

(1) Number of pages 32.
 (2) Date of repair 13. 1. 87.
 (3) Initials of the Referencer long

TAMIL NADU ARCHIVES

GOVERNMENT OF TAMIL NADU

PUBLIC WORKS. DEPARTMENT

G.O. No.	2016	W	Press.
B.P. No.			Mis.
Dated	31. 7. 1879		197.

M7-

Not to be folded or roughly handled

GOVERNMENT OF MADRAS.

PUBLIC WORKS DEPARTMENT.

31st July 1879, No. 2,016 W.

General.
Establishment.

No. 227. Read the following:—

List of disallowances by the Examiner, Public Works Accounts, from the salary bill of the Madras Harbour Works Office for May 1879.

No. 228. ORDER THEREON, 31st July 1879, No. 2,016 W.

The Examiner is authorised to pass the charge in question.

2. This correspondence has drawn attention to the necessity for a definition of the powers of the Superintendent of the Madras Harbour Works as to the entertainment of establishment, and also of the meaning of the expression "Petty Establishment" in Code III, iii, 30, and elsewhere.

3. As regards the latter or general question, all persons drawing monthly salaries not exceeding Rupees 20, or daily wages not exceeding one rupee, and paid from the estimates for particular works, will be considered as coming under the head of "Petty Establishment."

4. The Superintendent of the Madras Harbour Works will be considered to combine the powers granted by the Code to an Executive and a Superintending Engineer, but to avoid the necessity of too frequent reference to Government, the power of sanctioning appointments up to a limit of Rupees 60 per month or Rupees 3 per day, will be delegated to the Harbour Works Committee.

5. The Superintendent will therefore have power to appoint of his own authority up to the limit of Rupees 20 per month or one rupee per day, and with the approval of the Harbour Works Committee, up to the higher limits mentioned in the previous paragraph.

6. All appointments or promotions to higher salaries than those above named will require the previous sanction of Government.

7. The Superintendent will submit at an early date, a list of all persons now employed by him, whose pay exceeds the limits named in paragraph 3, showing to what heads or sub-heads of the estimate their salaries are at present charged.

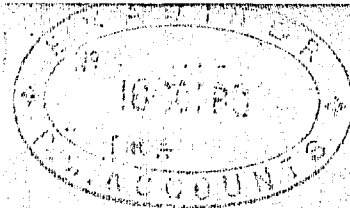
(True Extract.)

Major, R.E.,
Ag. Under Secy. to Govt., P.W.D.

To the Superintendent, Madras Harbour Works.
" Examiner of Public Works Accounts.
" Harbour Works Committee.
" Chief Engineer for Irrigation.
" Superintending Engineers.
" Consulting Architect.

Ed. S. T. Austin.

Spere Copies



GENERAL
ESTABLISHMENT

GOVT. OF (1879) ~~Madras~~
PUBLIC WORKS.

THE SUPERINTENDENT,
MADRAS HARBOUR WORKS

CC, SS, SA

Dated July 31st.

Forwarded

Recd.

Encl.

G. O. 31st July 1879, No. 2,010 W.

JULY.

Nos. 227-228.

The powers of the Superintendent of the
Madras Harbour Works as to the entertain-
ment of establishment; also the meaning of
the expression "Party Establishment" in
Code III, III, 30, definitely laid down, and
the disallowances in question authorised to
be passed by the Examiner, Public Works
Accounts.

GOVT.
OF MADRAS.

187

P. W.
DEPT.

SECRETARY.

Fort St. George,

July 15 1879.

OFFICE NOTE

To: With order for Approval
for

The enclosed note
drawn up by the account-
ant states the
facts with sufficient
clearness.

The matter might be
at once decided by
directing the
of the Superintendent.
In H. W. should be
considered as identical
with those of a Super-
intending Engineer; even
it not for the fact that

Cir 17.7.79 Dtd 29.7.79.
To P.W. 15-9

These powers are themselves
very indefinite -

S. E. have power
to appoint petty establish-
ments to any extent
which the sanctioned est-
imates will allow, but
as far as I know, no
definition of the word "petty"
has ever been given -

I am not sure that
the Superintendents are
that we can appoint a
man on a salary of Rs.
950 per month is wrong
if the same pay is
considered as part of the
expenditure on a particu-
lar item of work, it is not
at all clear that the
Superintendent is unable
to appoint him -

The distinction between
salaries charged to "works"
and those charged to
"establishment" is altogether
artificial, and the
limit for the term "petty"
should be a money one -

Probably the best
limit ^{would} be Rs 20
per month or Rs 1 per
day, which would cover
such people as assistants,
janitors, kumbhars, as
well as skilled artificers -

