10-3-15

L & M.
1,000—2-98

Local & Munl. (1897) Department.

PRINTED.

G.O., No. 2376 L

DATED 22-11-97

[Despatch Abstract.]

Accounts

Recording with Remark the report on the Inspection of the L. F. —— of the Bellary Dt for the period extending from January to Decr 1898 and approving the Dt. Board proposal to grant to L. F. Vaccinators whose pay is less than Rs. 10 per mensem, travelling allowance on the scale admissible to members of Superior service.

BACK PAPERS.

G.O.	No.	Department.	Date.	G.O.	No.	Department.	Date.

FURTHER PAPERS.

G.O.	No.	Department.	Date.	G.O.	No.	Department.	Date.

Government {1899} of Madras.

LOCAL AND MUNICIPAL.

Recd.
Regd. } 1899.

Enclosures
Spare copies

G.O., No. 2376 L., 22nd November 1899.

NOVEMBER.

Accounts.

Recording, with remark, the report on the inspection of the Local Fund — of the Bellary district for the period extending from January to December 1898, and approving the District Board's proposal to grant to Local Fund vaccinators, whose pay is less than Rs. 10 per mensem, travelling allowance on the scale admissible to members of the superior service.

GOVERNMENT OF MADRAS.

LOCAL AND MUNICIPAL DEPARTMENT.

READ—the following papers :—

From W. J. F. WILLIAMSON, Esq., Assistant Accountant-General and Inspector of Local Fund Accounts, to the Accountant-General, Madras, dated Camp, Tinnevelly, 20th May 1899.

I have the honour to submit the following report on my recent inspection of the Local Fund accounts of the Bellary district for the period extending from January to December 1898.

2. The accounts were examined generally for the whole period in accordance with the instructions given in the enclosure to Accountant-General's letter to Government, No. L.F.D.—522, dated the 29th February 1892, as modified by subsequent Government Orders, and in detail for the months of March and December 1898.

3. A note on the defects found in the accounts has been forwarded to the President, District Board. The following points, however, deserve to be brought to the notice of Government :—

* * * * *

11. The appointments of vaccinators, whose original pay was Rs. 10, and who were therefore treated as superior servants under article 435 of the Civil Service Regulations, have recently been made pensionable under Article 863 of the Regulations, but at the same time their pay has been reduced to Rs. 9, and in consequence their status is now that of inferior servants. This has apparently not been realized as they are still allowed travelling allowance on the superior scale, and consequently the payments on that account are largely in excess of the amounts admissible under the rules. The excess travelling allowance for March 1899 alone amounted to Rs. 84–14–0. In these circumstances there are three courses open to the Board, viz., (1) to move Government to expressly sanction the present arrangement under article 873, Civil Service Regulations, or (2) to obtain the sanction of the Government of India to the special exemption of the vaccinators from the operation of article 435, Civil Service Regulations, in the peculiar circumstances of the case, or (3) to recover the excess payments already made or write them off with the sanction of Government and to regulate them correctly for the future. It is suggested that some general orders be passed on this point, as the same difficulty has arisen in other districts.

* * * * *

No. 221—L.F.D.

Forwarded to the Secretary to Government, Local and Municipal Department, Fort St. George, through the President, District Board, Bellary. I concur in the Inspector's remarks. The persistent neglect to maintain proper metal accounts deserves special notice.

FORT ST. GEORGE,
14th June 1899.

(Signed) W. H. DAWSON,
Offg. Accountant-General.

PROCEEDINGS of the District Board, Bellary, dated 7th October 1899, No. 10.

Read—Report of the Inspector of Local Fund Accounts on the inspection of the Local Fund Accounts of this district for the year 1898.

Resolution.—Resolved that the report be submitted to Government with the following remarks :—

* * * * *

Paragraph 11.—The vaccinators' appointments are already far from attractive. Vacancies are not easily filled up for want of candidates. The reduction of travelling allowance of second-class vaccinators does not commend itself to the Board. It therefore requests that the present arrangement may be sanctioned under article 873, Civil Service Regulations.

* * * * *

ORDER—No. 2376 L., dated 22nd November 1899.

Recorded.

