

(1) Number of pages 150

(2) Date of repair 1-1-38

(3) Initials of the Referencer

MADRAS RECORD OFFICE.

Government of Madras.

Public Works **DEPARTMENT.**

G.O. No.	2711	Press
		<i>Mis.</i>
38-386		
Dated	17-9-	1864.

Not to be folded or roughly handled

*Proceedings of the Madras Government, Public Works Department,
17th September 1864.*

No. 385. Read the following letter from Captain J. MULLINS, R. E., Consulting Engineer for Irrigation and Canal Company, to Colonel C. A. ORR, R. E., Secretary to Government, Public Works Department, dated Madras, 17th August 1864, No. 75:—

Sir,

1. In their Order of the 30th March 1864, No. 879, Government declined to pass certain unauthorized expenditure on stores, amounting to Rupees 40,382-6-7, without fuller and more satisfactory explanation than had then been given, and I have now the honor to submit the further correspondence as per margin on this subject, together with two statements, showing the details of the portions of this expenditure incurred by the Chief Engineer and Agent respectively.

From Agent No. 852, 6th August 1864.

.. Chief Engineer No. 446, 20th July 1864.

Paragraphs 5 and 6.

2. The Agent is mistaken in supposing that any portion of the sum now under consideration was expended under the mistake mentioned by him. There was an expenditure so made, but that has been already disposed of, Rupees 25,944-6-11 having been sanctioned by Government in their Order of the 26th January 1863, No. 223, on account of excessive expenditure incurred, owing to the same sanctions having been inadvertently used to a partial extent twice over, once for stores obtained from England, and a second time for stores obtained locally.

3. There is one small deduction, however, which can be made from the sum remaining at present unadjusted. The late Consulting Engineer was slightly in error in paragraph 3 of his letter* of the 4th March last, No. 160; Rupees 5,513-12-9 were not the balance of the sum sanctioned for Medical stores, but the whole of that sum,† and this sanction may be set against the item Rupees 2,905-12-11 shown in the Agent's statement of stores purchased as expenditure on account of Medical stores. The rest of the sanction is, however, not available as a set off against expenditure for stores of a different description, and the deduction of the whole sanction at foot of the Agent's statement is therefore incorrect, and the actual amount of unauthorized expenditure is therefore as per margin.‡

* Proceedings Madras Government, No. 879 of the 30th March 1864.

† Procs. Madras Govt., No. 1,661, 21st July 1860, and Do. do. „ 346, 19th February 1861.

I cannot explain either what the Rupees 58-3-2, near the end of the Agent's statement are, or how a part, Rupees 5-1-7 of a sanction, is deducted in one place when the whole of it is deducted lower down, but the item is so small that I have thought it better not to wait for an explanation from the Agent, as it can be adjusted, without reference to Government, when their orders on the transactions generally have been received.

4. No further explanation is afforded by the Agent regarding the expenditure made by his predecessors, and therefore really no explanation has been given at all. On turning to the items || Candles, Note paper, Gum, People's Almanac, &c., &c., &c. contained in the statement, it will be seen that the only items|| which might have been required at short notice are such as should not have been debited to stores at all, but should have been charged to contingencies, and all the rest ought to have been obtained on regularly sanctioned indents.

5. With regard to the expenditure incurred by the Chief Engineer, or under that Officer's orders, Colonel Cotton's letter gives very full information, for it is clear that he was, and also that he is, quite unaware of what the rules prescribe with regard to the purchase of stores, and I am afraid therefore that when later accounts come to be audited it will be found that other stores have been obtained without the required preliminary sanction to indents. It seems hardly neces-

† Rupees	...	...	...	...	40,382	6	7
Less	...	...	...	...	2,905	12	11
					37,476	9	8
					Rs.	A.	P.
By Chief Engineer	...	...	...	...	25,881	1	1
" Agent	...	...	...	...	7,377	12	1
In Bowanassy Division Agent's	...	...	...	...	4,217	12	6
letter paragraph 4	...	...	...	...	37,476	9	8

late Consulting Engineer was slightly in error in para: 3 of his letter of 4th March 1864. Rupees 5513-12-9 were

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17th September 1864.

