

MADRAS RECORD OFFICE.

Government of Madras.

Marine DEPARTMENT.

G.O. No.	401	Press Mis.
Dated	12. 11.	18 60.

Not to be folded or roughly handled*1/12*
1/12

*Proceedings of the Madras Government, Marine Department,
15th November 1860.*

No. 29. Read the following Proceedings of Government in the Public Works Department,
Public, dated 13th November 1860, No. 2,356.

*Communicate copy of a letter from the Chief
Engineer, with the request to send the inform-
ation, as regards the entry in the Budget of the
sums spent annually for Public Works pur-
poses by Officers not in the Public Works
Department, direct to Government before the
end of the current month.*

(Vide Proceedings Public Works Department,
dated 13th November 1860, Nos. 231 and 232.)

No. 30. ORDER THEREON, 15th November 1860, No. 401.

Copy of the foregoing Proceedings, with copies of the papers furnished with the last para-
graph thereof will be forwarded to the Superintendent of Marine for early attention.

(Signed) T. PYCROFT,
Chief Secretary.

29430

Marine 1860 Department
C/2407
Proceedings of Government
15th November 1860.
I enclose to the Right
Honorable the Secretary of State
the proceedings of Govt in
the P. W. Dept. 13th Nov
with copies of the papers
furnished with the last
I am, Sir, respectfully
the preparation of the
Budget for 1861/2.

PUBLIC WORKS DEPARTMENT.
Public.

PROCEEDINGS OF THE MADRAS GOVERNMENT.

Read the following Extract from the Proceedings of the Right Honorable the Governor General of India in Council, Public Works Department, dated Fort William, 22nd September 1860, No. 4,945:—

Read Despatches to the Right Honorable the Secretary of State, Nos. 69 and 70, dated the 8th October 1859, on proposed changes in the Budget system of the Public Works Department.

Read a Despatch from the Right Honorable the Secretary of State, No. 49, dated 8th November 1859, on the same subject.

Read a reply to the above by His Excellency the Right Honorable the Governor General, No. 1, dated 16th January 1860, asking further instructions on some material points of the scheme, before issuing directions to the Local Governments.

Read a Despatch from the Right Honorable the Secretary of State, No. 14 of 8th February 1860, on the same subject.

OBSERVATIONS.—The Right Honorable the Governor General in Council observes that although the Despatch No. 1 of 16th January 1860 has not yet been replied to, the near approach of the time at which the Local Governments must commence the preparation of their Budgets for 1861-2, and the admitted inconveniences of the present Budget rules, render it very undesirable to allow the system to continue for another season. His Excellency in Council has therefore caused the following rules to be drawn up so as to give facility to the Local Governments in administering their Public Works Departments, and to bring the Public Works Department and the Financial Department of the Government of India into harmony as regards estimates of expenditure.

These arrangements also can scarcely stand in the way of any orders on the Budget system which Her Majesty's Government may finally give.

The powers of sanction of the larger Local Governments cannot, however, properly be increased to the full extent desired by the Government of India, while the power of the Government of India itself continues to be restricted to the sanction of projects of which the cost does not exceed one lakh of Rupees.

RESOLVED, therefore, that the following changes be now made:—

First.—That the Local Administrations be empowered to sanction projects not exceeding in cost each:—

Previous Powers.			
Rs. 25,000	Madras and Bombay Governments...	Rs.	60,000
" 25,000	Each of the Lieutenant Governors...		40,000
" 2,000	Chief Commissioner of Oudh, and Commissioners of Pegu and Mysore ...		10,000
" 2,000	Commissioners of other Local Administrations...		5,000
" 5,000	Governor of the Straits Settlements...		

Second.—That the consideration and sanction of projects on their individual merits be entirely separated from the general review of the wants of each Local Administration in Public Works, and the allotment of funds for meeting those wants. Individual projects and estimates may therefore be considered by the Local Administrations at any time, and may be sanctioned for insertion in a future year's Budget, or, in emergent cases, for execution at once (within the limits or the Budget total as provided below), or, if exceeding the powers of the Local Governments, may be sent at any time to the Government of India for Orders, or for transmission to the Secretary of State.

