

1835

# BENGAL BUDGET ORDERS, 1863-64.

Of the sum of 290 lakhs declared to be available for distribution for the ordinary Public Works Budget for the year 1863-64, 46 lakhs were assigned to Bengal in the suggested proportions of—

Circular No. 132 of 1862.  
Proceedings, Governor General in Council.

46 lakhs {  $4\frac{1}{2}$  lakhs for Military.  
13  $\frac{1}{2}$  " for Civil.  
13  $\frac{1}{2}$  " for Public Improvement.  
 $4\frac{1}{2}$  " for Reserve.  
10 " for Establishments.

2. The Bengal Budget has been framed on this basis. It is complete and explanatory, and has been submitted in good time and in a satisfactory form.

The proposed total appropriations are—

|                       | Rs.       | 1862-63.<br>Rs. |
|-----------------------|-----------|-----------------|
| Repairs ... ..        | 14,00,000 | 13,02,417       |
| Reserve ... ..        | 4,57,547  | 5,25,000        |
| Establishments ... .. | 10,00,000 | 12,00,000       |
| Original Works ... .. | 17,42,453 | 22,22,583       |
| Total ... ..          | 46,00,000 | 52,50,000       |

The Original Works being sub-divided as follows:—

|                                         | Rs.       | 1862-63.<br>Rs. |
|-----------------------------------------|-----------|-----------------|
| Military ... ..                         | 36,457    | 1,59,769        |
| Civil ... ..                            | 2,83,812  | 5,33,899        |
| Public Improvement ... ..               | 6,99,684  | 15,28,915       |
| Stock from England ... ..               | 22,500    | .....           |
| New Public Buildings in Calcutta ... .. | 7,00,000  | .....           |
| Total Original Works ... ..             | 17,42,453 | 22,22,583       |

3. The reduction of the Budget grant for 1863-64 below that of 1862-63 by  $6\frac{1}{2}$  lakhs, and the special appropriation of 7 lakhs for the construction of New Public Buildings in Calcutta, would leave the Government of Bengal without Imperial Funds to carry on the Original Imperial Works which are in progress and will not be completed

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during the current year. The insufficiency of the amount appropriated to Bengal and its inadequacy to meet the wants of the Province is strongly commented upon by the Lieutenant Governor, who records his entire concurrence in the views of the Government of Bombay as expressed in the 4th to 7th paras. of Lieutenant Colonel Rivers' letter submitting the Bombay Budget for 1863-64.

4. Prepared to make any sacrifice rather than stop the important works in progress, the Hon'ble the Lieutenant Governor of Bengal, whilst he considers the one per cent. Income Tax, as essentially a Local Fund to be applied to local purposes, states that he is prepared, if an additional grant cannot be allotted to Bengal, to supplement the Imperial Public Works Grant from this source.

5. The Bengal Government have accordingly appropriated from the 3rd instalment of the Income Tax Fund Rs. 8,84,869 to be applied to carrying on six important Imperial Roads. But with this assistance to carry on works of Public Improvement, not even one new work for the Civil Administration can be provided for within the amount of the Imperial grant; and the Bengal Government look anxiously for the additional grant of 10 per cent., of which mention is made in the 12th para. of Circular No. 132 of 1862, to allow of a few of the most urgent requirements of the Civil Administration being taken in hand during 1863-64.

6. *Seven lakhs set apart by order for Public Buildings in Calcutta.*—Under the revised Proceedings of the Government of India No. 973 B dated 4th February 1863, "Public Offices" are not for the present to be commenced.

The buildings to be now proceeded with during 1863-64 are—

The High Court.  
The Post and Telegraph Offices.  
The Presidency College.

It is not likely that more than 5 lakhs of Rupees will be expended in Building during 1863-64. But land will have to be paid for, and the Brick operations at Akra should be very greatly increased to prepare for better progress in 1864-65, and the expenditure might be met from the seven lakhs.

