

(1) Number of pages 80
 (2) Date of repair 12.8.56
 (3) Initials of the Referencer (C. V. S.)

TAMIL NADU ARCHIVES

GOVERNMENT OF TAMIL NADU

P. W. DEPARTMENT

G.O. No.	2923	Press.
B.P. No.	W	Mis.
Dated	19.7.1878	197.

DA

be folded or roughly handled

29/3/78
1

GOVERNMENT OF MADRAS
PUBLIC WORKS DEPARTMENT.

19th July 1878, No. 2,923 W.

General.
Account

Read the following papers —

No 152 From Major L. CONWAY-GORDON, R.E., Examiner of Public Works Accounts, to the Secretary to Government, Public Works Department, General Branch, dated Chempauk, 2nd July 1878, No 114 W

I HAVE the honor to forward, for the information and orders of Government the accompanying correspondence noted in the margin relative to the issue of finance funds required for the relief works in progress in the Salem District.

District Engineer's (Salem) No 37 S.L., dated 14th June 1878
District Engineer's (Salem) No 38 S.L., dated 20th June 1878
Examiner's No 129 S.L., dated 29th June 1878

2 From this you will observe that out of the total sum allotted to him for completing the whole of his works according to their sanctioned estimates the District Engineer has devoted a considerable sum to finishing certain works at a cost largely in excess of the sanctioned amounts, leaving others unfinished, and that he holds that he is still entitled to funds to the full amount of the sanctioned estimates of the others, in order that he may be able to complete them. In this view I have felt myself, for the reasons stated in my letter No. 129 S.L., dated 29th June 1878, compelled to differ with him, and I have accordingly refused to issue funds in excess of the aggregate amount of the estimates sanctioned, a course which will, I trust, be approved of by Government

From Major J. PENNYQUICK, R.E., District Engineer, Salem, to the Examiner of Public Works Accounts, dated Salem, 19th June 1878, No 37 S.L.

In reply to your letter No 97 S.L., of 11th instant, I have the honor to enclose a copy of the statement of provisional sanctions required, on which the credit of Rupees 77,000 to which you refer was granted.

2 The works entered in this list are a portion of those included in a programme sanctioned by Government in Order No 1,412 W, of 23rd April 1878 and credits may be given for these works up to the totals of columns 2, 5, and 8 of the statement.

3 In addition to the above works those shown in list No 2 (enclosed) are included in the programme sanctioned in the above-mentioned order, and for these it will be seen that the original sanctions have not yet been worked out, and credits may be given to the full extent of each sanction.

4 On many works the sanctioned estimates have been largely exceeded, and these doubtless account for the extra credits referred to in your letter under reply, but these must be dealt with separately, and it will not do to refuse credits for sanctioned works for which the grants have not yet been worked out, because the grants on others have been exceeded.

5 Care will be taken that in future applications for credit the names of the works for which they are wanted, and the sums required for each are properly stated, so that you will be able to see that credits are only given within the limit of the unexpended balances of each work entered.

- Received him on the 15th

June,* declines to grant credit for the sums in question, on the ground that they had been given.

7 The last letter forwarded, No. 129 SL, of 30th Jun, is the Extraordinary reply to the above, and I am bound to say that I have seldom received a more astonishing communication.

9 Paragraph 2 of the Examiner's letter under reference is almost grotesque in its misapprehension of facts. The excess expenditure to which he refers to is a fact which every well knows long before the issue of the recent orders on the subject, and the whole object of G.O., No. 2,491 W, of 6th June 1878, and of the reference that led to it was to remove the objection to the grant of further credits for the works included in the sanctioned programme on account of the aggregate grants having been exceeded.

11 - It appears to me that the course dictated by common sense as well as by the evident intention of Government is that alluded to in the two last paragraphs of my letter No 37 S. L., of 19th ultimo, viz, that the works for which each credit asked for is wanted should be specified and that credits should be granted up to the full extent of the estimates, provisional or otherwise, for works included in the sanctioned programme, leaving the unallocated expenditure *strictly incurred* to be dealt with separately.

13 The correspondence now under reference refers only to the Salem Division, but similar difficulties will, of course, arise with regard to the other divisions.