The projects and estimates entered in part I. of the Budget will thus come to be those which, having been previously submitted to, and approved by the Government of India, or Secretary of State, the Local Government proposes to commence during the year; or which it may be desirous of commencing during the year, and intends to submit to these authorities, or having submitted, has not obtained orders on. Part I. of the Budget will not, therefore, be accompanied by any plans or estimates.

3

Third.—That in Part II. a slight change be made, namely, the omission of two of the three columns in which the outlay on each project up to the end of the previous year is shown. The first of these columns shows the outlay for which accounts have actually been received, the next shows the estimated outlay up to the end of April, (the Budget being due in January,) and the last shows the total of these two. The last only will be retained, it being understood that it is filled up by actual accounts as far as possible, and the remainder by estimate.

Fourth.—That the powers to sanction projects chargeable to Part III. of the Budget (the Reserve, or unappropriated Fund) be allowed to be exercised to exactly the same extent as the powers at the annual review; that is to say, the Local Governments may at any time of the year exercise the same powers of sanction as were, under former rules, restricted to the annual review, and may order a work, if wanted immediately, to be carried out at once and charged to part III. of the Budget; but always on the condition that the funds in Part III. shall not be imprudently drawn upon, but sufficient shall be reserved at all times of the year to meet probable unforeseen demands.

The total amount of Part III. should be made in all cases equal to one-tenth of the whole allotment.

Fifth.—It has already been ruled in a general way that the Budget should contain the whole of the expenditure on Public Works proposed by each Local Government. But the rules have not been fully understood and acted on in all cases. In stating below precisely what it must contain, it is premised that it is not intended, by requiring the insertion in the Budget of outlay from funds entirely at the disposal of the Local Government, to exercise any interference therewith. It is only desired that the Government of India should be kept informed of the outlay, for financial purposes and of the nature of the projects to be undertaken, for the information's sake, and in reference to their effect upon the wants of the country which remain to be met from the Imperial Funds.

The Budget should include, therefore, in addition to the regular expenditure of cash by the Officers of the Public Works Department proper:—

A. The approximate cost of stores indented for on the Home Government and expected to be charged during the year. Materials, tools, and plant for general purposes may appear in Part II. at the end. Machinery for workshops should form part of the charge in the estimate for forming or improving the work shops, and so will fall in the project in Part I. or II. Materials (such as iron girders for bridges) specially devoted to any project will of course enter as part of the cost of that project. In all cases the amount chargeable for materials from England should be noted separately.

N. B.—The outlay for the purchase of stores and manufacture of materials in India is to be met from the amount assigned to each work, although the purchases or manufacture are not chargeable directly to the works. The works receive supplies from the Stock Account, and the Stock is replenished from the outlay allowed for the works, and so the expenditure of cash is covered by the sums set down in the Budget for the works.

B. Outlay of Imperial Funds for Public Works purposes by Officers not belonging to the Public Works Department. For original works these will appear in part II., for repairs in Part IV., and provision for unforeseen requirements in Part III.

C. Expenditure to be incurred by Government on account of Railways, for Government controlling Establishments, Land Commissioners' salaries, purchase of land, and works on Railways executed directly by Government (such as the Rohilkund Railway). Establishment charges will of course fall in Part V.; land purchases in Part II. or III., according as it is specifically estimated, or only estimated in a general way to meet possible requirements. Construction and repair of Government Railway Works will of course fall in Parts I. or II. and IV. respectively.

D. Disbursements on account of the Capital deposits of Guaranteed Companies for construction of Railways and other works, including repairs and working expenses, purchase of stores, &c. It will only be necessary to set down the total sums intended to be drawn on account of each Company. These sums should be shown after the Imperial expenditure in Part II. of the Budget, and should have a separate total. It should be understood that the sum set

down is to be a practical limit, and the Local Government is no more at liberty to authorize, without sanction, the drawing of funds on account of Capital deposits, in excess of the Budget provision for the purpose, than it is in the case of Imperial Funds.

