

MADRAS RECORD OFFICE.

Government of Madras.

Public Works DEPARTMENT.

G.O. No.	1384	Press
		Mis.
Dated	7-7	1835

Not to be folded or roughly handled

No. 11. Read the following letter from Major E. LAWFORD, Superintending Engineer Southern Circle, in charge of the Central Office of Public Works; to W. H. BAYLEY, Esq., Acting Secretary to Government, dated 14th June 1858, No. 1139.

SIR,

1. With reference to the Extract Minutes Consultation noted in the margin, I have the honor to furnish the information called for by the Government regarding the expenditure on roads and buildings in the Canara District, as well as on the other points alluded to in the order of Government of the 8th February last.

2. The accompanying statement A shews in detail the Monthly expenditure from May 1857 to March 1858 (the Accounts for April have not yet been received) and which may be briefly abstracted thus.

	New works.	Repairs.	Total.
On Communications.....	15,779	35,202	50,981
On Buildings.....	930	6,774	7,704
Total Rupees.....	16,709	41,976	58,685

3. I shall first confine my observations on the expenditure to new Works, It amounted to Rupees 15,779 under the head communications, and of this sum Rupees 2,631 were disbursed previous to the receipt in Canara of the restrictive order of July 1857, and the difference, viz., Rupees 13,148, afterwards, entirely on the Yellapoor and Halandy circuit roads. This expenditure the District Engineer was not strictly authorized to incur, as the roads in question, though

not really new works, were included as such in the Government Budget List No. 2.* They were sanctioned so far back as June 1855, but until the period under notice, no expenditure on them had taken place. Of the importance of these lines of communication, and the necessity for their being kept in proper order there can be no question. The District Engineer declares them to be works of the most urgent nature, forming as they do the main outlet for Cotton, the Yellapoor road he says embraces the roads and bridges on the Arbyle line, and that the Arbyle Ghaut is the life of the Devamany Ghaut leading to the Sea Coast. While the Halandy road embraces the line connecting the

* It will be readily admitted by the Chief Engineer, that road circuits are not new works, and hence the difficulty of complying in this particular instance with the Chief Engineers orders, in a letter dated 18th November 1857. No. 5320, for had I sent in an abstract shewing expenditure as having taken place on works entered in statement No. 2 of printed Budget for 1857-58, I should have been held to blame for unauthorizedly making expenditure upon new works.

Color Ghaut with the coast, and is a very important work indeed. Under any circumstances however he was not justified in proceeding with the work, without having obtained previous authority, and he seems to be aware of this fact from the only explanation* he has given on the

subject. The expenditure on these roads necessarily impaired the funds at his disposal for Repairs, and obliged him to apply for additional grants for them.

4. The expenditure on buildings under the head "new works" amounted to Rupees 930, of which Rupees 741 were spent before the restrictive order was received in Canara. The difference is so small that I shall not take up the time of the Government in re-counting the explanation given by the District Engineer, which I consider to be perfectly satisfactory.

5. The Total expenditure on repairs has amounted to Rupees 41,976, and is in excess of the reduced* sum allowed by the small sum of Rupees 3,386 as shewn in the margin. Under the head communications the Chief expenditure has been on the Dharwar and Coomptah road, Trunk road No. 2, and on District roads, from the Discretionary allowance, on each of which items I shall take the liberty of offering a few remarks.

6. On the repair of the Dharwar and Coomptah road there has been expended Rupees 25,326, but the Government will see that up to July last year, the expenditure amounted to only Rupees (1,149), one thousand one hundred and forty-nine, although no restrictive order was

Communications.	35,701
Buildings.	2 889
Expended	38,590
Excess	41 976
	3,386

Fort Saint George, Public Works Consultation of 13th July 1858.

received up to that date by the District Engineer, and the road was known to be in a wretched state, and daily becoming worse. In 1856-57 there was not a single Rupee expended on it, although 18,000 Rupees eighteen thousand were available, Lieutenant Goddard has not satisfactorily explained his conduct in this respect, as he was called upon to do. He seems to have labored under the strange delusion that expenditure on all works had been stopped, and thus through mis-conception allowed an important line of communication to run to ruin. I am glad however to be able to report that the repairs are now going on vigorously, and it is hoped that the consequences of passed neglect will be amended by present vigilance and activity.

