Archives I—10,006—16-8 77.

(1) Number of pages 50
(2) Date of repair 8.12-86
(3) Initials of the Referencer (ws) ✓

TAMIL NADU ARCHIVES

GOVERNMENT OF TAMIL NADU

Public Works DEPARTMENT

G.O. No. / B.P. No.	2383 W	Press. / Mis.
Dated	16. 10. 80 ~~197~~.	

Not to be folded or roughly handled

2383
1

GOVERNMENT OF MADRAS.

PUBLIC WORKS DEPARTMENT.

16th October 1880, No. 2,383 W.

Buildings and Roads.
Civil Works.

Read the following papers:—

No. 74. Proceedings of Government in the Judicial Department, dated 25th August 1880, No. 2,088.

No. 74-A. From Superintending Engineer, Third Circle, dated 7th September 1880, No. 514 T.N.

No. 75. ORDER THEREON, 16th October 1880, No. 2,383 W.

COMMUNICATED to the Superintending Engineer, Third Circle, who will see that no delay occurs in pushing on the buildings enumerated in paragraph 10 of the Executive Engineer's letter, No. 239, dated 2nd August 1880, recorded with these orders in the Judicial Department.

2. The modifications suggested so as to allow of cellular accommodation for all adult convicts in Palamcottah District Jail and cubicles for the juveniles at nights should also be provided for, and proposals with this object submitted to Government as early as possible, through the Inspector-General of Jails.

3. It is observed that a sum of Rs. 40,000 was allotted in the Provincial Budget for the Palamcottah Jail. Of this amount Rs. 10,000 have been surrendered by the Superintending Engineer, leaving Rs. 30,000 still available under Provincial for the prosecution of the buildings during the current official year. In addition to this amount there is a sum of Rs. 10,000 available from Convict Labour Funds. The Superintending Engineer should endeavour to make adequate arrangements for utilising this large grant. Should this, however, be found impracticable, early intimation should be given, in order that the money may be otherwise employed.

4. As it does not appear that the Government have as yet had placed before them any statement showing what will be the probable cost of adopting the principle of segregation at night for all convicted prisoners, the Inspector General of Jails will now be asked in the Judicial Department to state clearly—

(1.) The nature and extent of segregation to be provided for.
(2.) The existing jails to which the principle is to be applied, giving particulars for each jail, to allow of a rough estimate of the total probable cost being framed.
(3.) The jails which have yet to be built, and the number of short sentenced or probationary prisoners for whom separate cells will have to be provided throughout the Presidency.
(4.) The order of urgency in which the several demands are likely to be made.

5. When this information has been received the Chief Engineer will be in possession of materials for preparing a programme for the information of Government, embracing all demands as above set forth with cost, (1) on the old system, (2) on the separate system.

(True Extract.)

Major, R.E.,
Under Secy. to Govt., P.W.D.

To the Superintending Engineer, Third Circle.
" Judicial Department.
Exd. S. T. Austin.
Spare Copies

BUILDINGS AND ROADS.
CIVIL WORKS.

Govt. of [1880] Madras.

PUBLIC WORKS.

To

The SUPERINTENDING ENGINEER,
THIRD CIRCLE,
&c., &c., &c.

Dated October, 16th.

Issued

Recd.

Encls.

G. O., 16th October 1880, No. 2,383 W.

OCTOBER.
Nos. 74-75.

New Jail at Palamcottah.—Passing orders regarding the construction of certain works in the —

2383/2

GOVERNMENT OF MADRAS.

JUDICIAL DEPARTMENT.

25th August 1880, No. 2088.

Jails.

Read the following paper :—

No. 130. *From Lieutenant-Colonel T. E. TENNANT, Inspector-General of Jails, to the Chief Secretary to Government, dated Ootacamund, 12th August* 1880, *No.* 234.

No. 423 T.N., dated 6th August 1880.

I have the honor to forward, for orders of Government, the accompanying letter from the Superintending Engineer, Third Circle, regarding the works in progress at the new jail at Palamcottah.

G.O., dated 26th August 1876, No. 1756, Judicial Department.
G.O., dated 16th November 1876, No. 2379, Judicial Department.
G.O., dated 29th July 1876, No. 1557, Judicial Department.
G.O., dated 16th September 1879, No. 2376, Judicial Department.
G.O., dated 5th December 1879, No. 3096, Judicial Department.

2. From the Executive Engineer's letter, No. 239, dated 2nd August 1880, it appears that notwithstanding the orders of Government directing the revision of the plans and estimates for constructing a jail on the cellular system, the works have been proceeded with according to the original plan for keeping the convicts in association. It is stated that the foundations of the sleeping barracks have been laid and the walls raised to about 3 feet above basement level. The juvenile ward has been completed without providing separate cubicles for the boys. It is also stated that the worksheds are completed.

G.O., dated 16th September 1879, No. 2376, Judicial Department.

G.O., dated 5th December 1879, No. 3096.

3. I have always recommended individual separation of prisoners combined with hard labor, and as a deterring punishment for short sentences I believe nothing can be more effective. I think it is therefore to be regretted that the jail works at Palamcottah have gone on without ascertaining what alterations will be necessary in the original plans to provide separate accommodation for male convicts. There seems to be some misunderstanding on the subject; for, whereas I have advocated the construction of separate cells for men during the period of imprisonment, it is stated in paragraph 3 of the Order noted in the margin that "what is required is cubicles, *i.e.*, the wards partitioned off by louvrè-boarding and gratings." It was however shown that although the wooden cages constructed at Coimbatore separated the prisoners at night and prevented attempts of unnatural crimes, the Government concurred with me that the segregation of convicts and the necessity for cellular prisons ought to be based on other grounds.

