

(1) Number of pages 44
(2) Date of repair Dec 1986
(3) Initials of the Referencer low

TAMIL NADU ARCHIVES

GOVERNMENT OF TAMIL NADU
Public works DEPARTMENT

G.O. No.	2781 - W	Press.
B.P. No.		Mis.
Dated	2-12-1880	197.

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Not to be folded or roughly handled

2781
1

GOVERNMENT OF MADRAS.
PUBLIC WORKS DEPARTMENT.

2nd December 1880, No. 2,781 W.

General.
Establishment.

Read the following paper:—

No. 17. From Major-General A. FRASER, R.E., Secretary to the Government of India, Public Works Department, (General,) to the Secretary to the Government of Madras, Public Works Department, dated Simla, 4th November 1880, No. 1,918 G.

I AM directed to acknowledge your letter, No. 2,277 W., dated 1st October, forwarding a statement of the estimated normal establishments of Engineers and Upper Subordinates required for Madras, and to communicate the following remarks.

2. The number of Chief and Superintending Engineers proposed is—

Three Chief Engineers.
Four Superintending Engineers.

This is already sanctioned so long as Colonel Shaw-Stewart holds the post of Consulting Engineer for Guaranteed Railways. When this post becomes vacant the sanctioned numbers will be—

Two Chief Engineers.
Five Superintending Engineers.

3. The Government of India has no objection to the Consulting Architect exercising the powers of a Superintending Engineer, without any increase to his present salary.

4. The proposal to appoint five Superintendents of Works in addition to four Superintending Engineers with additional allowances of Rs. 100 per mensem, is intended to preserve, to that extent, the advantages said to have been found in the former system of District Engineers. But it is to be observed that the District Engineers did not, as such, draw any extra allowances, and to accede to the present proposals would be to give nearly all the Executive Engineers in the 1st Grade more than the regulated pay of that grade. In his memorandum, dated 8th January last, the Chief Engineer of Irrigation considered that Superintendents of Works for the Godavari and Kistna Deltas were unnecessary. He also objected to the Tanjore and Negapatam Divisions forming a charge of a Superintendent of Works. It does not appear, moreover, that the combined charge of Ganjam and Vizagapatam with a staff of one Executive and two Assistant Engineers and the Buckingham Canal with a staff of one Assistant Engineer, require Superintendents of Works to supervise them. The Honorable the President in Council requests that this portion of the proposals may be reconsidered, and, meanwhile, desires that the payment of the extra allowances may cease.

5. The Government of India is not in a position to discuss the question of the staff of Executive and Assistant Engineers in detail, but that Government is bound to see that in a general way the proposals put before it, for its approval, and that of the Secretary of State, are as economical as possible.

6. Three sets of proposals have during the past two years been laid before the Government of India—

- (1) Those submitted in September 1878 on which no orders were passed, as it was understood that further proposals would shortly be made.
- (2) Those of February 1880 which were professedly *ad interim*, and, as such, sanctioned temporarily, with the exception of four Superintendents of Works.
- (3) The present proposals.

These three are compared in the following table :—

	Executive Engineers.	Assistant Engineers.	Upper Subordinates.
September 1878	37	45	243
February 1880	26	36	144
October	35	44	178

The thirty-seven Executive Engineers of 1878 did not apparently include the two Deputy Consulting Engineers, while the later figures do.

7. The outlay administered by the Department was taken at 102 lakhs in the discussions of 1878. For next year it will be about 49 lakhs, as nearly as it can at present be estimated. That is, roughly speaking, the expenditure will have been reduced by one-half, while the establishment is reduced from the proposals of 1878 by only—

- 3 Executive Engineers.
1 Assistant Engineer.
65 Upper Subordinates.

8. The total cost of the proposals of 1878 was put down at Rs. 21,38,251 per annum. No complete estimate of the cost of the present proposals is submitted; the salaries of the Engineer and Upper Subordinate Establishments only are given, exclusive of Military and other allowances. These items are compared, so far as it is possible to do so, in the following figures :—

	Engineers.	Upper Subordinates.
1878	6,95,720	3,04,440
Present proposals	6,46,200	2,77,560
Decrease	49,520	26,880
	76,400	

or about three-fourths of a lakh of rupees only.

