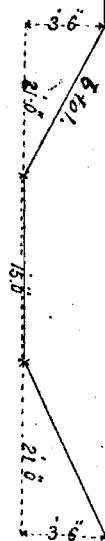
10. I forward herewith a report drawn up by Mr. Grant prior to the receipt of your memorandum under reply, which gives details regarding several works.

11. I would request permission for Mr. Grant to hand over to the Collector all works remaining unfinished at the end of January, by which date probably complete accounts can be made out of all unfinished works.

12. No check measurements have ever been made of any of the works by any officer, and as the works should, I think, be checked, I have directed Mr. Ussher, Assistant Engineer, to check the works prior to rejoining the Western Division, and trust my action in this matter may be approved.

13. In the Collector's letter to the Board of Revenue, No. 183, of the 29th September 1880, he animadverts on two works—a rain-gauge wall and a culvert said to be V-shaped. The works hardly call for such strong reprobation. The wall round the rain-gauge pillar is 17' square, and its cost for brick-in-mud plastered was Rs. 52. The size of enclosure was more than necessary, but the work can hardly be called useless if a rain-gauge is to be maintained. The exact dimensions of the V-shaped culvert are figured in the margin. Slopes of 1 in 6 are certainly too steep, but I am informed that the length of the work was restricted on one side by some houses which abut on the road, and on the other by a culvert which had not water-way enough and which the "Irish Bridge" is intended to supplement. I have informed the Collector that, as there is a central level space of 13', the incline at either end can be made 1 in 8 should he think it desirable.

14. I trust the above will explain generally what has been the connection of the officers of the Public Works Department with works in the Núzvid estate. It is, I think, much to be regretted that the supervision of these works was undertaken by an officer whose time must always be completely occupied, for the charge of the Kistna Eastern Division is a heavy one.



## ENCLOSURE.

From J. D. GRANT, Esq., Executive Engineer, Eastern Division, Kistna District, to the Superintendent of Works, Kistna, dated \_\_\_\_\_.

HAVING now made myself acquainted with the state of the works in the Núzvid Estate, I have the honor to report thereon in the hope that, as soon as the bulk of the estimates are sent in and the accounts of finished works cleared up, it may be found possible to relieve me of the charge of these works.

2. When taking over charge of the division from Mr. Peters, the works in the Núzvid Estate were handed over to me with the rest, and it was not till I began to go into the accounts and to become familiar with the method in force that I became aware that much money was being spent without any apparent authority; indeed, the first point that attracted my attention was that I could find no authority for myself having anything to do with the estate. As, however, from various causes it was not easy to lay hands at once on any paper that might be wanted, I believed it probable that there was some order among the records placing the Divisional Officer in charge, though, as a matter of fact, I have not yet seen it.

3. Another difficulty which at the outset gave me some trouble was that most of the arrangements regarding works appear to have been made verbally or demi-officially between the Collector and Mr. Peters, and it was not an easy matter in any case to find who had ordered the execution of particular works or modifications of estimates.

4. Lastly, for the greater number of the works there were no estimates, while work was rapidly progressing under the Supervisor, who has only been six months in charge, his two predecessors, Messrs. Chapman and Butler, having died within two years past.

5. This last circumstance I would particularly draw attention to, as it vastly increases the difficulty of fixing responsibility on any of the present employes, since most, if not all, the works were begun by men both of whom are dead.

6. In reporting on the works it will, I think, be convenient if I neglect the distinctions of works under and above a certain sum—buildings and so on—and take them by groups. Dealing with them in this way, I shall take first the works for the accommodation of the European Tutor as being the leading ones in point of cost, if not of permanent utility.

7. In connection with the European Tutor's bungalow, the following works were carried out and may be considered complete:—

- (1) A temporary bungalow.
- (1-a) A temporary kitchen.
- (2) A cattle-shed.
- (3) A road 3,417 feet long.
- (4) A permanent bungalow.
- (5) A cook-room and stables combined.
- (6) A maty-godown attached to the above bungalow.
- (7) A well.

