M.R.O. 1—82,400—28-11-30.

MADRAS RECORD OFFICE.

Government of Madras.

Public (Misc.) DEPARTMENT.

G.O. No. 1384 Press Mis.

Dated 7-2 1853

Not to be folded or roughly handled

No. 11. Read the fellowing letter from Major E. LAWFORD, Superintending Engineer Southern Circle, in charge of the Central Office of Public Works; to W. H. BAYLEY, Esq., Acting Secretary to Government, dated 14th June 1858, No. 1139.

SIR,

1. With reference to the Extract Minutes Consultation noted in the margin, I have the honor to furnish the information called for by the Government regarding the expenditure on roads and buildings in the Canara District, as well as on the other points alluded to in the order of Government of the 8th February last.

Dated 8th February 1858, No. 214.
Dated 27th March 1858, No. 556.
Dated 27th May 1858 No. 999.

2. The accompanying statement A shews in detail the Monthly expenditure from May 1857 to March 1858 (the Accounts for April have not yet been received) and which may be briefly abstracted thus.

	New works.	Repairs.	Total.
On Communications.....	15,779	35,202	50,981
On Buildings.....	930	6,774	7,704
Total Rupees.....	16,709	41,976	58,685

3. I shall first confine my observations on the expenditure to new Works, It amounted to Rupees 15,779 under the head communications, and of this sum Rupees 2,631 were disbursed previous to the receipt in Canara of the restrictive order of July 1857, and the difference, viz., Rupees 13,148, afterwards, entirely on the Yellapoor and Halandy circuit roads. This expenditure the District Engineer was not strictly authorized to incur, as the roads in question, though not really new works, were inlcuded as such in the Government Budget List No. 2.* They were sanctioned so far back as June 1855, but until the period under notice, no expenditure on them had taken place. Of the importance of these lines of communication, and the necessity for their being kept in proper order there can be no question. The District Engineer declares them to be works of the most urgent nature, forming as they do the main outlet for Cotton, the Yellapoor road he says embraces the roads and bridges on the Arbyle line, and that the Arbyle Ghaut is the life of the Devamany Ghaut leading to the Sea Coast. While the Halandy road embraces the line connecting the Coloor Ghaut with the coast, and is a very important work indeed. Under any circumstances however he was not justified in proceeding with the work, without having obtained previous authority, and he seems to be aware of this fact from the only explanation* he has given on the subject. The expenditure on these roads neccssarily impaired the funds at his disposal for Repairs, and obliged him to apply for additional grants for them.

* 1856-57, No. 351.
1857-58, No. 395.

* It will be readily admitted by the Chief Engineer, that road circuits *are not new* works, and hence the difficulty of complying in this particular instance with the Chief Engineers orders, in a letter dated 18th November 1857. No. 5320, for had I sent in an abstract shewing expenditure as having taken place on works entered in statement No. 2 of printed Budget for 1857-58, I should have been held to blame for unauthorizedly making expenditure upon new works.

4. The expenditure on buildings under the head " new works" amounted to Rupees 930, of which Rupees 744 were spent before the restrictive order was received in Canara. The difference is so small that I shall not take up the time of the Government in re-counting the explanation given by the District Engineer, which I consider to be perfectly satisfactory.

Communications.	35,701
Buildings.	2 889
	38,590
Expended	41 976
Excess	3,386

5. The Total expenditure on repairs has amounted to Rupees 41,976, and is in excess of the reduced* sum allowed by the small sum of Rupees 3,386 as shewn in the margin. Under the head communications the Chief expenditure has been on the Dharwar and Coomptah road, Trunk road No. 2, and on District roads, from the Discretionary allowance, on each of which items I shall take the liberty of offering a few remarks.