9. It is not easy to form an estimate of the absolute total cost of the present proposals. The cost of the proposals of 1878, including Military allowances, travelling allowances, office establishment, lower subordinates, accounts establishment, &c., was Rs. 21,38,000. Deducting from this the aggregate salaries given above of the Engineers and Upper Subordinates there remains a balance of Rs. 11,77,000. Probably Rs. 10,00,000 may be taken as the corresponding sum for the present proposals. This would give the total cost, Rs. 19,24,000, out of a total expenditure of about 49 lakhs. If this calculation is correct the cost of establishments will be more than 60 per cent. on the outlay of works. In other words, it will cost nearly 10 annas to spend a rupee on public works. It appears to the Government of India that any such proportion is out of the question, after making all allowance for the area to be supervised, and the Honorable the President in Council is not prepared to recommend the present proposals for the acceptance of the Secretary of State.

10. A considerable portion of your letter under reply is devoted to showing that the circumstances of Madras are such that a diminution of total outlay on public works cannot lead to any appreciable diminution in the establishment charges, and as a matter of fact the new proposals do not materially differ from those submitted in 1878, when the expenditure was about double. Yet the Honorable the President

in Council observes that the Government of Madras has assigned 41 lakhs of expenditure to Local Boards, thereby not only leading to these proposals for large unproductive outlay under Imperial and Provincial, but causing the creation of a separate establishment to supervise the outlay placed under Local Fund Boards, of the cost of which the Government of India has no information. In the first place it was stated that the reduction of the Imperial establishment rendered necessary the transfer of Local Funds to the Local Boards, and then, that transfer having been carried out, it is reported that a permanent reduction of establishment is impracticable.

11. In Public Works Department letter No. 1,639 G., dated 17th September last, the Government of India pointed out that, as then informed, one of two things must happen from the transfer of Local Fund expenditure to the Local Boards, viz., either (1) the proportional cost of establishment for Imperial and Provincial Works must be inordinately high, or (2) the Local Fund Officers must carry out a considerable amount of the Imperial and Provincial outlay, those Funds receiving the usual percentage. There is another alternative, viz., (3) to replace the Local Fund expenditure under the Public Works Department.

12. The Honorable the President in Council regrets that a decision regarding the long discussed organization of the Public Works Department in Madras must be further deferred by the request of the Government of India that the whole question may be reconsidered by His Grace in Council in the light of the foregoing remarks.

13. Although the state of the Engineer Establishment in Madras is as shown above, from an economical point of view, entirely unsatisfactory, yet out of consideration for individual interests the Government of India will not object to placing that establishment as sanctioned in Public Works Department letter No. 725 G. dated 19th March, as a temporary arrangement, on the same footing as in other Provinces. The following change of sanction may therefore have effect from 1st June 1880.

	Present.*	Now Sanctioned.
Chief Engineers	2	2
Superintending Engineers	5	5
Executive Engineers, Grade i.	5	7
Do. do. ii.	6	8
Do. do. iii.	7	7
Do. do. iv.	8	4
Assistant Engineers do. i.	12	20
Do. do. ii, iii, &c.	24	16

* Including the two Deputy Consulting Engineers.

No. 18, ORDER THEREON, 2nd December 1880, No. 2,781 W.

IN this letter the Government of India pass orders on the proposals submitted to them in letter of the 1st October 1880, No. 2,277 W., regarding the normal strength of the Public Works Establishments of the Presidency and the reorganisation of the Department.

2. Pending the submission of information which is being collected in regard to (1) the cost of all present Local Fund Establishments, (2) the total cost of the proposed normal establishment of the Department, and other statistics connected with Provincial assignments, the consideration of the general questions raised by the Government of India will be deferred.

3. Meanwhile there are two matters on which immediate action may be taken :—

- (1) The cessation of the payment of Rs. 100 per mensem, directed in paragraph 4 of the letter from the Government of India, to the Officers classed as Superintendents of Works; and
- (2) the promotions due to the change of scale sanctioned in paragraph 13.