14 In conclusion I desire to draw attention to the delay in reply to my letter, No. 37, of the 12th June, that letter was written from Saigon, so that it must have been received on the 20th or 21st at latest, the subject was evidently one of the

From Major L CONWAY-GORDON, RE, Examiner of Public Works Accounts, to the
District Engineer, Salem, dated Clepaul, 17th June 1878, No 95 S L.

2 In reference to this matter I beg to inform you that I have this day received a telegram from Government sanctioning "a credit of Rupees 77,000 in excess of sanctioned estimate" for the Salem Division, but I have the honor to point out that, notwithstanding this addition to the sanctioned unexpended balance, a reference to the figures at foot hereof will show that Salem has already received an excess credit of Rupees 67,009, I regret, therefore, to inform you that, under the strict ruling of Government which now obtains relative to the issue of credits, I shall have no option left but to refuse any further requisitions unless you can show sanctioned works for which the funds are required.

Rs							Rs		Rs
70,000									
60,000									
30,000									
48,000									
56,000	Credit issued	...	..	...	+ ..	.			2,64,000
Sanction unexpended balances	..	.	..				1,13,901		
Telegram from Government	...						77,009		
									1,96,991
							Excess credit	.	67,009

In reply to your memorandum, No 2,987, of 6th instant, I have the honor to observe that of the two subjects therein referred to, viz, the provision of funds for works already sanctioned and the submission of estimates to cover unsanctioned expenditure, the first has already been dealt with in my letter, No 100 S U, of 1st July, with which were forwarded copies of the correspondence alluded to in the Examiner's No 114 W of 2nd instant

2 It would not be necessary to say anything more upon the subject here were it not that the Examiner's letter above mentioned states the facts so inaccurately that it is necessary that the inaccuracy should be corrected.

3 It is perfectly true that I hold the opinion attributed to me in paragraph 2 of the Examiner's letter, and on no other principle could work be carried on at all, but the actual facts are not as any one would suppose from reading this paragraph

4 The works referred to in the correspondence are not works the sanctioned estimates for which have not been fully expended, but works which had either not been sanctioned at all, or for which the sanctioned estimates had been largely exceeded, and the sums asked for and sanctioned by Government, but refused by the Examiner, are not balances of sanctioned estimates, but specified sums for specified works sanctioned by Government for future expenditure entirely independently of previous expenditure on other works.

5 I think that if you will consider that the result of carrying out the principles
relied on by the Examiner would be simply the immediate stoppage of every work in



CENTRAL
ACCOUNT

of (1878) ~~General~~
PUBLIC WORKS.

of (1878) ~~General~~

of (1878) ~~General~~

of (1878) ~~General~~

of (1878) ~~General~~

of (1878) ~~General~~

of (1878) ~~General~~

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114 W.
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2nd

29/27
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N^o 3782. Distt. Engineer's Office.
Salem 19th June 1878.

From,
The Distt. Engineer of Salem
To
The Examiner of P.W. Accounts.
Madras

Sir,
In reply to your letter N^o 95. Sd. of
11th instant, I have the honor to enclose a
copy of the statement of provisional ex-
penditures required, on which the credit of
Rs 77,000 to which you refer was granted
2. The works entered in this list are
a portion of those included in a
programme sanctioned by Government
in their Order N^o 1942 W of 23rd April 1878
and credits may be given for these ex-
penditures up to the totals of columns 2, 3 and
8 of the statement.

3. In addition to the above works, ex-
those shown in list N^o 2 enclosed, are
included in the programme sanctioned
in the above mentioned order, and for
these it will be seen that the original
sanctions have not yet been worked out,
and credits may be given to the full
extent of such sanctions.

4. On many works the sanctioned
estimates have been largely exceeded,
and

114 W
147 A.

C. E. S. 29/7/78

2nd

3/2

and these doubtless account for the extra credits referred to in your letter under reply, but these must be dealt with separately, and it will not do to refuse credits for sanctioned works for which the grants have not yet been worked out because the grants on others have been exceeded.

5. Care will be taken that in future applications for credit the names of the works for which they are wanted, and the sums required for each, are properly stated, so that you will be able to see that credits are only given within the limit of the unexpended balances of each work named.

I have &c.
Sof. John Pennyquick R.E.
Distt Engineer. Salem.

(True Copy)

W. J. Adder
Chief Accountant.

N^o 38. S. L. Distt: Engineer's Office.
Salem 20th June 1878

From
The District Engineer
Salem

To,
The Examiner
Public Works Accounts
Madras

Sir,

In reply to your letter N^o 105. S. L. of 17th instant, I have the honor to observe that my N^o 37. S. L. of 19th June will probably have removed your objections to the grant of credits for the Salem Division.