With September 1864.

ary to point out here what the rules do and do not require, for they have been printed and furnished to the Agent's Office and doubtless to the Chief Engineer and Executive Engineers of Divisions, and it would be difficult to make plainer what is already quite plain and simple. Paragraph 2, however, of the Agent's letter, and paragraphs 3, 4, 6 and 7 of the Chief Engineer's letter, show most clearly that the Chief Engineer was not only at the time the purchases were made, but that he is now quite unaware of the existence of the rules regarding store purchases, for were it otherwise he would know that there is no objection whatever to the purchase of stores required for particular works, and to be paid for out of the sanctioned estimates for those works, but that in that case the expenditure is not debitable to "stores" but to the works, and that indents are required only for stock which cannot be charged at once to particular works, but is required to be held in readiness for issue to several or many works from time to time, as may be found necessary. In the former case it is rightly supposed that only what is actually required will be obtained, and as every Engineer is responsible for the cost of his works does not exceed the amount sanctioned, he is likely to be careful to limit his purchases to his requirements, but with stores purchased for stock the case is entirely different, there is no such preventive to unnecessary or excessive purchases; extra expenditure does not make the money available for works run short, and so some forethought is needed, and prospective wants are required to be expressed in indents, the main intention of which is to act as a check against unnecessary accumulations of stores, or the purchase of such as may not be really required.

6. It will be useful to see by looking at the entries thereon what views are borne out by the entries thereon. 33,110 cubic feet of iron and un-

6. It will be useful to see by looking at the items in the Chief Engineer's statement how far his views are borne out by the entries therein contained. The principal item is Rupees 20,625-18-0 for 33,110½ cubic feet of jungle wood, and it cannot be supposed that for all this wood an emergent and unexpected demand arose, and that any inconvenience or loss would have arisen from the delay consequent on obtaining sanction to an indent. It is very possible that some portion of this wood was required immediately for some particular work, and, if so, it might, without any objection whatever, have been purchased out of the sanctioned funds for that work. The date of purchase is not given in the statement; probably like other purchases the expenditure extended over a considerable period, but at any rate if the remarks in the last column have anything to do with the date of the statement, the stores obtained on emergency have taken a long while to become utilized.

7. Of the other items in the list it may be said that they are requirements, and that while in some cases they are not made until they are actually met,

7. Of the other items in the list it may be observed that most of them are to meet office requirements, and that while in some cases the quantities shown could not have been emergently required, and while the regular and ordinary requirements of the offices could be more economically met by the Agent, the small quantities of such articles, which might be occasionally required on emergency, might be obtained in the local market and charged for in the monthly contingent bills. The cost of the horse purchased to work a pug mill is, as Colonel Cotton observes, an item in brick making, and such being the case the original expenditure should have been charged to brick making, and the recovery by the sale of the horse credited the etc.

8. From the margin of paragraph 3 above it will be seen that the Agent has recommended that the expenditure in the Bowanassay Division should be charged to the outlay for reasons for the outlay, and that the recovery by the sale of the horse credited the etc.

8. From the margin of paragraph 3 above it will be seen that a detailed statement of the items of expenditure in the Bowanassay Division, amounting to Rupees 4,217-12-6, remains to be furnished; but it can hardly be anticipated that when this statement is received, any better reasons for the outlay to which it will refer will accompany it, and I would therefore recommend that the discussion and correspondence should be closed by the decision of Government that the whole amount shall or shall not be passed, as they may be pleased to determine. After the repeated orders on the subject of unauthorized expenditure, I think that it could not be considered unreasonable that Government should decline to recognize this outlay at all, but if on the other hand the expenditure be passed, it should only be on the understanding that the Agent will take care that the Chief Engineer and the Divisional Officers are made acquainted with the rules in force, and that they be made clearly to understand that laying in a stock of stores is not an emergent operation, and that no expenditure of any kind, whether large or small, for the purchase of stores generally, is allowable or requisite, but that the prospective wants of the Divisions or Workshops should be provided for by a timely application for the requisite sanction.

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17th September 1864.*

and that the immediate wants of particular works should, when the materials required are to be obtained locally, be at once purchased and forthwith charged to the works. These points were clearly referred to, and the necessary detailed

To Agent No. 337, 2nd March 1863.

To Agent No. 337, 2nd March 1863. arrangements were made by the late Consulting Engineer with reference to the Order of Government No. 211 of the 24th January 1863.