4. The Officers personally affected by the stoppage of the extra allowance of Rs. 100 are Mr. Rundall, Mr. Walch, Major Vibart, R.E., and Captain Awdry, R.E.

4 PUBLIC WORKS DEPARTMENT, 2ND DECEMBER 1880, No. 2,781 W.

As regards the last mentioned Officer, the promotion which he will receive under the present orders will compensate for the loss of special emolument. In the other cases there is no alternative. The orders of the Government of India are absolute and must be carried into effect. The special allowances will cease therefore from the 1st December.

5. The following is the revised scale of establishment sanctioned, and includes the Officers of the Railway Branch :—

Chief Engineers	...	...	...	2
Superintending Engineers	...	...	...	5
Executive Engineer, i grade	...	...	...	7
Do. do., ii do.	...	...	...	8
Do. do., iii do.	...	...	...	7
Do. do., iv do.	...	...	...	4
Assistant Engineers, i do.	...	...	...	20
Do. do., ii and iii grade	...	...	...	16

6. On a review of the existing establishments it is found that the following promotions can be made :—

To the 1st Grade Executive Engineers	...	...	...	2
" 2nd " " "	...	...	...	3
" 3rd " " "	...	...	...	3
" 1st Grade Assistant Engineers	...	...	...	8

These will be separately notified.

7. It will however be clearly understood that Officers who have not passed the examinations prescribed in paragraphs 153 to 157 of the Public Works Code for promotion to Assistant Engineer, 1st Grade, will have no claim to be so promoted after the 1st January next, till which date His Grace the Governor in Council has been pleased to grant an extension of time. In any case promotions will only have effect from date of passing. All others made under this order will have effect from the 1st June 1880.

(True Extract.)

(Signed) R. H. SANKEY, Colonel, R.E.,
Secretary to Govt., P.W.D.

- To Superintending Engineers.
- " Superintendents of Works.
- To the Chief Engineer for Irrigation.
- " General Superintendent, Public Works Stores and Workshops.
- " Consulting Architect.
- " Examiner of Public Works Accounts.
- " Consulting Engineer for Railways.

Exd. S. T. Austin.
Spare Copies

28/97



Govt. of Madras.
PUBLIC WORKS.

To
SUPERINTENDING ENGINEERS,
&c. &c. &c.

Dated December, 2nd

Issued

Recd. Recd.

G. O., 2nd December 1880, No. 2781 W.

DECEMBER.
Nos. 17-18.

Public Works Establishment.—Passing orders on letter from the Government communicating certain remarks on the estimated normal establishments of Engineers and Upper Subordinates required for Madras.

27/10
GOVT. } 188 . { P. W.
OF MADRAS. } DEPT.

SECRETARY.

Chepank, 18th November 1880.

OFFICE NOTE.

To W.

Am present ~~revised~~
according to the last distribution
scale is, E. Es' -- 1st grade -- 5
2nd grade -- 6
3rd grade -- 7
4th grade -- 8
A. Es' -- 1st grade -- 12
2nd grade -- 24

In addition we have an extra E. Es' 1st grade as our actual number of Superintending Engineers is only three in rank of four, and Capt. Cooper who has hitherto been considered as extra. The regular establishment being in the second grade, our actual staff of Executive Engineers is

1st grade --- 6
 2nd --- 7
 3rd --- 6
 4th --- 7 + three
 supernumeraries

Indian has sanctioned an
 alteration in distribution

Which gives us, including Capt.
 Cook in his proper place -

E.E. 1st grade --- 7 + 1st instead of 5 + 1
 2nd --- 8 --- 6 + 1
 3rd --- 7 --- 6
 4th --- 4 --- 7 - 1

