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MADRAS RECORD OFFICE.

Government of Madras.

Public works DEPARTMENT.

G.O. No. 1560. Press Mis.

562-563.

Dated 23—5— 1864.

Not to be folded or roughly handled

Proceedings of the Madras Government, Public Works Department,
23rd May 1864.

No. 542. Read the following Proceedings of the Governor General of India in Council, Public Works Department, dated Fort William, 19th April 1864, Circular No. 19 :—

Read Bengal Budget Orders for 1864-65.

Ordered, that a copy of the above orders be forwarded—

To the Government of Bengal for information and guidance.

To the Home, Financial, Foreign, and Military Departments for information.

To the Quarter Master General of the Army, and to the Accountants General, Military Department and Public Works Department, for information.

To the Local Governments and Administrations marginally noted.

Governments of Madras, Bombay, N. W. Provinces, and Punjab.
Governor, Straits Settlements.
Chief Commissioners, Oudh, Central Provinces, and British Burmah.
Commissioner of Mysore.
Resident at Hyderabad.

Ordered also, that it be intimated to all the Departments and Governments named, that complete sets of the Budget orders for 1864-65, with the General Resolution of the Government of India on the subject will be forwarded to them hereafter.

(Signed) E. C. S. WILLIAMS, Captain, R. E.,
Under Secy. to the Govt. of India.

To the Secretary to Government of Madras.

BENGAL BUDGET ORDERS, 1864-65.

1. The amount provisionally allotted is 56½ lakhs, to which is now to be added 1 lakh for new Military works, making a total for Public Works proper of 57½ lakhs.

2. It will have been understood from paragraph 4 of the Resolution of the Government of India in this Department, No. 4A, dated 24th March last, that the accounts of Railway expenditure, so far as the Government is concerned in them, are in future to be dealt with as part of the general accounts of the Department, and not as heretofore as a separate branch.

3. Therefore, to the above amount, 57½ lakhs, should also be added the sum passed for the Government expenditure on account of Railways in Bengal, during 1864-65, viz., Rupees 4,71,640, making the grand total of probable Imperial outlay on Public Works in Bengal, during the ensuing year 62¼ lakhs nearly.

4. The Budget Estimate has not been sent up in a satisfactory manner and it exhibits many irregularities in the system of carrying out the business of the Department, which call for immediate remedy. First, the Reserve has been taken at 6 lakhs, instead of at one-tenth the total allotment. The reason advanced in paragraph 4 of the Memorandum accompanying, cannot be accepted as a sufficient ground for this departure from the rule, which is quite specific, and admits of no exception.

5. Next the schedule of works as set forth in the body of the estimate appears to show great laxity in sanctioning the execution of new works without estimates. This practice is directly opposed to the Budget Rules, the necessity for acting strictly up to which has been repeatedly insisted on by the Government of India at different times during the last three years. It is therefore far from satisfactory to find that the rule thus strongly inculcated by the Government of India, that no expenditure should be permitted except upon sanctioned estimates, has been so little attended to, and that at the present time, large sums are being laid out on the commencement of new works, the proper disbursement of which neither the Local Government nor the Chief Engineer can have at present any means of checking.

6. In the letter accompanying the Budget, an urgent claim is set up for an additional grant of 16 lakhs, which it is urged will not bring up the total grant for Bengal to more than it is justly entitled to. But whatever may be the claims on general grounds for a larger appropriation to Bengal, it is one indispensable condition of a grant of the public funds that proper checks shall be provided for spending them with due care and economy. The evidence afforded by this

Budget is to the effect that so far from the Bengal Government being prepared to apply large grants properly, that is to say on thoroughly considered and sanctioned designs and estimates, it is not yet in the possession of projects and estimates sufficient to employ the present assignment There is nothing to show that the money now being spent on new lines of road, without estimates is being guarded against waste, or that these works are being prosecuted with the requisite care and skill; and until this state of things is remedied, and the expenditure placed under the same control as is exercised elsewhere, it is premature to consider the question of increasing the grants.

7. The Government of India expects to receive such explanation on the subject of these works as the Government of Bengal may have to offer, and it will then be considered whether it may not be proper summarily to stop all further progress on works now going on without sanctioned estimates until the estimates have been passed.

8. Again, the Governor General in Council has to remark on the practice adopted by the Government of Bengal of breaking up road estimates into parts, by which means projects, really requiring the sanction of the Government of India, are dealt with irregularly by the Local Government. In all cases of this kind which are now commented on, the projects and estimates must be submitted for the sanction of the Government of India.