#### PART I.—ORIGINAL WORKS.

##### I. MILITARY.

##### A. ARMY.

7. There are no items worthy of remark under this head. The five works entered, are for completion, nearly three-fourths of the total estimated amount having been expended.

Rs. 24,296 for accommodation for Troops } may be passed.  
" 12,161 " Ordnance }

The revised Grant will also allow not only of the 19 projects considered urgent, see page 59 of the Budget, being carried out, amounting to Rs. 96,666, but also some of the 15 works entered in the same Statement as "necessary" and classed II, aggregating Rs. 1,23,148.

Referring to this Statement, Items Nos. 1 and 2 may be cancelled.

*Item No. 10.*—It is suggested that something might be done to improve the Solitary Cells without going to the extent of dismantling them and erecting a new range of Cells.

*Item No. 11.*—The sum entered for constructing a covered passage from the Queen's Barrack to the Privies appears very high.

Item Nos. 33 and 35 might be delayed, the Timber-shed roof being made safe for the present.

Item No. 50 involves the reconstruction of a Building (Gram Godown) which was only recently built. The circumstances of the failure should be reported.

#### II. CIVIL ADMINISTRATION.

Omitting Items { No. 9. New General Post Office.  
No. 11. New Public Offices.  
No. 20. High Court.

for which 7 lakhs of Rupees are appropriated by order, there is nothing particularly worthy of remark.

8. The new Copper Mint with out-houses, No. 10, will be completed during 1863-64. This is another Public Building in Calcutta of Imperial importance, the total expenditure on which will have amounted to 3 lakhs of Rupees.

9. The Churches may be specially mentioned—for *St. James', Calcutta*, the allotment is 1 lakh of Rupees, which will nearly complete the Building.

The detailed Estimate for *the Church at Cachar*, to cost Rs. 12,500, of which Rs. 8,000 have been expended, has not been submitted, though called for. For the Church at Cuttack Rs. 5,500 are contributed by Local subscriptions; the Estimate amounts to Rs. 15,000, of which only Rs. 3,000 remain to complete.

*Item No. 19. The new College at Berhampoor.*—Rs. 38,324 have been raised by Local subscription; Rs. 20,000 are set down as required during the year from Imperial Funds, this might be passed; but as the Building will be in excess of Rs. 50,000, the Estimate should be submitted to the Government of India, and the work ought not to be proceeded with until sanctioned.

10. No new "Original Work" is entered; funds are allotted to complete buildings in progress, and the whole of the proposed charges under the

head of Civil Administration are approved, subject to the above remark on the Berhampoor College Item. With the revised Grant the Bengal Government will be able to include some of the important works brought forward in the Statement, pages 56 and 57 of the Budget.

### III. PUBLIC IMPROVEMENT.

*Item No. 43. The Sea Dyke in Hidgelee* appears to be progressing fairly; the 2 lakhs charged for 1863-64 may remain. It is to be hoped that the works, which are very important, will really progress to this extent; the total Estimate is Rs. 6,03,120. The entire amount charged under head "Agricultural" does not exceed Rs. 2,01,800, which shows that nearly all the expenditure on embankments must be entered under the head of "Repairs;" particular attention should be paid by the Bengal Government to the proceedings of the Superintending Engineers in charge of embankments, with reference to the importance of the works, both to the people and to the Revenue, the expenditure also being large.

### L. COMMUNICATIONS.

*Items Nos. 47, 48, 49, and 50.*—These are four projects for works on one line, *the Assam Trunk Road*; they are in effect for making and for metalling 4 miles of complete road from each of the principal Stations on the Trunk line—

Dibrooghur 4 miles towards Seeksagur,

Seeksagur 4 miles each way towards Dibrooghur and Gowhatty,

Gowhatty 4 miles each way towards Seeksagur and Gwalparah,

in all 20 miles, at a total estimated expense of Rs. 1,11,152.