The man paid in this
manner should be charged
against establishment posts
(whether 'general' or for
particular work) at all
unless the estimate contains
a specific item for
petty establishment - I
to the subheads given

Above these limits the
ordinary rules regarding

establishment should
come into play -

The above suggestions
are applicable to all
works, and amount to
nothing more than a
proposal for defining the
word "petty" as applied
to establishments -

With a view of giving
necessary reference to
Government it might be
advisable to authorize the
Dept to deal with estab-
lishments up to the limit
you mention in the 3rd line
of No 60, subject to the
approval of the War
Dept Committee - This
is tantamount to delegat-
ing to the Committee the
control of Government as
far as concerns establish-

ment or salaries, between
No 20 & No 60 -

The ^{enclosed} following draft
would I think meet
the case -

S
157

I think the above
solution of the
question raised by
the C and embodied
in the words would
substantially be sufficient
might possibly be amplified
"Petty Establishments" by ex-
amples including (Ch. 2. 1.
and 2. of 1. col.) stores
(excepted British stores
on State Railways) ser-
vants, camp followers &
such the distinction in
regard to pay is not
so well defined in

1600183
F.R.S.
ACCOUNTS

that men drawing a
Salary corresponding to
that of any other classed
grade in the ship, etc.
Owing to instance, and
in giving the description of
that grade - I am also
to Salary exceeds 20 Rs
you were (25 being the
pay of the lowest grade
sub. officer) would remove
the individual from the
Petty Establishment, but
still the distinction is not
always practicable and
I think are consistent
provided finally by the
Marit. Order rules - he
has since I think been
Pennywise proposed
dislike and beg to
recommend it to sanction.

17/7/79 *Att*

L.O. 31-7-77 No 2016 Pm

Madras Harbour Works Establishment.

All the orders passed
on this subject from the
commencement of the Harbour
Works are put up. From
these orders, it is clear
that the Superintendent
Madras Harbour Works
has no power whatever to
make any changes in
salaries. In para 2 of
G.O. No. 2545 dated 20th
September 1896 it was
distinctly ruled that the
Supt. should submit for
the prior orders of Govt
all questions of changes
in salaries.

2 - It was further said

17.7.79 *Att* 29.7.79
16-7

down in the proceedings as per margin that the position of the Supt. is that of an Executive Engineer in charge of a special range and that he has the powers of a District (now Superintending) Engineer.

2. According to the ^(Madras) P.W. Code, a Supg. & Engineer has no powers in regard to new appointments, permanent or temporary. Consequently, he cannot alter in any way the salaries attached to those appointments but he can appoint to sanctioned posts.

4. With the exception of the Commissioned appointments to the Madras Water Works, which were made by the Secretary of State on the recommendation of Mr.

* N. 517 d/25th Feb'y/96
and para 6 290
N. 1433 d/25th May 1895

* Chapter III. sec: II - 25 B (a) & (b) c.

* vide (a) & (b) above

* vide (c) above

3. Vide the appointment of the Supt. on Rs 500 a month - first portion of para 7 of G.O. N. 1433, dated 25th May 1895 & G.O. N. 3358 d/25th May 1895, increased to Rs 700 under the sanction of the Secy of State - vide G.O. N. 1638 d/18th June 1899.

Appointment of Mr. Lane Foreman of Madras on Rs 600 a month - G.O. N. 3476 d/30th Augt. 1895.

Appointment of Mr. Chicker, Foreman of Engineers on Rs 320 per mensem - G.O. 721 d/7th April/96.
Appointment of Engineers for Barges - G.O. N. 1121 d/8th May/96.

* Vide appointment of Native Sub-Engineer & East Indian App. on Rs 300 and 200 respectively in latter portion of para 7 of G.O. N. 1433 d/25th May 1895.

Mr. Denison, Storekeeper on Rs 200 - vide G.O. N. 2867 d/7th Oct. 1895.

By Mr. Denison
Parker the Engineer in charge all the other appointments in India were apparently made under the sanction of the Madras Govt. In para 8 of G.O. N. 1433 d/25th May 1895 the Madras Govt. reserves to itself the right of terminating the engagement made with any officer or subordinate on certain conditions - also of suspending from employment in case of gross carelessness.

5. It will be seen from G.O. N. 2545 dated 22nd September 1896 that the sanction of Govt. was necessary to increase the Storekeeper's, Mr. Denison's salary from Rs 200 to 300.