2. If it does not do so, kindly let me know, in order that I may make other arrangements.

I have &c.
Sof. John Pennyquick Major R.E.
Distt: Engineer, Salem.

(True copy)

W. J. Adder

Chief Accountant.

1878.
2/7.

No. 129 SL

2923

From

THE EXAMINER,
PUBLIC WORKS ACCOUNTS,
MADRAS.

To

The District Engineer
SalemChennai, 29th June

1878

Sir

I have the honor to acknowledge the receipt of your letter No. 37 SL, dated 19th June 1878, and in reply to state that under the orders of Government I am unable to issue Famine Funds to a greater extent than the aggregate amount of the estimates sanctioned.

Should you of the sum given you the complete all the works according to the sanctioned estimates, have expended a portion in excess expenditure on some works leaving others unfinished, I do not see that this affects the aggregate sum I am authorized to issue. The mere fact of there being further sanctioned expenditure on the unfinished works will not authorize my issue of funds in excess of the aggregate amount sanctioned.

3. The object of Government in issuing these orders regarding the supply of Famine

Sanction funds was to prevent unauthorised
expenditure in any form, and you are, I con-
sider, as responsible for unauthorised
expenditure in excess of a sanctioned estimate
as for unauthorised expenditure without
any sanction at all.

2. Your proper course appears to me
to apply for sanction to a revised estimate
immediately, it becomes probable that
the sanctioned estimate you are working
under will be exceeded, and this course I
would suggest your adopting. In any case
I wish you to thoroughly understand that
I shall, under the orders of Government,
find no funds in excess of the aggregate
sanctioned by Government should
you consider that matters are sufficiently
urgent to justify yourself in doing so, you
will of course have funds placed at your
disposal on your own responsibility under
the sanction of G.O. No. 545 dated 27th
May 1878.

Sd/- Conway Gordon
Examiner, Port District Major P.E.

(True copy)

Unadvised

Chief Accountant

C.A.B.

P. 5

N. 100. S. C.

District Engineer's Office,
Salem 29th July 1878.

From

The District Engineer,

Salem.

To

The Secretary to Government,
D. P.W.

Sir,

Enclosures 3

I have the honor to forward
for the consideration of Govern-
ment copies of the letters named in

Letter No 95 dtd 11th June 78
from the Exd. P.W. accounts
1-2-2- No. 37 of 19th June 1878
from the District Engineer
1-2-2- No 129 P.L. of 30th June
from the Examiner, P.W. accounts.

the margin, which
have passed be-
tween the Examiner

of Public Works accounts and
myself and to request orders
thereon.

2. It will be remembered that in
G.O. No. 1942.W. of 23rd April a certain
programme of works was sanctioned
for

a copy of the statement sent to Government, and another statement showing the works included in the programme sanctioned by G. O. No. 1942 of 23rd April for which there were already sufficient balances of sanctioned estimates.

4. The last letter forwarded, No 129 of 20th June is the Government's reply to the above, and I am bound to say that I have seldom received a more astonishing communication.

5. The Examiner appears to overlook entirely the fact that the orders of Government No. 1942 of 23rd April and No 2401 of 6th June 1898 were both subsequent to the orders to which he refers as precluding him from

2923/
5/19/98
granting the credits required, his action is only explicable on the supposition that he imagines that Government intended to stultify themselves by ordering the execution of works and then refusing to find the funds for carrying them out.

9 Para 2 of the Examiner's letter under reference is almost grotesque in its misapprehension of facts. The excess expenditure to which he refers took place as he very well knows long before the issue of the recent orders on the subject, and the whole object of G. O. No. 2401 of 6th June 1898 and of the reference that led to it was to remove the objection to the grant of further

further credits for the works included in the sanctioned programme on account of the aggregate grants having been exceeded.

10. Para 3 is almost equally ill judged. The unsanctioned expenditure referred to is an accomplished fact, and cannot be avoided by any possible means, and the Examiners' action has the effect not of preventing unsanctioned expenditure, which no one now proposes to incur, but of preventing expenditure which Government with full knowledge of the circumstances of each case have deliberately sanctioned. The reference to my responsibility for the expenditure

in question is entirely ²⁴²³ ~~irrelevant~~ ²⁰, and in my opinion somewhat impertinent, this responsibility, I am quite prepared to accept, and to give such explanation as may be necessary, at the proper time, but the point in question just now is not responsibility for the past, but present action.