2. The results of the inspection are very unsatisfactory, and the Government trusts that substantial improvement will be shown at the next inspection.

3. In the circumstances stated by the District Board, Local Fund vaccinators, whose pay is less than Rs. 10 per mensem, may be granted travelling allowance on the scale admissible to members of the superior service.

(True Extract.)

H. TREMENHEERE,
Secretary to Government.

To the President, District Board, Bellary.
,, all other Presidents of District Boards.
,, the Accountant-General, with a copy of the District Board's resolution, No. 10, dated 7th October 1899.
,, the Sanitary Commissioner.

Exd. W. D'Mess.

Proof
28 27/11

Government {1899} of Madras.

LOCAL AND MUNICIPAL.

Proof for approval
R/C
25.11.99 Stroke Harrowed V.R. 27/11

Recd.	} 1899.	*Enclosures*
Regd.		*Spare copies*

G.O., No. 2376 L., 22nd November 1899.

NOVEMBER.

Accounts.

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GOVERNMENT OF MADRAS.

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Read—Report of the Inspector of Local Fund Accounts on the inspection of the Local Fund Accounts of this district for the year 1898.

Resolution.—Resolved that the report be submitted to Government with the following remarks :—

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Paragraph 11.—The vaccinators' appointments are already far from attractive. Vacancies are not easily filled up for want of candidates. The reduction of travelling allowance of second-class vaccinators does not commend itself to the Board. It therefore requests that the present arrangement may be sanctioned under article 873, Civil Service Regulations.

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ORDER—No. 2376 L., dated 22nd November 1899.

Recorded.

2. The results of the inspection are very unsatisfactory, and the Government trusts that substantial improvement will be shown at the next inspection.

3. In the circumstances stated by the District Board, Local Fund vaccinators, whose pay is less than Rs. 10 per mensem, may be granted travelling allowance on the scale admissible to members of the superior service.

(True Extract.)

for *Secretary to Government.*

To the President, District Board, Bellary.
" all other Presidents of District Boards.
" the Accountant-General.
" the Sanitary Commissioner.

with a copy of the District Board's resolution No. 10, dated 7th October 1899

Exd. W. D'Moss.

Local & Munl. (1899) Department.

CURRENT No. 2855 L

88

From The President
District Board
Ballaray

Order No 2376 dy 22.11.99 [illegible]

Recorded [illegible] 20.11.99

C/R No. 1004

2. The results of the inspection are very unsatisfactory and the Government trusts that substantial improvement will be shown at the next inspection.

3. In the circumstances stated by the District Board, Local Fund Vaccinators whose pay is less than Rs 10 per mensem may be granted travelling allowance on the scale admissible to members of the superior service.

Dated 11-10-99
Received 12th
Registered 12th
Enclosures (one)
Spare copies

SUBJECT.

Submitting with Resolution of the District Board Ballaray on the report on the inspection of the Local Fund Accounts of the Ballaray District for the period extending from January to December 1899.

I/R 4/1/99

[illegible] 10.xi.99

Disp. 6/12/99

To The Deputy Commissioner Ballary 1/13
All Dists Pres to Govt Ballary
The Accountant General Madras
Sanitary Commr

BACK PAPERS.

G.O.	No.	Department.	Date.

FURTHER PAPERS.

G.O.	No.	Department.	Date.

Local & Munl. (1899) Department.

CURRENT No.

DISTRICT BOARD BELLARY 16 JUN 1899

Bellary Collector's Office.
Reg. No.....
16 JUN 1899

From The Accountant General Madras

Order

No. 275/221

Dated 14th June 1899

Received 12 OCT 1899

Registered

Enclosures

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SUBJECT.

Forwarding report on the Inspection of the Local Fund accounts of the Bellary District for the period extending from January to December 1898.

BACK PAPERS.

G.O.	No	Department.	Date.

FURTHER PAPERS.

G.O.	No.	Department.	Date.

484

Report on the Inspection of the Local Fund Accounts of the Bellary District.

CAMP, Tinnevelly

Dated 20th May 1899.

To

THE Accountant General

Fort St. George.