4. Whatever may be the causes which combine to produce an increase or a decrease of crime, the system of punishment is certainly one of them, and there is no disguising the fact that our present system of keeping prisoners in association grievously fails in many respects. Magistrates in this country have become familiarised

with sentences of long periods of imprisonment, because punishment has been ineffectual, but if sentences could be carried out so as to make imprisonment a terror to evil-doers as well as the means of bringing those subject to it into better habits of mind, the ends of justice will be satisfied at a considerable saving to the State. I therefore maintain that, as a matter of economy, the cellular system will prove a saving in the long run although the first outlay may be considerable. The impediments to introducing the cellular system into our Madras Jails have been purely financial, for the difficulty of adopting the system to our climate is not insuperable as appears to be the case in other parts of India. The opportunity now afforded of introducing the cellular system when a new jail is to be constructed should, in my opinion, not be neglected; but as the works have progressed so far and the Executive Engineer appears to consider that the wards can be partitioned off by louvre-boarding and gratings sufficient for the separation of prisoners at night, I submit the matter for the early instructions and orders of Government.

ENCLOSURE No. 1.

From Lieutenant-Colonel J. BEATTY, R.E, Superintending Engineer, Third Circle, to the Inspector-General of Jails, dated Trichinopoly, 6th August 1880, No. 423 T.N.

With reference to your letter of 21st ultimo, I have the honor to forward herewith a letter and tracing from the Executive Engineer, Tinnevelly, (which please return) regarding the works in progress at the new jail at Palamcottah and the alterations proposed, and I shall be obliged by your letting me have your opinion on the several points referred to by Mr. Martin at your earliest convenience.

2. If any of the works for which funds have already been provided should be stopped, orders of Government should be obtained to that effect. If you are about to move Government to stop some of the works, please inform me which they are, if possible, by telegram.

ENCLOSURE No. 2.

From J. W. MARTIN, Esq., Executive Engineer, Tinnevelly Division, to the Superintending Engineer, Third Circle, dated Palamcottah, 2nd August 1880, No. 239.

With reference to your No. 387, dated 26th ultimo, forwarding the Inspector-General of Jails letter, dated 21st idem, returning with remarks plan for providing cubicles for the new jail at Palamcottah, I have the honor to invite your attention to paragraph 3 of G.O., dated 16th September 1879, No. 2376, from which you will see that Government state that "what is required is cubicles, *i.e.*, the wards partitioned off by louvre-boarding and gratings for the complete separation of each prisoner at night."

One tracing.
One original letter, dated 21st July 1880, from the Inspector-General of Jails.

2. From this I understood that Government intended the cubicles to be made somewhat in the manner I have proposed; but the Inspector-General now says, in paragraph 2 of his letter under reference, that he does not approve of dividing the sleeping barracks (on the plans these are called wards) into a number of wooden cages, and that in his opinion such an arrangement does not meet the requirements nor the intentions of Government. From this it seems that there is a confusion of ideas as to how the cubicles ought to be made, and therefore I beg to suggest that before I proceed to revise the estimate that you will be kind enough to obtain definite instructions on the subject.

3. Again, in paragraph 4 of his letter, the Inspector-General proposes to provide accommodation in the cells only for 400 (apparently) male convicts. This number is a considerable increase on the number already proposed to be accommodated in the new jail, for the estimates provide accommodation for prisoners of all kinds for 310 only, and of this number the wards provide accommodation for only 208 male prisoners; so here again there seems to be some confusion as to the total number of prisoners to be provided for. Under these circumstances I think it would be well to obtain definite instructions as to number of prisoners to be accommodated in the jail.

4. With regard to paragraph 3 of the Inspector-General's letter, I beg to remark that I do not know how it happens that he is under the impression that the wards have not been commenced, for I have reported two or three times that they have been commenced and that the walls have been raised to about 3 feet above basement level, in addition to this a large

number of doors and windows have been made up and a good deal of the wood-work required for the roof has been cut up. Of course some of the wood-work can be used for the cells Colonel Tennant proposes, but I estimate that if the present wards are abandoned the loss will be about Rs. 5,000.

5. I am forwarding with this letter a tracing showing how the wards and workshops have been laid out. From this it will be seen that unless the space reserved for a central passage through the enclosure is given up, eight blocks for cells as proposed by the Inspector-General cannot well be laid out unless the present wards are abandoned.

6. If the present wards are retained, one of the side walls of each ward can be removed and a new side wall built, making the width of the block to correspond with that stated by Colonel Tennant. If this is done it will cause a saving of about Rs. 1,200 on the loss, Rs. 5,000, mentioned in paragraph 4 of this letter.

7. With regard to the boys' ward, this is completed; so if cubicles are to be provided for boys they must be arranged to suit the present ward. On this point I request instructions as to the size of the cubicles and how they are to be made.

8. With regard to the cubicle in general it would be well to obtain a sketch of what is required, showing the thickness of the partition walls, the sanitary arrangements, and arrangements for ventilation, &c.

9. I observe in the Government Order already referred to that it is remarked that civil debtors' prisoners awaiting trial, and prisoners in hospital may be confined in association wards.' Under these circumstances I beg to know if I may proceed with the buildings provided for these classes of prisoners, also the contagious hospital and the buildings for female prisoners.