* extra for one S.E. short

So that we can promote

2 E.E's from 2nd grade to 1st at
 3 " " 3rd " to 2nd
 3 " " 4th " to 3rd
 8 A.E's " 2nd " to 1st

The three senior E.E's of

the 2nd grade are

Major Ross Thompson

and Stewart, and

there seems no reason

why they should not

receive the two steps

Recommended

Att

2781
 now available -

The three senior E.E's
 of the 2nd grade are

Capt. Crowley

Mr. Goodman

Mr. Pringle

Capt. Campbell who

comes next on the

list is a highly efficient

and valuable officer, &

and well deserves pro-

motion, but there seems

hardly sufficient ground

for placing over either of

the three seniors - If any

however be noted that

Capt. Campbell though

he only joined the 1st Regt

in April 1869, or ^{fifteen} ~~ten~~

months after Mr. Pringle's

first acting, and from

after his first permanent

appointment

Captain Campbell is
 no doubt a very deserving
 Officer but in the whole
~~there~~ is no sufficient
 reason in his record
 - ending Mr. Pringle I
 therefore think it best
 that the present order
 in Seniority should be
 preserved

Att

22.11.80. 30.11.80.

appointment, received his
commission in December 1865
or nearly three years before
his Pringle's permanent
appointment -

Among the Southwell
Presbytery Engineers the three
seniors, omitting Mr Peters
whose of course it will soon
be desirable to promote, are

1 Messrs Wyllie
2 Messrs
3 Messrs

Remond
Cott

There are all efficient
men, and there seems
no reason for giving
them over -

Of the Assistant
Engineers the eight
seniors are

1 Messrs Buchanan
2 Mr Johnston

they may now
receive the two steps

- 3 Mr Fyfe
- 4 " Dried
- 5 " Smith
- 6 " Taylor
- 7 " Russell
- 8 " Paul

Of these Nos 2, 5, 6, 7,
have passed both the
examinations required by
the Act (Professional
and vernacular) and are
in every way qualified for
promotion, all being

over five years service -
Nos 1 & 8, have passed
the vernacular but not
the professional examination,
No 3 has passed the latter
but not the former, No
4 has passed neither -

It is however known
that Nos 1 and 4 have
applied for examination

currently dependent

22.11.80 till 30.11.80

and we may expect to
have the result any day -

Considering that officers
were distinctly named
more than a year ago of
the necessity of having

these examinations, there
^{in most cases} appears no excuse for their
not having done so; but
in the case of Mr Paul
it must be considered
that he has just been
away on the monthly journey
home, and that for some
time before that he was in
charge of an important
division and may possibly
not have had time for
having examinations -

Solbrig's behavior's case
is a peculiar one - He
graduated from the C. E. College
as an Assistant Engineer,

and may
receive the two steps

In Examinations
must of course be
passed before the
promotions can be
made

Atty

Recommended
Atty

joined the service as a
superior ^{in 1865} and after six
years was made an E.E. of
the 2nd grade, in which he
has remained ever since -
he certainly gave at one
time promise of being a
very good officer - If
he has fallen off,
but I cannot help thinking
that he has been dis-
heartened by constant super-
vision, which at first
was certainly not due to
inefficiency on his part,
but to the fact of his
being a native; I would
therefore recommend that
if he passes the ex-
amination he has ap-
plied for, he should
receive the steps which
his nine years service

22.11.80. 30.11.80. directly dependent

gives him a claim -

Mr. de Vry and Mr.
already passed the professional
examination, and Mr.
Bird with, it is to be
hoped so the same -

Perhaps the finest
place would be to pro-
vide at once Messrs

Johnston, Smith, Taylor
and Russell and to
leave the other vacancies

Open till the end of
December informing the
officers named (Messrs

Longachan*, Bird,
de Vry and Paul)

that if they pass both
the examinations required
of them date they will
be from Feb 1st if not, that

they will
receive the two steps

Recommended
B.H.

* That is unless it is deter-
mined to keep him here
sincerely in the record
book, in which case justice
demands that he should
be informed of the fact;

Recommended
B.H.

Recommended
B.H.