9. It is necessary that I should add that should Government decline to pass this expenditure for the purchase of stores, it will be necessary to deduct the amount from the expenditure on works up to the 30th April last, as stores do not form an ultimate head of charge, and all expenditure on stores becomes in the end a component part of the cost of works.

No. 386. ORDER THEREON, 17th September 1864, No. 2,711.

1. In Proceedings dated 30th March 1864, No. 879, the Government expressed themselves dissatisfied with the explanations furnished by the Agent of the Madras Irrigation and Canal Company with regard to the unauthorized purchase of stores to the extent of Rupees 40,382-6-7; and they declined to pass the charge without fuller and clearer explanation of its necessity.

2. The Consulting Engineer in his letter recorded above, forwards, with his comments, further letters from the Chief Engineer and Agent, which the Government regret to observe are almost as unsatisfactory as the previous communications on the subject.

3. Of the outlay of Rupees 40,382-6-7, it now appears that a sum of Rupees 2,905-12-11, expended on Medical stores, was duly sanctioned. The amount expended without authority is therefore reduced to Rupees 37,476-9-8, which is made up of the following items:—

	RS.	A.	P.
By Chief Engineer ...	25,881	1	1
„ Agent ...	7,377	12	1
In Bowannassy Division	4,217	12	6

4. The Chief Engineer's explanations in respect to the first item, evince, as remarked by Captain Mullins, a want of acquaintance with the rules which govern the operation of the Company. Paragraph 5 of the Consulting Engineer's letter clearly explains the course laid down for obtaining and bringing to account articles required for general purposes, as distinguished from those needed for particular works and for immediate use, and the Government see no reason

Paragraph 6 of letter to Agent, dated 20th July 1864,
No. 440,

now are. The remarks of the Consulting Engineer as to the object with which the submission of Indents is insisted on, are quite apposite, and indeed it is almost the only check which the Government can exercise upon a lavish expenditure of money in the purchase of articles.

5. Among the charges incurred by the Chief Engineer without sanction, the item of "jungle wood" calls for special notice. The amount expended on this account was Rupees 20,625 for 33,110½ cubic feet. The Government are not at all prepared to admit that unexpected and emergent demands for so large a quantity are likely to arise, and that inconvenience or loss would result from delay in obtaining sanction to the purchase.

6. As regards the expenditure of Rupees 7,377-12-1 by the Agent, it is explained that it was incurred through inadvertence; but Captain Mullins conclusively shows in paragraph 2 that such could not have been the case, and that the instance in which the alleged error occurred was quite a distinct one.

7. The Government fully concur with the Consulting Engineer in the views expressed by him, in paragraphs 4 and 7, as regards the purchase of articles which should properly have been charged to contingencies.

of the
1864. -

insult. The former was slightly in error in para: 3 of
the 1st of March last p. 160; Papers 5513-12-9
were

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17th September 1864.

8. The last of the items referred to in paragraph 3 above, represents the expenditure on stores in the Bo wannassy Division, in respect to which explanations have yet to be furnished; but, as observed by the Consulting Engineer, it can hardly be supposed that they will be more satisfactory than those which have been noticed above.

9. As the orders of Government in regard to the unauthorized purchase of stores, have been repeatedly set at nought, the Government decline to pass the expenditure of Rupees 37,476-9-8 under notice, and to authorize its being debited to capital. They expect that the precautions detailed in paragraph 8 of Captain Mullins' letter will be fully observed in future.

(True Extract.)

(Signed) J. H. M. SHAW STEWART, Major, R. E.,
Deputy Secretary to Government.

To the Consulting Engineer, Irrigation and Canal Company.
" Agent for do. do.

Accountant Genl.

Exd. S. T. Augustin.

Consulting Engineer's Office,
Irrigation and Canal Company,
Madras, 17th August 1864.

N^o 75.

From,
Capt. L. Mullins R.E.
Consulting Engineer
To,
The Secretary to Government
Department of Public Works.

In their order of the 30th March 1864, N^o 879 Govern-
ment declined to pass certain unauthorized expenditure
on stores, amounting to Rupees 40382-6-7 without fuller
and more satisfactory explanation than had then been
given, and have now the honor to submit the further
correspondence as per margin on this subject, together
with two statements showing the details of the portions
of this expenditure incurred by the Chief Engineer, and
Agent respectively.