SIR,

I have the honour to submit the following report on my recent inspection of the Local Fund Accounts of the Bellary District for the period extending from January to December 1898.

2. The accounts were examined generally for the whole period in accordance with the instructions given in the enclosure to Accountant-General's letter to Government, No. L.F.D. 522, dated the 29th February 1892, as modified by subsequent Government Orders, and in detail for the months of March and December 1898

3. A note on the defects found in the accounts has been forwarded to the President, District Board. The following points, however, deserve to be brought to the notice of Government.

4 During the course of the test audit of the Engineers vouchers excess payments were noticed in several cases, amounting in the aggregate to Rs 1541-12-1, as detailed below. Particulars of each case have been given in the inspection notes, but it may be mentioned here that the chief causes which led to

these

These excesses were as follows:

(I) Payments were sometimes made at rates far in excess of those in the sanctioned estimates. These excess rates were due to a variety of causes, such as longer leads either with or without the Engineer's sanction (items b and d) payments for spreading with reference to the superficial area instead of per 100 cubic feet as provided in the Estimate (item c) &c.

Vide

(a) Para 63 Rs 74 - -- 3
(b) " 65 Rs 266 - 10 - 1
(c) " 67 Rs 626 - 7 - 5
(d) " 72 Rs 22 - 12 - 4
(e) " 79 Rs 4 - 8 - --
994 - 6 - 1

(II) Payments for spreading where there were no materials available as per the metal accounts,

Vide para 68, Rs 127 - 4 - 10.

(III) Payments at rates in excess of those in the sanctioned schedule.

Vide Para 71. 7 - 5 - 9
74. 11 - 9 - "

(IV) Payments for longer leads than the actual distances the metal was carted.

Vide

994 - 6 - 1
127 - 4 - 10
18 - 14 - 9
188 6 - -
213 - 3 - 5
1542 - 3 - 1
1241 - 12 - 1
- 7 -

Vide Para 73 Rs 15 - 12 - 10
77 " 172 - 9 - 2.

(V) Miscellaneous.

Para 66 100 - 11 - 7
69 10 - " - "
70 - 22 - " - "
75 28 - 6 - 7
76 22 - 1 - 3.
78 30 - " - "
213 - 3 - 5

If all the vouchers paid during 1898-99 were subjected to a detailed examination with reference to the above points, it is to be feared that further large excess payments would be detected. I was unable to go into the matter more fully as the time at my disposal was naturally limited; but if Government desires, arrangements might perhaps be made for a special investigation. The audit office is not entirely free from blame in the matter, and among other causes which led to the failure to detect the excess referred to, is the fact that the office is not regularly furnished with abstracts of the estimates to enable it to check the rates in the bills. Steps should at once

at once be taken to ensure this for the future, as required by article 422 Local Fund Code.

5. The rates provided in the Schedule for 1898-99 were in some cases far in excess of those given in the previous years schedule, with the result that the contractors and others gained largely at the expense of the Board. In the last 2 instances given below, the rates have been more than doubled, while in the first two the rate is also unduly high as will be seen from the following facts. In the Schedule for 1897-98, the carting rates were separate for each furlong ranging as they did from Rs 0-3-6 for the 1st furlong, to Rs 1-7-3 for the 8th furlong of each mile. The new form of Schedule prescribed in Government order No 798 dated 18th May 1897 requires a single rate to be fixed for each half mile (4 furlongs), and instead of taking the average of the rates previously allowed for furlongs 1 to 4 or 4 to 8 as the case may be, rates have been provided exceeding even those formerly allowed for the 4th and 8th furlongs.

The result is that where Rs 0-3-6 was formerly paid for carting to the first furlong, Rs 0-14-0 is now paid, and where Rs 0-15-0 was paid Rs 1-10-0 is now allowed; which means unnecessarily large payments for carting. The Engineer informed me that the old rates were too low, but even admitting this, it is not apparent why the rate for the whole half mile should be higher than that previously allowed for the most distant furlong thereof. Similar remarks apply to the rates for gravel.