7. The other item under the head "repairs" is Trunk road No. 2, on which Rupees (5,623) five thousand six hundred and twenty-three have been expended. This includes Rupees 2,451 spent in Coorg out of the portion allotted to it. I must here observe that Lieutenant Goddard's application to be re-imbursed the sum of Rupees three thousand nine hundred and twenty-five, made over to the Mysore authorities for the repair of this road in Coorg was not only absurd, because the sanctioned amount included that sum for the Coorg country, of which he was aware, but his apprehension of falling short of funds in consequence of this transfer was unfounded, and unwarranted by the fact, that at the time he applied for this money, not more than a thousand Rupees were expended out of the whole sanctioned amount.

8. But the strangest part of Lieutenant Goddard's proceedings is his representation regarding the Discretionary allowance granted for roads in his District. In a letter to the Collector dated the 5th October last, he states. "It does not appear to me that we

General No. 8903. "are entitled to make use of any of the (20,000) Rupees twenty thousand Discretionary fund, and I shall not draw upon it without special permission to do so." On the 20th of the same month he again addressed the Collector as follows advertizing to your letter dated 14th "Instant, I do myself the honor to note that I fully concur in the spirit thereof, "but construing as I do Extract Proceedings Chief Engineer No. 3985, dated 25th Ultimo as "an interdiction upon any expenditure of the Discretionary fund of 20,000 Rupees, I have deemed it my duty to refer the matter for definite instructions." He was informed with reference to the foregoing, that 13,000 Rupees were available for expenditure on the roads to which the discretionary allowance had been heretofore available, on the 21st December last, he addressed this office saying, that in consequence of the

misconstruction placed on certain proceedings from the Central Office by the late Acting Collector who in the outset urged him, he states, to expend the whole (38,590) Rupees thirty-eight thousand five hundred and ninety *irrespective* of the Discretionary allowance of (20,000) Rupees twenty thousand, a balance of only 14,854 was left to furnish the (13,000) Rupees thirteen thousand share of the Discretionary fund. He further declared that the (13,000) Rupees thirteen thousand were swallowed up during the period references were going on, on the subject, and urged that the Government would be moved to sanction the above sum on emergency, and in a letter dated the 14th January last he again addressed the Central Office, and forwarded copies of certain correspondence between himself and the Collector, and he there states, that he had to thank only Mr. Robinson for the absorption of the 13,000 Rupees, and that the money would not have been misapplied to other works which had no claims upon the District funds, but for his, Mr. Robinson's pertinacious misconstruction of orders. I would observe that although from Lieutenant Goddard's loose and incoherent diction it is sometimes hard to say what, he really does mean, the foregoing letters seemed to leave little

The expression swallowed up has been unadvisedly used by me and has led to a misunderstanding of the meaning which I intended to convey to the Central Office. I mean to say not that the money was disbursed and expended, but that being included (swallowed up) in the 38,590 Rupees, as ruled in Extract Proceedings Chief Engineer No. 4903, dated 3rd November 1857, contrary to the opinion of the Acting Collector and in accordance with my own in the matter. We do not account for this 13,000 Rupees as separately, but account for its expenditure in our Account Current and Progress reports for sanctioned works, with the exception of Rupees 2,548, which was expended legitimately on works intended to be provided for out of the Discretionary Funds.

swallowed up and misapplied on other works made room to doubt, and I could only put the interpretation on his letter which I did when recommending that Rupees (13,000) should be sanctioned to replace a like sum spent on works for which no money had been assigned, and I could never have supposed that his meaning could be any thing else, nor that he could give no clearer explanation than is contained in the extract given in the margin from his letter, dated the 25th March last, No. 697, I was not prepared for the assertion, that by the terms use by him, he only meant to say that, as the

Fort Saint George, Public Works Consultation of 13th July 1858.

13,000 Rupees was included in the 38,590, he could not account of it separately. The Government will see in the statement submitted that only Rupees (3,101) three thousand one hundred and one were expended from this grant, but not misapplied upon any unsanctioned works.

9. The last item I shall remark upon regarding the expenditure in Canara is the money spent on the repair of buildings. It amounted to Rupees 6,774, being greatly in excess of the sum allowed in the Budget, the chief excess being under the heads "Revenue" and Public buildings. It was to meet this excess that the additional sum of Rupees (3,725) three thousand seven hundred and twenty-five was applied for on account of the monsoon clothing of the salt Kotays, and other buildings for the next year; but even in this respect the District Engineer appears to be in fault, as he should have made due provision for such contingencies in his Budget list submitted to the Central Office, and thus have been prepared with funds to meet such calls upon him.