No. 1 is a temporary building of brick in mud with a thatched roof, the walls are low, the verandahs narrow; but, though not perhaps desirable as a permanent residence, still as a temporary building it was good and well worth the money it cost to build, viz., Rs. 799-10-11, the estimate amount being Rs. 1,333. It was originally begun by the manager of the estate and completed by the Public Works Department, their work being little else than plastering and the construction of platforms in front and at the back to extend in some degree the narrow area of verandah. A small sum of Rs. 19 was spent in clearing a Badminton court in front of this temporary bungalow, but by whose orders either work was undertaken I am unable to say. The bungalow is now out of use, the tutor occupying the permanent building.

No. 1-a is a temporary kitchen of mud walls and thatched roof, costing Rs. 32-14-9; the estimate for which was Rs. 45 and sanctioned by the Collector.

Near the temporary bungalow was built No. 2, a shed for tutor's cattle, a very common cow-shed, which cost Rs. 61-12-0, the estimate being Rs. 63.

No. 3—This is a road 3,417 feet long and 12 feet wide, raised from the side drains, and leads from the Núzvid village bazaar road up to the Tutor's permanent bungalow, affording access at the same time to the office of the Supervisor and to the temporary bungalow. On its course there are two masonry works—one a flat-topped culvert, the other a culvert of two arches each span. Both are entirely built of cutstone and well built. Taken as a whole the cost of the road including culverts, viz., Rs. 1,351-11-6, cannot, I think, be considered high; the estimate amount being Rs. 1,440, of which Rs. 760 is for the masonry works.

No. 4 is the Tutor's permanent bungalow, a very handsome building, now complete and occupied by the Tutor; the estimate of Rs. 13,760 for this building provides a wire fence round the compound, and another estimate of Rs. 168 has been forwarded for the supply of rattan-matting, which is laid down in two of the rooms. The total cost of this work including

mats will be Rs. 13,768-8-11, and, taking into consideration the style of the building and the locality, I could not think it is much in excess of what it could have been done for.

One item of expense which might, I think, have well been spared is the cutstone-work, the advantage of which so far as appearance goes is entirely lost by being plastered over, except, of course, in the floors. This item of the estimate alone comes to Rs. 3,528, cutstone being provided for arches, pillars, cornice, flooring, and quoins. The wood-work is also, I think, dear; but, being fitted at Bezváda and conveyed to Názvid, the cost was unavoidably high; with more constant supervision a saving might possibly have been effected on many items, but this, with due regard to his legitimate duties, it was beyond the power of the Divisional Officer to afford. In regard next to the authority under which so much work was done without estimate, I regret that I can afford but little information. The Court of Wards in their Proceedings, No. 3,286, of 7th December 1878, approved of the construction of a residence for the Tutor at a cost of Rs. 8,500. On this apparently work was begun; the first mention of it I can find in my office records being in a letter, dated 22nd March 1879, from the Supervisor then in charge, Mr. Butler, to the Divisional Officer, in which he requests that he may be furnished with an estimate for the bungalow. In the draft budget for Fasli 1289 signed by Mr. Horsfall, the estimate for the bungalow is said to be sanctioned for Rs. 8,500 and in progress. Numerous alterations appear to have been made; but, judging from what is on record, it would seem that Mr. Peters invariably obtained the Collector's approval to any material deviation from the original design and had no difficulty in obtaining funds to go on with the work. For the supply of rattan-matting and wire-fencing the Collector's order is on record in this office, and Mr. Peters, in a memorandum he gave me before leaving, states that many things were done which were not intended at first, but "have been sanctioned or verbally ordered by the Collector."

No. 5—Cook-room and stables for this building, which has cost Rs. 2,869-8-1; an estimate was forwarded to the Collector on the 6th October 1880.

No. 6—A maty-godown attached to the permanent bungalow has also been built at a cost of Rs. 1,340-6-1; an estimate for this work was forwarded to the Collector on the 6th October 1880.

No. 7 is a well in bungalow compound, which has cost Rs. 365-14-6 on an estimate of Rs. 675; the saving appears to be due to some confusion in the labor accounts, by which workmen employed on the well were charged to some other work. The well is however finished, is a substantial piece of work lined with cutstone, and though, it might have been built for less, its construction was unavoidable, as there is no other well from which water could have been obtained.