10. The following is a list of such buildings :—

Under-trial Males.— Wards, cook-room, latrine.
Male Debtors.— Wards, cook-room.
Female Prisoners.—Wards, hospital, cook-room, latrine, bath-room, tank.
Hospital for Males.—Hospital, cells for insanes, cook-room, dead-house, latrine, tank.
Contagious Hospital.—Hospital.
Quarantine Wards.—Wards, latrine, cook-room, tank.

11. As I shall, in consequence of the estimate having to be revised, not be able to spend all the grant for the current year, I intend to surrender some of the grant. I shall report the exact amount as soon as I know how many of the buildings enumerated above may be proceeded with pending the sanction of the revised estimate.

No. 131.

ORDER THEREON, 25th August 1880, No. 2088.

The Government observe that in G.O., dated 26th August 1876, No. 1756, (paragraph 2), they directed the Inspector-General of Jails to take the necessary steps to provide with the least possible delay completely separate accommodation for all juveniles in jails; and in paragraph 9 that the proposals for new prisons should all be revised with the object of securing separation of all prisoners at night. These instructions referred to the Palamcottah Jail among others. They were also pointed out in the memorandum* prepared by the late Hon. R. S. Ellis and Colonel Tennant in September 1876, and sent to the Government of India in November of that year.

2. The G.O., dated 16th September 1879, No. 2376, is not so precise as it might have been, but it lays down distinctly† that the Inspector-General's remarks on the Palamcottah Jail estimates shall be attended to in their revision, and that the Government had no objection to the cellular system being adopted in the Palamcottah Jail for short-sentenced prisoners. The remark regarding cubicles being formed by partitions, &c., might have misled the Executive Engineer as regards materials, but he was not justified in going on with the buildings until plans were approved.

3. His Grace the Governor in Council sees no objection to the Executive Engineer carrying out the buildings specified in paragraph 10 of his letter, but is of opinion that it would be very unfortunate that the opportunity should be lost of

---

* Paragraphs 78-9, Proceedings, No. 2379, dated 16th November 1876.

† Paragraph 3.

providing cellular accommodation and segregating all convicted prisoners and juveniles at night, although the doing so may cause some extra expense.

4. It does not appear from the papers submitted whether any and what arrangements have been made to remedy the great defect pointed out by His Grace the Governor after personal inspection in respect of the water-supply to the jail.

(True Extract.)

R. DAVIDSON,
Chief Secretary.

To the Inspector-General of Jails, with plan.
" Public Works Department.

Exd. E. C. Shunker.

P.W. 5496/80

Govt. of (1880) Madras

JUDICIAL.

To

THE INSPECTOR-GENERAL OF JAILS,

&c., &c., &c.

Dated August, 25th.

Issued

Recd. Encl.

G.O. 25th August 1880, No. 2068.

AUGUST.

Nos. 130-131.

Jails.—Orders passed on letter from the Inspector-General of Jails forwarding, with remarks, one from the Superintending Engineer, Third Circle, regarding the works in progress at the new jail at Palamcottah.

2383/5

GOVERNMENT OF MADRAS.

JUDICIAL DEPARTMENT.

16th September 1879, No. 2376.

Jails.

Read the following papers :—

No. 128. *From Lieutenant-Colonel T. E. TENNANT, Inspector-General of Jails, to the Acting Chief Secretary to Government, dated Ootacamund, 19th July* 1878, *No.* 149.

I have the honor to forward for orders the accompanying plans and estimates for the new Jail at Palamcottah, in the Tinnevelly District, together with a letter from the Officiating District Engineer, No. 222, dated the 6th July 1878.

1 Original detailed estimate.
1 Revised do.
1 Original abstract estimate.
1 Revised do.
1 Specification.
1 Book of plans.
1 Site plan.
1 Memorandum to accompany estimate.
1 Block plan. *
1 Do. tracing.
1 Standard plan.
1 Letter, dated 6th July 1878, No. 222.
—
12
—

G.O., dated 26th August 1876, No. 1756.
" " 16th Nov. " " 2379.
" " 20th July " " 1557.

2. When disposing of the papers as to the practicability of separating prisoners at night, Government directed that the plans and estimates of the three new District Jails* should be returned to the Department of Public Works for revision to ascertain the cost of introducing into these new prisons the entire separation of prisoners at night. As the present plans and estimates do not provide even for separate sleeping accommodation, I beg to submit the papers for orders.

3. With reference to the memorandum, dated 6th July 1878, prepared by the District Engineer to accompany the revised estimates, I have the honor to submit the following remarks :—

1. *Wards for Males.*—" For this item Rupees 6,445 are provided in the revised estimate against Rupees 6,050 in the original estimate, being an excess of Rupees 395." It is stated " that this excess is mainly due to alterations in the roofing, the scantling of the timbers having been increased with the sanction of the Chief Engineer."

4. " Another cause of increased cost is that in accordance with the orders of the Chief Engineer's Memorandum, No. 4417, of the 11th December 1877, and the Inspector-General of Jails, No. 41, of the 4th January 1878, openings have been provided so as to enable the warder at the centre of the blocks to look completely through each ward. This entails a provision of three additional fixed iron gratings with shutters which add to the cost of the building."

