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MADRAS RECORD OFFICE

Government of Madras

Public Works DEPARTMENT

G.O. No.	947	~~Press~~
B.P. No.	70.892	Mis.
Dated	11-4-1874	195 .

Not to be folded or roughly handled

Office of the Controller of
Public Works Accounts
No 62/9 Madras 22 December 1873.

From
The Offy Controller of
Public Works Accounts.

To
The Secretary to Government
Public Works Department
Fort St. George.

Sir,
I have the honor to request
that you will be good enough
to solicit the attention of Govern-
ment to a few remarks I have
to offer relative to the scale of
Establishment sanctioned for
the office of the Controller of Public
Works Accounts in Government
Order, No 3076 of the 20th Instant.
2. From the previous corres-
pondence it will, I think, be
apparent that the efficiency

of the office, and therefore, the good of the public service, has been uppermost in my mind in dealing with the subject; and I therefore trust that the Government will believe that I am actuated by the same spirit and a sense of the responsibility which rests upon me, in making the present representation.

3. When I assumed charge of this office in April last, I found it in arrears with an insufficient establishment, the members of which were, however, working cheerfully out of the regular hours, hoping for increase to their pay and numerical strength which had been applied for by my predecessor in January 1873. In September last, the sanction of Government was received to

to the money increase of Rs. 1352, and it was then, on considering my predecessor's intentions with the actual requirements of the office, that I became aware of the impossibility of meeting those requirements without a change in the original proposals. I had thus a most disagreeable duty to perform, for efficiency could only be secured by withholding some portion of the increase to salaries of men who had been working under great pressure, and who naturally looked for the reward that had been promised to them by my predecessor. I felt bound to give effect to the proposals which had received the approval of the Government of Madras and the sanction of the Government of India, but

but at the same time I
thought it my duty to record
an office order to the effect that
increase to salaries should be
regarded as temporary and
liable to be withdrawn if other
arrangements should become
necessary. At the time this
order was recorded by me, there
was a special temporary esta-
blishment attached to the office,
and as ever with that establish-
ment it was found difficult
to keep down arrears and get
out work, I was in hopes that
in having this fact brought
clearly before them, the men
who had obtained increased
pay would come to admit
the necessity of a modified ar-
rangement, and of the surrender
of some portion of the increase
to their salaries.

As the result of my report to
Government

40.10.24.61A
2525A of respect
sincerely the 7th
Oct 1873.

Government of the opinion above
mentioned, was an order that
I should, after a sufficient trial,
report what modifications I
considered necessary, and it
was added that I should re-
member that "no application
for any further increase in
the cost of his establishment
will be entertained." Believing
from these instructions that the
Government recognized the
necessity of a different arrange-
ment to that sanctioned, and
that my proposals for modifi-
cation would be approved,
provided I kept within the
money limit already sanc-
tioned, I carefully considered
the subject before making the
proposals contained in my
letter N^o 5238 of the 13th November
last, and I am therefore
much disappointed that those

those proposals have not met
with the approval of Government.
My proposal for a new appoint-
ment with a salary of Rupees 200
a month is objected to, appar-
ently, because the duties of
the appointment have not been
sufficiently described. I regret
that it did not occur to me
as necessary to enter into par-
ticulars, for a few words would,
I think, have satisfied the
Government about the desirability
of that appointment. I
beg now to state that Irrigation
Accounts which have recently
been separated from other ac-
counts, require particular
care and attention in view
to the compilation of Returns,
Statistics &c, which have hitherto
not received the attention their
importance demands. I

intended

intended the appointment to
be immediately under Lieute-
nant Christie R. E. Deputy
Controller in the Irrigation
Branch, in order that he might
have a proper man who would
be immediately responsible to
him for matters connected
with Irrigation Accounts and
Returns. I must earnestly beg
that the Government will re-
consider the decision regarding
this appointment. I could write
much on the subject but I trust
I have sufficiently shown the
necessity of the appointment
in the above remarks.