8. The next new work to be noticed is the Supervisor's office, for which an estimate with plan was sent to the Collector on the 26th October 1880. The work was, however, completed last year at a total cost of Rs. 1,587-11-2 and is now partly used as the Supervisor's office, a portion being occupied by a Local Fund Apothecary, but whether he pays rent or not I do not know.

9. Near this office a rain gauge pillar with enclosure wall has been built at a cost of Rs. 52, the estimate for which was sent to the Collector on the 8th December 1880.

10. Within the Fort at Názvid there is a collection of buildings in various stages of ruin, on the repair of which Rs. 515 has been spent. Of this Rs. 478 was spent by the Manager, the balance by the Public Works Department in demolishing a ruined entrance gate near the stables; it being intended to erect new stables, no estimate has yet been prepared for these works, but what has been done was carried out on authority given by the Collector in his No. 50 of 12th March 1880, in which, referring to the Court of Wards' Proceedings, No. 66, of 12th January 1880, he mentions that the only alterations he proposes in the budget for Fasli 1289 is the omission of the stables.

11. In the foregoing I have included the works which have cost most which I have inspected and which are likely to be subject of inquiry, but a very large number of irrigation works have been begun without estimates or anything but the general sanction of the Collector, and of these I have drawn up a statement showing the amount spent on each, and I hope to be able to send estimates to the Collector for all works which have been begun before the end of this month, and before the end of January I hope to have the accounts of all works closed, and I trust that it will be then possible to relieve me of the supervision of the estate works which I cannot find time to look after. I would, however, strongly recommend that some officer be deputed to inspect and give completion certificates for the works as far as executed and to go through the accounts; this it is beyond my power to undertake.

*Memorandum by Chief Engineer, Public Works Department.*

It appears from the explanation given by the Superintendent of Works that, with the exception of Serjeant Butler, who held the appointment of Supervisor to

the estate for about seven months, none of the so-called maramut establishment belonged to the Public Works Department; that the funds for payment for the various works executed were obtained directly from the Collector and were not included in the regular credits of the Executive Engineer; that the plans and estimates were not submitted to the Superintending Engineer or Superintendent of Works for sanction, but that work was for the most part executed on the strength of verbal or demi-official communication between the Collector and the Executive Engineer, and that the expenditure on the estate works did not appear in the Executive Engineer's accounts and was subject to no audit or check of any kind.

2. It is also observed that the extent of the expenditure, whether authorised or not, must have been fully known to the Collector, by whom the funds were supplied, and who must, as the Agent of the Court of Wards, be held to have accepted the responsibility for the expenditure which he allowed.

3. Mr. Peters' management of his division has been such as to draw upon him the severe censure of Government, and his conduct in connection with these works appears to have formed no exception to his general practice, but it is not considered that definite responsibility can be fixed upon an officer for works not formally brought under his charge and subjected to the ordinary rules of the department as regards sanction of estimates, supply of funds, and audit of expenditure. It is needless to observe that the whole proceedings have been characterised throughout by grave financial irregularities, and that the course suggested by the Superintendent of Works in paragraph 11 of his letter of the 24th ultimo will now be approved of.

(Signed) R. H. SANKEY, Colonel, R.E.,  
Chief Engineer, P.W.D.

TRANSFERRED to the Revenue Department.

(Signed) R. H. SANKEY, Colonel, R.E.,  
Secretary to Government, P.W.D.

No. 37. Proceedings of the Court of Wards, dated 19th January 1881, Miscellaneous No. 522.

Read the following letter from J. KELSALL, Esq., Acting Collector of the Kistna, District, to the Secretary to the Court of Wards, dated Masulipatam, 26th December 1880, No. 249:—

WITH reference to the Court's Proceedings (Miscellaneous No. 12,444 of 11th November 1880), I have the honor to enclose plans and estimates for—

|                                      | RS.    |
|--------------------------------------|--------|
| 1. Tutor's bungalow at Názvid ... .. | 13,760 |
| 2. Tutor's temporary bungalow ... .. | 1,320  |
| 3. Temporary cattle-shed ... ..      | 63     |
| 4. Well ... ..                       | 675    |

2. The instructions given to the Executive Engineer, Mr. Peters, were that the pukka bungalow with all its out-houses was to cost Rs. 8,000 or at the outside Rs. 8,500. Mr. Grant in forwarding these estimates admits "he cannot find any authority for the expenditure incurred," and promises a complete report on the subject of these estate works.