From Agent N^o 852 dated 11th April 64.
Chief Eng^r - 446 - 20 July 64.

para: 586.

The Agent is mistaken in supposing that any por-
tion of the sum now under consideration was expended
under the mistake mentioned by him. There was an
expenditure so made, but that has been already disposed
of, Rupees 25944-6-11 having been sanctioned by Govern-
ment in their order of the 26th January 1863, N^o 223 on
account of excessive expenditure incurred, owing to the
same reasons having been inadvertently used to a
partial extent twice over, once for stores obtained from
England, and a second time for stores obtained locally.

There is one small deduction however which can be
made from the sum remaining at present unadjusted. The
late Consulting Engineer was slightly in error in para: 3 of
his letter of the 4th March last N^o 160-; Rupees 5513-12-9
were

C. M. L. N^o 879 of the
30th March 64.

were not the balance of the sum sanctioned for medical stores, but the whole of that sum, and this sanction may be set against the item Papers 2905-12-11 shown in the Agent's statement of stores purchased as expenditure on account of Medical stores. The rest of the sanction is however not available as a set off against expenditure for stores of different description, and the deduction of the whole sanction at foot of the Agent's statement is therefore incorrect, and the actual amount of unauthorized expenditure is therefore as per margin. - I cannot explain either what the Papers 53-3-2, near the end of the Agent's statement, are, or how a part, Papers 5-1-7 of a sanction, is deducted in one place when the whole of it is deducted lower down, but the item is so small that I have thought it better not to wait for an explanation from the Agent, as it can be adjusted, without reference to Government, when their orders on the transaction are generally received.

4. A further explanation is afforded by the Agent regarding the expenditure made by his predecessors, and there is for really no explanation has been given at all. On turning to the items contained in the statement, it will be seen that the only items which might have been required at short notice are such as should not have been debited to stores at all, but should have been charged to contingencies, and all the rest ought to have been obtained on regularly sanctioned indents.

5. With regard to the expenditure incurred by the Chief Engineer or under that Officer's orders, Colonel Cadogan's letter gives very full information, for it is clear that he was, and also that he is, quite unaware of what the rules prescribe with regard to the purchase of stores, and I am afraid there is for that when later accounts come to be audited it will be found that other stores have been obtained without the required preliminary sanction. It seems hardly necessary

P.M. 4. 11. 1861-21 24/10
346. 19/10/61

Papers 40382-6-7
Sec- 2905-12-11
37476-9-8
By Chief Engr. R. 25881-1-1
7.377-12-1
In Remembrance of 1217-12-6
Agent's letter para 37476-9-8

*Candies.
Note paper.
Linn.
Papers almanac.
Pen Jan 8/61

necessary to point out here what the rules do and do not require, for they have been printed and furnished to the Agent's Office, and doubtless to the Chief Engineer and Executive Engineers of Divisions, and it would be difficult to make plainer what is already quite plain and simple. Paragraphs of the Agent's letter and paras. 3-4-6 and 7 of the Chief Engineer's letter show most clearly that the Chief Engineer was not only at the time the purchases were made, but that he is now quite unaware of the existence of the rules regarding store purchases, for were it otherwise he would know that there is no objection whatever to the purchase of stores required for particular works, and to be paid for out of the sanctioned estimates for those works, but that in that case the expenditure is not debitable to "Stores" but to the works, and that indents are required only for stock which cannot be changed at once to particular works, but is required to be held in readiness for issue to several or many works from time to time, as may be found necessary. On the former case it is rightly supposed that only what is actually required will be obtained and as every Engineer is responsible that the cost of his works does not exceed the amount sanctioned, he is likely to be careful to limit his purchases to his requirements, but with stores purchased for stock the case is entirely different, there is no such preventive to unnecessary or excessive purchases, extra expenditure does not make the money available for works run short, and so some forethought is needed, and prospective wants are required to be expressed in indents, the main intention of which is to act as a check against unnecessary accumulations of stores, & the purchase of such as may not be really required.