5. The objection of Govern-
ment to increase existing
salaries will affect certain
members of the office in a
manner which could not
have been contemplated, and
which

which I am confident has only
to be explained to lead to a mod-
ification of the present orders.
It will be observed from the
List submitted with my letter
No. 5238 of 13th. November 1873, that
I proposed no change in the
several appointments to which
Mr Brock attached the salary
of Rupees 80. The men holding
these appointments are "Auditors"
having like duties to perform
and some of them, it will be
noticed, have been advanced
from salaries of 45 and 50 to
the uniform rate of 80 and
therefore to withhold from these
men the increase recommend-
ed will, I fear, have a bad
effect, for there will certainly
be the fact that while
the duties of the men will be
the same, some will be drawing the
regular

regular rate of 80 and others 45,
50 and 60. Add to this, two new
men have been brought in on
80 and will therefore supersede
the senior members who would
certainly have been advanced
to the 80 rate in preference to the
new men, had there been any
reason to expect the arrangement
now ordered. Some of the men
who were recommended for
advancement to 80 have con-
tinued to work in this office
in expectation of the increase,
and one of them (a Mr Graham)
at present drawing Rs 45, is
certainly deserving of much
more than the 80 proposed
for him. Under these circum-
stances I trust the Govern-
ment will see fit to allow
the arrangement proposed
by Mr Brock and concurred
in by me, to stand.

6. As regards the general with-
holding of the proposed increase
to existing salaries, I venture
to hope that the Government,
in remembering that I have
proposed a scale which secures
a larger and more efficient
establishment than was
originally intended, without
exceeding the amount sanc-
tioned, will consider that
I have some claim to be
heard when I plead for men
many of whom have grown
old in the service of Government,
and all of whom have, for a
long period, worked early and
late, hoping for the reward
that is now denied to them.
It was a severe blow to them
when I recommended a
smaller increase than was
proposed by Mr Brock, and
it pains me to think of the
terrible

terrible shock it will be to them
to find that it is not intended
to give them any increase of
salary. A disappointment of
this nature will have a para-
-lyzing effect on the office
and my earnest hope is that
it will not be experienced
in all its reality. It was to
me a most disagreeable duty
to reduce the amount of in-
-crease to existing salaries pro-
-posed by Mr Brock, and I
shall deem myself most un-
-fortunate indeed if the propo-
-sals I have made with the
view of improving the office
should produce only a nume-
-rical increase to the establish-
-ment without securing any
reward for the spirit of cheer-
-ful obedience which has
done so much for this office

in the past.

Have the honor to be
Sir
Your most Obedt Servant.

James B.

Off Controller of P. W. Accounts

10/11/1870
From 947 for April 1871

The Offg Controller of
P.W. Accounts
Madras

To
The Secretary to
Government
P.W. Department
Fort St George

Dated 23
Recd 23rd December 1870
No 6219

Offers certain
remarks relative to
the Scale of Establishment
which are submitted for
the office of the Controller
of Public Works Accounts.

No 90

No 947-11th April 1871

10/11/1870

Mr. A. P. C. Post

are when first mentioned

Mr. A. P. C. Post
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I concur in Colonel Bull's testimony to the facts intimated and indicated.

Signed, E. H. Randall, 24th Feb. 1862.

2. Note to C. O. No. 503 dated 28th February 1862.
C. O. No. 503 dated 28th February 1862.
Office of the Chief Clerk of the Court of the District of Columbia, dated 28th February 1862.
on 28th February 1862.
on 28th February 1862.
on 28th February 1862.
on 28th February 1862.

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on 28th February 1862.
on 28th February 1862.
on 28th February 1862.
on 28th February 1862.

Madras, 22^d December 1873.

To,
The Controller of P. W. Accounts.
Madras.

Sir

As the final orders of Government passed on your proposals for the reorganization of the office establishment do not sanction any increase to the salaries of the old members, I respectfully beg to address a few lines to you respecting my position and prospects in the office.

I entered the service of Government on the 25th of January 1856 in the Account Department of the then Chief Engineer's Office Establishment. A few weeks more will close 18 years of continued service in one and the same branch of the P. W. Department, and the salary I now draw as
Head

Head Assistant to the Controller
is Rupees 300 per mensem.