5. I do not approve of this alteration as regards the opening between the wards. It will afford facilities for passing prohibited articles from one ward to another, and the evil conversation between prisoners, which it is so desirable to reduce to a minimum or to prevent, is necessarily more likely to take place when prisoners confined in one ward can communicate freely with those locked up in the adjoining ward."

* Palamcottah.
Kurnool.
Tanjore.

6. I think the District Engineer has mistaken the meaning of my memorandum, No. 41, dated 2nd January 1878. The observation made by the District Magistrate was as follows :—"I wish to call attention to the building of the worksheds. It seems to me that the inner ends of radiating buildings should be open so as to admit of easy inspection." My reply and order on this remark was as follows :—"The ends of the *worksheds* should be open as remarked by the Magistrate." I think it will be an advantage to open out the end of the workshops in order to permit the Jail Officers to watch the prisoners more closely during the hours of labor, but I cannot recommend the provision of iron grated openings between the wards as proposed by the Engineer Department.

II. *Juvenile Block.*—Government have lately directed the provision of separate sleeping accommodation for each juvenile. This has not been provided for in the plan.

G.O., dated 10th June 1878, No. 1179.

III. *Palisading.*—With reference to the District Magistrate's remarks under date the 5th December 1877 regarding the proposed expenditure on iron railings, I am not aware upon what grounds Mr. Pennington has made the assertion that the proposed expenditure as already sanctioned by Government is preposterous. Wooden palisading, although cheaper than iron at the first outlay, decays rapidly and requires constant repair. On the other hand, iron railings have been found more durable and practically less costly in the end. As regards the style of railing, experience has proved that the rails ought not to be more than five inches from centre to centre.

IV. *Wells.*—If the separate system is carried out I consider it indispensable that the wells should be within the prison enclosure.

V. *Partition Wall between the Under-trial Wards and the Civil Debtors.*—Something must be done to counteract the weakness which is always created by the abutment of any wall, iron railing, or palisading against the outer wall. Divisional walls being intended more as a means of separation than security need not be more than 7½ feet in height.

VI. *Convict Labor.*—With reference to the remarks of the District Engineer on the general question of the employment of prison labor in the construction of jails, I beg to observe that Government have lately directed the adoption in this Presidency of the rule of the Government of India, Public Works Code, for calculating the value of the work performed by convicts employed on Public Works.

G.O., dated 7th May 1878, No. 957, J.D.

7. In the employment of prison labor in the construction of jails certain preliminary works necessary for the security of the prisoners must be performed by free labor, such for instance as erecting the outer wall or boundary fence out of materials prepared by the convicts, but when the enclosure wall is built other works inside can with advantage be carried on by convict labor. I have no hesitation in affirming that convict labor under efficient officers may be used with very great advantage and profit to the State, and that a fair day's task can and ought to be exacted from every healthy and able-bodied convict sentenced to rigorous imprisonment. There are of course certain difficulties to be overcome as regards security and prison discipline; but I submit that under good arrangements the employment of convict labor in the construction of jails can with advantage be adopted by Government.

No. 129. *Demi-official from the Inspector-General of Jails, dated 16th August* 1878.

No. 130. *Memorandum from the Inspector-General of Jails, dated 2nd September* 1878.

No. 131. *Memorandum to the Inspector-General of Jails, dated 14th September* 1878, *No.* 1677.

No. 132. *Letter from the Inspector-General of Jails, dated 24th October* 1878, *No.* 217.

No. 133. *Memorandum to the Inspector-General of Jails, dated 31st December* 1878, *No.* 2377.

No. 134. *From Lieutenant-Colonel T. E. TENNANT, Inspector-General of Jails, to the Acting Chief Secretary to Government, dated Ootacamund, 8th August* 1879, *No.* 181.

With reference to your official memoranda, Nos. 2377, dated 31st December 1878, and 1498, dated 25th July 1879, I have the honor to state that the construction of cellular close prisons in connection with the Central Jails, in which long-sentenced convicts should pass their term of probation, would, as suggested by Government, relieve the question of constructing District Jails of some complication.

Official memorandum, No. 1677, dated 14th September 1878, Judicial Department.

2. In paragraph 16 of my letter to Government, No. 131, dated 12th June 1879, reporting on the suitability of the buildings in the Arni Fort for a Jail, I proposed the construction of a cellular close prison at Rajahmundry and at Coimbatore, and to these close prisons long-sentenced prisoners would be removed from District Jails so soon as their time of appeal had expired. Should this suggestion meet with the approval of Government, I would propose that estimates be prepared of the approximate cost of constructing such a prison in *pisé* in connection with the Central Jail at Coimbatore.

3. With regard to the new District Jail at Palamcottah I still advocate the cellular system for short-sentenced convicts; but Civil debtors, persons awaiting trial, and prisoners in hospital may be confined in association wards as at present. For the reasons stated in my memorandum, dated 2nd September 1878, I would keep short-sentenced men in separation, partly with a view to make the sentence more deterrent than it is at present, and also to prevent the casual being exposed to contamination and further demoralization from association with the more hardened criminal.

No. 135. ORDER THEREON, 16th September 1879, No. 2376.

The Inspector-General of Jails is authorized to obtain estimates, as proposed in his letter, No. 181, dated 8th August 1879, for a close prison in *pisé* at Coimbatore for the probation of long-sentenced prisoners.