11. It is estimated that Rs. 36,353 will have been spent at the close of the current year, for which Rs. 45,000 were passed. One of the Estimates has been sanctioned, others have been returned for revision, *no charges are entered for 1863-64*; the remarks show that the Government of Bengal is prepared to appropriate Income Tax funds to the extent of Rs. 74,799 for carrying on the works as above described on the Assam Trunk Road.

12. The remark made in the review of the Bengal Budget for 1862-63, to the effect that main lines of road appear to have been treated in parts, as coming within the sanction of the Local Government, when the whole work would be considerably beyond the limit, holds good against these entries.

13. In Assam there has been the greatest difficulty in obtaining any results; the money allotted has not been spent, and very little progress has been made; under these circumstances it would not be well to discourage a commencement of these works, which were entered in the last Budget. But

the Bengal Government should obtain, as soon as possible, a reliable Estimate for this Trunk line of road, and propose some practical scheme for carrying the work out within a given time.

14. Provision is made for completing during 1863-64 the metalled roads numbered 51 to 58 inclusive. It must be remarked, however, that the charge entered for the Gya and Patna Road works, (two lakhs of Rupees from Local Funds,) with the expenditure up to 30th April 1863, exceeds the sanctioned Estimate by Rs. 50,000, and

Government of Bengal, No. 6066, dated 15th December 1862.

Government of India, No. 101, dated 10th January 1863.

Bengal Government No. 1292, dated the 23rd February 1863, which promised the early submission of the Project approved of by the Hon'ble the Lieutenant Governor.

that the Estimate for completing this road, in the flooded portion, has not yet been received. The present state of this question should be fully explained with reference to the correspondence entered in the margin.

15. The remark made in the review of the Budget for 1862-63, that "the rate of progress with the metalled roads is satisfactory, as one year's work more, at the same rate, would finish all the estimated work," is realised in this Budget, presuming that the charges will be worked up to.

16. Of the unmetalled roads, the most note-worthy is the Darjeeling Hill Road from Silligooree to Darjeeling, item No. 59. It is proposed to give Rs. 1,50,000 from Local Funds for this road, but it is well known that the expenditure will very much exceed the Estimate submitted, which is here entered as Rs. 2,39,800. The detailed Estimate called for by the Government of India has yet to be furnished, and should be submitted at once, with a progress report, detailing accurately the work done and the expenditure incurred. The expenditure for the portions which remain to be done could best be estimated from the experience gained by the past outlay.

*Items Nos. 62, 63, 64, and 65* are for portions of the Cuttack Trunk Road, raising and remodelling the earth-work. The Estimates have been exceeded in the first three, and revised Estimates have been called for. The remarks state that Rs. 57,500 will be given from Local Funds for *completing* these works, the original Estimates for which aggregated only Rs. 52,734; but Rs. 61,000 are computed as spent, up to the 30th April 1863. It is known that the floods of the last year treated this road very severely, and that the lengths under notice are in two separate Divisions; but the remark made in last year's review, adverted to under the head of Metalled Roads, applies to this case; and a comprehensive report with Estimates is wanting, to show what is being done to this Trunk Road, the extent to which it is to be improved, and the expenditure involved. The Government of India are aware that the Estimates for this road, brought forward in parts, involve no original work; but only the improvement of an

old road which has not been well maintained of late years, and which has suffered greatly from floods.

*Items Nos. 66, 67, and 68* are for improving routes which connect the cotton-growing tracts of Raipore with the seaboard, through the Province of Orissa.

|                                                   |              |
|---------------------------------------------------|--------------|
| 17. The total charge for unmetalled roads is only |              |
| entered as                                        | Rs. 57,963   |
| but an advance is offered from Local Funds of     | " 2,29,742   |
| making in all                                     | Rs. 2,87,705 |

which may be passed.

#### BRIDGES.

*Items Nos. 69, 70, 75, 76, and 78*, may be passed. No. 71 is for 112 small masonry Drain Bridges on the Assam Trunk Road; this work was entered in the Budgets for 1861-62 and for 1862-63; it is now proposed to finish the culverts during 1863-64, providing the funds from Income Tax. This item may pass, but the positions of the culverts, and a special entry regarding them, should be made in the Estimate for the formation of the Assam Trunk line. The Bengal Government should see that a proper reference and entry is made for each of the detached Estimates for original works which has been acted upon in regard to this road, since the Budget system was introduced.