In recommending an increase to my salary the late Controller, Mr. Brook, specially referred to me and to the second Accountant in this Office. I now earnestly request that you will submit this my appeal to Government and solicit their reconsideration of my case which is different from others in this establishment in that I cannot look forward to immediate advancement - or in other words, the observation of Government that, "the present allowances being ample and the "strength of the establishment "such as to offer sufficient prospects "of increase from time to time "by promotion" does not apply to one in my position in the office establishment. You are aware, Sir, that the salary drawn by

my

my predecessor was Rs. 350, and that on his death arrangements were proposed to and sanctioned by Government by which the salary of the post was reduced to Rs. 300, and Rs. 50 added to the salary of the 2^d Accountant. Therefore, I beg you to ask Government to look into the salary allotted to the Head Accountant of this establishment and that drawn by those in a similar position in the other chief Presidency towns of this Empire and also in the lesser Provinces as well as to compare my salary with those of the Assistants in other offices of this Presidency - In an establishment of that of the Consulting Engineer for Railways the Head Assistant draws Rs. 300 per mensem while you, Sir, are in a position to judge of the responsibility attaching

and is not
my predecessor

to that post and to that in which
I am placed. The Head Accountant
of the Local Fund Branch of the
Revenue Board draws a salary of
Rs. 500 per mensem. I therefore
venture to hope that, taking all
these circumstances into consider-
ation, the Government will be
pleased to grant me such an
increase to my salary as the
length and character of my
service and the nature of my
duties entitle me to. The testi-
monials of my character, and
your own experience therein
are before you, and I now leave
my case in your hands for
representation to Government.

I beg &c
Signed A. H. Hart.

(True Copy)

[Signature]
Offg Controller of M. Account



Office of the Controller of
Public Works Accounts,
Madras, 23 December 1893.

N. 6238

From

The Officiating Controller of
Public Works Accounts,

To,

The Secretary to Government,
Public Works Department
Fort St. George

Sir,

Enclosure

In continuation of my letter
N. 6219 of yesterday's date, I have the
honor to forward for the favorable
consideration of Government, copy of a
letter from Mr. A. H. Hart the Head
Accountant of this office who correctly
states that, unlike others in this
office, he cannot expect increase of
Salary by promotion.

2. I now endorse all that
has been said by my predecessors
in favor of Mr. Hart, and it would
give me very great pleasure to be

able to communicate to him the
sanction of Government to his
drawing Rspees 350 per mensem - a
rate of salary allowed to his predecessor
and recommended for him both
by Mr. Buck and myself.

I am, Sir, the honorble

Sir
Your most obedient servant.


Controller of P.W. Accounts.

AB

A. I. The President in Council has samples to receive the Scale of additional salaries to be drawn by members of the Controller's Establishment on the plea that they have already enjoyed such increase for a few days, and thereby acquired a right to the same.

Sanction of the Govt of India No. 55 of 1873, was communicated by their P.W. Dept. on 20th Sept., by Telegram, which was communicated to the Controller by Secretary's despatch of 22nd Sept. - But the Order of Govt. thereon was not actually passed till the 16th October - an Order to hold the sanction in abeyance having preceded it on the 7th October. Query - Was the Controller justified in drawing pay for most of the month of Sept. on the Secretary's Despatch?

Again, in drawing pay as above the Controller, directly gave his Establishment means to understand by his

Ch 29
Q. 27. 3. 74

Sanction of the Govt of India No. 55 of 1873, was communicated by their P.W. Dept. on 20th Sept., by Telegram, which was communicated to the Controller by Secretary's despatch of 22nd Sept. - But the Order of Govt. thereon was not actually passed till the 16th October - an Order to hold the sanction in abeyance having preceded it on the 7th October. Query - Was the Controller justified in drawing pay for most of the month of Sept. on the Secretary's Despatch?

Office Order, (communicated
on 30th Sept. previous to the
pay being drawn.) That
"all increases of Salaries were
to be treated as temporary
for the present, and liable
to withdrawal if other ar-
rangements should become
necessary."

Thirdly. The sanction of the
Govt. of India was "conditional
on the understanding that
the change should be met by
reappropriation within the
existing Budget Grant." And
this condition has been dis-
regarded; as will be seen by
the Comparative Statement
of the Budgets of 1873-74, and
1874-75, in which the latter
is made to exceed the sum
of 21½ lakhs fixed for esta-
blishments in the former
year.

By infraction, therefore, of
the conditions of sanction,
by the distinct understand-
ing on which the increases
of salary were drawn as
temporary & liable to with-
drawal, and perhaps also
by a certain amount of

irregularity in drawing them
at all, the orders first to
hold such increases in abey-
ance, and secondly to dis-
allow them, are, it is respect-
fully submitted, amply jus-
tified.

These increases are main-
tained by the Head of the
Establishment himself to be
unnecessary. They are in
addition to very heavy in-
creases incurred by Appoint-
ment of an addl. Dy. Commis-
sioner for Irrigation. And they
bear increases of Executive
Establishments, much more
urgently required; and re-
duction of local armed
const. Establishments proved
to be disproportionately large
for the work to be done. On
every ground therefore, they
may, it is submitted, be
honorably as well as ex-
pediently repudiated.

