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MADRAS RECORD OFFICE

Government of Madras

Public Works DEPARTMENT

G.O. No.	986-87	Press	<i>Original</i>
B.P. No.		Mis.	
Dated	16. 4.	195	18-74

Not to be folded or roughly handled

*Proceedings of the Madras Government, Public Works Department,
16th April 1874.*

No. 169. Read the following letter from T. MOSS, Esq., Officiating Controller of Public Works Accounts, to Colonel G. W. WALKER, R.E., Secretary to Government, Public Works Department, dated Fort St. George, 19th February 1874, No. 7,439:—

As requested in G. O., No. 385-A, of the 16th instant, I have the honour to report further regarding the head of service to which the outlay in running steamers on the Godavery, for the purpose of developing the traffic, should be charged.

2. The Government of India and the Government of Madras having apparently decided to meet the outlay from Imperial funds, it has first to be considered under which of the two great heads of Imperial the charge should be made. The two great heads are (1) "Buildings and Roads," (2) "Agricultural."

3. As regards the first head, "Buildings and Roads," I think it will be allowed that the charge for running steamers, for purposes of traffic, could not be appropriately debited to it. The sub-head "*Communications*," under which outlay on roads is charged, might certainly be made to include water communications, but this would be permissible only in cases in which outlay would be incurred by employing the engineering skill and establishment of the Public Works Department, to improve river channels by dredging, blasting, &c., No such work, however, is now to be done on the Godavery.

4. As regards the second head "Agricultural," to which, in the opinion of the Madras Government, it would not be correct to charge the outlay in question, I beg to observe that if the charge must be borne by the Public Works Department there is no other head of service but "Agricultural" under which to show it. The head "Agricultural," however unsuited, is certainly more appropriate than that of "Buildings and Roads." I have come to this conclusion after perusal of the correspondence printed with G. O., No. 2,018-A, of the 14th August 1873. In that correspondence the Acting Collector and the District Engineer, Godavery, give it as their opinion that when cheap water-communication is secured, the demand for all kinds of produce from the delta will increase. Having regard then to this increase and the indirect benefit to the State through the agricultural population, I think that, if the charge must be borne by the Public Works Department, it will be more appropriate to place it under "Agricultural" than under "Buildings and Roads." If the Government should adopt this view, I would suggest that the outlay in running steamers on the Godavery be classed as recommended in my letter No. 7,065, of the 31st January 1874.

5. It will be observed that it is only because the charge has to be borne by the Public Works Department that I have recommended its adjustment under "Agricultural." It seems to me that the Public Works Department has, by accident, been brought to concern itself in a matter which lies beyond its proper sphere of action. The accident I refer to is the possession, by the Public Works Department, of steamers which, in my opinion, it would have been better to place at the disposal of the Civil Department, at a fair rate of hire, for the purpose of developing traffic on the Godavery. To arrange for developing traffic would, I respectfully submit, be the legitimate duty of officers of the Civil Department, the expenses of the experiment being met, as in the interests of "Agriculture and Com-

*Proceedings of the Madras Government, Public Works Department,
16th April 1874.*

merce," from the Civil Imperial Budget, which might, if necessary, be increased by a reduction of the Imperial grant to the Public Works Department under "Agricultural."

6. I have thought it desirable to make the remarks in the preceding (5) paragraph for the consideration of Government, believing that it is not yet too late to arrange for the outlay by the Public Works Department on account of running steamers on the Godavery being transferred by book debit to the Civil Department before closing the accounts of the year, should the Government be in favour of such an arrangement.

No. 170.

ORDER THEREON, 16th April 1874, No. 986.

ACCOUNT, No. 11.

HAVING in view the nature of the service upon which the steamers running on the Godavery are employed, His Excellency the Governor in Council is of opinion that the cost of the experiment cannot be fairly charged to the Agricultural grant of the Presidency. Looking, moreover, to the fact that on the transfer of the Budrachellum and Rakapilly Pergunnahs from the Central Provinces to the Madras Presidency, for purposes of administrative control, the employment of steamers on the river for Miscellaneous Provincial Services will become a necessity, His Excellency the Governor in Council considers that it will be more convenient if the receipts and expenditure are classed as Provincial, the steamers themselves being made over to Provincial free of cost. The Government of India will be accordingly addressed on the subject.

(Here enter No. 987, dated 16th April 1874.)
(True Extract.)

Colonel, R.E.,
Secretary to Government.

To the Officiating Controller of Public Works Accounts.
" District Engineer, Godavery.
" Financial Department.

Exd. S. T. Austin.
Spare Copies

PUBLIC WORKS DEPARTMENT,
OOTACAMUND, 16th April 1874.

No. 171.

No. 987.

From

COLONEL G. W. WALKER, R.E.,

Secretary to the Government of Madras.

Public Works Department.

To

THE SECRETARY TO THE GOVERNMENT OF INDIA,

Public Works Department.

ACCOUNT, No. 12.