11. It appears to me that the course dictated by common sense as well as by the evident intention of Government, is that alluded to in the two last paragraphs of my letter No 37 S.L. of 19th ultimo, viz that the works for which each credit asked for is wanted should be specified and that credits should be granted up

the credits for July, and yet
it was not answered till
the 29th, a date which might
very easily have made it
impossible, if I happened
to be out in the district,
^{for me} to take the necessary steps
for procuring funds until the
first week of the month was
nearly over.

I have the honor to be,
Sir,
your most obed. servant.

John P. Peng - Major, R.E.,
District Engineer.

12
15

G.O. 2713W of 1 July 78
 C.E. 2786 - 26 June -
 G.O. 2407W - 6 - - - - - orig.
 Mis. 1942W - 23 April -
 G.O. 1741W - 8 - - - - -
 - - - 1523W - 26 March -
 - - - 1394W - 18 - - - - -
 Mis. 1313W - 13 - - - - -
 C.E. 2987. 5-7-78.

From
 The District Engineer,
 Salem.

To
 The Secretary to Government,
 P. W.

Dated 1st July 1878.
 Recd. 3 July 1878.

N^o 100 S.L.

Enc. 3

Forwarding for con-
 sideration Copies of cer-
 tain Correspondence
 between the District
 Engineer & Examiner on
 the subject of credits &
 regulating orders thereon.

N^o 95 S.L.

10

From

27 $\frac{23}{15}$

The Examiner,
 P. W. Accounts,
 Madras.

The District Engineer,
 Salem.

Chennai, 11th June 1878.

Sir,

I have the honor to inform
 you that in compliance with your
 Telegram of 3rd June, a sum of
 Rs. 56,000 for Famine Works has been
 placed at the credit of the Executive
 Officer Salem Division for the current
 month.

2. In reference to this matter I
 beg to inform you that I have
 this day received a Telegram
 from Government sanctioning
 a credit of Rs. 77,000 in excess
 of

Enclosure No. 1 in
letter No: 100 of the
1st July/78 from the
District Engineer Salem
to the Secretary to Govt.

N^o 111 S.L.

District Engineer's Office,
Salem 11th July 1878.

From

The District Engineer,
Salem.

Sir,

The Chief Engineer,
D. P. W.

In reply to your Memo. No 2987
of 6th instant, I have the honour
to observe that of the two subjects
therein referred to, namely the
provision of funds for works already
sanctioned, and the submission
of estimates to cover unsanctioned
expenditure, the first has already
been dealt with in my letter
No 100 S.L. of 1st July with which
were forwarded copies of the
correspondence

21.7.17
21.7.17
3-7-1878

correspondence alluded to in the
Examiner's No 114. W of 2nd instant.

2 It would not be necessary to
say anything more upon the subject
here, were it not that the Examiner's
letter above mentioned states the
facts so inaccurately that it is
necessary that the inaccuracy
should be corrected.

3. It is perfectly true that I
hold the opinion attributed to me
in para 2 of the Examiner's letter,
and on no other principle could
work be carried on at all, but the
actual facts are not as any one
would suppose from reading this
paragraph.

4. The works referred to in the
correspondence are not works ~~which~~
the sanctioned estimates for which

have

have not been fully expended
but works which had either not been
sanctioned at all or for which the
sanctioned estimates had been largely
exceeded, and the sums asked for,
and sanctioned by Government but
refused by the Examiner, are not
balances of sanctioned estimates, but
specified sums for specified works
sanctioned by Government for future
expenditure entirely independently of
previous expenditure on other works.

5. I think that if you will consider
that the result of carrying out the
principles relied on by the Examiner
would be simply the immediate
stoppage of every work in the district,
you will reconsider your opinion
as to the correctness of that Officer's
views.

6. It is also somewhat remarkable

that

that if these views are correct as regards the Saline Division (to which this correspondence refers) they have been changed, or perhaps overruled, as regards the Shipatore Division, where the circumstances are precisely similar; there the credits, having been at first refused on grounds similar to those relied on for Saline, have since been granted. If the Examiner's action is right in one case, it is wrong in the other.