*Item No. 72. Additional waterway on the Nulhatty Road to meet the requirements of the Branch Railway Company.*—The Estimate is only Rs. 18,000, which can scarcely include the Gumbhera Bridge, explanation should be submitted on this point. The Estimate is stated to be under preparation. The charge entered for 1863-64 is Rs. 8,000, which completes this Road.

*Item No. 73. Constructing 11 Masonry and Platform Bridges on Bhagulpoor and Bowsee Road.*—The Estimate amounting to Rs. 67,046 has been since\* passed by the Government of India. This work completes this important feeder to the Railway.

*Item No. 77. Constructing Bridge over the Sowrah River, Ganges and Darjeeling Road.*—It is stated that the work is authorized, but it does not appear that any Estimate has been submitted. The river is a navigable one close to Purneah, and the work should not be proceeded with until an Estimate and project have been sanctioned. It is stated that Rs. 5,000 have been spent, probably on collection and preparation of

material; the amount entered for the whole work is Rs. 33,000, and it is proposed to advance Rs. 28,000 from the Local Funds (Income Tax) to complete the work.

*Item No. 80. Leellajan Bridge.*—Rs. 50,000 is entered for carrying on this work, exclusive of the cost of iron-work from England.

But little progress appears to have been made judging from the expenditure set down, Rs. 30,000. The Bridge should be completed as soon as possible; the cost of the Iron Work which will be received during 1863-64 must be provided, say Rs. 70,000.

*Item No. 81. The Morhur and Booryah Bridges, near Sheherghatty,* will, it is presumed, be opened for traffic before the rainy season of 1864-65; the sum entered for 1863-64, (Rs. 1,50,000) brings the expenditure up to within Rs. 75,855 of the estimated amount, which is Rs. 5,95,855.

*Item No. 83. Constructing a Bridge across the Eastern Burrakur River on the Grand Trunk Road.*—1½ lakhs is entered for this work. The Estimate, which amounted to Rs. 5,37,176, evidently requires to be revised, for the work is half as large as the Great Soane Bridge. It may be asked whether the amount expended includes the cost of the iron-work from England, and the submission of the revised Estimate should be expedited.

*Items Nos. 84, 85, 86, and 87* are projects for completing the ordinary bridging of the Cuttack Trunk Road. Revised Estimates have been called for. The amounts of the original Estimates have nearly been expended and it is proposed to advance from Local Funds Rs. 93,000 for these works during 1863-64. This circumstance, with the previous remarks made on the works of the Cuttack Road under the head of "unmetalled roads," will show that a full report on the improvement of this road is very much required. The items may be passed, because it is known that the works are wanted; and that it is a great object to get them completed before the Orissa Irrigation Company commences its operations along the line. Rates have already risen, and there is security in knowing that the requirements of the Cuttack Road are well established, and fully known, to the present Superintending Engineer, who was employed some 8 years ago in surveying this Trunk Road and in preparing a complete project for making the road a first class one, metalled and bridged, with exception to the large rivers.

*Item No. 88. A Masonry Causeway across the sandy bed of the Soane River.*—This novel and successful undertaking is now nearly completed; Rs. 5,000 remains to be expended on the Estimate, and is entered for 1863-64.

( 8 )

The entire sum set down for Public Improvements is only Rs. 6,99,684, owing to the reduced Public Works grant; but the large sum of Rs. 8,84,869 is added from the one per cent. Income Tax Fund by the Hon'ble the Lieutenant Governor, rather than stop any of the important works which were in progress. With the revised grant given to Bengal under the Financial Statement for 1863-64, there will be no occasion for making this sacrifice, and the one per cent. Income Tax Fund need not be appropriated to carry on Imperial Works.