Docket No. 2,377, dated 26th September 1873,
Government of India letter, No. 318 A., I.,
dated 4th December 1873.

SIR,—ADVERTING to the correspondence quoted in the margin in regard to the experimental running of steamers on the Upper Godavery for the purpose of developing the traffic on the river, I am directed by His Excellency the Governor in Council to state that, having in view the nature of service on which the vessels are employed, which cannot be regarded as having a direct bearing on agricultural interests, the debit of the cost of the arrangements to the agricultural grant of the Presidency does not seem to be an equitable arrangement. The impropriety of this course will, I am to point out, be shortly enhanced, when it will be found necessary to employ the steamers on Miscellaneous Services of a Provincial character consequent on the transfer of the Budrachellum and Rakapilly Pergunnahs to the Madras Presidency for administrative purposes. Under these circumstances, His Excellency the Governor in Council is of opinion that it will be more convenient to transfer the steamers from Imperial, and to deal with the expenses and receipts in the Provincial Accounts. The steamers should, I am to add, be made over free of cost.

I have the honour to be,

Sir,

Your most obedient servant,

Colonel, R.E.,

Secretary to Government.

Exd. S. T. Austin.
Spare Copies

Office of the Controller of
Public Works Accounts
No 7439 Fort St. George, 19 February 1874.

From
The Controller of Public Works Accounts
To
The Secretary to Government
Public Works Department
Fort St. George.

Sir,
As requested in L.O.
No 385 A of the 11th instant, I have the
honor to report further regarding the
head of service to which the outlay
in running steamers on the Godavery
for the purpose of developing the
traffic, should be charged.

2. The Government of India
and the Government of Madras having
apparently decided to meet the outlay
from Imperial funds, it has first
to be considered under which of the
two great heads of Imperial, the charge
should be made. The two great heads
are (1) "Buildings and Roads"
(2) "Agriculture"
3. As regards the first
head

head - "Buildings and Roads." I think it will be allowed that the charge for running Steamers, for purposes of traffic, could not be appropriately debited to it. The sub heads for communications under which outlay on Roads is charged, might certainly be made to include water communi- cations, but this would be permissible only in cases in which outlay would be incurred by employing the Engineering skill and Establishment of the Public Works Department to improve River Channels by dredging, blasting &c. &c. to such work, however, ^{now} is to be done on the Godavery &c.

As regards the second head - "Agriculture" to which, in the opinion of the Madras Govern- ment, it would not be correct to charge the outlay in question, I beg to observe that if the charge must be borne by the Public Works Department, there is no other head of service but "Agricul- tural" under which to show it.

The

The head "Agricultural" however unsuited, is certainly more appro- priate than that of "Buildings and Roads." I have come to this con- clusion after perusal of the correspondence printed with G.O. No. 2018 A of the 14th August 1873 in that correspondence the Acting Collector and the District Engineer Godavery give it as their opinion that when cheap water communi- cation is secured, the demand for all kinds of produce from the Delta will increase. Having regard then to this increase and the indirect benefit to the State through the Agricultural population, I think that if the charge must be borne by the Public Works Depart- ment it will be more appropriate to place it under "Agriculture" than under "Buildings and Roads." If the Government should adopt this view I would suggest that the outlay in running Steamers on the Godavery be classed as recommended in my letter No. 7065 of

of the 31st January 1874.

5. It will be observed that it is only because the charge has to be borne by the Public Works Department that I have recommended its adjustment under "Agriculture". It seems to me that the Public Works Department has, by accident, been brought to concern itself in a matter which lies beyond its proper sphere of action. The accident I refer to is the possession by the Public Works Department of Steamers which, in my opinion, it would have been better to place at the disposal of the Civil Department at a fair rate of hire for the purpose of developing traffic on the Godavary. To arrange for developing traffic would, I respectfully submit, be the legitimate duty of officers of the Civil Department, the expenses of the Experiment being met, as in the interests of "Agriculture and Commerce", from

from the Civil Imperial Budget which might, if necessary, be increased by a reduction of the Imperial grant to the Public Works Department under "Agriculture".

I have thought it desirable to make the remark in the preceding (5th) paragraph for the consideration of Government, believing that it is not yet too late to arrange for the outfit by the Public Works Department on account of running Steamers on the Godavary, being transferred by book debit to the Civil Department before closing the Accounts of the year, should the Government be in favor of such an arrangement.

I have the honor to be,
Sir,
Your most obedient servant,

James
Officer in Charge of P. W. Accounts.

Ans.

Dated 19th } February 1874
Recd 19th }

127499

Reports, on the head of
Service to which the
outlay of running
Steamers, on the Co-
idary for the pur-
pose of developing
traffic, should be
charged.—

N^o 986-987-16 April 72

From the Offg. Controller of } (N.E. No. 7439 of 19 Feb'y
P. to. Accounts } 1876)

Having in view the nature of the service upon which the Steamers running on the Godavary are employed, His Excellency the Governor in Council is of opinion that the cost of the experiment cannot be fairly charged to the Agricultural Grant of the Presidency -

Sd/-

Sothiney

No 169.