9. It has already been notified that the Reserve is no longer to be dealt with as a lump sum, but is to be distributed ratably over the five classes of original works established by the new classification, as a fund available for minor works, and for supplementing the Budget appropriations on the larger ones if there be any residue. The Reserve entered in this Budget Estimate, is, as before stated, 6 lakhs; but 3 lakhs might be deducted to meet the cost of land to be taken up for the Cuttack and Orissa Irrigation Company, as entered in the Supplementary Budget Estimate, leaving 3 lakhs available for distribution.

The following remarks are called for on detailed points:—

MILITARY WORKS.

10. *Items Nos.* 3 *to* 10, aggregating Rupees 1,75,000 for new works recommended by the Annual Committees at Fort William, Barrackpoor, Dum-Dum, Chinsurah, Berhampoor, Sinchal, Dinapoor, and Hazarecbaugh, are "provided to meet anticipated expenditure, the reports of "Annual Committees not" being "yet received from His Excellency the Commander-in-Chief."

11. This is an irregular way of entering appropriations. If the reports of Committees are not received in time, definitive appropriations should have been made by the Local Government, acting on such information as was available.

12. The total set down for Military works is Rupees 1,83,234, to which has to be added Rupees 1,00,000, now granted in addition to the Budget Estimate, making a total of Rupees 2,83,234. Proposals for appropriating this lakh upon the works included in the attached schedule of supplementary works proposed should now be submitted. The general rough estimate now received cannot be dealt with, and no authority for expenditure can be given for the class of works on these entries.

The total for Military works will be—

	Rs.
As above	2,83,234
For Minor works—	
Share of 3 lakhs available	34,038
Total ...	3,17,272

CIVIL BUILDINGS.

13. *Item No.* 14. Renewing the roof of the Moorshedabad Collectorate, Rupees 1,000, should apparently have been entered under "Repairs."

14. *Item No.* 18. Substituting a vaulted roof for pent roofs of the Opium Godowns, Calcutta; Rupees 25,000 spent to date without estimate. Very irregular and objectionable.

15. *Item No.* 19. New Post Office, Calcutta. The estimate has just been received. The commencement of the foundations has been sanctioned by the Government of India.

Anticipated expenditure	Rs	6,50,000
Ditto to date	„	1,50,000

16. *Item No.* 25. Constructing road and buildings for the Chinchona Plantation at Darjeeling, is classified under head *Scientific Institutions;* would have been better under Agricultural, but was passed in this way last year.

17. *Item No.* 29. Stained glass window for St. Peter's Church, Fort William. This is a questionable item and cannot be passed without explanation.

	Estimate.	Provided in Budget.
	Rs	Rs.
* 28. Church at Cachar	18,000	8,000
30. „ „ Darjeeling	47,284	25,000
31. „ „ Purneah	16,000	8,000
32. „ „ Arrah	15,000	5,000
33. „ „ Gyah	13,000	8,000
	1,09,294	84,000

18. *Items Nos.* 28, 30, 31, 32, 33. The sums allowed by the State for all these Churches* appear far too large; the small Civil Stations in the Punjab have been supplied with Churches at much less cost than it is proposed to incur for the small stations of Purneah, Arrah, and Gyah. It will be impossible to supply all the Churches required for the Province of Bengal within any reasonable time at these rates.

19. Three of these Churches appear to have been commenced without estimates; if so, it is directly contrary to the very explicit orders of the Government of India.

	Provision in Budget.
	Rs.
Burial-ground at Howrah	4,534
Wall around ditto, Monghyr	2,000
Ditto ditto, Arrah	1,700
Ditto ditto, Kooshteah..	1,500

20. *Items Nos.* 34, 39, 40 *and* 41. These works all begun without estimate. It is difficult to understand that there can have been any emergency to justify this.

21. *Item No.* 43.† It is stated that the estimate was returned for revision. It should be explained whether the project was sufficiently accurate to enable work to be begun in a satisfactory manner.

	Amount of Estimate.	Provision in Budget.
	Rs.	Rs.
† New College with out-offices, Berhampoor.	79,471	30,000

22. It has also to be observed that this project is one requiring the sanction of the Government of India.

	Amount of Estimate.	Provision in Budget.
	Rs.	Rs.
‡ New Court House for the High Court of Judicature, Calcutta..	18,00,000	2,00,000

23. *Item No.* 44.‡ This project requires the sanction of the Secretary of State. The Bengal Government has obtained leave to get in the foundations.

	Amount of Estimate.	Provision in Budget.
	Rs.	Rs.
† 45. New Court House for Judge at Dacca...	54,189	50,000
46. Cutcherry for the Collector, Dacca...	59,452	

24. *Items Nos.* 45 *and* 46.† These works appear to be proceeding on separate estimates, and if so, the appropriations should not have been lumped together.