2781/4
they will be passed
over; the three next
on the list (Messrs
Cubers, Trull and
Buckton) have passed
both examinations -

In any case the
promotions given to
Messrs Longachan,
Bird, de Vry and
Paul should date on
from their actual passing
and not from the 1st
June, from which date
the promotions of Messrs
Johnston, Smith Taylor
and Russell should have
effect -

If the above suggestions
be approved the following

22.11.80. 30.11.80.

directly dependent

would be the present
We made June 1st June -

E.E. 2nd grade B 1st

Major Ross Thompson
in present

E.E. 3rd grade B 2nd

Capt. Andy

Mr. Buchanan

? Mr. Pringle (or Capt. Campbell) visit.

E.E. 4th grade B 3rd

Mr. Wyborn

- in action

- present

A.E. 2nd grade B 1st

Mr. Johnston

- C. W. Smith

- H. S. Taylor

- A. S. Bennett

From steps from A.E. 2nd B

1st We withheld in the

present -

D

SW

July 1

receive the two steps

Approved
J. W.

The above recommended
in the sanction of
Government

Plt

20/11/80

Mr. W. H. ...
Hei ...
For ...

The ... have ...
in ... Fraser ... 1918
... of 4 ... Nov. 1880
... ...
... normal scale of
... but till
we can get out ...
cost of all present ...
7. B. ... and 2.
the total cost of ...
proposed normal
... as also other
statistics connected
with the ...
of ...
... it will be
... to take up
this portion of the
...

In the meanwhile
there are two matters
directly dependent

Cir 22.11.80 ... 30.11.80

in this reply of the
Govt. of India which
call for early orders.

The first is the order
at end of para 4
directing the cessation
of the payment of
Rs 100 per annum
to the Officers classed
as Superintendents of
Works, and second
the promotion due
to the change of scale
sanctioned in para
13 -

The Govt. of India
do not definitely call
in question the soundness
of the decision to create
the proposed Subst. of
works but merely de-
cline to sanction the
extra pay of Rs 100
per annum
receive no

also Major
Vibart-

10
This will personally
afford three Officers
viz Messrs Rendell
and Walsh and Capt.
Ansdry - and as regards
the latter the promotion
which he will at once
receive (see below) will
more than make up for
the pecuniary loss.

It is certainly true in
both Messrs Rendell
and Walsh who have
acted as Superintendents
and have now so much
responsibility that they
should lose the allowance
in question, but the
order is apparently ab-
-solute, and I shall
presume the Government
will not desire to
transverse it even by
temporarily maintaining
the pay till the Rendell

Question of our
normal Establishment
has been finally settled

If approved I
will therefore now
notify to the three
Officers concerned that
the special allowance
of Rs 100 per annum
will cease from the
1st proximo

As regards the second
point, the promotions
and to be made in
the change of scale same
by para 13 of the Govt.
letter I beg to submit
an Office note drawn
up by Major Pennycook
the submit of which I
had the opportunity of
going over on the 20th
instant with him

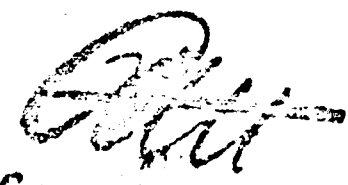
378
also expressed his
full concurrence
with the proposals
therein made, though
he was anxious to
have the matter sub-
mitted to him again
through the H. C.

His Grace did not
see sufficient reason
in Mr. Pringle's claim
to promotion being
set aside, and thought
it would be only just
to give Mr. Subroo-
Chariar the steps as
suggested by Major
Pennycook

With these brief
observations I beg
to leave the matter
in the decision of
Govt. with a request

12
278
but I may be
furnished with
any early orders or
promotions analogous
to those now pro-
posed in the members
of this department
have already been
made (some 3 months
since) in all other
Provinces -

As before observed
I shall subsequently
submit remarks on
the General Question
raised by the J. of I
respecting our normal
Detach. in the Am.
-Dislocation of Permanent

22/11/80


N^o 1915 G.

Government of India
Public Works Department
General.

To,

The Secretary to the Govt of Madras,
Public Works Department.

✓
✓

Simla 4th November 1880.