Cir 26 July 74

Looking moreover to the
fact that ^{on} the trans-
fer of the Bidrachellum
and Rakapillay Pergu-
naks from the Central
Provinces to the Madras

Presidency, for purposes of
administrative control, the
employment of Steamers on
the river for miscellaneous
Provincial services will
become a necessity, His
Excellency the Governor and
Council considers that it
will be more convenient if
the receipts and expenditure
are

are classed as Provincial,
the Steamers themselves
being made over to Provincial
free of cost. The Govern-
ment of India will be
accordingly addressed on the

To The Controller P.W. Dept. subject to a demand in
District Engineer
Shodasany
Financial Department
S. Copies despatched to all 22/11/73. H.E. No 987/73

To The Secretary to the
Government of India
P.W. Dept.

Sir,
Adverting to the corres-
pondence quoted in the

Doctet No 2377/26 Sept 1873
Govt of India letter No 318 A.I. 9/11
December 1873. margin in regard to the
Experimental

Experimental running of
Steamers on the Upper
Godavary for the purpose
of developing the traffic on
the river, I am directed by
His Excellency the Governor
in Council to state that
having in view the nature
of the service on which the
vessels are employed, which
cannot be regarded as having
a direct bearing on agri-
cultural interests, the
debit of the cost of the ar-
rangements to the agricul-
tural grant of the Presidency

does

does not seem to be and
equitable arrangement-
The impropriety of this
course will I am to point out
be shortly enhanced when
it will be found necessary
to employ the Steamers on
miscellaneous services of an
Provincial Character con-
sequent on the transfer of
the Budrachellum and
Rakapilly Pergunnahs to
the Madras Presidency for
administrative purposes.
Under these circumstances
His Excellency the Governor
in

in Council is of opinion that
it will be more convenient
to transfer the Steamers from
Imperial, and to deal with
the expenses and receipts in
the Provincial Accounts.
The Steamers ~~of which there~~
~~are required~~, should, I am to
add, be made over free of
cost.

Am

B.S. Copies despatched of 22/4/94.

169-171

1231
Letter from Controller of Public Works
Accounts dated 19th February 1874 No 7439.

For Orders.

The Controller
was in para 2 of G.O.
No 108 dated 27th January
1874 directed to suggest
the precise head of service
to which the outlay on
running Steamers on the
Godavary should be charged,
and in his letter of the
31st January 1874, No 7065
he proposed that the
expenditure should be
debited to New Works
under

1.
Circular
Communis-ther
Sures M
27/2

is under Ordinary Agricultural
is for which no Capital or
to Revenue Account is
kept. This mode of
charging the outlay was
however not considered
equitable, as the expenses
of running of the Steamers
has no direct bearing on
agricultural interests and,
being furnished with
a copy of the orders of the
26th September 1873 No 2376
to aid him in arriving
at a decision, Mr. Mops
was requested to report
further on the subject.

It will be seen
from the reply now cir-
culated that Mr. Mops
taking

* No 7439 of 19th Feb 1874

setting for granted that the
the cost is intended to
be met from Imperial
Funds proceeds to con-
sider under which of
the two great divisions
of that Head of Service
the expenditure should
be charged. Those
divisions are

(1) Buildings & Roads

(2) Agricultural

Disposing summarily
of the 1st Division
as being out of the ques-
tion, and now only
remaining the 2nd Agri-
cultural, the Controller
traverses an extensive
field of argument
to

to prove that under this
head and no other the
outlay must be charged,
unless indeed the cost be
transferred to the Civil
Budget.

The latter course
however appears to present
grave objections for while
the work will be done by
one Department, the
expenditure and receipts
will appear in the
accounts of another Dept.

It is suggested
for consideration that the
difficulties of the case will
entirely disappear if the
experimental running
of Steamers be pronounced
as

a Provincial undertak-
ing, and the outlay
met by a special grant
which can be made
by the Financial De-
partment. The expen-
diture will be compar-
atively small while the
receipts, which will
be credited to Provin-
cial, are likely to prove
amply remunerative.

C. Walker, Colonel R.E.
Secretary to Govt
J.P. Dept.

Note: The use of steamers will be
unsuccessful on the Pacific. The
suggested route is not viable. The
cost of the service is too high. The
Government should consider the
possibility of other means of transport.

1001



Govt. of Madras.

PUBLIC WORKS.

To The off. controller of
P. W. works.
and.

The Secretary to the
Govt. of India.

Dated

Recd.

Encl.

April
G. O. 11th March 1874, No. 986 + 987.

From the Secy. to the Govt. of India.
Dated May 1874, No. 136. A. 1.
To - G. O. 24 August 1874, No. 596 - 598. Pro. 16 June 1877.
Nos. 169-170-171.

Steamers

Issuing instructions
as to the head of survey
to which the outlay
on running Steamers
on the Godavary
should be charged.

1001

Draft and