6. That the Supt. Andras
Harbour Works felt himself
bound to submit for the
previous sanction of Govt.
all changes in salaries
as ordered by para 2 of
G.O. No. 2545 dated 22nd
Sept. 1896 is very clear for
(1) in para 17 of his report
printed with G.O. No. 3088
of 20th Nov. 1896, the Supt.
asks permission to increase
the peons salaries from
Rs 7 to something more.
this was not sanctioned
(2) in his letter printed
with G.O. No. 510 of 15th Feb.
1897 he applies for an
increase of Rs 30 (200 to
230) to the salary of
Mr. Ross, Supt. of Quarries.
this was sanctioned.

7. That he had no

power to sanction changes
even in his own office
Estab^t is clear from
G.O. 2470 of 15th Sept. 1896 in
which sanction was ac-
corded to certain increases
in his office establish-
ment on proposals made
by the Supt. and on the
recommendation of a
Committee appointed to
investigate these proposals,
vide also G.O. No. 3165 W
of 6th Aug. 1898, sanction-
ing further changes
proposed by the Supt.
in his own office and
in the Storekeeper's
Estab^t.

8- The restrictions above
referred to more particularly
apply

apply to establishments
proper, for which there
is a separate head in
the Harbour Works estimate,
as distinguished from the
establishment charged
to sub heads of Work.
As regards this estimate,
it would appear from para
3 of the Chief Engineer's
Memo: printed with despatch
from the Secretary of State
N^o 6 of 1876 that the details
were left to be arranged
at the Superintendent's dis-
cretion, the sub heads of
estimate merely providing
lump sums calculated
on the probable monthly
charge and the time
the project will occupy;
but it was apparently
never intended that he

should exercise this power
to the extent he imagines,
As 350. For it will be
seen from G.O. N^o 3165 W
of 6th Augt. 1878, that the
sanction of Govt. had to
be obtained to increase
the salary of the Foreman
Diver and reduce that
of the Foreman Engineer.
Similar sanction was
needed in regard to the
salaries of the Barge
Engineers and Commanders.
vide G.O. N^o 1771 of 12th July
1876, N^o 4497 of 25th Nov 1878
and N^o 3568 of 9th Sept. 1878
The salaries of all the Engineer are
apparently charged to Works
G.O. Under (Headworks)
S. W. Code III - III - 30 B, (6)
Executive Engineers are em-
powered to entertain the
necessary extra (Petty)
estimate chargeable to

works, the cost of which is covered by sanctioned estimates. Under P. W. Code (Govt of India) T. III-12 A, this power is exercised by Supt. Engineers.

This is understood to refer to the employment of Maistries and other minor hands to aid in the supervision and execution of works. There is ~~of~~ apparently no defined limit to such Establs, although the term "Petty" would imply that the salaries so charged will be restricted to small sums.

10. The estimate for the Harbour Works, which was originally sanctioned

in G.O. ²⁰¹¹ N. 2610 of 10th Sept. 1875, provides for such items as the salaries of "European Concrete masons", "Trenching Diggers" &c. under the special head "Establishment." In the revised estimate communicated with G.O. N. 206 dated 26th January 1876, such items are excluded from Establs. and apparently included under sub heads of works.

11. For the items charged to Establishment, a yearly budget estimate is prepared to guide the Examiner in his monthly audit. There is thus a complete check in

* vide the estimate sanctioned in G.O. N. 431 W of 11th Feb. 1879.

regard to such items.

In respect to the salaries charged to sub-heads of work, there is absolutely ^{whatsoever} no check, because there is no monthly audit.

The Supt. can therefore increase or decrease these as he thinks proper without fear of question.

If the cost involved were comparatively trifling, as it would be, ordinarily, when it is found necessary to employ extra establishments and charge them to the estimates for works, there would be no need for the interference of higher authority. Considering however the

* Concrete maker
Foreman Engineer, Foreman
Diver &c.

magnitude of the undertaking and the expensive salaries drawn by certain members of the W.R. Establishment, it seems necessary that the sanction of Govt. should be insisted on prior to any changes being effected in the salaries originally fixed by Govt.

13. It does seem rather inconsistent that the Supt. should have, as it were, unlimited powers here, and be restricted in the other case to such an extent as not to be able to increase a clerk's pay by Rs 3.

Whether debited to "Establishment" or "Works", the entire charge goes against one and the same estimate.

and as much control
should, it is thought, be
exercised by Govt. over one
as over the other. It would
be well therefore to require
the Supt. to submit at once
a list of the members of
his Estab^t. charged to
Works who are on the
receipt of fixed monthly
salaries, and he should
not be allowed to increase
any of these except with
the sanction of Govt. at
least of the Harbour Works
Committee, who according
to their present constitution
vide G.O. N^o. 2261 dated 25th
Aug^t. 1876 - have no voice
at all in the matter.