2. The Inspector-General's report on the Arni Jail was disposed of by G.O., dated 21st July 1879, No. 1708.

3. The Inspector-General's remarks on the Palamcottah Jail estimates will be attended to in their revision. Separate sleeping accommodation should be provided for all prisoners, juveniles included. What is required is cubicles, *i.e.*, the wards partitioned off by louvre-boarding and gratings for the complete separation of each prisoner at night.

Vide his letter, dated 19th July 1878, No. 149.

4. The Government see no objection to the cellular system being adopted in the Palamcottah Jail for short-sentenced convicts; civil debtors, prisoners awaiting trial, and persons in hospital being confined in association wards.

5. The result of the trial at Coimbatore of the segregation of prisoners at night should be reported.

(True Extract.)

C. G. MASTER,
Acting Chief Secretary.

To the Inspector-General of Jails, with plans and estimates.
" Public Works Department.

Exd. J. Wright.

Govt. of 1879. Madras.

JUDICIAL.

To
THE INSPECTOR-GENERAL OF JAILS,
&c., &c., &c.

SEPTEMBER.
Nos 128–135.

Nos 250 (2) of 3rd Octr/79

Communicated to the Supdg Engrs 3rd, 4th & 5th Circles

To
S Engrs 3rd 4th & 5th Circles

No. 418 R. No. 543 of 80

GOVT. OF MADRAS. } 1880. { P. W. DEPT.

SECRETARY. 2383/7

Chepauk, 10th September 1880.

OFFICE NOTE.

To

C

Ir writes as follows:-

"Let me have if possible a statement showing the actual outlay in the Jail Department for the last 8 years as compared with the original Provincial assignment for this in 1872"

Can you supply the statement he requires at an early date?

S.
Dy: Ir.

R.S.

TO W. No 5140 9/14/9/80

K 11/9

0 22 4.9.80

PLEASE STATE WHETHER THE STATEMENT YOU REQUIRE IS TO SHOW OUTLAY ON JAIL

WORKS UNDERTAKEN BY THE P.W.DEPARTMENT FROM P.W.FUNDS; OR IS IT TO SHOW OUTLAY INCURRED ON SUCH WORKS IN THE JAIL OR CIVIL DEPARTMENT. IF THE LATTER THE INFORMATION IS OBTAINABLE FROM THE ACCOUNTANT GENERAL'S MADRAS OFFICE. IF THE FORMER THE STATEMENT Shall? SHOULD BE MADE OUT AS EARLY AS POSSIBLE.

14/9 FOR OFFG. C.

14/9

R. No. 564 of 80-81.

To C.

The outlay from Public Works funds is required.

Dy W
15-9-80.

TO W. No. 577 of 23.9.80.
Encl: 1.

A STATEMENT SHEWING THE OUTLAY IN THE JAIL DEPARTMENT FROM P.W.FUNDS FOR THE LAST 8 YEARS IS HEREWITH FORWARDED.

2. THE OUTLAY ON JAIL WORKS

16/9

C A W

Keep this with the file; it will be useful when the General programme for Jail Accommodation which I am now trying to get up has been prepared

28/9/80

INCURRED FROM THE 'CONVICT LABOR FUND' IS ALSO GIVEN IN THE STATEMENT IN A SEPARATE COLUMN.

2383/8

23/9 FOR OFFG. C.

23/9

ment Showing Outlay on Jail Works for 8 years from 1872-73 to 1879-80.

	Original Works							Repairs								
	Provincial Funds					Convict Labor Fund	Total	Provincial Funds					Convict Labor Fund	Total	Grand Total	Remarks
	Central Jails	District Jails	Lock-ups	Sub Jails	Miscellaneous			Central Jails	District Jails	Lock-ups	Sub Jails	Miscellaneous				
1872-73	12,488	4,204	.	39,246	.	"	55,938	.	2,056	.	24,959	.	.	27,015	82,953	The original assignment provided for Jail Works in the Provincial Budget for 1872-73 amounted to Rs 125,000 which does not include Minor Works and Repairs for which latter no separate provision has been made in the Budget for Jails.
1873-74	22,910	21,843	2,019	57,868	.	.	104,640	7,682	4,105	85	2,389	.	.	14,261	118,901	
1874-75	5,605	3,623	2,539	19,102	.	52,814	83,583	4,961	9,426	200	2,507	.	.	17,094	100,677	
1875-76	1,469	10,305	182	.	20	47,006	58,882	2,346	4,095	927	.	302	270	7,940	66,822	
1876-77	3,050	39,078	1,622	.	592	38,842	83,184	667	-3,735	3,274	.	1,326	231	1,763	84,947	
1877-78	133	5,874	3,258	.	7,364	41,741	58,379	.	7,063	3,199	.	335	703	11,200	69,579	
1878-79	2,219	46	1,163	.	.	32,905	36,333	621	4,039	2,838	.	113	.	7,611	43,944	
1879-80	1,951	24,805	247	.	1,024	14,526	42,553	4,772	2,983	326	.	801	30	8,912	51,465	
	49,825	109,682	11,030	116,116	9,005	227,834	523,492	21,049	30,032	10,849	29,855	2,777	1,234	95,796	619,288	

2383
9

Note – As several of the Taluq and Sub Magistrates Cutcherries consist of both Revenue and Jail buildings combined in one block and treated as one work, there are no means in this Office of separating the Outlay in order to show distinctly the outlay on that portion of the buildings appertaining to the Jail Department which are therefore included in this Statement.