	Amount of Estimate.	Provision in Budget.
	Rs.	Rs.
Fitting up as the Magistrate's Office, a covered passage which intersects the Patna Collectorate	3,500	173

25. *Item No.* 47. Another work proceeding without estimate.

26. *Items Nos.* 61 *to* 73. All apparently proceeding without estimates. These works should be stopped until the estimates are passed.

61 to 72. New sub-divisional buildings at Seetamaree, Durbungha, Modhubonee, Tajpoor, Hadgepoor, Bhuboonh, Nourangabad. Behar, Godda, Pakour, Bankar, and Jehanabad.

73. Court House at Schillong.

27. From the remark made in the margin, "preparation of materials authorized," it may be the case that the expenditure incurred to date is for the preparation of material only. If so, as the charges will appear against stock in the accounts and not against works, they should not have been exhibited in this way.

75. New Penal Convict Ward in the House of Correction.
78. Jail Hospital, Jessore.
81. Central Penitentiary for 100 European prisoners at Hazareebaugh.

28. *Items Nos.* 75, 78 *and* 81. No estimates.

82. Alterations to a portion of the Commissariat Store Godown into a suitable Lock-up at Raneegunge.
84. First Class Lock-up at Moteehary.
85. Ditto ditto at Mozufferpoor.
86. Second ditto at Sewan.
87. First ditto at Buxar.
88. Six Sentry boxes in the Shahabad Jail.

29. *Items Nos.* 82 *and* 84 *to* 88. No estimates. There can be no good reason why in the case of small works like these, estimates should not be framed and passed before work is commenced. If, as appears to be the case with one work, the design and estimate are so faulty that they cannot be passed, that is the more reason why work should not be commenced till proper ones have been submitted.

The total for Civil Buildings as in Budget is...		... Rs.	8,83,912
Deduct for minor works, estimated to cost Rs. 2,500 and under, as per accompanying list		... „	3,650
		Rs.	8,80,262
Add for minor works share of Reserve...	1,05,785		
Amount provided in Budget deducted above...	3,650	„	1,09,435
Total Civil Buildings		... Rs.	9,89,697
The total under Agricultural will be—			
As per Budget Estimate		... Rs.	1,03,268
Add for land required for Orissa Irrigation Company, as per Supplementary Budget Estimate		... „	3,00,000
Share of Reserve for minor works on Rs. 1,03,268		... „	12,411
		Total Rs.	4,15,679

COMMUNICATIONS.

	Estimate.	Budget provision.
	RS.	RS.
91. Improving and metalling road from Jeagunge to Bhugwangolah	39,050	7,000
92. Waterway on the above road.	24,356	10,000
	63,406	
96. Construction of a branch road from Shumparun to Chuttra	47,387	12,387
97. Metalling the above road	17,583	10,357
	64,970	

30. *Items Nos.* 91 *and* 92. Are parts of the same prorjct, which taken as a whole is beyond the power of sanction of the Local Government. This was noticed in paragraph 13 of last year's Budget Orders.

31. *Items Nos.* 96 *and* 97. Same remarks apply. See paragraph. 12 of last year's Budget Orders.

103. Re-modelling Assam Trunk Road from Gowhatty towards Gowalparah.
104. Ditto from Gowhatty towards Nowgong.
105. Road from Gowhatty to Schillong.
106. Bridle path from Schillong to Cuttack.
107. Re-modelling Assam Trunk Road from Debrooghur to Seebsaghur.
108. Fair weather road between Debrooghur and Debroomookh.
109. Tezpoor Road.

32. *Items. Nos.* 103 *to* 109. All important road projects commenced without any proper sanction; estimates due in some cases for more than a year; a most unsatisfactory state of things.

113. Re-modelling Cuttack Trunk Road between Rajghat and Balasore.
114. Ditto ditto between Balasoreand Bhudruck.
115. Ditto ditto between Bhudruck and Byturnee River.
116. Ditto ditto between Byturnee and Brahminee Rivers.
117. Ditto ditto between Brahminee and Mahanuddy Rivers.
132. Timber bridge over the Mahanuddy at Silligoree on the Ganges and Darjeeling Road.

33. *Items Nos.* 113, 114, 115, 116, *and* 117. Are all projects which should have come up to the Government of India before work was sanctioned.

34. *Item No.* 132. Again no Estimate.

X 5

	RS.
The total under Communications is, as per Budget Estimate	12,29,586
Add proportion of Reserve	1,47,766
Total ..	13,77,352

REPAIRS.

35. Rupees 65,000 is entered to be spent in the Presidency Division for roads on the Calcutta Esplanade, and Rupees 28,000 in the Garrison Engineer's Division for roads.