Particulars	Unit	Rate 1897-98	Rate 1898-99	Average rate	Remarks.
(a) Cartage of 100 cubic feet of metal	0 6½ mile	0-3-6 to 0-12-0	0-14-0	0-7-9	
(b) Do	½ to 1 mile	0-15-0 to 1-7-3	1-10-0	1-3-1½	
(c) Spreading metal 3" thick	100 cft	0-9-6 to 0-11-6	1-0-0		The unit in the Schedule for 1898-99 was changed into a Square of 100 sq feet. The rate given in Column 4 has however been converted to the cubical unit for the sake of comparison.
(d) Do Gravel 3" thick	Do	0-5-6 to 0-6-6	1-0-0		
(e) Collecting and Spreading sand 2" thick.	100 cft.	0-10-6	1-9-0		

+90 on

6. Although it was pointed out in the last inspection

No attempt appears to have been made to improve
4 them, and some gross & mistakes were consequently
discovered, Such as :-

(i) Large quantities shown as issues without any
supporting vouchers or authority for writing them off,

Vide paras 5 and 7 of the notes.

(ii) Discrepancies between the quantities shown in the
paid vouchers and those given in the metal
accounts.

Vide para 8 of the notes.

(iii) Differences between the closing balances of one
month and the opening balances of the succeeding
month, Vide para 9 of the notes. This shows that the
metal accounts are not checked in the Engineers
office. In some cases (Vide para 10 of the notes)
the returns could not be produced when called for.

(iv) Want of proper accounts for famine materials,
which were not included in the regular metal
accounts.

Vide para 12 of the notes.

(v) Want of annual verification Statements of actual
balances at the road sides, and reconciliation of

4

differences between the actuals and the account
balances.

Vide para 13 of the notes.

7. With reference to the last point, the Engineer ex-
plained that he was making arrangements to carry
out the instructions contained in the recent orders of
Government on the subject, and I trust this is being
done. It is evident, however, that the metal accounts,
including famine materials, are in a state of chaos,
and it would be well therefore if the following
suggestions were carried out.

(a) Fresh accounts should be opened with reference
to the actual measurements now being taken, as
promised, and the orders of the Board obtained
as to the disposal of differences between the actual
and the account balances.

(b) The Head accountant should be held personally
responsible for the correct maintenance of these
accounts for the future, and they should consequently
either be checked by him personally, or under his
direct supervision. In this connection the punctual

Submission

Submission of metal returns should be insisted on, and the necessary steps taken to punish any Sub-ordinate who is irregular. The accounts received should be carefully checked, as regards opening balances with the closing balances of the previous return, and as regards receipts and issues with the quantities shown in the paid vouchers. If any differences are discovered, the facts should be brought to the notice of the Engineer for his orders, and the overseer concerned should be called upon for an immediate explanation. If need be, the Engineer should personally enquire into large differences.

8. The road metal rate books though opened in 1898-99, require thorough revision as the carriage and the rates are very high in several cases, vide para 4 of the notes. As this is the record with reference to which purchases of materials have to be checked, the books should be very carefully revised under the personal supervision of the Engineer.

9. Expenditure was incurred in several cases without obtaining sufficient allotment of funds, but a list of such items was prepared at the close of the year and the sanction of the District Board was obtained, vide para 30 of the notes. The total amount involved (the whole of which falls under the head "Repairs - Communications") comes to Rs 9125-12-9, and is therefore ~~for~~ per in excess of the limit of Rs 500 fixed in article 290 Local Fund Code. The sanction of Government should have been applied for, and the necessary steps shown now be taken in the matter. The failure to obtain allotments in time is not satisfactory, and the Engineer should be directed to be more careful for the future.

10. As may be gathered from the preceding remarks the general result of the inspection of the Engineer's accounts are far from satisfactory, and shows that proper supervision was not exercised by the Engineer and his head accountant as required by the rules. I was informed by the Engineer that his office was not in the habit of checking the rates shown in the bills with those in the sanctioned estimates concerned, which seems

seems extraordinary; as in the absence of this check the preparation and submission of estimates for sanction is practically a farce. It also came out in the course of discussion that, in the preparation of working estimates for maintenance of roads, no attempt was made to check the quantities shown as available at the road sides, with those reported in the monthly metal accounts, and as a matter of fact large differences were noticed and shown to the Engineer. It is obvious that this opens the door to the commission of grave irregularities in the way of over charges for the purchase of metal which already exists on the road side, as well as for the spreading of metal which has no existence.