E. The items of outlay from Road and Ferry Funds, and from any other Funds at the disposal of the Local Administration. These should appear separately from the Imperial outlay and Guaranteed Capital disbursements, in their appropriate places in Parts II. A, II. B, IV. or V. It is not intended to order any change as to the period of allotting the local funds to the several District Committees, and of determining the operations for the year. All that is wanted is an estimate of the probable outlay, and a list of the principal works to which the funds are likely to be devoted, so far as known at the period of the submission of the Budget. The Local Government will be quite at liberty to alter the arrangement after submission of the Budget, and the Government of India will be sufficiently informed on the subject by receiving a copy of the Resolution of the Local Government when the final arrangement for the year is made.

It is thus provided that the Budget shall embrace three great classes of expenditure which shall not be in any way blended together, but shall be shown quite distinctly, with separate totals; namely,

1. Outlay from Imperial Funds.
2. Outlay from Local Funds.
3. Outlay from Capital deposits of Guaranteed Companies.

Sixth.—The Budget should be accompanied by an extract of the anticipative sketch estimate, or other similar document submitted to the Financial Department for the same year; which extract should contain all the Public Works anticipated receipts and charges, and should show an intended outlay exactly corresponding to the Public Works Department Budget. There should also be accounts of the estimated balances, and income and expenditure of each of the Local Funds for the coming year.

RESOLVED FURTHER, that the alterations above determined on shall be held to, and considered fixed for the Budgets of 1861-2, and such further changes as may be hereafter ordered in correspondence with Her Majesty's Government will come into operation for the preparation of the Budgets of 1862-3. Thus, all parties will be saved the harassing effect of orders and counter-orders, should the Secretary of State's instructions reach after the publication of the rules now determined on, and before the completion of the Budgets of the ensuing year.

ORDERED, that a copy of the foregoing Resolution be forwarded, for information and guidance, to the Government of Fort Saint George.

(True Extract.)

(Signed) C. H. DICKENS, Captain,
Offg. Secy. to the Govt. of India.

ORDER THEREON, 25th October 1860, No. 2,195.

These Proceedings will be communicated to the Chief Engineer for his information and guidance in the preparation of the Budget of 1861-2. Copies will also be furnished to the Consulting Engineer for the Railway through the Financial Railway Department and to the Consulting Engineer for the Irrigation Company; and the Chief Engineer will be requested, in communication with these Officers, to obtain the necessary details for the completion of the Budget in the particulars appertaining to disbursements of the Railway and Irrigation Companies.

(True Extract.)

(Signed) J. D. BOURDILLON,
Secretary to Government.

To the Chief Engineer.
" Financial Railway Department.
" Consulting Engineer, Irrigation Company.
" Agent for do. do.

Exd. T. McMootry.

(A true Copy)
C. H. Dickens
Offg. Secy. to Govt.

PROCEEDINGS OF THE MADRAS GOVERNMENT.

Read the following letter from Lieutenant-Colonel W. H. HORSLEY, Chief Engineer, to J. D. BOURDILLON, Esq., Secretary to Government, dated Chepauk, 3rd November 1860, No. 6,658:—

SIR,

1. I have the honor, with reference to the Proceedings of Government dated 25th ultimo, No. 2,195, to request the favor of being informed what sum Government will be prepared to sanction for expenditure upon Public Works during the ensuing Official year, in order that the Budget may be prepared in accordance therewith, and also that I may be able to set apart the Reserve Fund which, as stated in the Government of India's observations communicated with the order above named, is to be one-tenth of that amount.

2. The practise hitherto has been, as Government are well aware, for this office to submit Skeleton Lists, according to the Districts, of works proposed to be undertaken during the next year. These lists are afterwards classified in the Government Office under the various descriptions of works, and this course I am obliged to request may, for the reasons now to be stated, be sanctioned by Government as respects the preparation of the Budget for 1861-62, which is due in the Government Office upon 1st proximo.

3. The following are the reasons just referred to. Fourteen District Engineers' Budget lists, in the form hitherto in use, have already been received by me, and the remainder have doubtless either been despatched or will be sent off in the course of this week. Before I could adopt the new plan, therefore, I should have to call upon the District Engineers for new lists with the additional information wanted. This would involve a great deal of correspondence and considerable delay. Besides, the absence of the Head of the Audit Department, (Mr. Hart) upon sick leave, of the Head Auditors of the Southern and Northern Circles, Mr. Johnson engaged in Tanjore, and Trivengada Mudali, at present under suspension, cripples the working of this office in no small degree and will greatly add to the difficulties of introducing a system so completely different from what has heretofore been in use.