10. The Government next require to be informed what items Rupees (57,407) fifty-seven thousand four hundred and seven reduced to Rupees (38,590) thirty-eight thousand five hundred and ninety were intended to cover, what the expenditure has been upon each, and call for explanation of any excess. I beg accordingly to submit the statement B affording the information. All the works in this statement on which expenditure has taken place are included in the statement A and I have remarked on the expenditure thereon, in all such cases which I considered required my observations.

11. The third point on which the Government require explanation is, under what circumstances the sum of Rupees (3,925) three thousand nine hundred and twenty-five was made over to the Mysore authorities, while the restrictive order limited the expenditure, and whether the payment was made before or after the receipt of the restrictive order. I beg to inform the Government that the above amount was made over after the receipt of that order, the District Engineer states he made over the full amount because the road, to which it was to be applied, being a Military one, he did not dare to abate any thing therefrom, and quotes para. 7 of the Chief Engineer's circular No. 66, dated 17th

All estimates in the Military Department will be worked out and doubtless with all the greater rapidity that the strength of the executive will in so large a measure be concentrated upon these works.

July 1857, in justification of his having done so.

12. I beg in conclusion to state that the statements of expenditure submitted by the District Engineer, have been carefully compared with his monthly accounts, and from the whole the General statement herewith submitted has been prepared in the Central Office, and it is hoped that it will be found satisfactory. This statement exhibits the expenditure only up to March last. It would have been desirable if the entire expenditure of the whole year could have been shewn, as the Government might have been able to see more clearly the state of financial matters in Canara, but as up to this time, the accounts for April have not come to hand. I have deemed it proper, without waiting for them any longer, to submit this report as called for.

No. 12.

ORDER THEREON, No. 1304; dated 7th July 1858.

Before passing orders on the above letter, the Government will await the receipt from the Central Office of the returns of expenditure for the last two months of the Official year, and Major Lawford will be good enough to have the correct total entered in the statement now submitted, which is herewith returned.

Vide, para. 7 Extract Minutes Consultation, No. 214 of 8th February 1858.

i. e. the items of expenditure under each head, for the whole year

(Signed) T. PYCROFT,
Chief Secretary.

Central Office of Pub. Works
Fort Saint George
14 June 1858

N^o 1139

From

The Superintending Engineer in Charge
in charge of the Central Office of P.W.
To
The Secretary to Government
Public Works Department

Sir,

Enc 1.

dated 8th Feb. 1858
N^o 214
D. 27th March 1858
N^o 556
D. 27th May 1858
N^o 999

1. With reference to the Extract Minutes
Consultation noted in the margin, I have the honor
to furnish the information called for by the Go-
vernment regarding the expenditure on Roads
and Buildings in the Canara District, as well
as on the other points alluded to in the order
of Government of the 8th February last.

2. The accompanying Statement A
shows in detail the monthly expenditure from
May 1857 to March 1858 (the Accounts for
April have not yet been received) & which

may

may be briefly abstracted thus:-

	New Works.	Repairs	Total
on Communications	15,779 -	35,202.	50,981
on Buildings—	930 -	6,774-	7,704
Total Rupees	16,709 -	41,976.	58,685

3 I shall first confine my observations on the expenditure to new Works. It amounted to Rupees 15,779 - under the head Communications, and of this sum Rupees 2,631 were disbursed previous to the receipt in

obavara of the restrictive order of July 1857, and difference, vizt. Rupees 13,148, afterwards, strictly on the Yellapoor and Halandry circuit roads. This expenditure the District Engineer was not strictly authorized to incur, as the roads in question, though not really new Works, were included as such in the Government Budget List No. 2. They were sanctioned so far back June 1853, but until the period under notice, no expenditure on them had taken place. Of the importance of these lines of communication, and the necessity for their being kept in proper order there can be no question. The District Engineer

1856/57 - N. 357
1857/58 - N. 395

Engineer declares them to be works of the most urgent nature forming, as they do the main outlet for Cotton - the Yellapoor road he says embraces the Roads and Bridges on the Arbyle line, and that the Arbyle Ghaut is the life of the Duvamany Ghaut leading to the sea coast. While the Halandry road embraces the line connecting the Coloor Ghaut with the coast, and is a very important work indeed. Under any circumstances

It will be readily admitted by the Chief Engineer, that Road Circuits are not new works, and hence the difficulty of complying in these particular instances with the Chief Engineer's orders, in a letter dated 10th November 1857 N. 552, I had I sent in an abstract showing expenditure as having taken place on works entered in statement No. 2 of printed Budget for 1857/58, I should have been held to blame for unauthorized expenditure upon new works.

however he was not justified in proceeding with the work, without having obtained previous authority, and he seems to be aware of this fact from the only explanation he has given on the subject. The expenditure on these roads

necessarily impaired the funds at his disposal for Repairs, and obliged him to apply for additional grants for them.