He, the Clerk, the
increase to whose pay

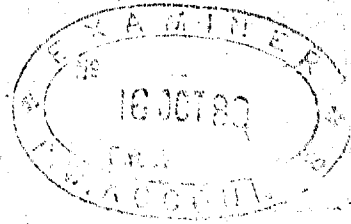
has given rise to the
present reference, is em-
ployed on Rs 15 per mensem
in the Quarry Superin-
tendents Estab^t. sanction-
ed in para. 7 of G.O. N^o.
1433 d/ 25th May 1875.

15 - It may be observed
that the Local Govt. are
empowered to sanction
changes in the permanent
Estab^t. in cases of appoint-
ments, the salaries of
which are under Rs 250
per mensem chargeable
to Provincial funds - vide

P. W. Code (Madras)

I-II-2 A.

Wd
14.



13
Memos

D W

What persons have
been considered to the
Supt. M. H. W. in regard
to appointment of
State?

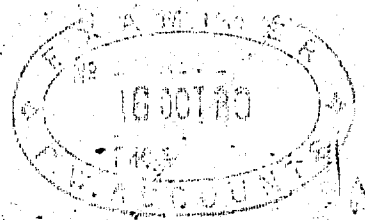
Was the Harbour
Committee ever asked
in the matter?

If not what limits
could they suggest

At the outside the
Supt. would estimate
what were the limits from
the Supt. Engineer
under the Code and
certain that it is
enforced to make
appointments up to
350 per annum a
manifestly wrong

28-6-77 C. H. L.

40-31-77 M 20567



[Form No. 111.]

GOVT.
OF MADRAS

1879.

DEPT.

EXAMINER, P. W. ACCOUNTS.

Obtained June 27th 1879.

Office Note No. 6

To

*Mr. 2016/4
3-779*

*Will you kindly do
of this case.*

*The Govt of India has
specifically ordered that
Expenditure on the Harbor
is to be treated & audited
the same way as any
P.W. Expenditure.*

*I am not aware of
the Supdt. Mr. H. Works
the power of making
up to Rs. 350 a month
he has, he has more
than the balance*

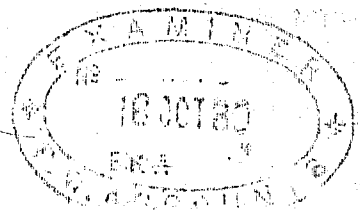
KEEP WITH

Genl. No.

dated

18

to Disty-15-7



I should certainly like to
the matter settled definitely
for all; for the requirements
of India on the one hand,
the constant assumption of
political powers by the Dept
of Madras Harbour Works on the
other, creates far more
trouble than should exist
between our two offices.

At present, I hold that
Capt. H. W. has no
to allow his office to
reference to fact, &
generally that the action
of the office was correct.

29/10

G.O. 31-7-79 No 2016 W.

PROCEEDINGS OF THE MADRAS GOVERNMENT.

Under date the 31st July 1879

Read the following:—

List of disallowances by the Examiner Public Works
Accounts from the salary bill of the Madras Harbour
Works office for May 1879.

The Examiner is
authorised to pass the charge
in question.

2. This correspondence
has drawn attention to the
necessity for a definition
of the powers of the Dept
of the Madras Harbour
Works as to the entertainment
of establishment, and also
of the meaning of the
expression "fully established"
in Code III-iii 30 and
elsewhere.

3. As regards the latter
or general question, all
persons

5. The Sup^t will therefore have power to appoint of his own authority up to the limit of \$20 per month or \$2 one ^{day} per day, and with

7. The Sup^t will submit at an early date, a list of all persons now employed by him whose pay exceeds the limits named in para 3, showing to what heads or sub-heads of the estimate their salaries are at present charged.

2. South Am. 14 1/2 hrs and 20 min

7. For Pura dated 7.79

Base Works Committee

9 C E for Living a temperate

H. S. G. & Co.

Carney Geo. L. 1868

21

8-779



Cir 1/7/77
To Dalg 15-4- Rd 39/7



Col. of 1870: 3000000.

PUBLIC WORKS.

To the

Dated

Issued

Recd.

Encl.

O. O. 31 July 1870, No. 20764

No. 227-228

The powers of the Report
of the Bureau of the
as to the establishment of
establishment, also the
meaning of the expression
"fully established" in
Code III, III, 30 definitely
laid down, and the dis-
allowance in question.
authorized to be passed
by the Examiners of the