G. M. N. S. S. S.
Secy to Govt. D. P. C. O.

Received
19th March 1874.
Action & Money
has no "vested interest"
whereas has account

Such as to multiply an
obvious sacrifice of public
efficiency - the last is an
authority - the usual
usual way - issue of in-
creased salaries on the part
of the Controller, when as I
gather he was aware that
the matter was at the time
or after it became the sub-
ject of further considera-
tion & that in, I think, highly
reprehensible. 20/1

Under the circumstances
stated by Mr. Walker,
the objection that I
understand to introducing
the addition of salaries,
one granted, is not
(I think) applicable.
Other case.

Mr. Sol. 2573.

Controller's Office

San Francisco, March 19, 1873

Hon. Mr. Walker

San Francisco, Cal.

Dear Sir,

I have the honor to acknowledge the receipt of your letter of the 14th inst.

in relation to the proposed increase of salaries of the Controller's Office.

I have the honor to inform you that the same has been referred to the Board of Supervisors for their consideration.

I am, Sir, very respectfully,
Your obedient servant,
J. M. Walker

Controller

San Francisco, Cal.

19th March 1873

Enclosed for you are two copies of a report of the Board of Supervisors on the subject of the proposed increase of salaries of the Controller's Office.

I am, Sir, very respectfully,
Your obedient servant,
J. M. Walker

Controller

San Francisco, Cal.

19th March 1873

Enclosed for you are two copies of a report of the Board of Supervisors on the subject of the proposed increase of salaries of the Controller's Office.



I think that, in
there should be some
way of having these
increases of establishment
scrutinized by Super-
~~visors~~ quite outside
the Department seeking
to have them sanctioned

The way in which
the establishment of
offices connected with
accounting and what
they call "finance" have
been permitted to add
to their cost year within
the last 10 years is
most

most remarkable.

Each head of an
Office or ^{the} Officer Manager
submits his own
idea of what he
needs direct to
Government. Govern-
ment cannot check
or gauge the need and
so little by little Estab-
lishments grow up.
It is a matter of
notoriety that the
Government work
in almost every office
recently organized could
be done with far fewer
hands if efficiently
worked.

There should be
a means of submitting
these estimates for to

33
a proper Board for
examination with
reference to amounts
to be accounted for
and relative strength
and pay of other Establish-
ments. They to bring these
matters under the notice
of my Honorable Colleagues.
I have this increase
with the feeling of the
utmost distress.

Sr J. M.

I do not see any way of
checking such expenditure -
save by allowing a certain
percentage for accounting
work. In some cases we may
be spending half a crown in looking
after a shilling - but we can
only do little - we see nothing

of the world - and the Bureau put
prescribe the forms - return to
understand.

Los

6970

947 Mr. D.
Proc. of the Bureau for.

Read the following:

From the Office of the Controller of Mr. C. (H. E. No. 6219 of 22^d Dec/73)

No. ——— No. ——— (—— 6238 of 23^d Dec/73)

The Government
have already expressed
their obligations to you
more for the opportunity
afforded them by him,
at the expense of his
private feelings, of re-
vising the original
scale on which it was
proposed to increase
the Controller's Estab-
lishment; and the more
closely they analyzed
the nature of that scale
the more they were con-
vinced that it was
unnecessary.

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72
See note

Los

unnecessarily expensive.

The increase asked
for in Mr Brock's letter
and statements printed
with R. O. No. 1434 of
27th May 1873, plainly
stated, is for four
Assistants in the Bank
and Appropriation
Branch, and ten
Accountants less two
Assistant Accountants
in the Audit Branch,
the Current, Record
and Salary branches
remaining as they were,
and a ^{small} increase being made
to the number of office
servants. But the de-
tails of this increase
were so arranged as
to

to involve enhancement
of existing salaries to
an extent which ^{seems}
Mr. Moore has very
properly demanded to
and which are further
scrutiny the Govern-
ment ^{are} ^{unable} ^{to}
justify.

His Excellency the
Governor in Council
now proposes to obtain
the same increase as
that required by Mr.
Brock in the fol-
lowing manner,
which he requests
may be accepted
without further ques-
tion, with effect
from 1st February.