6. On the repair of the Dharwar and Coomptah road there has been expended Rupees 25,326, but the Government will see that up to July last year, the expenditure amounted to only Rupees (1,149,) one thousand one hundred and forty-nine, although no restrictive order was

received up to that date by the District Engineer, and the road was known to be in a wretched state, and daily becoming worse. In 1856-57 there was not a single Rupee expended on it, although 18,000 Rupees eighteen thousand were available, Lieutenant Goddard has not satisfactorily explained his conduct in this respect, as he was called upon to do. He seems to have labored under the strange delusion that expenditure on all works had been stopped, and thus through mis-conception allowed an important line of communication to run to ruin. I am glad however to be able to report that the repairs are now going on vigorously, and it is hoped that the consequences of passed neglect will be amended by present vigilance and activity.

7. The other item under the head "repairs" is Trunk road No. 2, on which Rupees (5,623) five thousand six hundred and twenty-three have been expended. This includes Rupees 2,451 spent in Coorg out of the portion allotted to it. I must here observe that Lieutenant Goddard's application to be re-imbursed the sum of Rupees three thousand nine hundred and twenty-five, made over to the Mysore authorities for the repair of this road in Coorg was not only absurd, because the sanctioned amount included that sum for the Coorg country, of which he was aware, but his apprehension of falling short of funds in consequence of this transfer was unfounded, and unwarranted by the fact, that at the time he applied for this money, not more than a thousand Rupees were expended out of the whole sanctioned amount.

8. But the strangest part of Lieutenant Goddard's proceedings is his representation regarding the Discretionary allowance granted for roads in his District. In a letter to the Collector General No. 8903. dated the 5th October last, he states. "It does not appear to me that we "are entitled to make use of any of the (20,000) Rupees twenty thou- "sand Discretionary fund, and I shall not draw upon it without special permission to do so." On the 20th of the same month he again addressed the Collector as follows adverting to your letter dated 14th "Instant, I do myself the honor to note that I fully concur in the spirit thereof, "but construing as I do Extract Proceedings Chief Engineer No. 3985, dated 25th Ultimo as "an interdiction upon any expenditure of the Discretionary fund of 20,000 Rupees, I have deem- "ed it my duty to refer the matter for definite instructions." He was informed with reference to the foregoing, that 13,000 Rupees were available for expenditure on the roads to which the General No. 11758. discretionary allowance had been heretofore available, on the 21st December last, he addressed this office saying, that in consequence of the misconstruction placed on certain proceedings from the Central Office by the late Acting Collector who in the outset urged him, he states, to expend the whole (38,590) Rupees thirty-eight thousand five hunred and ninety *irrespective* of the Discretionary allowance of (20,000) Rupees twenty thousand, a balance of only 14,854 was left to furnish the 13,000 Rupees for the proportionate share of the Discretionary fund. He further declared that the (13,000) Rupees thirteen thousand was swallowed up during the period references were going on, on the subject, and urged that the Government would be moved to sanction the above sum on emergency, and in a letter General No. 12585. dated the 14th January last he again addressed the Central Office, and forwarded copies of certain correspondence between himself and the Collector, and he there states, that he had to thank only Mr. Robinson for the absorption of the 13,000 Rupees, and that the money would not have been misapplied to other works which had no claims upon the District funds, but for his, Mr. Robinson's pertinacious misconstruction of orders. I would observe that although from Lieutenant Goddard's loose and incoherent diction it is sometimes hard to say what, he really does mean, the foregoing letters seemed to leave little room to doubt, and I could only put the interpretation on his letter which I did when recommending that Rupees (13,000) should be sanctioned to replace a like sum spent on works for which no money had been assigned, and I could never have supposed that his meaning could be any thing else, nor that he could give no clearer explanation than is contained in the extract given in the margin from his letter, dated the 25th March last, No. 697, I was not prepared for the assertion, that by the terms use by him, he only meant to say that, as the