6. It will be useful here by looking at the items in the Chief Engineer's statement to say how far his views are borne out by the entries therein contained. The principal item

item is Rupees 20,625-13-0 for 33,100 cubic feet of jungle-
 wood, and it cannot be supposed that for all this wood an
 emergency unexpected demand arose, and that any incon-
 venience or loss would have arisen from the delay conceiv-
 able that some portion of this wood was required imme-
 diately for some particular work, and, if so, it might, without
 any objection whatever, have been purchased out of the
 sanctioned funds for that work. The date of purchase
 is not given in the statement, probably like other pur-
 chases the expenditure extended over a considerable peri-
 od, but any rate if the remarks in the last column have
 anything to do with the date of the statement, the stores ob-
 tained on emergency have taken a long while to become uti-
 lized.

7. Of the other items in the list it may be observed
 that most of them are for meet office requirements, and that
 while in some cases the quantities shown could not have
 been emergently required, and while the regular and ordinary
 requirements of the offices could be more economically
 met by the Agent, the small quantities of such articles,
 which might be occasionally required on emergency, might
 be obtained in the local market and charged for in the
 monthly contingent bills. - The cost of the three purchases
 for work a fine mill is, as Colonel Cotton observes, an item
 in brickmaking, and such being the case the original expen-
 diture should have been charged to brickmaking and the
 recovery by the sale of the horse credited thereto.

8. From the margin of para. 3 above it will be seen
 that a detailed statement of the items of expenditure
 in the Bomaiassy Division amounting to Rupees 4,217
 -12-6 remains to be furnished, but it can hardly be an-
 ticipated that when this statement is received any better
 reasons for the outlay to which it will refer will accom-
 pany it, and I would therefore recommend that the discussion
 and

Page 17. 337. 27 March 1863.

and correspondence should be stated by the decision of
 Government that the whole amount shall or shall not
 be passed, as they may be pleased to determine. After
 the repeated orders on the subject of unauthorized expen-
 diture I think that it could not be considered unreason-
 able that Government should decline to recognize this
 outlay at all, but if on the other hand the expenditure
 be passed it should only be on the understanding that
 the Agent will take care that the Chief Engineer and
 the Divisional Officers are made acquainted with the
 rules in force, and that they be made clearly to under-
 stand that laying in a stock of stores is not an emer-
 gency operation, and that no expenditure of any kind, whether
 large or small, for the purchase of stores generally
 is allowable or requisite, but that the prospective wants
 of the divisions or workshops should be provided for by
 a timely application for the requisite sanction, and
 that the immediate wants of particular works should,
 when the materials required are to be obtained locally,
 be at once purchased and forthwith charged to the
 works. These points were clearly referred to, and the
 necessary detailed arrangements were made by the late
 Consulting Engineer with reference to the order of Govern-
 ment No. 511 of the 24 January 1863. -

9. It is necessary that I should add that should Govern-
 ment decline to pass this expenditure for the purchase
 of stores, it will be necessary to deduct the amount from
 the expenditure on works up to the 30 April last, as stores
 do not form an ultimate head of charge, and all expenditure
 on stores becomes in the end a component part of the cost
 of works. -

I have the honor to be,
 Sir,
 Your most obedient servant,
 W. H. D. Williams Captain

W. H. D. Williams

(Continued on other side)

Public Works Department
No. 2711

Proceedings of the Madras Government
Under date the 17th Sept 1864
Read the following

The Eng Engineer J. V. C. Co.

Submits further correspondence
mentioned on the subject
authorized expenditure on
amounting to Rs 40882. 6. 7.

H.E. 17th August 1864 No 75

In Proceedings dated
30th March 1864, No 879,
the Govt expressed them-
selves dissatisfied with
the explanations fur-
nished by the Agent of
the Madras Land C. Co.
with regard to the un-
authorized purchase
of trees to the extent of

30 March 1864 No 879
26 Aug 1863 - 2222
21 July 1860 - 1584-34
19 Feb 1861 - 346-24-14
24 Aug 1863 - 211-47-48
Copy in N. 11. 1632
27 25 Oct 1864 No 67.

27 1864 No 75
27 1864 No 75
27 1864 No 75
27 1864 No 75

No 3671

12 19 August 1864

Ever A.
27 1864 No 75

Submits further correspondence
mentioned on the subject
authorized expenditure on
amounting to Rs 40882. 6. 7.