PART II.—REPAIRS.

18. The amount proposed to be expended in Repairs, 14 lakhs, exceeds the aggregate sum allowed for 1862-63:—

|                    |              |                     |
|--------------------|--------------|---------------------|
| Military           | Rs. 2,75,000 | Total Rs. 13,02,417 |
| Civil              | " 2,75,000   |                     |
| Public Improvement | " 7,52,417   |                     |

The allotments proposed for 1863-64 are—

|                    |              |                                    |
|--------------------|--------------|------------------------------------|
| Military           | Rs. 2,56,000 | Rs. 4,00,000, which may be passed. |
| Civil              | " 3,14,000   |                                    |
| Public Improvement | " 8,30,000   |                                    |

The Bengal Government states that this is the lowest sum which it would be safe to set down for Repairs. The applications received from Superintending Engineers exceed 17 lakhs, and the returns of actual expenditure for 1861-62, furnished by the Controller, amount to Rs. 13,20,000, exclusive of outlay by Civil Officers.

MILITARY.

19. The entry for the Dinagepoor Road, Rs. 6,000, is not understood, and that of Rs. 24,000 for the Ramghur Division seems very high.

PART III.—ESTABLISHMENTS.

*Ten lakhs of Rupees.*—This sum may be increased to 12 lakhs, the sum passed for Establishments for 1862-63.

The total sum entered is Rs. 13,57,000; the balance of Rs. 1,57,000 may be charged against Local Funds.

The *Reserve* is set down and may stand at Rs. 4,57,547.

It may be further remarked that the estimated expenditure on Barrack furniture, which is a Commissariat and not a Public Works charge, amounts to Rs. 28,500, and that the receipts for Public Works Service during the year 1863-64 are estimated at Rs. 2,38,800, the "Actual receipts" of 1861-62 having amounted to Rs. 2,47,122.

( 9 )

20. The Statements of the Local Fund income and proposed expenditure have been fully and clearly rendered in this Budget.

The one per cent. Income Tax Fund amounts to Rs. 17,80,700.

|                                    |              |
|------------------------------------|--------------|
| Balance of 1st and 2nd Instalments | Rs. 6,80,700 |
| " " 3rd Instalment                 | " 11,00,000  |

As the Imperial Works will not require to be assisted by advances from this Fund, the whole amount will now be available for Local Works.

21. A balance of unexpended Ferry Fund Collections, aggregating Rs. 5,95,920, which accumulated prior to 30th April 1840, has just been granted to Bengal, (Proceedings, Financial Department, dated 22nd April 1863,) to be applied to the completion of the most important Railway feeders. There will be nearly 15 lakhs of Rupees more than this Budget embraces, available for Local Works. There are also the payment to be made by the East India Irrigation Company for the new Oolabooreah Canal, and the annual payment by the Raja of Burdwan for embankments if the proceedings of the Lieutenant Governor in making this a Local Fund as for a local purpose are sanctioned.

The Local Funds estimated as available for expenditure are—

|                          |               |
|--------------------------|---------------|
| One per cent. Income Tax | Rs. 17,80,700 |
| Other Local Funds        | " 6,03,000    |
| Amalgamated Roads Funds  | " 21,55,920   |

Total ... Rs. 45,39,620

The list of works with proposed allotments for the expenditure of Rs. 8,84,869 out of the one per cent. Income Tax Fund, may be confirmed; it includes only new works already sanctioned. A supplementary Statement must be submitted, showing the proposed expenditure of the large sum which had been appropriated in this Budget to carry on Imperial Works, but has since been released by the more liberal Imperial Grant.

With advertence to the Local Budget, the Bengal Government states that "the expenditure of these funds, unless the proposed arrangements submitted to the Government of India in this Office letter "No. 6230, dated 22nd December 1862, should in the meanwhile be "authorised, will be carried out by Public Works Officers and by Civil "Officers."