The expression swallowed up has been unadvisedly used by me and has led to a misunderstanding of the meaning which I intended to convey to the Central Office. I mean to say not that the money was disbursed and expended, but that being included (swallowed up) in the 38,590 Rupees, as ruled in Extract Proceedings Chief Engineer No. 4903, dated 3rd November 1857, contrary to the opinion of the Acting Collector and in accordance with my own in the matter. We do not account for this 13,000 Rupees as separate from the 38,590 thirty-eight thousand five hundred and ninety, but account for its expenditure in our Account Current and Progress reports for sanctioned works, with the exception of Rupees 2,548, which was expended legitimately on works intended to be provided for out of the Discretionary Funds.

swallowed up and misapplied on other works made

13,000 Rupees was included in the 38,590, he could not account of it separately. The Government will see in the statement submitted that only Rupees (3,101) three thousand one hundred and one were expended from this grant, but not misapplied upon any unsanctioned works.

9. The last item I shall remark upon regarding the expenditure in Canara is the money spent on the repair of buildings. It amounted to Rupees 6,774, being greatly in excess of the sum allowed in the Budget, the chief excess being under the heads "Revenue" and Public buildings. It was to meet this excess that the additional sum of Rupees (3,725) three thousand seven hundred and twenty-five was applied for on account of the monsoon clothing of the salt Kotays, and other buildings for the next year; but even in this respect the District Engineer appears to be in fault, as he should have made due provision for such contingencies in his Budget list submitted to the Central Office, and thus have been prepared with funds to meet such calls upon him.

10. The Government next require to be informed what items Rupees (57,407) fifty-seven thousand four hundred and seven reduced to Rupees (38,590) thirty-eight thousand five hundred and ninety were intended to cover, what the expenditure has been upon each, and call for explanation of any excess. I beg accordingly to submit the statement B affording the information. All the works in this statement on which expenditure has taken place are included in the statement A and I have remarked on the expenditure thereon, in all such cases which I considered required my observations.

11. The third point on which the Government require explanation is, under what circumstances the sum of Rupees (3,925) three thousand nine hundred and twenty-five was mad over to the Mysore authorities, while the restrictive order limited the expenditure, and whether the payment was made before or after the receipt of the restrictive order. I beg to inform the Government that the above amount was made over after the receipt of that order, the District Engineer states he made over the full amount because the road, to which it was to be applied, being a Military one, he did not dare to abate any thing therefrom, and quotes para. 7 of the Chief Engineer's circular No. 66, dated 17th July 1857, in justification of his having done so.

All estimates in the Military Department will be worked out and doubtless with all the greater rapidity that the strength of the executive will in so large a measure be concentrated upon these works.

12. I beg in conclusion to state that the statements of expenditure submitted by the District Engineer, have been carefully compared with his monthly accounts, and from the whole the General statement herewith submitted has been prepared in the Central Office, and it is hoped that it will be found satisfactory. This statement exhibits the expenditure only up to March last. It would have been desirable if the entire expenditure of the whole year could have been shewn, as the Government might have been able to see more clearly the state of financial matters in Canara, but as up to this time, the accounts for April have not come to hand. I have deemed it proper, without waiting for them any longer, to submit this report as called for.

No. 12. ORDER THEREON, No. 1304; dated 7th July 1858.

Before passing orders on the above letter, the Government will await the receipt from the Central Office of the returns of expenditure for the last two months of the Official year, and Major Lawford will be good enough to have the correct total entered in the statement now submitted, which is herewith returned.

Vide, para. 7 Extract Minutes Consultation, No. 214 of 8th February 1858.

i. e. the items of expenditure under each head, for the whole year

(Signed) T. PYCROFT,
Chief Secretary.

Central Office of Pub. Works
Fort-Saint George
14 June 1858

No. 1139

From

The Superintending Engineer 5th Circle
in charge of the Central Office of P.W.

To

The Secretary to Government
Public Works Departt.

Sir,

Enc 1. dated 8th Feby 1858 No. 214
D. 27th March 58 No. 556
D. 27th May 1858 No. 999

1. With reference to the Extract Minutes of Consultation noted in the Margin, I have the honor to furnish the information called for by the Government regarding the expenditure on Roads and Buildings in the Canara District, as well as on the other points alluded to in the order of Government of the 8th February last.