It is trusted these matters will receive very careful attention for the future. I was not favourably impressed either with the Head Accountants or the Draughtsman, the two principal clerks in the office.

11. The appointments of vaccinators whose original pay was Rs 10, and who were therefore treated as Superior Servants under article 435 of the Civil Service Regulations,

68p

Regulations, have recently been made pensionable under article 863 of the Regulations, but at the same time their pay has been reduced to Rs 9, and in consequence their status is now that of inferior servants. This has apparently not been realized as they are still allowed travelling allowance on the superior scale, and consequently the payments on that account are largely in excess of the amounts admissible under the rules. The excess travelling allowance for March 1899 alone amounted to Rs 84-4-. In these circumstances there are three courses open to the Board, viz (1) to move Government to expressly sanction the present arrangement under A.V. 873 C.S.R. (2) to obtain the sanction of the Government of India to the special exemption of the vaccinators from the operation of article 435, Civil Service Regulations, in the peculiar circumstances of the case, or (3) to recover ~~in cash~~ or with them with the sanction of Govt., the excess payments already made, and to regulate them correctly for the future. It is suggested that some general orders be passed on this point, as the

Same

Same difficulty has arisen in other districts.

12. The total amount held under objection at the end of December 1898 was as follows:

Grant I Rs 25360-10-6

Other grants " 48120-2-10

Out of these Rs 4241-3-5 and Rs 26075-12-3 respectively, were reported to have been subsequently adjusted. Out of the differences, no less than Rs. 14398-5-8 is due to want of sanctioned estimates under Grant I, and Rs 20099-11-11 to want of detailed bills under other grants. These figures are very high, and special steps should be taken to permanently reduce them. As already stated the audit office is not regularly supplied with the abstracts of estimates as required by article 422 of the Local Fund Code, while in the case of plague sheds &c, neither the estimates nor the vouchers were properly prepared. As large amounts have been spent, proper vouchers should be submitted before admitting the advances, or if this is not possible the matter may be specially reported to Government for orders.

13. A sum of Rs 1699-6-5 was misappropriated during the years by the clerk of the Rayadrug Union, as reported to Government by the President in his letter read in Government order No 992 L (Mis) Dated 8th May 1899. The audit office should watch the recoveries ordered by Government from the several chairmen during whose tenure of office the embezzlement took place.

I have &c.

(Sd) W J. Williamson

Assistant Accountant General

and Inspector of Local Fund accounts.

No 221/L.F.D

Forwarded to the Secretary to Government Local and Municipal department, Fort St George, through the President, District Board, Bellary.

I Concur in the Inspector's remarks. The persistent neglect

neglect to maintain proper metal accounts deserves
special notice.

Fort St George
Accountant General's Office
14th June 1899

J W Dawson
Offg Accountant General.

JL

PROCEEDINGS OF THE DISTRICT BOARD BELLARY.

Dated 7th October 1899.

PRESENT.

E. A. Elwin Esqr President.

Official Members

1. M R Ry Rao Varma Rajah Avargal M A
Head quarter Deputy Collector,
Bellary.
2. do A. Shanmugasundaram Pillai Avargal,
Deputy Collector,
Adoni.
3 do Rao Bahadur M. Muttanna Avargal, District Forest
Officer, Bellary.
4. do S. Swamin Aiyar Avargal, Assistant Inspector
of Schools, C. D. Bellary.
5 do Rao Bahadur P Subbarayya Mudaliyar Avargal
Tahsildar of Adoni.
6 do C. Ramakrishna Brahmam Pantulu Garu.
Tahsildar of Hadagalli.
7 do V. Subbarayya Mudaliyar Avargal Tahsildar of
Rayadrug.
8 do V. Krishna Rao Garu Dy Tahsildar of
Siruguppa.

Non Official Members

9 do Rao Bahadur J. C Ananda Charlu Garu.
10 do C. Hanumantha Gowd Garu.
11 do A. Bhima Rao Garu.
12 do G. Venkoba Rao Garu.
13 do E. Virasappa Garu.
14 do J. Sanambhat Garu.
15 do A. Rungana Gowd Garu.
16 do B. Virupakshi Reddi Garu.