H. Long.

For Offg. Examiner P.W. Accounts

Comp
23/9

2383/10

C.A.W.

Order may issue — then the I.G.J.&P. replied we shall be fully [illegible] all details 1/1/80 [illegible]

2383/11

C.A.W.

The S.E. should be at once directed to [illegible] ~~but~~ no delay occurs in pushing on with the building sanctioned [illegible] §3 of ~~letter~~ para [illegible] forwarded with G.O. 25/8/80 No 2088 Judicial.

also ~~that~~ the modifications suggested [illegible] para 6 re providing cellular accommodation [illegible] all convicted capacity for the prisoners [illegible] [illegible] support the expedition and sent through the I.G. of Jails for the orders of Govt. as early as possible

It being [illegible]

2083
II

C. A. W.

The S.E. should be at once directed to see ~~that~~ no delay occur in furnishing a site for the building connected with the EE's letter para 2 sanctioned vide G.O. of 25/8/80 No 2088 Judicial

also ~~that~~ the modifications suggested para 6 in providing cellular accommodation for all committed, subjects for the prisoners by [illegible] should be expedited and sent through the I.G. of Jails for orders of Govt. as early as possible.

It being [illegible] the question

N.B. It does not appear as if any definite decision had been come to regarding the subject of the EE's para 3 ~~to~~ which the attention of the I.G. of J should ~~therefore~~ be drawn and the orders of Govt. taken without delay in ~~instance~~ that the large assignment of funds made this year for the Palamcottah Jail should be utilized the S.E. should make every effort within the budget but should [illegible] be unavoidable the Govt. the amount is reported the better to allow of the funds being reappropriated elsewhere

/ As it does not appear that the Govt. have as yet been placed before them any statement showing what will be the probable cost of adopting the principle of segregation at night for all convicted prisoners the I.G. of J. should now be asked to state clearly

(1) the nature and extent of segregation to be provided for

(2) the existing jails to which the principle is to be applied 2383/11 giving particulars for each jail to allow of our roughly estimating the total probable cost

(3) the jails which have yet to be built and the number of prisoners for whom separate cells will have to be built in the Presidency

(4) The order of urgency in which the demands are likely to be made

// When this information has been received the technical branch of the Office will prepare a programme embracing all demands as above set forth showing cost (1) on old system (2) separate system

28-8-80

Judicial Department.

2383/12

PROCEEDINGS of the MADRAS GOVERNMENT.

READ the following letter from the Inspector General of Jails dated 12th August 1880, No. 234—

Order thereon 25th August 1880, No. 2088.

The Government observe that in G.O. dated 26th August 1876, No. 1756 (para 2) they directed the Inspector General of Jails to take the necessary steps to provide with the least possible delay completely separate accommodation for all juveniles in jails, and in para 9, that the proposals for new prisons should all be revised with the object of securing separation of all prisoners at night. These instructions referred to the Palamcottah Jail among others. They were also pointed out in the memorandum* prepared by the Late Honble R. S. Ellis and Colonel Tennant in September 1876, and sent

*Paras 7 & 9
Pro. No. 2079-A
16th Nov 76—

to

to the Govt of India in November of that year —

2. The G.O. dated 16 September 1879, No 2376 is not so precise as it might have been, but it lays down distinctly that the Inspector General's remarks on the Palamcottah Jail estimates should be attended to in their revision, and that the Govt had no objection to the cellular system being adopted in the Palamcottah Jail for short sentenced prisoners — The remark regarding cubicles being formed by partitions &c might have misled the Executive Engineer as regards materials, but he was not justified in going on with the buildings until plans were approved — & para 3.

3. His Grace the Governor in Council sees no objection to the Executive Engineer carrying out the buildings specified in para 10 of his letter, but is of opinion that

2383/13

that it would be very unfortunate that the opportunity should be lost of providing cellular accommodation and segregating all convicted prisoners & juveniles at night, although the doing so may cause some extra expense —

4. It does not appear from the papers submitted whether any and what arrangements have been made to remedy the great defect pointed out by His Grace the Governor after personal inspection in respect of the water supply to the Jail —

(True Extract)

J. Davidson
Chief Secretary

To
The Public Works Dept.

— Compd. to printed copies with [illegible]

f.0. 74. 8-4-76
— 99-14-8-76
— 2379-16-11-76. Jud Dept
— 1756-26-8-76 - do -
— 2506 W. 3-10-79 orig

P.W.D.
30 [illegible] 80
No.

Govt. of { 187 } Madras.

To

Dated } 187 , No.
Recd.

Nos.

2383/14

Cr 4-10-80 Rtu 14-10-80
O. 24.9.80 ~~[illegible]~~ appd 1-10-80 M 14-10-80
[illegible] Shed 30 Augt

Enclosures 3.
2 Plans
1 Letter

No. 514 T.W.

Supg Engrs office [illegible]
Trichinopoly 7th Sept/80

Despd: 9th

2383/14

From,
Lt. Col. J. Beatty R.E.
Supg Engineer 3rd Circle

To,
Col. R. H. Sankey C.B. R.E.
Chief Engineer P.W.D.
Madras

Sir,

I have the honor to bring to your notice that definite instructions in regard to the buildings of the New Jail at Palamcottah are urgently needed, and I shall be obliged by your letting me have a copy of the Order which I presume has already been applied for by the Inspector General of Jails.

2. An allotment of 4,000 Rupees has been provided for expenditure in this year budget

Cannot be fully utilised if the doubtful points are not speedily settled.