As the amount to be expended by Civil Officers has been so largely increased by the grant of old Ferry Fund balances, it will be necessary for the Hon'ble the Lieutenant Governor to insist on no new works being undertaken without the submission of proper Surveys and Estimate, countersigned as approved by the Superintending Engineer of the Civil Division.

22. *Eastern Canals.*—The importance of improving the water-communications and shortening the route to Koolna and Dacca might with advantage be impressed on the Chief Engineer.

23. *The following new works will be completed in 1863-64:—*

Sealdah Market with Tank and Roads.

Protection and drainage of Purnea.

Raneegunge and Midnapoor Road (without large Bridges), metalled.

Raneegunge and Doobrajpoor Road, metalled.

Nattore and Pubna Road

Mozufferpoor and Patna Road Not metalled.

Mozufferpoor and Barh Road

Dacca and Naraingunge Road, metalled.

The remaining works which are in progress will be completed in 1864-65, with exception to the Sylhet Road, on which the progress will be slow for want of labour—

Howrah Market.

Burhee and Behar Road.

Sylhet and Cachar Road.

Ruggonathpoor Road.

Chittagong Road.

24. The charges in Bengal on the Imperial Funds for Guaranteed Companies are estimated at—

Rs. 3,00,000 for land

“ 85,000 for control } Total Rs. 3,85,000

Which does not include the expenditure on land, &c., in connexion with the operations of the East India Irrigation Company in Orissa, or any payment that may be due for maintenance or Import Duty on Rails for the Nulhattee and Jeagunge Branch Railway.

25. The expenditure of Guaranteed Capital in Bengal is estimated at Rs. 60,59,000, made up of—

Rs. 50,00,000 for the East Indian Railway.

“ 9,00,000 for the Eastern Bengal Railway.

“ 1,59,000 for the Calcutta and South-Eastern.

In reviewing this Estimate, the sum entered for the last Railway was not considered to be sufficient, and Rs. 16,000 were added, making up the total sum of Rs. 60,75,000 passed.

J. P. BEADLE, *Lieut. Col., R. E.*

*Offg. Secy. to the Govt. of India.*

6th May 1863.

## CIRCULAR No. 29 of 1863.

PROCEEDINGS OF THE HON'BLE THE PRESIDENT OF THE COUNCIL OF INDIA IN COUNCIL.

General.

Accounts.

PUBLIC WORKS DEPARTMENT,

Fort William, 20th May 1863.

Read again Bengal Budget Orders for 1863-64.

Read also P. W. D. letter No. 2133-34, dated 9th May 1863, forwarding copies of the above Orders to the Government of Bengal and the Secretary in this Department with the Governor General.

Ordered, that the special attention of the Bengal Government be drawn to the remarks on the Items marginally noted.

Ordered also, that copies of the Orders be forwarded—  
To the Home, Financial, Foreign, and Military Departments for information.

To the Quarter Master General of the Army and the Military Finance Department for information.

Governments of Madras, Bombay, N. W. P., and Punjab.  
Governor of Straits Settlements.  
Chief Commrs. of Oudh, Central Provinces, and British Burmah.  
Resident at Hyderabad.  
Commissioner of Mysore.

To the Local Governments and Administrations marginally noted.

Ordered further, that it be intimated to all the Departments and Governments above named, that complete sets of the Budget Orders for 1863-64, with the General Resolution of the Government of India on the subject, will be forwarded to them hereafter.

Also that copies of the above Resolution be forwarded to the Government of Bengal and the Public Works Department with the Governor General.

*mmask* *Lieut. Col., R. E.*  
*Offg. Secy. to the Govt. of India.*

To  
*The Secretary to the Govt. of Madras*

Public Works 1863 Beland  
Rev. J. Smith for Oliver (6)

10/18/83

Received  
from the Office Secretary  
to the Government of  
Ohio.

Dated 20 May 1863

Rec'd 10 June 1863  
at 29.

Sturtevant City

of the nature on etc.

Budget Budget of 1863/14

1898

Rec'd

18 June 1863