4. The expenditure on Buildings under the head "New works" amounted to Rupees 930, of which Rupees 744, were spent before the restrictive order was received

received in Canara. The difference is so small that I shall not take up the time of the Government in recounting the explanation given by the District Engineer, which I consider to be perfectly satisfactory.

The Total expenditure on Repairs has amounted to Rupees 41,976, and is in excess of the reduced sum allowed by the small sum of Rupees 3,386 as shown in the margin. Under the head communications the Chief Expenditure has been on the Dharwar and Coomptah road, Trunk road No. 3, and on District roads, from the Discretionary allowance, on all of which items I shall take the liberty of offering a few remarks.

Communications	33,701
Buildings	2,589
Expenditure	38,590
	41,976
Excess	3,386

On the repair of the Dharwar and Coomptah road there has been expended Rupees 25,326, but the Government will see that up to July last year, the expenditure amounted to only Rupees 1,149, one thousand one hundred & forty-nine, although no restrictive order received up to that date by the District Engineer, and the road was known to be in a wretched state, and daily becoming worse. In 1856/57 there was not a single Rupee expended on it, although 18,000 Rs. Eighteen thousand were available. Lieut. Goddard has

has not satisfactorily explained his conduct in this respect, as he was called upon to do. He seems to have labored under the strange delusion that expenditure on all works had been stopped, and thus through misconception allowed an important line of communication to run to ruin. I am glad however to be able to report that the repairs are now going on vigorously, and it is hoped that the consequences of passed neglect will be amended by present vigilance & activity.

The other item under the head "Repairs" is Trunk road No. 2, on which Rupees 1,562 3/4 five thousand five hundred and twenty three have been expended. This includes Rupees 245 spent in Coorg out of the portion allotted to it. I must here observe that Lieut. Goddard's application to be reimbursed the sum of Rupees three thousand nine hundred and twenty five, made over to the Mysore authorities for the repair of this road in Coorg was not only absurd, because the sanctioned amount included that sum for the Coorg Country, of which he was aware, but his apprehension of falling short of funds in consequence of this transfer was unfounded, and unwarranted by the fact, that at the time he applied for this money, not more than a thousand Rupees were expended out

out of the whole sanctioned amount.

8. But the strongest part of Lieutenant Goddard's proceedings is his representation regarding the Discretionary allowance granted for roads in his District. In a letter Genl. N. 8903 to the Collector dated the 5th October last, he states "It does not appear to me that we are entitled to make use of any of the 20,000 Rupees twenty thousand Discretionary Fund, and I shall not draw upon it without special permission to do so." On the 20th of the same month he again addressed the Collector as follows. "Inverting to your letter dated 11th Instant, I do myself the honor to note that I fully concur in the spirit thereof, but construing as I do Ex-lucel Proceeding's Chief Engineer N. 3985 dated "25" Ultimo as an interdiction upon any expenditure of the Discretionary fund of 20,000 Rupees I have deemed it my duty to refer the matter for definite instructions." He was informed with reference to the foregoing, that 13,000 Rupees were available for expenditure on the roads to which the discretionary allowance had been heretofore available. On the 21st December last, he addressed this Genl. N. 11758 Office saying, that in consequence of the misconstruction placed on certain Proceedings from the Central Office by the late Acting Collector / who in the outset urged him, he states, to Expend the whole

whole 13,8590 Rupees thirty eight thousand five hundred and ninety irrespective of the Discretionary allowance of 20,000 Rupees. Twenty thousand, a balance of only 11,851 was left to furnish the 13,000 Rupees for the proportionate share of the Discretionary fund. He further declared that the 13,000 Rupees thirteen thousand was swallowed up during the period references were going on, on the subject, and urged that the Government would be moved to sanction the above sum on emergency, & in a letter dated the 14th January last he again addressed the Central Office, and forwarded copies of certain Correspondence between himself and the Collector, and he there states, that he had to thank only Mr. Robinson for the absorption of the 13,000 Rupees, and that the money would not have been misapplied to other works which had no claims upon the District funds, but for his, Mr. Robinson's pertinacious misconstruction of orders. I would observe that altho prominent, Goddard's loose and incoherent diction it is sometimes hard to say what, he really does mean, the foregoing letters seemed to leave little room to doubt, and I could only put