2. The accompanying Statement A shows in detail the monthly expenditure from May 1857 to March 1858 (the Accounts for April have not yet been received) & which may

may be briefly abstracted thus:-

	New Works.	Repairs	Total
on Communications	15,779 —	35,202.	50,981
on Buildings —	930 —	6,774-	7,704
Total Rupees	16,709 —	41,976.	58,685

3

I shall first confine my observations on the expenditure to new Works. It amounted to Rupees 15,779 - under the head Communications, and of this sum Rupees 2631 were disbursed previous to the receipt in Canara of the restrictive order of July 1857, and the difference, Viz. Rupees 13,148, afterwards, entirely on the Ryellapoor and Halandy circuit roads. This expenditure the District Engineer was not strictly authorized to incur, as the roads in question, though not really new Works, were included as such in the Government Budget Lists No. 2. They were sanctioned so far back as 1 June 1855, but until the period under notice, no expenditure on them had taken place. Of the importance of these lines of communication, and the necessity for their being kept in proper order there can be no question. The District Engineer

× 1856/57 - No. 357
1857/58. No. 395

Engineer declares them to be works of the most urgent nature forming, as they do the main outlet for Cotton - the Yellapoor road he says embraces the Roads and Bridges on the Arbyle line, and that the Arbyle Ghaut is the life of the Devemanny Ghaut leading to the Sea Coast. While the Halandy road embraces the line connecting the Color Ghaut with the coast and is a very important work indeed. Under any circumstances however he was not justified in proceeding with the work, without having obtained previous authority and he seems to be aware of this fact from the only explanation he has given on the subject. The expenditure on these roads necessarily impaired the funds at his disposal for Repairs, and obliged him to apply for additional grants for them.

4. The expenditure on Buildings under the head "New works" amounted to Rupees 930, of which Rupees 744 were spent before the restrictive order was received

* It will be readily admitted by the Chief Engineer, that Road Circuits are not new works, and hence the difficulty of complying in this & particular instance with the Chief Engineers orders, in a letter dated 12th November 1857 No. 5932, for had I sent in an abstract showing Expenditure as having taken place on works entered in Statement No. 2 of printed Budget for 1857/58, I should have been held to blame for unauthorizedly creating expenditure upon new works.

received in Canara. The difference is so small that I shall not take up the time of the Government in recounting the explanation given by the District Engineer, which I consider to be perfectly satisfactory.

The Total expenditure on Repairs has amounted to Rupees 41,976, and is in excess of the reduced sum allowed by the small sum of Rupees 3,386 as shewn in the margin. Under the head communications the Chief Expenditure has been on the Dharwar and Coomptah road, Trunk road No. 2, and on District roads, from the Discretionary allowance, on

Communicat.ns 33701
Buildings — 2889
38590
Expended 41976
Excess. 3386

6. Of which items I shall take the liberty of offering a few remarks. —

On the repair of the Dharwar and Coomptah road there has been expended Rupees 25,326, but the Government will see that up to July last year, the expenditure amounted to only Rupees 1149, one thousand one hundred & forty nine, although no restriction order was received up to that date by the District Engineer, and the road was known to be in a wretched state, and daily becoming worse. In 1856/57 there was not a Single Rupee expended on it, although 18,000 Rs. Eighteen thousand were available. Lieut. Goddard has not satisfactorily explained his conduct in this respect, as he was called upon to do. He seems to have labored under the strange delusion that expenditure on all works had been stopped, and thus through mis-conception allowed an important line of communication to ruin to ruin. I am glad however to be able to report that the repairs are now going on vigorously, and it is hoped that the consequences of passed neglect will be amended by present vigilence & activity.