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11 7/10 1/2
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275/175
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2276 A. 159
1-10-00

1 June 1880..

Present

now saved & including the two Copy Engrs

Chief Engineers	2	2
Supp. Engineers	5	5
Ex. Engrs Grade I	5	7
Do II	6	8
Do III	7	7
Do IV	8	4
Asst Engrs I	12	20
Do II III & 24		16

P.W.D.

15th Dec 1880

No. 2781 W

I have the honor to be
Sir

Your most Obedt Servant

M. H. S. Major Genl R. E.
Secretary to the Govt of India

Cir 22.11.80. Rtd 30.11.80

No 2781 W 2781 sent
PUBLIC WORKS DEPARTMENT.

PROCEEDINGS OF THE MADRAS GOVERNMENT.

Under date the 2nd Dec 1880
Read the following:-

From

The Govt of India (H.E. No 1918 L & Co. Engrs)

In this letter the
Government of India
has ordered on the
proposals submitted
to them in letter of the
1st October 1880 No 2774
regarding the normal
strength of the P. W.
Establishments of the
Presidency and the
reorganization of the
Department.

2. Pending the sub-
mission of information

R. S.

which is being collected
in regard to (1) the cost
of all present Local
& Land Establishments
(2) the total cost of the
proposed normal es-
tablishment of the Department
and other statistics
connected with Pro-
vincial assignments,
the consideration of the
general questions raised
by the Government of
India will be deferred.

3. Meanwhile there are
two matters on which
immediate action may
be taken.

(1) The cessation of
the payment of Rs 100

Cir. 22. 11. 80.

28/12
per mensem, directed in
para 4 of the letter from
the Government of India,
to the officers classed
as Superintendents
of Works and

(2) The promotions due
to the change of scale
sanctioned in para 13.

4. The officers personally
affected by the stoppage
of the extra allowance
of Rs 100 are Mr. Rendell,
Mr. Halsey, Major Vickers R.E.
and Captain Sundry R.E.
As regards the last
mentioned officer, the
promotion which he
will receive under the
present orders will

compensate for the loss
of special emolument.

In the other cases there
is no alternative.

The orders of the Govt.
of India are absolute
and must be carried
into effect. The special
allowances will cease
therefore from the 1st
December.

5. The following is the
revised scale of establish-

ment sanctioned and includes
the officers of the Railway Branch -

Chief Engineers - 2

Super Engineers - 2

Executive Engrs I grade - 4

- do - II - 3

- do - III - 7

- do - IV - 4

Assistant Engrs I - 20

- do - II - III - 16

* Includes the Consulting
Engineers for Railways, the
present holders of which
office holds the personal
rank of Chief Engineer -

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6. On a Review of the
existing establishments
it is found that the
following promotions
can be made.

To the 1st grade
Executive Engrs - 2

" 2nd - " - 3

" 3rd - " - 3

" 1st grade
Assistant Engrs - 8

These will be separately
notified.

7. It will however
be clearly understood

that officers who have
not passed the ^{examinations} ~~examinations~~
in paras 153 to 157 of the P.R. Code
scrutinized ~~examinations~~

for promotion to
Assistant Engineer 1st
grade will have no
claim

claim to be so promoted
 after the 1st January next
 till which date His
 Grace the Governor
 in Council has been
 pleased to grant an
 extension of time. In
 any case promotions
 will only have effect
 from date of passing.
 made under this order
 all others will have
 no effect from the
 1st June 1880.

Shirley M. ...
...

S
 12
 4/12/80

Sup. Engineer ✓
 Sup. of Works ✓
 Chief Eng. for S ✓
 Genl. Supt. P. & W. ✓
 Cong. Architect ✓
 Gen. P. & W. ✓
 Comdg. for Regs. ✓

1880

22/11/18
20/1/26 B.H.

7228.
1880
Cont. of 1880
PUBLIC WORKS.

3-12-80

Dated

By

Per

Per

W. O. 27 Dec 1880 No. 27816.

Recd.

P. W. Establishment

Passing orders on
letter from the Govt.
concerning certain items
in the estimated
annual establishment.
of Engineers and
Subordinaries required
for Madras.

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(5-14)