7. On point of fact the whole matter resolves itself into two simple questions; namely, - Is it the intention of Government that the works mentioned in the programme sanctioned with G. O. No 1942 W of 23rd April are to be carried out or not? and if so how are the funds for payment of the labourers employed thereon to be obtained?

The answers to these questions will show pretty conclusively that the Examiner's view, whether correct or not, cannot be practically acted on. 8. With regard to the question of the excess expenditure already incurred, it is to be noted that the works on which there has been this excess consist of two classes; repairs to irrigation works, and repairs to roads. The estimates for the first class were mostly prepared in a hurry, in some instances by the revenue department, and all under circumstances which prevented any careful enquiry as to the real requirements of the works dealt with; it was certain therefore that most of them would be exceeded, even if they had been executed under normal conditions.

conditions. When to this consideration is added the further one that (in accordance with the policy which prevailed before October last) the number of works was such as to render proper supervision impossible, and that they had to be carried out by half-starved labourers, quite incapable of doing a proper day's work, it is not surprising that the excess in most cases should have been very large in proportion to the original estimates. Indeed on this point I must say that I have in many cases been surprised, not at the largeness, but at the smallness of the excess.

9. The case with regard to works of the second class (repairs of roads) is somewhat different; here there could hardly be said to have been any estimates,

estimates, in the true sense of the word, at all; indeed in many cases there have been none in any sense. On these works the expenditure depended not on the requirements of the works themselves, but on the number of people for ^{whose} ~~which~~ employment had to be provided. A certain number of people had to be employed, and there being in many cases no work procurable for them save stonebreaking, stones had to be broken, and as the distress has lasted to a period far later than was expected ^{where} ~~while~~ the original estimates were prepared, those estimates had to be exceeded, and other works taken up without any estimates at all.

10. No doubt it may be said that the necessity for the additional expenditure being granted, estimates

estimates to cover it should have been submitted before it was incurred. The answer to this is simply that it was impossible.

11. The staff of the District, both engineering and subordinate has never been more than enough to keep work going, indeed in some places and on some occasions it has not been enough, as for instance in the Darainpury taking in the beginning of February, and as it was quite clear that we could not at the same time both prepare estimates and superintend the actual employment of the people who required it, the former object, being less pressing than the latter, had to give way.

12. Our difficulties have been greatly increased by the constant changes caused

caused by sickness amongst both officers and subordinates. I think a list showing the number of changes on this account would be rather startling, but some idea of the trouble caused by it may be gathered from the fact that except Mr. Newton and myself, there is not an officer in the District who has at this moment been working continuously in it for six months; and of subordinates there are certainly not more than two or three.

13. Whether more ought to have been done in this matter of the preparation of estimates than has actually been done is a matter of opinion. I do not know that I am specially deficient in energy or in power.

of getting through work, nor that I have any special sympathy with such deficiency in others, and I do not think that there is any ground for complaint on this score, but if any one else holds a different view I shall certainly not try to combat it.

14. Some estimates have been submitted, others are ready for submission, and others will be submitted as soon as possible, but how long it will be before they are all cleared off I cannot attempt to say. It is but a very small fraction of their time that either officers or subordinates can give to this work. It is impossible therefore to say that all the estimates required shall be submitted "without loss of time,"

all

all that can be promised is that they shall be submitted without avoidable loss of time. 29²³/₁₀

I have the honor to be,
Sir,

Your most Obedt. Servant,
John P. [unclear] Major R.E.,

District Engineer, Salem.

1017 24/230/10/78

From
The District Engineer,
Calcutta.

To the Chief Engineer,
D.P.W.

Dated 11th 9 July 1878.
Recd. 3

10111 10

Submitting the explanation
called for by
the Chief Engineer
on the subject of
Credits.

10111 13.4.78

10111 10.7.78

24
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19th June 1878.

Public Works Department

No. 1

Salmon Division

List of ... included in ... of 23rd April 1878 for ...

...

Name of Work

Amount of ...

...

...

...

...

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...

Remarks

Wanaka to ...

Salmon to ...

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...

District Engineer's Office
Salmon 24th May 1878

...

19th June 1878.

...

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...

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2922
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Salem District

1878

Under the Board of Revenue

Settlements included in the Survey made in 1878. 1942 of 1878. It appears that the original plan has been altered, and the original plan has been worked out.