36. The total Estimate for repairs is Rupees 15,50,000 which is passed.

ESTABLISHMENTS.

37. The total charge is Rupees 13,63,700, of which it is proposed to charge 11 lakhs against the Imperial grant, writing off the rest as a debit to Local Funds. This arrangements is approved

38. An entry is made of Sebundy Sapper Corps, cost to be covered by works. It is not known what authority there is for bringing this Corps on to the Imperial Public Works Establishment. The Establishments for collection of tolls on the Calcutta Canals, Nuddea Rivers, and Roads, Rupees 75,000, should, under recent orders, have been entered as local. However, if the officers in charge belong to the regular Public Works Establishment, they are entitled to hold their places on the graded lists, and at any rate the total charge against Imperial Revenues will not be effected.

39. The charge for contingencies in the Office of Account, Rupees 20,000 appears very high. This is probably chiefly for printing forms for the use of the Department, but the same item is nothing like so high in other Provinces. Enquiry should be made into the matter, with a view of ascertaining what reductions are practicable.

RAILWAY.

40. The charges on Imperial Revenues in connexion with the Guaranteed Railways, are estimated at—

	RS.
Controlling Establishments	71,610
For purchase of land	4,00,000
Total ...	4,71,610

41. The expenditure of Guaranteed Capital as estimated and passed by the Public Works Department, is as follows :—

	Estimated. RS.	Passed. RS.
East Indian Railway, Bengal	28,66,000	28,66,000
Eastern Bengal Railway	4,00,000	4,00,000
Calcutta and South-Eastern Railway	1,30,000	1,30,000
Total. ...	33,96,000	33,96,000

42. The distribution of grants to Bengal under the above orders will be as follows:—

	Original Works.	Repairs.	Total.
	Rs.	Rs.	Rs.
Military buildings, ...	3,17,272	2,59,200	5,76,472
Civil buildings	9,89,697	3,55,000	13,44,697
Agricultural	4,15,679	2,37,500	6,53,179
Communications	13,77,352	6,87,200	20,64,552
Miscellaneous Public Improvements	.....	11,100	11,100
Total Works and Repairs ...	31,00,000	15,50,000	46,50,000
Establishment ...			11,00,000
Railway ...			4,71,640
Grand Total ...			62,21,640

43. The Local Fund Public Works Budget amounts to 34½ lakhs, and the total Public Works expenditure from all sources will be 91¾ lakhs; of this expenditure, 78⅓ lakhs is to be supervised by the regular establishment of the Public Works Department. The per centage of the cost of establishment on the total expenditure is 17.83, which is moderate.

FORT WILLIAM,
19th April 1864.

(Signed) R. STRACHEY, Colonel, R. E.,
Secy. to the Govt. of India, P.W.D.

List of Minor Works referred to in paragraph 29.

	Civil buildings.		
		Rs.	
16	Re-roofing the Trash Godowns or Putty Khanahs in the Opium Factory at Goolzarbaugh	950	
24	Cells for the accommodation of voilent Insanes at Sylhet	700	
38	Enclosing Burial Ground at Purneah	1,000	
88	Six Sentry boxes in the Shahabad Jail	1,000	
			3,650

NOTE.—*Item* No. 59, under heading "Civil buildings," Rupees 972 for tank at Moozuffer-poor for two large Cutcherries under construction there, has not been taken into account in this list, it being a part and parcel of the project for the Court Houses.

No. 543.

ORDER THEREON, 23rd May 1864, No. 1,510.
Ordered to be recorded.
(True Extract.)
(Signed) CHARLES A. ORR, Colonel, R. E.,
Secretary to Government.

Exd. S. T. Augustin.

X
4

These orders show a pretty state of things prospectively but right under the nose of the Supreme Govt.

The grand sp- original Civil works is R 27,82,720 - The cost of the esta- - blish must for executing works and repairs to the amount of R 46½ lacs is R 1363,700-

42. The distribution of grants to Bengal under the above orders will be as follows

P W 1864 Department.
Pro. of Govt for May
No. 2050

Account.

CIRCULAR No. 19.

To The Secretary to Govt of Madras
P W D

FROM UNDER SECY. TO GOVT. OF INDIA,
IN THE PUBLIC WORKS DEPT.

Dated 19*th April*, 1864.

Received 9 May 1864

E.1

No. 1570

Recorded

Forwards copy of the Public Works Departmen orders on the Bengal Budget for 1864-65, *for in formation and guidance.*

No 1570 23rd May 1864

(Signed) CHARLES A. ORR, Colonel, R
Secretary to Gove

No. 1570
Recorded
23rd May 1864

No. 542-543.

11th May 1864. Rs 16

Exd. S. T. Augustin.