3. I have not even now received the estimates\* for the stables and godowns which have been constructed in a most expensive way of stone, and which were finished some months ago. From what I saw of them in August I suppose they will cost about Rs. 4,000.

ENCLOSURES Nos. 1 and 2.—Plan and Detailed and Abstract Estimate No. 39 of Fasli 1290, of a well near Tutor's Bungalow, Názvid Estate, Kistna District.

ENCLOSURES Nos. 3 and 4.—Plan and Detailed and Abstract Estimate, No. 37 of Fasli 1290, or 1880-81, for constructing Pucca Bungalow for European Tutor at Núzvid, Núzvid Estate, Kistna District.

THE plans and estimates for the Tutor's bungalow and for the well will be forwarded to Government in continuation of the Court's Proceedings, dated 11th November 1880, Miscellaneous No. 12,444.

2. The Court sanction (No. 3) the temporary cattle-shed as being a moderate and reasonable charge, but further information is required regarding the Tutor's temporary bungalow, which is said to have been chiefly constructed by the Manager and the cost of which seems unnecessarily great.

3. It is observed that the estimates of out-buildings were received with the Collector's letter, dated 21st October 1880, No. 206.

(True Copy and Extract.)

(Signed) E. GIBSON,  
Acting Sub-Secretary.

No. 38.

ORDER THEREON, 4th February 1881, No. 231.

Miscellaneous.

THE Chief Engineer's memorandum of the 15th January will be communicated to the Court of Wards with the remark

that Mr. Peters' conduct has been severely condemned by Government in numerous instances, but that his health would seem to have incapacitated him for heavy work for some time before he took sick leave, and that the arrangement sanctioned on the

Vide Board's Proceedings, dated 11th January 1879, No. 47, in G.O., dated 26th April 1879, No. 902.

proposal of Colonel Hasted as Acting Chief Engineer for Irrigation on 17th December 1878 contemplated that the Supervisor paid by the estate should

prepare plans and estimates working under the Eastern Delta Divisional Officer for whose services, however, it does not appear that the estate was to be charged. It is greatly to be regretted that Mr. Peters' control should have been relied on and should have been so lax; but the mischief seems to have been mainly the result of the facilities for obtaining funds without the essential preliminary of estimate and sanction for which the Collector as local Agent for the Court of Wards must be held primarily responsible.

2. Mr. Horsfall will now be called on for an explanation of his action in the matter.

3. The main item of expenditure in excess of sanction seems to have been the Tutor's bungalow, but for this, as well as for all the other expenditure, there seems no reason to doubt that the estate has received full value, and it would appear from Mr. Grant's reports that the work on the bungalow was repeatedly modified in oral communication with the Collector as Agent.

(True Extract.)

*G. Hasted*  
Secretary to Government.

To the Court of Wards, with eight original enclosures returned.  
„ the Public Works Department  
„ J. G. Horsfall, Esq., through the India Office,  
with the Budget in original to be returned.

Exd. A. F. Goodall and J. W. Fischer.

70 Copies.

No. 661 & of 12-March/81.

J. W. C. No. 1397

Communicated to the  
Suptt of works, Kistna

Govt. of (1881) Madras.

REVENUE.

Prop March

To

THE COURE OF WARDS,

&c., &c., &c.

S<sub>7/1</sub>

Att

2/3/81

10-5-77-1336 W

Dated February 4th.

Printed 24th.

No of plates - 20

Recd. 5th March

Encl. 1

34 Cof Encl.

G.O., 4th February 1881, No. 231.

FEBRUARY.

Nos. 34-38.

SUBJECT.

are in connection with certain Works  
in the Estate, Kistna District.—Communi-  
cating, with remark, to the Court of Wards,  
Endorsement, Public Works Department, trans-  
ferring memorandum by Chief Engineer on the  
subject of the extravagant and unauthorized —,  
and directing, with remark, that Mr. Horsfall be  
now called on for an explanation of his action in  
the matter.

5 of W. Kistna Dmd  
12-3-81