Book and Appropriation Branch

Present	Scale	Proposed
1 Head Accountant	Rs 300	1 x 300 = Rs 300
3 Accountants at Rs 150	" 150	3 x 150 = " 450
1 " " 110	" 110	1 x 110 = " 110
1 " " 80	" 80	1 x 80 = " 80
1 Asst " 60	" 60	1 x 60 = " 60
1 " " 50	" 50	3 x 50 = " 150
1 " " 45	" 45	1 x 45 = " 45
		3 x 30 = " 90

Net additions
 3 Accountants at 50 = " 150
 2 " " 30 = " 60
 160

Audit Branch

1 Manager at Rs 275	" 275	1 x 275 = Rs 275
5 Accountants	" 110	5 x 110 = " 550
3 " " 30	" 30	3 x 30 = " 90
3 Asst " 60	" 60	3 x 60 = " 180
2 " " 50	" 50	2 x 50 = " 100
3 " " 45	" 45	3 x 45 = " 135
2 " " 40	" 40	2 x 40 = " 80
1 " " 35	" 35	1 x 35 = " 35
3 " " 30	" 30	3 x 30 = " 90
1 " " 25	" 25	1 x 25 = " 25
1 " " 16	" 16	1 x 16 = " 16

Net additions
 4 Accountants at Rs 80 = Rs 320
 1 Asst " 35 = " 35
 Rs 355

Office Clerks

1 Manager at Rs 6	1 Manager at Rs 10
1 Asst " 6	1 Asst " 4
2 Clerks at Rs 4	2 Clerks at Rs 3
6 " " 2	6 " " 2
1 Sweeper " 5	1 Sweeper " 5

Net additions 4 + 1 + 8 + 14 = Rs 27
 Grand Total for men and Rs 782

The former salaries were on a sufficiently liberal scale. The present increase will allow of promotion of the most deserving men. Mr. Now will be at liberty to transfer some of the more highly paid Accountant ships from the Book & the Audit Department if he thinks fit.

No exception can be made in Mr. Now's case, whose record of service shows his rapid advancement within 10 years from a salary of Rs 35 to one of Rs 225, with an increase of Rs 45 more in the last 8 years. The salary of his appointment cannot be increased; he must look for further advancement to opening in other offices.

Whilst investigating
 this subject, the atten-
 tion of His Excellency
 the Governor in Council
 has been called to the pos-
 sibility of the Central
 Establishment costing
 Rs 550 a month paid
 from Local Funds,
 and composed as follows,
 viz:-

1	Accountant	Rs 100
3	"	" 120
1	"	" 100
1	"	" 50
1	"	" 45
1	"	" 35
1	"	" 30
1	"	" 20

Rs 550

These men being ex-
 clusively employed in
 checking accounts of
 Local Funds & work
 done by Agents other

than

than Public Works
 Officers to an annual
 amount not exceeding
 2³/₄ Lakhs of Rupees,
 at a cost which is
 out of all proportion
 to the cost of the Estab-
 lishments by which
 the accounts of Public
 Works are being
 managed in amount 67 Lakhs
 per annum and
 checked. It would
 have been more sa-
 tisfactory had Mr.
 Brock and his associates
 in bringing forward
 their several proposals
 endeavored to con-
 sider the heavy con-
 tributions made by
 Local Funds towards

Public Works Establish-
ments by restrictions
on this Local Account
Establishment; which
either of their scales ad-
mitted of to a greater
or less extent. It is hoped
will now make such
savings as may be
immediately feasible
by transfer from its
lower ranks in the
present occasion
and will avail him-
self of every oppor-
tunity of further
reductions that future
occasions may afford.
During some of the
Establishment to a
scale commensurate
with the duties it has

add
The attention of
the Bd of Revenue
will be directed to
this matter in com-
munication with the
Controller;

WJ

43
Sperfor me, and on which
he will report.
CMM

Lo.
The Govt. Secy. Secy.
" Rev. Secy. 1/4. Copies Recd. 17/4/71
" " " Signed & C. Secy. 30/4/71
1. Copies Recd. only to Controller 16/4/71.

6967

6.9.74

Govt. of Madras.
PUBLIC WORKS.

To

The offg. Controller
of P.W.s.

Dated

Recd.

Encl. /

G. O. 11th April 1874, No. 947

Nos. 90 & 92.

Establishment -

Passing orders on
the subject of the proposed
scale of Establishment
for the Office of the
Controller of Public Works
Accounts -

90-92.

Q.27.3.74