7 The other item under the head "Repairs" is Trunk road No. 2, on which Rupees 15623/ five thousand Six Hundred and twenty three have been expended. This includes Rupees 245 spent in Coorg, out of the portion allotted to it. I must here observe that Lieut. Goddards application to be reimbursed the sum of Rupees three thousand Nine hundred and twenty five, made over to the Mysore authorities for the repair of this road in Coorg was not only absurd, because the sanctioned amount included that sum for the Coorg Country, of which he was aware, but his apprehension of falling short of funds in consequence of this transfer was unfounded, and unwarranted by the fact, that at the time he applied for this money, not more than a thousand Rupees were expended out

out of the whole Sanctioned Amount.

8. But the strongest part of Lieutenant Goddard's proceedings is his represen-tation regarding the Discretionary allowance granted for roads in his District. In a letter Genl. No. 8903 to the Collector dated the 5th October last he states "It does not appear to me that we are en-"titled to make use of any of the 20,000 Rupees "Twenty Thousand Discretionary Fund, and I "shall not draw upon it without special per-"mission to do so." On the 20th of the same month he again addressed the Collector as follows. "Adverting to your letter dated 11th Instant, I do "myself the honor to note that I fully concur "in the Spirit thereof, but construing as I do Ex-"tract Proceedings Chief Engineer No. 3985 dated "25th Ultimo as an interdiction upon any expenditure "of the Discretionary fund of 20,000 Rupees "I have deemed it my duty to refer the matter for "definite instructions." He was informed with reference to the foregoing, that 13,000 Rupees were available for Expenditure on the roads to which the discre-tionary Allowance had been heretofore available. on the 21st December last, he addressed this Genl. No. 11758 Office saying, that in consequence of the misCon--struction placed on certain Proceedings from the Central Office by the late Acting Collector, who in the outset urged him, he states, to Expend the whole whole 38590 Rupees thirty eight thousand five hundred and ninety irrespective of the Discretion-ary allowance of 20,000 Rupees Twenty thous-and, a balance of only 11,881 was left to furnish the 13,000 Rupees for the proportion-ate share of the Discretionary fund. He further declared that the 13,000 Rupees thirteen thousand was swallowed up during the period references were going on, on the subject, and urged that the Government would be moved to sanction the above sum on emer-gency, & in a letter dated the 14th January last Genl. No. 12585 he again addressed the Central Office, and forwarded copies of certain Correspondence be-tween himself and the Collector, and he there states, that he had to thank only Mr. Robin-son for the absorption of the 13,000 Rupees. and that the money would not have been mis-applied to other works which had no claims upon the District funds, but for his, Mr. Robinson's pertinacious misconstruction of Orders. I would observe that altho from Lieut. Goddard's loose and incoherent diction it is sometimes hard to say what, he really does mean, the foregoing letters seemed to leave little room to doubt, and I could only

The Expression usual-lowed up has been inadvertedly used by me & hasten to put

put the interpretation on his letter which I did when recommending that Rupees /13,000/ should be sanctioned to replace a like sum spent on works for which no Money had been assigned, and I could never have supposed that his meaning could be any thing else, nor that he could give no clearer explanation than is contained in the extract given in the margin from his letter, dated the 25th March last, No. 697. I was not prepared for the assertion, that by the terms swallowed up and misapplied on other works, made use by him, he only meant to say that, as the 13,000 Rupees was included in the 38,590, he could not account of it separately. The Government will see in the Statement submitted that only Rupees /3101/ three thousand one hundred & one were expended from this grant, but not misapplied upon any unsanctioned works.

a misunderstanding of the meaning which I intended to convey to the Central Office. I mean to say not that the money was disbursed & expended, but that being included /swallowed up/ in the 38,590 Rupees, as noted in Extract Proceedings of Chief Engineer No. 4903 dated 30th November 1857, contrary to the opinion of the Acting Collector & in accordance with my own in the matter. We do not account for the 13,000 Rupees as separate from the 38,590 thirty eight thousand five hundred and ninety, but account for its Expenditure in our account Current & Progress Reports for Sanctioned works, with the exception of Rupees 2548. which was expended legitimately on works intended to be provided for out of the Discretionary Funds.