4. Under these circumstances, which render it an utter impossibility for a Budget in the new form to be submitted by due date, I trust Government will allow the requirements of the Government of India, as far as this office is concerned, to remain in abeyance until the Budget for 1862-63 is submitted, and permit me, in the present instance, to submit the lists in the old form.

5. The annual revenue outlay from local funds I shall endeavour to obtain from the District Engineers and forward to the Government Office in time, for insertion in the Budget before it is forwarded by this Government to the Government of India.

6. With reference to the sums spent annually for Public Works purposes by Officers not in the Public Works Department, and also to the projects submitted by the Consulting Engineers of the Railway and Irrigation Companies, these should, I am of opinion, be entered in the Budget in the Government Office, as I have no control over any of them, nor do Returns upon these subjects come to this office; but I presume are furnished direct to Government, and I cannot see what point will be gained by the above Officers submitting these projects through me.

ORDER THEREON, 13th November 1860, No. 2,356.

1. As respects the amount assigned for Public Works expenditure during 1861-62, the Chief Engineer will be referred to the letter from the Secretary to the Government of India dated 11th October 1860, No. 5,311, communicated with the order of Government, dated 10th inst., No. 2,330.

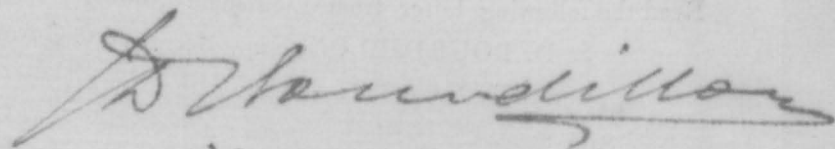
2. The reasons stated by the Chief Engineer in paragraphs 3 and 4 against making any change in the form of the Budget for 1861-62 have much force, and the Government authorize him to adhere for this year to the forms hitherto used.

1. Consulting Engineer for Railways through the F. R. D.
2. Director of Public Instruction through the Pub. Dept., as to probable disbursements from Educational funds.
3. Deputy Superintendent of Electric Telegraph.
4. Consulting Engineer for the Irrigation Company.
5. Superintendent of Marine through Marine Department, as to disbursements from Port funds for P. W. D.

3. Copy of paragraph 6 of the Chief Engineer's letter will be furnished to the Departments noted in the margin with the request to send the information required direct to Government, before the end of the current month. The Officers concerned will be instructed to take special care, in communication with the Accountant General; to make their statements tally exactly with the anticipative sketch Estimate, as required by the Government of India. To

enable them clearly to understand the instructions of the Government of India communicated with the order of 25th October 1860 No. 2,195, they will all be furnished with a copy of the classification Report. Paragraphs 73 to 110 contain the old Budget Rules and Appendix 4 the forms.

(True Extract.)



Secretary to Government.

To the Chief Engineer.

" Financial Railway Department.

" Public Department.

" Marine Department.

" Dy. Superintendent Electric Telegraph.

" Consulting Engineer for the Irrigation and Canal Company.

" Agent for

do.

do.

" Accountant General.

With Report Order No. 2195

Exd. T. McMootry.

3 Copies sent

Jul 23 1860

20 Henry Lane
Marine 1860 Report

Proceedings of Board
in the R. M. S. Report
No 2355

7 Nov 414
1860
3 pages ap

No 408

Concurrence copy
of a letter from the Chief
Inquirer with the request
to send the report of the
inquiry into the Marine
Report for the R. M. S.
Report. The R. M. S. Report
not in the R. M. S. Report
should be sent to the
Board of the Marine
Report.

29430

With an Order.

11

No 401- 15 November 1860.

Copy of the foregoing Pro-
ceedings, with copies of the
papers furnished with
the last issue thereof
will be forwarded
to the Superintendent of
the Marine for early attention.

272

Marine 1860 Report
with No 2195 of 1860. R. M. S.
Classification Report

disp 15