Genl. N. 12585

The expression swallowed up has been inadvertently used by me & has led to

put the interpretation on his letter which I did when recommending that Rupees 13,000 should be sanctioned to replace a like sum spent on works for which no money had been assigned, and I could never have supposed that his meaning could be any thing else, nor that he could give no clearer explanation than is contained in the extract given in the margin from his letter, dated the 25th March last; N^o 697. I was not prepared for the assertion, that by the terms swallowed up and misapplied

on other works made use of by him, he only meant to say that, as the 13,000 Rupees was included in the 38,590, he could not account of it separately. The Government will see in the statement submitted that only Rupees 13,101, three thousand one hundred & one were expended from this grant, but not misapplied upon any unsanctioned works.

9. The last item I shall remark upon regarding

a misunderstanding of the meaning which I intended to convey to the Central Office. I mean to say, not that the money was disbursed & expended, but that being included/swallowed up in the 38,590 Rupees, as ruled in Extract Proceedings, Chief Engineer N^o 4903, dated 3rd November 1857, contrary to the opinion of the Acting Collector & in accordance with my own in the matter. We do not account for this 13,000 Rupees as separate from the 38,590 thirty eight thousand five hundred and ninety, but account for its expenditure in our account in Current & Progress Reports for sanctioned works, with the exception of Rupees 2548, which was expended legitimately on works intended to be provided for out of the Discretionary Funds.

13.
regarding the expenditure in Canara is the money spent on the Repair of Buildings. It amounted to Rupees 6,774, being greatly in excess of the sum allowed in the Budget, the chief excess being under the heads 'Revenue' & 'Public Buildings'. It was to meet this excess that the additional sum of Rupees 3,725, three thousand seven hundred and twenty five was applied for on account of the monsoon clothing of the salt Tretays, and other Buildings for the next year; but even in this respect the District Engineer appears to be in fault, as he should have made due provision for such contingencies in his Budget List submitted to the Central Office, and thus have been prepared with funds to meet such calls upon him.

10. The Government next require to be informed what items Rupees 15,740 7/1 - fifty seven thousand four hundred & seven reduced to Rupees 138,590 - thirty eight thousand five hundred and ninety were intended to cover, what the expenditure has been upon each, & call for explanation of any excess. They accordingly to submit the Statement B affording the information. All the works in this Statement on which expenditure has taken place are included in the Statement A & I have remarked on the expenditure thereon, in all such cases which I considered required my observations.

The

" The third point on which the Government require explanation is, under what circumstances the sum of Rupees (3925) three thousand nine hundred and twenty five was made over to the Mysore authorities, while the restrictive order limited the expenditure, and whether the payment was made before or after the receipt of the restrictive order. I beg to inform the Government that the above amount was made over after the receipt of that order; The District Engineer states he made over the full amount because the road, to which it was to be applied, being a Military one, he did not dare to abate any thing therefrom, and quotes para 7 of the Chief Engineers Circular No 66 dated 17th July 1857 in justification of his having done so.

12. I beg in conclusion to state that the statements of expenditure submitted by the District Engineer, have been carefully compared with his monthly accounts, and from the whole the General Statement herewith submitted has been prepared in the Central Office, and it is hoped that it will be found satisfactory. This statement exhibits the expenditure only up to March last. It would have

All Estimates in the Military Department will be worked out and doubtless with all the greater rapidity that the strength of the Executive will in so large a measure be concentrated upon these works

have been desirable if the entire expenditure of the whole year could have been shown, as the Government might have been able to see more clearly the state of financial matters in Canara but as up to this time, the accounts for April have not come to hand. I have deemed it proper, without waiting for them any longer, to submit this Report as called for.

Central Office of P.W.

Fort Saint George

14 June 1858.

E. May

I have the honor to be

Sir,

Your Most Obedient Servant

Lawford

Superintending Engineer S^u Circle
in charge of the Central Office S.

Cond 9th July 1858 2 1/2-5-4
 " 30th Dec 1858 - n-12 1/2-5-5
 " 1st June - n-12 3@2

20th Nov 1858 & 1859
 24th 1859
 1st Dec 1858

St. John
 The following figures
 are taken from the
 accounts of the
 St. John's
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The following figures
 are taken from the
 accounts of the
 St. John's
 Church

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