June 1st 1878

Amount of the Board of Revenue
to be paid to the Board of Revenue
to be paid to the Board of Revenue

Balance 1878

Salem to Pudukkottai via Munjavadip 4200 2470 1730
Salem to Tiruchirappalli 8066 2290 5776

Grand Total 20000 13250 6750

Tiruchirappalli to Tharangambadi 10600 3211 15389
Do to Mogaroot 13380 3410 9970
Do to Mookkavadi 47000 13490 33522

of 1878. 1942 of 1878

District Engineer's Office
Salem District

(Signed) John Pennycuik Major R.E.
District Engineer's Office

(True copy)
under seal

Chief Accountant

29 22

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No 2923 W

Public Works Department.

Genl Secy

PROCEEDINGS OF THE MADRAS GOVERNMENT.

25/2/78

Under date the 19 July/78.

Read the following -

From the Engineer, Madras. (H.E. No 114 W 72 July/78)
The District Engineer } (H.E. No 100 S.L. 2/11 July/78)
Salem. } 11 S.L. 2/11 July/78

His Grace the Governor in Council considers that the District Engineer's proper course, on finding that works were costing more than the original estimates, was to have prepared and forwarded for sanction revised estimates. He should also obtain sanction for estimates of works previously authorized. Had

10/7

he done this, no difficulty
would have arisen. Instead
of doing this, he has fallen
back on a provision intended
to meet a failure from
unforeseen causes, and
not a failure caused
entirely by the District
Engineer himself and
his subordinates.

The Government
requires definite adherence
to their orders, and prompt
assistance from all officers
in carrying them out, and
it would be with great
regret that they would
find themselves under

the necessity, in any case,
of removing officers in
consequence of inattention
to, or failure to act upon
instructions issued to

prevent money ²⁹⁸² being spent
on unsanctioned works, or
works for which they had
received no reliable estimate.

The Government also
observe that Major Pennington's
letter is couched in most
improper and ^{unjustifiable} language, there being nothing
in the tone or substance
of the Examiner's letter to
call forth such expressions
as those used by Major
Pennington. and they are
confident that he will
himself readily admit
that to be the case and
regret that he has allow-
ed himself to write in
such a tone.

The Chief Engineer
has already called upon
Major

the totals of columns 2, 3 and 8 of the statement.

3. In addition to the above works, those shown in list No. 2 enclosed are included in the programme sanctioned in the above mentioned order, and for these it will be seen that the original sanctions have not yet been worked out, and credits may be given to the full extent of such sanctions.

4. On many works the sanctioned estimates have been largely exceeded, and these doubtless account for the extra credits referred to in your letter under reply, but these must be dealt with separately, and it will not do to refuse credits for sanctioned works for which the grants have not yet been worked out because the grants on others have been exceeded.

5. Care will be taken that in future

future applications for credits the names of the works for which they are wanted, and the sums ²⁹²³ required for each are properly stated, so that you will be able to see that credits are only given within the limit of the unexpended balances of each work named.

I have &c.

(Signed) J. Penneyck Major R.E.
District Engineer

(True Copy)

Penney - Major R.E.,
District Engineer.

Enclosure No. 2 in
Order No 106 of the 1st
July 1878 from the Dist.
Engineer Salem to the
Secretary to Government &c.

From The Examiner, P. W. Accounts,

Madras.

2,223
1
15

To The District Engineer,
Salem.

No 129 S. L.

Chepauk, 29th June 1878.

Sir,

I have the honor to acknowledge
the receipt of your letter No 37 S. L.
dated 19th June 1878, and in reply to
state that under the Orders of
Government I am unable to issue
Famine Funds to a greater extent
than the aggregate amount of the
estimates sanctioned.

2. Should you, of the sums given
you to complete all the works
according to the sanctioned estimate
have expended a portion on excess

expenditure

expenditure on some works leaving others unfinished, I do not see that this affects the aggregate sum I am authorized to issue. The mere fact of there being further sanctioned expenditure on the unfinished works will not authorize my issuing funds in excess of the aggregate amount sanctioned.

3. The object of Government in issuing these orders regarding the supply of Famine Funds was to prevent unsanctioned expenditure in any form, and you are, I consider as responsible for unsanctioned expenditure in excess of a sanctioned estimate as for unsanctioned expenditure without any sanction at all.