26 Aug 1864 No 297

No 385

27 1864 No 75

of Rs 10,382. 6: 7; and
they declined to pass the
charge without fuller
and clearer explanation
of its necessity

2. The Chief Engineer
in his letter, recorded above,
forwarded with his comments
further letters on the subject
from the Chief Engineer
and agent, which are almost
as unsatisfactory as the
previous communications
on the subject

3. Of the entry
of Rs 10,382. 6: 7, it
now appears that a
sum of Rs 2905. 12- 11,
expended

13
expended on Medical
Stores, was duly sanc-
tioned. The amount
expended without au-
thority is therefore
reduced to Rs 5747-6-9,
which is made up of
the following items.

By Chief Engineer:	25881-1-1
" Agent	7377-12-1
In Boonamangy	1217-12-6

4. The Chief Engineer
explains in re-
spect to the first
item, since, as remark-
ed by Captain Mullins,

a want of acquaintance
with the rules which
govern the operation
of the Company -

Para 5 of the Cong's
letter clearly explains
the course laid down
for obtaining and
bringing to account
articles required for
general purposes, as
distinguished from those
needed for particular
works and for
immediate use, and
the Govt. see no
reason therefore

Para 6 of letter to Agent
dt 20 July 1864
No 446.

to adopt the Chief
Engineer's suggestion
to render the present
rules on that head
more explicit and in-
telligible than they
now are. The re-

marks of the Cong's
as to the object with
which the submission
of students is insisted
on, are quite apposite,
and indeed it is al-
most the only check
which the Govt
can exercise against
a lavish expenditure
of money in the
purchase.

purchase of articles

5 Among the charges incurred by the Chief Insp. without

sanction, the item of "Jungle wood" calls for special notice. The amount expended on this account was Rs. 20,625 for $33,110\frac{1}{2}$ cubic feet.

The Govt. are not at all prepared to admit that unexpected and emergent demands for so large a quantity are likely to arise, and that inconveniences or loss would result from

12
from delay in obtaining sanction to the purchase.

6 As regards the expenditure of Rs. 7,377-12-1 by the Agent, it is explained that it was incurred thro' inadvertence; but Captain Mullins conclusively shows in para 2 that such could not have been the case, and that the instance in which the alleged error occurred was quite a

distinct one -

7 The Govt fully
concur with the Congress
in the views expressed
by him, in paras 4 and 7,
as regards the purchase
of articles which should
properly have been
charged to Contingencies

8 The last of the
items referred to in
para 3 above, representing
the expenditure on stores
in the Bhowanagary
S^o, in respect to which
explanation ~~has~~ ^{have} yet
to

12
to be furnished;
but, as observed by
the Congressmen, it
can hardly be sup-
posed that they
will be more satisfac-
tory than those which
have been noticed
above.

9 As the orders of Govt in
regard to the unauthorized pur-
chase of stores, have been re-
spectfully set at naught, the
Govt decline to pass the ex-
penditure of Rs. 37,476-9-8 recorded in the latter
under notice & to authorize its
being debited to Capital. Part of para 8 of
They expect that the precautions
detailed in para 8 of Cap. Capt. M. Mullins
letter will
be fully observed in future letters, and they desire
it to be distinctly

understood that the
expenditure of Rs. 7,476-9-8

is now passed on the proviso

that the ~~provisions~~ ^{precautions}

detailed in that

paragraph ^{shall be} ~~are~~ fully

~~observed~~ ^{observed} ~~and~~ ^{to} in future.

M.

It is to be noted that the
provisions of the Act have
been fully observed and
the expenditure has been
incurred in accordance with
the provisions of the Act.
The expenditure has been
incurred in accordance with
the provisions of the Act.
The expenditure has been
incurred in accordance with
the provisions of the Act.

The expenditure has been
incurred in accordance with
the provisions of the Act.
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the provisions of the Act.
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incurred in accordance with
the provisions of the Act.

To The Comptroller General
Agent for the
Accountant General
18
19th September 1900

Copy in a Letter to England
D/25: October 1864 to 67.

W. W. 1864 Dept
Proc. of Govt. for

No. 2711

Proc. of the Albion
D/17 Sept 1864

Letter from the Consult-
ing Agent & Council Compy sub-
mitting with his remarks
further correspondence relative
to the unauthorized purchase
of slaves to the extent of \$1000
1862-6-7-

1865. 386.