3. In G. O. No. 2376 of 16th September 1879 para 3, it was stated that "what is required is cubicles; i.e., the wards partitioned off by louvre boarding for the complete separation of each prisoner at night." I send the plan prepared by the Executive Engineer, but rejected by the Inspector General, who does not approve of dividing the sleeping "wards into a number of wooden cages."

4. Again the plans of buildings, under construction provide for 208 Male Convicts only and 102 other prisoners; the Inspector General now apparently proposes to provide for 400 male Convicts. The wards [illegible] raised 3 feet above

Rs 10000
Surroundings
C. No 5561

18/9

basement level but stopped for definite instructions; if the present wards are abandoned, there will be a loss of about 5000 Rupees.

5. The boys ward has been completed, so that the cubicles for boys would have to be arranged to suit the present ward.

6. As regards the cubicles, some mo[illegible] definite Statement of what is needed seems indispensable.

7. The Executive Engineer also is in doubt whether to proceed with the buildings intended for Civil debtors, prisoners awaiting trials, and prisoners in hospital, also the hospital for contagious diseases, and the buildings for female prisoners.

8. I send a copy of the Executive Engineer's letter of 2nd Jul- -tions for [illegible] information. The

Original was sent to the Inspec-tor General of Jails on 6th idem, and in his letter of 12th idem he informed me that he had referred the matter to Government for orders.

I have the honor to be
Sir
Your Most Obdt. Servt.

J. Beatty Lt. Col. R.E.

Supg. Engineer 3d Circle

8B
11th C

Mis No 2506½ d/ 3-10-79 with
O. Rule 106 No 4415 of 10-9-80
P.W. No 5296 of 1880.
[illegible] re [illegible] on Jail [illegible] for [illegible]
G.O. 31-7-79 - No 1840
Mis No 2264 d/ 25-5-77
" " 242 19-3-77
G.O. 13-11-76 No 2749
" 29-7-76 " 1537
" 16-10-75 " 2247
" 3-10-73 " 1572
" 12-7-70 " 925
" 5-10-68 " 1543
Despatch of 12-5-68 No 8.
~~7 No 235~~
Procs of M. Jud. Dept. d/ 24-5-68 No 128
" P.W. Dept. of 4-7-67 No 1982
" Jud. Dept. d/ 16-6-65 No 877
" " d/ 7-2-65 No 221
" " 20-9-62 No 389
Report of the Indian Jail Committee (1864)
" on the Jails of L. Bengal for 1867

P.W. 1880 Sept

Buildings and Roads

No. 5765

From,

The Supg Engineer
3d Circle

To

The Chief Engineer
P.W.D.
Madras

No 514 T.N

Dated 9th September/80

Recd 11"

Enclosures - 3

New Jail at Palamcottah.

Requests to be favored with orders regarding the ——

No 239 Tinnevelly Dn Office
Palamcottah 2nd August/80

2383/17

From,

The Executive Engineer
Tinnevelly Division

To,

The Superintending Engineer
3rd Circle

Sir,

With reference to your No 387 dated 26th Ultimo forwarding the Inspector General of Jails letter No — dated 21st Idem returning with remarks plan for providing Cubicles for the new Jail at Palamcottah, I have the honor to invite your attention to para 3 of G.O. dated 16th September 1879 No 2376 from which you will see that, Government state that, "what is required is cubicles i e the wards partitioned off by louvre boarding and gratings for the complete separation of each prisoner at night."

2. From this I understood that Government intended the cubicles to be made somewhat in the manner I have proposed, but the Inspector General now says in para 2 of his letter under reference that, he does not approve of dividing the sleeping barracks, (on the plans these are called wards,) into a number of wooden cages, that in his opinion such an arrangement does not meet the requirements nor the intentions of Government. From this it seems that there is a confusion of ideas as to how the cubicles ought to be made, and therefore I beg to suggest that before I proceed to revise the Estimate that you will be kind enough to obtain definite instructions on the subject.

3. Again in para 4 of his letter the Inspector General proposes to provide accommodation in the cells only for 400 (apparently male convicts. This number is a considerable increase on the number already proposed to be accommodated in the new Jail, for the Estimates provide accommodation, for prisoners of all kinds, for 310 only and of this number the wards provide accommodation for only 208 male prisoners. So here again there seems to be some confusion as to the total number of prisoners to be provided for. Under these circumstances I think it would be well to obtain definite instructions as to number of prisoners to be accommodated in the jail.

4. With reference to para 3 of the Inspector General's letter

I beg to remark that I do not know how it happens that he is under the impression that the wards have not been commenced, for I have reported two or three times that they have been commenced & that the walls have been raised to about 3 feet above the basement level, in addition to this, a large number of doors and windows have been made up and a good deal of wood work required for the roof has been cut up. Of course some of the wood work can be used for the cells Col. Tennant proposes, but I estimate that if the present wards are abandoned the loss will be about Rs 5000 -

5. I am forwarding with this letter a tracing showing how the wards and work-shops have been laid out. From this it will be seen that unless the space reserved for a central passage through the enclosure is given up, eight blocks for cells, as proposed by the Inspector General, cannot well be laid out unless the present wards are abandoned

6. If the present wards are retained one of the side walls of each ward can be removed and a new side wall built making the width of the block to correspond to width that stated by Col. Tennant If this is done it will cause a saving of about Rupees 1200 on the loss Rupees 5000 mentioned in para 4 of this letter -

7. With regard to the boys wards this is completed, so if cubicles are to be provided for boys they must be arranged to suit the present ward: on this point I request instructions as to the

the size of the cubicles & how they are to be made.