4. Your proper course appears to me to apply for sanction to a revised estimate. Immediately it becomes probable that the sanctioned estimate you are working under will be exceeded, and this course I would suggest your adopting. In any

case

case I wish you to thoroughly understand that I shall, under the orders of Government, issue no funds ^{25 23} in excess of the aggregate sum sanctioned by Government. Should you consider that matters are sufficiently urgent to justify yourself in so doing, you will of course have funds placed at your disposal on your own responsibility under the operation of G. O. No 545 dated 1st March 1878.

I have &c.

(Signed) L. Conway Gordon,
Examiner, P. W. Accounts & Major &c.

(True Copy)

John P. S. Major R.E.,
District Engineer,

2923
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Letter from the District Engineer Salem
No 100 S.E. dated 1st July 1878.

FOR ORDERS

While not approving
of the tone of Major Pung-
nick's correspondence the
Chief Engineer concurs
generally in what he
desires to point out viz.
that the relaxation of
the rules recommended
by him on the 23^d May
and agreed to by Gov^t
has been rendered in-
operative by the Engineer's
action.

P.S.
The District Eng^r has, however,
been again called upon to submit
revised estimates to cover necessary
expenses with full explanation for
sanction of Government.

Edw. M. Col. 1878

5th July 1878.Chief Eng^r & Secy to Gov^t

FOR ORDERS.

I am much to be
 the Examiner is wrong -
 He is acting under the
 orders conveyed in G.O. No 630
 dated 8th March 1878. These
 orders were deliberately
 given and leave him in
 action. The functions of
 the Examiner do not include
 the exercise of discretion.
 If inconvenience arises
 from the Examiner's action,
 it is not only anticipated
 but is incumbent on him
 to take, the fault lies
 1st with the P.W.D. in not
 being prepared with
 sufficient sanctions &
 2nd with the Government itself
 in not insisting on the
 P.W.D. taking the necessary
 precautions.

29²³
31

were so prepared to insist
 they should not have
 issued the orders contained
 in G.O. No. 630 - I have
 on several occasions
 urged this point, but the
 inconvenience to the Service
 and the disputes between
 the Examiner and Executive
 Officers are ^{still} constantly re-
 -curring.

The District Engineer,
 Salem, now finds his only
 refuge under the doubtful
 provisions of G.O. of 1st March
 1878 No 545, recourse to which
 ought not to be necessary,
 if the P.W.D. had taken the
 necessary steps properly to
 follow up G.O. No 630 of the
 8th March, - He is getting
 funds from the Civil Treasury

without credit from the
Treasury, on the plea
that the system enjoyed
has broken down - though
he personally is responsible
for the break-down - is
not having sufficient
sanctions - he expressed
in accepting the course he
has taken, in saying that,
if he did not do so, he
would have to stop work
in progress and withhold
pay from people who have
earned it.

He is quite as much
bound to procure sanctions
for unauthorized expenditure
on works, which have
already succeeded their estimate,
as he is to obtain authority
for outlay on so brief new
works.

work.

2723
34

The relaxation of the
rules seems needed in
Chief Engineer on the
stated.
May, spoken to him since
agreed to in, yesterday
reference only, as far as
can see, to a credit of
77,000, which the Treasury
seems to have been almost
absorbed.

I should now call
on the Chief Engineer to
state what further program
credits should be given to
the District Engineer, to pre-
vent detriment to the
public Service, in author-
ization of estimates that
to cover excess outlay shall
incurred and prospective.
Expenditure, and to state
Estimate.

distinctly when the estimates
will be submitted.

Apart from the
question whether the
Examiner is right or
not in the view he has
taken of his duty in this
matter, is the very improper
and unjustifiable language
used by the District Engineer
in his letter under reference.

There is nothing in
the tone or substance of the
Examiner's letter to call
forth expressions such as
those used by the District
Engineer, and, as a matter
of discipline, I think
the Government should
express their extreme displeasure
at the style of writing
adopted by Major Pennycook

27th
If officers express themselves
in this offensive way, it
will be impossible to carry
on business

I am, Sir,
Very respectfully,
Your obedient servant,
J. A. Pennycook
District Engineer
Cantonment
Bikaner
Rajputana
27th

My dear Mr. H. -
I have just received
your letter of the 10th inst.
and am glad to hear
that you are well.
I am well and hope
these few lines will find
you the same.
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2027
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