17. M. R. Ry. A. Virupakshia Sowdi Saru
18. —do— A. Basalingana Gowd Saru.
19. —do— J. Narayana Reddi Saru.
20. —do— J. P. Kotelingam Swargal M. Omit
21. Melur Ammar Saheb.
22. Mahammad Shah Saheb.

Resolution No. 10.

Read report of the Inspector of Local Fund Accounts on the inspection of the Local Fund Accounts of this district for the year 1898.

Resolved that the report be Submitted to Government with the following remarks.

Para 4:- The President who has gone carefully into the inspection notes after obtaining the explanation of the Engineer for the excess payments referred to finds that the items of actual overpayment are very few and ammount only to about Rs 160 in all and that in other cases the fault lay in not obtaining in time the sanction of the Local Boards which had it been applied for would have been granted in the ordinary course for the highest rates or longer leads allowed by him. The Engineer is no doubt much to

blame for the irregularity and will be warned to be more careful for the future in this respect. Among other causes which led to this irregularity is the defective way in which forecast estimates for the maintenance of roads are prepared; these are at present drawn up in full before the beginning of the year to which they relate, and cannot be easily adhered to. The matter is receiving the attention of the President who will take steps for the regular supply of abstract estimates for the audit department.

Para 5. In adopting the new form of Schedule of rates prescribed in G. O. No. 798 L dated 15.97, higher rates for cartage appear to have been allowed. The rates in other cases were increased as the previous years rates were very low and good honest work could not be obtained for them. The Schedule will however be carefully looked into and the rates revised wherever necessary.

Paras 6 and 7. The Board notes with great dissatisfaction the persistent neglect of the Engineer to keep proper metal accounts. He will be severely warned this time and directed to implicitly carry out the instructions of the Inspector and to bring the accounts into thorough order.

Para 8. The road metal rate books were prepared only last year and were not fully Scrutinized by the

the Engineer. They should be carefully revised by him this year.

Para 9:— There was no excess expenditure over the total allotment under "Repairs Communications". Under the general authority of the President Savings from the grants for certain roads were spent on other roads, and after the close of the year a statement showing the amounts spent on certain roads in excess of the grants was submitted by the Engineer and approved by the District Board. Article 290 of the Local Fund Code seems to apply only to cases of excess expenditure under the different ~~budget~~ heads.

Para 10:—

The Engineer will carefully attend to the rules and pay more attention to his accounts.

He must clearly understand that he is responsible for exercising thorough supervision over his office.

The Head Accountant and the Draughtsman will be warned that any further neglect on their part is likely to lead to their dismissal

It is ~~too~~ trusted that better results will be shown at the next inspection.

Para 11. Plan Leaflet O. The Vaccinators' appointments are already far from attractive. Vacancies are not easily filled up for want of candidates. The reduction of travelling allowance of

of 2nd class vaccinators does not commend itself to the Board. It therefore requests that the present arrangement may be sanctioned under article 873 C.S.R.

Para 12:— Necessary steps will be taken to adjust the outstandings at an early date.

Para 13:— Noted.

—

The Board desires to record its appreciation of the careful manner in which the accounts have been inspected by the Inspector of Local Fund Accounts.

(Sd) E.A. Elwin
President

(True Copy)

LOCAL & MUNICIPAL DEPT.
CURRENT No. 28551

Vice President
For President

Rs 11/10. Cey 11/10

py sent to Press. 22-11-99

d for signature. 2-12-99

shed in print. 5-12-99

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ER G.O., No. 189 . DATED

T No. 28552 — A

Note for Press.
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J.W.P.
21-11-99

SURES TO C. No.

RE OF GOVERNMENT .. ..

TERS OF GOVERNMENT.

ATEMENT WITH DITTO.

TTERS NOT FILED UP, BEING MEANT FOR DESPATCH IN ORIGINAL.

N.B.—
A = Print in full
B = Not to be printed.
P = Print abstract only.
Q = Print heading only.