8. With regard to the cubicles in general it would be well to obtain a Sketch of what is required, showing the thickness of the partition walls, the Sanitary arrangements and arrangements for Ventilation &c &c

9. I observe in the Government Order already referred to that, it is remarked that, civil debtors, prisoners awaiting trial and prisoners in hospital may be confined in association wards. Under these circumstances I beg to know if I may proceed with the buildings provided for these classes of prisoners also the contagious hospital and the buildings for female prisoners.

The

The following is a list of such buildings

Under-trial Males.

Wards, Cook-room, Latrine.

Male Debtors

Wards, Cook-room

Female Prisoners

Wards, Hospital, Cook-room, Latrine, Bath-room, Tank

Hospital for Males.

Hospital, Cells for Insanes, Cook-Room, Dead-house, Latrine Tank.

Contagious Hospital

Hospital

Quarantine wards.

Wards, Latrine, cook-room, tank.

10. As I shall, in consequence of the Estimate having to be revised, not be able to spend all the grant for the current year I intend to surrender some of the grant I shall report the exact amount as soon as I know how many of the buildings enumerated above may be proceeded with pending the sanction of the revised Estimate.

P.W. 5765/1/80.

I have &c
(Sd.) J. W. Martin
Executive Engineer
Tinnevelly Dn.

(True Copy)

J. W. Martin
Executive Engineer
Tinnevelly Dn.

No. 2383 W $\frac{2383}{21}$ B.H. Works

PUBLIC WORKS DEPARTMENT.

PROCEEDINGS OF THE MADRAS GOVERNMENT.

UNDER date the 16th Octr. 1880

Read the following:—

Progs: Jud'l Dept. W.C. No. 2088 d/ 25th Augt./80
S. E. IIIrd Circle " " 514 T.H. d/ 7th Sep: '80.

Communicated to the Superintending Engineer 3rd Circle, who will see that no delay occurs in pushing on ~~with~~ the buildings enumerated in para 10 of the Executive Engineer's letter No. 239 dated 2nd August 1880 recorded with these orders in the Judicial Department.

2. The modifications suggested so as to

Sir as to Govts letter
E. E. understands
that what is intended
is (1) Segregation at night
in the case of all prisrs.
or at least all convicts
(2) separate cellular
accommodn. for short
sentenced adult convicts
& for long sentenced
convicts under probation. R.F.
The first wd apply

10.

-gien
to be
spen
curre
surr
I sh
amo
how
enti
be p
the s
Estim
p

---

allow of cellular accommodation for all adult Convict~~ed prisoners~~ in Palamcotta District jail and cubicles for the juveniles at night should also be provided for, and proposals with this object submitted to Government as early as possible, through the Inspector General of Jails.

3. It is observed that a sum of Rs 40,000 was allotted in the Provincial budget for the Palamcottah Jail. Of this amount

2 Central jails in wh. all convicts under more than 1 year sentence are confined after probation - & all juvenile wards [illegible] - sh. be perhaps adequately provided by [illegible] boarding - The second wd. apply to Dt. jails in wh. shortsentenced convicts sentenced for over a month & less than a year are confined - & then long sentenced men are kept for short probation -

Pr 2383/22

Rs 10,000 have been surrendered by the Superintending Engineer, leaving Rs 30,000 still available under Provincial for the prosecution of the buildings during the current official year. In addition to this amount there is a sum of Rs 10,000 available from Convict Labour Funds. The Superintending Engineer should endeavour to make ~~proper~~ adequate arrangements for the [illegible] ~~expenditure~~ of this large grant. Should this, however,

---

2383/23
the
state
re and
gation
for
ng jails
rinciple
d, giving
r each
& a
of the
cost
which,
built,
r of
my
Show
ill

be found impracticable, early intimation should be given, in order that the money may be otherwise employed.

4. As it does not appear that the Govt. have as yet had placed before them any statement showing what will be the probable cost of adopting the principle of segregation at night for all convicted prisoners, the Inspector General of Jails will, pro

2383/23

be asked in the Judl. Deptt. to state clearly:

(1) the nature and extent of segregation to be provided for

(2) the existing jails to which the principle is to be applied, giving particulars for each jail, to allow of a rough estimate of the total probable cost being framed

(3) the jails which have yet to be built, and the number of short sentenced or probationary prisoners for whom separate cells will

have to be provided throughout the Presidency.

(4) The order of urgency in which the several demands are likely to be made.

5. When this information has been received the Chief Engineer will be in possession of materials for preparing a programme for the information of Govt, embracing all demands as above set forth with cost, (1) on the old system (2) on the separate system. 2883/24

2/10/80

S.E. 3d Circle with 2 plans ✓
Judicial [illegible] ✓

Despd
25-10-80

Cir 4.10.80. Ptie 14-10-80

24.9.80

D. ~~1-10-80~~ Ptie 16-10-80

7-7-23

5496.

Govt. of (1880) Madras.

PUBLIC WORKS.

To

Dated Encls. 19/10/80

Issued

Recd.

Encl.

G. O., 18th Oct. 1880, No. 2383W.

Nos. 74-75

New Jail at Palamcottah

Passing orders regarding the construction of certain works &c. the ______.

34/2