9. The last item I shall remark upon regarding

regarding the expenditure in Canara is the Money spent on the Repair of Buildings. It amounted to Rupees 6,774, being greatly in excess of the sum allowed in the Budget, the chief excess being under the heads "Revenue" & "Public Buildings". It was to meet this excess that the additional sum of Rupees /3725/ three thousand seven hundred and twenty five was applied for on account of the Monsoon Clothing of the Salt Peons, and other Buildings for the next year; but even in this respect the District Engineer appears to be in fault, as he should have made due provision for such contingencies in his Budget List submitted to the Central Office, and this have been prepared with funds to meet such calls upon him.

10. The Government next require to be informed what items Rupees /37407/ thirty seven thousand four hundred & seven reduced to Rupees /38,590/ thirty eight thousand five hundred and ninety were intended to cover, what the expenditure has been upon each, & call for explanation of any excess. I beg accordingly to submit the Statement B affording the information. All the works in this Statement on which Expenditure has taken place are included in the Statement A & I have remarked on the expenditure thereon, in all such cases which I considered required my observations.

The

The third point on which the Government require explanation is, under what circumstances the sum of Rupees (3,925.) three thousand nine hundred and twenty five was made over to the Mysore authorities, while the restrictive order limited the expenditure, and whether the payment was made before or after the receipt of the restrictive order. I beg to inform the Government that the above amount was made over after the receipt of that order; the District Engineer states he made over the full amount because the road, to which it was to be applied, being a Military one, he did not dare to dictate any thing therefrom, and quotes para 7 of the Chief Engineers Circular No 66 dated 17th July 1857 in justification of his having done so.—

All Estimates in the Military Department will be worked out and doubtless with all the greater rapidity that the strength of the Executive will in so large a measure be concentrated upon these works

12. I beg in conclusion to state that the statements of expenditure submitted by the District Engineer, have been carefully compared with his monthly accounts, and from the whole the General Statement herewith submitted has been prepared in the Central Office, and it is hoped that it will be found satisfactory. This statement exhibits the expenditure only upto March last. It would have have been desirable if the entire expenditure of the whole year could have been shewn, as the Government might have been able to see more clearly the state of financial matters in Canara but as upto this time, the accounts for April have not come to hand. I have deemed it proper, without waiting for them any longer, to submit this Report as called for.

I have the honor to be
Sir,
Your Most Obedient Servant
L Lawford
Superintending Engineer 5th Circle
in charge of the Central Office.

Central Office of P.W.
Fort Saint George
14 June 1858.

Encl

Cons 9th Feby 1858 2d 45-4.
" 30th March -11- 1134-5
" 1st June -11- 1123@2

P. Works 1858 Department
Dy to Secy 5th Sep
No 1323.

From
The Superintending Engineer
Southern District in charge
of the Postal Office

To
The Secretary
to Government B.P.W.

Dated 14th June 1858
Received 15th June 1858
No 1139
Enclosed

Respecting the Expenses
in Public Works in the Panama
District and submitting Statements
thereof —

No 1304 7th July 1858

With enclosures
From the Dy Sy 13th Aug 1858 No 1557
Ans[wered] [illegible]

No 1304

Before forwarding orders
on the above letter, the
Government will require
the receipt from the
Central Office of the
returns of expenditure for
the last two months of the
official year, and charges
Rupees will be granting
to frame the correct totals
entered in the Statement
now submitted which cannot
hereon be determined —

Vide Para 7 of No 1304 dated 7th July 1858 —

No 1139 Enclosed

i.e. the items of expenditure underneath head for the whole year

Fort St George
7th July 1858
To Colonel Le Fleming
Chief Engr & Secy to Govt
Public Works

W.H.B
Chief Engr & Secy to Govt
Public Works

Cl 24th June 31st July